BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Annual reestablishment of) price increase or decrease index) of major categories of operating) costs incurred pursuant to) Section 367.081(4)(a), Florida) Statutes) DOCKET NO. 930005-WS ORDER NO. PSC-93-0195-FOF-WS ISSUED: 02/09/93

The following Commissioners participated in the disposition of this matter:

J. TERRY DEASON, Chairman THOMAS M. BEARD SUSAN F. CLARK JULIA L. JOHNSON LUIS J. LAUREDO

NOTICE OF PROPOSED AGENCY ACTION

ORDER ESTABLISHING PRICE INDEX FOR APPLICATION IN 1993

BY THE COMMISSION:

NOTICE is hereby given by the Florida Public Service Commission that the action discussed herein is preliminary in nature and will become final unless a person whose interests are substantially affected files a petition for a formal proceeding pursuant to Rule 25-22.029, Florida Administrative Code.

Each year, pursuant to Section 367.081(4)(a), Florida Statutes, and Rule 25-30.420, Florida Administrative Code, this Commission is required to "establish a price increase or decrease index for major categories of operating costs incurred by [water and wastewater] utilities subject to its jurisdiction reflecting the percentage of increase or decrease in such costs from the most recent 12-month historical data available."

Upon consideration, we find that the index should be applied to all operation and maintenance costs, except for amortization of rate case expense, costs subject to pass-through adjustments pursuant to Section 367.081(4)(a), Florida Statutes, and adjustments or disallowances made in a utility's most recent rate proceeding. The latter two categories are specifically excluded from application of the index by Section 367.081(4)(a), Florida Statutes. This is consistent with what we have done in prior years.

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Pursuant to Rule 25-30.420(1)(b), Florida Administrative Code, we have received the results of various United States (U.S.) Government indicators, including the Gross Domestic Product (GDP) Implicit Price Deflator Index, the Gross National Product (GNP) Implicit Price Deflator Index, as well as other alternatives. Since the indexing program began in 1981, the Commission has used the Gross National Product Implicit Price Deflator Index as the indexing factor for water and wastewater utilities. However, after reviewing the various indices available, we have determined that the Gross Domestic Product Implicit Price Deflator is the most appropriate for use in determining the water and wastewater index.

We have decided to use the GDP because the Department of Commerce has switched its emphasis from the GNP to the GDP for use as the primary measure of U.S. production. The Department of Commerce switched its emphasis to the GDP because there is a time lapse in obtaining information on foreign production, and the GDP is the primary measure of production in the System of National Accounts which is the set of international economic guidelines that the U.S. will be using in the near future. Also, there is little difference between the GDP and the GNP for the U.S. Therefore, we find that it is appropriate to use the Gross Domestic Product Implicit Price Deflator Index rather than the Gross National Product Implicit Price Deflator Index.

The 1993 GDP Price Deflator Index will not be available until the publication of the March, 1993, "Survey of Current Business" prepared by the U.S. Department of Commerce, Bureau of Economic Analysis. Since we are required by statute to establish the index by March 31, we are issuing this notice of proposed agency action now, and we will incorporate the actual index percentage in a subsequent final Order.

Pursuant to Rule 25-30.420(2)(f), Florida Administrative Code, utilities must use annualized revenue figures in the index calculation if there have been any changes in the utility's rates during or subsequent to the test year. Consistent with what we have done in prior years, we will provide each utility with a sample format for calculating annualized revenues as part of a packet to be attached to the final order. This packet explains the index and pass-through rate adjustments and how to apply for each. Also to be attached to the final order are a form for the calculation of the 1992 price index adjustments, copies of the appropriate rules and statutes, sample affidavits, and sample notices to customers for both the price index and pass-through adjustments. Consistent with changes in the Florida Public Service ORDER NO. PSC-93-0195-FOF-WS DOCKET NO. 930005-WS PAGE 3

Commission Administrative Procedures effective September 1, 1989, any utility desiring to file for a price index or pass-through adjustment shall file six copies of the index and/or pass-through application with the Division of Water and Wastewater.

It is therefore,

ORDERED by the Florida Public Service Commission that a price index is hereby established for use in 1993 pursuant to Section 367.081(4)(a), Florida Statutes, as set out in the body of this Order. It is further

ORDERED that the provisions of this Order are issued as proposed agency action and shall become final unless an appropriate petition, in the form provided by Rule 25-22.036, Florida Administrative Code, is received by the Director, Division of Records and Reporting, at his office at 101 East Gaines Street, Tallahassee, Florida 32399-0870, by close of business on the date set forth in the "Notice of Further Proceedings or Judicial Review" attached hereto.

By ORDER of the Florida Public Service Commission this <u>9th</u> day of <u>February</u>, <u>1993</u>.

STEVE TRIBBLE, Director Division of Records and Reporting

(SEAL)

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NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.59(4), Florida Statutes, to notify parties of any administrative hearing or judicial review of Commission orders that is available under Sections 120.57 or 120.68, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing or judicial review will be granted or result in the relief sought.

The action proposed herein is preliminary in nature and will not become effective or final, except as provided by Rule 25-22.029, Florida Administrative Code. Any person whose substantial interests are affected by the action proposed by this order may file a petition for a formal proceeding, as provided by Rule 25-22.029(4), Florida Administrative Code, in the form provided by Rule 25-22.036(7)(a) and (f), Florida Administrative Code. This petition must be received by the Director, Division of Records and Reporting at his office at 101 East Gaines Street, Tallahassee, Florida 32399-0870, by the close of business on March 2, 1993.

In the absence of such a petition, this order shall become effective on the day subsequent to the above date as provided by Rule 25-22.029(6), Florida Administrative Code.

Any objection or protest filed in this docket before the issuance date of this order is considered abandoned unless it satisfies the foregoing conditions and is renewed within the specified protest period.

If this order becomes final and effective on the date described above, any party adversely affected may request judicial review by the Florida Supreme Court in the case of an electric, gas or telephone utility or by the First District Court of Appeal in the case of a water or wastewater utility by filing a notice of appeal with the Director, Division of Records and Reporting and filing a copy of the notice of appeal and the filing fee with the appropriate court. This filing must be completed within thirty (30) days of the effective date of this order, pursuant to Rule 9.110, Florida Rules of Appellate Procedure. The notice of appeal must be in the form specified in Rule 9.900(a), Florida Rules of Appellate Procedure.