#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Application of GULF UTILITY	)	Docket	No.	960329-WS
COMPANY for an increase in	)			
Wastewater Rates, approval of a	)			
decrease in Water Rates and	)			
approval of service availability	)			
charges in Lee County, Florida	_)			
In re: Application for increase in	)	Docket	No.	960234-WS
rates and service availability	)			
charges in Lee County by Gulf	)	Filed:	July	30, 1997
Utility Company	_)		_	

#### MOTION FOR RECONSIDERATION

Gulf Utility Company ("Gulf"), pursuant to Fla. Admin. Code R. 25-22.060, hereby files this Motion for Reconsideration of Order No. PSC-97-0847-FOF-WS entered on July 15, 1997 ("Final Order"), and states:

1. The Commission has overlooked or misapprehended points of fact and law in its findings of fact and conclusions of law reached in Order No. PSC-97-0847-FOF-WS, as set forth more particularly in this motion as each item is addressed.

#### I. THE END RESULT DOCTRINE

2. Gulf has a responsibility to bring to the Commission's attention the actual result of the Commission's Final Order will have on the financial viability of Gulf. Gulf's operation does not cease at the end of the test year or upon the entry of the Final Order. Gulf must continue to operate, pay salaries, meet operating and maintenance expenses, service existing outstanding debt and most significantly, raise capital on reasonable terms to fund the continuous plant expansion to meet its responsibilities as a public utility. The attached Affidavit of Mr. James W. Moore, President

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of Gulf Utility Company, details the effect of the Final Order on Gulf Utility Company (Appendix "A", attached hereto and incorporated by reference herein). The result is that Gulf will not have a sufficient return to provide confidence in the financial integrity of the business, maintain its credit, and attract capital on reasonable terms.

3. Gulf has only one business: providing water and wastewater services in Lee County, Florida. It has \$8,743,784 of outstanding debt and \$963,477 of common equity, all committed to the utility operations. The end result of the Final Order is that there is inadequate revenue from utility operations to pay bond interest on Gulf's outstanding debt securities (Ex. 8, Sch. 5, p. 124).

4. The Final Order does not consider the effects it will have on the financial integrity of the Company. Neither OPC or Staff considered the "end result" of their rate setting proposals. Apparently the Staff and OPC leave this consideration to the Commission.

5. The Final Order does not reflect that the Commission has given consideration to the end result. Gulf's requested revenue requirement was \$2,282,299 for water and \$1,705,800 for wastewater. The Final Order approved only \$2,051,020 for water and \$1,435,940 for wastewater. The end result is a revenue deficiency of \$438,037. The Commission should grant revenues in the amount of \$2,261,271 for water and \$1,676,281 for wastewater.

6. The Commission has set water and wastewater rates in the Final Order which are not just and reasonable and have failed to consider the end result doctrine adopted by the courts.

7. The end result doctrine establishes the constitutional principle that rates which do not "enable the company to operate successfully, to maintain its financial integrity, to attract capital and to compensate investors for the risks assumed" result in an unlawful confiscation of the utility's property. Federal Power Comm'n v. Hope Natural Gas, 320 U.S. 591, 602 (1944). As recognized by the Florida courts, the end result doctrine applies in every rate case to determine whether just and reasonable rates have been set. See Tamaron Homeowners Assn., Inc. v. Tamaron Utils., Inc., 460 So.2d 347, 353 (Fla. 1984); Gulf Power Company v. Bevis, 296 So.2d 482; Kevstone Water Co., Inc. v. Bevis, 278 So.2d 606, 609 (Fla. 1973); Westwood Lake. Inc. v. Dade County, 264 So.2d 7, 9 (Fla. 1972); City of Miami v. Florida Public Service Commission, 208 So.2d 249, 256(Fla. 1968); General Telephone Co. Of Florida v. Carter, 115 So.2d 554 (Fla. 1959); Jacksonville Gas Corp. v. Florida R.R. & Pub. Util. Common, 50 So.2d 887, 892 (Fla. 1951).

8. In this proceeding, application of the end result doctrine leads to the inescapable conclusion that the Commission's order violates the constitutional standards applicable to the ratemaking process.

#### II. INTERIM RATE REVENUE DEFICIENCY

9. If the motion for reconsideration is approved, the revenue requirement in water is greater than the revenue allowed by the interim rates, as shown in the following table:

		Water		
		<u>Pre-interim</u>	Interim	
1.	Revenue Requirements Less	\$ 2,261,271	\$2,261,271	
2.	Rate case expense	38,098	38,098	
3.	Property not in service (holding tank)	40,123	40,123	
4.	Adj. Final Revenue Req.	2,183,050	2,183,050	
5.	Less Misc. Revenues	34,800	34,800	
6.	Revenues - Service Rates	2,148,250	2,148,250	
7.	Restated Annualized Interim Revenues	2,221,539	2.071.243	
8.	Refund Amt.	\$ 73,289		
9.	Surcharge Amt.		\$ 77,007	
10.	Percentages	3.41%	3.58%	

10. The Florida Supreme Court in <u>GTE Florida. Inc. v. Clark</u>, 668 So.2d 971 (Fla. 1996), indicated that the Commission should, under some circumstances, allow the recovery of such an under collection through a surcharge to customers who received services of the utility during the period of time when the lower rates were in effect. The First District Court of Appeals followed <u>GTE Florida. Inc. v. Clark</u> in <u>Southern States Utilities. Inc. v.</u> <u>Florida Public Service Commission</u>, 22 Fla.L.Weekly D1492 (Fla. 1st DCA June 17, 1997). In <u>Southern States</u>, the Court stated:

Because the PSC erred, however, in its consideration of <u>GTE Florida Inc. v. Clark</u>, 668 So.2d 971 (Fla. 1996), with regard to the issue of whether SSU may <u>surcharge the customers who underpaid</u> under the erroneously approved uniform rates, we reverse and remand this case for further proceedings (emphasis added).

## Id. at 1492.

11. It is the Commission's policy to require a utility to refund to customers interim rates collected to the extent that the final rates are less than those interim rates. It has also been the policy of the Commission that utility companies not be reimbursed from customers for under charges caused by interim rates being less than the final rates. The Florida Supreme Court has indicated that the Commission may not engage in such disparate treatment of the utility and its customers. Pursuant to the Court's directive, utility companies must be allowed to recoup through a surcharge revenue deficiencies caused by interim rates set lower than final rates.

12. Gulf has 7,120 customers who receive water service. It would be appropriate under the authority of <u>GTE Florida. Inc. v.</u> <u>Clark and Southern States Utilities v. FPSC</u>, for the Commission to approve a surcharge from the 7,120 customer who have benefited from Gulf's undercharge of water rates.

# III. RATE BASE One million gallon reject holding tank

13. The Commission misapprehended 367.081(2), Fla. Stat., in excluding the cost of construction of this tank from rate base. That section states:

The commission shall also consider the investment of the utility in land acquired or facilities constructed or to be constructed in the public interest within a reasonable time in the future, not to exceed, unless extended by the commission, 24 months from the end of the historical period used to set final rates.

The language plainly states that the Commission shall consider the investment in facilities to be constructed "24 months from the end of the historical test period." In this case, 24 months from the end of the approved December 31, 1995 historical test period is December 31, 1997. The Final Order is contrary to law in stating or implying that 367.081(2) is referring to an allowable projected test year, that is the December 31, 1990 projected test year in this case. Final Order, p. 11.

14. Gulf will have constructed a 1.0 million gallon reject holding tank and controls by the end of 1997, costing \$729,000, which does not exceed 24 months from the historic test year of December 31, 1995.

15. The Commission overlooked and misapprehended Sec. 367.081(3), Fla. Stat., in excluding the cost of construction of the reject holding tank from rate base. That section states:

The Commission, in fixing rates, may determine the prudent cost of providing service during the period of time the rates will be in effect following the entry of a final order relating to the rate request of the utility and may use such costs to determine the revenue requirements that will allow the utility to earn a fair rate of return on its rate base.

16. With regard to the 1.0 million gallon reject holding tank, the Final Order states: "had there been at least a signed contract to construct the reject holding tank, Staff could have recommended its inclusion in some manner." [Staff Rec., p. 16.] There is no requirement that a signed contract exist at the time of hearing in order to apply Sec. 367.081(3), Fla. Stat.

17. The testimony of Mr. James W. Moore, President of Gulf Utility Company, is uncontroverted, and supports allowing the cost of the reject holding tank in rate base pursuant to 367.081(2) and (3), Fla. Stat. At the hearing in this docket on March 5 and 6, 1997, Mr. Moore testified under oath that Gulf was in the planning stages for the construction of 1.0 million gallon reject holding tank for the Corkscrew Water Treatment Plant and that the construction would be complete by September, 1997. Gulf's position has consistently been that the cost of this plant should be \$392,037 should be considered used and included in rate base. useful, as shown on Appendix B. A \$300,000 grant from SFWMD's Alternate Water Supply Grant program has been approved, although the money has not been received, to fund the holding tank and reuse lines. \$142,755 of CIAC has been allocated to the used and useful

portion of the holding tank as shown on Appendix B, page 2, line 3, column 5. As a result of these adjustments, water rate base would be increased \$249,282 (\$392,037 - \$142,755).

18. As testified by Mr. Moore, the bids for the construction of the plant were requested on April 7, 1997. Gulf entered into a contract with Westra Construction Corporation on May 20, 1997, and Wharton-Smith, Inc. on May 27, 1997. The contracts provide for construction to be completed by September 20, 1997. Appendix "C", Affidavit of Mr. James W. Moore, attached hereto confirms that the copy of the contracts (attached thereto as Attachment "1") is a correct copy of the signed contracts between Gulf and Westra Construction Corporation and Wharton-Smith, Inc. for the construction of the 1.0 million gallon reject holding tank and controls for the Corkscrew Water Treatment Plant. Attachment 2 to Mr. Moore's Affidavit are July 22 & 24, 1997 photographs of the construction work taking place presently at the plant. The Affidavit of Mr. Moore also affirms that the construction of the plant continues and is expected to be completed by September, 1997 and put in service at that time.

19. In the alternative, if the Commission does not have the assurance it needs to include this plant investment in rate base, then Gulf requests that this docket remain open and that the Commission verify the construction of this plant by the project engineer of record for the construction of the plant.

Additionally, the Commission could verify the completion by the Commission's engineers. Then, at that point, at the completion of the plant, the Commission could include the investment in Gulf's rate base and adjust the revenue requirement appropriately. This would be much more cost effective for Gulf's customers than Gulf bringing a separate limited proceeding in order to recover those costs.

20. The Final Order overlooked Gulf's legal argument that the reject holding tank should be included in rate base because it is required by Gulf's DEP permit (Exhibit 41), and that the MFR's contain all information required by Fla. Admin. Code R. 25-30.4415 in order to include the cost of this tank in rate base. The reject holding tank should be included in the cost of service.

# IV. <u>USED AND USEFUL</u> A. <u>December 31, 1996 approved test year flows</u>

21. The approved projected test year, pursuant to \$25-30.430, F.A.C., for this case was December 31, 1996. The Final Order is in error when it uses 1995 flows instead of test year 1996 flows in determining used and useful for the water and wastewater plants. The Final Order contains no rationale and no support for deviating from the approved projected test year. As shown on Appendix "D" and "E" hereto, the Commission overlooked inclusion of flows for Florida Gulf Coast University, even though investment for the facilities was included in rate base (page 14), and overlooked inclusion of additional flows required by the 1996 growth of 430

ERCs in the water operations and 495 ERCs in the wastewater operations recognized by the Commission. These factual errors should be corrected. These errors result in an understatement of the amount of used and useful included in the rate base.

22. The 1996 flows which the Commission should use for water plant are stated on Appendix "D" attached hereto. Adding only 1996 customer growth to the flows used in the Order, the used and useful plant is 81.59% instead of 76.15%. When the 1996 flows are used, the non-used and useful plant decreases and the water rate base increases by \$156,571. This calculation is shown on Appendix "D", page 2, attached hereto.

23. The 1996 test flows for the wastewater plants increase the used and useful percentage to 89.07% from 72.11%. Appendix "E", attached hereto. When the 1996 flows are used, the wastewater rate base increases by \$696,326, Column 6, line 2 of Appendix "E", page 2, attached hereto.

## B. <u>Overstating Non-used and Useful Investment in</u> <u>Wastewater Treatment Plants</u>

24. In the wastewater operations, the Final Order introduces a second error by applying the non-used and useful percentage to <u>total investment</u> in the wastewater treatment plants. Gulf has two plants, the San Carlos and Three Oaks plants, with the later constructed in phases 1, 2 and 3. The Commission overlooked the fact that it concluded in the Final Order that the San Carlos plant is 100% used and useful (page 23) and phases 1 and 2 of the Three Oaks plant ("the old Three Oaks WWTP") is 100% used and useful (page 14), and applied the non-used and useful percentage to these total facilities. In Staff's memorandum dated May 29, 1997, it said on page 20:

> Staff recommends no adjustments should be made to the old Three Oaks WWTP. As reflected in the record, the facility is in service and necessary to meet DEP Class I reliability requirements as stated in DEP Rule 62-610, FAC, and should be considered 100% used and useful.<sup>1</sup>

This is a clear inconsistency within the order, a mistake of fact. The non-used and useful investment should only apply to Phase 3, the Three Oaks WWTP plus the chlorine contact chamber at the Three Oaks Wastewater Treatment Plant) (page 12 of Order).

25. The Order reflects an allocation of total investment in the wastewater treatment plants, therefore the investment in the San Carlos and Phase 1 & 2 of the Three Oaks plant must be removed from the allocation. The removal of this investment is \$253,116 as shown on Appendix "E", page 2, lines 3-6.

26. Appendix "E", page 2, attached hereto summarizes the errors in applying 1995 flows instead of 1996 flows and understates the investment in used and useful plant by \$696,326 (line 2), and by allocating to non-used and useful plant to plant found to be 100% used and useful, understates the investment by \$253,116, or a

<sup>&</sup>lt;sup>1</sup> At the Commission's Agenda Conference, this staff recommendation was approved without discussion or questions by the Commissioners (see p. 8 of transcript of June 10, 1997 agenda conference). There is no explanation as to an intended change in the Final Order.

total of \$949,442.

#### C. Imputed CIAC on Margin Reserve

27. The Final Order is in error in the wastewater operations in the amount of Margin Reserve off set with CIAC due to the error in investment previously outlined in paragraphs 25-27 above. As stated previously, the Order found the San Carlos and Phases 1 and 2 of the Three Oaks plant to be 100% used and useful, so there is no Margin Reserve in these plants. The Order states that prepaid connection fees should be recognized first in offsetting Margin Reserve, and on the balance, to limit the CIAC to 50% of the balance recognizing that it will be collected over the life of the Margin Reserve, not at the beginning. The only Margin Reserve available is in Phase 3 of the Three Oaks plant. The Final Order overstates CIAC and understates rate base. Appendix "F", in Column 6, line 2, show a margin reserve of \$617,496 (page 33 of the Final Order) which is the product of total treatment plant times the percent margin reserve in the used and useful investment (page 33 of the Final Order). As stated in paragraph 28, the San Carlos and Phase 1 & 2 of the Three Oaks plants are 100% used and useful so the only margin reserve available is in Phase 3 of the Three Oaks plant. Column 7, line 3 shows an investment of \$269,749 in margin reserve.

28. The Margin Reserve in the Three Oaks Plant, Phase 3 is \$269,749. See Appendix F, line 3, column 7.

29. Lines 6 to 11 in Appendix "F", attached hereto, reflect the principle set forth in the Order showing rate base should be increased \$78,760.

#### D. Valuation Date of CIAC

30. The Final Order overlooks the specific argument that Staff used an unapproved test period to determine the amount of CIAC. The test year approved by the Commission was the projected year ending December 31, 1996. Staff, however, ignored the approved <u>projected</u> test year and used for this purpose a test period ending September 30, 1996. The Final Order contains no explanation to support this deviation.

31. The Final Order is in error when it increased the amount of CIAC by \$115,371 for water and \$98,456 for wastewater. The Order compares CIAC for the 13-month average ending September 1996 with the 13-month average in the approved test year ending December 1996 and computed the difference stated above and added these amounts to the test period ending December 31, 1996. This is shown on Appendix G. Since these amounts were already included in the 1996 test period, there is a doubling of CIAC. The result is an understatement of rate base in the above stated amounts.

## V. NET OPERATING INCOME A. Customer Survey

32. Gulf has an obligation to provide adequate service. The Final Order states that Gulf does not have a quality of service problem. Gulf wants to maintain that level of service. The

Commission has overlooked Gulf's argument that the purpose of an annual survey is to practice good management which anticipates problems and solve them in the early stages. A customer survey is an accepted method of finding if there are service problems from the customers' viewpoint. To make a customer survey every 5 years, as provided in the order, is like closing the barn door after the horse is out of the barn. This method would wait until problems develop, then try to correct them. A better method is to anticipate problems and correct them in their infancy. That is how a company provides quality service.

33. The cost of the survey is \$9,744, allocated \$6,431 to water and \$3,313 to wastewater. These costs should be allowed as an operating expense.

## B. Added Labor and Chemical Costs

34. Two costs, which are known and measurable, were overlooked and not included in determining the cost of service for the water operations. They are:

- 2. The cost of two additional operators with

the expansion of the Corkscrew WWTP..... \$56,764 Exhibit 45, Sch. 3, p. 1 of 2; T. 792.

35. These costs were unknown at the time of filing the case. However, Staff recognized these added costs in the Staff Audit

Report (Exhibit 24, p. 40), but failed to include them in net operating income. As testified to at hearing, the two additional operators were added to meet DEP rule requirement of 17-699. T. 792.

36. The Final Order is contrary to and overlooks caselaw which requires that the Commission recognize factors which affect future utility rates, and that test year data must be adjusted for known changes. <u>Floridians United v. Public Service Commission</u>, 475 So.2d 241 (Fla. 1985), <u>Gulf Power Company v. Bevis</u>, 289 So.2d 401 (1974).

37. The Final Order is contrary to § 367.081(3), Fla. Stat. These costs are a prudent cost of providing service during the test year 1996 and during the time the rates will be in effect and should be used to determine the revenue requirement that will allow the utility to earn a fair rate of return on its rate base.

#### C. Salaries and Expenses Allocation

38. The Final Order adjusted the salaries between Caloosa and Gulf, thus reducing Gulf's cost of service. The adjustments were:

			Reduced Co	<u>ost to Gulf</u>
			Water	Wastewater
(Page 4	48)	Salaries	\$5,905	\$3,042
(Page (	6 <b>1)</b> I	Expenses	6,096	3,140
			\$12,001	\$6,182

39. The Final Order misapplies the law by failing to take into account actual, updated information in allocating salaries and other expenses between Gulf and its affiliate Caloosa. <u>Sunshine</u> <u>Utilities v. Public Service Commission</u>, 624 So.2d 306, 312 (Fla. 1st DCA 1993) (the best way to allocate employee expenses in a rate increase is actual time) Staff based its adjustment of salaries for employees who provide services to both Gulf and the Caloosa Group on internal accounting document called "Earnings and Deductions" for Caloosa. Exhibit 32. For each employee, it showed hours, hourly rate, and amount of salary applicable to Caloosa in the year 1989 and salaries were unchanged since that time. Gulf, on the other hand, made its allocations based upon <u>updated</u>, <u>actual</u> 1996 information.

40. The report called "Earnings and Deductions" has been updated, and today shows salary only. This conforms to the actual practice of the Company. The Final Order overlooks the testimony that Exhibit 32 is outdated and does not reflect current information.

41. As it relates to Gulf, the following language focused on page 51 of the order is not an accurate representation of the testimony presented by Gulf:

> "It is not clear, however, what period Mr. Cardey used to analyze payroll costs or how he actually came up with percentages for time worked, other than subjectively arriving at a percentage just by talking to the employees."

On behalf of Gulf, Mr. Cardey reviewed with each of the five employees the service they perform for Caloosa, then made a study of the time it took to perform these services. T. 147, lines 6-8. In costing out these services, he used <u>current payroll</u>, taxes, and <u>health insurance costs</u>. T. 147, lines 21-25. Although the Final Order cites <u>Sunshine Utilities</u>, it rejects Gulf's <u>actual-time</u> analysis in favor of 1989 data. The Final Order's conclusion that the 1989 Report "should be a reflection of <u>actual-time</u>" [S.R. 91] is contrary to the <u>uncontroverted testimony that it does not</u> represent actual-time. T. 680.

42. On the allocation of administrative and general expenses, the order used a payroll basis to allocate these expenses because a more appropriate method could not be determined. T. 451-452. A comparison of Staff and Cardey's methods will show that Cardey allocated cost directly connected to the service rendered to Caloosa. The Final Order overlooks the fact that Mr. Cardey's allocation based upon actual-time is the most accurate methodology for allocating these expenses. <u>E.g. Sunshine Utilities v. Public</u> Service Commission, 624 So.2d 306, 312 (Fla. 1st DCA 1993) (best method of allocation based upon actual time), citing <u>General Tel.</u> Co. Of Fla. v. Florida Public Service Comm'n, 446 So.2d 1063, 1068 (Fla. 1984); <u>Citizens of Fla. v. Hawkins</u>, 356 So.2d 254, 260, n. 18 (Fla. 1978).

WHEREFORE, Gulf Utility Company requests as follows:

1. Enter an Order setting rates which will, at least, allow Gulf to meet its operating costs, have adequate revenue from utility operations to pay bond interest, a reasonable return on its equity, and to attract capital on reasonable terms to fund continuous plant expansion to meet its responsibilities as a utility, and meet regulatory requirements.

2. Correct the interim rate revenue deficiency by allowing a surcharge, as set forth in paragraphs 9 through 12 herein.

3. The Commission allow in rate base the used and useful investment in the 1.0 million gallons reject holding tank for the Corkscrew Water Treatment Plant, costing \$729,000 as set forth in paragraphs 13 through 20 above; in the alternative, that the Commission keep this docket open and confirm the construction of the 1.0 million gallon reject holding tank for the Corkscrew Water Treatment Plant, confirm the construction and upon completion of the construction, include the investment by Gulf in Gulf's rate base and adjust Gulf's revenue and approved rates appropriately;

4. Correct the calculation of the used and useful percentage for the water and wastewater treatment plants as set forth in paragraphs 21 through 26 above;

5. Correct the margin reserve calculation as set forth in paragraphs 27 through 29 herein;

6. Correct the valuation data of CIAC as described in paragraph 30 and 31 above;

7. Allow the costs of an annual customer survey, as set forth in paragraph 32 above;

8. Allow as an added operating expense, the chemical and labor costs, as set forth in paragraphs 34 through 37 above;

9. Allow the salaries and expenses allocation as set forth in paragraphs 38 through 40 above; and

10. Grant any other relief that may be deemed just and appropriate.

DATED this 30th day of July, 1997.

Respectfully submitted,

E. Kenneth Gatlin Fla. Bar No. 0027966 Gatlin, Schiefelbein & Cowdery P.A. 1709-D Mahan Drive Tallahassee, FL 32308 (904) 877-5609

Attorneys for GULF UTILITY COMPANY

#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing has been furnished by hand-delivery on this <u>30th</u> day of July, 1997, to **MAGGIE O'SULLIVAN, ESQ.**, Division of Legal Services, Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, and **STEVE REILLY**, Associate Public Counsel, Office of Public Counsel, Claude Pepper Building, Room 812, 111 W. Madison Street, Tallahassee, Florida 32399-1400.

13. Connetty Rather

B. Kenneth Gatlir

#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Application of GULF UTILITY ) Docket No. 960329-WS COMPANY for an increase in ) Wastewater Rates, approval of a ) decrease in Water Rates and A. approval of service availability ) charges in Lee County, Florida \_) In re: Application for increase in ) Docket No. 960234-WS rates and service availability ) charges in Lee County by Gulf ) Utility Company

## INDEX TO APPENDIX FOR MOTION FOR RECONSIDERATION

- Appendix A (pg. 1) Affidavit of James W. Moore regarding the End Result Doctrine/Effect of the Final Order on Gulf Utility Company
- Appendix B (pg. 4) Gulf Utility Company, Water Operation, Holding Tank, Used and Useful Investment calculation; and Allocation of SFMWD Grant
- Appendix C (pg. 6) Affidavit of James W. Moore regarding One Million Gallon Reject Holding Tank
- Appendix D (pg. 29)-Gulf Utility Company, Water Operations, Errors in 1996 Test Year Flows; and Adjustment to Non-Used and Useful Plant
- Appendix E (pg. 31)-Gulf Utility Company, Wastewater Operations, Errors in 1996 Test Year Flows, Three Oaks WWTP; and Adjustment to Non-Used and Useful Plant
- Appendix F (pg. 33)- Gulf Utility Company, Wastewater Operation, CIAC Off-Setting Margin Reserve
- Appendix G (pg. 34) Exhibit 24, Staff's Audit Report, Pages 5 & 6

#### BEFORE THE FLORIDA PUBLIC SERVICE CONSISSION

In re: Application of GULF UTILITY) Docket No. 960329-WS COMPANY for an increase in Wastewater Rates, approval of a ۱ decrease in Water Rates and ) approval of service availability ) charges in Lee County, Florida In Re: Application for increase in) Docket No. 960234-WS rates and service availability ) charges in Lee County by Gulf Filed: 1 Utility Company

#### APPENDIX A

# AFFIDAVIT OF JAMES W. MOORE REGARDING THE END RESULT DOCTRINE/EFFECT OF THE FIMAL ORDER ON GULF UTILITY COMPANY

STATE OF FLORIDA

COUNTY OF LEE

BEFORE ME, the undersigned authority, duly authorized by law to administer oaths and to take acknowledgments, on this day personally appeared James W. Moore, who, after being duly sworn on oath, deposes and says:

1. The end product of Order No. PSC-97-0847-FOF-WS is that Gulf Utility Company will not have sufficient earnings to service its outstanding debt, and will leave it in a seriously deteriorated financial condition where it cannot raise capital on reasonable terms to meet its public utility responsibility of providing adequate service to its customers.

2. Summarizing the order the company would have a loss of \$360,638. This is shown on Attachment 1 of this Affidavit. There is no way Gulf or any other utility can maintain quality service under such conditions, much less meet regulatory requirements and the growing demands for service in its service territory.

3. The record clearly indicates the Company provides safe and adequate service and has historically met the growing needs of its service area. This, in my view, is the standard the Commission has set for utilities operating under its jurisdiction.

4. The final order places Gulf at a crossroad; either it maintains quality service, or in the alternative, is forced to allow service to deteriorate as the result of inadequate earnings support.

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5. Hopefully the Commission will give most serious consideration to the motion for reconsideration and grant the revenues requested and required by the Company.

FURTHER AFFIANT SAYS NAUGHT.

MES W. MOORE, President JA

Gulf Utility Company

SWORN TO and SUBSCRIBED BEFORE me on this  $28^{th}$  day of July, 1997.

Personally Known\_\_\_\_\_ Produced Identification\_\_\_\_\_ Type:\_\_\_\_\_

M. Babcock

NOTARY PUBLIC State of Florida at Large

My Commission Expires: 8/13/98

KATHLEEN M. BABCOCK WY DOB

GULF UTILITY COMPANY NET INCOME PER ORDER NO PSC-97-0847-FOF-WS

	Description (1)	Order (2)	Added Labor & Chemicals (3)	As Adjusted (4)
1	Operation Revenues	\$ 3,486,960	\$	<b>\$ 3,486,96</b> 0
	<b>Operation Revenues Deductions</b>			
2	Operation & Maintenance	2,107,297	106,358 (b)	2,213,655
3	Depreciation	383,290		383,290
4	Taxes, Other	350,119		350,119
5	Income Taxes	37,696	(37,696)	0
6	Total	2,878,402	68,662	2,947,064
7	Operating Income	608,558	(68,662)	539,896
8	Interest Expense			
9	Interest(a)	883,113		883,113
10	Amortz of Debt Expense	17,421		17,421
11	Totai	900,534		900,534
12	Net (Loss) Income	\$ (291,976)	<b>\$ (</b> 68, <b>662)</b>	\$ (360,638)

(a) Total Interest	_		
Long Term Debt	\$	862,471	MFR'S Page 124
Notes		8,298	MFR'S Page 123
Customer Deposits		12,344	@ 6 %
·		883,113	•
(b) 2 Added Employes at Corkscrew WTF	>	56,764	
Added Chemicals		49,594	
		108,358	

GUC-97 BA30..BN65

#### GULF UTILITY COMPANY WATER OPERATION HOLDING TANK USED AND USEFUL INVESTMENT

			Used and Us	etul		
Line	Description	Flows	-	Net Investment		
	(1)	(2)	(3)	(4)		(5)
1	Flows	3.439 MG	(a)			
2	Less Capacity of San Carlos WTP	2.416				
3	Balance- Corkscrew WTP	1.023				
4	% Used & Useful(Line 3/ 3.0MGD)	34%				
						Net
5	Amount(b)		Plant	Dep Res		Plant
6	Tank(.34 x \$445,455 & \$11,138)	1	151,455	\$ 3,786	5	147,009
7	Pumps, Controls, Etc.		254,545	10,177		244,368
8	Total	5	406,000	\$ <u>13</u> ,963	\$	392,037

(a) Source : Appendix D (b) Source: Exhibit 8 Sch. A-1(3), Page 9

## GUC-97

## BA70 BN102

#### GULF UTILITY COMPANY WATER OPERATION ALLOCATION OF SFMWD GRANT

Apendix B Page 2 of 2 Docket No 960329 - WS

	Description (1)	 Plant (2)	Allocation CIAC (3)	Amortz CIAC (4)		CIAC(Net) (5)
1	Reuse Line	\$ 200,000	\$ 48,154 (a)	1,403	\$	44,751
2	Holding Tank					
3	Used & Useful	408,000	147,231	4,476		142,755
4	Nonused & Useful	294,000	106,615	3,241		103,374
5		700,000	253,846	7,717		246,129
n	Total	900,000	300,000	9,120	1	290,660

(a) Page 36 of Order No. PSC-97-0847-FOF-WS

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### BEFORE THE FLORIDA FUBLIC SERVICE COMMISSION

In re: Application of GULF UTILITY) Docket No. 960329-WS COMPANY for an increase in ) Wastewater Rates, approval of a decrease in Water Rates and approval of service availability ) charges in Lee County, Florida In Re: Application for increase in) Docket No. 960234-WS rates and service availability ) charges in Lee County by Gulf Filed: )

# APPENDIX C AFFIDAVIT OF JAMES W. MOORE REGARDING ONE MILLION GALLON REJECT. SOLDING TANK

1

STATE OF FLORIDA

Utility Company

COUNTY OF LEE

- .

BEFORE ME, the undersigned authority, duly authorized by law to administer oaths and to take acknowledgments, on this day personally appeared James W. Moore, who, after being duly sworn on oath, deposes and says:

1. On May 20, 1997, Gulf entered a contract with Westra Construction Corporation to construct the 1,000,000 gallon holding tank for reject water and the related on-site facilities at Gulf's Corkscrew Water Treatment Plant. The contract calls for completion of the work to be performed by September 20, 1997. The cost of construction is \$462,000. the work is on schedule and within budget.

2. On May 27, 1997, Gulf entered a contract with Wharton-Smith, Inc. for construction of the off-site reuse system and system controls for disposal of the reject water from Gulf's Corkscrew Water Treatment Plant. The contract is in the amount of \$267,000 and calls for completion by September 24, 1997. The work is on schedule and within budget.

3. The total cost of the reject hold tank, piping and control is \$729,000.

4. Immediately upon completion these facilities will be put in service.

5. Copies of both agreements are Attachment 1 of this Affidavit.

6. Attachment 2 of this Affidavit are photos of the tank in construction on July 22nd and 24th, 1997.

FURTHER AFFIANT SAYS NAUGHT.

JAMES W. MOORE, President Gulf Utility Company

SWORN TO and SUBSCRIBED BEFORE me on this  $\frac{28^{th}}{1997}$  day of July, 1997.

Personall	y Known_	
Produced		
Type:		 

hleen M. Bakcoch

NOTARY PUBLIC State of Florida at Large

My	Commission	Expires:	81	13	198
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	KATHLEEN M. BABOOCK	
	MY COMMISSION # CC 394274	
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	Readed They Hatary Public Underseits	- 1
- Statist		_

# ATTACHMENT 1

- (1) Agreement between Gulf Utility Company and Westra Construction Corporation
- (2) Agreement between Gulf Utility Company and Wharton-Smith, Inc.

# JECTION 00500 - AGREEMENT

THIS AGREEMENT is dated as of the <u>20<sup>m</sup></u> day of <u>May</u> in the year 1997

by and between **GULF UTILITY COMPANY** (hereinafter called OWNER) and WESTRA CONSTRUCTION CORPORATION (hereinafter called CONTRACTOR).

OWNER and CONTRACTOR, in consideration of the mutual covenants hereinafter set forth, agree as follows:

ARTICLE 1. WORK.

CONTRACTOR shall complete the WORK as specified or indicated in the OWNER's Contract Documents entitled Contract A; On-Site Reuse System Improvements at Corkscrew WTP.

The WORK is generally described as follows: Providing a storage tank complete piping, valves, equipment, and sitework including clearing, trenching, subfill, compaction, sod patching, and storage tank pad preparation services.

ARTICLE 2. CONTRACT TIMES.

The WORK shall be completed within 120 successive days from the commencement date stated in the Notice to Proceed.

ARTICLE 3. LIQUIDATED DAMAGES.

OWNER and the CONTRACTOR recognize that time is of the essence of this Agreement and that the OWNER will suffer financial loss if the WORK is not completed within the time specified in Article 2 herein, plus any extensions thereof allowed in accordance with Article 12 of the General Conditions. They also recognize the delays, expense, and difficulties involved in proving in a legal proceeding the actual loss suffered by the OWNER if the WORK is not completed on time. Accordingly, instead of requiring any such proof, the OWNER and the CONTRACTOR agree that as liquidated damages for delay (but not as a penalty) the CONTRACTOR shall pay the OWNER \$1,000 for each day that expires after the time specified in Article 2 herein.

Further, as liquidated damages for CONTRACTOR's delay in submitting its Record Drawings, or its Schedule of Values, the CONTRACTOR shall pay the OWNER \$1,000 for each day that expires after the time specified in Sections 01300, 01301, and 01311 of the General Requirements.

ARTICLE 4. CONTRACT PRICE.

OWNER shall pay CONTRACTOR for completion of the WORK in accordance with the Contract Documents in current funds the amount set forth in the Bid Schedule(s).

ARTICLE 5. PAYMENT PROCEDURES.

CONTRACTOR shall submit Applications for Payment in accordance with Article 14 of the General Conditions. Applications for Payment will be processed by ENGINEER as provided in the General Conditions.

AGREEMENT

PAGE 00500-1 Page 9 of 34 ARTICLE 6. CONTRACT L JCUMENTS.

The Contract Documents which comprise the entire agreement between OWNER and CONTRACTOR concerning the WORK consist of this Agreement (pages 00500-1 to 00500-6, inclusive) and the following attachments to this Agreement:

- o Notice Inviting Bids (page 00030-1 to 00030-2).
- o Instructions to Bidders (pages 00100-1 to 00100-5, inclusive), with Minority Business Enterprise (MBE) Services directory.
- o Access Agreement (Pages 00101-1 to 00101-2).
- Bid Forms including the Bid, Bid Schedule(s), Information Required of Bidder, Bid Bond, and all required certificates and affidavits (pages 00300-1 to 00300-12, inclusive).
- o Performance Bond (pages 00610-1).
- o Payment Bond (pages 00620-1).
- o General Conditions (pages 00700-1 to 00700-37, inclusive).
- o Supplementary General Conditions (pages 00800-1 to 00800-9, inclusive), with Universal Engineering attachment.
- o Technical Specifications consisting of 11 Divisions, as listed in the Table of Contents.
- o Drawings as listed in the Table of Contents/List of Drawings.
- Addendum number 1 dated April 18, 1997, and Westra clarification of MBE selection dated May 9, 1997.
- Change Orders which may be delivered or issued after Effective Date of the Agreement and are not attached hereto.

There are no Contract Documents other than those listed in this Article 6. The Contract Documents may only be amended by Change Order as provided in Paragraph 3.3 of the General Conditions.

# ARTICLE 7. ASSIGNMENT

No assignment by a party hereto of any rights under or interests in the Contract Documents will be binding on another party hereto without the written consent of the party sought to be bound; and specifically but without limitation monies that may become due and monies that are due may not be assigned without such consent (except to the extent that the effect of this restriction may be limited by law), and unless specifically atated to the contrary in any written consent to an assignment, no assignment will release or discharge the assignor from any duty or responsibility under the Contract Documents.

OWNER and CONTRACTOR each binds itself, its partners, successors, assigns and legal representatives to the other party hereto, its partners, successors, assigns and legal representatives in respect of all covenants, agreements and obligations contained in the Contract Documents.

MW-081595 1324022.053501 - CONTRACT A ON-SITE REUSE SYSTEM IMPROVEMENTS AT CORKSCREW WTP AGREEMENT

PAGE 00500-2 Parge 10 of 34 IN WITNESS WHEREOF, UNVER and CONTRACTOR have called this Agreement to be executed the day and year first above written.

	WNER _	Gulf Ut	<u>ility Co</u>	apany
	Л			
		/		
ByJames W. Moore, President	y _ <u>192</u>	nes 1	1. Man	Land -
	÷.			
Attest Kathleen M. Babcock	ittest	Aleen	<u>M. B.</u>	brock

Kathleen M. Babcock

Address for giving notices

P.O. Box 350 Estero, FL 33928

Approved as to Form:

(Signature)

(Title)

CONTRACTOR Westra Construction Corp.

By 🚄 **(COBPORATE** L Kenneth Beukema Attest A. McWhorter

Address for giving notices

<u>P.O. Box 1149, Palmetto, FL 3</u>4220-1149 License No. <u>CG C055165</u>

## Agent for service of process: Kenneth Beukema

P. O. Box 1149, Palmetto, FL 34220

#### AGREEMENT

PAGE 00500-3 Page 11 of 34

## AGREEMENT CERTIFICATE (if Corporation)

STATE OF Florida ) ) SS: COUNTY OF Manatee )

I HEREBY CERTIFY that a meeting of the Board of Directors of the \_\_\_\_\_\_

Construction Corp.

a corporation existing under the laws of the State of <u>Florida</u>, held on <u>August 2</u>, 1995, the following resolution was duly passed and adopted:

\*RESOLVED, that \_\_\_\_\_\_. As \_\_\_\_\_\_\_, as \_\_\_\_\_\_\_, President

of the Corporation, be and is hereby authorized to execute the Agreement dated \_\_\_\_\_\_, 19\_\_\_\_, by and between this Corporation and GULF UTILITY COMPANY and that his/her execution thereof, attested by the Secretary of the Corporation, and with the Corporate Seal affixed, shall be the official act and deed of this Corporation."

I further certify that said resolution is now in full force and effect.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed the official seal of the corporation this \_\_\_\_\_\_, day of \_\_\_Nay \_\_\_\_\_, 19\_97\_.

Mushrates

(SEAL)

AGREEMENT

PAGE 00500-4 Page 12 of 34

# SECTION 00610 - PERFORMANCE BOND

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79-0120-30302-97-2

#### KNOW ALL MEN BY THESE PRESENTS.

Shirley/L. Reinhardt

- ---

That WESTRA CONSTRUCTION CORPORATION as CONTRACTOR, and CUARANTY COMPANY as Surety, are held and firmly bound unto GULF

UTILITY COMPANY hereinalter called "OWNER," in the sum of

Four hundred sixty-two thousand and no/100 dollars, for the payment of which sum, well and truly to be made, we bind ourselves, our heirs, executors, administrators, successors, and assigns, jointly and severally, firmly by these presents.

THE CONDITIONS OF THIS OBLIGATION ARE SUCH, that said CONTRACTOR has been awarded and is about to enter into the annexed Agreement with said OWNER to perform the WORK as specified or indicated in the Contract Documents entitled On-Site Reuse System Improvements at Corkscrew WTP.

NOW THEREFORE, if said CONTRACTOR SHALL perform all the requirements of said Contract Documents required to be performed on its part, at the times and in the manner specified therein, then this obligation shall be null and void, otherwise it shall remain in tuil force and effect.

PROVIDED, that any alterations in the WORK to be done or the materials to be furnished, or changes in the time of completion, which may be made pursuant to the terms of said Contract Documents, shall not in any way release said CONTRACTOR or said Surety hereunder, nor shall any extensions of time granted under the provisions of said Contract Documents, release either said CONTRACTOR or said Surety, and notice of such alterations or extensions of the Agreement is hereby waived by said Surety.

(SEAL) UNITED STATES FIDELITY AND GUARANTY WESTRA CONSTRUCION CORPORATION COMPANY CONTRA (Surety) By: 2 (Signature and SEAL) Kewneth Benkema, Masident (SEAL AND NOTARIAL ACKNOWLEDGEMENT OF SURETY) and Licensed Florida Agent STATE OF FLORIDA Attorney-in-Fact STATE OF FLORIDA COUNTY OF SARASOTA The foregoing was acknowledged before me this 13th day of May 1997, by W. P. Cannon, Attorney-in-Fact, to represent United States Fidelity and Guaranty Company. W. P. Cannon is personally known to me. Kunhalt SHIRLEY L. REINHARDY Notary Public, State of Florida

Mm Expires (An. 0. 1998 No. CC332333

## SECTION 00620 - PAYMENT BOND

79-0120-30302-97-2

KNOW ALL MEN BY THESE PRESENTS,

That WESTRA CONSTRUCTION CORPORATION & CONTRACTOR, and GUARANTY COMPANY

Surety, are held and firmly bound unto GULF UTILITY COMPANY hereinafter called "OWNER," in the sum of \_\_\_\_\_\_\_ Four hundred above thousand and no/100 dollars,

for the payment of which sum, well and truly to be made, we bind ourselves, our heirs, executors, administrators, successors, and assigns, jointly and severally, firmly by these presents.

THE CONDITIONS OF THIS OBLIGATION ARE SUCH, that said CONTRACTOR has been awarded and is about to enter into the annexed Agreement with said OWNER to perform the WORK as specified or indicated in the Contract Documents entitled On-Site Reuse System Improvements at Corkscrew WTP.

NOW THEREFORE, if said CONTRACTOR, or subcontractor, fails to pay for any materials, equipment, or other supplies, or for rental of same, used in connection with the performance of work contracted to be done, or for amounts due under applicable State law for any work or labor thereon, said Surety will pay for the same in an amount not exceeding the sum specified above, and, in the event suit is brought upon this bond, reasonable attorney's fees to be fixed by the court. This bond shall inure to the benefit of any persons, companies, or corporations entitled to file claims under applicable State law so as to give a right of action to them or their assigns in any suit brought upon this bond.

PROVIDED, that any alterations in the WORK to be done or the materials to be furnished, or changes in the time of completion, which may be made pursuant to the terms of said Contract Documents, shall not in any way release said CONTRACTOR or said Surety thereunder, nor shall any extensions of time granted under the provisions of said Contract Documents release either said CONTRACTOR or said Surety, and notice of such alterations or extensions of the Agreement is hereby waived by said Surety.

IN WITNESS	WHEREOF, we h	ave hereunto se	t our hands and	seals this <u>13</u> t	th day	
of May		<u>97</u> .				
WESTRA CONS	TRUCTION CORPORA	<u>rion</u>	UNITED STATES	FIDELITY AND (	UARANTY COMPA	NY
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<b>ON-SITE REU</b>	ISE SYSTEM IMPR	OVEMENTS AT	CORKSCREW	WTP	Page 14 C	134

# United States Fidelity and Guaranty Company

#### **Power of Atterney**

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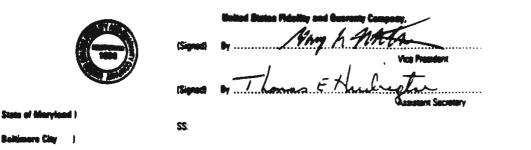


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Know all men by these presents: Thet United States Hidelity and Generality Company, a corporation organized and emissing under the laws of the State of Maryland and having its principal office at the City of Balamana, in the State of Maryland, does have constitute and append W.P. Cannon, Anthony T. Papa, Jr., Eleanor M. Gariepy and Alan K. Shoop

.Super Florida its true and lewful Attorney(s)-in-Fect, each in their separate capacity if more than decivol Sarasota one is named above, to sign its name as surely to, and to associa, seal and acknowledge any and all bands, undertakings, contracts and other written instruments in the nature thereof on behalf of the Contents; in its business of guaranteeing the Edulity of persons; guaranteeing the performance of contracts; and executing or guaranteeing bonds and undertakings required or permitted in any actions or proceedings allowed by low.

In Wisness Whereof, the said United States Fidelity and Guerranty Company, has caused the instrument to be socied with its corporate seel, duty stasted by the signatures of its Vice President and Assistant Secretary, this 7th day of March AD 1997.



March On this 7 th day of , A.D. 19 97 . Italians me personally came Gery A. Wilson, Vice President of United States Fidelity and Generally Company, and Thomas E. Hullangtas, Assistant Secretary of said Company, with both of whom I am personally acquainted, who being by me severally duly sworn, sed, that they, the said Gery A. Wilson and Thomas E. Hubregtse were respectively the Vice President and the Assistant Secretary of the said United States Fidelity and Generaty Company, the corporation described in and which executed the foregoing Power of Altorney, that they each how the seel of each corporation; that the seel affined to seel Power of Attorney was such corporate seal, that it was as affined by order of the Board of Directors of seid corporation, and that they signed their news thereto by like order as Vice President and Assistant Secretary, respectively, of the Comp

My Commission expressive 1st day of August Sectory .

This Power of Attorney is granted under and by automity of the following Resolutions adopted by the Board of Directors of the United Status Fidelity and

Generally Company on September 24, 1982: Resolved, that in connection with the fidelity and surety insurance business of the Company, all bonds, undertakings, contracts and other instruments relating to said business may be signed, executed, and acknowledged by persons or enteres appointed as Atterney(s)-in-Fact pursuant to a Power of Atterney result in accordance with these resolutions. Said Power(s) of Atterney result of the Company may and shall be executed in the name and in baball of the Company, either by the Chairman, or the President, or an Executive Vice President, or a Vice President, or an Assistant Vice President, pointly with the Secretary or an Assistant Secretary, under their respective designations. The signature of such officers may be engraved, printed or lithographed. The segretare of each of the foregoing officers and the seal of the Company may be affined by faceimile to any Pearer of Alternay or to any cartificate relating thereto apparency Attorney(s)-in-Fact for purposes only of executing and attasting bonds and undertakings and other writings obligatory in the nature theread, and subject to any initiations set forth therein, any such Power of Attorney or certricets beening such face-mile signature or face-mile seel shell be vehid and binding upon the Company and any such power so executed and cartified by such face-mile signature and factorinic seel shall be volid and binding upon the Company with respect to any bond or undertaking to which it is volidly attached

Resolved. That Attorney(s)-in-Fact shall have the power and authority, and, in any case, subject to the terms and landpoone of the Power of Attorney issued to them, to execute and deliver on behalf of the Company and to attach the seal of the Company to any and all bonds and undertakings; and other writings obligatory in the reque thereof, and any such instrument executed by such Asterney(s)-in Fect shall be as binding upon the Company as if senad by an Executive Officer and senied and attested to by the Secretary of the Company.

E. Thomas E. Huderegtes, an Assistant Secretary of the United Status Fidelity and Generally Company, do hereby certify that the foregoing are true excerpts from the Resolutions of the and Company as adopted by its Board of Directors on September 24, 1992 and that these Resolutions are in full force and effect.

I, the undersigned Assistant Secretary of the United States Fidelity and Guaranty Company, do hereby certify that the foregoing Power of Attorney is in hill force and effect and has not been revoked

In Testimony Whereof, I have hereanto set my hend and the seel of the United States Fidelity and Georemy Company, 3 th day of May .19 97 on this 13th day of May



Theme, & Huingtes.

# FLORIDA

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## IMPORTANT NOTICE TO POLICYHOLDERS AND CERTIFICATE HOLDERS

In the event you have any questions or need information about this certificate for any reason, please contact your local Sales Producer, whose name and telephone number appears on the front lower right hand corner of this certificate. The appropriate local Sales Office mailing address may also be obtained by calling this number.

Nicholas & Cannon/. P O Box 1419	Amer Phoenix	CONFERS DOES NOT POLICIES	NO MOH	TE UPON THE C	MATTER OF INFORMAT ERTIFICATE HOLDER, T TER THE COVERAGE A	HE CERTERCATE
Sarasota, FL 34230			cc	MPANIES AF	FORDING COVER	AGE
(941)365-3630 Fax(	941)951-0437		TRA	VELERS		
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WESTRA CONSTRUCTION	N CORP	LETTER C	2			
PO BOX 1149 PALMETTO, FL 34220	-1149	LETTER C	)			
THIS IS TO CERTIFY THAT THE POLICI INDICATED, NOTWITHSTANDING ANY P CERTIFICATE MAY BE ISSUED OR MAY EXCLUSIONS AND CONDITIONS OF SU	EQUIREMENT, TERM OR CONC PERTAIN, THE INSURANCE A CH POLICIES. LIMITS SHOWN	PERION OF ANY C FEORDED BY THE MAY HAVE BEE	POLICIES	DR OTHER DOCUME DESCRIBED HEREIN	NT WITH RESPECT TO WHI IS SUBJECT TO ALL THE T	CH THIS TERMS,
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ADDITIONAL COMMENTS RT: Job MW-081595 1324022.053501-Contract A On-Site Reuse System Improvements at Corkscrew WTP If the certificate expiration date is continuous or estended term, you will be notified if coverings is terminated or reduced before the certificate expiration date precat, worker-concer. Any representation of the second and the original or incoming that ref is required before the certificate expiration date precat, worker-concer. Any representation of the second and the original or incoming that ref is required before the certificate expiration date precat, worker-concer. Any representation of the second and or incoming that ref is required before the certificate expiration date precat, worker-concer. Any representation of an end of the second and the second and the original or incoming that ref is required and annest an incomer, subsets worker of such contracting and and the original or of parts is enterned before. Any representation of the second and the original or of parts and the second and the original or of parts is enterned before. The second and the second and the original or of parts is enterned before. If there is the second and the second and the original or of parts is enterned before. If there is the second and the original or of parts is enterned before. If there is the second and the original or of parts is enterned before. If there is the second and the original or of parts is enterned before the second and the original or of parts. If there is the second and the original or of parts is enterned before the second and the original or of parts is enterned before the second and the original or of parts is enterned before the second and the original or of parts is enterned before the second and the original or of parts is enterned before the second and the original or of parts is enterned before the second and the original or of parts is enterned before the second and the original or of parts is enterned before the second and the original or of parts is enterned before the second and				NO RIGHTS FROM YOU THE CERTIFICATE H	
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COMPENSATION       3-1-98       WC2-151-275137-017       Down The FOLLOWING STATES       Body Teary By Academi Each and Body Teary By Cleanes Each and Body Teary By Dessere Each Academi Each and Body Teary By Dessere Each Academi Each and Each Academi		8 POLICY TERM			
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Image: Second and Advertising Injury       Per Benont/ Courses         Personal and Advertising Injury       Per Benont/ Other         Other       Other         AUTOMOBILE LLABILITY       Each Accident - Single Limit Bill and P.D. Combined         OWNED       Each Accident - Single Limit Bill and P.D. Combined         NON-OWNED       Each Accident of Occurrence         HIRED       Each Accident of Occurrence         OTHER       Each Accident of Occurrence         ADDITIONAL COMMENTS       RE: Job MW-081595         I324022.053301-Constract A On-Site Reuse System Improvements at Corkscrew WTP       Each Accident of Occurrence         I'l the cantificate explicition date is continued on action of proceedings in subarts independent and accertain and				Producta/Completed Operations Aggre	gale
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OFFICE PHONE NUMBER DAITE ISSUED	zertificate Holder				MAY 1 5 199/
U/TE ISSUED	1				
	· •				Page 16 of 34

# **FLORIDA**

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# **IMPORTANT NOTICE TO POLICYHOLDERS AND CERTIFICATE HOLDERS**

In the event you have any questions or need information about this certificate for any reason, please contact your local Sales Producer, whose name and telephone number appears on the front lower right hand corner of this certificate. The appropriate local Sales Office mailing address may also be obtained by calling this number.

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	Sarasota, FL 34230 (941)365-3630 Fax(		CC	MPANIES AF	FORDING COVER	AGE	
	() 12/ 303-3030 Pax(	J42/J51-045/	LETTER A TRA	VELERS			
	UAD		COMPANY B				
	WESTRA CONSTRUCTION	N CORP	COMPANY C				
1	PO BOX 1149		COMPANY D				
	PALMETTO, FL 34220	-1149					
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XE3							
ſ	RE: On-Site Reuse The Certifica	System Improv te Holder is n					
U	THE UTILITY COMPANY BOX 350		SHOULD ANY OF THE EXPIRATION DATE THE MAIL <u>60</u> DAYS W LEFT, BUT FAILURE TO LIABILITY OF ANY KIN	ABOVE DESCRIBED REOF, THE ISSUING RITTEN NOTICE TO D MAIL SUCH NOTIC	POLICIES BE CANCELLED COMPANY WILL ENDEAVE THE CERTIFICATE HOLDER E SHALL IMPOSE NO OBL ANY, ITS AGENTS OR REP	BEFC OR TO NAM	ore the ) IED to the on or
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28-1997 10:524M FRUM OURERY-WHISUN/IPH 10;	MAY 20'97 13:53 NO.UZS P UZ
	Notice to Proceed
To	
- Westra Construction C ]209 21st Street East Palmetro, Florida 3	
ALLENTION: Mr. Alle	Poun
Project Gulf	Lility Company - Contract A No. 350
Construction	Contract No
Type of Contr	Lunp sum
Amount of Co	Nemot \$462,000
tully complete all of the work of Your completion date is therefo The contract provides for an all	mence work on the referenced contract on $5 \cdot 20 \cdot 1977_{st}$ , and shell said contract within $120$ consecutive calendar days thereafter. re $8 \cdot 20$ 19 97 [9-20-97 5AD] essement of the sum of 8 1.000 as liquidated damages for after the above established completion date that the work remains
incomplete. Deted <u>201</u> 4	or May 1897 Don ATHON A Districh
Receipt of the foregoing Notice By West RA Constru	The Serie Differ
this 2/d- day of	May 10 27. Ollen Dellan Vice Para.

CM 801 (Nevland 10/01/83)

Page 18 of 34

## SECTION 60600 - AGREEMENT

THIS AGREEMENT is dated as of the \_\_\_\_\_\_ day of \_\_\_\_\_ Hay \_\_\_\_ in the year 19,97

by and between GULF UTILITY COMPANY (hereinafter called OWNER) and <u>WEARTON-SHITE, INC.</u> (hereinafter called CONTRACTOR).

OWNER and CONTRACTOR, in consideration of the mutual covenants hereinafter set forth, agree as follows:

ARTICLE 1. WORK.

CONTRACTOR shall complete the WORK as specified or indicated in the OWNER's Contract Documents entitled Contract B; Off-Site Reuse System Improvements.

The WORK is generally described as follows: Providing trenching, clearing, piping, valves, equipment, conduit, wiring, instrumentation and control hardware, SCADA modifications, PLC programming changes, revised graphic interface screens, and all control software adjustments for communications and control functions between three golf course reuse sites, San Carlos WTP, Three Oaks WWTP and Corkscrew WTP.

ARTICLE 2. CONTRACT TIMES.

The WORK shall be completed within (480) 120 successive days from the commencement data stated in the Notice to Proceed.

ARTICLE 3. LIQUIDATED DAMAGES,

OWNER and the CONTRACTOR recognize that time is of the assence of this Agreement and that the OWNER will suffer financial loss if the WORK is not completed within the time specified in Article 2 herein, plus any extensions thereof allowed in accordance with Article 12 of the General Conditions. They also recognize the delays, expense, and difficulties involved in proving in a legal proceeding the actual loss suffered by the OWNER if the WORK is not completed on time. Accordingly, instead of requiring any such proof, the OWNER and the CONTRACTOR agree that as liquidated damages for delay (but not as a penalty) the CONTRACTOR shall pay the OWNER \$1,000 for each day that expires after the time specified in Article 2 herein.

Further, as liquidated damages for CONTRACTOR's delay in submitting its Record Drawings, or its Schedule of Values, the CONTRACTOR shall pay the OWNER \$1,000 for each day that expires after the time specified in Sections 01300, 01301, and 01311 of the General Requirements.

ARTICLE 4. CONTRACT PRICE.

OWNER shall pay CONTRACTOR for completion of the WORK in accordance with the Contract Documents in current funds the amount set forth in the Bid Schedule(s).

ARTICLE 5. PAYMENT PROCEDURES.

CONTRACTOR shall submit Applications for Payment in accordance with Article 14 of the General Conditions. Applications for Payment will be processed by ENGINEER as provided in the General Conditions.

MW-081595 1324022.053501 - CONTRACT B - AMENDMENT NO. 1 OFF-SITE REUSE SYSTEM IMPROVEMENTS AGREEMENT

PAGE 00500-1

A. 20 of 34

## ARTICLE 6. CONTRACT DOCUMENTS.

The Contract Documents which comprise the entire agreement between OWNER and CONTRACTOR concerning the WORK consist of this Agreement (pages 00500-1 to 00500-3, inclusive) and the following attachments to this Agreement:

- o Notice Inviting Bide (pege 00030-1).
- Instructions to Bidders (pages 00100-1 to 00100-5, inclusive), with Minority Business Enterprise (MBE) Services directory attachment.
- o Access Agreement (page 00101-1).
- Bid Forms including the Bid, Bid Schedule(s), Information Required of Bidder, Bid Bond, and all required certificates and affidevits (pages 00300-1 to 00300-13, inclusive).
- o Performance Bond (page 00510-1).
- o Payment Bond (pages 00620-1).
- o General Conditions (pages 00700-1 to 00700-38, inclusive).
- o Supplementary General Conditions (pages 00800-1 to 00800-9, inclusive).
- o Technical Specifications consisting of 11 Divisions, as listed in the Table of Contents.
- o Drawings as listed in the Table of Contents/List of Drawings.
- o Addendum number 1
- Change Orders which may be delivered or issued after Effective Date of the Agreement and are not attached hereto.

There are no Contract Documents other then those listed in this Article 6. The Contract Documents may only be amended by Change Order as provided in Paragraph 3.3 of the General Conditions.

## ARTICLE 7. ASSIGNMENT

No assignment by a party hereto of any rights under or interests in the Contract Documents will be binding on another party hereto without the written consent of the party sought to be bound; and specifically but without limitation monies that may become due and monies that are due may not be assigned without such consent (except to the extent that the effect of this restriction may be limited by law), and unless specifically stated to the contrary in any written consent to an assignment, no assignment will release or discharge the assignor from any duty or responsibility under the Contract Documents.

OWNER and CONTRACTOR each binds itself, its partners, successors, assigns and legal representatives to the other party hereto, its partners, successors, assigns and legal representatives in respect of all covenants, agreements and obligations contained in the Contract Documents.

AGREEMENT

Page 21. of 34

IN WITNESS WHEREOF, OWNER and CONTRACTOR have caused this Agreement to be executed the day and year first above written.

OWNER Gulf,Uvility Company m James W. Moore, President Bv

hak Katulan M. Bel Attest Kathleen H. Bebcock

## Address for giving notices

P.O. Nox 350

Estero, FL 33928

Approved as to Form:

(Signature)

(Title)

CONTRACTOR Wharton-Smith, Inc.

1

By <u>George E. Smit., President</u> [CORPORATE SEAL]

Attest ...

William C. Robinson, Jr., Secretary

Address for giving notices P. O. Box 471028 Lake Monroe, FL 32747

License No. CG C032669

Agent for service of process: George E. Smith

### AGREEMENT CERTIFICATE (If Corporation)

STATE OF Florida ) SS: COUNTY OF Seminole )

I HEREBY CERTIPY that a meeting of the Board of Directors of the \_\_\_\_\_

Wharton-Smith, Inc.

"RESOLVED, that \_\_\_\_\_ George E. Smith

of the Corporation, be and is hereby authorized to execute the Agreement dated <u>Hay 2,7</u> 19\_92 by and between this Corporation and GULF UTILITY COMPANY and the his/her execution thereof, attested by the Secretary of the Corporation, and with the Corporate Seal affixed, shall be the official act and deed of this Corporation."

I further certify that said resolution is now in full force and effect.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed the official seal of the corporation this <u>22nd</u>, day of <u>Ney</u>, 19<u>97</u>.

ella Chi-1

William C. Robinson, Jr.

(SEAL)

MW-061595 1324022.053501 - CONTRACT B - AMENDMENT NO. 1 OFF-SITE REUSE SYSTEM IMPROVEMENTS AGREEMENT

PAGE 00500-4

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## BID SCHEDULE- LUMP SUM

Schedule of prices for construction of Contract B; Off-Site Reuse System Improvements in accordance with the Contract Documents.

No.	Description		Ar	nount
1.	Provide reuse monitoring system improvements including Remote Telemetry Units, wiring, instrument- ation and control hardware, complete with ell associated attachments and appurtenences for three reuse statione, Three Oaks WWTP and Corkscrew WTP,	Lump Sum	s/I	5,000 =
2.	Provide SCADA modifications, PLC programming changes, revised graphic interface acresns, and all control software adjustments to enable commun- ications and control functions between three reuse stations, San Carlos WTP, Three Oaks WWTP and Corkscrew WTP.	Lump Sum	<u>, e</u>	0,000 œ
3.	Provide piping, valves, conduit, trenching, equipment and assoc- iated attachments and appurten- ances for three reuse stations, Three Oaks WWTP and Corkscrew WTP.	Lump Sum	\$7	2,000 <b>3</b>
	For the lump sum of \$	E (Items 1-3 7 000 (Price in Figu		
	Two Herebe	Sirty - S	Enon Th	ousan De

MW-082195 1324022.053501 - CONTRACT B OFF-SITE REUSE SYSTEM IMPROVEMENTS

BID FORMS PAGE 00300-5

Pg. 24 of 34

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:

	Motice to Proceed
<b>TD</b>	Musiton-Smith, Inc. 5600 Mariner Streat, Sulte 200 Tampa, Florida 33609
•	Attention: Mr. Grady Higginbothow
	Project Gulf Utility Commany Contract 8 NO.
	Construction Contract No.
	Type of Contract Lump Sum
	Amount of Contract \$267,000
fully as Your a The as	
	ACCEPTANCE OF NOTICE
_	Whacter - Smith her. (Through OFFICE)
thia —	27 day of May 19 97. And All galet
	The Project Mange

Chil 201 (Revised 10/01/65)

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## Attachment 2

Photographs taken on July 22, 1997 and July 24,1997 of the One Million Gallon Reject Holding Tank

# Pg. 27 of 34

## **CN1 CX36**

## GULF UTILITY COMPANY WATER OPERATIONS ERRORS IN 1996 TEST YEAR FLOWS

1.	Plant Capacity (mgd)	1995 (1) 4.215	1 <b>998</b> (2) 4.215
2.	Average of Five Day Max. (mgd)	2.746	2 746
3 4	Florida Gulf Coast University(Per Contract) 430 ERC x 365 Gal./ERC (b)	2.746	0.073 0 157 2 976
5	Required Fire Flow(a)	0.180	0.180
6	Margion Reserve(a)	0.283	0.283
7	Total Flows (mgd)	3.209	3 439
8	Used & Useful (5/1)	76 15% (a)	81.59%
9	Non-Used & Useful	23 85%	18.41%

(a) Source . Page 20 of Order No. PSC-97-0847-FOF-WS (b) Source . Page 35 of Staff's Momoradum Dated 5/29/97

(b) Source Page 35 of Staffs	Momoradum Dated 5/2
5 Max Days (mgd)	2,748,000
Avg No of ERC'S	7,526
Gala/ERC	365

### GULF UTILITY COMPANY WATER OPERATION ADJUSTMENT TO NONUSED AND USEFUL PLANT

	Nonused and Useful Plent						
		Perce	nt	Inv	Investment		
	Amount(a)	Order(b)	Adjusted(b)	Order	Adjusted		
	(1)	(2)	(3)	(4)	(5)		
Treatment Equipment (Net)	\$ 2,774,152	23.85 %	18.41 % \$	661,635	\$ 510,721		
Membrane Unit	104,000	23.85	18.41	24,804	19,146		
	\$ <u>2,878,152</u>		\$	686,439	\$868		
Difference					\$ (156,571)		

(a) Staff's Workpapers (b) Source Page 1 , Columns 1 & 2, Line 9

#### GULF UTILITY COMPANY WASTEWATER OPERATIONS ERRORS IN 1996 TEST YEAR FLOWS THREE OAKS WWTP

		1995	1996
1	Capacity of Plants(mgd)	(1) 0.750	(2) 0.750
2	Ave Daily Flow in Max Month(mgd)	0.428	0 428
3 4 5	Annual Growth 1996 495 ERC x 152 Gals./ERC (b) Florida Gulf Coast University (Per Contract)		0.075 0.052
6	Margin Reserve	0.113	0 113
7	Total Flow	0.541	0 <b>66</b> 8
8	Percent Used & Useful	72.11%(a)	89.07%
9	Percent Non-Used & Useful	27.89%	10 93%

(a) Source . Page 23 of Order No. PSC-97-0847-FOF-WS	
(b) Source : Page 42 of Staff's Momoradum Dated 5/29/97	
Avg Daily Flows - Max Month - gd	428,000
Avg No of ERC'S	2,817
Gals/ERC	152

		Nonused and Useful Plant Percent			âre	invesiment		
	Adjustment for Flows	Amount (1)	Order(b) (2)	Adjusted(b) (3)	Order (4)	Adjusted (5)	Difference (ð)	
1 2	Treatment Equipment(Ne0(a) Acc't 354,380,381,382	\$ <u>4,105,693</u>	27.89	10.93	\$ <u>1,145,078</u>	\$448,752	\$ (898,328)	

Remove investment in San Carlos and Phases 1 & 2 in Three Oaks Plants

3 4 5	Net investment Total (Line 2 ) Three Caks - Phase 3(c)	\$ 4,105,593 1,789,899	0.1083	0 1093	\$ 448,752	\$ <u>195,636</u>	
6	Difference	\$ <u>2,315,794</u>					\$ (253,116)

7 Total

\$ (949,442)

(a) Staff's Workpapers (b) Source Page 1 , Columns 1 & 2, Line 9 (c) 13 Month Average, Included in MFR'S , Exhibit 6

	Plant	Dep	Net Plant
Three Oaks WWTP - Phase 3 Clorine Contact Tank ( Page 12 of Order)	\$ 1,858,175 4,480	\$ 70,754 1,982	\$ 1,787,421 <u>2,</u> 478
	1,862,635	72,736	1,789,899

#### GUC-97 AZ200. BP256 GULF UTILITY COMPANY WASTEWATER OPERATION CIAC OFF-SETTING MARGIN RESERVE

.

.

	Description	Total Ptant(Nat) (2)	Nonused & Useful	Used <u>&amp; Useful</u>	<b>% Margin</b> Reserve(b) (5)	Order (6)	Adjusted (7)	Difference (8)
	Investment in Mergin Reserve					Investme	<u>nt</u>	
1 2 3	Treatment Equipment(Net) Order (Acc'l 354,380,381,382) Three Oaks Phase 3	\$ 4,105,693 3 1,789,899	1,144,257 195,636	\$ 2,961,436 1,594,263	20.85 16.92	\$ 617, <b>49</b> 8	\$ 269,749	
4	Difference							\$ 347,747

5	Off-Setting CIAC	CIAC	
6 7 8 9 10	Prepaid Connection Fees(a) Investment ( Line 2 ) Less Prepaid Fees ( Line 5) 50% x Line 7 Total(Line 6 + Line 5) Amortization of CIAC @ 3.04%	\$ 350,978 \$ 259,749 	
11	CIAC ( Net )	<u>24</u> 78,7	õ

(a) Total Prepaid Connection Fees - \$	350,978 ( Page 30 )			
(b) Source Appendix E	Per Order	r	As Adjusted	1
	Mgd	%	Mgd	%
Flows	0.428	79.15	0.555	83.08
Margin Reserve	0.113	20.85	0.113	16.92
Total	0.541	100.00	0.668	100.00

Exhibit 24	Appendix G
Staff's Audit Report	Page 1 of 1
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Staff determined 13 month average accumulated amortization using the company number and compared these amounts to the company projected accumulated amortization of CIAC.

	Water	<u>Wastewater</u>
Per staff 13 mth. avg. 9/96	\$2,826,953.53	\$1,877,617.73
Per company A-14	2,942,325.00	1,976,074.00
Difference	\$ (115,371.53)	\$ (98,456.33)

The staff computation does not include forecasted CIAC not yet recorded. This CIAC is for the University of \$261,350 and for the Force main on Corkscrew of \$127,525.92. Even if these were amortized for an entire year, using the average CIAC amortization, the increase would only be \$11,588 for both water and wastewater, not the \$213,827.86 difference above.

RECOMMENDATION: The company should recompute amortization on cash using a yearly composite and not true-up contributed property to those rates. Staff did not compute the effects on accumulated amortization.

Water expenses need to be reduced by \$12,966.85 and wastewater expenses increased by \$7,328.67.

Rate base should be decreased by \$115,371.53 for water and \$98,456.33 for wastewater.