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REPORTING

November 16, 1998

#### HAND DELIVERED

Ms. Blanca S. Bayo, Director Division of Records and Reporting Florida Public Service Commission 101 East Gaines Street Tallahassee, FL 32399-0850

Re: Investigation into Earnings for 1995 and 1996 of Tampa Electric Company; FPSC Docket No. 950379-EI

Dear Ms. Bayo:

Enclosed for filing in the above docket, on behalf of Tampa Electric Company, are the original and fifteen (15) copies of Tampa Electric Company's Prehearing Statement.

Also enclosed is a diskette containing the above Prehearing Statement originally typed in Microsoft Word 97 format which has been saved in Rich Text format for use with WordPerfect. ACK enterics Please acknowledge receipt and filing of the above by stamping the duplicate copy of this letter and returning same to this writer. CAF Thank you for your assistance in connection with this matter. CMIJ Sincerely, EAG Jenneth R. Hart LES Kenneth R. Hart KRH/pp Enclosures WAS cc: All Parties of Record (w/enc.) OTH

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## BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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In re: Investigation into Earnings for 1995 and 1996 of Tampa Electric Company

DOCKET NO. 950379-EI FILED: November 16, 1998

## TAMPA ELECTRIC COMPANY'S <u>PREHEARING STATEMENT</u>

#### A. APPEARANCES:

LEE L. WILLIS KENNETH R. HART Ausley & McMullen Post Office Box 391 Tallahassee, Florida 32302 On behalf of Tampa Electric Company

#### **B. WITNESSES:**

Witness		Subject Ma	tter	Issue	5
(Direct and Rebutta	1)				
Delaine M. Bacon (TECO)		The appropriate cost rate for deferred earnings and the appropriate method to separate the FMPA and City of Lakeland contract from the retail jurisdiction			4 and 5
C. EXHIBITS:					
<u>Exhibit</u>	<u>Witness</u>		Description		
(DMB-1)	Delaine Bacon	l	Alternative Treats Interest on Deferr		
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#### **D. STATEMENT OF BASIC POSITION**

## Tampa Electric Company's Statement of Basic Position:

The Commission's Proposed Agency Action in Order No. PSC-98-0802-FOF-EI is appropriate and should be implemented. In 1995 and 1996, the Commission approved the regulatory accounting and treatment in which Tampa Electric deferred revenues in excess of its allowed rate of return on equity in 1995 and 1996. These deferred revenues were to be included as part of Tampa Electric's earnings in 1997 and 1998 to offset Polk revenue requirements and other expenses of the Company. As part of this regulatory treatment, the Company returned \$50 million to Customers over the October 1996 to December 1998 timeframe. This equates to over half of the revenues deferred from 1995 and 1996. The Company also agreed to freeze base rates through 1999, absorb \$12 million of new annual base rate revenue requirements previously recovered through the oil backout clause, share equity returns on a 60/40 basis with customers in 1999 and 2000.

The previous stipulations and orders of the Commission in these proceedings require the Company to accrue interest at the 30-day commercial paper rate specified in Rule 25-6.109, F.A.C. Under the Commission's orders and the appropriate accounting treatment, this interest is accrued and included in the deferred revenue balance. Because such deferred revenues have a cost ordered by the Commission, the same cost rate is applied to the deferred revenue balance in the capital structure.

The purpose of accruing this interest is to recognize the time value of money associated with the deferred revenue as they are being used by the Company during the stipulation period. To the extent the funds are available to the Company they offset other sources of funds. To properly reflect this source of capital, the Commission, in accordance with previous orders referenced in this docket as well as others, ordered the Company to treat deferred revenues in the capital structure as a separate item, and apply a cost rate at the 30-day commercial paper rate as specified in Rule 25-6.109, F.A.C. In making this decision, the Commission stated that it was inappropriate to apply one cost for calculating interest for refund purposes and another cost for capital structure purposes.

Using a zero cost rate for deferred revenues in the capital structure would be contrary to financial and regulatory theory and against Commission precedent. It would have the effect of treating the interest expense being accrued by the Company as though it is not a legitimate cost for providing service and, would leave the cost to be absorbed by the utility shareholders "below the line." Under this treatment, the Company would not be afforded an opportunity to achieve the return on equity disclosed in its surveillance reports because the interest expense being incurred would effectively be disallowed.

Since the Company is obligated to accrue this interest pursuant to Commission order, it is clear that it should be included in the determination of regulatory earnings. It should not be treated in a manner that, in effect, represents a disallowance of an expense ordered by the Commission. The Commission should continue the methodology it approved in the 1995

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earnings review. This methodology achieves an appropriate balance between stockholder and ratepayer interests.

#### E. STATEMENT OF ISSUES AND POSITIONS

- <u>ISSUE 1:</u> What is the appropriate cost rate to apply to deferred revenue in the capital structure?
- TECO: As previously ordered by the Commission and as provided in Rule 25-6.109, F.A.C., the 30-day commercial paper rate should be used.
- <u>ISSUE 2:</u> Should accrued interest be included in the deferred revenue component of the capital structure if a zero cost is deemed appropriate?
- <u>TECO:</u> Accrued interest should not be reflected in the capital structure at a zero cost. This would have the effect of disallowing a prudent cost related to a source of funds used to provide utility service. If however, the Commission disagrees and disallows the interest by using the zero cost rate, it would also be appropriate to remove the interest accrued in the deferred revenue balance in regard to the capital structure.
- **ISSUE 3:** What is the appropriate method to calculate the separation of the FMPA and City of Lakeland wholesale contracts from the retail jurisdiction for 1996?
- <u>TECO:</u> The treatment employed by the Company in 1996, as modified by Ms. Bacon's testimony, is appropriate. The Company's separation methodology accurately removes from the retail jurisdiction the costs associated with the Company's resources used to serve the FMPA and Lakeland contracts in 1996.
- ISSUE 4: What is the effect of assigning a zero cost rate to deferred revenues for 1996?
- TECO: The effect is to increase deferred revenues by \$2,502,000. Such an adjustment would result in disallowing an expense ordered by the Commission, requiring the Company's shareholders to pay the accrued interest and depriving the Company of an opportunity to earn its authorized rate of return.
- **ISSUE 5:** Has TECO properly calculated the amount of deferred revenues for 1996?

TECO: Yes. The Commission and the Staff have calculated properly the amount of deferred revenues for 1996 in relation to the treatment of interest on deferred revenues.

#### F. STIPULATED ISSUES

**TECO:** None at this time but it appears that none of the other parties object to the Company's position on issue three.

#### G. MOTIONS

**TECO:** None at this time.

### H. OTHER MATTERS

**TECO:** None at this time.

DATED this  $\frac{16}{16}$  day of November, 1998.

Respectfully submitted,

LEE L. WILLIS KENNETH R. HART Ausley & McMullen Tallahassee, Florida 32302 (850) 224-9115

#### ATTORNEYS FOR TAMPA ELECTRIC COMPANY

#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true copy of Tampa Electric Company's Prehearing Statement has been furnished by U. S. Mail or hand delivery (\*) on this  $1/2^{th}$  day of November, 1998 to the

following:

Mr. Robert V. Elias\* Staff Counsel **Division of Legal Services** Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

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