#### MEMORANDUM

#### June 4, 1997

TO: DIVISION OF RECORDS AND REPORTING

FROM: DIVISION OF AUDITING AND FINANCIAL ANALYSIS (VANDIVER)

RE: UNDOCKETED - PEOPLES GAS SYSTEM, INC. AUDIT REPORT - EARNINGS REVIEW AUDIT CONTROL NO. 97-050-2-1

The above-referenced audit report is forwarded. Audit exceptions document deviations from the Uniform System of Accounts, Commission rule or order, Staff Accounting Bulletin and generally accepted accounting principles. Audit disclosures show information that may influence the decision process.

The audit was prepared using a micro computer and has been recorded on one diskette. The diskette may be reviewed using IBM compatible equipment and LOTUS 1-2-3 software. There are no confidential working papers associated with this audit.

Please forward a complete copy of this audit report to:

Peoples Gas System, Inc. Jack E. Uhl P. O. Box 2562 Tampa, FL 33601-2562

DNV/sp Attachment cc: Chairman Johnson Commissioner Clark Commissioner Deason Commissioner Garcia Commissioner Kiesling Mary Andrews Bane, Deputy Executive Director/Technical Legal Services Division of Auditing and Financial Analysis (Devlin/Causseaux/ L. Romig/File Folder) Tampa District Office (McPherson)

Research and Regulatory Review (Harvey) Office of Public Counsel

DOCUMENT NUMBER-DATE

05561 JUN-45

FPSC-RECORDS/REPORTING

FLORIDA PUBLIC SERVICE COMMISSION

AUDIT REPORT

FOR THE YEAR ENDED DECEMBER 31, 1996

FIELD WORK COMPLETED

MAY 16, 1997

PEOPLES GAS SYSTEM, INC.

TAMPA, FLORIDA

HILLSBOROUGH COUNTY

EARNINGS REVIEW AUDIT

AUDIT CONTROL NUMBER

97-050-2-1

Stone

S. ROMALD MAYES AUDIT MANAGER

AUDIT STAFF

MINORITY OPINION

Yes\_\_\_\_\_ No<u>CP/Ry</u> 1 cm Yes\_\_\_\_\_ No<u>RD/Ay</u> 1 cm

C. Panagiotopoulos R. Dodrill

JAMES A. MCPHERSON REGULATORY ANALYST SUPERVISOR TAMPA DISTRICT OFFICE

> DOCUMENT NUMBER-DATE 05561 JUN-45 FPSC-RECORDS/REPORTING

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Earnings Surveillance Report

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#### I. EXECUTIVE SUMMARY

AUDIT PURPOSE: We have applied the procedures described in Section II of this report to audit selected items of Exhibit I, the Earnings Surveillance report of Peoples Gas System, Inc. for the year ended December 31, 1996.

DISCLAIM PUBLIC USE: This is an internal accounting report prepared after performing a limited scope audit; accordingly, this document must not be relied on for any purpose except to assist the Commission staff in the performance of their duties and responsibilities. Substantial additional work would have to be performed to satisfy generally accepted audit standards and produce audited financial statements for public use.

**OPINION:** Subject to the Audit Disclosures contained in this report, the Earnings Surveillance report represents utility books and records which are maintained in substantial compliance with Commission Directives. The expressed opinions extend only to the scope of work described in Section II of this report.

#### SUMMARY FINDINGS:

Taxes - other than income, were understated in the amount of \$11,784.

Outside services employed expense was overstated in the amount of \$61,399.

Outside services employed contains payment for services that are applicable to other than the year ended December 31, 1996. Amounts should be amortized and current year expenses reduced by \$425,723.

#### II. AUDIT SCOPE

The opinions contained in this report are based on the audit work described below.

**COMPILED:** The audit staff reconciled exhibit amounts with the general ledger, visually scanned accounts for error or inconsistency, disclosed any unresolved error, irregularity, or inconsistency and, except as noted, performed no other audit work.

RATE BASE: Compiled rate base for the year ended 12/31/96. Compiled plant additions and retirements from 10/1/89 to 12/31/96. Tested plant additions and retirements for correct account classification, correct cost and correct property units. Reviewed computations of average rate base and working capital.

NET OPERATING INCOME: Compiled net operating income for the year ended 12/31/96. Recalculated depreciation expense for the year ended 12/31/96. Reviewed selected expense accounts that had fluctuations of 10 per cent or greater during the year. Verified unbilled and flex revenues. Reconciled gross receipts taxes, property taxes and the regulatory assessment fee.

CAPITAL STRUCTURE: Compiled capital structure for the year ended 12/31/96. Reviewed computations of average capital structure

**OTHER:** Reconciled rate base to capital structure. Reviewed allocations of plant and expense for consistency with the last rate case. Reviewed company's updated FPSC adjustments. Reviewed outside CPA work papers of the annual audit. Reviewed work papers of selected internal audits. Reviewed accounts for public image advertising, contributions and dues that should be excluded for surveillance reporting.

#### III. AUDIT DISCLOSURES

#### AUDIT DISCLOSURE NUMBER 1

#### SUBJECT: Taxes Other Than Income

#### STATEMENT OF FACTS:

The "Per Books" amount of Taxes Other Than Income reported in the company's 12/31/96 Surveillance Report was \$21,730,000. This amount is comprised of many different taxes including Ad Valorem taxes of \$4,155,987 and Regulatory Assessment Fees of \$889,778. Property tax paid in 1996, less tenant reimbursements, was \$4,164,880.

#### STATEMENT OF OPINION:

We reviewed tax returns and property tax assessments paid by the company and determined that Taxes Other Than Income is understated by \$11,784. This amount is the sum of two adjustments. First, Ad Valorem taxes should be increased \$8,893 in order to equal the amount of taxes paid in 1996 less reimbursements from tenants. The company paid all property taxes timely, taking the maximum discount available. Second, Regulatory Assessment Fees should be increased \$2,891 due to an adjustment relating to 1995 taxes not being booked until January 1996.

#### PAGE 1 OF 2

#### **AUDIT DISCLOSURE NUMBER 2**

SUBJECT: Restatement of FPSC Adjustments

#### STATEMENT OF FACTS:

In the surveillance report for the period ended 12/31/96, the company used the same amounts prescribed in Commission order 911150-GU for a number of the FPSC adjustments that are required for the report. It was requested that the above items be updated to reflect the correct amounts for the year ended 12/31/96.

For the adjustments pertaining to employee activities, miscellaneous general expense and civic/social club dues the company reviewed 1996 activity and provided amounts per books. For the other adjustments, as shown below, the adjustment was determined by using the amount of the adjustment used in order 911150-GU, divided by the account balance in the test year to determine the per cent the adjustment was of the total account. This per cent was then applied to the 1996 balances to determine the applicable adjustment for the current period. The amounts as used on the surveillance report and as revised are as follows:

		(000 Omittee	d)		
Item	Test Year	Test Year	Percent	1996	Revised
	Amount	Adjustment		Amount	Adjustment
Plant	\$323,407	\$4,409	1.36	\$390,976	\$5,317
Acc. Depr.	119,016	1,456	1.22	152,063	1,855
M&S Inv.	1,763	152	8.62	1,780	153
Depreciation	14,088	296	2.10	17,089	359
Maint. Of				- A	
Struc. Impr.	563	87	15.45	632	98
Moving Exp.	65	15	23.08	96	22
AGA Dues	188	49	26.06	220	57
Employee Act	. NA	180			151
Misc. Gen. Ex	p. NA	11			0
Civic/Soc. Du	es NA	48			17

#### PAGE 2 OF 2

#### **AUDIT DISCLOSURE NUMBER 2**

#### STATEMENT OF OPINION:

The methodology used by the company to update the required adjustments, using the percentage method is reasonable for surveillance report purposes. It, in effect, keeps the adjustments at the same ratio for current activity as it was in their last rate order. Based on verbal discussions with utility personnel, the updating of the various studies required to come up with actual current adjustments would be extremely time consuming. In the event of a rate case, the company should be required to update the various studies and review all items on their books and records for any adjustments needed to present factual rate base and expense statements for the filing period.

However, the amounts that the company has furnished per their review of accounts is understated. The review included only account 930.2 - Miscellaneous general expenses and expense statements of selected emloyees. Subsequent audit work revealed errors in account coding that resulted in additional amounts not being included in the 930.2 account. If they had been coded properly, the amount of the company's adjustment would have been greater. NOTE: Please see Audit Disclosure Number 6.

#### SUBJECT: Out of Period Expense

#### STATEMENT OF FACTS:

In May 1996, the company accrued an amount of \$250,000 to account 923, Outside consultants services expense relative to anticipated costs for a study being performed by IBM. The company stated that actual costs expended were \$188,600. In March 1997, the company credited account 923 in the amount of \$61,400 to reflect actual costs paid of \$188,600.

#### STATEMENT OF OPINION:

The company's cost for account 923 is overstated for the year ended 12/31/96 in the amount of \$61,400. This amount should be deducted from the company's expenses as reported on the surveillance report.

SUBJECT: Outside Consultant Services Expense.

#### STATEMENT OF FACTS:

During the year ended 12/31/96, the company used outside consultants to perform three studies for them. These studies were for:

 IBM to develop an Information Technology (IT) strategy for Peoples Gas' future business direction in the areas of new business opportunities and new or expanded services in the current (regulated) business.

 IBM to assist in the transformation of the Management Information Services (MIS) organization into a more nimble, adaptive organization.

 Stuart Murray and Associates to assist Peoples Gas in transforming the organization and its culture from utility mind set to a more competitive market based entity.

For items 1 and 2 a total amount of \$188,600 was expended to complete the studies. (See Audit Disclosure number 3.) For item 3, the company has expended \$396,883 thus far and says "This contract is still in progress but I can not estimate the remaining costs. However, the letter of agreement states the project was anticipated to last 6 to 7 months and we have been billed for approximately 5 months and Phase 3 of 3 has just begun." The company accrued a total of \$450,000, to account 923 outside consultant services during 1996.

#### STATEMENT OF OPINION:

All three of the above studies should benefit more than the current year ended 12/31/96. All are looking at future operations of the company. These costs should be amortized over both current and future periods for surveillance report purposes. A minimum of three years should be used. Based on costs of \$638,600, (\$188,600 plus \$450,000) an amount of \$212,867, (\$638,600/3) should be expensed in the current period. Taking into consideration Audit Disclosure Number 3, the total expensed in 1996 would be \$638,600. (\$250,000 plus \$450,000 minus \$61,400) Current year expenses should be reduced in the amount of \$425,733, thus reducing the amount used for surveillance report purposes to \$212,867.

SUBJECT: Director Fees paid to Employees

#### STATEMENT OF FACTS:

The company provided a list of the members of the Board of Directors including company affiliation and fees paid. Two of the directors, John A. Brabson, Jr. and Jack E. Uhl are employees of Peoples Gas System, Inc. Each of these individuals were paid an amount of \$2,000 for directors fees during calendar year 1996. The total amount of \$4,000 was charged to account 930, Miscellaneous General Expenses.

SUBJECT: Advertising/Working Fund Review

#### STATEMENT OF FACTS:

A judgmental sample of the transactions recorded via the managers working funds was reviewed for proper accounting treatment and to determine if there were items relating to employee activities or civic/social club dues that were not recorded. (Audit disclosure number 2.)

A judgmental sample of the invoices processed in account 913 - Advertising expenses were reviewed to determine if there were any that were image enhancing in nature.

#### STATEMENT OF OPINION:

The working fund sample amounted to \$79,567. Of this amount, \$4,621 or 5.8 per cent, in the auditors opinion, were charged to the incorrect account. They should have been charged to account 930.2 Miscellaneous general expense. Therefore, these and other amounts not sampled, were not reviewed by the company in their response to document request number 15. Included in the \$4,621 that was not charged to account 930.2 were the following amounts that should be disallowed for surveillance reporting : \$1,706 for charitable contributions, \$230 for public image advertising and \$61 for a luncheon for a propane task force. If the working fund disbursements were properly accounted for, additional amounts would be excluded from the surveillance report.

Although the advertising sample did not contain any image enhancing charges, it did reveal that items related to charitable contributions and chamber of commerce dues were being charged, in error to the account. As is the case in the working fund review, these items were not included in the response to document request number 15. They should have been and additional amounts should have be excluded from the surveillance report. Specific amounts in the advertising sample that should be disallowed for surveillance reporting are; \$18,767 for contributions and \$6,040 for chamber of commerce dues.

#### PEOPLES GAS SYSTEM, INC. EARNINGS SURVEILLANCE REPORT SUMMARY DECEMBER 1996

SCHEDULE 1

PSC/AFA13

I. AVERAGE RATE OF RETUR	N		(1) ACTUAL ER BOOKS A	(2) FPSC DJUSTMENT_		(4) PRO FORMA ADJUSTMENT	(5) PRO FORMA ADJUSTED
(JURISDICTIONAL) NET OPERATING INCOME	100 C 100 C	s	23,507 \$	544 \$	24,051 \$	0\$	24,051
AVERAGE RATE BASE		s	246,589 \$	6,549 \$	253,138 \$	.Q S	253,138
AVERAGE RATE OF RETURN			9.53 %	-	9.50 %	· · ·	9.50 9
II. YEAR END RATE BASE (JURISDICTIONAL)	- Brain an A	s_	251,377 \$	6,044 \$_	257,421		
II. REQUIRED RATES OF RETURN AVERAGE CAPITAL STRUCTURE (FPSC ADJUSTED BASIS)				IV.	EARNED RET (FPSC ADJUS		Y
(FISCADOOTED DAOIS	LOW	8.43 %		ALC: ALC:		REVENUES	12.56 9
		8.89 %			B. EXCLUDING	G E REVENUES	12.49 %
C. Alt wash	HIGH	9.36 %	and the second		FLEX MAIL	REVENUES -	12.49 7
	HIGH	9.36 %		and the second sec			

 I am aware that Section 837.06, Florida Statutes, provides:
 .

 Whoever knowingly makes a false statement in writing with the intent to mislead a public servant in the performance of his official duty shall be guilty of a misdemeanor of the second degree punishable as provided in s. 775.082 s. 775.083, or s. 775.084.

 Francis J. Stvard - Vice-President, Accounting (Name and Title of Chief Financial Officer)
 Image: Content of the second degree punishable as provided in s. 775.082 s. 775.083, or s. 775.084.

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EXHIBIT

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<b>TANKE</b>	a	19 Miles	THE WK	(4,409)		(4.400)		390,976	(1) PLANT IN SERVICE	
1982	0	Interest	1991	101	8			1,797	PUNT PUNT ACQUISTINGN	
180/01	0	199,907	109-001	(1,456)		(I.A.Se)		152,063	(2) ACCUMULATED DEPRECIATION & AMORTIZATION	
1271				0				1278	CUST. ADVANCES FOR CONSTRUCTION	PEOPLES GAS SYST AVERAGE RATE OF I RATE BASE DECEMBER 1990
HAND	0	Harvez	148 VCZ	(7,445)	1	(Cast)		209,432	- 58	PEOPLES GAS SYSTEM, INC. AVERAGE RATE OF RETURN RATE BASE DECEMBER 1996
0	0		-	[229]			(2219)	229	418 -	2,9
ner l	0	Im	Im	0				7,299	(8) CONSTRUCTION WORK IN PROGRESS	
CULTER.		LIE HK	CIRCHNE	0.977	E	tracto.	(229)	246,940	UNUT	
103		un l		9,229	(11) (11) (11) (11) (11) (11) (11) (11)	(100) (100)		(175)	CAPITAL CAPITAL	
RITE	0	NOTE:	RUSE	6143		(cast) (cast) wtc.t	(ISSA)	240,509	TOTAL RATE BASE	SCHEDULE 2 PAGE 1 OF 2

-11-

	(1) OPERATING OPERATING OPERATING PROFEMATES OPERATING REVENTED FOR THE	Mendemons Carrent Expanses Month Expanses Market of Shouthres and Ingrovements Age Dans Checkfords Cab Dans Checkfords Cab Dans TOTA, FPSC AGAUSTNEDITS (135.630) (135.630)	PFEC AQUISTED 1121011 (12101)	TO FORMA REVENUE INCREASE AND ARRIALZATION, ADAIETMENTE:		CURRENT NONTH ANOUNT
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PEOPLES AVERAGE INCOM	(4) DEFRECATION & AMORTCATION 17,240		HU			
PEOPLES GAS SYSTEM, INC. AVERAGE RATE OF RETURN INCOME STATEMENT DECEMBER 1996	(1) TAVES OTHER TAVES OTHER TA		BER .	•		196)
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SCHEDULE 2 PAGE 2 OF 2	(10) TOTAL CONTAL CONTINUS CONTINUS ECONTINUS (11) (11) (11) (11) (11)	CERER .	New Sector		8	HIH .
OULE 2 2 OF 2	III NRTN NRTN NCOME NCOME NCOME NCOME		WI WI		ž i	747

EXHIBIT 1

EX I

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	2002 102.00	(4,409) 0		399,967 2,302	(1) (2) PUNT PUNT N ACQUISTION SERVICE ADJUSTMENT
	199,712	(1,456)	3	158,188	ACCUMULATED DEPRECIATION & AMORTIZATION
M3         (7)         CONSTRUCTION PROPERTY HELD         CONSTRUCTION PROPERTY PROPERTY HELD         ROOMESS         UTILITY PRUART         CONSTRUCTION PROPERTY         NOT         NOT<	88	0		610	CUST. ADVANCES FOR CONSTRUCTION
(7)     (8)     (8)     (8)       PROPERTY HELD     WORK N     NET     WORK N       1229     0.100     121/140     0.00       1229     0.100     121/140     0.00       1229     0.100     121/140     0.00       1229     0.100     121/140     0.00       1229     0.100     121/140     0.00       1229     0.100     121/140     0.00       1229     0.100     121/140     0.00	240,460	(2.953)		243,413	No. of the second se
0005000000000000000000000000000000000	0	(223)			PROPERTY HELD
88 -	1.100	0		8,104	(R) WORX N PROGRESS
Anna Contraction of the contract	241.566	(2,162)	. g. g	251,748	(R) NET UTLITY PLANT
	LISS	822,8		(371)	CAPITAL WORKING

# PEOPLES GAS SYSTEM, INC. YEAR END RATE BASE DECEMBER 1996

SCHEDULE 3

-13-

EXHIBIT 1

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FPSC ADJUSTI

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#### PEOPLES GAS SYSTEM, INC. CAPITAL STRUCTURE FPSC ADJUSTED BASIS DECEMBER 1996

				LOW POINT		TMONT	MIDP	ONT	HIGH	POINT	
		ADJUST	MENTS		RATIO	RATE	COST	COST RATE	WEIGHTED COST	COST	WEIGHTED COST
AVERACE	PER BOOKS	SPECIFIC	PRO RATA	ADJUSTED	(%)	(%)	(%)	(%)	(%)	(%)	(14)
LONG TERM DEBT	82,338	(929)	3,502	64,911	33.54%	8.97	3.01	8.97	3.01	8.97	3.01
SHORT TERM DEBT	0		0	0	0.00%	8.29	0.00	8.29	0.00	8.29	0.00
RESIDENTIAL DEPOSITS	4,010		172	4,182	1.65%	6.00	0.10	6.00	0.10	6.00	0.10
COMMERCIAL DEPOSITS	19,912		857	20,769	8.20%	7.00	0.57	7.00	0.57	7.00	0.57
NACTIVE DEPOSITS	35		2	37	0.01%				1. Castle		
COMMON EQUITY	118,338	(5,849)	4,839	117,328	46.30%	10.25	4.75	11.25	5.21	12.25	5.68
DEFERRED INCOME TAX	21,958		945	22,903	9.05%						1
TAX CREDITS - ZERO COST	ALC: NOT THE	. 2,067	124	3,011	1.19%		1.12				
TOTAL	246,589	(7,001)	10,440	213,138	100.00%		8.43		8.89		9.36

			042 H 8			LOWI	POINT	MIDPO	DINT	HIGH	POINT
• •		ADJUST	MENTS		RATIO	COST RATE	WEIGHTED COST	COST RATE	WEIGHTED COST	COST RATE	WEIGHTED COST
YEAR.END	PER BOOKS	SPECIFIC	PRO RATA	ADJUSTED	(%)	(14)	(%)	(%)	(%)	(%)	(%)
LONG TERM DEBT	81,800	(888)	4,067	85,001	33.02%	8.97	2.98	8.97	2.96	8.97	2.90
SHORT TERM DEBT	0		0	0	0.00%	8.29	0.00	8.29	0.00	8.29	0.00
RESIDENTIAL DEPOSITS	4,100		210	4,378	1.70%	6.00	0.10	8.00	0.10	6.00	8.10
COMMERCIAL DEPOSITS	20,048		1,013	21,059	8.19%	7.00	0.57	7.00	0.57	7.00	0.57
INACTIVE DEPOSITS	37		2	39	0.02%		Statistics.				
COMMON EQUITY	120,262	(8,009)	5,771	120,024	48.53%	10.25	4.78	11.25	5.25	12.25	5.71
DEFERRED INCOME TAX	22,911		1,157	24,068	8.35%						
TAX CREDITS - ZERO COST	1.	2,717	137	2,054	1.11%		1000		1.0.26		1.
TOTAL	249,222	(4,178)	12,377	257,421	100.00%		8.41	ARKIE	8.85	State State	8.34

SCHEDULE 4

SCHEDULE 5

#### EARNED RETURN ON COMMON EQUITY FPSC ADJUSTED BASIS DECEMBER 1996

# A FPSC ADJUSTED AVERAGE JURISDICTIONAL RETURN ON COMMON EQUITY INCLUDING FLEX RATE REVENUES

FPSC ADJUSTED AVERAGE EARNED RATE OF RETURN LESS: RECONCILED AVERAGE JURISDICTIONAL WEIGHTED COST RATES FOR:	9.50 (Schedule 1)
LONG TERM DEBT	(3.01)%
SHORT TERM DEBT	0.00 %
PREFERRED STOCK	0.00 %
CUSTOMER DEPOSITS	(0.67)%
TAX CREDITS-WEIGHTED COST(MIDPOINT)	0.00 %
SUBTOTAL	(3.68)%
TOTAL	5.82 %
DIVIDED BY RECONCILED COMMON EQUITY RATIO	46.35 %
JURISDICTIONAL RETURN ON COMMON EQUITY	12.56 %

#### B. FPSC ADJUSTED AVERAGE JURISDICTIONAL RETURN ON COMMON EQUITY EXCLUDING FLEX RATE REVENUES

NET OPERATING REVENUE EXCLUDING FLEX RATE REVENUES	\$	23,968	(Schedule 2, p. 2 of 2)		
RATE BASE EXCLUDING FLEX RATE REVENUES	\$	253,138	(Schedule 2, p. 1 of 2)		
FPSC ADJUSTED AVERAGE EARNED RATE OF RETURN LESS: RECONCILED AVERAGE JURISDICTIONAL WEIGHTED COST RATES FOR:	-	9.47	%		
LONG TERM DEBT SHORT TERM DEBT PREFERRED STOCK	(3.01)% 0.00 % 0.00 %				
CUSTOMER DEPOSITS TAX CREDITS-WEIGHTED COST(MIDPOINT) SUBTOTAL	(0.67) % 0.00 % (3.68) %				
TOTAL	2	5.79	%		
DIVIDED BY RECONCILED COMMON EQUITY RATIO	_	46.35	%		
JURISDICTIONAL RETURN ON COMMON EQUITY	-	12.49	%		

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Commissioners: SUSAN F. CLARK, CHAIRMAN J. TERRY DEASON JULIA L. JOHNSON DIANE K. KIESLING JOE GARCIA



DIVISION OF RECORDS & REPORTING BLANCA S. BAYO DIRECTOR (904) 413-6770

# Public Service Commission

June 5, 1997

Mr. Jack Uhl Peoples Gas Company Post Office Box 2562 Tampa, Florida 33601-2562

Dear Mr. Uhl:

Undocketed - Peoples Gas Company Audit Report - Earnings Review Audit Control # 97-050-2-1

The enclosed audit report is forwarded for your review. Any company response filed with this office within fifteen (15) work days of the above date will be forwarded for consideration by the staff analyst evaluating this report. Please refer to the Audit Control Number referenced above in any correspondence regarding this audit.

Thank you for your cooperation. If you have any questions, please call me at (904) 413-6487.

Sincerely,

Blanca S. Bayó Records and Reporting

BSB/cls Enclosure cc: Public Counsel MacFarlane Ferguson Law Firm

CAPITAL CIRCLE OFFICE CENTER • 2540 SHUMARD OAK BLVD • TALLAHASSEE, FL 32399-0850 An Affirmative Action/Equal Opportunity Employer