BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In Re: Application of Utilities, Inc.) Docket No. 940917-WS of Florida for Increased Rates in Orange, Seminole and Pasco Counties

) Filed: November 17, 1994

APPLICATION FOR GENERAL AND INTERIM RATE INCREASE

UTILITIES, INC. OF FLORIDA ("UIF" or "Utility"), by and through its undersigned attorneys, and pursuant to Chapters 120 and 367, Florida Statutes, files this application for increased rates for its water systems in Orange and Seminole Counties and for its Orangewood water system in Pasco County, and for increased rates for its wastewater systems in Seminole County. In support thereof, UIF states:

GENERAL

The exact name of the Utility and its principal 1. business address are as follows:

> Utilities, Inc. of Florida 2335 Sanders Road Northbrook, IL 60062

2. The persons entitled to receive notices, orders and other pleadings in this proceeding are:

> Richard D. Melson Hopping Boyd Green & Sams P.O. Box 6526 Tallahassee, FL 32314

with a copy to:

Patricia M. Cuddie Utilities, Inc. 2335 Sanders Road Northbrook, IL 60062

> DOCUMENT NUMBER-DATE 11627 NOV 17 3 FPSC-RECORDS/REPORTING

3. The following general information is provided in accordance with Rule 25-30.436(1), Florida Administrative Code:

(a) Utilities, Inc. of Florida is a Florida
corporation, incorporated on October 15, 1975. One hundred
percent (100%) of the Utility's stock is owned by Utilities,
Inc., whose address is 2335 Sanders Road, Northbrook, Illinois
60062.

(b) The last Commission action considering rates for these systems was an indexing and pass-through increase effective August 13, 1994. The last Commission order in a general rate increase proceeding for the Utility's system in Orange and Seminole Counties was Order No. 10049 entered June 9, 1981 in Docket No. 800395-WS. The last Commission order in a general rate increase proceeding for the Utility's Orangewood system in Pasco County was Order No. 21552 entered July 17, 1989 in Docket No. 881321-WU.

(d) UIF's application is available for customer inspection during normal business hours at the following addresses:

> Utilities, Inc. of Florida 200 Weathersfield Avenue Altamonte Springs, Florida 32714

Orlando Public Library 101 E. Central Boulevard Orlando, Florida 32801

Seminole County Public Library Central Branch 215 N. Oxford Road Casselberry, Florida 32707

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Pasco County Library Hudson Branch Library 8012 Library Road Hudson, Florida 34867

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(e) An affidavit signed by an officer of the Utility stating that the Utility will comply with Rule 25-22.0407, F.A.C. is attached as Exhibit A.

RATE APPLICATION

4. The Utility's Orange and Seminole County operations, and its Orangewood operations in Pasco County, are not receiving rates which are just, reasonable, and compensatory. These operations are earning below a reasonable rate of return. The requested increase is necessary to provide the Utility with the opportunity to earn a fair rate of return on its investment in property used and useful in the public service.

5. By letter dated September 20, 1994, Chairman Deason approved the Utility's request for a historical test year ended December 31, 1993 for both interim and permanent rate relief for the water systems in Orange and Seminole Counties, and the Orangewood system in Pasco County. That approval was amended to include the wastewater systems in Seminole County by letter dated September 30, 1994.

6. Water and wastewater service provided by the Utility meets or exceeds the requirements of Section 367.111, F.S.

7. UIF is unaware of any deviation from the policies, procedures and guidelines prescribed by the Commission in its

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rules, or in the Utility's last rate case, except as otherwise specifically noted herein.

8. Attached hereto and made a part hereof are Exhibits which provide the financial, rate and engineering information required under Chapter 25-30, F.A.C.

9. <u>Permanent Rates</u>. The Utility requests authority to permanently increase its rates to provide gross operating revenues from its water systems in Orange and Seminole Counties, its Orangewood water system in Pasco County, and its wastewater systems in Seminole County, based on the test year ending December 31, 1993, as set forth in the following table:

| SYSTEM | REQUESTED REVENUES | REVENUE INCREASE | <pre>% INCREASE</pre> |
|------------------------------------|-----------------------|---------------------|-----------------------|
| Orange County Water | \$ 101,014 | \$ 17,491 | 20.9% |
| Seminole County Water | \$ 615,969 | \$ 75,811 | 14.0% |
| Seminole County Wastewater | \$ 406,894 | \$ 36,930 | 10.0% |
| Orangewood Water (Pasco County) | \$ 112,412 | \$ 17,830 | 18.9% |

PERMANENT RATE REQUEST

10. Interim Rates.

(a) <u>Revenue Request</u>. The Utility also requests authority to increase its rates on an interim basis to provide gross operating revenues from its water systems in Orange and Seminole Counties, and its Orangewood water system in Pasco County, based on the test year ending December 31, 1993, as set

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forth in the following table. The Utility is not seeking interim wastewater rates in Seminole County.

| SYSTEM | REQUESTED REVENUES | REVENUE INCREASE | <pre>% INCREASE</pre> |
|------------------------------------|-----------------------|---------------------|-----------------------|
| Orange County Water | \$ 97,091 | \$ 13,567 | 16.2% |
| Seminole County Water | \$ 572,981 | \$ 32,823 | 6.18 |
| Orangewood Water (Pasco County) | \$ 104,569 | \$ 9,987 | 10.6% |

INTERIM RATE REQUEST

(b) <u>Basis for Interim Revenue Request</u>. The low end of the last authorized range of return on common equity is 15.0% for the systems in Orange and Seminole Counties and 11.69% for the Orangewood system in Pasco County. In calculating its interim revenue request, the Utility used the lower 10.89% rate of return on equity indicated by the current leverage graph to avoid potentially producing an interim revenue request that would be greater than its final revenue request. However, the Utility is not requesting that interim rates be set to produce a 10.89% return on equity. Instead, the Utility is requesting that interim rates be set to produce the interim revenues set forth in the table above, so long as those revenues do not cause the Utility to exceed the low end of the range of return on equity established for these systems in the prior rate orders.

(c) <u>Corporate Undertaking</u>. In order to secure the potential refund of interim rates, UIF proposes to submit its own

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corporate undertaking, guaranteed by a corporate undertaking of its parent company, Utilities, Inc.

11. The requested permanent rate increases will provide the Utility with an opportunity to earn an overall return of 8.63%, and a return on equity of 10.89%, on its operations in Orange and Seminole Counties and on its Orangewood operations in Pasco County.

12. <u>AFUDC Rate</u>. In addition to the requested increase in revenues, the Utility seeks approval of an allowance for funds used during construction (AFUDC) rate equal to the Utility's overall weighted cost of capital.

<u>PAA Process</u>. The Utility requests that this case be processed as a proposed agency action pursuant to Section 367.081(8), Florida Statutes.

14. A copy of this petition for rate increase (without the attached MFRs) will be mailed to the Chairpersons of the Board of County Commissioners of Orange, Seminole and Pasco Counties, and the Mayors of the Cities of Altamonte Springs and Lake Mary, as required by Rule 25-22.0407(2), F.A.C.

WHEREFORE, Utilities, Inc. of Florida respectfully requests that the Commission:

(a) Find that the Commission has jurisdiction to grant the relief requested by this application.

(b) Process the rate case under the Commission's proposed agency action procedure.

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(c) Within 60 days of this filing, issue an order authorizing the Utility to collect interim revenues in the amounts set forth in paragraph 10, above, with the difference between interim rates and previously authorized rates to be subject to refund and collected pursuant to corporate undertakings by Utilities, Inc. of Florida and its parent, Utilities, Inc.

(d) Within 5 months of this filing, issue an order authorizing the utility to charge permanent water rates in Orange County that will produce not less than \$101,014 gross operating revenues from water service, based upon the number of customers and their use of these services in the test year ending December 31, 1993.

(e) Within 5 months of this filing, issue an order authorizing the utility to charge permanent water and wastewater rates in Seminole County that will produce not less than \$615,969 gross operating revenues from water service and not less than \$406,894 gross operating revenues from wastewater service, based upon the number of customers and their use of these services in the test year ending December 31, 1993.

(f) Within 5 months of this filing, issue an order authorizing the utility to charge permanent water rates for its Orangewood system in Pasco County that will produce not less than \$112,412 gross operating revenues from water service, based upon the number of customers and their use of these services in the test year ending December 31, 1993.

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(g) Find that 8.63% is a fair rate of return for the Utility's operations in Orange and Seminole Counties and its Orangewood system in Pasco County, including a 10.89% rate of return on equity.

(h) Approve an AFUDC rate for these operating divisions equal to the Utility's overall weighted cost of capital of 8.63%.

(i) Grant such other relief as deemed necessary and appropriate in this case.

RESPECTFULLY SUBMITTED this 17th day of November, 1994.

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HOPPING BOYD GREEN & SAMS

By: Pie O. Mez

Richard D. Melson P.O. Box 6526 Tallahassee, Florida 32301 (904) 222-7500

Attorneys for Utilities, Inc. of Florida

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing (without exhibits) has been sent to the following this 17th day of November, 1993.

by hand-delivery

Lila Jaber Division of Legal Services Room 226 Florida Public Service Commission 101 East Gaines Street Tallahassee, FL 32301

Bob Pierson Division of Legal Services Room 226 Florida Public Service Commission 101 East Gaines Street Tallahassee, FL 32301

Attorney

In Re: Application for a Rate Increase by Utilities, Inc. of Florida in Seminole County, Orange County, and Orangewood (Pasco County)

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Docket No. 940917-WS Filed: November 14, 1994

AFFIDAVIT

STATE OF ILLINOIS

COUNTY OF COOK

BEFORE ME, the undersigned authority, duly authorized by law to administer oaths and to take acknowledgments, on this day personally appeared <u>Carl J. Wenz</u>, who, after being duly sworn on oath, deposes and says:

 That the Affiant is the <u>Vice President. Regulatory Matters</u> of Utilities, Inc. of Florida.

2. That Utilities, Inc. of Florida will comply with the notice and other requirements of Rule 25-22.0407, Florida Administrative Code.

FURTHER AFFIANT SAYETH NOT.

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AFFIANT

SWORN TO AND SUBSCRIBED BEFORE ME on this 14th day of November, 1994 by

Carl J. Wenz

who is personally known to me.

RY PUBLIC

MY COMMISSION EXPIRES: 9-10-96

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| 3 | "OFFICIAL SEAL" Victoria Hansen Notary Public, State of Illinois My Commission Expires 9/10/96 |
| š | Victoria Hansen |
| ş | Notary Public, State of Illinois |
| ž | My Commission Expires 9/10/96 |
| X | minimum |

JAMES S. ALVES BRIAN H. SIBEAU KATHLEEN BLIZZARD ELIZABETH C. BOWMAN WILLIAM L. BOYD, N RICHARD S. BRIGHTMAN PETER C. CUNNINGHAM RALPH A. DEMEO THOMAS M. DEROSE WILLIAM H. GREEN WADE L. HOPPING FRANK E. MATTHEWS RICHARD D. MELSON DAVID L. POWELL WILLIAM D. PRESTON CAROLYN S. RAEPPLE GARY P. SAMS ROBERT P. SMITH CHERYL G. STUART

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BY CERTIFIED MAIL/RETURN RECEIPT REQUESTED

Ms. Linda Chapin, Chairperson Board of County Commissioners of Orange County 201 South Rosalind Avenue Orlando, FL 32801

Mr. Dick Vander Weide, Chairman Board of County Commissioners of Seminole County County Services Building 1101 East 1st Street Sanford, FL 32771

Honorable Mayor Lowry Rockett City of Lake Mary 100 West Lake Mary Blvd. Lake Mary, FL 32746

HOPPING BOYD GREEN & SAMS

ATTORNEYS AND COUNSELORS 123 SOUTH CALHOUN STREET POST OFFICE BOX 6526 TALLAHASSEE, FLORIDA 32314 (904) 222-7500 FAX (904) 224-8551 FAX (904) 425-3415

November 17, 1994

KRISTIN M. CONROY CONNIE C. DURRENCE JONATHAN S. FOX JAMES C. GOODLETT GARY K. HUNTER, JR. DALANA W. JOHNSON JONATHAN T. JOHNSON ROBERT A. MANNING ANGELA R. MORRISON GARY V. PERKO KAREN M. PETERSON MICHAEL P. PETROVICH DOUGLAS S. ROBERTS LISA K. RUSHTON R. SCOTT RUTH JULIE R. STEINMEYER

OF COUNSEL CARLOS ALVAREZ W. ROBERT FORES

Ms. Ann Hildebrand, Chairperson Board of County Commissioners of Pasco County 7530 Little Road New Port Richey, FL 34554

Honorable Mayor Dudley Bates City of Altamonte Springs 225 Newburyport Avenue Altamonte Springs, FL 32701-3697

Re: Application of Utilities, Inc. of Florida for a Rate Increase in Orange, Seminole and Pasco Counties

Ladies and Gentlemen:

Enclosed for your information under Rule 25-22.0407(2), Florida Administrative Code, is a copy (without exhibits) of the Application for Permanent and Interim Rate Increase in water and wastewater rates filed by Utilities, Inc. of Florida with the Florida Public Service Commission.

When the minimum filing requirements (MFRs) that accompany the application are accepted by the Florida Public Service Commission, a copy can be obtained from the undersigned upon request.

Very truly yours,

Pie D. Men

Richard D. Melson

RDM/clh Enclosure

EXHIBIT "B"

JAMES S. ALVES BRIAN H. BIBEAU KATHLEEN BLIZZARD ELIZABETH C. BOWMAN WILLIAM L. BOYD, IV RICHARD S. BRIGHTMAN PETER C. CUNNINGHAM RALPH A. DEMEO THOMAS M. DEROSE WILLIAM H. GREEN WADE L. HOPPING FRANK E. MATTHEWS RICHARD D. MELSON DAVID L. POWELL WILLIAM D. PRESTON CAROLYN S. RAEPPLE GARY P. SAMS ROBERT P. SMITH CHERYL G. STUART

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Writer's Direct Dial No. (904) 425-2313

November 17, 1994

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OF COUNSEL CARLOS ALVAREZ W. ROBERT FORES

BY HAND DELIVERY

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Ms. Blanca S. Bayó Director, Division of Records and Reporting Florida Public Service Commission 101 East Gaines Street Tallahassee, FL 32399

> Re: Utilities Inc. of Florida -- Docket No. 940917-WS Application for Permanent and Interim Rate Increases

Dear Ms. Bayó:

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Enclosed for filing on behalf of Utilities, Inc. of Florida are the following documents in connection with its application for a rate increase.

- Original and 15 copies each of:
 - a) the application for general and interim rate increase, including as attachments
 - i) the affidavit required by Rule 25-30.436(f);
 - ii) a copy of the notice furnished to the chief executive officers of the governing bodies of the counties and municipalities within which the utility's service areas are located, as required by Rule 25-22.0407(2);
 - b) three bound volumes (one for Orange County, one for Seminole County, and one for the Orangewood system in Pasco County) of the financial, rate and engineering MFRs, including both permanent and interim rate schedules.

Ms. Bayó Docket No. 940917-WS November 17, 1994 Page 2

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- Two copies each of the following separately bound volumes:
 - a) the billing analysis required by Rule 25-30.437(4);
 - b) five books of the additional engineering information required by Rule 25-30.440;
 - c) the additional information required by Rule 25-30.4415; and
 - d) the proposed interim and permanent tariff sheets.
- 3. One copy of the maps required by Rule 25-30.440(1).
- Three copies of the additional cost allocation schedules required by Rule 25-30.436(h).
- 5. Two checks totaling \$5,500 (a Water Service Corporation check for \$4,500 and a Hopping Boyd check for \$1,000) in payment of the applicable filing fees (\$3,500 for the water systems and \$2,000 for the wastewater systems).

If you have any questions regarding this filing, please give me a call.

Very truly yours,

Pie D. Men

Richard D. Melson

RDM/mee Enclosures

48503.1

cc (w/o encl): Lila Jaber Bob Pierson Marshall Willis Patricia Cuddie

JAMES S. ALVES BRIAN H. BIBEAU KATHLEEN BLIZZARD WILLIAM L. BOYD, N WILLIAM L. BOYD, N RICHARD S. BRIGHTMAN PETER C. CUNNINGHAM RALPH A. DENEO THOMAS M. DEROSE WILLIAM M. GREEN WADE L. HOPPING FRANK E. MATTHEWS RICHARD D. MELSON DAVID L. POWELL WILLIAM D. PRESTON CAROLYN S. RAEPPLE GARY P. SAMS ROBERT P. SMITH CHERYL G. STUART

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HOPPING BOYD GREEN & SAMS

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> FAX (904) 224-8551 FAX (904) 425-3415

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November 17, 1994

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OF COUNSEL CARLOS ALVAREZ

BY HAND DELIVERY

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DATE

Ms. Blanca S. Bayó Director, Division of Records and Reporting Florida Public Service Commission 101 East Gaines Street Tallahassee, FL 32399

> Utilities Inc. of Florida -- Docket No. 940917-WS Re: Application for Permanent and Interim Rate Increases

Dear Ms. Bayó:

Enclosed for filing on behalf of Utilities, Inc. of Florida

 Enclosed for filing on behalf of Utilities, inc. of Fiorida

 WATER SERVICE CORP.
 WATER SERVICE CORP.

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020-001 014772 HOPPING BOYD GREEN & SAMS 315 S. CALHOUN STREET TALLAHASSEE, FLORIDA 123 SOUTH CALHOUN STREET P.O. BCX 652 TALLAHASSEE, FLORIDA 32314 014772 NO. DATE VENDOR NO. 11/18/94 PSC PAY AMOUNT \$*******1,000.00 TO THE ORDER Public Service Commission GENERAL ACCOUNT OF Fletcher Building DOCUMENT NUMBER-DATE Tallahassee, FL 32314 1627 NOV 17 5