BEFORE THE 1 FLORIDA PUBLIC SERVICE COMMISSION 2 In the Matter of 3 DOCKET NO. 960847-TP Petitions by AT&T Communications : 4 of the Southern States, Inc., : DOCKET NO. 960890-TP MCI Telecommunications 5 Corporation and MCI Metro Access : Transmission Services, Inc., 6 for arbitration of certain terms : and conditions of a proposed 7 agreement with GTE Florida Incorporated concerning 8 interconnection and resale under : the Telecommunications Act of 9 1966. 10 THIRD DAY - MID-AFTERNOON SESSION 11 VOLUME 17 12 13 Pages 1906 through 2001 14 PROCEEDINGS: HEARING CHAIRMAN SUSAN F. CLARK **BEFORE:** 15 COMMISSIONER J. TERRY DEASON COMMISSIONER JULIA L. JOHNSON 16 COMMISSIONER DIANE K. KIESLING COMMISSIONER JOE GARCIA 17 DATE: Wednesday, October 16, 1996 18 PLACE: Betty Easley Conference Center 19 DOCUMENT NUMBER-DATE Room 148 4075 Esplanade Way 20 Tallahassee, Florida 21 **REPORTED BY:** JOY KELLY, CSR, RPR Chief, Bureau of Reporting 22 (904) 413-6732 H. RUTHE POTAMI, CSR, RPR 23 Official Commission Reporter 24 **APPEARANCES:** 25 (As heretofore noted.)

WITNESSES - VOLUME 17 PAGE NO. NAME DENNIS B. TRIMBLE BERT I. STEELE (as a panel) Continued Cross Examination By Mr. Lemmer Cross Examination By Mr. Melson Cross Examination By Ms. Canzano Redirect Examination By Mr. Fuhr MICHAEL J. DELLANGELO Direct Examination By Mr. Gillman Prefiled Direct Testimony Inserted Cross Examination By Ms. Azorsky EXHIBITS - VOLUME 17 NUMBER ID. ADMTD. Annual Report for GTE Deposition transcript and Late-Filed Exhibits Confidential Cost Studies 950984 (BIS-3) GTE response to Staff's first request for production (BIS-2) (GTE) MLD-1 

PROCEEDINGS 1 (Transcript follows in sequence from 2 Volume 16.) 3 CHAIRMAN CLARK: Call the hearing back to 4 order. Go ahead, Mr. Lemmer. 5 DENNIS B. TRIMBLE 6 BERT I. STEELE having been called as a panel of witnesses on behalf 7 of GTE Florida and, being duly sworn, continued 8 testimony as follows: 9 CONTINUED CROSS EXAMINATION 10 BY MR. LEMMER: 11 Mr. Steele, just a couple more questions on 12 Q this area of the study. A few minutes ago we were 13 discussing the labor costs that were being applied to 14 various factors in here, and I believe you indicated 15 you received that information from your finance 16 17 department; is that correct? A (By Witness Steele) The labor rates, yes. 18 And do those labor rates reflect 1995 actual 19 Q labor rates, do you know? 20 21 A I know that they're representative for the 1995 period. 22 23 But you're not aware of whether they're Q 24 actual rates from 1995 or whether they're some sort of estimate? You don't know? 25

They're based on actual data for the 1995 --A 1 they would apply for the 1995 period, yes. 2 Now, were you here earlier today for 0 3 Mr. Fuhr's cross examination of Mr. Wood? Were you 4 present for that? 5 I'm not sure if I was here for all of it, A 6 but a good portion of it, yes. 7 There was a discussion that went on for some 8 0 time in which Mr. Fuhr paged through an input summary 9 for the Hatfield model. Do you remember that line of 10 questioning? 11 12 Yes, I do. Ά 13 And that input summary for Hatfield had a Q large number of what I'll call data inputs, but I 14 15 won't go through each one of them; but it talks about 16 spacing of poles, manholes, various and sundry 17 assumptions of that nature. 18 Is it a correct assumption that the ones 19 that GTE used for coming up with its prices for the unbundled network elements are embedded in its COSTMOD 20 21 system; is that correct? 22 Ά No. 23 And where would I find those? Q 24 Well, if you could be specific to what items A 25 you're referring to, I'd be glad to address those.

For example, if you want to take fill factors, those 1 are inputs to the model, as we just discussed earlier. 2 If you want to talk about labor rates, they're input 3 prices for the models. If you want to talk about the 4 algorithms relevant to sizing cables, just like they 5 are in the Hatfield model, they're contained within 6 the model. I'm not sure exactly what you're referring 7 to. 8

9 If you're talking about the cost for a 10 concentration device that is specifically for GTE, it 11 would be more -- pick the items that you would like to 12 ask me, I'd be glad to answer it.

You answered my guestion. Thank you. Okay. 13 0 Let me ask a couple of guestions about the -- as I 14 15 believe was described, Mr. Trimble, in your 16 introductory remarks about the addition, or the plus factor, that's added to the TELRIC cost. And if 17 18 you're the appropriate one to answer my questions, 19 please do.

As I remember what you said in your summary statement, that the derivation or calculation of the common cost was based upon 1995 revenue, at least in one of your examples; is that correct? A (By Witness Trimble) That is correct.

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**Q** And isn't it correct that GTE's 1995 revenue

1 was based upon its costs?

2 A GTE'S 1995 revenues is based on its retail 3 prices.

Well, let me be more specific then. Isn't Q 4 it true that GTE's retail prices were determined in a 5 rate of return type of situation for GTE Florida? 6 Yes, at one given point in time. A 7 And in that type of rate setting situation, 8 0 isn't it correct that prices are based upon costs? 9 Prices are based on various factors in rate 10 A proceedings. Cost is one of those factors. 11 Now, in giving your definition of common 12 Q costs and the fact that common costs will be an 13 additive factor for determining prices for unbundled 14 network elements, to the extent that GTE's revenues go 15 16 up next year, will you adjust your prices? 17 A No. 18 Q If they go down, will you adjust your prices? 19 20 A No. 21 Now, in using revenues and -- let me Q 22 rephrase the question. Would you agree that your determination of common cost is based upon 1995 costs 23 24 in either one of your scenarios? 25 A In the USOA account scenario it is based on

1995 reported costs. In the other scenario, in terms 1 of revenues minus TSLRICs, the best way to look at it 2 is it's based on revenues minus forward-looking costs. 3 But we just agreed, did we not, that at 0 4 least a factor in the revenues for 1995 were costs 5 that GTE experienced in 1995; isn't that correct? 6 I hope that's a true statement, yes. 7 A Given your agreement that costs are directly 8 0 relevant to your scenario based on the USOA accounts 9 and they have some relevance to the revenue 10 calculation, did you take into consideration that GTE 11 has written off \$4.6 billion of equipment last year? 12 13 I'm actually trying to figure out how that A write-off would affect anything. If you would look at 14 15 the costs that we've determined as common, there are hardly any capital assets involved in those costs. 16 17 So it's your testimony, then, that despite 0 18 the relevance of costs to the 1995 results, the fact that GTE wrote off \$4.6 million is not relevant? 19 20 A I'm saying it's not relevant in terms of the determination of common costs. It is also not 21 22 relevant in terms of the determination of forward-looking TELRICs. 23 24 Q Do you contend that your common costs are 25 forward-looking economic costs?

A Yes.

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2 Q And what basis do you use to support that 3 position?

A I believe if you look at the categories that are involved in those costs, whether it be provisioning expenses, testing, engineering, human resources, many of those costs, the vast majority of them, are labor related costs.

9 I do not believe and I have no indication 10 that those costs are going to go down or go up. Our 11 assumption here is that those costs and productivity, 12 inflation and productivity, will equally offset each 13 other, and that they are truly forward-looking. They 14 may be conservative in terms of forward-looking.

Q So then is it fair to say that GTE in measuring its forward-looking common costs assumed that there would be no impact of the advent of competition in its marketplace?

19 A We assumed that for these cost categories
20 that the advent of competition would not diminish the
21 amount of these costs and, in fact, it may increase
22 the amount of these costs.

23 Q And did you conduct a study to substantiate24 that assumption?

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**A** No. I just basically used what I consider

common sense on my standpoint in terms of the amount of additional effort in many of these categories that

3 I think the opening of the market will introduce.

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Q Now, do you have any knowledge as to why GTE 5 wrote off \$4.7 billion worth of equipment last year?

6 **A** I am not familiar with the rationale behind 7 that at all.

8 Q Well, let's assume that the rationale was 9 because of the advent of competition. Would that 10 change your opinion as to the impact competition is 11 going to have on GTE's costs?

12 A Well, the question is in terms of -- let me
13 answer it in two parts. First of all, I do not
14 believe that write-off has anything to do with GTE's
15 level of common costs. That write-off would be more
16 reflective of what we've done in terms of our TELRICS.

17 Q So is it your testimony that there are no18 fixed assets in your common costs?

19 A There are some assets. I do not believe 20 we're writing off -- as part of that write-off, had 21 anything to do with motor vehicles or general purpose 22 computers, et cetera.

Q Now, are you aware that last year, 1995, GTE
had an over 50% total return to its shareholders?
A Actually, I would like to know how that

number was derived before I comment. 1 CHAIRMAN CLARK: Mr. Lemmer, are we still 2 going to be using this confidential exhibit? 3 MR. LEMMER: No, Madam Chairman, I'm 4 finished with it. 5 CHAIRMAN CLARK: We are, Mr. Melson? Okay. 6 MR. LEMMER: What I'd like to have marked 7 for identification purposes is the 1995 annual report 8 for GTE. 9 CHAIRMAN CLARK: We'll mark it as exhibit 10 11 53. (Exhibit 53 marked for identification.) 12 (By Mr. Lemmer) Mr. Trimble, if you would 13 Q turn to Page 18 of that report and look at the top few 14 15 sentences at the paragraph that begins on the left-hand side. 16 17 A (By Witness Trimble) Yes. 18 Q And do you see the statement in there 19 regarding the 52.4% return in that paragraph? 20 I see that that was based on share A Yes. price appreciation and dividends. 21 And isn't it a fair statement that the 22 0 pricing methodology that you support for unbundled 23 network elements and any other interconnection element 24 25 that's based on that pricing methodology, that the

point of that pricing methodology is to preserve GTE's 1 revenue flows as it has been historically? Isn't that 2 correct? 3 That is incorrect. A 4 MR. LEMMER: I have no further questions. 5 CHAIRMAN CLARK: Mr. Melson. 6 CROSS EXAMINATION 7 BY MR. MELSON: 8 I've got just a few. Mr. Trimble, your 9 0 proposed price in this proceeding for unbundled loops 10 is equal to the interstate -- for 2-wire unbundled 11 loop is equivalent to the interstate special access 12 rate; is that correct? 13 (By Witness Trimble) Yes; it's equivalent to 14 A the interstate entrant's facility rate. 15 Interstate what? 16 Q Entrant's facility rate. 17 A And the last time we had one of these 18 Q proceedings, I believe your recommendation was based 19 on an intrastate special access rate; is that correct? 20 I believe it was based -- that is correct. 21 A 22 Q And the effect of the change in your recommendation from the use of an intrastate rate to 23 an interstate rate adds about \$9.00 a month to your 24 proposed price; is that correct? 25

That is correct. 1 A Did your pricing proposal take into account 2 Q Dr. Sibley's proposed modified efficient component 3 pricing rule methodology? 4 5 Ά The answer is yes. Did you take into account his recommendation Q 6 7 for a non-bypassable end user charge? We did not incorporate any recommendation on 8 A an end user charge in my testimony. I do believe that 9 that is an area that must be addressed in the future, 10 11 though. 12 Would you agree that that type of issue Q 13 perhaps would be more appropriately addressed in a universal service proceeding? 14 15 A A universal service proceeding would address that type of charge. I believe the end user charge 16 also may be more encompassing than just universal 17 18 service. Could you turn to Page 21 of your I guess 19 0 it's direct testimony. Can you tell me, just 20 summarize very briefly how you applied the modified 21 ECPR for -- excuse me -- market driven, I guess, is 22 what the "M" stands for -- market driven ECPR in 23 developing your pricing recommendation? 24 25 Yes. The procedures employed in MECPR, or A

for that fact, in terms of what the FCC termed ECPR,
 are to compute the opportunity costs involved in
 pricing decisions.

The computation of that occurred in Exhibit 4 DBT-4, and what we did was evaluate opportunity costs 5 for both business and residence users, or business and 6 residence loops, to develop finally what occurs on 7 Page 3 in the top chart, what I would call the FCC's 8 vision of ECPR, what is the contribution preserving 9 loop rate. The number you see there which is weighted 10 for "biz and rez" in the bottom right-hand corner is 11 \$38.49. 12

Now, MECPR says you must constrain that
result by realities of the marketplace. You cannot
price above, or you should not price above the, quote,
unquote, stand-alone costs for a new entrant, or for
that fact, for any individual company competing.

We viewed the 2-wire entrants' facility 18 rates in the interstate arena as a reasonable proxy 19 for the stand-alone costs and constrained the loop 20 rate to that number. That, in essence, is ECPR. ECPR 21 in the final result, or MECPR, says you will produce 22 rates as much as you can that incent efficient entry, 23 but do not, quote, unquote, incent inefficient entry 24 nor subsidize entry. 25

If that ceiling price of stand-alone cost 1 Q was not triggered, if that was not a limiting factor 2 in a given situation, isn't it the case that the MECPR 3 would produce a rate where GTE essentially would be 4 totally indifferent to providing the service at retail 5 itself or selling, in this case, the network elements 6 to a competitor? 7 That is a fair assessment, yes. 8 A 9 This next question is probably for Q Mr. Steele. 10 11 A (By Witness Trimble) Thank you. Could you turn to Page A-136, which is under 12 Q Tab 9 in the confidential cost binder? Can you tell 13 me what that customer service record research activity 14 15 represents? (By Witness Steele) Yes. It represents the 16 A 17 work time activity that's required to support this particular rate element, which is for an unbundled 18 loop, new service offered to an alternative LEC. 19 It was information that was provided by 20 GTE's open market transition team, which identified 21 22 the new processes that GTE would have to put in place 23 to provide this service to ALECs for unbundled loops. 24 Q And this would be the service where an ALEC 25 calls GTE and says, I'd like to find out what services

a customer currently has? 1 (By Witness Trimble) Let me answer that. 2 A 3 The answer is yes. All right. And the work time in column A is 4 Q the amount of time it takes to perform that function 5 6 in minutes? That is the OMT's -- the work team assigned 7 A to this, that is their estimate; that is correct. 8 If you would turn to page -- I think this is 9 Q for Mr. Steele again, although I'm sure you all will 10 || correct me -- Page A-1, which is the first page under 11 12 Tab 4. (By Witness Steele) Yes, I have it. 13 A I am looking at the utilization factor at Q 14 15 the very bottom of the page which is expressed in percentage terms, and then the average utilization 16 which is two lines higher, which is also expressed in 17 percentage terms. Are those two percentages regarded 18 as confidential? I was trying to figure out whether 19 we can talk about them in the concrete or in the 20 21 abstract. (By Witness Trimble) Let me make a 22 Ά determination for you. They are not confidential now. 231 That was my recollection, actually. Could 24 Q you describe for me what the 55% represents and what 25

1 the 70% represents, and how the two numbers interact 2 in the cost study?

A (By Witness Steele) Yes, I can. When GTE performs a TELRIC cost, a per unit cost for this particular element, the basic principles that are outlined in our Tab 1 in concert with the FCC's report, Paragraph 682, indicates that a forward-looking average fill factor should be employed, and that's the 55%.

The 70%, as I testified earlier, represents how the cost items labeled one, two, three, four, five, six lines above that were determined as they were provided to the process described earlier, starting with Exhibit 52, as they carried forward to Exhibit 3, et cetera.

So the output runs of the model were developed and already available at a 70%, and to be in concert with the requirements for a TELRIC cost study, I need to adjust those based on average forward-looking fill factors.

Q Were you present during Mr. Woods' cross
examination earlier?

23 **A** Yes.

Q Would that correspond, do you believe, to what he described as a realizable fill factor?

I have not reviewed the Hatfield model, so 1 A I'll just give you my interpretation at this point 2 based on his clarifications of fill factors. 3 This would not correspond to the input to 4 the Hatfield model. This would correspond to the 5 actual relationship that would result; and he gave an 6 example of that, which is on the record. 7 8 All right. Earlier you used the term "pair 0 Is that what other people have referred to in 9 qain". 10 this proceeding as digital loop carrier systems? Ά Yes. I believe the Hatfield model calls it 11 12 a concentration device. And I believe some GTE witnesses have 13 0 referred to it as a digital loop carrier. 14 15 A Yes, it is. And if I remember your cost study correctly, 16 Q you assume, for purposes of pricing unbundled loops, 17 digital loop carrier on fiber for loops that are over 18 12,000 feet; is that correct? 19 20 A Yes, that is correct. And do you assume what's been referred to as 21 0 22 universal digital loop carrier, integrated digital loop carrier or next generation digital loop carrier? 23 24 A Integrated loop carriers is how our TSLRIC 25 cost studies were performed where they're actually

integrated with the switch technology such as our 1 residential one-party service. The 2-wire and 4-wire 2 are cost studies for private line special access as 3 [ well as unbundled loops are based on nonintegrated. 4 Which is the more cost-effective technology? 5 0 For unbundled loop service the most 6 A cost-effective technology for GTE is nonintegrated. 7 || For provision of local service, which is the 81 0 most cost-effective technology? 9 When the loop is integrated with GTE's 10 A switch, it is with the integrated technology. An 11 example I gave 30 seconds ago was for residential 12 one-party service. That's the most efficient use of 13 the technology. 14 Let me ask the question this way: Is the 15 0 use of a loop by GTE in providing residential service 16 less costly than the provision of an unbundled loop to 17 a third party? 18 As it relates to this particular item of a 19 Å concentration device? 20 Yes, sir. 21 Q It is more expensive for us to provision 22 A that with a nonintegrated technology. 23 Does GTE use next generation digital loop 24 Q carrier in its network? 25

A We're beginning the introduction of that
 technology; still in its development stage, testing
 stage for GTE.

4 Q And would you regard that at this point as a 5 forward-looking technology?

A I would regard that as being in violation of
basic rational thinking on GTE's part, and also not -excuse me -- contrary to the requirements of the First
Report and Order of the FCC.

10 Q I guess I don't think that's the question I 11 asked. I thought I asked, would you regard next 12 generation digital loop carrier as a forward-looking 13 technology.

14 A That particular technology certainly should
15 be considered to be forward-looking technology. It's
16 technology that we're currently evaluating, and in new
17 development areas it wouldn't surprise me in the
18 future that we'll be using it more.

19 **Q** I'm sorry?

A In new development areas in the future it
would not surprise me that we'd be using it more.
Q I didn't hear the "not" the first time. Is
next generation digital loop carrier a less
expensive -- provide a less expensive means of
providing unbundled loops than the universal digital

loop carrier that you assumed in your study? 1 2 A Based on the preliminary information I have -- and, again, it's just preliminary -- it would 3 || 4 || be more expensive. 5 Q It does not require the use of channel banks in the central office, however, does it? 6 7 It does not require the use of channel A banks; that is correct. 81 9 Now, one difference between your TSLRIC 0 study and your TELRIC studies was the use of a land 10 factor to include land and building investment in the 11 TELRIC numbers; is that correct? 12 13 A No. How were land and buildings taken into 14 Q account in the development of your TELRIC costs? 15 Both the TELRIC and TSLRIC studies utilized 16 A a land and buildings factor. It's documented on the 17 late-filed exhibits as number --18 19 Q Two? A Yes, Exhibit Number 2. 20 21 Q In determining that land factor, did you use the book cost of the land, or did you inflate it to a 22 current market value? 23 As documented in the exhibit, we used Turner 24 A indices to provide that on a current cost basis. 25

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1	<b>Q</b> And do you know overall what the magnitude
2	of the adjustment was that resulted from the
3	application of the Turner indices?
4	<b>A</b> I know that we did not adjust it at all for
5	land, and I was somewhat concerned about that; and for
6	buildings, I do not have that specific information
7	with me.
8	<b>Q</b> Let me ask this: Do current digital
9	switches occupy less building space than mechanical
10	switches used to occupy? Do they have a smaller
11	footprint?
12	<b>A</b> I would say they have a smaller footprint,
13	yes.
14	Q Did you make any adjustment to the building
15	accounts to reflect that the forward-looking
16	technology may use less space than currently exists in
17	your central offices?
18	<b>A</b> The only adjustment that was made is the
19	converted to current cost based on the Turner indices.
20	<b>Q</b> So the answer is no?
21	<b>A</b> There is no adjustment relative to the size
22	of the office, nor did I make any evaluation of if an
23	office would cost me more or less, other than what's
24	captured by the Turner indices.
25	<b>Q</b> Can you tell me what the Turner index is, or

the Turner indices are? Yes, I can. It provides a relationship, a A mathematical relationship, of how to take a vintage of plant, such as a building, and convert that into 1995 dollars. Q And if I understand from some questions you answered earlier, GTE used COSTMOD to develop your loop investment estimates; is that correct? Yes; that particular technology module, A COSTMOD, called the loop module. And for purposes of determining feeder Q length, isn't it true that that model assumes a symmetrical serving arrangement in which feeder routes go out north, south, east and west from the central office? The model determines the size of the cables А that leave the central office based on four routes. There's no requirement to indicate that they're north, south, east and west. The reason for that is we go in our own internal systems and determine the actual loop lengths for our customers, and that's what's incorporated in the model. But there would be --Q

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A It's very different than what the Hatfield
model is doing.

But there would be four feeders leaving each 1 Q center office; is that correct? 2 Yes, that is correct; there are four 3 Ά feeders, but that information is used specifically to 4 determine the cable sizes as a necessary algorithm of 5 the standards in GTE. The specifics, lengths, route 6 mileage for the facilities, are determined based on 7 our systems for actual customers that GTE has. 8 9 I might point out that that is -- you know, that's one of the problems. Although I'm not an 10 expert in the Hatfield model, I'll tell you that that 11 is one of the problems in that particular model, 12 whether it's some geometry that are used to calculate 13 the route mileage -- anytime you're on a north, south, 14 east or -- route, the ratio of route miles to air 15 miles will be one to one, which would seriously 16 underestimate the total route mileage and, therefore, 17 the cost for GTE's facilities. 18 And what is the basis for the knowledge of 19 Q 20 the Hatfield model that underlay the answer you just 21 gave? Mr. Woods' testimony. 22 A And beyond Mr. Woods' testimony you're not 23 Q

24 familiar with details of the Hatfield model?
25 A I am very knowledgeable in the BCM model as

1	well as the BCM-2 model, as Mr. Wood testified. The
2	Hat excuse me the BCM+ model began its
3	enhancements from using the BCM-1, as he referred to
4	it. So I have a talking knowledge in the model, plus
5	I have reviewed his testimony today, and I've done
6	this type of stuff for about 12 to 15 years, so I know
7	what he's talking about.
8	Q Mr. Trimble could you turn to your exhibit
9	DBT-3?
10	A (By Mr. Trimble) Yes.
11	<b>Q</b> If I wanted to calculate the percentage
12	markup over GTE's estimate of TE, or TELRIC in your
13	proposed rates for the items shown on this exhibit,
14	would I divide the column entitled "Contract Rates" by
15	the column entitled "TELRIC"?
16	<b>A</b> That is correct.
17	<b>Q</b> And would you accept, subject to check, that
18	that produces a 42% markup for a 2-wire local loop?
19	<b>A</b> Yes, I will.
20	Q And would you accept, subject to check, that
21	it produces 1,129% markup for a common shared
22	transmission facility on a per-mile basis?
23	<b>A</b> I don't think that would be correct, but I
24	don't have any calculator I do have my calculator.
25	<b>Q</b> Could you try that one for me, please?

1	<b>A</b> If you could tell me which line item.
2	Q It's the last line item under parens 4,
3	"Transport Facility Per Mile."
4	A How much did you say?
5	Q 1,129% markup; 12.29 times the cost.
6	<b>A</b> Yes, okay. I agree.
7	<b>Q</b> Okay. And if we were to look up above under
8	Direct Trunk Transport, the second entry, the DS-1
9	Facility Per Airline Mile, would you agree with me
10	that that produces a 3,107% markup?
11	<b>A</b> If that is what those numbers say. The
12	recommended contract rates there are the interstate
13	rates, and we do know, and as we have all known, that
14	there are great discrepancies in terms of existing
15	rate structures and their balance.
16	<b>Q</b> That's all I've got. Thank you,
17	Mr. Trimble.
18	COMMISSIONER DEASON: Staff?
19	CROSS EXAMINATION
20	BY MS. CANZANO:
21	<b>Q</b> Good afternoon, Mr. Trimble and Mr. Steele.
22	We just have a few questions. Before we begin we
23	would like to mark for identification exhibits we have
24	prepared.
25	A (By Witness Trimble) Yes.

Do you have a copy -- and all of these are 1 Q confidential exhibits -- of DBT-9, consisting of your 2 deposition transcript from September 30th and 3 Late-filed Deposition Exhibits 1 through 13? 4 I do not have a copy of the deposition 5 A transcript with me. 6 Have you reviewed the copy? 7 0 8 A Yes. 9 Do you have any changes to make to that copy Q or the exhibits? 10 Other than inconsequential typos, I would 11 A have no change. The exhibits do have at least one 12 13 change. Q And what is that? 14 On Late-filed Deposition Exhibit 13, I think 15 A in the second paragraph it says, "Total revenues are 16 1995 year-to-date regulated revenues for 17 18 GTE North-Illinois." That is a typo. It should be "GTE-Florida." 19 20 Q Thank you. MS. CANZANO: At this time we would like 21 that marked for identification as an exhibit. 22 CHAIRMAN CLARK: Just so I'm clear, it's the 23 DBT-9? 24 MS. CANZANO: DBT-9. 25

1 CHAIRMAN CLARK: Which is the deposition transcript and late-filed deposition exhibits, and 2 they're all confidential? 3 MS. CANZANO: Yes. 4 CHAIRMAN CLARK: That will be Exhibit 54. 5 6 (Exhibit 54 marked for identification.) 7 MS. CANZANO: And, also, just for your 8 information, Staff will be distributing to the 9 Commissioners and the parties excerpts from that, which do not need to be marked for identification, but 10 just we'll be crossing on that. 11 It's also my understanding that GTE has 12 agreed to stipulate into the record the confidential 13 cost studies from Docket No. 950984, which Staff has 14 identified as BIS-3, and we'd like that marked for 15 identification as an exhibit at this time. 16 CHAIRMAN CLARK: That will be Exhibit 55. 17 MS. CANZANO: Thank you. 18 (Exhibit 55 marked for identification.) 19 MS. CANZANO: And, likewise, we would like 20 to marked for identification BIS-2, and this would be 21 GTE's response to Staff's first request for production 22 23 of documents, Nos. 1 through 14. And we would like it marked for identification. 24 25 CHAIRMAN CLARK: That will be marked as

1	Exhibit 56.
2	MS. CANZANO: Thank you. And that has also
3	been stipulated into the well, I'm sorry. GTE has
4	agreed to stipulate that into the record.
5	CHAIRMAN CLARK: Okay.
6	(Exhibit 56 marked for identification.)
7	M8. CANZANO: At this time Staff is
8	distributing excerpts from Late-Filed Deposition
9	Exhibit 1.
10	CHAIRMAN CLARK: I'm sorry. Do you want to
11	pick these up now, the other confidential exhibits?
12	MS. CANZANO: I believe that's AT&T's.
13	BY MS. CANZANO:
14	Q Please turn to what is Attachment A, which I
15	believe is the second sheet that has been handed out.
16	What Staff would like to know is where did
17	you get the numbers under the column labelled "MR
18	Direct?"
19	<b>A</b> (By Witness Steele) Those numbers are from
20	our financial systems for the specific maintenance and
21	repair items that are listed down the left-hand side,
22	with the exception of the items that have a "T" to the
23	right of them, which is based on total GTE. You'll
24	see a note, if you will, on Attachment A, upper
25	left-hand corner "T-total GTE surrogate factor."

1	Q Yes.
2	A That's where each of the maintenance
3	repair those are actual expenses incurred by GTE.
4	And all of them are for Florida except those couple
5	there that are labelled with a "T".
6	Q And do these numbers support the numbers we
7	have distributed as the first page under the annual
8	charge factors?
9	A Yes. I'll have to pull my own copy out
10	because I cannot read the one that has been given to
11	me.
12	<b>Q</b> Okay. (Pause) Just for your own
13	information, Staff has a hard time reading what was
14	handed to us, also. It's not very clear.
15	<b>A</b> I apologize. Yes, they do support the
16	specific question that was asked of Staff of, quote,
17	"determination of annual operating expense factors on
18	A-3, "which would be A-3 of Exhibit 36. And also
19	throughout the late-filed exhibits this particular
20	Late-filed Exhibit No. 1 is referred to for other
21	items that were requested by Staff.
22	<b>Q</b> Yes. Could you please turn to the account
23	listed for poles and it's 241110.
24	<b>A</b> Yes, I have that.
25	<b>Q</b> Why is that number on the first chart

1	different than the number reflected on Attachment A?
2	<b>A</b> That's a good question. I don't know. I
3	just saw it now. I can only speculate, but I'd be
4	more than happy to check on it.
5	That particular item is labelled as a T and
6	it's probably my error I didn't go back, check, make
7	sure that finance actually used that in the end.
8	It appears that finance actually had
9	state-specific data for that and I did not show the
10	right response exhibit for that item. I'd be glad to
11	check on that.
12	$\mathbf{Q}$ What about for 242110, aerial cable
13	retail metallic, sorry. That also doesn't appear
14	to correspond.
15	<b>A</b> It appears that I've done a poor job on this
16	particular response.
17	<b>Q</b> Okay. We're going to move on now.
18	What switching technology did you use in
19	your cost studies?
20	<b>A</b> They are outlined in the Tab 1. The
21	Northern or Nortel DMS product line, the Lucent
22	Technology 5ESS and the either AG Communication
23	Systems or Lucent Technology, I'm not sure now, for
24	the GTD-5.
25	<b>Q</b> Do you believe that the GTD-5 switch is a

1 forward-looking technology?

A Yes, I do.

Q Why?

2

3

A According to extensive discussions with operations personnel, it represents the most efficient outcome for GTE. They have significant line additions and other additions to the switch, which based on their assessment, is the most efficient outcome for our company.

10 Q As far as you know, does GTD-5 switch 11 provide all of the features and services that are 12 offered by the DMS 100 and 5ESS switching 13 technologies?

14 A I have not evaluated any of the switches. I
15 know -- from that extent I know that there are some
16 things that are available on the GTD-5 that are not
17 available on other technologies.

For example, in this arbitration process it's been brought to my attention that GTD-5 is much more flexible in providing some time of operator services that have been asked for by various parties. So in that respect I believe it is more advanced, if you will, than the other two.

I know that there are certain otherfunctionalities I know that are under development now.

I don't have the specifics on them as it relates to some of the expanded features. But I don't have specific information on it. These are the -certainly in line with everything I've performed here to support Mr. Trimble, both the TELRIC and TSLRIC analyses.

7 Q To your knowledge does the GTD-5 offer ISDN?
8 A I know that there's some development. I do
9 not know if that is in place yet.

10 Q As far as you know is GTE Florida installing
11 new GTD-5 switches in Florida?

A I'm almost positive that we wouldn't be
installing any GTD-5 base units. As a matter of fact,
to my knowledge I don't believe we're installing any
Lucent Technology 5ESSs.

I believe at this particular time we have 16 17 under evaluation the installation of a tandem switch in this area, and I'm not sure what the final product 18 19 selection is. It wouldn't surprise me if it's a 20 Nortel DMS 200. Most of our states -- excuse me, 21 lines and central offices in the state are digital 22 switches already, if not all of them. And I'm not 23 aware of any switch replacement of significance other 24 than the one tandem I just mentioned.

25

MS. CANZANO: Thank you. Staff has no

further questions. 1 CHAIRMAN CLARK: Commissioners? Redirect. 2 MR. FUHR: Thank you. Just a couple of 3 questions. 4 REDIRECT EXAMINATION 5 BY MR. FUHR: 6 Mr. Steele, was Cost Mod the only cost model 7 0 that was included in the testimony and exhibits that 81 9 you submitted in this proceeding? (By Witness Steele) Other than Cost Mod and 10 Α SCIS, the only other model that was included was the 11 Benchmark Cost Model Version, Release 2, commonly 12 referred to as BCM2. And that was provided in 13 Exhibit 36 -- I'm not sure of the tab. Hold on a 14 15 second, please. (Pause) It's under Exhibit 36, Tab 21, labelled 16 "Benchmark Cost Model Version 2" in the Table of 17 Contents. 18 Mr. Steele, do you have that in front of 19 Q you? 20 21 Yes, I do. A 22 How do the numbers that were generated in Q 23 this model compare to those that you have testified to in the past hour and a half? 24 25 I need to provide some clarification. A

Contained under Tab 21 are two assessments of cost. 1 The first one is with the BCM2 where that's analyzed 2 in its default capacity. What I mean by that is 3 anybody can acquire this model. I think it costs 4 \$100. And you can run it for GTE's operations in the 5 state of Florida. And when you run that without 6 making any changes, it gives you the number which is 7 at the bottom, which is nonproprietary, \$25.44. 8

9 There's also another analysis in that tab, 10 which is based on a change in the inputs to the model 11 to be Lucent Technology contract prices to GTE. And 12 that produces a number, again which is not proprietary 13 of, \$33.61.

14 Now, I have to take note that that number of \$33.61, although it's more representative of GTE, it 15 adds some properties of fully allocated cost, I would 16 17 agree with Mr. Wood in that regard. But there is information in this filing that I can adjust that 18 19 number. I'd have to go to late-filed exhibit -- I 20 forget the exhibit number for the late-filed exhibit. 21 MR. MELSON: Chairman Clark, I'm going to object at this point. He has more than answered the 22 question and his answer now appears to be going beyond 23

24 the scope of any of the cross.

25

MR. FUHR: I'm content with the answer he's

1 already given, so that's fine.

2

## CHAIRMAN CLARK: Okay.

3 Q (By Mr. Fuhr) Mr. Steele, you were asked
4 about your experience with the Hatfield Model and you
5 explained also a criticism with respect to one element
6 of the model that Mr. Wood testified to earlier. Are
7 there any other aspects of his discussion here that
8 you heard while you were here in this room that you
9 would comment on.

10 MR. MELSON: Again, objection. I think that 11 goes beyond the scope of the cross.

MR. FUHR: If I might respond, I don't 12 remember who was still in here, there was a question 13 asked of Mr. Steele with respect to his familiarity 14 with the Hatfield Model. Mr. Steele testified with 15 16 respect to the Hatfield Model and the use of how it 17 takes the network north, south, east, west. 18 Configuration of the system. There was a follow-up 19 question asked on cross examination about Mr. Steele's 20 familiarity of the Hatfield Model. I think he's 21 opened up that area. 22 CHAIRMAN CLARK: What was your question just 23 now?

24 MR. FUHR: My question was simply are there 25 any other areas that he heard Mr. Wood testify to with

respect to the Hatfield Model that he wished to
 comment on. That was the only question I was going to
 ask.

4 MR. MELSON: Commissioner Clark, I think the 5 response speaks for itself. But the question to him 6 was what was his familiarity with the model. The 7 redirect now is is there anything you don't like about 8 the model, and that would have been a proper subject 9 of prefiled testimony, not of redirect.

10 CHAIRMAN CLARK: Yes. Mr. Fuhr, I agree on 11 that point. I think that goes beyond what is allowed 12 for cross examination.

MR. FUHR: The question that was asked
before that, on cross, elicited a specific criticism
of an aspect of information and outputs that the
Hatfield Model generated.

MR. MELSON: Just because --

18 CHAIRMAN CLARK: You're indicating that I
19 may have been out of the room when that --

MR. FUHR: That was my recollection.

21 CHAIRMAN CLARK: Okay.

17

20

25

22 MR. FUHR: Chairman Deason and Garcia were23 here.

24 CHAIRMAN CLARK: Okay. Mr. Melson.

MR. MELSON: I asked him his familiarity
with the Hatfield Model. He described that. He then 1 gratuitously said "and here's something bad about it." 2 His counsel is now asking him is there anything else 3 bad about it? That's beyond the scope of the question 4 I asked. 5 COMMISSIONER KIESLING: I wasn't here for it 6 either, but it would seem to me on redirect asking a 7 question of "Do you have any other comments you want 8 to give us?" is pretty broad. And it allows the 9 witness to say anything he wants to say. 10 CHAIRMAN CLARK: I'm just going to check 11 with Commissioner Deason. 12 COMMISSIONER DEASON: Well, I was here and I 13 do recall the guestion and the answer. I think that 14 the answer went beyond the original cross examination 15 question and it could have been subject to an 16 objection except for the liberality of this Commission 17 to allow witnesses to expand their answer. Therefore, 18 given that I think that the redirect question goes 19 20 beyond what would normally be considered proper 21 redirect. 22 MR. FUHR: That's fine, Chairman. 23 CHAIRMAN CLARK: Okay. 24 MR. FUHR: I have no further questions. 25 CHAIRMAN CLARK: All right. Exhibits.

MR. FUHR: Chairman Clark, I'd like to move 1 the admission of exhibits 49, 50, and 51. 2 CHAIRMAN CLARK: That will be admitted into 3 evidence without objection. 4 MS. CANZANO: What about Exhibit 36? 5 MR. FUHR: And Exhibit 36, which I believe 6 had earlier been marked simply for identification. 7 CHAIRMAN CLARK: It will be moved into the 8 record without objection. 9 MR. LEMMER: AT&T moves Exhibit 52 and 53. 10 MS. CANZANO: Staff moves Exhibit 54, 55 and 11 56. 12 CHAIRMAN CLARK: They will be admitted not 13 14 record without objection. Our next witness is Mr. DellAngelo, and then Mr. Drew, and then 15 Ms. Menard. 16 (Exhibits 36, 49, 50, 51, 52, 53, 54, 55 and 17 56 received in evidence.) 18 19 COMMISSIONER KIESLING: While I was gone someone put a copy of "Direct Testimony of Dennis 20 21 Trimble" in my seat. That wasn't what I didn't have. 22 It was the direct testimony of Mr. Steele. 23 CHAIRMAN CLARK: Okay. We weren't intending to give you Mr. Steele. The one from Mr. Trimble is 24 25 the unredacted one.

1	COMMISSIONER KIESLING: Okay. Thank you.
2	CHAIRMAN CLARK: We were going to leave you
3	to find your own Mr. Steele testimony.
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	FLORIDA PUBLIC SERVICE COMMISSION

1	MICHAEL J. DELLANGELO
2	was called as a witness on behalf of GTE Florida
3	Incorporated and, having been duly sworn, testified as
4	follows:
5	DIRECT EXAMINATION
6	BY MR. GILLMAN:
7	<b>Q</b> Could you state your full name for the
8	record, please?
9	A Michael L. DellAngelo.
10	COMMISSIONER KIESLING: Was he sworn?
11	MR. GILLMAN: Yes, he was sworn. I'm sorry.
12	Q (By Mr. Gillman) You have been sworn,
13	Mr. DellAngelo, have you not?
14	A Yes, Monday morning.
15	COMMISSIONER KIESLING: Oh.
16	Q (By Mr. Gillman) And by whom are you
17	employed?
18	A GTE Telephone Operations.
19	<b>Q</b> And what do you do at GTE?
20	A I work in Carrier Product Management in a
21	group called AIN Program Management.
22	<b>Q</b> And Mr. DellAngelo, did you have cause to be
23	prefiled your direct testimony in Docket No. 960847-TP
24	consisting of 29 pages?
25	A Yes.

And was there an exhibit MLD-1 attached to Q 1 that piece of testimony? 2 A Yes. 3 MR. GILLMAN: At this time, Chairman Clark, 4 I'd ask that exhibit MLD-1 be marked for 5 identification purposes as Exhibit 56. 6 7 CHAIRMAN CLARK: 57. (Exhibit 57 marked for identification.) 8 (By Mr. Gillman) Mr. DellAngelo, did you 9 Q also have cause to be filed the direct testimony under 10 your name in Docket No. 960980-TP consisting of two 11 12 pages? 13 A Yes. 14 Q And there were no exhibits attached to that 15 testimony, was there? A 16 No. 17 Q Do you have any changes to make to either 18 piece of this testimony? 19 Α Yes. I have one change on the testimony for docket 960847-TP. 20 21 And what is that change? Q 22 A On Page 14, Line 17, the paragraph number 23 where it says "198" should be changed to "203"; 203. 24 Do you have any other changes? Q 25 No, I don't. A

1	<b>Q</b> If I asked you the same questions which
2	appeared in these two pieces of testimony, would your
3	answers here today under oath be the same?
4	<b>A</b> Yes.
5	MR. GILLMAN: At this time, Chairman Clark,
6	I'd ask that the direct testimony of the
7	Mr. DellAngelo filed in 960847 and 960980 be inserted
8	into the record as though read.
9	CHAIRMAN CLARK: They will be inserted into
10	the record as though read.
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l	FLORIDA PUBLIC SERVICE COMMISSION

1		GTE FLORIDA INCORPORATED
2		DIRECT TESTIMONY OF MICHAEL L. DELLANGELO
3		DOCKET NO. 960847-TP
4		
5	<b>Q</b> .	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
6	Α.	My name is Michael L. DellAngelo. My business address is 600
7		Hidden Ridge, Irving, TX, 75038.
8		
9	<b>Q</b> .	BY WHOM ARE YOU EMPLOYED AND WHAT IS YOUR
10		POSITION?
11	Α.	I am employed by GTE Telephone Operations (GTE) as Program
12		Manager in the Advanced Intelligent Network (AIN) Program
13		Management Group. I provide direction and technical support for
14		all apects of AIN implementation within GTE's public switched
15		network. I investigate technical infrastructure requirements
16		necessary to deliver new services via the AIN.
17		
18	۵.	PLEASE BRIEFLY DESCRIBE YOUR EDUCATION AND WORK
19		EXPERIENCE.
20	Α.	I have a Bachelor of Science degree in Electrical Engineering from
21		Michigan Technological University located in Houghton, Michigan.
22		I have been employed with GTE for 25 years in a variety of
23		technical and managerial positions. My previous experiences
24		have included: central office equipment engineering; engineering
25		and cutover of analog and digital stored program control

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switching offices; technical standards and support; outside 1 plant/facilities engineering and construction; capital budgeting; 2 Open Network Architecture (ONA); and business case planning 3 for new feature developments on switching systems. For the 4 past four years I have been involved in all aspects of GTE's 5 planning efforts to support the deployment of an AIN network 6 infrastructure. During the past year, I have represented GTE in 7 preparing the Intelligent Network (IN) Industry Project which was 8 presented to the Federal Communications Commission (FCC) as 9 10 a telecommunications industry effort to objectively address the 11 unbundling of AIN functions.

12

#### 13 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

A. The purpose of my testimony is to address AT&T's request that
GTE unbundle Advanced Intelligent Network ("AIN"). I will
describe what AIN is, identify relevant portions of the Act,
identify the disputed issues relevant to AIN, and explain GTE's
position relevant to each issue.

19

# 20 Q. PLEASE PROVIDE AN OVERVIEW OF THE AIN ISSUES THAT 21 WILL BE ADDRESSED IN YOUR TESTIMONY.

A. The Telecommunications Act of 1996 (the "Act") requires
incumbent local exchange carriers ("ILECs") to provide, on an
unbundled basis, nondiscriminatory access to network elements
at any technically feasible point. In its First Report and Order, the

FCC interpreted the Act's unbundling provisions to require ILECs 1 to make their Advanced Intelligent Network ("AIN") Service 2 Control Point ("SCP" or "database") available to competitors 3 either through the sale of local switching services or, if adequate 4 safeguards exist, through interconnection of the competitor's 5 local switch to the ILEC's Signaling Transfer Points ("STPs"). The 6 7 Act also requires that ALECs have access to ILECs' Service 8 Management System ("SMS") and Service Creation Environment 9 ("SCE"). GTE is currently identifying what steps are necessary 10 and how much it will cost to modify its network to comply with 11 the FCC's Order so that AT&T and other telecommunications 12 service providers can offer the same AIN services being offered 13 by GTE.

14

15 In addition to the access ordered by the FCC, AT&T makes two 16 requests, neither of which for GTE is technically feasible: (1) 17 AT&T seeks access to all available AIN Trigger Detection Points 18 ("TDPs") in ILEC end office switches, and (2) AT&T wants to 19 interconnect its network with GTE's Signaling System 7 ("SS7") 20 network in order to exchange AIN messages between GTE's end 21 offices and AT&T's AIN SCP. However, end office switches were 22 not designed to support the direct (i.e., unmediated) access 23 AT&T seeks. Such direct access could severely harm the 24 reliability and security of the public-switched network system, 25 other telecommunications service provider networks and endusers. In addition, direct access by AT&T raises significant
operational concerns. In an effort to resolve these problems, GTE
has been actively participating in the "LEC Proposal for an
Industry IN Project," which seeks to identify and resolve the
technical and operational issues associated with unbundling AIN.
Until a resolution is possible, however, AT&T's requests for direct
access are not technically feasible.

- 8
- 9 Q. HOW IS THE REMAINDER OF YOUR TESTIMONY ORGANIZED?

A. Section A describes AIN. Section B sets forth the relevant
provisions of the Act. Section C provides a list of the issues to
be arbitrated, accompanied by a summary of each party's
position. Finally, Section D explains GTE's position on the
unbundling of AIN in detail.

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#### SECTION A: DESCRIPTION OF AIN

18

#### 19 Q. WHAT IS AIN?

A. AIN allows the development of new services on a centralized
basis. However, in order to properly understand AIN, it is
important to recognize how it differs from the SS7 network
(which is described in the Direct Testimony of Douglas N. Morris)
and traditional Intelligent Network ("IN") applications. These
differences highlight why direct access to AIN poses unique risks

- that are not inherent in granting access to SS7 networks and IN
   applications.
- 3

4

## Q. PLEASE DESCRIBE SS7 AND TRADITIONAL "IN" APPLICATIONS.

5 A. Current generation network switching systems are controlled by 6 an internal, special purpose computing environment designed to 7 facilitate call processing. All call processing programs and 8 associated line, trunk, and customer data are stored internally 9 within this computing environment. As explained below, these 10 systems are not designed to protect against the actions of one 11 service provider from affecting other service providers' networks.

12

13 With the advent of new services, such as Database 800 14 ("DB800"), Calling Name Delivery ("CNAM"), and Calling Card 15 Validation ("CCV") for Alternate Billing Systems ("Operator 16 Services"), all of which require the storage and retrieval of 17 millions of records, it is not technically feasible to store this 18 information in every switching system supporting the application. 19 The technical solution developed to manage the millions of 20 records associated with these new applications consists of 21 centralized network databases, each of which is accessed by 22 switches using special internal call processing logic. The 23 switching systems equipped with the special internal call 24 processing logic are called Service Switching Points ("SSPs"). The centralized network databases are called Service Control 25

Points ("SCPs"). Data is loaded into the SCP through the Service

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Management System ("SMS").

3

In its simplest form, signaling messages are sent via SS7 network 4 links, traveling from the SSP through one or more Signaling 5 Transfer Points ("STPs") (or intersections) before reaching their 6 7 final destination, the SCP. As shown in Exhibit No. MLD-1, when 8 a call reaches the SSP, the SSP's internal call processing logic identifies whether access to a centralized SCP (or database) is 9 required. If so, the SSP suspends the call while it queries the 10 11 SCP for further instructions. Using the SS7 network, the SSP 12 releases a packet (or envelope) which is addressed with routing 13 information (known as Signaling Connection Control Part "SCCP") 14 coded to direct the packet through the appropriate STPs and 15 eventually to the SCP. In addition to the routing codes, the 16 packet contains a message in the form of unique signaling codes 17 called Transaction Capabilities Applications Part ("TCAP"). The 18 TCAP is necessary to query the SCP, which responds by sending 19 a TCAP message back to the originating SSP, where the call is 20 being held.

21

This intelligent network architecture has been implemented
universally within the United States for DB800, CNAM, and CCV
applications. As the following examples demonstrate, safeguards
designed to protect the integrity of the network can be

1programmed into the SSP and SCP because, for each IN2application, the message structure and parameters are predefined3and locked-in. This ability to predefine responses at both ends of4the IN message path is not technically feasible with AIN. In fact,5as explained below, AIN's advantages derive from the fact that6the query and response parameters are not predefined, allowing7multiple services to be provided from a generic database.

8

23

For example, DB800 is an application that uses the IN 9 10 architecture. When a switch equipped with 800 SSP call processing logic receives an 800 dialed call (including expanded 11 12 toll-free calling, 888, etc.), the switch suspends call processing 13 and launches an 800 TCAP guery message to the 800 SCP (or 14 database) to obtain call routing information. The 800 SCP 15 searches for the record associated with the dialed 800 number 16 and returns a response TCAP message containing the appropriate 17 routing information. The only routing information that can be 18 returned is the interexchange carrier ("IXC") code assigned to the 19 800 number dialed or a plain old telephone service ("POTS") 20 number associated with the 800 number. The SCP or SSP also 21 application-specific Automatic will create 800 Message 22 Accounting ("AMA") records for proper 800 service billing.

24 CNAM is an example of another IN application. When a call is 25 terminated to a line equipped with CNAM service, the SSP will

launch a query to the CNAM database to retrieve the name of the 1 calling party. The SSP sends a CNAM-specific TCAP query 2 message containing the Calling Party Number. The CNAM 3 database retrieves the Calling Name associated with the Calling 4 5 Party Number received at the SSP. The only function performed 6 by the CNAM IN application is the delivery of a Calling Name if 7 available in the CNAM database. The operation of all normal 8 switch-based features and AMA billing will function as if the IN 9 application had not been encountered.

10

11 CCV is an IN application that supports Operator Services Systems 12 ("OSS") for alternate billed calls. The key function of this 13 application is to validate Calling Card Numbers entered by the 14 caller. After the OSS has collected the Calling Card Number, a 15 query is launched to a Line Information Database ("LIDB") to 16 determine if the Calling Card Number is valid. The results of this 17 validation will determine only if the call is authorized to be 18 completed.

19

Each of the three applications described above is based upon a unique set of industry standards defined by the American National Standards Institute ("ANSI") SS7 network standards and Bellcoredeveloped Technical Requirements. IN applications require application-specific logic (computer software or programs) resident in the serving SSP. All message structures and

parameters are specifically defined and hard-coded into both the 1 SCP and SSP for each application. Thus, the application cannot 2 dynamically route to any destination, and the messages between 3 the SSP and the SCP are locked-in so that any party accessing 4 the SCP will get a predefined response over which it cannot 5 exercise control. Also, and particularly relevant to understanding 6 how AIN is different, SS7 network signaling and IN applications 7 cannot modify, add, or delete parameters such as Calling Party 8 Number and Calling Party Number Privacy indicators, or impact 9 switch billing AMA information. 10

11

12

# Q. PLEASE DESCRIBE AIN AND HOW IT DIFFERS FROM IN.

13 AIN was introduced in the late 1980s and, unlike IN, is designed Α. to allow a variety of services to be provided from a centralized 14 AIN SCP. Although AIN applications send messages through the 15 same SS7 network and, thus, flow in much the same way as IN 16 17 applications, there are some fundamental differences. Unlike IN, AIN defines trigger detection points (or "TDPs") within the SSP. 18 If a call triggers a TDP, call processing is suspended while the 19 SSP queries the AIN SCP. As with IN applications, the TCAP 20 21 query is contained in an information packet and routed using the SS7 network, traveling through the appropriate STPs and 22 eventually to the AIN SCP. However, instead of going to a 23 unique SCP database containing predefined responses (e.g., 24 25 DB800, CNAM, or CCV), the AIN SCP has generic capabilities

that allow it to facilitate the provision of many different services. 1 Unlike the predefined messages and responses triggered by IN 2 applications, the TCAP returned by the AIN SCP can override 3 normal SSP switch functions, add, delete, and modify call 4 processing information, and create unique AMA billing records, 5 thereby giving the AIN SCP complete control of the internal 6 switch call processing environment and potentially affecting the 7 entire network. Thus, with AIN, extreme care must be taken to 8 9 assure that AIN services do not adversely impact other end-user switch-based services or required AMA billing record generation. 10 11 SECTION B: AIN AND THE TELECOMMUNICATIONS ACT OF 1996 12 13 14 PLEASE PROVIDE HOW THE ACT ADDRESSES AIN. **Q**. The Act provides that each incumbent local exchange carrier 15 Α. 16 ("ILEC") has the following duties: 17 UNBUNDLED ACCESS. -- The duty to provide, to 18 any requesting telecommunications carrier for the 19 telecommunications provision of a service. 20 nondiscriminatory access to network elements on an 21 unbundled basis at any technically feasible 22 point. . . 23 47 U.S.C. § 251(c)(3) (1996). The Act further provides that, 24 25

1	[i]n determining what network elements should be
· •	mode evolution for purposes of subsection $(c)(3)$ the
2	made available for purposes of subsection (c/(c/, the
3	[FCC] shall consider, at a minimum, whether
4	
5	(A) access to such network elements as are proprietary in
6	nature is necessary; and
7	
8	(B) the failure to provide access to such network elements
9	would impair the ability of the telecommunications carrier
10	seeking access to provide the services that it seeks to
11	offer.
12	47 U.S.C. § 251(d)(2) (1996).
13	
14	The FCC has interpreted these provisions to require ILECs to
15	provide access to AIN in three ways:
16	(1) by purchasing local switching services from the ILEC;
17	(2) if the competing carrier deploys its own local SSP or STP,
18	by connecting to the ILEC's STP provided there is adequate
19	mediation; or
20	(3) by connecting to the SMS, provided there is adequate
21	mediation.
22	
23	See In re Implementation of the Local Competition Provisions in
24	the Telecommunications Act of 1996, First Report and Order, CC
25	Docket No. 96-98, FCC 96-325 (released Aug. 8, 1996) (the
	11

		1959
1		"Order") ¶¶ 486, 487-88 and 493. The ILEC is not required to
2		connect third party call-related SCPs (or databases) to the ILEC's
3		signaling system. Id. ¶ 501.
4		
5	S	SECTION C: UNRESOLVED ISSUES BETWEEN GTE AND AT&T
6		
7	۵.	WHAT ARE THE ISSUES TO BE ARBITRATED IN THIS
8		PROCEEDING?
9	Α.	The issues presented in this arbitration flow predominately from
10		the parties' differing views of the purposes and requirements of
11		the Act. The issues about which the parties disagree are as
12		follows:
13		
14		(1) Is direct access to AIN TDPs technically feasible?
15		
16		AT&T's Position: Unbundled access to AIN is technically
17		feasible at all AIN TDPs.
18		
19		GTE's Position: Direct access to AIN TDPs is not
20		technically feasible and, therefore, not required under the
21		Act. Because TDPs reside in SSPs, the TDPs are not
22		equipped to handle multiple users and are not capable of
23		being partitioned for use by different service providers.
24		Access could harm the network system, other
25		telecommunications service providers and end-users.

from AT&T's AIN SCP? 2 3 AT&T's Position: Interconnecting AT&T's AIN SCP to 4 GTE's STP is technically feasible. Just as carriers are 5 certified for interconnection, they can be certified for AIN 6 interconnection. 7 8 9 GTE's Position: Permitting AT&T and other third parties to 10 11 interconnect foreign AIN SCPs to GTE's STP is not technically feasible and would result in harm to the 12 13 network, other telecommunications service providers and 14 end-users. 15 SECTION D: GTE'S POSITION 16 17 18 WHAT IS GTE'S GENERAL POSITION CONCERNING THE 19 **Q**. 20 **DISPUTED ISSUES?** 21 Α. In its Order, the FCC concluded that unbundling is "technically 22 feasible" if access to network elements can be achieved without 23 significant technical or operational concerns, whether or not 24 modifications to the ILEC's facilities are necessary. Id. ¶ 198. Thus, GTE is required by the Order to modify its network to 25

Is GTE required to accept at its STP signaling messages

(2)

comply with the Order. This will allow AT&T to offer the same AIN services offered by GTE.

AT&T's requests, however, go beyond the unbundling required by 4 the Order. AT&T requests direct (i.e., unmediated) access to all 5 available end office AIN TDPs, which are located in the SSP, and 6 7 wants to interconnect its AIN SCP to GTE's SS7 network for the purpose of exchanging AIN TCAP messages. 8 In defining 9 "technically feasible," however, the FCC explicitly excluded 10 access to network elements that would negatively affect network 11 reliability and security:

[L]egitimate threats to network reliability and security must
be considered... Negative network reliability effects are
necessarily contrary to a finding of technical feasibility.
Each carrier must be able to retain responsibility for the
management, control, and performance of its own network.
Order, ¶ 198.

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Direct access to AIN, as requested by AT&T, would threaten network reliability and security. Specific examples of the types of harm that would occur are described below. In addition, direct access to AIN raises significant operational concerns. Therefore, until it is possible to deploy adequate safeguards to protect against the threats to network reliability and security and the

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- 1 operational concerns are resolved, direct access to AIN is not 2 technically feasible.
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## Q. SHOULD DIRECT ACCESS TO TDPs BE ALLOWED?

No. Direct access to TDPs is not technically feasible. AT&T has 5 Α. attempted to obfuscate through oversimplification the serious 6 7 harm to network reliability and security that could result if, 8 without adequate mediation, AT&T is given direct access to 9 TDPs. In addition, direct access raises significant operational concerns. AT&T, on other hand, contends that direct access to 10 11 TDPs is technically feasible, and no different from the type of 12 access currently available for IN applications and SS7 networks.

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#### 15 Q. WHY IS ADEQUATE MEDIATION CRITICAL?

16 Α. As explained above, there is a fundamental difference between 17 traditional IN applications and AIN. Unlike IN applications, which 18 are service specific, AIN introduces generic capabilities that can 19 be used to provide many different services. AIN introduces a set 20 of functional capabilities that allow an AIN SCP to control internal 21 switch call processing functions. This robust set of capabilities 22 allows the AIN SCP to control routing functions and call 23 processing information which can have a detrimental impact on 24 all AIN subscribers, switch-based end-users' services and normal 25 AMA billing record generation. Thus, adequate mediation must

be deployed to ensure that the TCAP message does not corrupt the SSP or the network.

Mediation is the generic term used to describe safeguards that 4 allow multiple third-party access to an existing closed operating 5 system. Mediation represents a set of real-time and procedural 6 functions to facilitate secure, cost-effective and network-efficient 7 third-party access to an existing AIN. The key functions to be 8 managed and controlled by mediation include: privacy, security, 9 routing, billing, screening, feature interactions, operational 10 procedures, reliability, provisioning, performance monitoring, error 11 network management, and 12 handling, customer care, 13 interconnection testing.

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In the absence of adequate mediation, there are numerous
 scenarios that could arise in regard to call processing.

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18 Q. COULD YOU DESCRIBE IN MORE DETAIL THE HARMS ARISING
 19 FROM INADEQUATE MEDIATION?

A. Potential consequences of third-party access without adequate
 mediation include:

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Third parties can change the Billing Number forwarded to
 an IXC on a real time call-by-call basis. Incorrect billing

numbers will result in IXCs being unable to bill for calls or billing calls to the wrong customer.

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 Third parties can change the Carrier Identification Code on a real time call-by-call basis. This will override an end user's presubscribed carrier or 10XXX dialed carrier codes. This capability allows practices known as "slamming" to occur on a real time call-by-call basis.

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- Third parties can change the Calling Party Number of the
   originator. This will negatively impact terminating type
   services which utilize the Calling Party Number such as the
   customer local area signaling services ("CLASS") selective
   call services, Calling Number Delivery, Calling Name
   Delivery, and Automatic Recall.
- Third parties can change the Privacy Indicator of the
   Calling Party's Number. A Calling Party that may have
   dialed the \*67 privacy code to make their number private
   can have that number changed to "Public" by a third party.
- An AIN generic capability allows an AIN SCP to Activate
   and Deactivate AIN triggers on a real time basis. A third
   party can control any AIN trigger assigned in the office
   independent of the AIN service provider. In other words,

one AIN service provider can activate or deactivate triggers that are assigned to another AIN service provider. Any AIN provider has full access to all AIN triggers in the switch.

All IN applications and AIN provide an overload control mechanism known as Automatic Call or Code Gapping ("ACG"). The purpose of ACG is to allow an SCP that encounters an overload condition to request the SSP to limit the number of queries it sends to the SCP while in overload condition. ACG controls are activated on an application level. An ACG control activated by a DB800 IN application will only impact 800 dialed calls. From an AIN 0.1 ACG perspective, AIN call processing is considered a separate application. If a third party's SCP were to encounter an overload condition and activate ACG controls, the controls are applied to all AIN services for all AIN calls encountering ACG AIN service providers. controls will be routed to final treatment and not completed. Controls must be implemented which prevent one AIN service provider's platform from affecting all other AIN service provider's services. These controls are considered a part of mediation.

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AIN AMA record generation is under the total control of an
 AIN SCP. If a third party's SCP provides erroneous billing

information or does not deliver expected billing information, GTE, IXCs, or potentially other providers may not be able to bill correctly for their services.

AIN call processing capabilities allow an AIN service to 5 request the serving switch to play announcements or play 6 AIN 7 collect digits. These announcements and announcements are specially recorded for AIN services and 8 are accessed by AIN services via Announcement ID 9 10 numbers. There are no industry standards which define 11 the message content for AIN announcements or the ID 12 assigned to the announcement. Without an industry standard, third parties will face significant interconnection 13 14 and implementation issues across multiple LEC networks.

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There are specific AIN trigger precedence rules over switch
 based functions. Depending upon the trigger activated, the
 subscriber may not be able to call emergency 911 service.

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Allowing direct access to AIN without adequate mediation could result in serious harm to the reliability and security of the network. Thus, until adequate mediation is available, direct access is not technically feasible.

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## Q. IS ADEQUATE MEDIATION CURRENTLY FEASIBLE?

A. No. AT&T states that existing AIN standards already contain
 adequate safeguards, and that additional mediation will only result
 in unacceptable costs and delays. However, there are no existing
 standards or mediation functions performed in the network TDPs.

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6 Effective mediation would require that the switch be partitioned, 7 a feat that is not easily accomplished, or provided by external 8 mediation platforms. The internal computing environment of a 9 switching system was not designed to support a multi-user 10 environment. Because TDPs are contained within the switch, they too cannot support a multi-user environment without 11 12 mediation. Unlike IN applications, which have been hard-coded 13 to allow only a specific operation to occur, AIN does not provide 14 for these safeguards. AIN will allow operations under control of 15 the AIN SCP to occur that can negatively affect call processing 16 and end-user service operation.

18 Because AIN standards are relatively new and have not been 19 developed and implemented industry-wide, it is not technically 20 feasible to provide direct access to TDPs. The first industry 21 standards defining AIN functional requirements were issued by 22 Bellcore Technical Requirements documents released in August 23 1992, and titled as AIN 0.1 requirements. The implementation of 24 these requirements by major switch vendors began incrementally 25 through a phased approach beginning in 1994. No switch

vendor, however, supports all of these requirements. In many cases, switch vendors are only now beginning to deliver many of these required functions. As a result, there are many undesirable interactions and incompatibilities between switch-based features and new AIN services.

In addition to addressing these call processing issues, business 7 processes between GTE and a third-party AIN service provider 8 must be defined. This requires new interfaces and mediation 9 10 functions on GTE's operational support systems to support the 11 day-to-day business processes for ordering, provisioning, security, 12 billing, and trouble resolution. Adequate processes and systems 13 to manage these interactions are not yet available, creating 14 significant administrative and market issues for GTE. These 15 issues become even more complex when third-party access is 16 considered.

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 O.
 DOES ACCESS TO IN APPLICATIONS MEAN THAT ACCESS TO

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 AIN IS TECHNICALLY FEASIBLE?

A. No. AT&T has concluded that because centralized databases,
 such as LIDB, are being used successfully by ILECs, third-party
 access to GTE's TDPs is technically feasible without additional
 mediation. This comparison to IN and AIN applications, however,
 fails to recognize the fundamental difference between IN
 applications and AIN.

Each IN application, as explained above, supports a specific 1 service. Safeguards, which are necessary to assure that end-user 2 services are not affected and network integrity is not jeopardized, 3 are hard-coded into the specific logic for each application in both 4 the SSP and SCP. In the existing AIN environment, these 5 safeguards do not exist. Just because the IN LIDB application 6 7 can be successfully mediated, it in no way supports AT&T's claim that access to AIN TDPs can occur without mediation. 8

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10 AT&T also incorrectly suggests that because the proposed LRN 11 solution for Local Number Portability ("LNP") makes full use of 12 SS7 network protocols and will be implemented in a multi-carrier 13 and multi-vendor environment, that AIN TDP access is feasible 14 without any form of mediation. The LRN solution being 15 considered by the industry requires the development of a service-16 specific application for LRN in the local switching office. The 17 architecture being prepared uses a unique AIN-like PODP trigger. 18 Although misleadingly referred to as an AIN-based solution 19 because of the use of the PODP trigger, the LRN solution is only 20 another IN application. The proposed LRN solution requires 21 expanded SS7 network changes, in addition to communicating 22 TCAP messages between the SSP and SCP. These expanded 23 changes require that an identifier be included in the SS7 forward 24 call indicator parameter to indicate if a LRN database query has 25 already been completed. This prevents multiple LRN gueries from

being generated for the same call. Application specific logic
 (computer software or program) will be hard-coded into both the
 SSP and new LNP SCP database. It is nothing more than an
 expanded DB800 IN application in which the PODP trigger is hard coded with predefined safeguards.

# 7 Q. DOES DIRECT ACCESS RAISE SIGNIFICANT OPERATIONAL 8 CONCERNS?

9 A. Yes. The FCC concluded that unbundling is "technically feasible" 10 if access can be achieved without significant technical or 11 operational concerns. Order, ¶ 198. In addition to the technical 12 problems with AT&T's request for direct access to TDPs, AT&T's 13 request raises significant operational concerns.

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15 There are two distinct categories of TDPs or triggers: (1)16 subscribed and (2) public office dialing plan ("PODP") triggers. 17 Subscribed triggers are assigned to specific lines or trunks, 18 whereas PODP triggers are assigned at the office dialing plan 19 level. Subscribed triggers are only encountered on calls that 20 originate or terminate to the specific line or trunk equipped with 21 the trigger. As defined by Bellcore's AIN 0.1 Technical 22 Requirements, examples of subscribed triggers are off-hook 23 immediate, off-hook delayed, and terminating attempt. These 24 triggers are assigned and provisioned on individual end-users' 25 lines, and will be encountered only when calls originate or terminate from these provisioned lines. An assigned trigger can be routed only to one AIN SCP database. It cannot be shared by multiple providers.

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PODP triggers are provisioned at the office dialing plan level of 5 the switch translator. These triggers are encountered when any 6 line or trunk dials the number or code assigned to the trigger. 7 Examples of PODP triggers are the 3/6/10 digit PODP, vertical 8 9 service code (\*XX), and N11. Similar to a subscribed trigger, an 10 assigned PODP trigger can be routed only to one AIN SCP 11 database. It cannot be shared by multiple providers. Also, it is 12 questionable whether these triggers can ever be assigned 13 independently to third parties. The key reason is that these are 14 shared industry numbers or codes which are not controlled by any 15 single party.

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17 AT&T insists that it needs access to all triggers to be competitive. 18 However, AT&T disregards many of the issues raised by its 19 request for access to such triggers. For example, PODP triggers 20 can be assigned to such codes as 411, 555, and \*99 vertical 21 service codes. These number resources are very limited and their 22 use must be closely controlled. Except for a few \*XX codes, all 23 other codes are already assigned for specific services (e.g., \*67 24 is used for Calling Party Number privacy control). Numerous 25 concerns in regard to assignment consequently arise, including

whether these limited numbering resources would be assigned to 1 a very small number of AIN service providers; which AIN service 2 providers would receive access to these limited numbering 3 resources; and what criteria would be used to assign these codes. 4 Assignment of a code to one AIN service provider and not another 5 arguably could significantly disadvantage other service providers. 6 It is easy for AT&T to demand access to these triggers. 7 However, there are numerous other providers who would make 8 similar demands which could not be accommodated. In short, 9 10 there are significant operational concerns that must be resolved before direct access to TDPs is technically feasible. 11

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# 13 Q. IS FOREIGN AIN INTERCONNECTION TO GTE'S STP 14 TECHNICALLY FEASIBLE?

15 Α. No. AT&T's conclusion that it is technically feasible to send 16 messages between its AIN and GTE's STPs disregards the serious 17 consequences associated with third-party interconnection without 18 mediation. The issue is not whether AT&T and GTE can send and 19 receive AIN TCAP messages between their networks. That is 20 relatively simple. Rather, the real issue is the need to mediate the 21 content of the TCAP message. It is the content rather than the 22 mere transmission of the message that can corrupt the network. 23 Although AT&T was able to interconnect an AT&T AIN 0.1 24 capable SCP to BellSouth's off-line laboratory SSPs, these test 25 results demonstrate only that AIN TCAP messages can be sent and received. The result says nothing about the real problem --

AT&T's proposed interconnection arrangement results in SSP 4 queries being routed directly to the foreign AIN SCP via SS7 5 network links, traveling through GTE's STPs. Current STP 6 7 gateway screening, however, only mediates routing codes (the SCCP); it does not provide any mediation of the contents of AIN 8 9 TCAP messages. Thus, STP gateway screening will not control against the threat of harm to the reliability or security of the 10 11 network, other system providers' networks or end users.

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13 Specific criteria and rules must be established before an 14 interconnection arrangement can be considered technically 15 feasible. In the case of AIN, interconnection criteria must assure 16 that the integrity of the network is not compromised. Because 17 foreign AIN interconnection would negatively affect the reliability 18 and security of the public switched network and service to the 19 end-user, the arrangement is not technically feasible.

20

21 Q. ARE THERE INDUSTRY EFFORTS UNDERWAY TO DEVELOP 22 STANDARDS NECESSARY TO UNBUNDLE AIN?

A. Yes. The near-term solution, which can be implemented
immediately, would allow an ALEC to purchase existing GTE AIN
service or work jointly with GTE to create and deploy ALEC

specific AIN services that operate on GTE's AIN databases. This
is essentially what the FCC ordered. This approach allows an
ALEC to enter the market immediately and avoids the problems
inherent with multiple platform/multiple provider mediation
requirements. With this implementation, the ALEC can gain
access to GTE's underlying AIN capabilities without direct access
to AIN triggers.

- 9 With respect to the long-term solution, unbundling must be 10 provided pursuant to uniform technical standards. Thus, GTE has 11 been an active participant in the FCC Docket related to AIN 12 unbundling, FCC Docket 91-346, and the LEC proposal for an 13 industry project to define uniform technical standards and open 14 interfaces for AIN trigger access.
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16 FCC Docket 91-346, In the Matter of Intelligent Networks, was 17 initiated to unbundle access to ILEC AIN networks. While the 18 FCC has referred to this proceeding by the misnomer "Intelligent 19 Networks," what actually is being examined is AIN unbundling. 20 AT&T has advocated the same position before the FCC as it does 21 in its petition, i.e., that direct access to AIN triggers is possible 22 without mediation. Since AT&T has not been successful in 23 convincing the FCC, it is also actively lobbying this same position 24 in state proceedings. The public record for FCC Docket 91-346, 25 however, clearly demonstrates that direct access to AIN triggers is not technically feasible without implementation of mediation functions at both the network and operational support systems levels.

In addition to participation in the FCC proceeding on AIN 5 unbundling, the Tier 1 ILECs are participating in a plan called the 6 7 "Industry IN Project." This effort is intended to develop technical standards and business processes necessary to provide third 8 parties access to ILEC AIN networks at all interconnection points, 9 10 including AIN triggers. Although the FCC has not yet officially 11 endorsed the Industry IN Project, the Tier 1 ILECs have started 12 the process of implementing this plan. An independent company 13 was contracted by the Tier 1 LECs to solicit the industry for their 14 interest in participating in the IN Project. Five hundred thirty-six 15 letters were mailed in March 1996 to 382 separate business 16 entities. Sixty-eight companies responded to the letter. Forty 17 companies expressed interest in participating, with 19 willing to 18 participate in the project planning phase. Various conference calls 19 beginning in April 23, 1996 have been held by this formal IN 20 Project Organizing Committee to develop a plan for this project.

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Thus far, AT&T has decided not to participate in the Industry IN Project. This suggests that AT&T is not seriously interested in obtaining access to AIN triggers. GTE recommends that the

1		Commission use the results of the FCC Docket and the Industry
2		IN Project to direct its decisions on the unbundling of AIN.
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4	۵.	WILL YOU PLEASE SUMMARIZE YOUR TESTIMONY?
5	Α.	AT&T's request for direct access to AIN is not technically feasible
6		because adequate mediation does not exist to protect the
7		reliability and security of the public local exchange network. In
8		addition, direct access to AIN raises significant operational
9		concerns. GTE is working with the industry to develop solutions
10		to AIN unbundling. Until these solutions are developed, however,
11		AT&T should not be permitted the direct access it seeks in its
12		petition.
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14	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
15	Α.	Yes, it does.
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1		GTE FLORIDA INCORPORATED
2		DIRECT TESTIMONY OF MICHAEL L. DELLANGELO
3		DOCKET NO. 960980-TP
4		
5	Q.	PLEASE STATE YOUR NAME AND ADDRESS.
6	Α.	My name is Michael L. DellAngelo. My business address is 600
7		Hidden Ridge, Irving, TX, 75038.
8		
9	Q.	ARE YOU THE SAME MICHAEL L. DELLANGELO WHO
10		SUBMITTED DIRECT TESTIMONY IN RESPONSE TO AT&T'S
11		<b>ARBITRATION PETITION IN DOCKET 960847-TP?</b>
12	Α.	Yes. That Testimony was submitted on September 10, 1996.
13		
14	Q.	WHAT WAS THE PURPOSE OF THAT EARLIER-FILED
15		TESTIMONY?
16	Α.	That Testimony explained GTE's position on unbundling the
17		Advanced Intelligent Network (AIN), in the context of AT&T's
18		arbitration request for such unbundling.
19		
20	Q.	HAVE AT&T AND MCI RAISED SIMILAR ISSUES WITH REGARD
21		TO AIN UNBUNDLING?
22	Α.	Yes. I believe the two companies' requests for AIN unbundling are
23		fundamentally the same. GTE's position in response to the
24		respective companies will thus be the same. For this reason, it would
25		be unduly repetitive to submit wholly new testimony with regard to

,
1		MCI, particularly since the AT&T and MCI arbitration dockets have
2		been consolidated for hearing and resolution. I am therefore
3		adopting my Direct Testimony in the AT&T arbitration as my Direct
4		Testimony in this MCI arbitration. If there are any MCI-specific issues
5		and positions that must be addressed, I will do so in my Rebuttal
6		Testimony.
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8	Q.	DOES THAT CONCLUDE YOUR DIRECT TESTIMONY?
9	Α.	Yes, it does.
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BY MR. GILLMAN: 1 Mr. DellAngelo, do you have a summary of Q 2 your testimony? 3 Yes, I do. Α 4 Would you please give that now? 5 Q Thank you. Good afternoon Chairman Clark, 6 Ä 7 Commissioners and Staff. The purpose of my testimony is to explain 8 why the advanced intelligent network, or AIN 9 interconnection requested by AT&T is not technically 10 feasible and will harm the network by impacting 11 network reliability and security. 12 The secondary purpose, it's explained why 13 AT&T's position that it is technically feasible 14 without additional mediation is totally incorrect 15 16 without real facts to support their claim. What is the AIN connection arrangement requested by AT&T that 17 is not technically feasible? 18 19 AT&T has requested that they interconnect 20 their AIN service control point to GTE's SS7 signalling network so that their AIN service control 21 22 point can receive and send AIN messages with a GTE central office switch. 23 24 Essentially what they are requesting is that 25 multiple third-party AIN service control point

1 platforms receive direct access to AIN triggers in the 2 same switch. Why is this type of interconnection not 3 technically feasible?

4 To answer this question we must first
5 understand the architecture of a Stored Program
6 Control switching system.

The switching systems have been designed
very carefully to assure that service interruptions do
not occur. All common equipment, such as control
computers, are duplicated.

These switching systems are controlled by 11 special purpose computers. The operating system of 12 13 these computers was designed as a very closed operating system. They were not designed to be 14 controlled by external processing environments. With 15 the introduction of AIN the operating system was 16 17 opened up such that external computing environments such as AIN service control points could take control 18 19 of basic call processing functions. Under this environment the switch will execute whatever 20 21 instruction the AIN service control point platform requests the AIN service control point can change call 22 processing parameters, such as calling party number or 23 24 billing numbers. SCP can return different destination 25 numbers than those dialed by the caller, or

1 instructions to write the call to a particular 2 switched trunk group. The AIN service control point 3 has total control of switch-produced billing records 4 when these records are produced, and the information 5 stored in these records.

Harms that will impact network reliability 6 and security occur when multiple service providers, 7 AIN service control points, computing environments, 8 are connected to the same switch. With this network 9 architecture all AIN service control point platforms 10 have direct control of the switching functions 11 contained in the switch. The switch is not 12 partitioned to prevent actions requested by one 13 party's service control point from impacting other AIN 14 service providers customers, the overall integrity of 15 the switch and all end users served by that switch. 16

In my testimony I've listed examples of some of these harms. I'd just like to mention one of them as an example. AIN service control points can send instructions to the switch, turn AIN services on and off. The service control points instruction to the switch contains the telephone number, the trigger type and the on or off action requested.

Now, let's assume that AT&T had their AIN service control point connected to GTE's network, and

was providing an AIN service to their customers. Also
 assume that MCI had an AIN service control point
 connected to GTE's network and also providing AIN
 service to their customer.

In this scenario, AT&T's AIN platform can return instructions to turn MCI's customers' service on and off. And vice versa -- MCI's also could return instructions to turn AT&T's customers services on and off.

Remember my earlier comment, that this closed operating system, the switch, is now being controlled by multiple service providers platforms and does not have the ability to prevent actions from one party's platform for impacting others. This is just one example. There's a lot more.

Also in my testimony I've explained -provided explanations for some of the reasons that AT&T has presented to explain that this type of interconnection is feasible.

Not one of the reasons addressed the harms
that will occur when multiple AIN service providers
interconnect their platforms to GTE's network.

One of the fundamental reasons AT&T has used as STP gateway screening, which has been identified as a safeguard. STP gateway screening only provides

mediation functions for basic SS7 network 1 interconnection. The fact is that STP gateway 2 screening does not provide any protection for the 3 harms that will occur when messages are exchanged 4 between an AIN service control point and the switch. 5 STP gateway screening can be compared to 6 sending information in a envelope. Gateway screening 7 simply looks at the sending address, the receiving 8 address and the type of the message contained within 9 the envelope. The gateway screening tables will 10 determine if the sending address is authorized to send 11 this type of message to the receiving address. 12 13 Gateway screening does not look at the 14 content that is contained within the envelope. All of 15 the example of harms that I've identified are caused 16 by the content of the message. 17 In order for any message to be sent between 18 a switch and the STP, the gateway screening tables 19 must be changed to authorize the sending of these 20 messages. However, once authorized, no protection is 21 provided to prevent the harms to the network. 22 AT&T has made comparisons between 23 intelligent network, or IN applications, and advanced intelligent network, or AIN applications. 24 This comparison, like used in Mr. Caplan's comment, is like 25

comparing yellow to squares. In my testimony I
 explain the differences.

I have been involved with the issue of 3 unbundling AIN at the federal level for the last year 4 and a half. I have reviewed every AT&T proposal 5 presented to the FCC on this topic and there have been 6 There are no facts to support their claim that 7 many. the interconnection they are requesting is technically 8 feasible. All of the harms I've explained in my 9 testimony are real and will happen. Nothing that AT&T 10 has presented will prevent these harms from occurring. 11

GTE is an active participant in a industry project initiated to address all AIN interconnection requests from third parties in a open industry forum. AT&T has refused to participate and suffers to date. The harms we are dealing with are serious and must be addressed by appropriate industry standard bodies.

GTE recommends that this Commission support this industry project and require AT&T and others who are requiring this type of interconnection to actively participate in this industry project. Appropriate interconnection standards which incorporate necessary safeguards are required before AT&T's request can be implemented.

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Mr. Crafton's comments that mediation will

result in increased cost, call delays and greater 1 failure rate is not a valid reason why mediation is 2 not required. It would be irresponsible for GTE to 3 allow such interconnections without adequate 4 5 safeguards. Furthermore, the architecture shown by AT&T 6 which consists of separate STP mediation devices is 7 not the only solution. Others include adding 8 mediation to STPs and/or switches. This is part of 9 the reason why an industrial standard solution is 10 required such that an efficient and cost-effective 11 solution is implemented. 12 13 That concludes my opening comments. MR. GILLMAN: Tender the witness for cross 14 examination. 15 CHAIRMAN CLARK: Mr. Melson. 16 MR. MELSON: No guestions. 17 18 CHAIRMAN CLARK: Ms Azorsky. 19 CROSS EXAMINATION BY MS. AZORSKY: 20 Good afternoon, Mr. DellAngelo. I'd like to 21 Q 22 start sort of basic and move up to the advanced 23 intelligent network. Isn't it true, Mr. DellAngelo, that AT&T 24 25 connects its SS7 signalling network STPs to GTE's

STP's today? 1 Yes, they do. 2 A In those scenarios, the switch to STP 3 0 connection is frequently referred to as signalling 4 link A, is it not? 5 The link between a switch and the STP is a 6 Ά signalling link A. 7 Similarly the STP-to-STP connection is 8 0 frequently referred to as signalling link D; is that 9 correct? 10 Correct. 11 А And just so the record is clear, a 12 0 signalling link is really nothing more than digital 13 private line; is that correct? 14 15 A Right. It's a 56 kilobit private facility. 16 And there is an ANSI standard that sets a 0 protocol for the physical and logical connection to 17 the STP; is that correct? 18 19 A Yes. 20 Now, you discussed in your summary the fact Q 21 that the AIN database, or the AIN system allows the switch to do more than switches have been able to do 22 in the past with regard to call control logic; is that 23 24 correct? 25 It really doesn't allow the switch to do А

more itself. What it has done is rather than the 1 logic that runs, executes in a switch, it's removed 2 that logic and allowed a third party, external 3 computer to control that switch externally. That's 4 what it allows. 5 And that AIN, the AIN systems are allowing 6 Q innovative services in the provision -- or the 7 provision of innovative services to customers; is that 8 correct? 9 10 A Well, it's a different architecture to deliver some enhanced services. Okay. 11 A lot of the services that are considered 12 AIN could be developed in switches, it's just that you 13 14 have to develop the code and switches. So rather than developing the switches, you use external computers. 15 And those external computers, companies 16 0 providing service to consumers have the opportunity to 17 18 create additional items without going back to the 19 switch manufacturers and asking them to modify the switches; is that true? 20 21 That is one of the intents of AIN. A 22 Q Okay. 23 Yes. A 24 Q Now, you talked about the STP and the SCP. 25 The STP is basically the switch of the SS7 Signalling

1 System; is that correct?

Correct, it's a packet switch. A 2 Okay. And it's also true, is it not, that 3 0 one STP pair, and the databases that are associated 4 with, it could be attached to switches throughout the 5 country. Is that correct? 6 If what you're asking me -- a given STP pair 7 A can have switches connected to it anywhere in the 8 country, it's just a matter of establishing a 56 9 kilobit data link between the switch and the STP. 10 That's the process that that occurs. 11 So if a new service is developed and that 12 Q new service is set up in a database with a SCP and 13 14 that SCP is associated with a STP pair, that new

15 service really only needs to be developed and 16 provisioned once and that STP pair could connect to 17 markets throughout the country?

18 A To switches throughout the country. 19 Q Switches throughout the country and, 20 therefore, markets throughout the country? 21 A Correct. 22 Q Now, do you -- I might have misunderstood 23 from your summary, do you mean to say -- do you understand that AT&T wants to connect its databases 24 25 directly to GTE's switches?

And that's not what I'm trying to say. No. A 1 What AT&T is asking for is that their SCPs, 2 which can be connected to their STP, can gain direct 3 access to the triggers -- I say direct access from a 4 logical perspective; not physical connection but the 5 queries can be sent from a GTE switch to an AT&T -- a 6 their-party control, service control point, AT&T and 7 many others. A query can be sent from the switch from 8 the SS7 network to an AT&T SCP and, of course, 9 responses can come back from AT&T's SCP to the switch. 10 You do understand what AT&T is proposing is 11 0 a STP-to-STP connection? 12 13 A That not the issue. The issue not the type -- the interconnection you mentioned will occur 14 15 between STP and STP. The issue is it's the content of 16 the information that gets sent once that connection is established. 17 I just want to explore one more area to make 18 Q sure it's clear on the record. 19 20 You discussed an application level. Now, an 21 application level, as I understand it, is a database within the SCP; is that correct? 22 23 A Application level is 800 toll free calling That's an intelligent network 800 -- it's an 24 or 888. application that resides in a service control point. 25

1 It's fixed for that purpose only.

AIN is an application by itself, it's a generic application that can be used for many services. That's the application level for AIN is AIN itself.

6 Q Is it possible to separate AIN services into 7 a number of different databases that would be separate 8 application levels?

A Okay. The application -- when I mention
application I'm talking about the AIN generic
application. Now the question you just asked, can
different AIN services be contained in different AIN
platforms --

14 Q Yes.

15 **A** -- yes.

16 Q Would they in that scenario be considered17 separate application levels?

18 A No, it's the same application. It's an AIN
19 application, just like an 800 application or calling
20 card verification application. It's an -- AIN is the
21 application. As far as the switch is concerned, it's
22 AIN. It has nothing to do with the service. It's
23 AIN.

Q And the switch could not -- is it your
testimony that the switch would not differentiate

between the separate databases? 1 Essentially that's correct. A 2 If it's AIN it would be AIN as one Q 3 application even if it were six different databases. 4 What my testimony is saying, the AIN Yeah. 5 A is an application in the switch. That when an AIN 6 trigger is encountered in that switch, it launches out 7 queries in that it accepts the response that comes 8 back from that query and it will perform whatever 9 action that response comes back with. That is the 10 like. That is AIN application. Independent of what a 11 service is, it's the application. AIN does not know 12 one application from the other at the switch level. 13 And it doesn't distinguish database from 14 Q database at the switch level. Is that your testimony? 15 Not really. Α 16 17 0 Let's talk about the STP addressing for a moment. 18 19 You use the terminology an envelope? 20 Yes. A So let's follow your envelope example to try 21 Q 22 to make this a little simpler. 23 As I understand it the call would come in 24 from that caller with AIN services and it would hit the AIN trigger, which releases the inquiry or query. 25

Is that correct? 1 Results in a query. Ά 2 And that query we might visualize an 3 Q envelope that contains the query and has addressing 4 information on the outside? 5 Correct. A 6 Okay. 7 Q What is in that address? Q 8 What is in the address? 9 A Let's try to make this little simpler. The 10 Q address tells the envelope where to go, what database 11 to go to; is that correct? 12 Indirectly. What the address says is which 13 A STP do I have to get to to do global title translation 14 to determine what database I have to go to. 15 So the address has to be translated before 16 0 it's going to actually get to a database. 17 But basically it's the address which 18 A indirectly will determine eventually where that query 19 will get you, what database it will get you as a 20 recepient of that query. 21 22 Will you also agree with me that the address Q shows the source of the query? 23 24 A Yes. A return address, if you will? 25 Q

A Yes.

1

Q Okay. So we have an envelope that has an address and return address. Now it's also my understanding that if this message somehow ends up somewhere it shouldn't be in the signalling network, it will be discarded; is that correct?

7 A What do you mean by doesn't belong in the 8 network?

9 Q If it were to end up in the wrong place? If 10 it were to go to the wrong database.

A Hypothetically, I think where you are headed is if the SS7 routing tables are set up to route a given query from a switch to a given database, okay, and it gets to that database, and for some reason that database doesn't accept it, it's going to return an error message back not accepting the message.

17 Q The message essentially would be discarded18 or it would fail?

19 A Yes.

20 Q Okay. And one of the reasons for an error 21 message might be that it didn't belong here in the 22 first place. It should have gone to some other 23 database; is that correct?

A Yeah, that very well could be the reason;
doesn't recognize it because it's not authorized.

1 Q Okay. Now, you said earlier that our 2 envelope also contained a return address. Is that 3 correct?

A Well --5 Q It has to find a way to get back to the

6 collar?

If you use my envelope analogy, which I 7 A think is a simple way to think of STP gateway 8 screening functions, you have the sending address up 9 in the upper left-hand corner and you have the 10 recepient sitting typical in the middle of the 11 address. Gateway's greeting says "Is this sender 12 allowed to send this message to this recipient," the 13 type of message in here, like a T-cap message. When 14 15 the message comes back it knows the return address because you sent it up in the upper left-hand corner 16 17 so it's the process it uses to return that message 18 back to the sender.

19 Q And is there also a function where if it 20 doesn't get back to the right place it could be 21 discarded?

22 A Yes, it would.

Q Okay. Now, there are also, are there not,
translation types associated with the SS7 network?
A Yes. They are in STPs, part of global title

1 translation.

11

Q Now, in this current monopoly environment the translation types are used to identify different service types; is that correct?

5 A Service or applications, we're playing with 6 words here. Like example, there's a translation type 7 used for like toll free 800 database. That means IN 8 application.

9 Q Okay. Is there one translation type 10 associated with all the IN services?

A Yes, it depends. Yes and no.

When you get into routing AIN messages 12 you're now dealing with platform capability, SCP 13 platform capabilities in addition to services. For 14 example, I use my sample, some SCP technologies 15 require that you identify the service that is running 16 in that platform based upon a subsystem number. We'll 17 18 get to there. Which means you have to have multiple 19 subsystem numbers for every service. There are other 20 platform architectures that allow one subsystem number 21 to access many different services running in that 22 platform.

Now, I mention that because that's the way
it would works at the platform. The way subsystem
numbers are identified is when you do this global

title translation in an STP it will determine both the 1 destination, which is the recipient address plus the 2 subsystem number associated with that application. 3 I want to back up a step here. Q 4 In a competitive environment could you use 5 translation types to identify a local service provider 6 service type combination? 7 One translation type? А 8 For example, AT&T AIN services or MCI AIN 9 0 services, GTE AIN services, a different translation 10 type for each of those categories? 11 12 A Okay. I know where you are headed. Could you please -- I'll allow you to 13 Q explain but could you please answer my question yes or 14 15 not before you explain? Could you assign translation type for a 16 A 17 provider, is that what you're saying? 18 0 Yes. 19 A Maybe. Okay. There's a limitation in SS7 20 network on how many translation types are supported. 21 The protocol supports 256. And of those they are subdivided into different categories as to how they 22 23 are assigned. Well, there's intranetwork versus 24 internetwork. And today in the network, through the ANSI standards, they only have like 32 translation 25

types assigned for internetwork. And we're talking 1 about internetwork stuff here. And about, I think, 13 2 of those are already assigned for other applications. 3 So if you went to the number that are currently 4 assigned for internetwork, out of 32 you might be able 5 to support 23 different translation types. 6 They are out there and you see no reason 7 0 that they couldn't be assigned other than this 8 capacity issue you addressed? 9

If the industry assigns them that way. 10 A Okay. If translation types were used as a 11 0 12 part of the addressing process, so that AT&T's translation type was included as part of the address, 13 if that message ended up in someone else's network, 14 wouldn't it be discarded through the process that we 15 just discussed? 16

17 A If that message was sent to the wrong
18 network, yes, it would be discarded. But that is not
19 the issue.

The issue is not whether or not it can get to the right network. SS7 protocol will allow it to get to the right network. The issue -- it issue go back fundamental -- is that when I'm launching those queries out to multiple different databases, not use different translation types to get there, the problem

is that I have multiple service control points 1 controlling that same switch. And actions -- the 2 response that comes back from those different 3 platforms can impact not just the customer that is 4 served by that particular AIN service, it affects 5 other customers on the switch, customers that aren't 6 even served by that switch. That's the issue. It's 7 not the routing of the message through the SS7 8 9 network.

10 Q The message that goes out from a caller's 11 lines -- a caller who as AIN services initiates a 12 call. That call can only -- the AIN process can only 13 affect that caller's line; is that correct? The 14 message isn't going to go back to another caller's 15 line, is it?

A Well, it depends. It depends upon what trigger you're talking about, okay, that's being encountered as far as, you know, what interaction will occur. Because the interactions will be different depending upon trigger point in the switch. I'll give you example. I used this example in my testimony.

And I'll use two of my lawyers as an example, Ms. Casman and Mr. Gillman. If Ms. Casman originates a call in the network and she wants her number to be private, her calling party number

1	private, so she makes it private. And now somewhere	
2	along the line when she dials a number that call	
3	encounters an AIN call processing. And that call	
4	processing doesn't have to be in the switch she's	
5	served by, it could be another switch. That AIN	
6	service as a result of that call processing changes	
7	her privacy indicator to public, and now the call gets	
8	terminated to Mr. Gillman and he subscribes to the	
9	calling party number delivery service. All of a	
10	sudden her number will be displayed on his CPE device.	
11	And when she originated her call she wanted it	
12	private, okay? And no, you're example that will	
13	happen. It's a matter of where you hit the network,	
14	but that will happen, can happen.	
15	<b>Q</b> Mr. DellAngelo, you've used that example and	
16	you also said earlier that the switch executes	
17	whatever instructions the SCP sends?	
18	<b>A</b> Yes.	
19	<b>Q</b> Isn't it the owner of the switch who	
20	provisions the AIN triggers and the switch?	
21	<b>A</b> The trigger provisioning is not the issue.	
22	If we this built up. For example, we started	
23	talking about how messages get routed through the	
24	network. Okay.	
25	To begin, if you ever interconnect networks	

together and if we were to set up routing so that a 1 switch could route a message from it to a given SCP, 2 of course, the appropriate translations have to be set 3 up in the SS7 signalling network to allow that to 4 occur. That has to be built. Once that is built I 5 can now exchange messages. Okay. Now, once that has б 7 occurred, okay -- once that has occurred, the next step I have to do to provide an IN service is I have 8 9 to go in and provision the triggers in a switch that's associated with the service. Before you can ever 10 launch these gueries, you have to have a trigger 11 provision. But once you provision it and go through 12 13 the provisioning process, it now says anytime a trigger gets hit, it will launch a query to this 14 external platform. That's all set up. Now calls will 15 occur. Once that is all set up, the example I just 16 17 used, all of this has been done -- provisioned, the network routing is all in place, queries will get 18 there there and now the privacy example I went through 19 20 occur.

Because the switch, when you do provisioning, has nothing to do with does it prevent any actions that are made by the STP to not occur on the switch. Once it's opened up, the platform has total control of that switch. It's not a provisioning

It's not controlled by provisioning. 1 issue. Provisioning only simply assigns a trigger and sends 2 the order out to the query. 3 Mr. DellAngelo, you've mentioned this 4 0 concern and other concerns about interconnecting AIN 5 networks. Were you aware that the American National 6 Standard Institute reasonly approved in T-1.112-96 7 Chapter 3, Sections B.8.2 through B.8.4, a protocol 8 || for addressing messages between signalling networks of 9 different local service providers? 10 I'm not familiar with that standard, but it A 11 has nothing to do with the issues I'm talking about. 12 13 Q But it's a recognition that this internetwork connection and addressing occurs, 14 15 wouldn't you agree? The internetworking standards occur. I mean 16 Ά

18 That's not the issue.

17

19 (Transcript continues in Volume 18.)
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24
25

they exist today. Networks are interconnected.