

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

 In the Matter of : DOCKET NO. 980007-EI
 :
 Environmental cost :
 recovery clause. :



PROCEEDINGS: HEARING

BEFORE; COMMISSIONER SUSAN F. CLARK
 COMMISSIONER JOE GARCIA
 Videoconferencing from Miami, Florida
 COMMISSIONER E. LEON JACOBS, JR.

DATE: Wednesday, August 26, 1998

TIME: Commenced at 9:35 a.m.
 Concluded at 9:40 a.m.

PLACE: Betty Easley Conference Center
 Room 148
 4075 Esplanade Way
 Tallahassee, Florida

REPORTED BY: JOY KELLY, CSR, RPR
 Chief, Bureau of Reporting

DOCUMENT NUMBER-DATE

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1 **APPEARANCES:**

2 **MATTHEW M. CHILDS**, Steel, Hector and Davis,
3 215 South Monroe Street, Suite 601, Tallahassee,
4 Florida 32301, appearing on behalf of **Florida Power &**
5 **Light Company (FPL)**.

6 **JAMES D. BEASLEY**, Ausley & McMullen, Post
7 Office Box 391, Tallahassee, Florida 32302, appearing
8 on behalf of **Tampa Electric Company (TECO)**.

9 **JOHN ROGER HOWE**, Deputy Public Counsel,
10 Office of Public Counsel, 111 West Madison Street,
11 Room 812, Tallahassee, Florida 32399-1400, appearing
12 on behalf of the **Citizens of the State of Florida**.

13 **LESLIE J. PAUGH**, Florida Public Service
14 Commission, Division of Legal Services, 2540 Shumard
15 Oak Boulevard, Tallahassee, Florida 32399-0870,
16 appearing on behalf of the **Commission Staff**.

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	WITNESSES	
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EXHIBITS

2	NUMBER	ID.	ADMTD.
3	1 KMD-1	8	8
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5	3 RRL-1	8	8
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CERTIFICATE OF REPORTER

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1 P R O C E E D I N G S

2 (Hearing convened at 9:40 a.m.)

3 COMMISSICNER CLARK: We'll call the hearing
4 to order. Will you please read the notice.5 MS. PAUGH: Pursuant to notice issued July
6 14th, 1998, this time and place have been set for
7 hearing in Docket 980001-EI, fuel and purchased power
8 cost recovery clause and generating performance
9 incentive factor and Docket No. 980007-EI,
10 environmental cost recovery clause.11 COMMISSIONER CLARK: Thank you. We'll take
12 appearances.13 MR. CHILDS: My name is Matthew Childs. I
14 represent Florida Power & Light in the 07 docket.15 MR. BEASLEY: James D. Beasley with the law
16 firm of Ausley & McMullen, in Tallahassee. I'm
17 representing Tampa Electric Company in both the 01 and
18 07 dockets.19 MR. HOWE: I'm Roger Howe with the Office of
20 Public Counsel appearing on behalf of the Citizens of
21 the State of Florida in the 01 and 07 dockets.22 MS. PAUGH: Leslie Paugh on behalf of Staff
23 in the 01 and 07 dockets.24 COMMISSIONER CLARK: I would note for the
25 record that Jeffry Stone and Vicki Gordon Kaufman were

1 excused from attending this hearing.

2 MS. PAUGH: That's correct.

3 COMMISSIONER CLARK: Any preliminary matters
4 we need to take up?

5 MS. PAUGH: Just one, Commissioners. The
6 question has been raised with respect to Paragraph 4
7 of both prehearing orders, whether the language is
8 appropriate in this proceeding.

9 I have spoken with the -- I'm sorry, not
10 Paragraph 4 but Section 4. I have spoken with the
11 attorney who has asked the question, and indicated to
12 him that that section is intended for proceedings in
13 which there is not a bench vote. In this proceeding I
14 anticipate that there will be a bench vote and that
15 this section would, therefore, be negated.

16 COMMISSIONER CLARK: Paragraph 4?

17 MS. PAUGH: Section 4, posthearing
18 procedures. It calls for filing posthearing
19 statements that will not be necessary in the event of
20 a bench vote.

21 COMMISSIONER CLARK: Okay. And how do you
22 suggest we proceed?

23 MS. PAUGH: In both dockets all issues, with
24 the exception of Issue 10 in the 07 docket, have been
25 stipulated.

1 be waived.

2 **COMMISSIONER CLARK:** It will be entered into
3 the record and cross examination is waive.

4 (Exhibits 1 through 18 marked for
5 identification and received in evidence.)

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1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**
2 **FLORIDA POWER & LIGHT COMPANY**
3 **TESTIMONY OF KOREL M. DUBIN**
4 **DOCKET NO. 980007-EI**
5 **JUNE 22, 1998**
6
7

8 **Q. Please state your name and address.**

9 A. My name is Korel M. Dubin and my business address is 9250 West
10 Flagler Street, Miami, Florida, 33174.
11

12 **Q. By whom are you employed and in what capacity?**

13 A. I am employed by Florida Power & Light Company (FPL) as a Principal
14 Rate Analyst in the Rates and Tariff Administration Department.
15

16 **Q. Have you previously testified in this docket?**

17 A. Yes, I have.
18

19 **Q. What is the purpose of your testimony in this proceeding?**

20 A. The purpose of my testimony is to present for Commission review
21 FPL's projected Environmental Cost Recovery Clause (ECRC) factors
22 for the period October 1998 through December 1998 but FPL
23 recommends that they not be implemented. Instead, FPL requests

1 approval to extend the current ECRC factors through the last three
2 months of this year, October 1998 through December 1998.

3

4 **Q. Why should FPL's ECRC factors, currently approved through**
5 **September 1998, be extended for the three month period of**
6 **October through December 1998?**

7 **A. Projections for the period October 1998 through December 1998 as**
8 **well as the estimated/actual costs for the period October 1997 through**
9 **September 1998 indicate that the ECRC factors would not change**
10 **significantly. Therefore, FPL believes that a change to customers bills**
11 **for the three month period of October through December 1998 is not**
12 **warranted.**

13

14 In Order No. PSC-98-0691-FOF-PU, Docket No. 980269-PU dated
15 May 19, 1998, the Commission found that Fuel, Capacity, and
16 Environmental Factors should be determined on a calendar year basis
17 beginning in 1999 and Conservation Factors should be determined on
18 a calendar year basis beginning in 2000. One of the main objectives
19 of going to calendar year recovery periods for the four cost recovery
20 clauses is to provide customers with one charge for electricity for a
21 one year period. Annual factors provide customers with more certain
22 and stable prices and customers are able to plan with greater certainty
23 their level of expenditures for electricity for the year. Extending the

1 ECRC factors for the period October 1998 through December 1998 is
2 consistent with earlier Commission decisions where the Commission
3 approved FPL's Fuel Factors through December 1998 and also
4 extended FPL's Capacity Factors for the three month period of
5 October through December 1998. Therefore, FPL proposes to extend
6 the current ECRC factors through the last three months of this year,
7 October through December 1998.

8
9
10 **Q. Is this filing by FPL in compliance with Order No. PSC-93-1580-**
11 **FOF-EI, issued in Docket No. 930661-EI?**

12 **A. Yes.**

13
14 **Q. Have you prepared or caused to be prepared under your**
15 **direction, supervision or control an exhibit in this proceeding?**

16 **A. Yes, I have. It consists of fourteen documents, PSC Forms 42-1P**
17 **through 42-4P and 42-6P through 42-7P provided in Appendix I and**
18 **PSC Forms 42-1E through 42-8E provided in Appendix II. Form 42-**
19 **1P provides a summary of cost projections for the period October**
20 **1998 through December 1998, Form 42-2P, reflects the total**
21 **jurisdictional recoverable costs for O&M activities, Form 42-3P reflects**
22 **the total jurisdictional recoverable costs for capital investment projects,**
23 **Form 42-4P consists of the calculation of depreciation expense and**

1 return on capital investment, Form 42-6P reflects the calculation of
2 the energy and demand allocation percentages by rate class and 42-
3 7P reflects the calculation of the ECRC factors. In addition, Forms 42-
4 1E through 42-8 E reflect the true-up and variance calculations for the
5 prior period.

6

7

8 **Q. Please describe Form 42-1P.**

9 **A.** Form 42-1P provides a summary of Environmental Cost Recovery
10 Projections for the period October through December 1998. Total
11 recoverable environmental costs, adjusted for revenue taxes, amount
12 to \$4,909,380 and include \$4,090,977 of environmental project costs
13 increased by \$185,246 (3/15ths of the estimated/actual underrecovery
14 of \$926,229 for the October 1997 - September 1998 period) minus
15 \$431,584 (3/15ths of the final overrecovery of \$2,157,919 for the
16 period October 1996 - September 1997). FPL assumed that the true
17 up amounts would be recovered over the 15 month period of October
18 1998 through December 1999. Additionally, FPL is evaluating a new
19 project for Wastewater and Stormwater Elimination and Reuse and
20 expects to file an interim petition requesting recovery through the
21 ECRC. Therefore, \$987,000 in projected costs for this potential
22 project for the period through December 1998 have been added to the
23 projected ECRC costs for the period.

1

2 **Q. How do the costs described on Form 42-1P for the period**
3 **October 1998 through December 1998 compare to costs included**
4 **in the current factor for the period October 1997 through**
5 **September 1998?**

6 **A. As stated previously, the total recoverable environmental costs**
7 **provided on Form 42-1P amount to \$4,909,380 for the three month**
8 **period of October through December 1998. The total recoverable**
9 **environmental costs included in the factor for the twelve month period**
10 **October 1997 through September 1998 is \$22,228,780 (See Form 42-**
11 **1P, filed August 14, 1997 in Docket No. 970007-EI). To put the costs**
12 **on a comparable basis we have adjusted the \$22,228,780 to show**
13 **three months of costs which results in \$5,557,195 ((\$22,228,780**
14 **divided by 12 months) times 3 months). This \$5,557,195 in costs for**
15 **the current period compared to the \$4,909,380 in projected costs for**
16 **the three month period of October through December 1998 results in a**
17 **difference \$647,815. To put this in perspective, FPL's current**
18 **Residential Bill is \$75.12. The difference in the ECRC projections**
19 **would change the bill by \$.03 or less than one tenth of one percent**
20 **(0.04%), not significant enough to warrant a change for only three**
21 **months.**

22 **Furthermore, even without the new project, the difference in the ECRC**
23 **projections would only change the bill by \$.09, or one tenth of one**

1 percent (0.1%), still not significant enough to warrant a change for only
2 three months.

3

4 **Q. Please describe Forms 42-2P and 42-3P.**

5 A. Form 42-2P presents the O&M project costs to be recovered in the
6 projected period along with the calculation of total jurisdictional
7 recoverable costs for these projects, classified by energy and demand.

8

9 Form 42-3P presents the capital investment project costs to be
10 recovered in the projected period along with the calculation of total
11 jurisdictional recoverable costs for these projects, classified by energy
12 and demand.

13

14 Forms 42-2P and 42-3P present the method of classifying costs
15 consistent with Order No. PSC-94-0393-FOF-EI.

16

17 **Q. Are all costs listed in Forms 42-1P through 42-8P attributable to**
18 **Environmental Compliance projects previously approved by the**
19 **Commission?**

20 A. Yes.

21

22 **Q. Please describe Form 42-6P.**

23 A. Form 42-6P calculates the allocation factors for demand and energy at

1 generation. The demand allocation factors are calculated by deter-
2 mining the percentage each rate class contributes to the monthly
3 system peaks. The energy allocators are calculated by determining
4 the percentage each rate contributes to total kWh sales, as adjusted
5 for losses, for each rate class.

6

7 **Q. Please describe Form 42-7P.**

8 **A. Form 42-7P presents the calculation of the proposed ECRC factors by**
9 **rate class.**

10

11 **Q. How do the estimated/actual project expenditures for October**
12 **1997 through September 1998 period compare with original**
13 **projections?**

14 **A. Form 42-4E shows that total O&M project costs were \$895,868 lower**
15 **than projected and Form 42-6E shows that total capital investment**
16 **project costs were \$1,525,293 greater than projected. Below are**
17 **explanations for those O &M Projects and Capital Investment Projects**
18 **with significant variances. All variances are provided in detail on**
19 **Forms 42-4E and 42-6E. Return on Capital Investment, Depreciation**
20 **and Taxes for each project for the estimated/actual period October**
21 **1997 through September 1998 are provided as Form 42-8E, pages 1**
22 **through 20.**

23

1 **EXPLANATIONS OF VARIANCES**

2 **Air Operating Permit Fees - O&M**

3 Actual expenditures were \$54,582 or 2.9% greater than projected.
4 The projections were based on the fees paid the previous year.
5 Permit fees are calculated based on the tons of pollutants discharged
6 from the fossil fuel fired power plants. These emissions are
7 proportional to the amount of time each plant operates and the type of
8 fuel used. Since these are variables that fluctuate daily based on
9 weather conditions, price of fuel, etc. it is difficult to predict exactly
10 what the fees will be for the next reporting period.

11

12 **Maintenance of Stationary Above Ground Fuel Storage Tanks - O&M**

13 Actual expenditures were \$259,752 or 16.0% greater than projected.
14 This variance is offset by an underrun in the prior reporting period
15 which was due to the delay in starting the reconditioning of the Sanford
16 Plant C Tank. The delay was the result of the additional time required
17 to obtain repair bids based on the condition assessment of the
18 cleaned tank. The project is now complete and the tank is being
19 returned back in service.

20

21

22 **Oil Spill Cleanup/Response Equipment - O&M**

23 Actual expenditures were \$21,519 or 5.2% less than projected. The

1 variance is the result of difficulty in obtaining environmental sensitivity
2 data for the development of the Oil Spill Trajectory Modeling project.

3

4 **RCRA Corrective Action - O&M**

5 Actual expenditures were \$65,165 or 16.0% less than projected. As
6 previously reported in Docket No 980007-EI, the Environmental
7 Protection Agency(EPA) has been unable to schedule the Visual Site
8 Inspections at Manatee, Port Everglades and Sanford Plants. The
9 pre-inspection activities are proceeding and no variance is anticipated
10 by year-end 1998.

11

12 **NPDES Permit Fees - O&M**

13 Actual expenditures were \$14,543 greater than projected due to the
14 erroneous omission of the permit fees due for the St. Lucie Plant
15 (Nuclear). These expenditures should have been included in the
16 original projections.

17

18 **Disposal of Noncontainerized Liquid Waste - O&M**

19 Actual expenditures were \$90,282 or 35.0% greater than projected.
20 For the previous reporting period (10/96 - 9/97) the project
21 experienced an underrun of \$293,708 and was behind schedule. A
22 second crew had been added to increase the production rate and get
23 the project back on schedule. The overrun currently being realized is

1 a result of the additional crew. Based on the current schedule no
2 variance is anticipated by year-end 1998.

3

4 **Substation Pollutant Discharge Prevention & Removal -**

5 **Distribution - O&M**

6 Actual expenditures were \$1,335,108 or 18.0% less than projected.

7 This underrun is due to schedule delays caused by the identification of
8 more discharges than originally identified. Leak prevention activities
9 are delaying the encapsulation portion of the project. The extremely
10 hot weather conditions currently being experienced in Florida will
11 prevent the transformers from being taken out-of-service to perform
12 the encapsulation and leak prevention activities. Due to record setting
13 system load demands this portion of the project will be delayed to
14 avoid jeopardizing the availability of electricity. The remediation
15 portion of the project is currently being worked at an accelerated pace
16 and will continue throughout the summer months which will reduce the
17 variance by year-end 1998.

18

19 **Substation Pollutant Discharge Prevention & Removal --**

20 **Transmission - O&M**

21 Actual expenditures were \$104,451 or 5.0% more than projected. The
22 overrun is due to the prioritizing of work activities in conjunction with
23 the previous project (Distribution). The severity of leaks and the

1 availability of transformer electrical clearances resulted in more
2 transmission transformers being addressed than distribution
3 transformers.

4

5 **Low NOx, Continuous Emissions Monitoring and Clean Closure**
6 **Equivalency Projects - Capital**

7 Variances are primarily due to higher depreciation rates at six steam
8 generation sites, authorized in Order No. PSC-97-1015-PCO-EI. An
9 adjustment to record implementation of the proposed depreciation
10 rates, on a preliminary basis retroactive to January 1, 1997, was made
11 in April 1998.

12

13 **SO2 Allowances - Negative Return on Investment**

14 Variance is primarily due to higher than anticipated gains resulting
15 from the 1997 auction of emission allowances by the DOE.

16

17 **Q. Does this conclude your testimony?**

18 **A. Yes, it does.**

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **FLORIDA POWER & LIGHT COMPANY**

3 **TESTIMONY OF RANDALL R. LABAUVE**

4 **DOCKET NO. 980007-EI**

5 **June 29, 1998**

6
7 **Q. Please state your name and address?**

8 **A. My name is Randall R. LaBauve and my business address is 700 Universe Boulevard,**
9 **Juno Beach, Florida 33408.**

10
11 **Q. By whom are you employed and in what capacity?**

12 **A. I am employed by Florida Power & Light Company (FPL) as the Director of**
13 **Environmental Services in the General Counsel Business Unit.**

14
15 **Q. Please describe your educational and professional background and experience.**

16 **A. I received a Bachelor of Arts degree in Psychology/Business from Louisiana State**
17 **University in 1983 and a Juris Doctor degree in Law from Louisiana State University in**
18 **1986. I joined FPL in 1995 as an Environmental Lawyer and in 1996 assumed the**
19 **responsibility of Director of Environmental Services. Prior to joining FPL I was the**
20 **Director of Environmental Affairs for Entergy Services, Incorporated located in Little**
21 **Rock, Arkansas and prior to that was in private law practice with Milling, Benson,**
22 **Woodward, Hillard, Pierson and Miller in New Orleans, Louisiana.**

1 Q. What are your responsibilities and duties as Director of Environmental Services?

2 A. I am responsible for directing the overall corporate environmental planning, programs,
3 licensing, and permitting activities to ensure the basic objective of obtaining and
4 maintaining the federal, state, regional and local government approvals necessary to site,
5 construct and operate FPL's power plants, transmission lines, and fuel facilities and
6 maintain compliance with environmental laws. Additionally, I will sponsor environmental
7 related testimony in dockets before the Florida Public Service Commission.

8
9 Q. What is the purpose of your testimony?

10 A. The purpose of my testimony is to present FPL's conceptual plans for a new
11 environmental project that is designed to eliminate the release of contaminants to the
12 environment by eliminating discharges of wastewater and stormwater and beneficially
13 reusing the wastewater in plant operations. FPL is requesting that the Commission
14 approve recovery of the compliance costs associated with this project through the
15 Environmental Cost Recovery Clause. My testimony includes a description of the new
16 environmental requirements, the compliance actions planned and the rationale for the
17 alternative selected.

18
19 Q. What are the new environmental requirements and when did each become
20 effective?

21 A. In 1993 the Environmental Protection Agency (EPA) instituted a new program to
22 minimize pollutants of concern in permitted effluents. The EPA administers the program

1 by requiring regulated facilities to develop and implement a Best Management Practice
2 Pollution Prevention Plan (Plan) as part of the renewal of permits for existing plants with
3 the possible exception of Turkey Point. Permits must currently be renewed approximately
4 every five years as explained below. This is the most substantive new requirement and it
5 is described in Document RRL-1.
6

7 **Q. How is FPL affected?**

8 **A.** FPL is required to obtain National Pollutant Discharge Elimination System (NPDES)
9 Permits for each of its power plant facilities pursuant to 33 U.S.C. Section 1342 [Federal
10 Water Pollution Control Act (Clean Water Act) Section 402] and Title 40 Code of
11 Federal Regulations (CFR) Section 122. The Florida Department of Environmental
12 Protection was delegated authority to administer this permit program for the
13 Environmental Protection Agency. FPL is required to submit a permit renewal
14 application for each site every five years. Under the State implementation of the Federal
15 program, these permits are referred to as the State Pollutant Discharge Elimination
16 System Permits (permits).
17

18 Each new Permit issued to FPL includes, or will include, a new requirement for FPL to
19 develop and implement a Plan to minimize or eliminate, whenever feasible, the discharge
20 of regulated pollutants, including fuel oil and ash, to surface waters. FPL must submit
21 a Plan for each facility to the Florida Department of Environmental Protection for
22 approval. This requirement, with the emphasis on eliminating discharges, was not part

1 of FPL's permit requirements prior to 1993. Document RRL-2 is a typical permit prior
2 1993 and Document RRL-3 represents a current permit.

3
4 Document RRL-4 provides a summary of FPL's permits, the date each permit was, or is
5 expected to be, issued and the date a preliminary Plan will be submitted to the agency.
6 Preliminary Plans that have already been submitted simply outline FPL's intent to develop
7 a formal Plan to minimize or eliminate the discharge of pollutants.

8
9 **Q. Can the Florida Department of Environmental Protection cause FPL to change its
10 plans?**

11 **A. Yes.** However, FPL expects that the agency will approve for implementation its plans as
12 proposed in this Project. In addition, FPL may make changes as detailed plans are
13 developed for each site during the engineering and design phase of the project.

14
15 **Q. Are there any other new environmental requirements being met by this project?**

16 **A. Yes.** The Federal Ambient Water Quality Criteria applicable to discharges to
17 groundwater requires FPL's discharges to groundwater to meet surface water quality
18 standards. In addition, the Multi-source Permit issued by Dade County Department of
19 Environmental Resource Management to FPL for the Turkey Point Power Plant requires
20 FPL to meet Dade County water quality standards in discharges to the Turkey Point
21 Cooling Canals. Both of these requirements were applied to FPL in 1997.

22

1 Q. Please explain the Federal Ambient Water Quality Criteria.

2 A. To ensure that Federal Ambient Water Quality Criteria (Standards), see Document RRL-
3 5, are not violated, FPL must eliminate discharges of wastewater to groundwater. In a
4 letter from the EPA to FPL dated June 13, 1997 (Document RRL-6), the EPA informed
5 FPL that any discharges to groundwater that is hydrologically connected to nearby
6 surface water must meet surface water standards. For many pollutants, these Standards
7 are more stringent than the groundwater limits that FPL must satisfy. For example, the
8 Standard for nickel, 8.3 parts per billion, is nearly 92% lower than the previous
9 groundwater limit of 100 parts per billion.

10

11 Q. How does this new standard affect FPL?

12 A. FPL currently has four unlined ash basins located above groundwater that are
13 hydrologically connected with nearby surface water. The ash managed in these basins
14 contains nickel that is soluble in water. The most prudent option to ensure that very low
15 limits, such as the limit for nickel, are not violated is to eliminate the discharges.

16

17 Q. Please explain the Turkey Point Plant Multi-Source Permit.

18 A. Dade County, Florida, considers the cooling canals at FPL's Turkey Point Power Plant
19 to be waters of the County. Consequently, Dade County requires FPL to obtain a
20 Multi-Source Permit (permit), see Document RRL-7, to discharge wastewater into the
21 canals. The permit requires FPL's discharges to meet water quality standards identified
22 in Section 24-11, Code of Metropolitan Dade County (Document RRL-8). These

1 standards include a limit of 1000 parts per billion for zinc and a limit of 5.0 parts per
2 million for Florida Petroleum Residual Organic (FLPRO). FLPRO is a new parameter
3 that is a measurement of oil and grease. It was included in the 1997-1998 permit issued
4 to FPL.

5
6 In March 1998, analysis on a discharge into the cooling canal yielded a FLPRO result of
7 4.8 parts per million. During times with no rain oil accumulates on concrete and paved
8 areas. Heavy rains following the dry period could flush the accumulated oils and greases
9 into the regulated discharge and cause the FLPRO limit to be exceeded.

10
11 **Q. Does the project meet the compliance needs of all three new requirements?**

12 **A.** Yes. Based on the conceptual plans, the project is designed to eliminate the release of
13 contaminants to the environment by eliminating discharges of wastewater and stormwater
14 and beneficially reusing the wastewater in plant operations. Completion of the Project
15 will ensure that FPL is in compliance with the new environmental requirements related to
16 wastewater and stormwater.

17
18 Page 1 of 2, Document RRL-9, provides an overview of the current
19 wastewater/stormwater flows. It represents the general flows typical at FPL plants. Page
20 2 of 2, Document RRL-9, provides an overview of the flows after modifications based on
21 conceptual plans.

1 Q. How did FPL decide to address these new requirements?

2 A. Given the varying new requirements, a team including a wastewater
3 management/environmental consultant was formed to address the issue of wastewater and
4 stormwater management. The team identified potential options to eliminate discharges
5 and manage the resulting accumulation of water. A conceptual plan for collecting,
6 treating and reusing the wastewater generated at each plant was developed.

7

8 Historical rainfall data relevant to two sites was reviewed to determine the volumes of
9 stormwater that would need to be managed. Historical records were reviewed and
10 interviews with plant employees were conducted to estimate the expected volumes of ash
11 sluice water. This information was used to determine the approximate sizes of tanks
12 needed to contain the volumes of water and to determine the size of sumps and pumps
13 necessary to handle the volumes.

14

15 Q. What alternatives did FPL consider?

16 A. Four alternatives were considered. The first alternative is FPL's proposed Project. In
17 general, the Project involves modifications to existing wastewater/stormwater treatment
18 systems and service water systems at 10 FPL power plant sites. Project activities include
19 procurement and installation of: liners for unlined basins; water treatment/retention tanks;
20 piping; pumps; sumps; and ancillary equipment. It also involves site preparation such as
21 excavation necessary for the foundations and basin preparation. The Project will also
22 include engineering and design work.

1 The scope of work anticipated for each site is provided in Document RRL-10. The
2 activities identified are based on conceptual plans and are subject to change if alternatives
3 determined to be more prudent are identified during the engineering and design phase of
4 the project or if the Florida Department of Environmental Protection requires changes to
5 the Best Management Practices Plan. Detailed plans will be developed for each site during
6 the engineering and design phase of the project.

7
8 The second alternative considered was to install dry-ash handling systems to eliminate ash
9 sluice water. An engineering firm was hired to evaluate dry-ash handling options. The
10 consultant concluded that dry-ash handling would not eliminate all wet ash handling.
11 Consequently, the plants would continue to need ash basins. The consultant estimated
12 that it would cost approximately \$10 million to \$18 million to install just the dry-ash
13 handling systems at the seven sites that handle ash. In addition to the high cost of
14 installation, this option would also increase annual operating and maintenance costs by
15 approximately \$500,000 to \$600,000 per year.

16
17 The third alternative considered was based on the recommendation of an environmental
18 consultant hired specifically to help FPL identify options. The consultant recommended
19 that FPL install membrane treatment systems and evaporators at each site. The membrane
20 treatment systems would reduce the concentration of contaminants in the wastewater.
21 The wastewater would then be eliminated by evaporation using the evaporators. The
22 consultant provided a preliminary cost estimate of \$5 million per site for the membrane

1 treatment system and evaporator. This option would bring the total project cost to more
2 than \$50 million.

3
4 The fourth option considered was to evaporate the wastewater in the boilers. This option
5 would still require most of the same modifications that are anticipated in the proposed
6 project. In addition to negative impacts on the boiler performance, it was determined that
7 this option would potentially subject FPL to a different series of existing air and industrial
8 boiler regulatory requirements. It was also concluded that this option did not provide a
9 reliable method for managing the water because the boilers may not be operating when
10 there is a need to eliminate water.

11
12 Based on evaluation of available alternatives, it was clear that the Project FPL is
13 proposing is the most cost effective means of meeting the new environmental
14 requirements.

15
16 **Q. Has FPL estimated the cost of the proposed Project?**

17 **A.** Yes. FPL's preliminary cost estimate totals approximately \$13 million (capital - \$8
18 million, O&M - \$5 million) which will be incurred over approximately 24 months
19 beginning in the second half of 1998. These amounts as well as the schedule are subject
20 to change as changes are made to the conceptual plans as a result of developing the
21 detailed plans or agency required changes.

22

1 If the Commission approves this project for recovery through the ECRC, FPL will
2 include the project in its next projection filing (October 1998) and amounts incurred or
3 planned to be incurred in 1998 will be included in the Company's estimated/actual true-up
4 for that period. As required by the Commission, FPL will update its projections and
5 explain variances between projected and actual expenditures. This process is on-going
6 and will ensure that changes are identified and reported timely. In addition, primarily
7 through the Commission's Audit Staff, the Commission maintains its ability challenge the
8 prudence and reasonableness of actions and costs.

9
10 **Q. How will FPL ensure that costs incurred are prudent and reasonable?**

11 **A.** As much as possible, FPL will use its own employees to complete this project. FPL payroll
12 will not be charged to the project for ECRC recovery purposes. FPL will solicit
13 competitive bids for the equipment and materials needed for the project. In addition, FPL
14 will contract an engineering/consultant firm to provide engineering and design support for
15 the project.

16
17 **Q. Is FPL recovering through any other mechanism any costs included in this petition
18 for ECRC recovery?**

19 **A.** No. All costs associated with this project are new costs to comply with new
20 environmental requirements. Therefore, costs associated with this project would not have
21 been incurred or included in any recovery mechanism in the past. All costs are directly
22 related to modifications to existing systems at the plants.

1 **Does this conclude your testimony?**

2 A. Yes it does.

1 GULF POWER COMPANY

2 Before the Florida Public Service Commission
3 Prepared Direct Testimony of

4 James O. Vick

Docket No. 980007-EI

Date of Filing: June 22, 1998

5 Q. Please state your name and business address.

6 A. My name is James O. Vick and my business address is One Energy Place,
7 Pensacola, Florida, 32520

8

9 Q. By whom are you employed and in what capacity?

10 A. I am employed by Gulf Power Company as the Manager of Environmental
11 Affairs.

12

13 Q. Mr. Vick, will you please describe your education and experience?

14 A. I graduated from Florida State University, Tallahassee, Florida, in 1975 with a
15 Bachelor of Science Degree in Marine Biology. I also hold a Bachelor's
16 Degree in Civil Engineering from the University of South Florida in Tampa,
17 Florida. In addition, I have a Masters of Science Degree in Management
18 from Troy State University, Pensacola, Florida. I joined Gulf Power Company
19 in August 1978 as an Associate Engineer. I have since held various
20 engineering positions such as Air Quality Engineer and Senior Environmental
21 Licensing Engineer. In 1996, I assumed my present position as Manager of
22 Environmental Affairs.

23

24 Q. What are your responsibilities with Gulf Power Company?

25 A. As Manager of Environmental Affairs, my primary responsibility is

1 overseeing the activities of the Environmental Affairs section to ensure the
2 Company is, and remains, in compliance with environmental laws and
3 regulations, i.e., both existing laws and such laws and regulations that may
4 be enacted or amended in the future. In performing this function, I have the
5 responsibility for numerous environmental activities.

6
7 Q. Are you the same James O. Vick who has previously testified before this
8 Commission on various environmental matters?

9 A. Yes.

10
11 Q. What is the purpose of your testimony in this proceeding?

12 A. The purpose of my testimony is to support Gulf Power Company's projection
13 of environmental compliance amounts recoverable through the Environmental
14 Cost Recovery Clause (ECRC) for the transitional period of October through
15 December 1998. I will also present testimony on the variances identified in
16 the estimated true-up period from October 1997 through September 1998.

17
18 Q. Mr. Vick, please identify the capital projects included in Gulf's ECRC
19 projection.

20 A. A listing of the environmental capital projects which have been included in
21 Gulf's ECRC projection has been provided to Ms. Cranmer and is included in
22 Schedules 42-3P and 42-4P of her testimony. Schedule 42-4P reflects the
23 expenditures, clearings, retirements, salvage and cost of removal currently
24 projected for each of these projects. These amounts were provided to
25 Ms. Cranmer, who has compiled the schedules and calculated the associated

1 revenue requirements for our requested recovery. All of the listed projects
2 are associated with environmental compliance activities which have been
3 previously approved for recovery through the ECRC by this Commission in
4 Docket No. 930613-EI, and past proceedings in this ongoing recovery docket.
5

6 Q. Please explain Gulf's projected environmental expenses expected to be
7 incurred during the transitional projection period October-December, 1998.

8 A. Ms. Cranmer's Schedule 42-2P reflects projected Operation and
9 Maintenance (O&M) expenses for the transitional period. These O&M
10 activities are all on-going compliance activities and are grouped into five
11 major categories-Air Quality, Water Quality, Environmental Programs
12 Administration, General Solid and Hazardous Waste, and Above Ground
13 Storage Tanks. I will discuss each O&M activity within each of these major
14 categories and the projected expenses.
15

16 Q. What O&M activities are included in the Air Quality Category?

17 A. There are five O&M activities included in this category:

18 The first, Sulfur (Line Item 1.1) reflects operational expenses
19 associated with the burning of low sulfur coal. This item refers to the flue gas
20 sulfur injection system needed to improve the collection efficiency of the Crist
21 Unit 7 electrostatic precipitator and is required due to the burning of low sulfur
22 coal at this unit pursuant to the sulfur dioxide requirements of the Clean Air
23 Act Amendments (CAAA). Projected expenses are \$5,600 for the period.

1 The second activity, Air Emission Fees (Line Item 1.2), represents the
2 expenses projected for the annual fees required by the CAAA. There are no
3 fees due during the period.

4 The third activity, Title V Permits (Line Item 1.3), represents projected
5 expenses associated with the implementation of the Title V permits. The total
6 estimated expense for the Title V Program during the recovery period is
7 \$13,335.

8 The fourth activity, Asbestos Fees (Line Item 1.4), is required to be
9 paid to the Florida Department of Environmental Protection (FDEP) for the
10 purpose of funding the State's asbestos removal program. The expenses
11 projected for the recovery period total \$2,400.

12 The fifth activity, Emission Monitoring (Line Item 1.5) reflects an
13 ongoing O&M expense associated with the new Continuous Emission
14 Monitoring equipment (CEM) as required by the CAAA. These expenses are
15 incurred in response to the federal Environmental Protection Agency's (EPA)
16 requirements that the Company perform Quality Assurance/Quality Control
17 (QA/QC) testing for the CEMs, including Relative Accuracy Test Audits
18 (RATA) and Linearity Tests. The expenses projected to occur during the
19 recovery period for these activities total \$41,100.

20
21 Q. What O&M activities are included in Water Quality?

22 A. General Water Quality (Line Item 1.6), identified in Schedule 42-2P, includes
23 Soil Contamination Studies, Dechlorination, Groundwater Monitoring Plan
24 Revisions and Surface Water Studies. All the programs included in Line Item
25 1.6, General Water Quality, have been approved in past proceedings. The

1 expenses projected to occur during the recovery period for these activities
2 total \$147,513.

3 The second activity listed in the Water Quality Category, Groundwater
4 Contamination Investigation (Line Item 1.7) was previously approved for
5 environmental cost recovery in Docket No. 930613-EI. This activity is
6 projected to incur incremental expenses totaling \$126,981 during the
7 recovery period.

8 Line Item 1.8, State NPDES Administration, was previously approved
9 for recovery in the ECRC and reflects expenses associated with annual fees
10 for Gulf's three generating facilities. There are no fees due during the
11 recovery period.

12 Finally, Line Item 1.9, Lead and Copper Rule, was also previously
13 approved for ECRC recovery and reflects sampling, analytical and chemical
14 costs related to lead and copper in drinking water. These expenses are
15 expected to total \$177 during the recovery period.

16
17 Q. What activities are included in the Environmental Affairs Administration
18 Category?

19 A. Only one O&M activity is included in this category on Schedule 42-2P (Line
20 Item 1.10). This Line Item refers to the Company's Environmental
21 Audit/Assessment function. There are no expenses projected for the
22 recovery period.

23
24 Q. What O&M activities are included in the Solid and Hazardous Waste
25 category?

- 1 A. Only one program, General Solid and Hazardous Waste (Line Item 1.11), is
2 included in the Solid and Hazardous Waste category on Schedule 42-2P.
3 This activity involves the proper identification, handling, storage,
4 transportation and disposal of solid and hazardous wastes as required by
5 Federal and State regulations. This program is an on-going compliance
6 activity previously approved and is projected to incur incremental expenses
7 totaling \$36,000 during the recovery period.
8
- 9 Q. Please explain projected costs for the Above Ground Storage Tank program
10 (Line Item 1.12).
- 11 A. As previously approved by the Commission, this program was developed to
12 bring existing field-erected above ground storage tank systems for hazardous
13 pollutants (petroleum fuel products) into compliance in accordance with
14 provisions in Chapter 62-762, Florida Statutes. This program is expected to
15 incur expenses of \$705,000 during the projection period.
16
- 17 Q. What significant variances do you anticipate related to Gulf's environmental
18 capital recoverable costs in the estimated true-up for the period October 1997
19 through September 1998?
- 20 A. As reflected in Ms. Cranmer's Schedule 42-6E, the recoverable capital costs
21 included in the estimated true-up calculation total \$8,463,580, as compared
22 to the original projection of \$8,616,006. This resulted in a variance of
23 (\$152,426). There are primarily three projects which contributed to this
24 variance.

1 The first, Low NOx Burners, Crist 6 & 7 (Line Item 1.4) reflects a
2 variance of (\$41,686). The variance is from a negotiated agreement with a
3 vendor which resulted in a project credit that occurred in December 1997.

4 The second project, Substation Contamination Mobile Groundwater
5 Treatment System (Line Item 1.6) is the result of the purchase of an
6 additional mobile groundwater treatment system. The system was purchased
7 because the existing mobile groundwater treatment system previously
8 approved by the Commission does not have adequate water treatment
9 capacity for other sites which require remediation within the approved
10 Substation Contamination Investigation project.

11 Finally, SO2 Allowances (Line Item 1.16) reflects a variance of
12 (\$115,037) and is due to proceeds from the spring allowance auction.

- 13
- 14 Q. What significant variances do you anticipate for Gulf's environmental
15 Operation and Maintenance (O&M) activities listed on Schedule 42-4E in the
16 estimated true-up period October 1997 through September 1998.
- 17 A. The O&M activities listed on Schedule 42-4E have all been approved for cost
18 recovery in past ECRC dockets. The schedule reflects that Gulf now projects
19 a total of \$3,405,801 in recoverable O&M expenses for the period October
20 1997-September 1998, compared to the amount included in the original
21 projection of \$3,550,964. This resulted in a variance of (\$145,163). I will
22 address eight O&M projects/programs that attributed to this variance.
23
- 24 Q. Please explain the variance in the Sulfur category (Line Item 1.1).

1 A. As discussed in previous testimony, this category reflects operational
2 expenses associated with the burning of low sulfur coal and refers to the flue
3 gas conditioning system on Crist Unit 7. The use of sulfur is entirely
4 dependent upon the quality of a low sulfur coal supply. During the recovery
5 period, the flue gas conditioning system was activated due to the coal supply
6 and expenses of \$5,675 were incurred.

7
8 Q. Please explain the (\$8,701) variance in the Title V program (Line Item 1.3).

9 A. Title V permits remain in draft form as the FDEP has yet to issue the final
10 permits. Negotiations with the Department are on-going regarding several
11 conditions in the draft permits. Final permits are expected to be issued by
12 year end.

13
14 Q. Please explain the variance of (\$59,157) in the General Water Quality (Line
15 Item 1.6) category.

16 A. The primary reason for this variance is due to the result of successful
17 negotiations with FDEP dealing with the renewal of our National Pollution
18 Discharge Elimination System (NPDES) permit at Plant Smith. Scheduled for
19 renewal during the projection period, we had originally anticipated major
20 revisions to be included in the existing Smith groundwater monitoring plan
21 and had projected expenses for those revisions. However, due to successful
22 negotiations with FDEP, major revisions and associated expenses with the
23 groundwater monitoring plans were not required.

24

1 Q. Please explain the \$200,848 variance in the Groundwater Contamination
2 Investigation (Line Item 1.7).

3 A. During the recovery period, Gulf has excavated contaminated soils at five
4 substation locations within our service territory. The aerial extent of soil
5 contamination was larger than expected and associated excavation and soil
6 disposal costs were higher than we had anticipated.

7
8 Q. Please explain the (\$2,438) variance in the Lead & Copper category (Line
9 Item 1.9).

10 A. Expenses in this category are for sampling and analysis of drinking water
11 supplies and for chemical purchases used in maintaining acceptable levels of
12 lead and copper in drinking water supplies at Plants Crist and Smith.
13 Variances in this category are directly proportional to chemical inventories
14 maintained on site at the plants.

15
16 Q. Please explain the (\$101,953) variance in the General Solid and Hazardous
17 Waste (Line Item 1.11) category.

18 A. Due to fluctuations in quantities of materials which require proper handling
19 and disposal, expenditures within this category are difficult to project. There
20 were less materials generated during the period which required handling and
21 disposal.

22
23 Q. Please explain the (\$705,000) variance in the Above Ground Storage Tanks
24 category (Line Item 1.12).

1 A. Contractor negotiations are underway and project activities within this
2 category are scheduled to begin in August, 1998. Consequently, due to the
3 delays, expenses will be less than originally projected for the October 1997-
4 September 1998 recovery period.

5
6 Q. Please explain the \$532,658 variance in the Low NOx category (Line
7 Item 1.13).

8 A. This project refers to the purchase and installation costs of Low NOx burner
9 tips on Crist Units 4 & 5 in order to comply with Phase II requirements of the
10 Clean Air Act Amendments. Expenses for this project were not included in
11 the original projection testimony. The Commission recently approved
12 purchase and installation costs associated with the Crist Units 4 & 5 Low NOx
13 burner tips. The burners and tips for Unit 4 have been installed and are
14 operational.

15
16 Q. Does this conclude your testimony?

17 A. Yes.

18

19

20

21

22

23

24

25

1 GULF POWER COMPANY

2 Before the Florida Public Service Commission
3 Direct Testimony of
4 Susan D. Cranmer
5 Docket No. 980007-EI
6 Date of Filing: June 22, 1998

7 Q. Please state your name, business address and
8 occupation.

9 A. My name is Susan Cranmer. My business address is One
10 Energy Place, Pensacola, Florida 32520-0780. I hold
11 the position of Assistant Secretary and Assistant
12 Treasurer for Gulf Power Company.

13 Q. Please briefly describe your educational background
14 and business experience.

15 A. I graduated from Wake Forest University in
16 Winston-Salem, North Carolina in 1981 with a Bachelor
17 of Science Degree in Business and from the University
18 of West Florida in 1982 with a Bachelor of Arts Degree
19 in Accounting. I am also a Certified Public
20 Accountant licensed in the State of Florida. I joined
21 Gulf Power Company in 1983 as a Financial Analyst.
22 Prior to assuming my current position, I have held
23 various positions with Gulf including Computer
24 Modeling Analyst, Senior Financial Analyst, and
25 Supervisor of Rate Services.

1 My responsibilities include supervision of:
2 tariff administration, cost of service activities,
3 calculation of cost recovery factors, the regulatory
4 filing function of the Rates and Regulatory Matters
5 Department, and various treasury activities.

6

7 Q. Have you previously filed testimony before this
8 Commission in connection with Gulf's Environmental
9 Cost Recovery Clause (ECRC)?

10 A. Yes, I have.

11

12 Q. What is the purpose of your testimony?

13 A. The purpose of my testimony is to present both the
14 calculation of the revenue requirements and the
15 development of the environmental cost recovery factors
16 that would normally be applicable during the 3 month
17 period of October 1998 through December 1998. I have
18 submitted separate supplemental testimony that
19 addresses Gulf's request to leave the current factors
20 in place for three additional months instead of
21 implementing the new calculated factors.

22

23 Q. Have you prepared an exhibit that contains information
24 to which you will refer in your testimony?

25

1 A. Yes, I have. My exhibit consists of 14 schedules,
2 each of which were prepared under my direction,
3 supervision, or review.

4

5 Counsel: We ask that Ms. Cranmer's Exhibit consisting
6 of 14 schedules be marked as Exhibit
7 No. _____(SDC-2).

8

9 Q. What environmental costs is Gulf requesting for
10 recovery through the Environmental Cost Recovery
11 Clause?

12 A. As discussed in the testimony of J. O. Vick, Gulf is
13 requesting recovery for certain environmental
14 compliance operating expenses and capital costs that
15 are consistent with both the decision of the
16 Commission in Docket No. 930613-EI and with past
17 proceedings in this ongoing recovery docket. The
18 costs we have identified for recovery through the ECRC
19 are not currently being recovered through base rates
20 or any other recovery mechanism.

21

22 Q. What has Gulf calculated as the total true-up normally
23 applied in the period October 1998 through December
24 1998?

25 A. The total true-up for this period is a decrease of

1 \$780,460. This includes a final true-up over-recovery
2 of \$359,564 for the period October 1996 through
3 September 1997 as shown on line 3 of Schedule 42-1P.
4 It also includes an estimated over-recovery of
5 \$420,896 for the period October 1997 through September
6 1998, as shown on line 2 of Schedule 42-1P. The
7 detailed calculations supporting the estimated true-up
8 are contained in Schedules 42-1E through 42-8E.

9
10 Q. How was the amount of O & M expenses to be recovered
11 through the ECRC calculated?

12 A. Mr. Vick has provided me with projected recoverable
13 O & M expenses for October 1998 through December 1998.
14 Schedule 42-2P of my exhibit shows the calculation of
15 the recoverable O & M expenses broken down between the
16 demand-related and energy-related expenses. Also,
17 Schedule 42-2P provides the appropriate jurisdictional
18 factors and amounts related to these expenses. All
19 O & M expenses associated with compliance with the
20 Clean Air Act Amendments of 1990 were considered to be
21 energy-related, consistent with Commission Order No.
22 PSC-94-0044-FOF-EI. The remaining expenses were
23 broken down between demand and energy consistent with
24 Gulf's last approved cost-of-service methodology in
25 Docket No. 891345-EI.

1 Q. Please describe Schedules 42-3P and 42-4P of your
2 exhibit.

3 A. Schedule 42-3P summarizes the monthly recoverable
4 revenue requirements associated with each capital
5 investment for the recovery period. Schedule 42-4P
6 shows the detailed calculation of the revenue
7 requirements associated with each investment. These
8 schedules also include the calculation of the
9 jurisdictional amount of recoverable revenue
10 requirements. Mr. Vick has provided me with the
11 expenditures, clearings, retirements, salvage, and
12 cost of removal related to each capital project and
13 the monthly costs for emission allowances. From that
14 information, I calculated Plant-in-Service and
15 Construction Work In Progress-Non Interest Bearing
16 (CWIP-NIB). Depreciation and dismantlement expense
17 and the associated accumulated depreciation balances
18 were calculated based on Gulf's approved depreciation
19 rates and dismantlement accruals. The capital
20 projects identified for recovery through the ECRC are
21 those environmental projects which are not included in
22 the approved projected 1990 test year on which present
23 base rates were set.

24

25

1 Q. How was the amount of Property Taxes to be recovered
2 through the ECRC derived?

3 A. Property taxes were calculated by applying the
4 applicable tax rate to taxable investment. In
5 Florida, pollution control facilities are taxed based
6 only on their salvage value. For the recoverable
7 environmental investment located in Florida, the
8 amount of property taxes is estimated to be \$0. In
9 Mississippi, there is no such reduction in property
10 taxes for pollution control facilities. Therefore,
11 property taxes related to recoverable environmental
12 investment at Plant Daniel are calculated by applying
13 the applicable millage rate to the assessed value of
14 the property.

15
16 Q. What capital structure and return on equity were used
17 to develop the rate of return used to calculate the
18 revenue requirements?

19 A. The rate of return used is based on Gulf's capital
20 structure as approved in Gulf's last rate case, Docket
21 No. 891345-EI, Order No. 23573, dated October 3, 1990.
22 This rate of return incorporates a return on equity of
23 12.0% as approved by Commission Order No. PSC-93-0771-
24 FOP-EI, dated May 20, 1993. The use of this rate of
25 return for the calculation of revenue requirements for

1 the ECRC was approved by the Commission in Order No.
2 PSC-94-0044-FOF-EI dated January 12, 1994 in Docket
3 No. 930613-EI.

4

5 Q. How was the breakdown between demand-related and
6 energy-related investment costs determined?

7 A. The investment-related costs associated with
8 compliance with the Clean Air Act Amendments of 1990
9 (CAAA) were considered to be energy-related,
10 consistent with Commission Order No. PSC-94-0044-FOF-
11 EI, dated January 12, 1994 in Docket No. 930613-EI.
12 The remaining investment-related costs of
13 environmental compliance not associated with the CAAA
14 were allocated 12/13th based on demand and 1/13th
15 based on energy, consistent with Gulf's last cost-of-
16 service study. The calculation of this breakdown is
17 shown on Schedule 42-4P and summarized on
18 Schedule 42-3P.

19

20 Q. What is the total amount of projected recoverable
21 costs related to the period October 1998 through
22 December 1998?

23 A. The total projected jurisdictional recoverable costs
24 for the period October 1998 through December 1998 are
25 \$3,034,007 as shown on line 1c of Schedule 42-1P.

1 This includes costs related to O & M activities of
2 \$1,040,031 and costs related to capital projects of
3 \$1,993,976 as shown on lines 1a and 1b of Schedule
4 42-1P.

5

6 Q. What is the total recoverable revenue requirement and
7 how was it allocated to each rate class?

8 A. The total recoverable revenue requirement including
9 revenue taxes is \$2,289,807 for the period October
10 1998 through December 1998 as shown on line 5 of
11 Schedule 42-1P. This amount includes the recoverable
12 costs related to the projection period and the total
13 true-up cost to be refunded. Schedule 42-1P also
14 summarizes the energy and demand components of the
15 requested revenue requirement. I allocated these
16 amounts to rate class using the appropriate energy and
17 demand allocators as shown on Schedules 42-6P and
18 42-7P.

19

20 Q. How were the allocation factors calculated for use in
21 the Environmental Cost Recovery Clause?

22 A. The demand allocation factors used in the
23 Environmental Cost Recovery Clause were calculated
24 using the 1995 load data filed with the Commission in
25 accordance with FPSC Rule 25-6.0437. The energy

1 allocation factors were calculated based on projected
2 KWH sales for the period adjusted for losses. The
3 calculation of the allocation factors for the period
4 is shown in columns 1 through 9 on Schedule 42-6P.
5

6 Q. How were these factors applied to allocate the
7 requested recovery amount properly to the rate
8 classes?

9 A. As I described earlier in my testimony, Schedule
10 42-1P summarizes the energy and demand portions of the
11 total requested revenue requirement. The energy-
12 related recoverable revenue requirement of \$994,341
13 for the period October 1998 through December 1998 was
14 allocated using the energy allocator, as shown in
15 column 3 on Schedule 42-7P. The demand-related
16 recoverable revenue requirement of \$1,295,466 for the
17 period October 1998 through December 1998 was
18 allocated using the demand allocator, as shown in
19 column 4 on Schedule 42-7P. The energy-related and
20 demand-related recoverable revenue requirements are
21 added together to derive the total amount assigned to
22 each rate class, as shown in column 5.
23

24 Q. What is the monthly amount related to environmental
25 costs recovered through this factor that would be

1 included on a residential customer's bill for 1,000
2 kwh?

3 A. The environmental costs recovered through the clause
4 from the residential customer who uses 1,000 kwh would
5 be \$1.26 monthly for the period October 1998 through
6 December 1998.

7

8 Q. When does Gulf propose to collect its environmental
9 cost recovery charges?

10 A. The factors would apply to October 1998 through
11 December 1998 billings beginning with Bill Group 1
12 meter readings scheduled on September 30, 1998 and
13 ending with meter readings scheduled on December 30,
14 1998.

15

16 Q. Ms. Cranmer, does this conclude your testimony?

17 A. Yes, it does.

18

19

20

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1 BEFC. THE PUBLIC SERVICE COMMISSION

2 PREPARED DIRECT TESTIMONY

3 OF

4 KAREN O. SWOLAK

5
6 Q. Please state your name, address, occupation and employer.

7
8 A. My name is Karen O. Swolak. My business address is 702
9 North Franklin Street, Tampa, Florida 33602. I am employed
10 by Tampa Electric Company in the position of Manager,
11 Energy Issues in the Electric Regulatory Affairs
12 Department.

13
14 Q. Please provide a brief outline of your educational
15 background and business experience.

16
17 A. I received a Bachelor of Arts Degree in Microbiology in
18 1977 and a Bachelor of Science degree in Chemical
19 Engineering in 1985 from the University of South Florida.
20 I began my engineering career in 1986 at the Florida
21 Department of Environmental Regulation and was employed as
22 a Permitting Engineer in the Industrial Wastewater Program.
23 In 1990, I joined Tampa Electric Company as an engineer in
24 the Environmental Planning Department and was responsible
25 for permitting and compliance issues relating to wastewater
26 treatment and disposal. In 1995, I transferred to Tampa

1 Electric's Energy Supply Department and assumed the duties
2 of the plant chemical engineer at the F. J. Gannon Station.
3 In this position, I was responsible for boiler chemistry,
4 water management, and maintenance of environmental
5 equipment and general engineering support. In 1997, I was
6 promoted to Manager, Energy Issues in the Electric
7 Regulatory Affairs Department. My present responsibilities
8 include the areas of fuel adjustment, capacity cost
9 recovery, environmental filings and rate design.

10
11 Q. What is the purpose of your testimony in this proceeding?

12
13 A. The purpose of my testimony is to present, for Commission
14 review and approval, the actual true-up amount and the
15 calculations thereof associated with the environmental
16 compliance activities for the period October 1997 through
17 March 1998.

18
19 Q. Do you wish to sponsor exhibits in support of your
20 testimony?

21
22 A. Yes. My Exhibit No. ___(KOZ-1) consists of eight forms
23 which were prepared under my direction and supervision.
24 Form 42-1A reflects the final true-up for the October 1997
25 - March 1998 period; Form 42-2A consists of the final true-

1 up calculation for the period; Form 42-3A consists of the
2 calculation of the Interest Provision for the period; Form
3 42-4A reflects the calculation of variances between actual
4 and projected costs for O & M Activities; Form 42-5A
5 presents a summary of actual monthly costs for the period
6 for O & M Activities; Form 42-6A reflects the calculation
7 of variances between actual and projected costs for Capital
8 Investment Projects; Form 42-7A presents a summary of
9 actual monthly costs for the period for Capital Investment
10 Projects and Form 42-8A consists of the calculation of
11 depreciation expense and return on capital investment.

12
13 Q. What is the source of the data which you will present by
14 way of testimony or exhibits in this processing?

15
16 A. Unless otherwise indicated, the actual data is taken from
17 the books and records of Tampa Electric Company. The books
18 and records are kept in the regular course of our business
19 in accordance with generally accepted accounting principles
20 and practices, and provisions of the Uniform System of
21 Accounts as prescribed by this Commission.

22
23 Q. What is the actual true-up amount which Tampa Electric is
24 requesting for the six-month period October 1997 through
25 March 1998?

- 1 A. Tampa Electric has calculated and is requesting approval of
2 an over/(under) - recovery of (\$127,073) as the actual
3 true-up amount for the six-month period.
4
- 5 Q. What is the adjusted net true-up amount which Tampa
6 Electric is requesting for the October 1997 through March
7 1998 period which is to be carried over and refunded/
8 recovered in the next projection period?
9
- 10 A. Tampa Electric has calculated and is requesting approval of
11 an over/(under) recovery of \$351,717 as the adjusted net
12 true-up amount for the six-month period. This adjusted net
13 true-up amount is the difference between the actual
14 over/(under) recovery of (\$127,073) for the period October
15 1997 through March 1998 and the actual/estimated true-up
16 for the same period of an over/(under) recovery of
17 (\$478,790) approved in FPSC Order No. PSC-98-0408-FOF-EI.
18 This is shown on Form 42-1A.
19
- 20 Q. Is this true-up calculation consistent with the true-up
21 methodology used for other cost recovery clauses?
22
- 23 A. Yes, it is. The calculation of the true-up amount follows
24 the procedures established by this Commission as set forth
25 on Commission Schedule A-2 "Calculation of True-Up and

1 Interest Provision for the Fuel Cost Recovery Clause."

2

3 Q. Are all costs listed in Forms 42-4A through 42-8A
4 attributable to Environmental Compliance projects approved
5 by the Commission?

6

7 A. Yes, they are.

8

9 Q. How did actual expenditures for October 1997 through March
10 1998 compare with Tampa Electric's actual/estimated
11 projections as presented in previous testimony and
12 exhibits?

13

14 A. As shown on Form 42-4A, O & M costs were \$427,652 lower
15 than actual/estimated projections, including the SO2
16 allowance credit from the Florida Municipal Power Agency
17 (FMPA) wholesale sale. Form 42-6A shows Capital Investment
18 costs were \$1,518 higher than actual/estimated projections.
19 Significant O & M and Capital Investment project variances
20 are explained below.

21

22 O & M Variances:

23

24 Big Bend Unit 3 Flue Gas Desulfurization Integration
25 Project - Project expenditures were \$246,754 less than

1 projected, a variance of -27%, due to the deferral of
2 scheduled outages for Big Bend Units 3 and 4 until the
3 second quarter of this year.

4
5 2. SO2 Credit - FMFA - The SO2 allowance credit for the
6 FMFA wholesale sale was \$40,673 higher than the
7 actual/estimated projection.

8
9 Capital Investment Variances:

10
11 1. Big Bend Fuel Oil Tank #1 Upgrade, Big Bend Fuel Oil
12 Tank #2, Phillips Upgrade Tank #1 and Phillips Upgrade Tank
13 #4 - Form 42-6A show capital expenditures for the tank
14 upgrade projects were \$949 lower than actual/estimated
15 projections due to project deferrals.

16
17 2. The Gannon Ignition Oil Tank Project - Capital
18 expenditures were \$2,467 higher than actual/estimated
19 projections due to unexpected increases in material costs.

20
21 Q. Does this conclude your testimony?

22
23 A. Yes, it does.
24
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BEFORE THE PUBLIC SERVICE COMMISSION

PREPARED DIRECT TESTIMONY

OF

KAREN O. ZWOLAK

Q. Please state your name, address, occupation and employer.

A. My name is Karen O. Zwolak. My business address is 702 North Franklin Street, Tampa, Florida 33602. I am employed by Tampa Electric Company in the position of Manager, Energy Issues in the Electric Regulatory Affairs Department.

Q. Please provide a brief outline of our educational background and business experience.

A. I received a Bachelor of Arts Degree in Microbiology in 1977 and a Bachelor of Science degree in Chemical Engineering in 1985 from the University of South Florida. I began my engineering career in 1986 at the Florida Department of Environmental Regulation and was employed as a Permitting Engineer in the Industrial Wastewater Program. In 1990, I joined Tampa Electric Company as an engineer in the Environmental Planning Department and was responsible for permitting and compliance issues relating to wastewater

1 treatment and disposal. In 1995, I transferred to Tampa
2 Electric's Energy Supply Department and assumed the duties
3 of the plant chemical engineer at the F. J. Gannon Station.
4 In this position, I was responsible for boiler chemistry,
5 water management, and maintenance of environmental
6 equipment and general engineering support. In 1997, I was
7 promoted to Manager, Energy Issues in the Electric
8 Regulatory Affairs Department. My present responsibilities
9 include the Areas of fuel adjustment, capacity cost
10 recovery, environmental filings and rate design.

11
12 Q. What is the purpose of your testimony?

13
14 A. The purpose of my testimony is to sponsor Tampa Electric's
15 Environmental Cost Recovery Clause ("ECRC") schedules and
16 to support the company's proposal to extend the currently
17 approved ECRC factors during the three month period October
18 1998 through December 1998.

19
20 Q. What would be the impact on Tampa Electric's customers of
21 continuing your currently approved ECRC factors during the
22 months of October 1998 through December 1998?

23
24 A. The total true-up for this period is an overrecovery of
25 \$208,489. This true-up consists of a final true-up

1 overrecovery of \$351,717 and a two month actual/seven month
2 estimated true-up over underrecovery of \$143,228 for the
3 April 1998 through December 1998 period. This calculation
4 is supported by supplemental Schedules 42-1E(2) (KOZ-2) and
5 42-1P (KOZ-3), both of which were prepared under my
6 direction and supervision.

7
8 Q. Do you wish to sponsor any other exhibits?

9
10 A. Yes I do. Exhibit No. 15 (KOZ-1) consisting of 37
11 documents was also prepared under my direction and
12 supervision.

13
14 Q. Why does Tampa Electric propose extending the applicability
15 of its currently approved ECRC factors during the three
16 month period October 1998 - December 1998?

17
18 A. Tampa Electric's current ECRC factors were approved by the
19 Commission in Order No. PSC-98-0408-FOF-EI issued March 18,
20 1998 in this docket for use during the period April 1998
21 through September 1998. Subsequent to the entry of that
22 order the Commission voted to change the ECRC clause from
23 a six month recovery period to an annual calendar year cost

1 recovery period.¹ The Commission's decision in this regard
2 requires a transition from the existing biannual hearing
3 schedule to an annual schedule. Under the transition a
4 hearing will be conducted in November of 1998 to set the
5 ECRC factors to be applied during the period January 1999
6 through December 1999.

7
8 As I stated earlier, the currently effective ECRC factors
9 were approved for use through September 1998. Tampa
10 Electric has analyzed its projected ECRC expenditures and
11 sales both for the current six month period and projected
12 for the three month transition period ending December 31,
13 1998 and has concluded that a continuation of the company's
14 present ECRC factors during the three month transition
15 period is a preferable alternative to changing the factors
16 on October and again three months later. Extending the
17 currently approved ECRC factors through December 1998 will
18 not materially affect our customers.

19
20 Q. What benefits would flow to Tampa Electric's customers by
21 retaining the company's current ECRC factors?

22
23 A. Maintaining the current ECRC factors will avoid potential

¹ Order No. PSC-98-0691-POF-PU, issued May 19, 1998 in Docket No. 980269-PU.

1 customer confusion over fluctuating cost recovery factors
2 and will save all parties the administrative costs of
3 placing new factors in place for the brief three month
4 transition period. Such stability of rates is one of the
5 reasons why the Commission determined it appropriate to
6 move from a six month cost recovery period to an annual
7 calendar year period.

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Q. Does this conclude your testimony?

A. Yes it does.

1 MS. FAUGH: Staff notes there's one ruling
2 in the 07 docket that is with respect to Issue 10.

3 The ruling is by agreement with Florida
4 Power & Light Company, that this issue will be
5 deferred until the November 1998 hearing. All other
6 issues in the 07 docket have been stipulated and Staff
7 recommends that the Commissioners vote to approve all
8 stipulated issues.

9 COMMISSIONER GARCIA: So moved. Second.
10 But I have a question real quickly here. On
11 Issue 10A. This is just by my ignorance.

12 Help me understand how that affects the idea
13 that we're deferring the final resolution of the issue
14 until December. Are we setting this now so that this
15 calculation can go forward?

16 MS. FAUGH: That cost recovery number does
17 not include any cost recovery for the project that is
18 indicated in Issue 10 as being deferred.

19 COMMISSIONER JACOBS: Okay. With that, I
20 second. Okay.

21 COMMISSIONER CLARK: Show it approved
22 unanimously.

23 MS. FAUGH: Thank you, Commissioners. Staff
24 has no further matters for consideration.

25 COMMISSIONER CLARK: Is there anything else

1 we need to take up at this time? Thank you all very
2 much. The hearing is adjourned.

3 (Thereupon, the hearing concluded at
4 9:40 a.m.)

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1 STATE OF FLORIDA)
: CERTIFICATE OF REPORTER
2 COUNTY OF LEON)

3 I, JOY KELLY, CSR, RPR, Chief, Bureau of
4 Reporting, Official Commission Reporter,

5 DO HEREBY CERTIFY that the Hearing in Docket
6 No. 980007-EI was heard by the Florida Public Service
7 Commission at the time and place herein stated; it is
8 further

9 CERTIFIED that I stenographically reported
10 the said proceedings; that the same has been
11 transcribed by me; and that this transcript,
12 consisting of 53 pages, constitutes a true
13 transcription of my notes of said proceedings
14 and the insertion of the prescribed prefiled
15 testimony of the witnesses.

16 DATED this 27th day of August, 1998.

17

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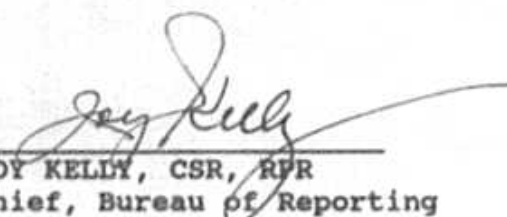
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JOY KELLY, CSR, RPR
Chief, Bureau of Reporting

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