1	BEFORE THE FLORIDA PUBLIC SERVICE COMMISSIC
2	FLORIDA PUBLIC SERVICE COMMISSIC
3	In the Matter of : : DOCKET NO. 920199-WS
4	Application for rate increase in Brevard: Charlotte/Lee, Citrus, Clay, Duval, :
5	Highlands, Lake, Marion, Martin, Nassau,: Orange, Osceola, Pasco, Putnam, Seminole:
6	
7	SOUTHERN STATES UTILITIES, INC.; Collier: County by MARCO SHORES UTILITIES :
8	(Deltona); Hernando County by SPRING : HILL UTILITIES (Deltona); and Volusia :
9	County by DELTONA LAKES UTILITIES : (Deltona) :
10	Volusia, and Washington Counties by : SOUTHERN STATES UTILITIES, INC.; Collier: County by MARCO SHORES UTILITIES : (Deltona); Hernando County by SPRING : HILL UTILITIES (Deltona); and Volusia : County by DELTONA LAKES UTILITIES : (Deltona) :
11	THIRD DAY ~ MORNING SESSION
12	VOLUME VII
13	Pages 927 through 1011
14	PROCEEDINGS: FINAL HEARING
15 16	BEFORE: COMMISSIONER BETTY EASLEY COMMISSIONER SUSAN F. CLARK
17	DATE: DECENTION Tuesday, November 10, 1992
18	TIME: ANNOV 1 3 1992 Commenced at 9:00 a.m.
19	PLACE: FPSC-RECORDS/REPORTING FPSC, Hearing Room 106 101 East Gaines Street
20	Tallahassee, Florida 32399
21	REPORTED BY: JOY KELLY, CSR, RPR SYDNEY C. SILVA, CSR, RPR
22	PAMELA A. CANELL Official Commission Reporters
23	and
24	LISA GIROD JONES, RPR, CM APPEARANCES:
25	(As heretofore noted.)
	DOCUMENT NUMBER-DATE FLORIDA PUBLIC SERVICE COMMISSION 13349 NOV 13 1992
ļ	FPSC-RECORDS/REPORTING

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2	<u>WITNESSES - VOLUME VII</u>	
3	NAME:	PAGE NO.
4	SCOTT W. VIERIMA (Resumed Stand)	
5	Cross Examination by Mr. McLean	934
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	FLORIDA PUBLIC SERVICE COMMISSI	ON

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1		EXHIBITS - VOLUME V	<u>11</u>	
2	Numb	er:	Identified Admitted	
3 4	74	(Vierima) Response to OPC Interrogatory No. 6	934	
- 5	75	(Vierima) Credit Support Fee	934	
6	76	(Vierima) OPC Document Request No. 52	934	
7	77	(Vierima) DO Insurance Premium	934	
8	78	(Late-Filed) (Vierima) Topeka v Deltona Settlement Agreement	s. 949	
9 10	79	(Late-Filed)(Vierima) Credit Support Fees	973	
11	80	(Vierima) Acquisition Adjustmen Transactions	t 988	
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1	PROCEEDINGS
2	(Transcript follows in sequence from Volume ~.)
3	(Hearing reconvened at 9:00 a.m.)
4	CHAIRMAN BEARD: Okay. Yesterday was Pasco
5	County day. Yesterday was Citrus County day. Who is
6	up today, Marion? No, I'm just kidding. It's so empty
7	in here this morning I got nervous. We'll start having
8	all the witnesses show up at 8:30.
9	Okay. We left off with Mr. McLean was going
10	to be asking really intelligent questions when he had
11	if he got a chance to take a break.
12	MR. ARMSTRONG: Mr. Chairman, if I may.
13	There's just one preliminary matter. The Company had
14	discussed last Friday about the possibility of getting
15	Joe Cresse on today, and I've spoken with Public
16	Counsel and Staff and Mr. Jones, and they've agreed
17	that would be okay to put Mr. Cresse on after Mr.
18	Vierima. However, we are pending a phone call with Mr.
19	Twomey, who I know had some cross examination. And we'd
20	like
21	CHAIRMAN BEARD: You know, we were just
22	talking about that and we couldn't remember Mr. Cresse
23	ever taking anybody out of order. We couldn't remember
24	Mr. Cresse allowing breaks to go to the bathroom when
25	he was the Chairman. So we're trying to debate whether
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1	we should really do this for him or not.
2	MR. ARMSTRONG: Mr. Cresse said he was going
3	to take a pregnancy test last night. So
4	CHAIRMAN BEARD: If he passes it we'll take
5	him out of order. (Laughter) Okay. We'll do the best
6	we can to accommodate you all's schedules.
7	MR. ARMSTRONG: Thank you very much.
8	MS. BEDELL: Mr. Chairman, on the same line,
9	Staff would like to remind you all that we need to take
10	Staff witness Shafer, today, off.
11	COMMISSIONER EASLEY: Well, in order to
12	decide is Mr. Cresse going to take a real long time?
13	MR. McLEAN: No, I think that I shall have no
14	questions; very few if any.
15	COMMISSIONER EASLEY: Mr. Twomey does, you
16	think?
17	COMMISSIONER EASLEY: Mr. Jones.
18	MR. JONES: Perhaps one.
19	MS. BEDELL: We don't have a lot of questions.
20	CHAIRMAN BEARD: How about Mr. Shafer?
21	COMMISSIONER EASLEY: Staff witness?
22	CHAIRMAN BEARD: Yeah, Greg Shafer. You've
23	met him before.
24	MR. McLEAN: No, sir. I don't think we'll
25	have much for him. I couldn't think of nothing.
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1	CHAIRMAN BEARD: Okay.
2	COMMISSIONER EASLEY: It doesn't sound like a
3	problem.
4	CHAIRMAN BEARD: Okay. We probably can work
5	this out. If it gets tense, we'll have Greg and Joe
6	toss a coin to see who goes first.
7	COMMISSIONER EASLEY: As long as it's a coin.
8	CHAIRMAN BEARD: And if we can get to this
9	witness, we won't have a problem at all.
10	MR. ARMSTRONG: Mr. Vierima is available for
11	cross examination.
12	CHAIRMAN BEARD: That's great.
13	MR. ARMSTRONG: Thank you.
14	MR. McLEAN: Mr. Chairman, I've arranged to
15	have four exhibits passed out. I thought we might mark
16	them now for expedition.
17	CHAIRMAN BEARD: Suits me.
18	MR. McLEAN: The first is Citrus Springs, it
19	says up at the top in big letters, "Citrus Springs," it
20	is the response to OPC Interrogatory No. 6, I believe,
21	although, it doesn't say that on the face.
22	CHAIRMAN BEARD: That will be Exhibit No. 74.
23	MR. McLEAN: The next is OPC document request
24	No. 81.
25	CHAIRMAN BEARD: Okay, that will be No. 75.
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1	MR. McLEAN: And the next docket request No.
2	52, Document Request No. 52 OPC.
3	CHAIRMAN BEARD: That will be 76.
4	MR. McLEAN: And the last is Document Request
5	No. 81.
6	CHAIRMAN BEARD: Wait a minute. I thought
7	you told me that this first one was, not on the face of
8	it, but it was 81? Exhibit No. 74. The one that says
9	"Citrus Springs."
10	MR. McLEAN: Okay. The one you've identified
11	as 76 an easy way to identify it
12	CHAIRMAN BEARD: I mean wait a minute, 75
13	is 81.
14	MR. McLEAN: I'm sorry, yes, you're right.
15	CHAIRMAN BEARD: But then, you've got this
16	one that we're about to number as 77 and it's listed as
17	81.
18	COMMISSIONER EASLEY: And they're both second
19	sets.
20	MR. McLEAN: They have different material
21	behind them, so we'll have a to identify it in a less
22	convenient way.
23	CHAIRMAN BEARD: Okay. Exhibit No. 77 will
24	be hang on a second.
25	MR. McLEAN: You can call it "DO Insurance
	FLORIDA PUBLIC SERVICE COMMISSION

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1	Premium."
2	CHAIRMAN BEARD: Call it what? "DO Insurance
3	Premium."
4	MR. McLEAN: Yes, sir. And the first one,
5	75, could be called "Credit Support Fee."
6	CHAIRMAN BEARD: Okay. That last one would
7	be Exhibit No. 77.
8	(Exhibits Nos. 74, 75, 76 and 77 marked for
9	identification.)
10	SCOTT W. VIERIMA
11	resumed the stand as a witness on behalf of Southern
12	States Utilities, and testified as follows:
13	CROSS EXAMINATION
14	BY MR. MCLEAN:
15	Q Mr. Vierima, would you direct your attention,
16	please, sir, to Exhibit No. 74? That's the one with
17	"Citrus Springs" written in fairly large letters up at
18	the top.
19	A Yes.
20	Q Now, what we're trying to do here is figure
21	out what investment Southern States or Southern States
22	families company has in some of systems that was
23	purchased in the Deltona purchase, if a purchase it
24	was. I'm trying to figure exactly that out.
25	So, let me ask you a couple of questions.
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1	There was at one time a loan from Topeka to Deltona, is
2	that correct?
3	A To Deltona Corporation.
4	Q Yes, sir. Let me for purposes of these
5	questions, I don't want to get my focus is not which
6	member of a particular family we're dealing with, so
7	let me ask you on the one hand, I'm going to ask you
8	about Topeka and please assume for the purposes of the
9	question, that I mean Topeka, Minnesota Power and
10	Light, Southern States or any of its subsidiaries. And
11	when I mention Deltona, please assume the same sort of
12	thing about Deltona. So what I'm interested in, if
13	there was a loan from the Topeka side to the Deltona
14	side of about \$23 million, are you aware of anything
15	like that? (Pause)
16	A I'm aware of a preferred stock investment of
17	approximately \$22 million.
18	Q Preferred stock investment meaning that
19	Topeka purchased preferred stock from Deltona?
20	A Yes.
21	Q Okay. But there was no preexisting debt or
22	any preexisting indenture in either direction before
23	that preferred stock purchase?
24	A There may have been for a short period, as a
25	part of the funding of the preferred stock purchase,
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but I don't believe -- if there was, I don't believe it 1 was any part of a long-term obligation. 2 Okay. Was the preferred stock offered as 3 Q security for any preexisting debt or obligation? 4 5 Α The convertible preferred stock was purely an 6 investment by Topeka Group which had conversion options associated with it. 7 Okay. Was Deltona marketing any securities 8 Q at that point in time on any sort of open market? 9 Deltona was a publicly traded Company on the 10 Α New York Stock Exchange at that time. 11 Okay. But presumably were they trading 12 0 13 preferred stock on that exchange? I don't believe the preferred stock was 14 Α 15 public securities. Okay. So if you know, was Topeka the buyer 16 Q or the investor? 17 18 Yes. Α Okay. And that's Topeka Group. Now, who was 19 Q 20 the actual seller, Deltona Corporation? 21 Α Correct. 22 Now, that Deltona Corporation was the Q umbrella corporation, under which one would find 23 Deltona Utilities, Inc.? 24 25 Α Yes. FLORIDA PUBLIC SERVICE COMMISSION

And what other holdings under Deltona Q 1 Corporation? 2 Deltona Corporation had a number of real 3 Α estate related subsidiaries, as well as United Florida 4 Utilities Corporation, which was another utility 5 subsidiary and Deltona Utility Consultants, Inc. 6 Which one of those, or more of those, were 7 0 the operators of regulated utility operations in 8 Florida? 9 The regulated utility operations were United 10 Α Florida Utilities Corporation, Deltona Utilities, Inc., 11 and those were being managed by Deltona Utility 12 13 Consultants, Inc., which was a service corporation. Q Okay. So, Topeka simply bought preferred 14 15 stock in Deltona; is that pretty much what happened? In Deltona Corporation, the parent, yes. 16 A Deltona Corporation. Now, what rights 17 Q Yes. 18 did Topeka obtain when they bought the preferred stock. You said convertibility; what are we talking about 19 20 there? With the original issue of the preferred 21 A stock, there were warrants that were issued. Those 22 23 warrants gave Topeka Group the right, after a 24 three-year period, to exercise either on common stock of the parent corporation, Deltona, or on 100% 25 FLORIDA PUBLIC SERVICE COMMISSION

ownership of the equity securities of the Utility 1 subsidiaries. 2 Did I understand your answer -- did Topeka 3 Q acquire the right to common stock in the Deltona 4 organization? 5 There were warrants issued with the 6 Α convertible preferred stock, and those warrants gave it 7 the option of either converting on common stock of the 8 parent corporation or into common stock of the Utility 9 subsidiaries. 10 All right. Now, did it lock in the right to 11 0 obtain that common stack at any particular point in 12 time or at any particular price? 13 I believe the window of opportunity was 14 Α 15 between the third anniversary of the purchase of the preferred stock, and the fourth anniversary of the 16 purchase of preferred stock. The pricing on the parent 17 corporation common, if my recollection serves me 18 correct, was a function of the parent's book value at 19 the time of exercise. 20 Okay. What consideration was given by Topeka 21 Q to Deltona Corporation for the preferred stock? 22 The purchase price was \$22 million. 23 Α 24 Now, was that market driven or was that a Q 25 negotiated price, or what?

I believe it was a negotiated price. 1 А Did Deltona at that time have any other 2 Q outstanding preferred stock? 3 I don't believe so, no. 4 Α Was Topeka approached by Deltona for a loan 5 Q as opposed to preferred stock at any point? 6 7 Α I don't recall. When you said -- you mentioned something 8 Q about perhaps there might have been a debt incurred in 9 a purchase price arrangement. Did you have something 10 specific in mind at that point? 11 The purchase of the preferred stock occurred 12 Α in 1985, and again, if recollection serves me, there 13 may have been some short intercompanies related to the 14 final issuance on some of the preferred stock. But if 15 there were, to my recollection, they were short term in 16 17 nature. 18 Okay. And I would presume then, and tell me Q if I'm wrong, that would have been some short-term 19 20 borrowing by Topeka or by Topeka parent to come up with the money to buy the stock, right? 21 22 Yes. To my recollection, yes. Α Okay. Was there any discount with respect to 23 Q the \$22 million number that you mentioned or is that 24 actual consideration paid to Deltona by Topeka? 25 FLORIDA PUBLIC SERVICE COMMISSION

That was cash consideration paid. 1 Α Now, that would exclude any forgiving of any 2 0 debt, wouldn't it? Let me ask the question differently 3 because that may be confusing, was part of the \$22 4 million purchase price, did it involve any forgiving of 5 6 any debt or obligation? 7 Not to my knowledge, no. Α Okay. Now, referring to the convertibility 8 Q of the preferred stock, did Deltona ever exercise any 9 10 of those warrants or exercise that option to obtain common stock of Deltona Corporation? 11 12 Did Deltona exercise --Α I think I misspoke. Yeah, did Topeka do 13 Q 14 that? Yes. In 1989 Topeka exercised its warrant 15 Α 16 rights on the utility subsidiaries. So what did they get in exchange? They got 17 Q 18 common stock in the utility subsidiaries? 19 Correct. Α 20 And did not get common stock in the Deltona Q Corporation in general then? 21 22 Α That's correct. With the exception I believe, as part of the original transaction, there was 23 a market-based investment of a small amount of common 24 25 shares in the parent company, not related to the FLORIDA PUBLIC SERVICE COMMISSION

conversion rights. 1 Okay. Now, the \$22 million transaction, the 2 Q buying of the preferred stock occurred in what year? 3 4 Α 1985. Okay. And then in '89 it was converted into 5 Q 6 common stock of the utilities, correct? 7 Α Yes. Now, was the common stock -- I'm sorry, was 8 Q preferred stock, was it sold on any market in the 9 10 meantime in those intervening years between '85 and '89, was the preferred stock sold -- was other 11 12 preferred stock sold on any market of which you are aware? 13 Not to my knowledge. 14 Α Okay. If you would, direct your attention to 15 Q Exhibit No. 74, and that appears to me to be an account 16 17 of -- the entire exhibit appears to me to be an account 18 of how Topeka Group came to be owner of Citrus Springs, Deltona Lakes and other Deltona systems, am I correct? 19 20 The top half of the exhibits summarizes the Α 21 equity portion -- a portion of the equity transaction, 22 yes. 23 Okay. As I understand what you said so far, Q 24 correct me if I'm wrong, Topeka bought \$22 million 25 worth of preferred stock in Deltona, and then converted FLORIDA PUBLIC SERVICE COMMISSION

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1	it to common stock in 1989. Did anyone assign any
2	value to the stock which was purchased in 1989?
3	(Pause)
4	A The conversion formula was established in the
5	original preferred stock purchase agreement, as well as
6	a subsequent settlement agreement that evolved out of a
7	legal dispute between the parties upon Topeka's
8	exercise.
9	Q Okay. Did the 22 million did the
10	consideration represented there on the 22 million
11	figure eventually become the 32,296,000 number? Does
12	the question make sense?
13	A Yes.
14	Q Good. And the answer is yes?
15	A Yes.
16	Q Okay. Tell me how that change in valuation
17	took place?
18	A The convertible preferred stock had a
19	cumulative noncash dividend associated with it, and
20	that dividend accumulated on a deferred basis, so that
21	at the time of exercise of the warrants, the total
22	value of the stock was the original \$22 million, plus
23	the accumulated dividends, which accounted for
24	approximately \$32 million.
25	Q Okay. So then the exchange that took place
	FLORIDA PUBLIC SERVICE COMMISSION

in 1989 was for the 22 million which they originally 1 invested, plus the dividends foregone -- is that a 2 proper word do you suppose? -- or the accumulated 3 dividends, which had not been thus far paid? 4 Effectively the time value of the \$22 million 5 Α investment. 6 I understand. Okay. And that's how it goes 7 Q then to \$31,296,000? 8 Correct. 9 Α Now, during those years did Deltona pay any 10 Q -- did the utilities -- let me ask both questions, did 11 12 Deltona Corporation pay dividends during those years on common stock? 13 I don't believe so, subject to check. 14 Α Okay. Did they pay any dividends on -- this 15 Q 16 was the only outstanding preferred stock of the Deltona Corporation at that time, wasn't it? 17 18 Α I believe so, yes. 19 Okay. So obviously they didn't pay any Q 20 dividends on that as well? The preferred stock carried a dividend, but 21 Α 22 it was a noncash dividend. I understand. Okay. Now, with respect to 23 Q the utilities; both questions, would the answers be any 24 25 different? FLORIDA PUBLIC SERVICE COMMISSION

1	A I don't believe any dividends were declared
2	on the utilities during the period when the preferred
3	stock was outstanding.
4	Q Okay. Now, with respect to the 7 million
5	that's listed as cash on Exhibit No. 74, you said that
6	was the settlement of some disagreement between Deltona
7	and Topeka; are those the parties?
8	A Yes.
9	Q Which Deltona, the utilities?
10	A No, the parent corporation.
11	Q The parent corporation. What was the
12	substance of the disagreement?
13	A I wasn't a party to the settlement agreement,
14	but my understanding of a part of the dispute is that
15	it dealt with liabilities that had to be assumed by the
16	purchaser of the utilities.
17	Q Were they liabilities associated with utility
18	business?
19	A I believe so, yes.
20	Q Do you know whether the case actually went to
21	litigation?
22	A I don't recall.
23	Q Okay. Now with respect to the \$7 million
24	cash, was that an actual cash transfer from Topeka to
25	Deltona?
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1	A To my knowledge, yes it was.
2	Q And it was not, to the best of your
3	knowledge, to forego any sort of claim or settle any
4	kind of irrespective of whether it was to forego a
5	claim, you know that money was actually paid, cash was
6	transferred from Topeka to Deltona?
7	A Yes, I believe it was.
8	Q Okay. Number of preferred shares I meant
9	to ask you before, what was the number of preferred
10	shares which Topeka bought in Deltona, or invested in
11	Deltona; do you know?
12	A Subject to check, 65,000.
13	Q 65,000 shares?
14	A Subject to check, yes.
15	Q Okay. Now, when it was converted to common
16	stock 1989, do you know how many shares were obtained
17	then?
18	A When it was converted to the common shares of
19	each of the utility subsidiaries?
20	Q Yes, sir.
21	A Again, subject to check, I believe there were
22	10,000 shares issued in each one of the Utility
23	subsidiaries.
24	Q How many were there? How many utility
25	subsidiaries were there?
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1	A I believe there were four warrants that were
2	issued as part of the original transaction.
3	COMMISSIONER EASLEY: Does that mean 40,000
4	common stock shares?
5	MR. VIERIMA: I believe so. 10,000 in each
6	one of the four subsidiaries, again, subject to check.
7	COMMISSIONER EASLEY: I wanted to be sure.
8	Thanks.
9	Q (By Mr. McLean) When they obtained the
10	40,000 shares, 10,000 in each, what stake did they have
11	in the company? Did that make them sole owners? Did
12	that make them half owners? Do you understand what I
13	mean?
14	A The conversion rights gave Topeka Group 100%
15	ownership of the Utility subsidiaries.
16	Q Now, when they bought the preferred stock
17	that did not give them 100% ownership, did it?
18	A The preferred stock had no ownership rights
19	in the utility subsidiaries.
20	Q Okay. By ownership rights, we're talking
21	about control in the Board of Directors and such things
22	as a that?
23	A Correct. 100% ownership of the shareholders,
24	who would elect the Board of Directors.
25	Q So when the conversion to common stock took
	FLORIDA PUBLIC SERVICE COMMISSION

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1	place, Topeka then had the right to control the Boards
2	of Director's of each in these four utility subs?
3	A That's correct.
4	Q And by control I mean appoint, elect,
5	whatever the case may be, correct?
6	A That's correct.
7	Q Now, if they obtained that if they obtain
8	100% ownership, by converting the common stock, why is
9	the \$7 million cash listed as partial consideration?
10	Didn't they already own the four Deltona subs outright
11	before they gave up the \$7 million cash?
12	A The settlement agreement brought additional
13	issues into the original transaction, which was the
14	subject of the dispute; liabilities assumed. There
15	were additional assets, to my understanding, that were
16	brought into the settlement agreement, including
17	additional land that was not part of the original
18	transaction. There were a number of components that
19	were part of the settlement agreement and related to
20	the \$7 million that were not part of the original
21	conversion.
22	Q Is the settlement agreement reduced to a
23	writing?
24	A Yes.
25	Q May we have a copy of it as a late-filed
	FLORIDA PUBLIC SERVICE COMMISSION

1 || exhibit?

A I believe it may have already been provided
as an interrogatory, but --

4 MR. McLEAN: We'll defer to counsel to tell 5 us whether it has been, I don't think we've asked for 6 it.

MR. ARMSTRONG: In their discoveries Public 7 Counsel asked for all the acquisition files, and we had 8 indicated that they were voluminous and there were 9 10 about 30 boxes of that. There was a closing binder in there, a black closing binder. You might recall it. It 11 was one of the first things we did get when you were on 12 site too. I don't think we copied that whole binder 13 for you. I know specifically that Staff auditors asked 14 for a copy, but we'll make it available to you. 15 16 COMMISSIONER EASLEY: Is the settlement 17 agreement in the black binder? 18 MR. ARMSTRONG: It sure is. It's in a 19 closing binder for the purchase of -- the conversion of 20 the preferred stock. MR. McLEAN: I think we'd like the settlement

21 MR. McLEAN: I think we'd like the settlement 22 agreement. How many page is the settlement agreement? 23 Is that a voluminous document?

24 MR. ARMSTRONG: That itself it's -- maybe a 25 quarter of an inch or half inch thick.

MR. McLEAN: I think we'd like the settlement 1 agreement by itself as a late-filed exhibit. 2 MR. ARMSTRONG: Sure. We don't have any 3 problem with that. 4 CHAIRMAN BEARD: Short title. 5 MR. McLEAN: Deltona v -- Topeka v Deltona 6 settlement agreement. Should it be dated '89; is that 7 an appropriate date for that agreement? 8 The settlement discussions went on subject to 9 Α -- or subsequent to the conversion of our warrants, and 10 it may have, you know, carried on into 1990, but I 11 think it was the latter half of '89 is when the 12 13 settlement agreement was negotiated. Solely for purposes of identification, why 14 Q don't we just put '89 on it so we'll know what we're 15 talking about. 16 CHAIRMAN BEARD: That will be Exhibit No. 78. 17 MR. McLEAN: Thank you, sir. 18 (Late-Filed Exhibit No. 78 marked for 19 identification.) 20 (By Mr. McLean) Now, when they exercised --21 Q am I using the proper term, exercise the warrants? 22 Yes. 23 Α They got -- "they" meaning Topeka got 24 Good. Q 25 Deltona Utilities, Inc., United Florida Utilities, FLORIDA PUBLIC SERVICE COMMISSION

1	950
1	Deltona Utilities Consultants; did they get anything
2	else? There were four that you mentioned.
3	A Yes. I believe there was a fourth subsidiary
4	at the time called Pelican Utilities, which was a minor
5	subsidiary. It just happened to be one of the
6	corporations that were associated with the utility
7	operations.
8	Q Did Pelican Utilities, Inc. have any assets?
9	A I believe so, yes.
10	Q Do you know what the nature of the assets
11	were?
12	A Subject to check, I believe that Pelican
13	Utilities, in essence, was Marco Shores, subject to
14	check, which is a small utility.
15	Q Now, Topeka then had 10,000 shares in Pelican
16	Utilities, apparently, is that correct?
17	A Subject to check.
18	Q What I want to focus on a little bit and make
19	sure that I understand, you said they got 10,000,
20	Deltona Utilities, Inc., 10,000; United Florida
21	Utilities, Inc., Pelican Utilities, Inc., 10,000 shares
22	of that; Deltona Utilities Consultants, 10,000 shares
23	of that, correct?
24	A Correct.
25	Q Was there any allocation of the purchase
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price -- which is represented on Exhibit 74 to be 38 million and change, was there an allocation of that purchase price to each of the four, and, if so, what was the allocation?

A Since it was a stock transaction, I believe
that each of the major subsidiaries -- the two major
subsidiaries were United Florida and Deltona Utilities,
Inc. Each of them reflected any adjustments associated
with the purchase price.

Q When you say "adjustments," would you value
the stock differently for each system? In other words,
was a share of Deltona Utilities worth \$5 and Pelican
Utilities worth \$1, or something of that nature? Or
how did you deal with that problem?

15 A Any differences between the consideration
16 paid for the stock and the book value of the stock at
17 the time of acquisition was booked as acquisition
18 adjustments.

Q Do you know of any Commission proceeding in
which the Commission has directly addressed the amount
of consideration given for Deltona Utilities, Inc., on
the one hand, or United Florida Utilities on the other?
A I believe the issue was addressed in the
900329 docket.

25

Q Okay. Addressed but arguably not decided,

1 | correct?

2 Α Correct. 3 0 Okay. Deltona Utility Consultants, did it 4 have any assets of the time of the warrant exercise? 5 I believe so. I believe the assets were Α primarily general plant associated with the services 6 being provided by Deltona Utility Consultants, Inc. 7 And what was the nature of those services? 8 Q 9 Α As a service corporation, they provided 10 engineering services, ratemaking services, I believe accounting services, administrative services, those 11 12 types of things. 13 Deltona Utilities, Inc., was it in the LP gas Q operation at the time of the exercise? 14 15 Could you repeat the question, please? Α 16 Yes, sir. Deltona Utilities, Inc., was that Q 17 corporation in the business of providing LP gas service at the time of the stock -- of the warrant exercise? 18 19 Yes, it was. Α 20 0 Was there at that time of the exercise, or at any other time, for that matter, was there any attempt 21 by Southern States or Topeka to assign any portion of 22 23 the consideration given to Deltona to the LP gas operations? 24 25 Each of the corporations on which the Α FLORIDA PUBLIC SERVICE COMMISSION

warrants were exercised had multiple business 1 activities that were not separately incorporated. 2 Therefore, the purchase price was assigned specifically 3 to the corporate securities, and gas was strictly an 4 5 operating portion of that entity. 6 So there was some in-house evaluation by Q Topeka of the various securities and some distinction 7 drawn between their values by Topeka, is that correct? 8 9 The transaction was priced as a whole, A 10 including all of the subsidiaries and all of the issues 11 that were raised during the settlement agreement. 12 0 Do you remember the Raymond James Report we had down at Lehigh that approved your suggested method 13 of allocating the purchase price on the Lehigh 14 Corporation? 15 16 Α Yes. 17 Was there a similar study performed here by 0 anyone, including in-house? 18 I don't recall. 19 Α 20 Q If the Commission develops an interest in how 21 much consideration you gave for Deltona Utilities on 22 the one hand; United Utilities on the one hand; Pelican 23 Utilities on the one hand; and Deltona Utility 24 Consultants, Inc. on the last hand, what evidence could 25 you point them to rely upon to figure out how those

1 | things should be valued?

A I believe the audited financial statements at
the end of 1989, which reflected any differential
between the purchase price and the book value of the
securities acquired would be the best representation of
individual values for those.
COMMISSIONER EASLEY: Is there anything in

COMMISSIONER EASLEY: Is there anything in
there that would give us a feel for how much of each
one of those systems was LP or other business interests
included in that corporate structure?

WITNESS VIERIMA: Yes. I believe gas
revenues are broken out separately in those financial
statements.

14 COMMISSIONER EASLEY: How about the other 15 revenue?

16 WITNESS VIERIMA: Water and wastewater is17 also.

18 COMMISSIONER EASLEY: Well, you indicated 19 that some of these corporations had other business 20 activities. I got the impression it was something 21 beyond water/wastewater and LP gas.

22 WITNESS No. Those were the primary23 businesses.

24COMMISSIONER EASLEY: Oh, okay. Thank you.25Q(By Mr. McLean) You're suggesting, then,

1 that those financial statements -- that the investment 2 probably tracked, the relative investment, probably 3 tracked those financial statements, then. Is that what 4 you're saying?

Do you understand what I mean, first of all? 5 Could you rephrase that, please? Α 6 7 Yeah, I'll try. That the relative investment 0 among those four entities which I mentioned on the part 8 of Topeka should closely track the difference in the 9 book values and so forth as reflected in the financial 10 11 statements of each of the entities.

A Yes, if you include all of the financial statements for the years '89, '90 and '91. Because there were subsequent adjustments made by the independent auditors to the purchase accounting that was used.

17 Q Okay. Let's look back a minute to the \$7
18 million settlement, if you please.

19 Can you say whether that was -- whether that 20 disagreement was over some purported obligation on any 21 one of these entities or was it on behalf of all of 22 them?

A I was not a party to this settlement
agreement. I would be speaking out of turn.

25

Q Okay. But the answer is that you don't know,

1 correct?

-	
2	A Correct.
3	Q Okay. The response to Interrogatory 6 says
4	the liabilities pertain to future utility main
5	extensions. And I'm interested to know whether you
6	know, on the one hand, the question I just asked you,
7	namely, who is the obligor?
8	My next question is, who is the obligee? Who
9	was in a position to expect one of these companies to
10	do something worth \$7 million, if you can accept that
11	phraseology?
12	A Again, the \$7 million was not totally
13	associated with the assumed liabilities. There were
14	other factors to consider, additional real estate that
15	was brought in.
16	When the dispute arose, the parties listed
17	all of the issues that were a part of the dispute, one
18	of which was real estate necessary for future
19	expansion; liabilities to be assumed; there were some
20	debts, I believe, intercompany debts that were in
21	dispute. And the settlement agreement represented the
22	sum total of all of those issues.
23	Q Now, when you say "intercompany debt," who is
24	on each side of the intercompany debt to which you just
25	referred?

I believe there were some obligations between 1 Α Deltona Corporation and the utilities at the time of 2 our exercise that were in dispute as to, you know, the 3 substance of the liabilities. 4 Do you know whether or not the settlement 5 Q agreement will speak to those issues? 6 7 Α I believe it would, yes. Okay. So what we're dealing with here in the 8 Q \$7 million settlement is not only a disagreement 9 between Topeka and Deltona family, but perhaps 10 disagreements within the Deltona family itself. Is 11 that correct? 12 At that point the Deltona Utilities were 13 Α really considered a part of the Topeka family; and so 14 the dispute, I believe, was really between Deltona 15 Corporation and the Topeka Group of companies. 16 Okay. And, needless to say, Deltona 17 Q Corporation itself survived all of this transaction and 18 remained as an entity, even after the utilities and so 19 forth had been split off, correct? 20 Yes, it has. 21 Α Is there any surviving obligation or 22 Q indebtedness between the two corporations, namely, 23 Topeka and Southern States family on the one hand and 24 Deltona Corporation on the other? 25 FLORIDA PUBLIC SERVICE COMMISSION

1 I believe there are some surviving activities A or requirements between the two parties relative to 2 developer agreements. Again, I'm not familiar with 3 what those would be. 4 Okay. But they would be incident to the 5 Q utility business, then, rather than purchase price, is 6 7 that correct? 8 Α Correct. And they might be something like maybe -- I'm 9 0 going to draw an objection here if I'm not careful, I 10 11 don't want you to speculate, but go ahead and 12 speculate. (Laughter) Basically, we're dealing with the potential 13 obligation with a Deltona Utilities sub, which they may 14 have to serve land which was one time, either one time 15 or is now held by the Deltona Corporation. Is that the 16 17 sort of obligation to which you refer? I believe Topeka Group is also a part of that 18 Α obligation in terms of one of the root questions of the 19 settlement agreement was who steps into the shoes of 20 the developer on certain developer obligations. And 21 Topeka was drawn into that settlement. 22 Does Topeka Group now have any equity 23 Q position in the surviving Deltona Corporation? 24 25 It does not. Α FLORIDA PUBLIC SERVICE COMMISSION

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1	Q Okay. Does Deltona Corporation have any
2	surviving have any equity position in Topeka or any
3	of the Southern States?
4	A No, it does not.
5	Q Is there any indebtedness remaining,
6	financial indebtedness, i.e. loan, long-term,
7	short-term, or otherwise?
8	A Indebtedness between?
9	Q Between Topeka and Deltona, in either
10	direction.
11	A No, there is not.
12	Q So, I can conclude, then, that the only
13	surviving business between Deltona Corporation and
14	Topeka within the Southern States family is that
15	incident to the normal operation of a water and sewer
16	utility?
17	A Correct.
18	Q Okay. (Pause)
19	I forgot to ask you in which direction the \$7
20	million flowed. I see from the sum here it must have
21	flowed from Topeka to Deltona, is that correct?
22	A That's correct.
23	Q Now, did Deltona I'm sorry. Did Topeka
24	get any assets in exchange for that \$7 million?
25	A I believe there was some additional land
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1	involved that was outside the original transaction.
2	Q Can you place any sort of value on it
3	whatsoever? I didn't mean that to imply that there is
4	none. I meant can you assign, or what portion of \$7
5	million went for the assets and what \$7 million went
6	for foregone causes of action or whatever?
7	A I would estimate about \$5.8 million.
8	Q Was for land, is that correct?
9	A Correct.
10	Q And the remaining not for land.
11	A Correct.
12	Q Well, how do you come up with the \$5.8
13	million?
14	A I believe that was the amount specified in
15	settlement agreement documents, subject to check again.
16	Q Yes, sir. Okay. Now, we have asked for, I
17	think, what is a fair characterization of what your
18	investment is in a number of systems: Citrus Springs,
19	Deltona Lakes, Marco Island, Marion Oaks, Pine Ridge,
20	Spring Hill, Sunny Hills, each of which are, or were,
21	members of the Deltona system. Is that correct?
22	A That's correct.
23	Q Were any of these under the United Florida
24	Utilities, Inc.?
25	A Yes. When I speak of the Deltona Group of
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companies, I'm talking about the utilities we acquired 1 from Deltona Corporation. 2 Okay. Now, each one, of course, the answer 3 Q that you all gave us shows purchase price of the 4 \$31,296,000, which we discussed, and the \$7,000 5 settlement, and so forth, for a total of 38. Now, that 6 is \$38,296 is the amount of money that, or the amount 7 8 of consideration, that Topeka tells us that they gave 9 for all of these systems. Is that correct? 38,296,000 --10 Α 11 Q I'm sorry. -- but that excludes closing costs, which 12 Α amounted to approximately \$2 million. 13 Okay. Does it include Marco Island as well? 14 Q Marco Island is one of the ones I read off, so 15 presumably it would, correct? 16 17 Α That's correct. All right. Now, thus far, if the Commission 18 Q develops an interest in assigning a particular purchase 19 20 price or level of investment to any one of these systems, I think the best evidence that we've come up 21 with so far is the original -- the financial statements 22 of Deltona and United, and so forth. Is there a better 23 means by which the Commission could allocate that \$38 24 million -- if that number be the correct number to 25 FLORIDA PUBLIC SERVICE COMMISSION

1 allocate -- is there some means by which they could 2 allocate that to each of these systems? (Pause) 3 There could be various judgmental means of Α 4 allocating the purchase price of a corporation, an 5 audited corporation, down to its various asset 6 components. 7 0 But presumably those considerations would not 8 flow from anything we know about any of the stock transactions we've discussed thus far, correct? 9 10 Correct. Α So, basically, what you're saying is take a 11 Q 12 close look at each one of the corporations and see what its worth and then back into the purchase price, right? 13 The audited financial statements should 14 A accurately reflect the purchase price, purchase 15 consideration. 16 17 Q Okay. Do you know -- you're familiar with an 18 issue in this case, 16.1% debt that was litigated and 19 so forth. Is that number -- is any consideration of 20 that debt reflected anywhere on Exhibit 74 that you know of? 21 22 Repeat the question, please. Α 23 Yes, sir. Let me ask one question at a time Q this time. That will help, I suppose. 24 The 16.1% debt, are you familiar with that as 25 FLORIDA PUBLIC SERVICE COMMISSION

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1	an issue in this case?
2	A Yes, I am.
3	Q Issue No. 40. Can we tell by looking at
4	Exhibit 74 whether there was any consideration given to
5	that 16.1% debt?
6	A Consideration given in terms of?
7	Q Was it yeah. I should probably wait later
8	to get into that issue; but, basically, what I want to
9	know is, is there anything on the purchase price on the
10	face of this instrument which shows that the \$16.1
11	million oh, I'm sorry the 16.1% was considered in
12	any way in either the purchase of the preferred stock
13	or the conversion to common stock?
14	A That is not reflected in this exhibit, no.
15	Q Okay.
16	Q Mr. Vierima, let's change focus a bit. Refer
17	to the exhibit which the Chairman has marked No. 75 if
18	you would, please.
19	COMMISSIONER CLARK: Mr. McLean, are you
20	through asking questions on that 16.1%?
21	MR. MCLEAN: No.
22	COMMISSIONER CLARK: Good. Okay.
23	MR. McLEAN: I want to return to that area.
24	COMMISSIONER CLARK: You just had reference
25	to this exhibit. You were wondering if it was reflected
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1	okay.
2	MR. McLEAN: Actually, I should have asked the
3	question perhaps more precisely.
4	Q (By Mr. McLean) Do you know we will have
5	a copy of the settlement agreement, presumably, but do
6	you know whether the settlement agreement makes any
7	reference to that particular debt?
8	A No, I don't know.
9	Q Did you negotiate any of these, either the
10	preferred stock purchase or the common stock
11	conversion?
12	A No, I did not.
13	Q And you did not negotiate the settlement?
14	A No, I did not.
15	Q Who did negotiate the settlement on behalf of
16	the Utility? I'm sorry, on behalf of Topeka?
17	A Minnesota Power executives.
18	Q Who negotiated for Deltona, do you know?
19	A No, I do not.
20	Q Do you know who represented you said MPL
21	executives. Which MPL executives? If you know.
22	A I would say the primary negotiators were
23	Mr. Don Crandall, Mr. Jack McDonald, Mr. Arend Sandbulte.
24	Q I asked you before, I don't know whether you
25	answered it or whether I can't remember the answer,
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whether there was actual lawsuits filed? 1 2 I recall that there were attempts at Α 3 temporary restraining orders, and some other activity 4 going on, but whether it actually reached the 5 litigation stage, again, I wasn't a party to the 6 settlement agreement. 7 Where was the Deltona Corporation 0 8 headquartered at the time of the negotiations? 9 Miami, Florida. Α 10 Q Now, with respect to what lawsuits that you 11 know of, perhaps restraining orders and so forth, do 12 you know, if filed, were they filed in Florida? Yes, I believe they were. 13 Α 14 Q All right. Let's change the focus again. Ι 15 want to ask you about the credit support fee, which is represented -- which appears to be represented in 16 17 Exhibit No. 75. There is apparently a monthly credit support fee paid to Topeka by Southern States; is that 18 19 correct? 20 Α There are multiple credit support fees paid 21 by Southern States to Topeka Group on various issues. 22 COMMISSIONER EASLEY: Would you tell a 23 roaring dummy what a "credit support fee" is? 24 WITNESS VIERIMA: If an individual borrower does not exhibit the credit capacity to borrow funds or 25 FLORIDA PUBLIC SERVICE COMMISSION

execute another financial transaction on its own 1 financial strength, it can rely on such instruments as 2 a guarantee or indemnification, et cetera. 3 COMMISSIONER EASLEY: Co-signer, guarantor. 4 WITNESS VIERIMA: Right. Exactly. 5 COMMISSIONER EASLEY: Okay. Thank you. Got it. 6 (By Mr. McLean) Okay. Now you didn't just 7 Q tell the Commissioner that Topeka Group was a co-signer 8 on any obligation incurred by Southern States, did you? 9 It's not a co-signer. 10 Α No. Okay. What is it? Is it a guarantee? 11 Q It has in the past provided guarantees and 12 Α indemnification agreements. 13 Now, an indemnification agreement, who is 14 Q indemnified and against what risk? 15 An example would be the revenue subject to 16 Α refund in the multiple cases that SSU has currently 17 filed. Some sort of bonding arrangement is required to 18 support those. And where we receive a bond, again, if 19 the financial strength of the underlying company is not 20 adequate, the bonding company will require credit 21 support, such as indemnification from Topeka Group. 22 I'm interested in discriminating, if you 23 0 will, please, between the legal obligation on the part 24 of Topeka Group to step into the shoes of the obligee, 25 FLORIDA PUBLIC SERVICE COMMISSION

should that be necessary, on the one hand, and on the
 other hand, some softer representation on the part of
 Topeka Group. Do you understand my question? I'm not
 sure I asked it but did you understand the distinction
 that I'm trying to reach? Let me ask it differently.

Just take one, for example, let's look at the
first one in the package, February 27, 1991. Is that
\$4,700 consideration extended by Southern States to
Topeka for Topeka's guaranteeing any debt incurred by
Southern States?

11 A The fee represents a guarantee to Sun Bank 12 who would not issue a letter of credit on the Collier 13 County industrial development revenue bonds without 14 credit support.

Q Okay. Now, I guess we're kind of getting circular here, and I hate to ask the question again, but are we talking about a legal obligation in which Topeka Group steps into the shoes of Southern States if Southern States fails to pay?

A If Southern States defaults on its industrial development bonds, the holders of the bonds have the right to call on the letter of credit, the bank who has issued the letter of credit has the right to go back against Topeka Group for repayment of any amounts paid under the letter of credit.

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1	Q Okay. How did you come to know this was a
2	Collier County matter?
3	A The amount that is shown.
4	Q Okay. That just tips you off that that's what
5	the premium is
6	A Correct.
7	Q Or the amount. Incidentally, as an aside, I
8	want to ask you, I asked you some questions about this in
9	your deposition, and you used the term "comfort letter."
10	That's not what we're talking about here, is it?
11	A No. A comfort letter is a separate issue.
12	Q Okay. Tell the Commission what a "comfort
13	letter" is, if you would, please?
14	A A comfort letter is what we view as a soft
15	guarantee where the Topeka Group provides certain
16	representations that it, for example, will continue to
17	own 100% of a subsidiary, and that it will do what it
18	can to exercise its authority over its subsidiary to
19	make sure that its subsidiary pays on a timely basis.
20	It is not a legal obligation.
21	COMMISSIONER EASLEY: It's sort of a warm and
22	fuzzy feel-good.
23	WITNESS VIERIMA: Yes.
24	COMMISSIONER EASLEY: Okay.
25	COMMISSIONER CLARK: Well, they have no legal
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right to go against the Topeka Group, but certainly if
 Topeka wants to protect its investment in Southern
 States, it will do what it can to ensure its continued
 viability.

5 WITNESS VIERIMA: There is a business ethics 6 question involved, too, that if Topeka did not maintain 7 its comfort letter, obviously it would be viewed 8 differently in the future by its creditors.

COMMISSIONER CLARK: Okay.

9

10 COMMISSIONER EASLEY: As long as we've got 11 you interrupted in the explaining mode, written on 12 here, say, in July 29th, I can't read a page number, 13 but it's in several places. Apparently this was not 14 paid, the fee amount; there's a notation with a line 15 going to that, it says "agrees to accrual." Is the fee 16 accruing and who has agreed to do what?

A Southern States Utilities, because of its
cash flow problems, has occasionally requested that
Topeka Group defer any interest payments or credit fee
payments, which Topeka Group has done on occasion
without charge.

Q Okay. So that's the same thing as another notation in September, "Check is not to be issued, to be deducted from AR," which I assume is accounts receivable, "from TGI."

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1	WITNESS VIERIMA: That's a separate issue
2	that between Topeka Group and SSU there are routine
3	payables and receivables. And this is just a rather
4	than actually exchanging funds, there's just a
5	reduction of any payables that we would have.
6	COMMISSIONER EASLEY: Okay. Thank you.
7	Q (By Mr. McLean) Okay, now, I want to reach the
8	allocation issue a bit here. The credit support fee, did
9	I use the right term credit support fee is ultimately
10	allocated to the various systems in this rate case, right?
11	A In this rate case, we filed on a combined
12	capital structure, and the credit support fee is
13	associated with the cost of that capital.
14	Q Okay. Now, you mentioned Collier County
15	here. What systems are in Collier County that are also
16	in this rate case?
17	A Marco Island or excuse me. (Pause)
18	Q Is Marco Shores perhaps in this one?
19	A Yes.
20	Q It, too, is in Collier County, is it not?
21	A Yes.
22	Q Now, the \$11,125,000 amount secured, is that
23	debt incurred in any way in the is that incurred in
24	any way in the Marco Shores system, or do you know?
25	A I'm not sure.
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1	Q All right. Now, with respect to credit
2	support fees in general, are there other credit support
3	fees, other than the ones that are listed in this
4	exhibit, which are paid by Southern States to Topeka?
5	A Yes.
6	Q Can you tell us what those are?
7	A Topeka Group has also guaranteed lines of
8	credit for Southern States Utilities, and has also
9	provided guarantees for revenues subject to refund;
10	particularly in the case of the 900329 case, to the
11	extent of, I believe, \$2.8 million.
12	Q \$2.8 million in total guaranteed fee or is
13	the obligation
14	A That's the obligation.
15	Q Okay. Do you know what the fee is?
16	A I believe it's 50 basis points.
17	Q Do you know whether that's in the test year?
18	(Pause)
19	A I believe a small portion of it may be in the
20	test year.
21	Q Okay. 50 basis points means essentially you
22	charge a half of a percent for providing whatever
23	assurance that you do with respect to the principle
24	obligation, is that
25	A Yes, 50 basis points is one-half of 1%.
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Q Okay. Now, was any portion of that credit support fee extended for any sort of corporate undertaking that Southern States wrote itself to the Commission?

5 A No. I believe in the case of Docket 900329, 6 a Letter of Credit was issued by Sun Bank to support 7 the obligation, and again, Sun Bank would not issue the 8 Letter of Credit without a direct guarantee from Topeka 9 Group.

10 Q Now, when Southern States issues a corporate 11 undertaking to the Commission for whatever purpose, and 12 Topeka Group enters its own guarantee of that corporate 13 undertaking, is there a credit support fee paid for 14 that guarantee?

Let me rephrase that question because I don't want to get hung up on guarantee. Where Southern States issues a corporate undertaking to the Commission, and where Topeka Group provides any assurance of that corporate undertaking whatsoever, is there a credit support fee paid to Topeka Group under those circumstances by Southern States?

A I'm not aware of those circumstances, but under the situation where the Commission accepted a corporate undertaking under the condition that it be indemnified or guaranteed by Topeka Group, such a

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1	credit support fee would be assessed.
2	Q Okay. So if Southern States represented to
3	this Commission that a corporate undertaking didn't
4	have any cost associated with it, and I'm not saying
5	they've done that, but should they do that, if they did
6	that, then that would be neglecting whatever cost is
7	represented by this credit support fee, wouldn't it?
8	A Again, as a hypothetical.
9	Q Yes.
10	A Yes.
11	Q I mean it that way. Okay.
12	Mr. Vierima, we would like to request from
13	you a late-filed exhibit which sets forth all of the
14	credit support fees paid to Topeka Group by Southern
15	States or any of its sister corporations, companies,
16	subsidiaries, what not, during the test year.
17	MR. McLEAN: May we have that marked,
18	Mr. Chairman, as "Credit Support Fees."
19	CHAIRMAN BEARD: That will be Late-Filed 79
20	(Late-Filed Exhibit No. 79 identified.)
21	Q (By Mr. McLean) Assuming that the Company is
22	successful, or moderately successful, in this rate
23	case, do you believe these credit support fees will
24	still be necessary?
25	A Yes, I do.
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1	COMMISSIONER CLARK: For how long will it
2	continue to be necessary?
3	WITNESS VIERIMA: Credit support fees are
4	typically a function of financial indicators that are
5	used by lenders, such as interest coverages, cash flow,
6	those types of things. And since the companies are in
7	a severe financial situation right now, it will take a
8	few years before those ratios meet, I think, the
9	comfort level where creditors will be willing to lend
10	at reasonable rates to Southern States Utilities
11	without credit support.
12	COMMISSIONER CLARK: You need to put more
13	equity in them?
14	WITNESS VIERIMA: I believe that will be the
15	case, yes.
16	COMMISSIONER CLARK: Go ahead.
17	Q (By Mr. McLean) So, on the one hand, if
18	Southern States were a stand-alone utility and they had
19	to go into the capital markets to borrow, they would no
20	doubt borrow higher if they couldn't offer the full
21	faith and credit of Topeka, correct?
22	A I don't believe they could borrow at all
23	right now if they didn't have credit support.
24	Q Okay. So I would like to know if the
25	Company, either Topeka or Southern States, has examined
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1	the notion of whether it is cheaper to obtain credit by
2	means of a credit support fee on the one hand, or a
3	higher price for money on the other hand.
4	A The position we're in right now, as I
5	mentioned, is that I don't believe we could borrow at
6	all, which makes that comparison somewhat moot.
7	The financial indicators for Southern States
8	Utilities right now indicate what would be called a
9	"noninvestment grade credit," which is very difficult
10	for a lender to convince their lending committees to
11	step into a noninvestment grade credit.
12	Q Okay. But that pretty much you're saying
13	you all simply haven't done that study because you're
14	convinced Southern States simply could not borrow money
15	as a stand-alone utility, correct? As a stand-alone
16	entity. (Pause)
17	A Would you repeat the question please?
18	Q Yeah. You all hadn't done a study to
19	determine which is the cheaper way to go, i.e, higher
20	price for money on the one hand or credit support fee
21	on the other hand. The reason you haven't done the
22	study is because you think it's totally unrealistic to
23	expect that Southern States could borrow money in any
24	capital market just now?
25	A We have made benchmark comparisons
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internally. Right now market conditions would suggest 1 that a noninvestment grade credit would be borrowing at 2 250 to 400 basis points above comparable maturity, 3 comparable maturity treasury securities for senior 4 secured debt. And the rates that Topeka or SSU is 5 currently getting, much of its short-term debt funding 6 from Topeka Group, those rates are well below what that 7 8 would be in the open market. Now, the reason that Southern States is in 9 0 dire financial straits, if that is true, is primarily 10 because the last rate case was denied; is that correct? 11 That's a piece of the formula, yes. We're 12 Α also under heavy construction spending requirements, 13 which continually require increased sources of capital. 14 15 Pardon me just a moment. (Pause) Q CHAIRMAN BEARD: Before you shift focus, I 16 17 think we want to shift our bodies for about 15 minutes. 18 (Brief recess.) 19 20 COMMISSIONER EASLEY: Are we ready to go back on the record? All right. 21 22 Mr. McLean, I believe you were inquiring. 23 (By Mr. McLean) Mr. Vierima, referring back 0 24 to my first line of inquiry, Seaboard was mentioned in this transaction, as well, wasn't it? 25 FLORIDA PUBLIC SERVICE COMMISSION

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1	A Seaboard was a part of the transaction, yes.
2	Q Was Seaboard a utility?
3	A Yes, it was.
4	Q Was it regulated by the PSC?
5	A I don't believe so, no.
6	Q Okay. Now, how does Seaboard figure into the
7	four corporations in which Topeka received common
8	stock?
9	A Seaboard is a was a wholly-owned
10	subsidiary of Deltona Utilities, Inc. (Pause)
11	Q Okay. Mr. Vierima, I've arranged for you to
12	be handed a ten-page unnumbered exhibit. It has a lot
13	of little print on the front of it.
14	Refer, if you would, to the first page and
15	tell me if you know what it is.
16	MR. ARMSTRONG: Objection.
17	Commissioners, could I have some sort of
18	identification of what these pages are from? Would it
19	be something provided by the I'll just take
20	counsel's representation if this was provided by the
21	Company or prepared by somebody else?
22	MR. McLEAN: I don't know what the objection
23	is. I asked the witness if he knew what it is.
24	MR. ARMSTRONG: I'm just asking if there's
25	some identification of this thing. Otherwise, I'll
	FLORIDA PUBLIC SERVICE COMMISSION

1	978
1	have to object to any questions on it.
2	COMMISSIONER EASLEY: Where is this from, Mr.
3	McLean?
4	MR. McLEAN: I have no idea.
5	COMMISSIONER EASLEY: Did it just appear in
6	the magic paper box or
7	MR. McLEAN: I have the right to ask this
8	witness if he knows what anything is. I don't know
9	what it is, I don't know exactly where it came from,
10	and I'd like to know if the witness knows. But I don't
11	like admitting all those things that I don't know about
12	before I ask this witness if he knows what it is.
13	What's the objection?
14	COMMISSIONER EASLEY: I'm going to allow the
15	question. I'm not sure there was one. I think he was
16	asking for information and then was going to raise an
17	objection, depending upon your answer. But I think the
18	quickest way is for you to ask the witness your
19	question.
20	WITNESS VIERIMA: Would you restate the
21	question, please?
22	Q (By Mr. McLean) Yes, sir.
23	Do you know what that first page of the
24	instrument in front of you is?
25	A It appears to be a reconciliation of an
	FLORIDA PUBLIC SERVICE COMMISSION

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1	acquisition adjustment.
2	Q Can you tell by whom the reconciliation was
3	prepared?
4	A No, I cannot.
5	Q Would you turn to page, unnumbered page
6	(Pause)
7	Would you turn to unnumbered Page 4?
8	A Yes.
9	Q And tell me whether it appears to address the
10	same subject, namely, acquisition adjustments, that is
11	mentioned in the SSU Services memo?
12	A Page 4 begins with Augustine order number?
13	COMMISSIONER EASLEY: I think you're talking
14	about Page 5, Mr. McLean.
15	MR. McLEAN: I'm sorry. Page 5.
16	WITNESS VIERIMA: Repeat the question,
17	please.
18	Q (By Mr. McLean) Can you tell whether the
19	schedule to which you referred on Page 1 is associated
20	in any way with the subject of the memo which comprises
21	Page 5, and, for that matter, Page 6?
22	A They appear to be related, yes.
23	Q All right, sir. Now, if they are related,
24	can we conclude from that that the first page was
25	prepared by Southern States or one of its employees?
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1	A I can't verify that, no.
2	COMMISSIONER EASLEY: Isn't it kind of
3	logical to assume, if you look at the bottom of that
4	first page and it shows "Debit accounts payable Deltona
5	Corp, and credit acquisition adjustment credit," that
6	it's got to be at least Company-generated?
7	WITNESS VIERIMA: I haven't seen this exhibit
8	before, so I really
9	COMMISSIONER EASLEY: Okay.
10	Q (By Mr. McLean) Well, Mr. Vierima, would you
11	turn, please, to unnumbered Page 7, which appears to be
12	Southern States' response to an Office of Public
13	Counsel's request on the third set of interrogatories?
14	Do you see that?
15	A Yes.
16	Q Okay. Now, if you turn to the second page of
17	that memo, which appears to have been prepared by Mr.
18	Ausman, it says, "OPC requested copies of
19	preacquisition reports from the following Southern
20	States acquisitions." And after listing the number of
21	systems, it says, "Acquisition reports are attached for
22	all of the above except Crystal River. We have been
23	unable to locate any report," and so forth. Does that
24	appear to refer to the schedule in front? (Pause)
25	A I don't believe so. The schedule on the

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	981
1	front appears to refer to the Deltona divisions,
2	whereas the other systems listed are not associated
3	with the Deltona acquisition.
4	Q I see. All right. With respect to the first
5	page, then, you mentioned that that was the
6	reconciliation of acquisition adjustments?
7	A That's what it appears to be, yes.
8	Q Do you believe it was prepared by someone
9	other than the Company?
10	A I don't know.
11	Q You simply don't know who it's prepared by?
12	A That's correct.
13	Q Does it appear to be an accurate rendition of
14	the reconciliation of the acquisition adjustment?
15	A Looking at the bottom right-hand corner, the
16	net credit shown there
17	Q Yes, sir.
18	A appears to be close to the acquisition
· 19	adjustment that existed at the end of the conversion
20	year.
21	Q Then it most assuredly deals with the same
22	systems that we have been discussing earlier this
23	morning, correct?
24	A Yes, it does.
25	Q Would you refer to the second page, if you
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1	would, please? (Pause)
2	Would you tell us what it appears to be?
3	(Pause)
4	A Again, it appears to be an expansion of an
5	analysis of the acquisition adjustment.
6	Q All right, sir. By "expansion," do you mean
7	it furnishes additional information about the same
8	subject matter?
9	A Yes, it appears to.
10	Q Okay. Would you refer to the second column
11	there and tell, if you know, what the significance of
12	the "forgiveness of debt to Deltona Corporation" column
13	is?
14	A As I mentioned, as part of the settlement
15	agreement, one of the items was the forgiveness of
16	certain intercompany obligations, to my recollect.
17	Q Okay. And this would be a numerical
18	rendition of what those debts were?
19	A It appears to be, yes.
20	Q Let's just choose Deltona, the second entry
21	there, the 296,253.20. Can I tell by looking at this
22	column can you tell by looking at this column to
23	whom this money was owed and by whom? (Pause)
24	A It would appear to be money owed by Deltona
25	Corporation to Deltona Utilities or to Deltona, the
	FLORIDA PUBLIC SERVICE COMMISSION

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1	Deltona Lakes Division of Deltona Utilities, Inc.
2	Q Does that appear to be let me ask the
3	question differently.
4	With respect to the transactions and the
5	forgiveness of debt to which you earlier referred in
6	your testimony, does this appear to be an accurate
7	rendition of the financial accounting for that
8	transaction?
9	A I'd have to go back and look at the specific
10	entries that were made.
11	COMMISSIONER EASLEY: Based on your first
12	answer, go down to Marco Island under that same column,
13	the 1.6 million shows as a credit. To whom would the
14	1.6 million have flowed? Which way does that work in
15	this one?
16	WITNESS VIERIMA: I believe that in that case
17	Marco Island owed Deltona Corporation.
18	COMMISSIONER EASLEY: All right.
19	Q (By Mr. McLean) Mr. Vierima, if the
20	Commission develops an interest in the specifics of
21	this transaction that we discussed in my first line of
22	questioning, can they rely on this document for the
23	specifics, do you think?
24	A I don't know.
25	Q Well, I asked you about the \$296,000 figure
	FLORIDA PUBLIC SERVICE COMMISSION

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1	there and you said you'd have to go refer to something
2	to know if it's accurate. To what would you refer?
3	A I'd have to go back to the accounting records
4	for 1989 and see if any entries were made that
5	resembled that.
6	Q All right, sir. Can you tell me whether the
7	\$296,253.20 is an accurate number?
8	A No, I can't.
9	Q Is that because you don't want to go back or
10	what? I don't understand. If you'd have to go back,
11	please do so, is what I'm asking you to do.
12	Please tell me whether that number is an
13	accurate number or not.
14	A Oh, you're requesting a late-filed?
15	Q No, sir. I want to ask you about all these
16	numbers and whether they are accurate.
17	A I honestly don't know if those numbers are
18	COMMISSIONER EASLEY: Is that information
19	that you have available here?
20	WITNESS VIERIMA: No, it isn't.
21	Q (By Mr. McLean) Mr. Vierima, did the Company
22	list you as the appropriate witness to inquire about
23	acquisition adjustments?
24	A Yes.
25	Q All right, sir. Now, this document directly
	FLORIDA PUBLIC SERVICE COMMISSION

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1	addresses acquisition adjustments, doesn't it?
2	COMMISSIONER CLARK: If I understand it, the
3	dilemma is he's not sure where this adjustment where
4	this piece of paper was generated. And that's the
5	concern you have; not that you can't provide the same
6	sort of information.
7	WITNESS VIERIMA: my concern is that the
8	transaction, as I mentioned earlier, was conducted on a
9	closing on corporate stock. And these exhibits appear
10	to make an attempt to allocate that purchase price to
11	various components that I'd have to verify the
12	allocation methodology and other things.
13	COMMISSIONER CLARK: Mr. McLean, do you have
14	any idea as to where this came from?
15	MR. McLEAN: I think it came as a response to
16	a discovery request. I think it came as a response of
17	that discovery request that I mentioned on unnumbered
18	Page 6, or whatever it was. I think the Company
19	furnished it to us when we asked that. I can't say for
20	sure, though.
21	MR. ARMSTRONG: Commissioner, just to point
22	out to your attention on Page 7. This docket number
23	that this discovery request was 900329. Mr. Vierima
24	wasn't even a member of the Company at that time. He
25	was with Topeka.

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COMMISSIONER EASLEY: That may lead us to the 1 2 root of the problem here. 3 MR. McLEAN: I think you remember in an 4 earlier question I asked the witness was the best 5 evidence that he could show us on how these things were 6 apportioned. And I think this is probably the best 7 evidence, and I think it was prepared by the Company. 8 COMMISSIONER EASLEY: Well, we're still in a little bit of a dilemma. He wasn't with the Company 9 10 when this docket was done, and I don't know where that leaves us. 11 12 MR. McLEAN: Unless he can say whether the Company prepared the document. Apparently, he can't. 13 COMMISSIONER CLARK: Well --14 MR. McLEAN: It seems reasonably likely to me 15 that they did, but I don't think this witness prepared it. 16 17 COMMISSIONER CLARK: The question I have is, 18 can we give him time to find out? 19 MR. McLEAN: I think so. Sure. 20 COMMISSIONER CLARK: I don't think he can do 21 it sitting here. MR. McLEAN: No. I'd like to know whether 22 23 this document was prepared by the Company and for what 24 purpose and by whom. And perhaps that would be the best evidence of how it should be allocated and perhaps 25 FLORIDA PUBLIC SERVICE COMMISSION

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1	not; we'll see.
2	COMMISSIONER CLARK: Okay.
3	COMMISSIONER EASLEY: Since Ms. Kimball is
4	coming up at some point, is this something that could
5	be determined?
6	MR. ARMSTRONG: Commissioners, I will commit
7	to have our people try and do this as soon as possible.
8	I will commit to that. But there might be another
9	alternative; and if you have a witness that
10	participated in that case that could tell us, or you
11	guys can look at your interrogatory responses in the
12	case.
13	MR. McLEAN: No. And, too, I don't accept
14	MR. ARMSTRONG: We'll do it if we can.
15	MR. McLEAN: the distinction between the
16	two cases.
17	We're looking to figure out how much money
18	goes to each system, and this document might help us.
19	COMMISSIONER CLARK: I think all he's saying
20	is if you can help him by identifying the discovery
21	request or somehow give him a lead that allows them to
22	trace it, that's all he's asking.
23	MR. McLEAN: I think we can accomplish that
24	off the record.
25	COMMISSIONER EASLEY: Well, that's what I was
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1	asking is, maybe during the lunch hour you guys could
2	communicate with each other. Since they were not
3	involved in the last case, this witness was not
4	involved in the last case, I mean, we may be doing a
5	great key here that doesn't need to be quite this
6	complicated.
7	MR. McLEAN: Okay. Perhaps we should I
8	never did ask you to mark it simply for identification.
9	COMMISSIONER EASLEY: All right. For
10	identification, it will be marked as Exhibit 80; and
11	for this purpose, short title will be "Acquisition
12	Adjustment Transactions."
13	(Exhibit No. 80 marked for identification.)
14	MR. McLEAN: Yes, ma'am. I heard you mention
15	Ms. Kimball. However, Mr. Vierima is the acquisition
16	adjustment.
17	COMMISSIONER EASLEY: I understand that, but
18	on the production of documents request, Ms. Kimball's
19	name does appear.
20	Q (By Mr. McLean) Mr. Vierima, referring one
21	last time perhaps to the earlier line of questioning:
22	You mentioned in exchange for the \$7 million Topeka
23	received \$5.8 million worth of assets, and I think you
24	said that was primarily land?
25	
25	A I believe so, yes.

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1	Q Now, do you know if that land was used in any
2	way for production of water and sewer services?
3	A I believe it was a combination of land held for
4	future use and land currently used for production of.
5	Q Okay. And referring a bit more specifically,
6	you don't know whether or do you know whether any
7	portion of that land, the \$5.8 million worth of land,
8	was included by the Commission as used and useful?
9	A No, I don't.
10	Q in the Utility case, sir?
11	A No, I don't.
12	Q Thank you. Do you know if that land is in
13	rate base in this instant case?
14	A No, I don't.
15	Q Thank you, sir. Okay. Let's change focus
16	entirely.
17	During the test year, Minnesota Power and
18	Light and Topeka charged the Company approximately
19	\$350,000 for services rendered. Would you accept that
20	number subject to check?
21	A That sounds accurate, yes.
22	Q Can you say what portion of that was related
23	to travel between Minnesota Power and Light and
24	Florida?
25	A No.
	FLORIDA PUBLIC SERVICE COMMISSION

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1	Q Can you furnish us with a late-filed exhibit
2	which accomplishes that?
3	A I believe we could, yes.
4	Q Okay. Now, precisely what I'm looking for is
5	travel expenses incurred by employees of Minnesota
6	Power and Light or by Topeka traveling to Florida on
7	business associated with Southern States Utilities.
8	A During the test year?
9	Q Yes, sir, please, during the test year.
10	And as a separate entry, probably, on that
11	same late-filed exhibit, we'd also like to know about
12	travel expenses incurred by employees of Topeka or
13	Southern States in traveling to and from Minnesota, if
14	you will.
15	Do you understand the intent or what's to be
16	included?
17	A The second part is Southern States Utilities
18	employees traveling back and forth from Minnesota
19	Power?
20	Q Yes, sir. We want to focus a little bit on
21	the travel that takes place between Minnesota and
22	Florida by any employees, and we want to address the
23	necessity of that travel.
24	A I understand.
25	Q And we have to quantify it.
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1	A I understand.
2	Q Now, these travel costs are obviously driven,
3	to some extent, by the distance between
4	CHAIRMAN BEARD: Did you want to number this
5	late-filed exhibit?
6	MR. McLEAN: I'm sorry. Sure.
7	CHAIRMAN BEARD: We don't have to if you
8	don't want to.
9	MR. McLEAN: It would be easier to find if we
10	do, yes.
11	CHAIRMAN BEARD: Okay. How about 81?
12	MR. McLEAN: Sounds great.
13	CHAIRMAN BEARD: "Travel expenses to and from
14	Minnesota"?
15	MR. McLEAN: Yes, sir.
16	(Late-Filed Exhibit No. 81 identified.)
17	Q (By Mr. McLean) Now, I think it's obvious
18	that the amount of that expense is driven somewhat by
19	the distance between the the situs of SSU, which is
20	primarily Apopka, and situs of Minnesota Power and
21	Light, I think, which is primarily Duluth, Minnesota.
22	Is that correct?
23	A Yes, as well as the air fares in effect at
24	the time.
25	Q Of course. Now, can you provide
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1	obviously, if Minnesota Power and Light, if their
2	corporate offices were located in Apopka as well, those
3	travel expenses would be considerably less, correct?
4	That would be an odd place for the
5	headquarters to be; but, nonetheless, if it were in
6	Apopka, wouldn't the travel expenses be considerably
7	less? When it's necessary, for example, for you to
8	come down to Minnesota, you could just come over from
9	Apopka, right?
10	A If Minnesota Power and Light were
11	headquartered in Apopka, there probably would be no
12	travel expenses.
13	Q Substantially reduced.
14	CHAIRMAN BEARD: Kind of hard to land a
15	plane, though.
16	MR. McLEAN: They could just have the office
17	in the plane.
18	Q (By Mr. McLean) And I don't want to be
19	absurd. But, obviously, if Minnesota Power and Light
20	office were, you know, in London, they would be
21	considerably more, presumably, if the fares were higher
22	and so forth. So, what I'm trying to get at is there
23	is an increment of costs borne by Southern States'
24	customers which is occasioned by the distance between
25	Apopka and Duluth. Pretty much what it boils down to,
	FLORIDA PUBLIC SERVICE COMMISSION

1 | isn't it?

Yes, there is. 2 Α Okay. (Pause) So if the corporate 3 0 headquarter of Minnesota Power and Light Company were 4 in Apopka, then when officials had to travel to 5 Minnesota for the business of that company, then their 6 customers, under current theory, anyway, their 7 customers would pay for that rather than Florida 8 9 customers, right? If it were business related to the activities 10 Α 11 of Minnesota Power and Light affiliates outside of Florida, that's correct. 12 Okay. And Southern States' customers would 13 Q obviously be relieved of the present burden of paying 14 for the travel to and from Minnesota, correct? 15 If the travel was associated with activities 16 Α 17 not related to Southern States Utilities. 18 Q Okay. Let's change focus again. 19 And refer, if you will, please, to Exhibit No. 76. 20 21 That's Document Request No. 81. Α 22 Analyzing costs from the parent and so forth Q -- allocated from the parent to Southern States. 23 Is that a fair summary of what it says? 24 25 The request reads "Provide a copy of all Α FLORIDA PUBLIC SERVICE COMMISSION

bills rendered in the Topeka Group to the Company for 1 the years 1990, 1991 and 1992 to date." 2 All right, sir. I want to make sure you have 3 Q No. 76. There may be some confusion in how they are 4 numbered. This one should say "Document Request No. 52." 5 Okay. I have it. A 6 Okay. Basically, the spirit of that 7 Q particular request is for you to provide documents 8 which show allocations from the parent to Southern 9 States, right? 10 The request asks for documents discussing and 11 Α 12 analyzing costs allocated from the parent or any affiliate for the years '90 and '91. 13 14 All right, sir, and the Company's response to Q his Appendix DR 52-A, which lists the number of 15 expenses and 52-B as well, correct? 16 52-B is a memorandum from Minnesota Power. 17 Α 52-A is a schedule showing charges for various types of 18 activities. 19 Okay. The letter says "All actual charges 20 Q are for actual services rendered, including time, labor 21 and so forth." Is that correct? 22 The letter reads, "Minnesota Power has 23 Α 24 administrative service agreements with all of their 25 subsidiaries, including Topeka. These agreements FLORIDA PUBLIC SERVICE COMMISSION

provide for the furnishing of, and charging for, 1 administrative and general services. The agreement 2 between MP and Topeka indicates that charges billed and 3 paid shall be actual costs for labor, transportation, 4 employee expenses, materials and supplies, building 5 space rental, telephone service and other expenses." 6 All right, sir. Look to Exhibit No. 77; 7 0 that's the one we called the D&O Liability Insurance 8 Premium. Now, there appears to be part of the premium, 9 at least, allocated from Topeka to SSU services, is 10 that correct? 11 COMMISSIONER CLARK: You're on Exhibit 77? 12 MR. McLEAN: Yes, ma'am, for the moment 13 COMMISSIONER CLARK: Document Request No. 81? 14 MR. McLEAN: Correct. 15 COMMISSIONER CLARK: Okay. What page? 16 WITNESS VIERIMA: Page 2? 17 MR. McLEAN: Yes, sir. 18 COMMISSIONER CLARK: What was the question 19 20 again? It appears that my question is: MR. MCLEAN: 21 Is there some D&O liability insurance premium allocated 22 from Topeka Group to SSU services, Southern States. 23 There is a charge on this invoice for 24 Α coverage provided to SSU management for directors and 25 FLORIDA PUBLIC SERVICE COMMISSION

1 officers insurance, yes.

Q All right, sir. Now refer back to the cover page of Exhibit No. 76, if you will. Read with me, if you will, in the response down at the bottom of the page. It says "There are no allocated charges from Minnesota Power and Light or Topeka Group to the Company."

A That's correct.

8

9 Q Okay. Now, why is the allocation, which is 10 reflected in Exhibit No. 77, that appears to be -- why 11 the apparent discrepancy?

12 Α I believe it has to do with the definition of "allocation." In this case, for directors and 13 officers' insurance, the coverage is provided by the 14 Chub Group of insurance companies for the total 15 affiliated group of Minnesota Power. They do not 16 distinguish in that policy the separate entities unless 17 we specifically ask them to do that. They price the 18 policy for the entire group of affiliated companies. 19 Therefore, some methodology has to be determined for 20 charging an appropriate portion of the insurance 21 premium to each one of the affiliated entities. 22 In 23 this case an asset allocation was used, but it 24 represents a direct charge for the D&O coverage 25 provided to the executives and management of Southern

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1 || States Utilities.

Okay. Now, I think you agreed with me that 2 Q Document Request 76 is an attempt to get the Company to 3 disclose all documents which show any allocation from 4 Topeka or Minnesota Power and Light to Southern States. 5 You do still agree with that? 6 7 Α Yes. Then are you saying that the allocation 8 Q reflected in Exhibit No. 77 is not included within 9 those allocations that we asked for? 10 The charge for the insurance, I believe, is 11 Α 12 included in there. Exactly. And isn't it an allocated expense 13 Q from Topeka Group to Southern States? 14 It is an assessment for direct insurance 15 Α 16 coverage. It's an assessment by whom? 17 Q By Minnesota Power to its affiliates. 18 Α Okay. So Minnesota Power gets a bill from 19 Q the insurance company, and instead of allocating a 20 21 portion of that bill to each subsidiary, they assess it. And it's your testimony that that's the reason 22 that it wasn't included in response to Document Request 23 No. 76? 24 25 Some formula has to be developed to assign Α FLORIDA PUBLIC SERVICE COMMISSION

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1	the costs associated with director and officer
2	coverage. And in this case, if it's viewed as an
3	allocation, you know, I guess that's the way it's
4	represented. But it represents direct benefits
5	received by Southern States Utilities of \$22,000 worth
6	of director and officer coverage that would otherwise
7	have to be acquired outside.
8	Q You're not telling the Commissioners that
9	this is not an allocation, are you? (Pause)
10	A Again, I believe it's a terminology question.
11	It is an allocation based on assets.
12	Q It's also an allocation based on Page 5,
13	isn't it?
14	MR. ARMSTRONG: Commissioners, before we go
15	further, could we just have for clarification
16	purposes, I think Mr. McLean indicated that Exhibit 76
17	the Company did not disclose the D&O liability
18	coverage, and I think that is disclosed on Page 3.
19	It's called Appendix DR 52-A, Page 1 of 5.
20	It's numbered by the Office of the Public Counsel as
21	Page 3, and a D&O cost is indicated. So it was
22	disclosed by the Company. I think what we're talking
23	about is a question of terminology here. If they'd
24	like us to stipulate that that is a charge and that was
25	identified here, we would be willing to do that.

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1	MR. McLEAN: No. I don't think we agree with
2	any of those representations at all. We asked for
3	allocations. To give us some number somewhere isn't to
4	disclose what the allocation was. Our whole intent is
5	to question the means by which it was allocated, that's
6	why we asked that question. That's why we sought that
7	in discovery. To give us an obscure number somewhere
8	in a document doesn't really answer that. We ask for
9	allocations, and this is one we didn't get.
10	CHAIRMAN BEARD: Okay.
11	Q (By Mr. McLean) Page 5 refers to an
12	allocation, doesn't it, sir?
13	A That's the schedule of directors and officers
14	liability insurance allocation.
15	Q Yes, sir. And then if you look at the
16	heading on Page 7, "Topeka Excess Liability
17	Allocations."
18	A Yes.
19	Q Okay. Looking at the insurance premium for
20	the moment, and I want to look at the means by which
21	this was allocated. There was one liability insurance
22	I mean one liability insurance premium from the Chub
23	Group to cover the various officers and directors of
24	Minnesota Power and Light, Topeka Group, Southern
25	States and anyone else?
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1	A Yes. All of the directors and officers of
2	the Minnesota Power and Light group of affiliated
3	companies are covered under the same policy.
4	Q Okay. Now, it looks to me, on Page 2, that
5	\$22,000 was allocated to Southern States? Is that
6	correct?
7	A That's correct.
8	Q Now, what allocation formula did you all use
9	to come up with that number?
10	A I believe it was the allocation used on Page
11	5 that shows percent of total assets.
12	Q Okay. What is the rationale for using the
13	percentage of assets? Does that relate in any way to
14	the potential liability of the directors or officers of
15	the firm? (Pause)
16	A Director and officer liability is meant to
17	cover such things as board liability for participation
18	on corporate boards, as well as nonprofit organizations.
19	Any employee claims, commercial crimes, fiduciary
20	liability for management of benefit plans, and the
21	selection of the asset basis for assessing SSU's portion
22	of the director and officer coverage was based on
23	simplicity as well as the fact that other indicators, such
24	as revenues, number of personnel, et cetera, perhaps are
25	no better or worse than an asset allocation.

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1	Q Yeah, but the asset allocation, any kind of
2	allocation strike all of that.
3	What should drive the allocation methodology,
4	presumably, is the amount of risk to officer and
5	director malfeasance or nonfeasance, shouldn't it?
6	A The allocation should closely track the risks
7 ·	that are being covered, yes.
8	Q Sure. And the Company apparently believes
9	that the risks, the relative risks, are relative to the
10	relative asset base, correct?
11	A That's correct.
12	Q Now, looking at the last page
13	COMMISSIONER CLARK: Which one?
14	MR. McLEAN: The last page of the exhibit,
15	which I believe is
16	COMMISSIONER CLARK: Which exhibit? What 77?
17	MR. McLEAN: Ma'am?
18	COMMISSIONER CLARK: Which one? 76 or 77?
19	MR. McLEAN: Good point. 77.
20	COMMISSIONER CLARK: Okay.
21	Q (By Mr. McLean) There is what appears to be
22	there a comparison between the '90-91 year and the '91
23	to '92 year. Okay, I'm sorry. Let's square one thing
24	away.
25	Page 7 deals with excess liability
	FLORIDA PUBLIC SERVICE COMMISSION

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1 allocation, correct?

A	Yes.
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Q Now, that's a different kind of insurance that we discussed before. Can you tell us what risks are being covered here?

A Excess liability insurance covers the Company
for bodily injury or property damage to third parties. It
also includes coverage for sudden and gradual pollution,
including any claims made under the superfund laws, and
such items as asbestos clean up, et cetera.

Q Okay. And there is one underwriter for the
whole Minnesota Power and Light family of companies?

A Actually there are two. The total
comprehensive coverage is provided by Aegis and EIM,
which are underwriters of pieces of the total excess
liability coverage.

17 Q I see. Do they send you -- you pay them
18 jointly one premium?

A That's correct.

20 Q Okay.

A Minnesota Power pays them one premium.
Q I understand. Now, this, too, isn't it an
allocation by Minnesota Power and Light down to
Southern States?

25

19

A That's correct.

1	1003
1	Q And this allocation also was accomplished on
2	an asset, or was performed on an asset base, wasn't it.
3	A That's correct.
4	Q The premium allocations, as referenced on the
5	7th page, I think I just asked you if they were based
6	on an asset base.
7	A That's correct.
8	Q And you agreed. Can you explain the
9	paragraph that begins with "Premium allocations this
10	year were based on", there are three items listed
11	there.
12	A The first item says, "Discussions with MP's
13	insurance administrator and Offenhauser and Company,"
14	who I believe was the agent at that point in time, and
15	that allocation is predominantly based on assets,
16	according to the Minnesota Power Insurance
17	Administration.
18	Q All right, sir.
19	A That's a judgment call on the part of the
20	agent as well as Minnesota Power's Insurance
21	Administrator. They don't typically make that
22	allocation, but we request that they do some sort of
23	review.
24	Q Is this negotiated in any way by Southern
25	States, vis-a-vis Minnesota Power and Light?
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Typically the negotiations occur between SSU, 1 Α Topeka Group, Minnesota Power, and the underwriters. 2 The primary negotiations are between the underwriters 3 and Minnesota Power on the overall policy. 4 Of course, that negotiates the premium and so Q 5 forth, but I'm wondering about the allocation of 6 whether Southern States is represented in any way in 7 the allocation. 8 Southern States is typically sent a proposed 9 Α allocation and has the opportunity to either accept or 10 reject the allocation that's suggested. 11 Okay. Look to Page 4, if you would please, of 12 Q Exhibit No. 77. If I read the handwriting there, it 13 says "What do assets have to do with allocation, 14 directors and officers, liability insurance? Could we 15 come up with a way to get Southern States a better 16 deal?" Do you know who wrote that? 17 No, I do not. 18 Α COMMISSIONER CLARK: Did you write it, 19 20 Mr. McLean? I don't even know what 21 MR. McLEAN: No. those words mean. 22 No, ma'am. It appears for our exhibit as it 23 was received from the Company. 24 WITNESS VIERIMA: Our benchmark on these is 25 FLORIDA PUBLIC SERVICE COMMISSION

typically what SSU could obtain for similar coverage on 1 its own relative to the coverage that it gets from 2 Minnesota Power. 3 In the case of the excess liability, SSU 4 receives approximately \$64 million worth of excess 5 liability insurance coverage from the Minnesota Power 6 group of companies. We have separately priced \$20 million 7 worth of coverage for SSU stand-alone. We were charged 8 87,000 for \$64 million, and the estimate we got for \$20 9 million for a stand-alone was 124,000. So we believe 10 there's a substantial savings there to SSU customers. 11 Okay. I notice on Page 7, if you will refer 12 0 to that again, on the excess liability allocation, it 13 appears to me that '90 to '91, the premium for SSU, 14 went from -- was 39,000 and then in the following year 15 16 it was 87,000, while Topeka remained the same. Do you know why Topeka didn't go up the same 17 way Southern States went up? 18 Topeka Group is essentially a holding company, 19 Α and it's the one exception to the asset allocation formula 20 where it's an assigned \$1,000 as its risk because the 21 assets of Topeka Group are primarily equity ownership in 22 its subsidiaries and cash reserves. There are very few 23 physical assets associated with Topeka Group, the holding 24 25 company.

Okay. So whatever ratio or whatever 1 Q allocation seemed appropriate, in '90 to '91, why was 2 that ratio not followed in '91 to '92? 3 New subsidiaries were added to the formula. 4 Δ Well, now, that's obviously true. Lehigh 5 Q adds in there, but I'm looking specifically at SSU 6 whose premium more than doubled, aside from anything to 7 do with Lehigh or other subsidiaries, and Topeka 8 remained exactly the same. 9 Again, Topeka is -- the risk associated with Α 10 Topeka is the one exception to the asset rule since 11 Topeka does not have any assets that would be subject 12 to superfund liabilities. It's primarily a holding 13 company with financial assets. It's assigned just a 14 flat risk of \$1,000. 15 Did Southern States provide any work papers 16 0 with respect to any of these allocations, do you know? 17 I believe they may have been the subject of 18 Α interrogatory, subject to check. 19 Obviously, the work papers -- let me ask you, 20 Q would the work papers that support these allocations we 21 have been talking about, should they have been 22 23 provided, if requested? 24 Α Yes. If the work papers existed and they 25 were requested, they should have been provided. FLORIDA PUBLIC SERVICE COMMISSION

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1	MR. McLEAN: All right, sir. May I have the
2	exhibit marked for identification, Mr. Chairman?
3	CHAIRMAN BEARD: Yes. Are we fixing to
4	change subjects?
5	MR. McLEAN: Not right away.
6	CHAIRMAN BEARD: Well, I'm looking for a
7	point to break, I guess is what I'm asking you.
8	MR. McLEAN: I'd rather ask one or two more
9	questions, and then we can break.
10	CHAIRMAN BEARD: That will be great. This
11	will be Exhibit No. 82.
12	Q (By Mr. McLean) Would you familiarize
13	yourself with the document you were just handed,
14	please, sir.
15	CHAIRMAN BEARD: Before you do, let me
16	identify that as the "OPC Request 125." Now, go ahead.
17	(Exhibit No. 82 marked for identification.)
18	CHAIRMAN BEARD: Correction that's 125 and 126.
19	Q (By Mr. McLean) Mr. Vierima, would you read
20	the response that OPC received from the Company to this
21	question?
22	<b>A</b> To Interrogatory 125?
23	Q Yes, sir.
24	A "There are no allocations from parent
25	companies to the company."
	FLORIDA PUBLIC SERVICE COMMISSION

1 Q Mr. Vierima, does that appear to be contrary 2 to what you know now having discussed the previous 3 couple of exhibits?

Again, I believe that the issue deals with --4 Α our interpretation of allocations has always been: Is 5 the Company allocating any overheads down to the 6 subsidiaries from the parent company? That's been our 7 interpretation of the allocation risk that SSU would 8 have with its relationship with parent companies. 9 The formula used for insurance expenses has been labeled as 10 an allocation, and if the Commission views that as 11 contrary to the representations here, then, you know, 12 then it would be viewed as an allocation and this 13 response would be incorrect. 14

Q All right, sir. Refer to the next page as
well. There is a question there, I believe. It says,
"Explain how joint and common costs from Minnesota
Power and Light Company are charged to the company."
Do you agree with that reading of the question?

A Yes.

20

Q And down below it says, "Minnesota Power and Topeka do not share joint and common costs with Southern States." Now, the question recurs. Do you think that's an accurate statement after having examined the previous couple of exhibits?

The Company could interpret joint and common 1 Α costs as being costs that are incurred for both the 2 benefit of the parent and the subsidiary. In the case 3 of the insurance, again, we view that as direct 4 coverage that the subsidiary is receiving. But, again, 5 it would be subject to interpretation. 6 Of course, you get one bill from the 7 0 8 insurance company. Minnesota Power does, yes. 9 Α Exactly. And then you determine which, if 10 Q any, of your subsidiaries are going to share in that 11 insurance bill and coverage, right? 12 That's correct. And we believe the benchmark 13 Α should be what SSU could achieve on its own for similar 14 15 coverage. 16 Of course, but that's a different point. Q What I want to know is don't you think that's a joint 17 and common cost? 18 19 Α It could be interpreted as such, yes. COMMISSIONER CLARK: Well, let me ask it a 20 21 bit differently. It seems to me that you have direct costs or 22 23 allocated costs. What else is there? They have to 24 fall in one of those categories. 25 WITNESS VIERIMA: That's correct. FLORIDA PUBLIC SERVICE COMMISSION

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1	COMMISSIONER CLARK: And to the extent you
2	don't have an actual cost that is labeled the cost for
3	insurance for SSU, you have to allocate it. And I
4	guess my question is: Are there any other costs such as
5	the insurance costs, that are somehow allocated that
6	have not been disclosed?
7	A Not to my knowledge.
8	COMMISSIONER CLARK: Okay.
9	Q (By Mr. McLean) Now, referring back to Exhibit
10	82, really the Citizens requested their supporting work
11	papers. What the answer really says is well, since there
12	were no allocations there are no work papers. Isn't that
13	a fair interpretation of what it says?
14	A That's correct. I believe the definition of
15	allocation was
16	Q Is at issue.
17	A is at issue.
18	Q Now, this record, you didn't prepare any of
19	these responses, right? We're not dealing with your
20	interpretation necessarily, are we?
21	A That's correct.
22	Q Okay. Let's change focus a little bit. I
23	want to ask you about the
24	CHAIRMAN BEARD: Are we going to change focus
25	before or after the break?
	FLORIDA PUBLIC SERVICE COMMISSION

1	MR. McLEAN: Oh, I forgot.
2	CHAIRMAN BEARD: We're going to take an hour
3	for lunch. We will not take an hour for dinner,
4	supper, correction. So we'll be back here at 12:30.
5	This evening we will take just a short break for the
6	evening meal, and we'll dine in together and work late.
7	(Lunch recess taken at 11:30 a.m.)
8	(Transcript follows in sequence in Volume VIII.)
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