Official Commission Reporter

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## IN ATTENDANCE:

Affairs.

CHARLIE BECK, Office of Public Counsel.

RICK MOSES, FPSC Division of Communications.

DICK DURBIN, FPSC Division of Consumer Affairs

THELMA CRUMP, FPSC Division of Consumer Affairs

JENNIPER ERDMAN-BRIDGES, FPSC Division of Consumer

SANDY SIMMONS, FPSC Division of Records & Reporting

PAGE NO. NAME MASON SCOTT Direct Statement LOIS BODIN Direct Statement KEITH MILLER Direct Statement MARY J. KOCH Direct Statement JOANNE MATSON Direct Statement CERTIFICATE OF REPORTER 

## ROCEEDINGS

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(Hearing convened at 6:35 p.m.)

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CHAIRMAN JOHNSON: Ladies and gentlemen, we're going to go ahead and call the hearing to order here tonight. Counsel, could you please read the notice.

MS. CALDWELL: Pursuant to the notice under Section 120.54 Florida Statutes, the Florida Public Service Commission will hold a rule development workshop at this time and place to consider amendments to rules relating to customer preferences for local, local toll and toll provider.

CHAIRMAN JOHNSON: We'll take appearances.

MS. CALDWELL: Diana Caldwell, Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399.

MR. BECK: My name is Charlie Beck. I'm with the Office of Public Counsel in the Claude Pepper Building Tallahassee. Our office represents consumer interest before the Public Service Commission. Also with me here tonight is Earl Poucher -- Earl, could you raise your hand -- he is also here in the Public Counsel's office this evening.

CHAIRMAN JOHNSON: Welcome. My name is Julia Johnson. I'm the Chairman of the Florida Public Service Commission, and seated to my left is

Commissioner Joe Garcia. We will be the panel that
will hear all of the testimony that is taken tonight,
but the full Commission will, indeed, hear the final
rule and be involved in the process as we reach our
final deliberations.

Now, that noise that you're hearing is our Internet connection. It may not be -- we may have to go off the record but let me explain to you what we're doing here.

We're holding hearings throughout the state of Florida. And what we've done was provided as a part of our home page for the Public Service Commission, we have a web site so that people that have computers that actually have speakers can dial in and listen to all of our hearings.

We also have a process that via the Internet, if you have a complaint you'd like to file, and if you don't want to use our 1-800 number, that number is listed in our brochure. But you can actually file your complaint via your computer sitting at home over the Internet. The web site and the dial-in numbers are provided in our literature.

But, again, for the purpose of allowing those that want to just listen in at their homes, we

have provided for this to be transmitted over the Internet. I'm going to go off the record for just a few moments to make sure that connection is clear. It sounds as if, perhaps, it is not. I apologize for any inconvenience, but I'm going to break for a few moments so that we can make sure our citizens from the across the state can, indeed, listen in. Let's go off the record.

(Off the record.)

the record. It appears as if we've lost the Internet connection, so citizens may not listen in to our hearing this afternoon. But I didn't want to delay the process for those of you who were actually here to testify before us. They may try to reconnect that through our satellite link, I think, in Tallahassee, but we're going to go ahead and proceed with the hearing. We'll leave it on because they may, indeed, hook it back up.

I had mentioned to you a little earlier that we have this -- our Special Report. The Special Report and the documents that were provided out front are designed to provide you with more information on the slamming process.

Slamming has been a big problem in the state

of Florida. In 1991 we had about 30 complaints, and last year we had over 3,000 complaints.

Currently we do have rules that are designed to help protect you from this offense, but, again, we've seen increasing numbers of actions; we've seen different types of methods used to change people's telephone service without their authorization. So we're looking for ways to strengthen our rules.

Public Counsel and the Attorney General's office have both been very involved in this process and they will be making suggestions and will be participating in our hearings to help us strengthen our rules and come up with better ways to protect the customer.

In the meantime, we do, again, have the literature out front that provide some suggestions how to perhaps you could help guard against this yourselves.

One is -- and I know we have even the applications for the Department of Agriculture's "No Solicitation Program."

Oftentimes we hear complaints that people, when they come home from work or come in in the afternoon, their telephone starts ringing and it's telemarketers offering them services, offering them

gifts, offering different things to them. And most of them say they would rather just not receive the calls. Well, through the Department of Agriculture, if you'd like to complete the application, and for a small fee, I believe it's \$10 initial fee, \$5 thereafter, you will have your name put on a list and you will no longer -- or should no longer receive calls from telemarketers.

Another telecommunications device is for you to call your local company and ask for a PIC freeze.

That is a way by which you tell the local company "I just don't want my service changed" and the telemarketers won't be able to call or send in anything to the local company saying that your service is changed. You will actually have to go through an affirmative effort yourself and contact the local company in order to get your service changed. So that PIC freeze is, indeed, a way to guard against and protect yourselves from this happening.

But today we're here to hear from you. We have numerous Staff members here to assist you if you have complaints, if you have ongoing complaints. Let me go ahead and give you the names of those Staff members so that during the course of your testimony we may direct you to our Staff members.

There's a gentlemen in the far back Mr. Dick Durbin, you can probably see the back of his head, he's on our computer there and he can -- if you have a complaint or an ongoing file, we have people waiting in Tallahassee tonight that are working the lines tonight that will try to assist us. Ms. Thelma Crump is the lovely lady in the brown suit there. She is in our Consumer Affairs Department, too, and she can provide you with any assistance you might need. Jennifer Bridges is also there in the red suit. She's available. Sandy Simmons is the one that's been desperately trying to get the Internet back up and running. Rick Moses, and you'll hear from him a little later. He's going to go through the proposed rule, and if you have any questions on the proposed rule, or more so suggestions as to how we might even strengthen it more, we are amenable to that and would welcome that testimony. Joy Kelly is our court reporter. At the appropriate time, I'll have you stand and swear you in, because your comments will be part of an official transcript and a part of our record, and we can use your comments in our final deliberations when we make our decision and that's why we have the process of swearing you in. I don't think I left anyone off. Diana Caldwell introduced herself.

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So with that, let me turn this over to Mr. Rick Moses, and he is going to overview our current rule.

commissioner GARCIA: Ms. Simmons is going to try to hook us up to the Internet while he does that, so don't let that --

record? We're going to go off the record for just one second.

(Off the record.)

CHAIRMAN JOHNSON: We're going to go back on the record. Mr. Moses.

MR. MOSES: Thank you, Chairman Johnson.

The proposed limits to the rules will do the following for you: They will apply to all companies providing local telephone service, local toll, which is also known as intraLATA service, and your traditional long distance service.

They will require additional information to be printed on the bill. That information includes the name of the company, the type of service provided and a toll-free service number for each of the providers. This will require the consumer's authorization and will limit the ways in which a preferred company may be changed. The change may only be made if one of the

following occurs: The company has a signed Letter of Agency that contains sufficient information to verify that the consumer's authorizing the change, or the company has received a customer-initiated call, has obtained the consumer's consent to have the conversation recorded, has recorded the consent and recorded the number that is going to be changed. Or that an independent, unaffiliated firm has verified the consumer's request or that the company has received a consumer's change request and responds by mailing an informational package, which explains the changes, verifies information and requires a signed statement acknowledging the change.

A company may not combine the letter of agency with any inducement on the same document. This is going to eliminate some of the sweepstake entries that you have seen at flea markets. It will also eliminate any check endorsements, and some other companies offer, like Sky Miles and various other things, these will all be eliminated with these proposed rules.

When a company is soliciting in writing or by telephone, the inducement may not be misleading or disceptive. If a person is slammed, charges for the change and all charges billed on behalf of the unauthorized provider for the first 90 days must be credited to the consumer. Upon notification by the consumer, the consumer must be switched back to the original carrier or the provider of his or her choice. And that's a summary of the rules.

seated.

chairman Johnson: Thank you. At this time, if anyone here would like to testify if you can stand, I'm going to go ahead and swear all the witnesses in at this time. If you could stand and raise your right hand. Just those that are going to testify.

(Witnesses collectively sworn.)

CHAIRMAN JOHNSON: Thank you. You may be

And Public Counsel will be calling the names of the customers that would like to present testimony tonight.

For those of you who do not want to actually make an oral presentation, there is a sheet here for your written comments, if you'd like to write those tonight and hand them to one of the ladies or gentlemen in the back with the Commission that will be fine, or if you'd like to mail it in at a later date that also will be fine.

And with that, are there any other matters

before we call the first customer? Public Counsel?

MR. BECK: Thank you, Commissioner Johnson first witness is Mason Scott.

## MASON SCOTT

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

## DIRECT STATEMENT

WITNESS SCOTT: I'm not really sure I know what I want to say here.

your name and address so we've got it for the record.

WITHESS SCOTT: Mason Scott is my name, 17027 Wayzat Court in North Fort Myers.

I resolved this myself, the problem that I had, over a year ago, after I found out that there was really nobody that was going to help me resolve it; everybody wanted to listen but nobody really wanted to help resolve it. And if I hadn't been in a position to spend probably between 40 and 80 hours on the telephone myself, it probably still wouldn't be resolved.

I got slammed, I guess as most people did here a little -- about a year and a half ago. I got

my local telephone bill; it was about \$150 more than it should have been because I had a different carrier.

I called them to find out -- called United
Telephone to find out what the problem was, and she
said I changed carriers, which I had not done.

I asked them to make a correction. She said she couldn't because the bill was over 30 days old. I had just gotten the bill that day.

talking about extensive -- investigation on my own, I found out that it was a company that didn't exist; a company that did not have a Letter of Transmittal in Washington D.C. The company had been doing this all over the state, I found out from one of your own staffers. It was a company you couldn't contact. They were doing second-party billing through a company that did not have a contract with United Telephone to do billing. They were doing a second-party billing through a company that did have a contract with United Telephone. They were delaying the bill deliberately for over 30 days, so it could not be contested with the local carrier. You had to, in fact, protest it to the original so-called provider.

They charged me over 78 cents a minute for my phone calls, and if I had not been very persistent

my telephone would have been cut off. But --

MR. MOSES: Mr. Scott, could you tell us the names of these companies?

destroyed all of my notes about three or four months ago. I figured it was a moot situation. We got my money back and they settled down for a long time. It was Long Distance Services was the name of the company that billed me, or said that I used their company. I don't recall the two billing companies. I think Mr. Durbin has the name of the companies that were involved.

agent who did not have the contract with UTS was at another telephone at the same desk, probably, at the company in Texas. Because the only way I got the information that I got was because at each step of the line I threatened each person that I spoke with with including them in a lawsuit if they didn't help me. They were either part of the solution or they were a part of the fraud. And that's exactly the way I put it.

And by doing that and by going all the way -- actually the vice president, or one of the vice presidents of AT&T in New Jersey -- I managed to

accumulate most of the information that I got.

MR. MOSES: Just for the record, Mr. Durbin

just came up and he looked up your complaint and it
was Phone Calls, Incorporated was the company at

5 | fault.

withess scott: But that's not the company
that was doing the billing. They were billing through
another company who was billing through a different
biller who was billing to another biller who was
holding it and delaying it so that the telephone
company here couldn't --

commissioner GARCIA: I'm sure Mr. Durbin pointed it out, but that company in particular we have got a proposed fine against them of \$860,000.

withese scott: That means nothing, because you can't find them. They have a post office box and no telephone number.

COMMISSIONER GARCIA: That's one of the things --

WITHESS SCOTT: Somebody that probably doesn't exist.

COMMISSIONER GARCIA: That's one of the things that our rules are going to try to address, in terms if they are not certificated within the state, we can get the underlying carrier in these cases,

because they are providing service to someone else, and that's one of the things we're going to tighten up in the rule.

WITHESS SCOTT: I can tell --

CHAIRMAN JOHNSON: Mr. Scott -- not to interrupt you. I can wait until you.

can tell you all of this started when my wife called ATET to just ask them about the \$100 check, because most of that stuff is a bunch of baloney and fraud anyway. Just call them up and see what it is.

Because we know what we get; we're with Worldcom, or the company that Worldcom took over, and we have been satisfied with their business for years and it was the best rate going. So just call them; just see what they say.

Within -- well, the next month is when we got the bill of being slammed. So it happened then.

Now, while I was talking to AT&T on two different occasions, talking to them to try to get this situation cleared up, because I figured out where it started from. I did find out that it was an AT&T subcarrier; somebody that contracted with AT&T to use their long distance lines, the so-called Phone Calls, Incorporated, or Long Distance Services is another

one --

commissioner GARCIA: That was important, though. That hundred dollar check from AT&T, the one who have the underlying carrier -- I'm sorry, AT&T was representing itself through that check.

WITHESS SCOTT: No. Let me finish.

COMMISSIONER GARCIA: Okay.

ATET was the primary -- or the carrier. These people were contracting ATET lines, but there was a group of companies contracting ATET lines that were allowed to use ATET's name. Because when I talked to the gentlemen I spoke with in New Jersey in ATET, he told me that the 800 number on the check was not an ATET number. That was not a number that you called to get ahold of anybody in ATET. It was some of their contractors.

commissioner GARCIA: Let me just take you back for a second. You had a check that said AT&T on it.

WITHESS SCOTT: Right.

COMMISSIONER GARCIA: For \$100.

WITNESS SCOTT: Right. If you change your service you get the \$100.

COMMISSIONER GARCIA: And on there was a

phone number.

WITHESS SCOTT: 800 number.

would do you were thinking when you got that check, if I cash this check I'm obviously going to join AT&T.

WITNESS SCOTT: That's obvious. I mean that's explicit in there.

commissioner GARCIA: That's explicit. But what you found out when you called AT&T -- at least they were denying that -- they were the carrier but they weren't the phone company.

WITNESS SCOTT: This was after the fact. Okay.

what happened when I was talking to AT&T after the slamming to try to get this all straightened out, was that while I was talking -- I was on hold while they were talking to someone for over a hour at one particular point. While that conversation was going on, I got beeped in from AT&T. And it was somebody trying to sell me AT&T services again. I thought it was kind of odd. I just thought it was coincidental. I don't believe that much in coincidence but I thought it was rather coincidental. But it happened again at another time.

Within 30 minutes of my starting the call --

because when you call AT&T just for information or anything, you channel yourself through the process, you have to select whether you are or are not a customer. And when you select -- apparently when you select that you are not a customer of theirs, it automatically starts a cycle in their computers that generates a call back. Because in both times -- both times it was within 30 minutes -- within 45 minutes, I should say; once was 30 minutes, once was 45 minutes of my initiating the call that I got the call. In fact, both times I was still on the line to AT&T when this happened.

COMMISSIONER GARCIA: That's incredible.

withese scott: I'd be willing to bet that you could do that with any telephone at any point in time.

But what I found out, again, was that it was one of their subcarriers that was doing all of this, and when you called in about the information on the check, it was my good guess that that generated the change right there. They never were able to produce a letter, you know, of authorization, which they said they had. Both the billing agents said they had it; neither one of them had it. They refused to give me the name of the carrier, they refused to give me the

phone number of the carrier; the address of the carrier. In fact, when I did find out what they were 2 the carrier, Long Distance Services, had a post office 3 box in Arlington, Texas, and had no phone number. Basically the same, I think, is true for the second or the parent company, Phone Calls, Incorporated, or 7 whatever it was in Arlington, which also -- which didn't have letter of transmittal with the FCC because I called and talked to the FCC. 9 So through my own persistance I got my money 10 back; actually I got it back twice. 11 CHAIRMAN JOHNSON: Who refunded you the 12 13 money? Who provided the refund checks? WITNESS SCOTT: The first time UTS 14 finally -- they put a hold on it and then they took it off the bill. And then they just erased it from the 16 17 bill. And then somewhere down the line after their threats continued from me, we got a refund from the carrier, the billing agent I should say, with the billing agent. And so then it was applied as a credit. 21 22 COMMISSIONER GARCIA: Got you. 23 CHAIRMAN JOHNSON: Okay. I see. You stated 24 that you contacted the FCC, and I think earlier you

said you contacted the Public Service Commission also?

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WITHESS SCOTT: That's correct.

CHAIRMAN JOHNSON: What happened through that process? You say that you resolved the problem yourself but --

withess scott: Well, Mr. Durbin was very nice. He told me they had a lot of trouble with that company and that were trying to catch them. Basically that's what it boiled down to.

WITNESS SCOTT: And if I wanted to -- there was no need to file a complaint. It was obvious nothing was going to be done as far as me getting my phone bill and my own problem straightened out. It was up to me to do it, so I did it. And then after I found out what I found out, I knew there was nothing you or anybody else was going to be able to do to get anything because they don't exist; they are all just paperwork companies.

COMMISSIONER GARCIA: We could have gotten you not to be billed by your phone company.

withess scott: No, it was too late because the bill was over 30 days. This company -- the bill comes in on time from this company, it's a current bill. But if the bill is over 30 days old they cannot do anything with it. The only reason they cijusted it

off because the company finally failed to produce the letter -- my authorization letter saying I was changing. It was after -- that took probably four weeks, five weeks --

you they couldn't do anything about it because the bill was over 30 days old?

WITHESS SCOTT: Right.

give a call to United on this particular case? I know we've got them here, but we're not going to interrogate them now. But if we could call United and find out about the particulars of this case.

witness scott: United was extremely nice about the whole thing.

COMMISSIONER GARCIA: They should have been a little bit nicer.

mitness scorr: They couldn't have been nicer. From what she explained to me it was understandable. And it was understandable that the company knew exactly what they were dealing with and how to circumvent.

CHAIRMAN JOHNSON: Mr. Scott, those are the kinds of things -- some of the the issues you raised in terms of how the consumer can get caught up in the

red paper, the 30 days, and after that the local company perhaps can't provide the kind of protection that the customer might need or want. Those are the kinds of things we're trying to consider in this particular — with this rule workshop process that perhaps we can amend those rules and provide for greater assistance. Because obviously you have the ability and the time and took the effort and you said from 40 to 80 hours to resolve this, and we're trying to figure out ways so customers don't have to go through what you had to go through in order to get those refunds.

withess scorr: That sounds all well and good, but it was a year and a half ago and I'm sure this wasn't the first that this happened to.

COMMISSIONER GARCIA: You certainly weren't.

You weren't --

WITNESS SCOTT: So a year and a half is a long time to be looking for solutions. It should have been done a long time ago. There's fairly simple solutions to this whole thing.

COMMISSIONER GARCIA: Why don't you give us one suggestion.

WITHESS SCOTT: The one suggestion he had there was to require a signed letter of agency, was

that correct? So they have to register themselves with the state. So that was one of my own ideas was that if they aren't registered with the state, they shouldn't be allowed to bill into the state.

Second one is if they can't provide an address, and a contact phone number and person — because I couldn't get either, none of them — to the local — well mto the state at least, then they shouldn't be allowed to do business in the state. And I think it probably should go all the way to the local phone companies, the local carrier. They shouldn't be allowed to bill if they don't know who is billing.

COMMISSIONER GARCIA: I think that is part of the rule, is it not?

MR. MOSES: The bill has to have the certificated name of the company that they are billing on behalf of --

WITHESS SCOTT: -- the phone company have that information.

COMMISSIONER GARCIA: In other words, United should not be able to bill for any company that's not certificated within the state of Florida.

WITHESS SCOTT: That's correct.

COMMISSIONER GARCIA: That is part of the

withess scott: But I think that United should also have information available to their customers. If I get billed through United I should not have to go all the way to Tallahassee and back to try to find out who the company is.

COMMISSIONER GARCIA: I think under the rule -- it's required that the name should be there, but it will be required to be on the bill and require the number of the company.

WITNESS SCOTT: Is that the carrier or is that the billing agent? Because this billing agent's number was on the bill.

MR. MOSES: It will be the carrier that is responsible for your service that will be required to be on there. They are the service provider. If they want to use a billing agent, that's fine, but the name of the carrier has to be on the bill.

withess scott: The name of the carrier was on the bill but the billing agent's number wasn't on the bill.

MR. MOSES: I understand that has been a problem and they are instructed to call the billing agent, and the billing agent tells you they can't help you, and they don't give you the number, that is right. But we're requiring the number be the service

1	provider, not the billing agent.
2	WITHESS SCOTT: Okay. That's basically
3	COMMISSIONER GARCIA: I guess part of that
4	will probably be required to sort of keep that list
5	somewhere also accessible to customers. Probably keep
6	it on the Internet. We give it to customers when they
7	call now.
8	MR. MOSES: It is currently on the Internet.
9	You can access all of the information of every company
10	that the Commission regulates.
11	WITHESS SCOTT: Another thing I think you
12	should consider is make the primary carriers
13	responsible for the authenticity for the subcarriers.
14	COMMISSIONER GARCIA: I agree with you.
15	WITHESS SCOTT: AT&T could not give me any
16	information about the subcarrier.
17	CHAIRMAN JOHNSON: You said AT&T could not
18	provide any information about the
19	WITHESS SCOTT: No. They didn't want to.
20	And then could not.
21	CHAIRMAN JOHNSON: Okay.
22	COMMISSIONER GARCIA: You think we should
23	require a bond from these companies?
24	WITHESS SCOTT: Oh, most definitely. If
25	they are going to fraud people to the tune of millions

of dollars -- I was \$150 in one month. How many people got hit for \$10, \$15, and really didn't have any recourse but to go ahead and pay if they wanted to keep their telephone. I'm sure that you haven't researched that, but I think it's something worth researching.

COMMISSIONER GARCIA: Are we looking at that, about holding the underlying carrier responsible?

their services through their tariff and companies can buy out of their tariff. And it's the certificated company that is claiming the customer that is responsible for the customer, and that's the ones we're going after. Because we're not trying to make the underlying carriers police the industry.

withess scott: At the same time what you need to do is the underlying -- if the primary carrier -- primary or secondary, talking about AT&T -- they are going to sell to somebody and also let them use their name, then they should be responsible.

COMMISSIONER GARCIA: He makes a good point.

MR. MOSES: Let me clarify what he just
said. They won't be able to use their name.

WITNESS SCOTT: They weren't able to use

1	their name after the billing, either, in my case, but
2	they were using the name before. When they were
3	soliciting the business they were using AT&T.
4	MR. MOSES: The proposed rule will eliminate
5	that.
6	COMMISSIONER GARCIA: But the rule should
7	all right. So let me ask you so I get a full
8	understanding.
9	Let's say I have Joe Garcia's Phone Company
0	and I contract with MCI to use their name. In other
1	words, I'm going to go, "I'm Joe Garcia's Phone
2	Service and I use MCI long distance for my customers."
3	Can I do that?
4	MR. MOSES: No. You can use MCI but you
5	cannot use MCI's name as far as referring to them as
6	being the service provider. Because you, as the
7	telephone company, that you are soliciting that
8	customer, you are the telephone company to that
9	person, not MCI. And that's part of the proposed
0	rules where the telemarketing or written documents
1	cannot be misleading in any way.
2	COMMISSIONER GARCIA: Good.
_	Annual Control of the

WITHESS SCOTT: My only other thought was to

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suggestions?

make -- require the registration with the local carrier they were going to bill through before they can bill through them.

commissioner GARCIA: I think that's something we have been looking at for a while. You know what, if Staff could do this before we get to hearing, is find out if other states require bonds from necessary companies.

Obviously, Mr. Scott, it's almost impossible to require from them a bond for the potential damage because it would take a lot of the smaller companies -- and there are literally hundreds of long distance companies in the state -- but it would take a lot of them out of it and some of them do a good job.

WITNESS SCOTT: It wouldn't take them out if they are litimate because they can purchase bonds.

expensive for a small -- there are places in the state where you have very specific type of services that's being brought -- but it's certainly a lot more difficult -- if you're legitimate it's easier to purchase some type of bond. It may not be the bond for the amount of damage that they can do.

I know, for example, we thought of bonds -although I was against them when we were looking at

against is that's an industry that's made up the small mom and pop people who do a very good job. Now we found that into the market there's a new type of entrant, sort of someone that comes in with plastic. They have no relationship to any phone company or any service. They just come in, sell these cards for \$10 -- you know, they will sell it to a small grocery, neighborhood grocery store, they will sell a few hundred dollars worth of these cards and off they go. That phone card never worked. That's more fraud than actual phone service. It just never worked. It's a phone fraud with no phone involved, I guess. So I have been thinking about maybe going back to the phone card one providing it.

Certainly it's a lot tougher for someone who doesn't have an address, who isn't someone of some type of work to get some type of bond. There may not be a bond for all the damage that they can do, but it certainly means that we're going to get a more credible entry level into the business.

withess scott: My other thought is if these companies are going to be allowed, because there's nothing you can really do to stop them at this point -- if it's going to exist in this particular

manner, that the threat of having your telephone cut off should not be something that entices people to go ahead and pay this.

It didn't happen in my case because I said I want to talk to a supervisor, and I said I want to talk to another supervisor. I kept going until I got someone.

COMMISSIONER GARCIA: We're going to do two things on that. First of all, let me tell you what we do now, if I understand the rule -- Staff will correct me if I'm wrong.

If you call today, this morning or tomorrow you wake up and you've got a \$300 bill and you didn't make \$300 worth of phone calls, and you call United, and you tell United "This is not my bill and I'm not going to pay this. This is wrong." In theory United should hold that portion of your bill; your long distance should be segregated. You still have to pay your local service and that's taken care of. That's one thing.

WITHESS SCOTT: For a period of time.

COMMISSIONER GARCIA: For a period of time.

But they also have to investigate it. It's not -- the whole weight isn't on you. In other words, they don't hold it for a period of time and then it comes back.

They have to verify what they've got --

goes through the local carrier is enough of an intimidation to most people to make them think they have to pay it. "It's my phone bill and I have to pay this." They don't know that they can call up and complain to people. And they can say, "I want to speak to somebody else. I'm not satisfied with your answer. I want to talk to somebody else." I'm fortunate enough that I was able to do that. But I don't think most people do. I think there's just a measure of intimidation there, just, know know, "I'm going to lose my telephone if I don't."

going to try to do, and I think we're trying to implement this in our Consumer Affairs Division, is that when you do call us up, we -- you call the Public Service Commission and say, "I just got billed by AT&T \$600 long distance service I didn't make." We at the Commission are going to automatically let United know -- I'm using your case specifically -- that they can't charge you on that bill because we have a pending dispute in that case. They are not allowed to go through with it.

Because before what we were doing basically

is we would tell you to call up United. And I thought that was an unnecessary process. In many cases what will happen is you would call Mr. Durbin. I don't know if United is already hooked up to the Public Service Commission system, but he would put you straight through to United so you could talk to them and tell them what happened. But we would also have something filed right away so that you couldn't be charged. And until United resolved that issue with you to your satisfaction, or at least to the Commission's satisfaction, it's clear we have a dispute ongoing. And they give us the proof. Everything you ask for is what we ask for. Then once that is resolved, if it was resolved against you obviously you have to pay. But if it is not, if it's not resolved they can't bill you. In other words, if they don't come up with the actual signed card. And I think again we're going to be requiring that, you know, you have a signed document. Now you did the PIC freeze, I would assume, after this nightmare?

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WITNESS SCOTT: Yeah. I'm not so sure as to how secure that is, either, at this point.

COMMISSIONER GARCIA: I was going to talk to Staff about that because we're thinking about -- we have had, interestingly enough, several people who were slammed even after they have had the PIC freeze. So we may need to firm up what we require when we do a PIC freeze. Because when you do a PIC freeze there should be some type of protection, and there should be a risk that then United runs if it ignores its own PIC freeze. Once you do a PIC freeze, there should be something that the -- a risk the LEC is running by changing it, for whatever reasons it be. It may require that the LEC will have to be much more careful when they do a change, even if they have it in writing, they may need to get some kind of code.

I know, for example, that Southern Bell has a code. In other words, you can call Southern Bell and say "This is my number. Yes, how are you doing, Mr. Garcia. I want to put a password on any changes," and they'll keep a record of that. What may be required -- and at a hearing people said that password was public record. It is not. It's only between you and your LEC.

We may require that. Because clearly there
is a problem that's out of control. If we were to go
too far with it, it may incur too much cost. In other
words, if we were to go to, say, the local company
"You cannot bill for long distance -- you can't cut

off someone's phone if they don't pay their long distance bill whether it is justified or not." That may be something that increases your costs on down the line, because clearly there are hundreds of providers and they use the LEC — and the LEC makes money at it too — but clearly, the weight of it is the fact that if you don't pay, you're off the network.

That's -- I'm sure it's going to be a suggestion because it's been by several people and it's something we look at. But maybe a way to do it is simply to strengthen the rules so that the LEC can't go after you immediately. And one of the ways is if you've got a PIC freeze and you still get billed, that's their bill no matter what it is if you had a company change.

But nonetheless, you should feel comfortable if you call the Commission -- and I think that's in place right now -- if you call the Commission and file a dispute with this Commission, you will not be billd until that it resolved before us at the Commission; between your LEC, the long distance company and your bill.

a question: Obviously you're a very bright man and you've done a lot of work with respect to your case

and protecting yourself.

COMMISSIONER GARCIA: 80 hours worth.

WITNESS SCOTT: I fortunately have the time.

CHAIRMAN JOHNSON: Certainly. How did you know to call the FCC and the Florida Public Service Commission? How were you aware that the agencies existed?

WITNESS SCOTT: I have been in law enforcement.

chairmam Johnson: Because one of the issues that we've heard time and time again is what you suggested, that most people don't know, that there's an agency or an entity that could even assist.

We're trying to also develop ways first just through general consumer outreach, but one of the things, I think one of the customers in Pensacola had suggested is we put the Florida Public Service Commission's 1-800 number on the bills, too, so that a customer at least can find a comfort in "Oh, it's not just the company. This is the government entity that's supposed to help me."

withess scott: That would be a good idea, I suppose, if you're having troubles calling the 1-800 number, whatever.

CHAIRMAN JOHNSON: And currently, I think it

was my understanding, I think Staff stated that we would have to change the rule in order to accomplish that, but we're looking at other ways to perhaps expedite that process for those who may not be quite as informed as you are.

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withess SCOTT: The other side of that,
then, would be how are people who work eight to five
going to get ahold of you? It's not an eight-to-five
world except for government, and most people can't do
that.

several ways. One of the ways we talked about -- and hopefully we'll be able to do this in the future -- it will require convincing a lot more people is to have some type of recording mechanism where in the morning we pick up everything that has come in through the night and we begin to file it. And then we ask some specific questions up front so that we're at least able to get ahold of those people during the working hours so they can do it.

The other way, not everybody has computers but again is what we're trying to do is the Internet, and I believe the first -- we've already gotten one or two slamming complaints and they did come in not during working hours. So you do bring a good point

1	that we can be as tenacious as we want, but if it's
2	nine to five, we're not going to get the bulk of it
3	because
4	WITNESS SCOTT: It's hard enough to get you
5	between 8:00 and 4:30. It was more than one phone
6	call, I can guarantee you that.
7	COMMISSIONER GARCIA: In practice you make a
8	very good point that the Commission needs if we're
9	going to be involved in the customer outreach sector,
0	we need to be an agency that's out there. When you
.1	lose your electric service at 6 p.m., it's a long,
.2	long time until 9:00 a.m. the next day. And if we're
.3	your only link to that, then we've sort of got an
4	added responsibility.
.5	CHAIRMAN JOHNSON: Thank you very much,
.6	Mr. Scott.
.7	COMMISSIONER GARCIA: Thank you.
.8	MR. BECK: Lois Bodin.
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0	LOIS BODIN
1	was called as a witness on behalf of the Citizens of
2	the State of Florida and, having been duly sworn,
3	testified as follows:
4	DIRECT STATEMENT

WITNESS BODIN: I have a few notes, because

this happened over two years ago and my husband threw 2 the file away. COMMISSIONER GARCIA: Ma'am, could you give 3 us your full name and your address just for the 5 record? WITNESS BODIN: Lois Bodin, 494 Jacklin 6 Lane, North Fort Myers. 7 Well, I'll tell you my story. I know how 8 this happened. I didn't realize it was happening. We 9 were at an Octoberfest over in Cape Coral two years 10 ago in October. And as we came into the park we 11 signed something that said "Hey, sign for a free 12 13 radio," which we did. No free lunch we found out. By the end of December, the first of 14 January, we had received a bill for over \$102 for long 15 distance service from Heartland Company -- I think it 16 was billed "something plus" is the billing firm, and 17 it's Heartland Company out of Houston. Well, of 18 course, that shocked me because we had always had ATET. 20 21 COMMISSIONER GARCIA: What was the name of 22 the company? 23 WITHESS BODIN: Heartland. Heart, land. 24 COMMISSIONER GARCIA: Yes.

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WITNESS BODIN: I should have recognized it

because over Christmas I tried to get through to
Minnesota for a whole day on Christmas Day and found
out I couldn't get through, thinking that something
had happened to the AT&T lines because that hadn't
happened since the '40s. And now I realized I didn't
have my proper service.

I started with the local telephone company and, of course, she explained, in a nice way, she had no choice, they had assigned my signature -- or they were advised by Heartland to change it because they had -- I had signed with them. They are obligated through law to change the carrier if they are so notified.

WITHESS BODIN: United. So then I went
to -- I went to the number, anyway I ended up at
Heartland, and they said "Yes, you did sign. Yes, you
signed." So I said, "Send me a copy." They did. And
to my suprise it was my signature. On the 30th of
October -- I checked; it was a Sunday. I said where
was I? I was at the Octoberfest. What did I do?
That's what I did.

Now, what I really signed, something had to be underneath, I would think, but I don't know that for sure either.

Anyway, I got nowhere with them. They 1 insisted they were right, that I had done this. And so anyway I ended up calling the Public Service Commission. And I understand that from your lady back there that Kenya Tomkin, I think his name was, helped 5 me and he was fantastic. 6 7 It took ten months to solve this problem. He told me not to pay the bill. I notified United and 8 9 they said okay, they would put a note on it, but the computer kept coming up every month saying they are 10 going to disconnect my phone. I call Kenya and he'd 11 say don't worry about it. 12 And I changed it back to AT&T; found out 13 about PIC freeze. And there's, incidently, another 14 number that you can call if you have AT&T -- I don't 15 know about the others -- where you can verify for sure 16 17 that it hasn't been changed. COMMISSIONER GARCIA: Let's give out that 18 19 number -- it's not AT&T though, it's a -- does anyone of the Staff have it? MR. MOSES: 700-555-4141. 21 COMMISSIONER GARCIA: That's toll free, 22 correct? 23 MR. MOSES: Yes. 24

COMMISSIONER GARCIA: You call that number

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1	and it will tell you who your
2	WITHESS BODIN: Okay. AT&T have their own.
3	COMMISSIONER GARCIA: service provider.
4	WITHESS BODIN: AT&T has 441 or something,
5	but whatever, just so we know that information
6	available.
7	Well, I don't know, you know, what else I
8	can say except that there's I want to add that the
9	Public Service Commission was good. I would never
10	change my carrier. I'm a retired AT&T employee, so I
11	knew that it hadn't happened with my knowledge.
12	And I guess if I were to say, you know, what
13	can be done, what you've talked about is certainly a
14	lot of it. I don't think the local company should
15	ever change without at least calling the customer.
16	But I don't know what the rules are.
17	Let's see, I don't know what else I can tell
18	you. You can ask me.
19	COMMISSIONER GARCIA: You told us enough, I
20	think, and that company, I guess, shows up also in our
21	complaint, doesn't it, Heartline?
22	MR. MOSES: Yes, sir. The Commission fined
23	them \$50,000.
24	CHAIRMAN JOHNSON: And, ma'am, it's Bodin?
25	Ms. Bodin, you said we were able you got your money

back?

2 WITHESS BODIN:

CHAIRMAN JOHNSON: You never got the money back. Oh, you didn't pay --

withess Bodin: We paid a portion of the month of November, not realizing that this had been split in the middle.

No, we didn't get that back. But the \$102, your Staff person said, "Don't pay it. I'm taking care of it. If you get another bill, let me know.

Keep in touch." And he did and I was -- he took it off my hands. He was great.

CHAIRMAN JOHNSON: Great.

WITHESS BODIN: How did I know about the Public Service Commission. I'm an AT&T employee. And we found the number in the blue pages of the book.

I think that's important for people to realize there is help out there; you know, that if you feel you don't -- you have been wronged, somebody is going to try to help you. And certainly AT&T would have if they could have, but I was already gone.

COMMISSIONER GARCIA: You're back, right?
WITHESS BODIN: Oh, yes. I was back the
next day.

COMMISSIONER GARCIA: I want to mention AT&T

is here at these hearings, MCI -- BCI, we have United, 2 BellSouth. WITNESS BODIN: United, I don't think they 3 should be held responsible, if they are, because it puts them in a real bad position. COMMISSIONER GARCIA: Right. 7 WITNESS BODIN: Okay. 8 COMMISSIONER GARCIA: Thank you very much. CHAIRMAN JOHNSON: Thank very much. 9 10 MR. BECK: Keith Miller. 11 KEITH MILLER 12 13 was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, 15 testified as follows: DIRECT STATEMENT 16 17 WITNESS MILLER: Keith Miller. I'm the president of a small business, K&J, Incorporated. 18 I don't know if I was exactly slammed. I 19 actually placed an order. I was called by a 20 telemarketing company. 21 COMMISSIONER GARCIA: Keith, do me a favor, 22 23 could you give us your address so we can --24 WITHESS MILLER: It's 15054 Briar Ridge

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Circle, Fort Myers.

## COMMISSIONER GARCIA: Thanks.

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WITNESS MILLER: Anyway, I was called on January 17th of this year by a telemarketing company on behalf of AT&T and presented a corporate plan, or a company plan -- it's my company phone. And I selected several plans, been through several plans before and I knew pretty much which questions to ask them. And I asked this man what his rates were, whether he had a six-second billing or not? He told me he did. Everything was very competitive with what I had at the time; a little bit better. And I also asked him the main question, which for me, just a one-man show, sometimes I don't make a \$25 minimum a month in calls. I asked him "Is there any minimum charge?" He said no. I hung up the phone. Well, I finished the conversation. He said, "This is my name and here's an 800 number for customer service. You can reach me at any time, or AT&T customer service." And I wrote it down.

I sat back and I started thinking about it and I said this has got to be a telemarketing firm because I heard background noises that sounded like a boiler room, and I have been down that road before.

I bought a spa once; paid the freight on one anyway. So I said I'm going to call this 800 number.

I called the 800 number and I guess it was, in fact,

AT&T. I ran down the rates with them, got down to the

bottom question of whether there's a minimum; yes,

there's a \$25 minimum. This is all in the same day;

within the same hour actually.

So I called -- I called in -- a guy at AT&T,
a lady, I guess it was in another customer service
number, said, you know, "I just bought this thing a
hour ago. I'd like to cancel it."

"Okay, I'll put in a cancellation order for you," she said, but that will take two days. I said, "I talked to you a hour ago."

"Well, it will take two days once it's put in. It takes two days for me to cancel it." At that point in time I said, "Well, I guess if that's what has to be done, that's what has to be done." Well, unbeknownst to me until the 4th of March -- this was January the 17th I got the call. The 4th of March I got my bill and then I figured out what actually transpired.

Yeah, I was a customer on the discounted

AT&T plan that they sold me on the phone for two days.

She did, in fact, put through the cancellation order.

When she did, the United Telephone automatically put

me on standard AT&T rates because I didn't know well

enough to call them up and say put me back on my other carrier at my other discounted plan.

month and a half later when I got my phone bill, and said, "Oops, what went on here?" I didn't even get the discounted plan that I was sold by AT&T, and then the fine print showed, of course, that I was under the discounted plan for two days, then switched to AT&T's regular rates, because I didn't call up and say transfer me back to my former carrier, which I believe was Sprint.

So I called the Public Service Commission at that time and you all told me okay, just hold off on paying your bill. We'll call them up and try and get things ctraight and get back to you. And I got a letter back from you all on April 8th saying that AT&T issued me a \$10 credit for the switchover fees. At that point in time I called up and talked to another lady there, and I said that's great, except for the fact that I've got all of these charges at regular AT&T rates that I would have had at my discount Sprint service if I had never been changed over. And I figured out there was some \$33 or so -- \$27 difference in what I had to pay at the AT&T rate versus the discounted Sprint rate that I would have been on

anyway.

So they said, "Fine. We'll call AT&T up and get that credited." And this was April 4th I called on that. I finally got a credit from AT&T for that on -- my May 18th statement, at which time there was also \$5.10 added to my statement in the month of April that wasn't even mine.

I was switched over -- I forgot to tell you
I was switched back to Sprint the day that I got my
telephone bill, I guess it was what did I say -- March
4th.

## COMMISSIONER GARCIA: March.

witness miller: I called immediately, got the scoop on what I should have done, had them switch me back, put me on the -- the only way to do it is sign the PIC --

COMMISSIONER GARCIA: Right. PIC freeze.

WITNESS MILLER: PIC freeze. So it took me
like four, five months to iron all of this out and get
my money back. I did but I probably spent five, six
hours doing it just to be determined to do it. And
that's about it.

I just think that the law that you're proposing will cover that from happening again. I think, you know, if you've got written permission or

taped coversations saying "Yeah, I would like to," and you have been explained on the taped conversation all of the terms and conditions of the service. I guess the main thing that happened to me, I asked the telemarketer "Is there a \$25 minimum charge?" He said no. I called back, they said, "Oh, yes there is.

We've got to make a \$25 minimum."

know, fraud is -- especially on phone fraud -- I mean
I'm glad we're not the worst, as you know they will
sell you hot tubs.

withess miller: Yeah. I paid the freight on one. I sent the freight out to Colorado -- no, Las Vegas about 15 years ago. So I'm not a babe in the woods when it comes to being phone frauded. But I just couldn't believe that I had called these people up an hour later, and I placed an order and they couldn't cancel it.

CHAIRMAN JOHNSON: Mr. Miller, did you raceive a full refund? I know it was a long process but you got the full refund?

WITNESS MILLER: In three or four steps, yes.

CHAIRMAN JOHNSON: You said you got a letter from the Commission stating they were going to give

you the \$10, I guess just the change-back fee.

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Now was it -- did you contact the Commission again and did we help you get the additional dollars or did you do that on your own?

WITNESS MILLER: I did that on my own through AT&T. I got a letter from AT&T -- your letter was April 8th and their letter was dated April 4th saying they were going to credit me the \$10. And I got a contact name and she was very cooperative. I explained to her what happened. She said no problem. Credit you. It's done. And that was on April 29th, I guess, I called her. The letter was dated April 4th but I quess I didn't get it until well after -- or didn't open it and I called her on the 29th. The credit didn't actually appear until June; the June's statement the credit appeared. And then there was a balance due for some charges that weren't even mine after I changed over. I had to call them back up again, and say take those off; it was like \$10. It wasn't a big deal. No one ever threatened to cut my phone off or anything because it was in protest.

It just seems a shame that because of one little white lie that I had to spend eight hours straightening those people out. I mean, financially it wasn't worth it. Just made me mad.

charman Johnson: One of the things that we're considering, Mr. Miller, and hopefully it will help mitigate some of the anguish and some of the time that the customers must spend in order to get the condition reversed is -- and Mr. Moses stated this in his comments, is that right now the proposed rule says for at least the first 90 days that you won't be charged even for services rendered.

Currently we rerate so that you're only charged what you should have been charged. The new rule says you won't be charged anything for that 90-day billing period. We're even looking at whether 90 days is enough. Because a lot of customers, the time, the energy that they put into this, they deserve, you know, some sort of compensation for that and this could perhaps serve as that.

And then another series of customers told us that oftentimes they are only billed quarterly so they wouldn't have even known for even a greater period.

WITHESS MILLER: Right.

CHAIRMAN JOHNSON: So those are the kinds of things that we're trying to think of how can we come up with ways -- and Public Counsel is going to offer, I'm sure, numerous suggestions to us as to how we can help those customers that spend those hours, those

days trying to get this resolved. And perhaps this will be one way, even those they made some calls they shouldn't even have to pay for those because it wasn't with the provider they were supposed to have.

think -- I heard some talk earlier about ma and pa companies, but I don't think there are too many ma and pa long distance providers. It seemed to me if you gave them 30 to 90 days, or even six months, they have to eat those calls, they'd probably be less likely to pursue their customers that way.

CHAIRMAN JOHNSON: Any other questions for Mr. Miller? Thank you very much.

WITNESS MILLER: Thank you.

MR. BECK: Mary Koch.

CHAIRMAN JOHNSON: Hi, Ms. Koch. I'm going to have to swear you in. All the other witnesses were sworn in. And I'm doing this because your testimony will be a part of our official record and we can rely upon it when we make our final determinations.

WITHESS KOCH: Understand.

MARY J. KOCH

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

## DIRECT STATEMENT

CHAIRMAN JOHNSON: If you could state your name and address for the record.

WITHESS KOCH: My name is Mary J. Koch.

It's spelled K-O-C-H. My business address is 19200

Peachland Boulevard, Port Charlotte 33954. And if I sound nervous it's because I am.

CHAIRMAN JOHNSON: That's fine.

withess koch: My long distance phone service was slammed. It was more my business phone than my personal, although both accounts were slammed at the same time.

I received a phone call I believe it was back in March -- it may have been as early as February. The woman stated she was with AT&T, Business Discount Plan and offered me a business discount on my business line.

I recall asking many times "Are you sure this is AT&T?" Because I did not want to switch.

"Yes, we're AT&T. Yes, we are." And I agreed to this business discount plan.

When I got my April AT&T bill it stated on there my account was being closed. "Thank you for your business." When I got my May United Telephone bill for my local service, it carried charges through Zero Plus Dialing, Incorporated, billed on behalf of OptiCom and Business Discount Plan.

And I called United and asked who my carrier was. They said I had AT&T. And I said, "Well, why am I being billed by Zero Plus Dialing for these other companies? And they had no idea. And they transferred me to Zero Plus Dialing. And that woman assured me that they were AT&T; that I was still on AT&T; that they were set up by AT&T as a billing service, and that discount -- Business Discount Plan and OptiCom were -- oh, I can't remember what she told me -- affiliates of AT&T.

COMMISSIONER GARCIA: Was it called OptiCom
WITHESS KOCH: OptiCom. Their charges on my
bill were very minimal. And I'm going to be honest I
never heard from them once I discounted the telephone
calls. I called --

COMMISSIONER GARCIA: Once you discounted, once you paid -- what do you mean by --

WITHESS ROCH: I refused to pay the charges.

COMMISSIONER GARCIA: Oh, okay.

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1	WITHESS KOCH: Once I got finished with
2	ATET, back to United, back to ATET, and with a Zero
3	Plus Dialing again, I called United and I absolutely
4	refused the call. I did not ask for the service and I
5	was not going to pay what I did not ask for.
6	COMMISSIONER GARCIA: So you told United to
7	put you back to ATET
8	WITHESS KOCH: I told them to charge them
9	beck, and I demanded that I be put back on AT&T.
10	That's when I first found out about the signature, the
11	PIC freeze. I was not aware of that. The AT&T
12	operator informed me I could do that.
13	At that time I signed those papers on May
14	9th. I have copies of them with me. I also included
15	a code name on both my business and my personal
16	accounts.
17	COMMISSIONER GARCIA: You're with United?
18	WITHESS KOCH: United for local.
19	COMMISSIONER GARCIA: I guess they have that
20	program also you can put in a password.
21	WITHESS KOCH: Yes.
22	COMMISSIONER GARCIA: They are saying that
23	they do.
24	WITHESS KOCH: Yes, they do. I'll tell you

very honestly, AT&T was very, very cooperative through

this whole mess. And this went on for more than ten months.

United Telephone was -- I have to give them credit for being more than cooperative except for a single operator who at one time called me concerning the past due bill, and I explained to her what had been happening and what had happened as far as my account being slammed; what actions I had taken and that I had kicked back all of those calls to the company that billed me, and, you know, on behalf of the other one. And that operator was very rude. And she told me that if I was going to do something such as that, I needed to get real savvy real quick concerning phone charges and phone lines, and to me that's like talking insurance. I don't understand that.

COMMISSIONER GARCIA: Right.

WITHESS KOCH: I can tell you a lot of things about an engine or a transmission. That's what we fix.

Telephone lines and billing and, you know, how that system works, all I know is when I pick up the phone, if I'm dialing local I'm on -- which is now Sprint-United, and if I'm dialing long distance I expect to be on an AT&T line. That's the extent of my

knowledge of the phone.

I was told finally by the United operator that my accounts had been changed by electronic tape. That the electronic tape changes that occur do not cross with the computers, and, therefore, do not check the files and records to see if a customer has already chosen a long distance carrier. So that electronic tape is what fouled my system up. I carried a past-due balance on my phone bill for more than ten months. And it was resolved.

sprint would call -- the supervisor called me and said we had to get it resolved. When we went over the dates and the times and the people that I had spoken to, she was very patient and said we'll give them another 30 days. She was going to contact them and ask that I do the same. I did not have to do that. They called me.

I've got a brief little --

COMMISSIONER GARCIA: You never spoke to the Public Service Commission until United was good enough in terms of --

withess koch: The AT&T operator first made me aware of the Public Service Commission. And as far as the instance of slamming, I didn't even know that slamming existed, until she told me, "Oh, you sound

like you've been slammed." I said what do you mean I have been slammed? And she explained it to me. And then United Telephone operators again said that this was a common practice and that it had been happening a great deal to their customers lately. And she also advised me about the Public Service Commission and the complaints.

When I called the Public Service Commission
I called for a number, I dialed them direct, they gave
me the number for the office in Tampa because they
said that would handle my location in Port Charlotte.

COMMISSIONER GARCIA: The Public Service
Commission did.

withese koch: Yes. Then I called the office in Tampa and the woman said "No, no, no, you have the wrong number. You have to call the Attorney General's office." The economic crime division. I called that number and that woman was a little bit irritated by my phone call.

COMMISSIONER GARCIA: And they gave you our number again.

witness koch: No. No. She finally -- I
think she finally realized I had a legitimate
complaint, that I was not just blowing steam off, I
wasn't trying to be rude, and she finally gave me the

information of where to send the complaint to and to include the copies of the phone bill.

know the next time so you can call the Commission direct, our Tallahassee number is on this blue sheet.

WITHESS KOCH: Okay. I've got that.

commissioner GARCIA: It's 1-800-342-3552 and we should be able to help you. But I'm very happy to hear that AT&T helped you out and that United was so helpful.

You know, a lot of times when you go back to your original carrier you'll find that because they want your business they're -- they know as much or more than the average person obviously.

withess koch: I don't think that this problem lies with the big corporation, such as United and Sprint and AT&T and the others. I think it -- I think this problem stems from the businesses out there, the small businesses that are trying to grow big, trying to be competitive, but the people in control have that little green greed about them for that almighty dollar. And they take advantage of ignorance, because people don't know.

I know many people that had this happen to them that would not take action because they thought,

1	you know, you can't fight City Hall.
2	COMMISSIONER GARCIA: In your case it wasn't
3	that big of a bill or was it?
4	WITNESS KOCH: It got up there quite a bit.
5	COMMISSIONER GARCIA: But there are some
6	people
7	WITHESS KOCH: They kept billing me even
8	after I I was billed for months afterwards.
9	COMMISSIONER GARCIA: Got you. Got you.
10	Even though United had told you you had AT&T they were
11	still billing you.
12	WITHESS KOCH: My phone bills never showed I
13	carried any other carrier except on the billing.
14	COMMISSIONER GARCIA: Can they do that?
15	MR. MOSES: What I'm trying what I was
16	going to ask her a question, do you recall when you
17	if you have copies of the bills we could look at them,
18	whenever OptiCom was doing the charges, were they
19	showing those as 0-plus calls, in other words, did you
20	dial a zero first, or did you dial
21	WITHESS KOCH: OptiCom in actuality they
22	have one call you're talking on the code.
23	MR. MOSES: Yes, ma'am, where it has the
24	number.
25	WITHESS KOCH: ANC is automatic number

identification, N is night weekend, and C was calling card.

MR. MOSES: It's not shown as a direct dialed call that's either collect or --

WITHESS KOCH: No, not from OptiCom. Now, that's only the one call from OptiCom, and that looks like a call that I made -- either I or someone who worked for me made from perhaps Fort Myers.

MR. MOSES: So it was a calling party.

withess koch: There may have been another call from like Port Charlotte to -- let me see the number called was a Port Charlotte number and it was called from a Port Charlotte number -- that was probably someone out on the road that didn't have change for the payphone and just stuck it on the calling card for a local call.

MR. MOSES: What has happened is OptiCom was the carrier for the payphone they used. They did not dial an access number to access your carrier that you had for your calling card and they accepted your calling card, and that's how it ended up getting charged to your bill.

WITHESS KOCH: That may have been on the OptiCom call. The Business Discount Plan was not.

MR. MOSES: No, ma'am. That's a different

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situation.

made a point and maybe it's my ignorance you can clarify it for me.

If you're a reseller of a service and United is billing for me, United is still going to have my name, not AT&T's, correct?

MR. MOSES: That's correct.

COMMISSIONER GARCIA: And that's how it should be.

WITHESS KOCH: That's was not how it was represented to me.

at your case in particular and we'll have Mr. Durbin take a look at it and show him some of those.

withess koch: You can take this and -- you can have my phone bills if you promise to give it back.

COMMISSIONER GARCIA: Here's what we'll do,

Mr. Durbin will talk to you, get your information and
what he'll do if he takes originals from you, he'll
mail them back to you, but most probably he'll just
ask you to copy them and send them to him. Just so we
can find out.

WITHESS KOCH: I had to dig them out of the file just to bring them down here for tonight. 2 COMMISSIONER GARCIA: We appreciate that. 3 MR. MOSES: Let me do a little clarification 5 on this. ATET in the past had billed on behalf of 6 7 some of their resellers and their name was still on the bill. Now that recently has been discontinued and they are putting the reseller's name on the bill. COMMISSIONER GARCIA: Will the rule prevent 10 11 that from happening in the future? MR. MOSES: The name of the certificated 12 company that is claiming the customer has to be on the 13 14 bill. WITHESS KOCH: Now, the Business Discount 15 Plan called and promised me a credit on the account 16 17 back in July of '96. 18 COMMISSIONER GARCIA: And? WITHESS KOCH: I never once saw a credit on 19 any of my phone bills. 20 COMMISSIONER GARCIA: But you didn't get 2 billed any more from United for that cost. 22 WITHESS KOCH: United showed the charges as 23 a past-due balance, but every month when the bill would come in I would deduct the past-due balance, pay

what I knew I owed, and United was very cooperative in 2 that. COMMISSIONER GARCIA: When did it disappear? 3 WITHESS KOCH: When I got a check from Business Discount Plan. 5 COMMISSIONER GARCIA: Oh, you finally did 6 7 get a check. WITHESS KOCH: That's okay. I got a check 8 from them because they said they were unable to electronically transfer the credit to my account. But 10 11 I found out since then that that did not protect -- as a matter of fact I found it out just this evening from 12 13 being here -- that all that I've done here does not protect my local service. And I found out -- I think 14 15 it was Monday -- that I had been using, for over a year, an invalid calling card. Don't ask. I have no 16 idea. But I got that straight, I think, and I now 17 18 have new cards. COMMISSIONER GARCIA: We have jurisdiction 19 there, too, so if you do have a problem with that. 21 WITHESS KOCH: I'll call you. (Laughter) COMMISSIONER GARCIA: Julia Johnson is the 22 23 proper -- (Laughter) 24 WITHESS KOCH: I just wanted to have my 25 piece.

I think for suggestions, which I'll ask you for in the letter, I think one of the best suggestions that I could make would be first off, honesty from the telemarketers.

Sprint called me last week, I believe it was, and offered me the opportunity to have my local and long distance calls every month come in on one bill and I would only have to write one check instead of two.

COMMISSIONER GARCIA: I'd like to ask you about that. How exactly would they do that? They were going to just bill you -- are they billing you separately nowadays instead of going through United, they are billing you separately for their long distance.

WITHESS KOCH: AT&T sends me a separate bill every month for my long distance service. Sprint-United sends me a bill for my local, and if I have to put any local toll calls.

COMMISSIONER GARCIA: Right.

WITNESS KOCH: When Sprint called and the girl offered me the chance to write -- as it is right now I write four checks a month for my phone service also. She offered me a chance to write two.

COMMISSIONER GARCIA: Right.

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WITNESS KOCH: My first question because of this experience was will my long distance carrier remain AT&T, which is my choice?

COMMISSIONER GARCIA: Right.

withess koch: This woman very honestly and very quickly said no. That put the choice in my lap whether to listen to her offer or to simply hang up.

So that's one of the -- that's one of the best ways I think to correct it. Like I said, I gave more suggestions, I just did brief little ditties and I was just going to give them to you to peruse at your convenience.

CHAIRMAN JOHNSON: Thank you. And that had been helpful if you could provide those to Staff we'll make sure we put those in the correspondence side of our record.

WITHESS KOCH: I didn't want to read that.

Lengthy. 2,000 words total. It's not my best so

don't judge me by it.

I don't know what else to tell you other
than -- it took over ten months to get my account
resolved, and now I'm fixing to go back and look at my
local.

CHAIRMAN JOHNSON: If you have any problems with that, make sure you let us know. I know you said

. 1	was a the mules that we have museed and again 1
1	you read the rules that we have proposed. And again I
2	know you stated this process took a lot of time and
3	energy on your part, and we have some things that I
4	think that may help alleviate that and put it in
5	WITHELS KOCH: There was information I was
6	reading on the papers I picked up out front that I was
7	not aware of. So education is really the key.
8	I think my main, probably, reason for being
9	here is I have a very large mouth. But there are many
0	people, especially in Florida, who are elderly and
1	retired. And they aren't aware that things like this
2	are going on. And those are the ones that these scam
3	artists are getting the bulk of their funds from and
4	those are the people who can least afford to deal with
5	the problem, let alone the stress of dealing with it.
6	So any way that I can help out I will be
.7	glad to.
8	COMMISSIONER GARCIA: Thank you, Mrs. Cook.
9	WITNESS KOCH: Thank you.
0	CHAIRMAN JOHNSON: Appreciate your
1	testimony. Any other witnesses?
2	MR. BECK: Ms. Koch was at last witness to
3	sign up ahead.

25 the audience that would like to testify that did not

sign up to testify? MS. MATSOM: I did not sign up ahead of time 2 3 because I'm kind of shy. CHAIRMAN JOHNSON: Ma'am I'll need to swear you in. 5 6 7 JOANNE MATSON was called as a witness on behalf of the Citizens of 8 the State of Florida and, having been duly sworn, testified as follows: 10 DIRECT STATEMENT 11 CHAIRMAN JOHNSON: If you could state your 12 13 name and address for the record. 14 WITHESS MATSON: My name is Joanne Matson 15 and my address is 10 Nicholas, North Fort Myers, Florida. 16 17 THE REPORTER: The last name is M-A-D-S-O-N? 18 WITHESS MATSON: "T". M-A-T-S-O-N. Okay. My situation is little different. 19 20 One, I never had an offer to change the telephone company, and in one bill I got billed from three 21 22 different long distance companies. And I will start first by naming them. 23 24 I made a lot -- this is over a year and a half ago then I made a lot of calls to people in

December of '95. And then I get my bill in January of '96, and not only does it show that I have AT&T as my carrier, but I have also been changed to a company called WinStar. And then in addition I've also been changed to a company called ATX for the tune of \$9.60 to switch, but also have an AT&T bill. Well, I paid the \$9.80 and I really didn't think too much about it.

Then in February of '96, not only do I get a bill from AT&T with all of my December calls, but the December calls are listed from going through some place called Zero Plus Dialing with a monthly service fee of \$3, so I now have a bill here from Zero Plus Dialing from thirty-seven sixty-one and a bill from AT&T for seventeen thirty-three. Well, I don't think too much about that and I pay that bill, too. But I'm kind of confused.

Well, then the next month is when I get upset. And I call the Public Service Commission and I filed a complaint with a Ruth McHargue, and she said well, we'll get Gateway Communications Network, which supposedly is connected with the Zero Plus Dialing out of Irving, Texas, to respond to the complaint. And I also put a local freeze on my account. And I was told that Zero Plus -- because I had a calling plan with AT&T -- must rerate all of this stuff. Well, we never

did, and in March of '96 I still hadn't got any report. And I contacted the Public Service Commission. All the time every month I'm still getting a charge of \$3 a month for the Zero Plus long distance thing. And finally I'm getting so disgusted with the thing I'm about to give up.

and, okay, in March of '96 I get the charge again for the service fee for February, and then on my bill again I see AT&T and this Zero Plus Dialing. So I call United Telephone and I keep paying it because I don't want my credit affected, because I've got A-1 credit, but I'm getting a little upset. They say well, go back to AT&T. And I go back to AT&T and they said, "You have been a wonderful customer. You've never changed with us." And I said, "Well, who is this Zero Plus Dialing that keeps billing me for a service I don't have?"

Finally then I get a letter that the Public Service Commission sends me that's dated April, 19th, 1996, a then it says "We're in receipt of your complaint and we certainly do apologize for delay in responding." This is addressed to a Ruth McHargue of the Public Service Commission. She says the company here, Winstar out of Irving, Texas, say "We're not in the practice of ever submitting individuals for

unauthorized PIC charges. SWGN is committed to providing the most conducive resolutions possible for all parties involved in situations of this nature. We will issue a credit of all calls made while using this service in the amount of thirty-three sixty-five.

This amount will be credited to your monthly telephone bill. If you have any questions, call."

Well, I called the number and I don't get anybody and it's a cost to call.

you -- it was a long distance call?

withes marson: Yeah, to call to get the answers to my questions.

All right. Now we're in April of '96.

Okay. In May of '96 I still get a bill from AT&T and

I get another service charge from Zero Plus Dialing,

and then in June of '96 I still get a bill from AT&T

and I get a bill from Zero Plus Dialing. And after

going through all of this and going back to AT&T that

says, "Well, you're on record with us and you've never

changed. I tell my friend. She said just forgot it,

pay the bill and ignore it.

And I didn't go back to the Public Service Commission because they did credit at least a certain amount but they never credited this billing thing. And I think I sent the Public Service Commission my telephone bills for November '95.

COMMISSIONER GARCIA: I get the feeling that's like an additional service or something they have put on her phone?

MR. MOSES: I'm not sure.

WITHESS NATSON: And December of '95. But I just got discuss --

COMMISSIONER GARCIA: They've kept billing the \$3 every month.

withes matson: Yes. I don't know. I've got at least six months of it here. I've got all of my telephone bills.

commissioner GARCIA: I think you're the last witness. I need you to get with Mr. Moses because it's very possible that what you have got is not a long distance service but some additional service that Mr. Moses -- we've only had one or two others like you. What they do is they haven't slammed you; they haven't changed your local service. They simply have informed your local company they are offering this additional service to you, and --

withess marson: For \$3 a month I don't
want? See, I have a bill here of all long distance
charges amounting to 30 some dollars -- (Simultaneous

1	conversation)
2	COMMISSIONER GARCIA: It may have nothing to
3	do with long distance. It may be some other service
4	they say they are providing to you and we need to look
5	into that.
6	The long distance issue was to some degree
7	corrected but that \$3 should be corrected; you should
8	get your money back for that.
9	WITHESS MATSON: And they didn't reimburse
10	me for the total amount of the bills that they billed
11	for this Zero Plus thing. I mean but I just gave up.
12	COMMISSIONER GARCIA: Don't give up on us
13	yet.
14	MS. CALDWELL: Ms. Matson, are they still
15	charging you the \$3 now?
16	WITHESS MATSON: Oh, no. This is '96.
17	MS. CALDWELL: They finally discontinued the
18	charges.
19	WITNESS MATSON: I kept calling and
20	complaining. But I kept paying the \$3 charge.
21	COMMISSIONER GARCIA: Who did you keep
22	calling and complaining to? Was it your local company
23	or was it Zero Plus
24	WITHESS MATSON: United.
25	COMMISSIONER GARCIA: Could you let us look

at your bills real quick before you take off. WITNESS MATSON: I think you still have in 2 your file my November of '95 and December of '95, I 3 couldn't find them. COMMISSIONER GARCIA: Maybe we should send 5 you back that. 6 7 CHAIRMAN JOHNSON: Thank you, ma'am. Are there any other witnesses that would 8 like to testify that did not sign up tonight? 9 10 Seeing none, I'd like to thank everyone for coming out and providing testimony to us. Again, your 11 comments will be a part of the official record and we 12 will use those as we make our final deliberations and 13 14 our final decisions. With that, this hearing is adjourned. 15 (Thereupon, the hearing concluded at 16 17 8:05 p.m.) 18 19 20 21 22 23 24 25

STATE OF FLORIDA) CERTIFICATE OF REPORTER COUNTY OF LEON 2 I, JOY KELLY, CSR, RPR, Chief, Bureau of 3 Reporting, Official Commission Reporter, DO HEREBY CERTIFY that the Workshop in Docket No. 970882-TL was heard by the Florida Public Service Commission at the time and place herein stated; it is further 7 CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript, consisting of 75 pages, constitutes a true 9 transcription of my notes of said proceedings. 10 DATED this 18th day of November, 1997. 11 12 KELLY, CSR, P Chief, Bureau of Reporting 13 Official Commission Reporter 14 (904) 413-6732 15 16 17 18 19 20 21 22 23

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