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March 4, 1997

BY HAND DELIVERY

Ms. Blanca S. Bayo, Director Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

Re: Docket No. 970114-TP

Dear Ms. Bayo:

Enclosed are the original and fifteen (15) copies of Sprint-Florida, Inc.'s Direct Testimony of Marcheta M. Maatsch.

Please acknowledge receipt and filing of the above by stamping the duplicate copy of this letter and returning the same to this writer.

Thank you for your assistance in this matter.

All Parties of Record

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CERTIFICATE OF SERVICE M.M. Maatsch

I HEREBY CERTIFY that a true and correct copy of the foregoing has been furnished by U. S. Mail or hand delivery (*) this 4th day of March, 1997, to the following:

Beth Culpepper * Staff Counsel Division of Legal Services Florida Public Service Comm. 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

J. G. Harrington Dow, Lohnes & Albertson, PLLC 1220 New Hampshire Avenue, N.W. Suite 800 Washington, D. C. 20036 Floyd R. Self * Norman H. Horton, Jr. Gwen G. Jacobs Messer, Caparello & Self, P.A. P. O. Box 1876 Tallahassee, FL 32302-1876

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SPRINT-FR IDA, INC. DOCKET NO. 970114-TP FILED: March 4, 1997

1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		DIRECT TESTIMONY
3		OF
4		MARCHETA M. MAATSCH
5		
6	I.	Introduction
7		
8	Q.	Please state your name, address, and present employment.
9		
10	λ.	My name is Marcheta M. Maatsch. My business address is
11		4220 Shawnee Mission Parkway, Westwood, Kansas 66205. I
12		am employed as Manager, Regulatory Policy with
13		Sprint/United Management Company ("Sprint").
14		
15	Q.	Please describe your educational background, business
16		experience, and present responsibilities.
17		
18	А.	I received a B.A. and M.A in Telecommunications in 1986
19		and 1987, respectively, from Michigan State University .
20		I have been employed by Sprint in various capacities for
21		nine (9) years.
22		
23		From 1987 to 1995, I was employed by United Telephone
24		System - Midwest Group. After working in several
25		disciplines, I ultimately became a Cost Manager DOCUMENT NUMBER-DATE
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responsible for regulatory cost and industry relations. 1 2 I accepted my current position in April, 1995. I now 3 share in the responsibility of development, coordination 4 and promotion of Sprint public policies on behalf of 5 Sprint's local and long distance operations. 6 7 What is the purpose of your testimony? Q. 8 9 My testimony presents Sprint's position on reciprocal 10 Α. compensation; specifically in regard to the equivalent 11 facilities issue raised by Vanguard in its Petition and 12 addressed in the prefiled testimony of Sandy Kiernan on 13 Vanguard's behalf. 14 15 Please summarize your testimony. 16 Q. 17 The FCC Interconnection Order (CC Docket No. 96-98 or the A. 18 "Order") requires equal compensation only when the 19 Competitive Local Exchange Carrier (CLEC) or Commercial 20 Mobile Radio Service (CMRS) provides the equivalent 21 facility to that provided by Sprint. Therefore, Sprint 22 will reciprocally compensate a CMRS provider for the 23 functionality performed. However, if a CMRS provider 24 does not perform a specific function, for example tandem 25

switching, Sprint should not pay the competitive provider the tandem switching rate element.

It is my understanding that Vanguard has agreed to 4 interconnect with Sprint only at Sprint end offices. For 5 this purpose, Vanguard has agreed also that its switches 6 are end office switches. Consequently, Vanguard and 7 Sprint have agreed that Sprint will compensate Vanguard 8 with the end office switch charge only, which meets the 9 Act's reciprocal/symmetrical compensation requirement. 10 If, however, the parties are unable to sign a written 11 agreement resolving this issue and Vanguard does not 12 withdraw its Petition, my direct testimony represents 13 Sprint's position on this issue. 14

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Q. Ms. Kiernan's prefiled direct testimony also addresses an
issue regarding the respective parties' rights to issue
press releases. What is Sprint's position on this issue?

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A. Sprint accedes to Vanguard's wish that the
 interconnection agreement not contain a provision as to
 press releases. We do not believe this issue is
 arbitrable, but it is not of great significance to
 Sprint.

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1	Q.	Has Vanguard supported with testimony all issues which it
2		identified in its Petition?
3		
4	А.	No, and consequently neither have I. If for any reason
5		Vanguard offers testimony on issues not identified in Ms.
6		Kiernan's prefiled direct testimony, Sprint reserves the
7		right to address those issues as well.
8		
9	II.	Reciprocal Compensation
10		
11	۵.	What are the FCC requirements for reciprocal compensation
12		as per the Interconnection Order?
13		
14	А.	FCC Rule 51.701(c) requires equal compensation only when
15		the CLEC or CMRS provides the <u>equivalent facility</u> to that
16		provided by the ILEC, in this case Sprint. Paragraph
17		1090 of the FCC Order allows states to establish
18		transport and termination rates in the arbitration
19		process that vary according to whether the traffic is
20		routed whether the traffic is routed through a tandem
21		switch or directly to the end office switch. Thus,
22		unless the CMRS is performing both tandem and end office
23		functionalities, Sprint should not be required to provide
24		reciprocal/symmetrical compensation on the tandem
25		switching and transport elements of call termination.

Where both the CMRS and Sprint provide the same call 1 termination functionality, the same compensation rate 2 should be applicable (reciprocal and elements 3 symmetrical). However, Sprint should not pay a CMRS for 4 a function that it does not perform. When a CMRS 5 interconnects at the Sprint tandem and does not provide 6 the equivalent tandem switching and transport functions, 7 Sprint should not be required to pay the CMRS the tandem 8 switching and transport rate elements; only end office 9 order to require switching should apply. In 10 reciprocal/symmetrical compensation, the burden of proof 11 should be on the CMRS provider to certify to the state 12 commission and/or Sprint that such tandem and end office 13 functionality exists in their network. 14

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9. Vanguard's Petition in this proceeding states that:
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18 Vanguard proposes to treat cellular switches as
19 tandems because they cover areas comparable to or
20 larger than those covered by tandems.
21
22 Has this issue been presented to the Commission before in

23 a Sprint arbitration proceeding?

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25 A. Yes. In Order No. PSC-96-1532-FOF-TP in Docket No.

960838-TP, the Commission resolved this issue, among 1 others, in a Sprint/MFS arbitration. MFS had argued that 2 it was entitled to tandem switching charges when its 3 switch serves the same approximate area as the ILEC 4 tandem. The Commission found that "...Section 51.707(c) 5 requires equal compensation only when MFS provides the 6 equivalent facility to that provided by Sprint." At page 7 5. The Commission further concluded "... the Act does not 8 contemplate that the compensation for transporting and 9 terminating local traffic should be symmetrical when one 10 party does not actually use the network facility for 11 which it seeks compensation." Ibid., at page 6. 12

14 The Commission's analysis of this issue in the Sprint/MFS 15 arbitration is clearly consistent with the intent of 16 Congress in passing the Act and with the FCC's 17 interpretation of the Act. Vanguard's Petition and the 18 prefiled direct testimony of Ms. Kiernan offer no 19 justification or rationale for any other conclusion.

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Q. Do you believe that the Commission's findings and conclusions as to reciprocity and symmetry of compensation in the Sprint/MFS arbitration apply with equal force to CLECs and CMRS providers?

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I will address this further in my rebuttal Yes. λ. 1 testimony. 2 3 What is the impact of Vanguard's position on reciprocal Q. 4 compensation? 5 6 Vanguard's position allows it to charge Sprint for λ. 7 functions that it does not perform. For example, where 8 two-way trunking is established between a Vanguard switch 9 and a Sprint tandem, Sprint will charge Vanguard for the 10 transport from the point of interconnection to the 11 tandem, tandem switching, transport from the tandem to 12 the end office where the call terminates, and end office 13 switching. Vanguard would then charge Sprint for 14 transport from the point of interconnection to its 15 switching center and end office switching. However, 16 Sprint does not agree that Vanguard is permitted to 17 charge Sprint a transport and termination rate equal to 18 Sprint's tandem interconnection rate, which includes 19 tandem switching, transport, and end office switching. 20 Vanguard should only be permitted to charge Sprint for 21 the functions it performs, which in this example is only 22 end office switching. In Sprint's view, Vanguard is 23 asking to be compensated for a "phantom network", one 24 which does not actually exist. Unless technically proven 25

otherwise, Vanguard does not perform any tandem switching or transport functionality and therefore, should not be permitted to charge Sprint for its "phantom network", since it does not perform these functions and consequently, does not incur any cost.

Q. Please present Sprint's recommendation on reciprocal compensation.

Sprint's argument that Vanguard not be permitted to 10 λ. charge Sprint for functions Vanguard does not perform is 11 supported by FCC Rule 51.701(c). Rule 51.701(c) requires 12 equal compensation only when the CLEC or CMRS provides 13 the equivalent facility to that provided by the ILEC. 14 Vanguard's position does not provide an equivalent tandem 15 or transport facility to that provided by Sprint and, 16 consequently, the Commission should deny Vanguard's 17 proposal to charge Sprint for transport and termination 18 functions Vanguard does not perform. 19

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21 Q. Does this conclude your testimony?

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23 A. Yes.

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25 jjw/utd/mastech.tet

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