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June 25, 1997

BY HAND DELIVERY

Ms. Blanca S. Bayo, Director Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

> Fuel and Purchased Power Cost Recovery Factor and Generating Performance Incentive Factor FPSC Docket No. 970001-EI

Dear Ms. Bayo:

Enclosed for filing in the above docket on behalf of Tampa Electric Company are fifteen (15) copies of each of the following:

- Supplement to Petition 06401-97 1.
- Prepared Direct Testimony of Charles R. Black and Exhibit 2. CRB-1 06402-97
 - Supplemental Testimony of Karen A. Branick and Exhibit 06403-97

Prepared Direct Testimony of Gerard J. Kordecki and 06404-97 Exhibit GJK-1

Please acknowledge receipt and filing of the above by stamping the duplicate copy of this letter and returning the same to this writer.

Thank you for your assistance in this matter.

Sincerely,

EPSC-BURLAU OF RECORDE

WAS _ JDB/bjm Enclosures CC: All Parties of Record (w/encls.)

RECEIVED & FILETS

ACK

A AFA APP

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true copy of the foregoing, filed on behalf of Tampa Electric Company, has been furnished by U. S. Mail or hand delivery (*) on this 25 day of June, 1997 to the following:

Ms. Vicki D. Johnson*
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Florida Public Service Comm'n.
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ATTORNEY

TAMPA ELECTRIC COMPANY DOCKET NO. 970001-EI SUBMITTED FOR FILING 6/25/97

1		BEFORE THE PUBLIC SERVICE COMMISSION
2		PREPARED DIRECT TESTIMONY
3	72	OF
4		GERARD J. KORDECKI
5	-	
6	Q.	Please state your name, address, occupation and employer.
7		
8	A.	My name is Gerard J. Kordecki My business address is 702
9		North Franklin Street, Tampa, Florida 33602. I am employed
10		by Tampa Electric Company in the position of Senior
11		Regulatory Consultant.
12		
13	Ω.	Have you testified previously before the Florida Public
14		Service Commission ("FPSC" or "the Commission")?
15		
16	A.	Yes. I have testified on behalf of Tampa Electric in a
17		number of proceedings before this Commission. I have
18		testified on conservation goals and program cost recovery
19		issues, load research, cost allocation, rates and planning
20		issues. A list of the dockets and testimony subjects is
21		attached to my testimony as Exhibit(GJK-1).
22		
23	Ω.	What is the purpose of your testimony?
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25	Α.	My testimony is intended to identify the effects of the
		06404 JUN 25 in
		T COPTING

FPSC-RECORDS/REPORTING

Federal Energy Regulatory Commission's (FERC) Order No's. 888 Final rule ("Open Access") and 888A (Order on Rehearing) on ("Open Access") on the terms, conditions and rates for transactions under the Florida Broker.

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Q. Briefly describe how the recent "Open Access" rules require changes in the treatment of economy interchange?

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The "Open Access" rule requires that each Public Utility unbundle the transmission and ancillary charges from its economy sales to all new customers effective July 9, 1996 and to all prior existing interchange contracts on January 1, 1997. A Public Utility must take service under its own purpose unbundled transmission tariff for the transmitting power from its production capacity to the edge of its system for delivery to the buyer in the broker The revenues from these charges are to be transaction. A utility must recorded in separate revenue accounts. sign a transmission service agreement with itself which normally would be done between the company's bulk power sales function and its transmission department. agreement covers all non-firm transactions of less than one year.

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Q. Why has FERC required Public Utilities to take transmission

service under their own tariff?

A. In order to facilitate the development of a competitive wholesale market, the FERC is requiring transmission owners to open up their transmission systems to potential users on a non-discriminatory, comparable basis which requires the owner to treat the use of its own transmission system for sales transactions as if the utility were purchasing transmission from a third party. The concept is to provide a level playing field so that generation competes directly against generation, thereby, denying a transmission owner the ability to discriminate in favor of its own power sales.

15 Q. Mr. Kordecki, has FERC specified how transmission revenue from broker transactions must be treated for wholesale transmission ratemaking purposes?

19 A. Yes. FERC requires that transmission revenues derived from all short-term transactions of less than one year be treated as a revenue credit.

23 Q. What does revenue crediting mean?

25 A. The revenues collected from short-term transmission

services are subtracted from the overall transmission revenue requirements for purposes of determining FERC jurisdictional long-term transmission rates.

Q. What is the effect of revenue crediting on long-term transmission rates?

8 A. FERC revenue crediting effectively reduces the rate for all long-term transmission users by subtracting the transmission revenues received from short-term transmission sales.

Q. Can you give an example of how the required revenue crediting is accomplished?

With an annual transmission peak demand of 100kW or \$10 a KW/year or \$0.83/KW/MO for firm long-term transmission users. Let's say utility A makes "Broker" sales which have a total transmission cost of \$30. At the next transmission rate change the \$30 of Broker revenue would be subtracted from \$1,000 which in turn would reduce the transmission rate to \$0.81/KW/MO (\$1000.00 - \$30.00 divided 12 months).

Q. Mr. Kordecki does FERC permit the addition of transmission

charges to the sale quotes on the broker or transaction prices?

A. No. This approach would be contrary to the current position FERC has taken on split savings (page 204 of 888A) transactions.

"In the cases cited by Utilities for Improved Transition, the Commission prohibited the utility from charging a split-savings rate plus a contribution to fixed costs. The Commission has long allowed utilities to set their coordination rates by reference to their own costs (cost-based ceilings) or by dividing the pool of benefits (fuel cost differentials) brought about by the transaction. Utilities have been free to design a rate using either method but not both." (emphasis added)

The precedent case citation is Illinois Power Company, 62¶ 61,147 to 62,062 (1993) and the pertinent paragraph states:

"In Service Schedule F, Illinois Power proposes to charge a rate for economy energy transactions equal to a share of the savings plus its transmission charge of 10 mills/kWh. This is inappropriate. The Commission has long accepted

split-savings rates which disregard the fixed costs of the seller, but which ensure that the customer retains at least 50 percent of the Such rates permit the transaction savings. seller to obtain a contribution to fixed costs in excess of 100 percent, as long as the customer receives at least 50 percent of the savings. Illinois Power's proposed economy energy rate (allowing recovery of both a share of these savings plus a separate transmission charge) violates the Commission's pricing principles. Illinois Power retains over 50 percent of the savings, while Illinois Municipal receives less than 50 percent of the savings. Accordingly, Illinois Power is directed to revise Service additional eliminate the Schedule transmission charge."

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It is clear that FERC will not allow a transaction which uses split-savings plus an added transmission charge. The FERC position also effectively requires a seller on the Broker to cover its transmission costs from its share of the split savings since the buyer <u>must</u> receive "at least 50 percent of the savings".

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Q. Mr. Kordecki do you have any knowledge of any Florida Broker transactions after January 1, 1997 in which some of the transmission revenues are recorded above the line for revenue requirements calculations?

A. Yes, at the Commission Staff's workshop, utitlies stated that third party transmission revenues are being treated above the line for broker transactions.

Q. What are third party transactions?

A. Third party transactions take place when a seller must sell through another transmission system to reach a buyer. For instance, if Tampa Electric were making a Broker sale to Utility C but must use Utility B's transmission system, Utility B would require transmission wheeling revenues from Utility C in order to facilitate the sale. In this case, Utility B would receive the transmission revenue and that revenue would be credited above the line.

Q. Does this conclude your testimony?

A. Yes, it does.

Exhibit No.

Docket No. 970001-EI

Tampa Electric Company
(GJK-1)
Filed 06/25/97
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Testimonies of Gerard J. Kordecki Before The Florida Public Service Commission

Docket	Subject
940345-EU	Describes TE's non-firm load programs and rates; how these compare with each other and with generating alternatives; and how non-firm loads should be treated within the context of interchange activities among utilities in Peninsula Florida
931011-EI	Addresses the treatment of investments in power generation and supply and the selection of such investments as addressed in the National Energy Policy Act
930551-EG (Rebuttal)	Addresses the appropriateness of the Florida Department of Community Affairs position that the "best practices" scenario from the Florida Energy Office study is the proper scenario for utility goal setting
930551-EG	Addressed the appropriate rate treatment of investments in conservation and demand management as addressed in the National Energy Policy Act
930759-EI (Rebuttal)	Discusses the allocation and collection of cost associated with conservation programs as advocated by Messrs. Wright and Baron testifying for LEAF and FIPUG respectively
930759-EI	Discusses the allocation and collection of costs associated with conservation programs
930002-EG	Conservation Cost Recovery
920606-EG	Comments on: Proposed rules on Conservation goals, Incentives, End-Use Data and Decoupling.
920324-EI	Rebuttal - Rate Case - Addresses proper allocation of DSM benefits and costs
920002-EG	Conservation Cost Recovery

Exhibit No.
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Docket	Subject
910883-EI (Rebuttal)	Addresses assertions made by Paul L. Chernick about effectiveness of TE's Demand Side Management programs
910883-EI	Describes TE's various conservation, load management and non-firm rate programs; their success in reducing peak demand, energy usage and increasing fixed plant utilization and the basis used for evaluation of conservation and load management programs
910002-EG	Conservation Cost Recovery
900739-EI	Comments of concern TE has with proposed rule
900002-EG	Conservation Cost Recovery
900002-EG	Supplemental to 12/21 testimony in 890002-EG providing an expanded explanation of the With and Without Conservation and Load Management Analysis plus 50 megawatt sensitivity case
891324-EU	NOTE: Prepared comments (this document not filed with Clerk's office; it was taken to hearing) Areas of concern TE has regarding the rule and technical parts of the manual.
890002-EG	Testimony to exclude application of ECCR factor for interruptible Customers thru March 1991
890002-EG	Conservation Cost Recovery
890002-EG	(Supplemental) FPSC stated Street & Outdoor Lighting should be phased out by 12/31/89 Tampa Electric requests to have continued through 9/30/90.
880002-EG	Conservation Cost Recovery
870002-EG	Conservation Cost Recovery

Exhibit No.
Docket No. 970001-EI
Tampa Electric Company
(GJK-1)
Filed 06/25/97
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Docket	Subject
86C002-PU	Conservation Cost Recovery
850002-PU	Conservation Cost Recovery
840002-PU	Conservation Cost Recovery
840002-PU (Rebuttal)	Comments on Staff's proposed methodology for determining a reward or penalty for conservation efforts
830115-EU	Clarifications and changes to proposed rules and Tampa Electric's proposal
830108-EU	Conservation Evaluation Reporting Form
830012-EU	Rate Case - load research
830002-PU	Conservation Cost Recovery
820007-EU	Rate Case - Conservation
820015-EU	To address End Use Rule re: Tampa Electric's ability to comply and suggested changes to rule to make it more cost effective
820002-PU	Supports actual conservation costs and request Commission to move collection of Cogenerating Capacity credits <u>from</u> Conservation Cost Recovery to Fuel Adjustment Clause
810050-PU	Supports Tampa Electric request for authority to recover unreimbursed conservation costs incurred and estimated during Jan March 1981
800701-EU	Comments on whether conservation programs should be reviewed on cost effectiveness of individual elements as opposed to total program cost effectiveness
800522-EG	End use efficiency measures and use and need for financial incentives to help market various types of conservation programs