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September 26, 1997

Ms. Blanca S. Bayo, Director Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee FL 32399-0870

Dear Ms. Bayo:

RE: 0

Docket No. 970001-EI

Enclosed for official filing are an original and ten copies of Gulf Power Company's Post-Hearing Reply Brief to be filed in the above docket.

REGEIVEL 28 ~ Sincerely, isan D. Cranmer

Susan D. Cranmer Assistant Secretary and Assistant Treasurer

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### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

IN RE: Fuel and Purchased Power ) Cost Recovery Clauses and ) Generating Performance Incentive ) Factor )

Docket No. Filed: 970001-EI September 26, 1997

## GULF POWER COMPANY'S POST-HEARING REPLY BRIEF

Gulf Power Company ["Gulf Power"], by and through its undersigned attorneys, and pursuant to Rule 25-22.038(3), Florida Administrative Code, and in accordance with the Order Establishing Procedure in this docket, Order No. PSC-97-0794-PCO-EI, hereby submits the Company's post-hearing reply brief on issues 9-12 as identified in Order No. PSC-97-0976-PHO-EI.

#### DISCUSSION

The basic issue to be resolved in this proceeding is how the transmission cost component of economy transactions is to be treated with regard to the fuel cost recovery clause. Gulf Power Company's position is that the seller in an economy transaction should reflect the transmission service revenues as a credit to base rates in the utility's surveillance reports to the Florida Public Service Commission ("FPSC" or "Commission"). [Tr. 193, 199-200] For the seller, the transmission service revenues should not be allocated to the fuel cost recovery clause as proposed by Florida Power and Light and Florida Industrial Power Users Group. [Tr. 199-200] The use of a third party for transmission service does not change this position since there is no longer a meaningful distinction between transactions involving third party transmission costs and economy transmission costs between two directly interconnected utilities. [Tr. 194] The purchaser in an economy transaction should be allowed to recover the purchase price, including DOCUMENT NUMBER-DATE

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the transmission component, just as it has done in the past before the transmission component was separated as a line item. This is because the purchaser sees the economy energy transaction as though it were nothing more than a fuel resource. If the total price, regardless of its components, is less than the purchaser's cost to generate the energy, the purchaser will buy the lower priced energy and pass the benefit of lower priced energy to its customers through the fuel cost recovery clause. [Tr. 200]

Florida Power and Light and Florida Industrial Power Users Group take the position that the selling utility in an economy transaction should credit the transmission service revenues to its fuel cost recovery clause. There are two reasons why the transmission service revenue should not be credited to the fuel cost recovery clause. The most important of those reasons is that doing so would result in a "double-dipping" with regard to the selling utility because the selling utility would be crediting the same revenues twice: once to the transmission service customers through subsequent annual adjustments to transmission rates under the jurisdiction of the Federal Energy Regulatory Commission, and a second time to all retail customers through the fuel cost recovery clause . [Tr. 199-200, 205-06] The long-term impact of this "double-dipping" would be that the retail customers would pay more in base rates.

FERC Orders 888 and 888A require that revenue from non-firm (economy transactions) be reflected as a revenue credit in the setting of firm transmission rates under the FERC's juridiction. [Tr. 222-23, See FERC Order 888 at page 304 and FERC Order 888A at page 247] The firm rates are set annually and would reflect the credit from transmission revenues associated with economy sales. Thus, the wholesale customers would pay less transmission service cost leaving these costs to the retail customers. The seller only receives one revenue

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stream but, under the proposals adopted by other utilities in this docket, would provide credit for these revenues to the customers twice. This would be an inequitable result. The eventual result of this "double-dipping" would be that retail customers would pay more in base rates. [Tr. 196]

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The second reason that the transmission revenues should not be placed in the fuel clause is that transmission has traditionally been treated by this Commission as a base rate item. [Tr. 269] The transmission service revenue is from the use of the seller's transmission system, a base rate item. The transmission system is not a part of the seller's fuel resources and should not be treated as such. FERC 888 and FERC 888A each require the seller in an economy energy transaction to separately account for the economy energy transmission service component in a sub account of FERC Account 447, Sales for Resale. [See FERC Order 888 at page 381 and FERC Order 888A at page 383] These revenues are not accounted for in a fuel sub account because they are not fuel items. The transmission service revenues are not fuel items; they should not be treated like a fuel item and should not be flowed through the fuel cost recovery clause.

#### CONCLUSION

The treatment of the transmission service cost component of economy transactions should be different depending upon whether it is viewed from the position of the buying utility or the selling utility. The selling utility should be permitted to credit the transmission service revenues to base rates. This would prevent the seller from having to credit the transmission service revenues to customers twice: once to transmission customers through FERC approved rates and a second time to retail customers through the fuel adjustment clause. The purchasing utility should be allowed to recover the transmission cost component through the fuel cost recovery clause.

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This is the proper method of accounting for the transmission revenues in light of FERC Order 888 and 888A.

Respectfully submitted this 26th day of September, 1997.

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## BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

IN RE: Fuel and Purchased Power Cost Recovery Clause with Generating Performance Incentive Factor

Docket No. 970001-EI

#### Certificate of Service

I HEREBY CERTIFY that a true copy of the foregoing was furnished by hand delivery or the U. S. Mail this  $26^{\cancel{6}}$  day of September 1997 on the following:

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