BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

IN RE: Proposed Amendment to 25-6.0438, F.A.C., on nonfirm electric service.)	DOCKET NO.	900739-EI
	}	ORDER NO.	24924
	_;	ISSUED:	8/19/91

NOTICE OF ADOPTION OF RULE AMENDMENT

NOTICE is hereby given that the Commission, pursuant to section 120.54, Florida Statutes, has adopted the amendments to Rule 25-6.0438, F.A.C., relating to nonfirm electric service, with change(s).

The rule amendment was filed with the Department of State on August 14, 1991, and will become effective September 4, 1991. A copy of the relevant portions of the certification filed with the Department of State is attached to this Notice.

Concurrent with the adoption of the rule amendment, the Commission affirms its intent to address the criteria under C.F.R. 292.305(b)(2) regarding nonfirm service for standby and supplemental purposes in each utility's next rate case.

This docket is closed upon issuance of this notice.

By Direction of the Florida Public Service Commission, this

19th day of AUGUST 1991.

STEVE TRIBBLE, Director Division of Records & Reporting

(SEAL)

CBM Attachments 0200.smj

DOCUMENT NUMBER-DATE
08333 AUG 19 1991
FPSC-RECORDS/REPORTING

CERTIFICATION OF

PUBLIC SERVICE COMMISSION ADMINISTRATIVE RULES

FILED WITH THE

DEPARTMENT OF STATE

I do hereby certify:

- (1) The time limitations prescribed by paragraph 120.54(11)(a), F.S., have been complied with; and
- (2) There is no administrative determination under section 120.54(4), F.S., pending on any rule covered by this certification; and
- (3) All rules covered by this certification are filed within the prescribed time limitations of paragraph 120.54(11)(b), F.S. They are filed not less than 28 days after the notice required by subsection 120.54(1), F.S., and;
- // (a) And are filed not more than 90 days after the notice; or
- (b) Are filed not more than 90 days after the notice not including days an administrative determination was pending; or
- /X/ (c) Are filed within 21 days after the adjournment of the final public hearing on the rule; or
- // (d) Are filed within 21 days after the date of receipt of all material authorized to be submitted at the hearing; or;
- L/ (e) Are filed within 21 days after the date the transcript was received by this agency.

Attached are the original and two copies of each rule covered by this certification. The rules are hereby adopted by the undersigned agency by and upon their filing with the Department of

State.

Rule No.

Specific Law Being Implemented,

Rulemaking Interpreted or Authority Made Specific

25-6.0438 350.127(2), 36 366.05(1), F.S. 36

366.03, 366.04, 366.041, 366.05, F.S.

Under the provision of paragraph 120.54(13)(a), F.S., the rules take effect 20 days from the date filed with the Department of State or a later date as set out below:

Effective: (mcnth) (day) (year)

Steve Tribble

Director, Division of Records & Reporting Title

Number of Pages Certified

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25-6.0438 Non-Firm Electric Service - Terms and Conditions.

- Applicability. This rule shall apply to all investor-owned electric utilities.
- (2) Purpose. The purposes of this rule are: to define the character of non-firm electric service and various types thereof; to require a procedure for determining a utility's maximum level of non-firm load; and to establish other minimum terms and conditions for the provision of non-firm electric service.
 - (3) Definitions.
- (a) "Non-firm electric service" means electric service that, in accordance with terms and conditions specified in the applicable tariff, can be limited or interrupted. Non-firm service includes interruptible, curtailable, load management, and other types of non-firm electric service offered by the utilities pursuant to tariffs approved by the Florida Public Service Commission.
- (b) "Interruptible electric service" means electric service that can be limited or interrupted, either automatically or manually, solely at the option of the utility.
- (c) "Cost effective" in the context of non-firm service shall be based on avoided costs. It shall be defined as the net economic deferral or avoidance of additional production plant construction by the utility or in other measurable economic benefits in excess of all relevant costs accruing to the utility's general body of ratepayers.
 - (d)(e) "Curtailable electric service" means electric service

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that can be reduced or interrupted upon request of a utility but solely at the discretion of the customer.

(e)(d) "Load management service" means electric service provided under an applicable firm rate schedule whereby electric service to specified components of the customer's electric load may be interrupted at the discretion of the utility in accordance with conditions specified in the utility's tariffs.

- (4) Availability of Service.
- customer or class of customers pursuant to tariffs or contracts approved by the Commission. Each utility that currently offers or proposes to offer non-firm electric service shall demonstrate, no later than its next rate case, that providing such service is likely to result in the cost effective deferral or avoidance of additional production plant construction by the utility or in other measurable economic benefits accruing to the utility's general body of ratepayers.

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(b) Each utility shall state in its tariff the terms and conditions under which non-firm electric service will be offered. If a utility believes that providing interruptible service or another type of non-firm service to a specific customer who otherwise qualifies for such service under the utility's tariff will not result in benefits accruing to its general body of ratepayers, that utility shall apply to the Commission for authorization to refuse non-firm service to that customer. The

provision of non-firm service for standby and supplemental purposes shall be consistent with the Federal Energy Regulatory Commission rule, 18 C.F.R. Sec. 292.305.

- (c) When a utility proposes to make a change in any of its non-firm electric service offerings, it must provide written notice to each customer who may be affected by the proposal.
- (5) Methods of fer Determining Maximum Levels of Non-Firm Load. Each utility offering non-firm electric service shall have on file with the Commission a methodology approved by the Commission for determining the cost effectiveness of non-firm load over its generation planning horizon, pursuant to the definition of "cost effective" in Paragraph (3)(c). Specific consideration must be given to each type of non-firm electric service offered. A utility may petition the Commission to revise their methodology at any time.
- (a) Within six (6) months of the effective date of this Rule, each utility that currently offers non-firm electric service shall submit for the Commission's review and approval a proposed method for determining the utility's maximum level of cost-effective non-firm load over its generation planning horizon and the utility's annual targets for achieving the total level of non-firm load in a cost-effective manner. Specific consideration must be given to each type of non-firm electric service offered.

 Subsequent to the effective date of this Rule, any utility electing to offer non-firm electric service under new tariffs shall, at the

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proposed method for determining the utility's maximum level of cost effective non-firm load over its generation planning horizon and the utility's annual target for achieving the total level of non-firm load in a cost effective manner. Specific consideration must be given to each type of non-firm electric service offered. The method must provide for the established total and annual maximum levels to be reviewed and updated by the utility and filed for Commission approval no less often than every two years. In its tariff, each utility shall publish the maximum allowable level of cost-effective non-firm load for its system for each of the succeeding ten years. The utilities' tariffs may provide that new non-firm customers may receive priority in obtaining non-firm service over existing firm customers who wish to transfer to non-firm service.

(6) Maximum Levels of Allowable Non-Firm Load: Each utility shall attempt to maintain its subscribed non-firm loads at or below their maximum cost-effective levels, as determined by the utility's approved methodology utilizing its most current system expansion plans and approved rates. If, during a revenue or rate review, the Commission finds that a utility's efforts to maintain its subscribed non-firm loads at or below the maximum cost-effective level have not been prudent, the Commission may impute revenues at otherwise applicable rates for the amount of non-firm load in excess of cost effective levels.

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During any calendar year, no utility shall subscribe additional non-firm electric customers when doing so causes the approved maximum level of non-firm load for that year, stated in the approved tariff, to be exceeded. Under circumstances where it may be desirable and advantageous to all parties concerned to allow the subscription of additional non-firm load above that indicated by the currently approved maximum level determination, the utility may apply to the Commission for a waiver of this provision of the rule.

(7) Reporting Requirements. Each utility offering non-firm electric service shall submit to the Commission on January 1 and July 1 of each year a report detailing the type of non-firm service offered and showing the amount of non-firm load on the utility's system as of the month ending one month prior to the reporting date. In addition, the report shall state the cost-effective levels of non-firm load determined by the utility's approved methodology.

(8)(7) Minimum Notice to Transfer from Non-Firm to Firm Service. Each utility that offers non-firm service shall include a specific provision in its tariff that requires a customer to provide the utility with at least five years advance written notice in order for the customer to be eligible to transfer from interruptible to firm service. A utility may apply to the Commission for approval of a different minimum notice requirement if it can demonstrate that a different notice requirement is

necessary or appropriate, either for all or any individual non-firm service offerings.

(9)(8) The Commission may waive any provision of this rule if it determines that such waiver is consistent with the purpose and intent of this rule after notice to all affected customers.

Specific Authority: 350.127(2), 366.05(1), F.S.

Law Implemented: 366.03, 366.04, 366.041, 366.05, F.S.

History: New 8/21/86, Amended _____.

> Rule 25-6.0438 Docket No. 900739-EI

SUMMARY OF RULE

The rule revisions place the definition of "cost effective" in the definition section. Modifications retain the requirements for utilities to file a methodology for determining cost effectiveness, but delete the requirement to file targets as tariffs. Instead, targets must be filed for informational purposes only. The burden of maintaining cost effective levels is placed on the utility. The Commission would retain oversight responsibility. A new reporting requirements section would require reports detailing the type and amount of non-firm service. Also, the report must state the annual targets determined by the utility's approved cost methodology.

SUMMARY OF HEARINGS ON THE RULE

A Section 120.54 rule hearing was held May 17, 1991. Staff discussed the policy of examining nonfirm service in terms of deferral or avoidance of generating plant. Utilities and large industrial customers participated in the hearing. They urged repeal of the rule. Some utilities suggested improved technical language for the rule, such as in the reporting requirements.

The final public meeting was held July 30. At that time, the Commission approved the adoption of the revisions.

FACTS AND CIRCUMSTANCES JUSTIFYING THE RULES

The current rule has not proven workable. The rule revision retains the Commission's ability to assess the cost-effectiveness of nonfirm load while revising the mechanism to do so.