

Writer's Direct Dial: (561) 691-7101

R. Wade Litchfield Senior Attorney Florida Authorized House Counsel Florida Power & Light Company 700 Universe Boulevard Juno Beach, FL 33408-0420 (561) 691-7103 (Facsimile)

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April 16, 1999

VIA HAND DELIVERY

Ms. Blanca S. Bayó Director Division of Records and Reporting Florida Public Service Commission Betty Easley Conference Center 2540 Shumard Oak Boulevard Room 110 Tallahassee, FL 32399-0850

Re:

Florida Power & Light Company's Request for Confidential Classification of Certain Material

Provided in Connection with the Monthly Fuel Filings;

Docket No. 990001-EI

Dear Ms. Bayó:

I enclose and hand you herewith for filing in the above-referenced matter, the original and fifteen (15) copies of Florida Power & Light Company's ("FPL") Request for Confidential Classification. The original includes Attachments A, B, and C. The fifteen copies include only Attachments B and C.

Attachment A contains the confidential information that is the subject of FPL's Request for Confidential Classification. Attachment A is submitted for filing in a separate, sealed folder or carton marked "ATTACHMENT A - CONFIDENTIAL. Attachment B is an edited version of Attachment A, in which the information FPL asserts is confidential has been blocked out. Attachment C contains FPL's justification for its request for confidential classification.

In accordance with Rule 25-22.006(3)(d), FPL requests confidential treatment of the information in Attachment A pending disposition of FPL's request for Confidential Classification.

Also included herewith is a computer diskette containing FPL's Request for Confidential Classification and Attachment C, in Word Perfect.

RECEIVED & FILED

FPSC-BUREAU OF RECORDS

DOCUMENT NUMBER-DATE

APR 16 %

FPSC-RECORDS/REPORTING

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RRR SEC Blanca S. Bayó, Director Division of Records and Reporting Florida Public Service Commission April 16, 1999 Page 2

Please do not hesitate to contact me should you or your Staff have any questions regarding this filing.

Sincerely,

-R. Wade Litchfield

RWL/bjw Enclosures

cc: Service List (w/out Attachment A)

BEFORE THE

FLORIDA PUBLIC SERVICE COMMISSION

In re: Fuel and Purchased Power)	DOCKET NO. 990001-EI
Cost Recovery Clause and Generating)	
Performance Incentive Factor)	FILED: April 16, 1999

REQUEST FOR CONFIDENTIAL CLASSIFICATION

NOW, BEFORE THIS COMMISSION, through undersigned counsel, comes Florida Power & Light Company ("FPL") and, pursuant to section 25-22.006 of the Florida Administrative Code and section 366.093 of the Florida Statutes, hereby requests confidential classification of certain information on Florida Public Service Commission ("FPSC" or "Commission") Form 423-1(a) submitted in Docket No. 990001-EI. In support of its Request, FPL states as follows:

1. Petitioner's name and address are:

Florida Power & Light Company P.O. Box 029100 Miami, Florida 33102-9100

Orders, notices, or other pleadings related to this request should be served on:

William G. Walker, III Vice President Florida Power & Light Company 215 South Monroe Street Suite 810 Tallahassee, FL 32301-1859 (850) 224-7595 (850) 224-7197 (telecopier) R. Wade Litchfield Senior Attorney Florida Power & Light Company 700 Universe Boulevard Juno Beach, Florida 33408-0420 (561) 691-7101 (561) 691-7103 (telecopier)

- 2. The following attachments are included herewith and made a part hereof:
 - a. Attachment A is the complete and unedited version of FPL's February 1999 Form 423-1(a) which contains certain information that FPL asserts should be accorded confidential treatment. The information in Attachment A for which FPL seeks confidential classification has been highlighted. Attachment A is submitted separately in a sealed envelope marked "CONFIDENTIAL."
 - b. Attachment B is the edited version of Attachment A. All information that FPL asserts is entitled to confidential treatment has been blocked out in Attachment B.
 - c. Attachment C identifies information for which confidential treatment is sought and, with regard to each item or type of information, contains a brief statement that explains the need for confidentiality and refers to the specific statutory basis or bases for the request.
- 3. Pursuant to section 366.093, FPL seeks confidential protection for the information highlighted in Attachment A. FPL submits that such information is proprietary confidential business information within the meaning of section 366.093(3). Pursuant to section 366.093, such materials are entitled to confidential treatment and are exempt from the disclosure provisions of the public records law. Thus, once the Commission determines that the information in question is proprietary confidential business information, the Commission is not required to engage in any further analysis or review such as weighing the harm of disclosure against the public interest in access to the information.
- 4. FPL requests that the Commission make the following findings with respect to the No. 6 fuel oil information identified as confidential on Attachments A and C:
 - (a) The No. 6 fuel oil data identified are contractual data; and

- (b) FPL's ability to procure No. 6 fuel oil, terminaling and transportation services, and petroleum inspection services is reasonably likely to be impaired by the disclosure of the information identified because:
 - (1) the markets in which FPL, as a buyer, must procure No. 6 fuel oil, terminaling and transportation services, and fuel inspection services are oligopolistic;
 - (2) FPL, as a substantial buyer in an oligopolistic market may obtain price concessions not available to other buyers; and
 - (3) the disclosure of such concessions likely would end them, resulting in higher prices to FPL.
- 5. FPL typically seeks confidential treatment of No. 2 and No. 3 fuel oil information; however, because FPL made no purchases through a bidding process of No. 2 and No. 3 fuel oil during February 1999, no such request is necessary with respect to the February 1999 Form 423-1(a).
- 6. FPL requests that the information for which FPL seeks confidential classification not be declassified until the dates specified on Attachment C in order to allow FPL a reasonable period of time within which to negotiate future contracts.

 Disclosure prior to the requested dates for declassification would impair FPL's ability to negotiate future contracts.
- 7. The statutory bases and support for FPL's assertion of confidentiality with regard to specific items or types of information are set forth in Attachment C. The information for which confidential classification is sought is intended to be and is treated by FPL as confidential and, to the best of FPL's knowledge and belief, has not been publicly disclosed.

8. Upon a finding by the Commission that the material in Attachment A for which FPL seeks confidential treatment is proprietary confidential business information within the meaning of section 366.093(3), pursuant to section 366.093(4) such materials should not be declassified until the end of the protective period set by the Commission. Further, the materials should be returned to FPL as soon as the information is no longer necessary for the Commission to conduct its business.

WHEREFORE, for the above and foregoing reasons, including those set forth in the supporting materials included herewith, Florida Power & Light Company respectfully requests that its Request for Confidential Classification be granted.

Respectfully submitted,

R. WADE LITCHFIELD

Florida Authorized House Counsel

Attorney for

Florida Power & Light Company

700 Universe Boulevard

Juno Beach, Florida 33408-0420

(561) 691-7101

CONFIDENTIAL

ATTACHMENT A

FPSC FORM NO. 423-1(a)

FEBRUARY 1999

FILED SEPARATELY

NON-CONFIDENTIAL

ATTACHMENT B

FPSC FORM NO. 423-1(a) (Edited)

FEBRUARY 1999

Page 1 of 1

FPSC FORM NO. 423-1 (a)

- 1. REPORTING MONTH: FEB YEAR: 1999
- 2. REPORTING COMPANY: FLORIDA POWER LIGHT COMPANY

MONTHLY REPORT OF COST AND QUALITY OF FUEL OIL FOR ELECTRIC PLANTS DETAIL OF INVOICE AND TRANSPORTATION CHARGES

- 3. NAME, TITLE TELEPHONE NUMBER OF CONTACT PERSON CONCERNING DATA SUBMITTED ON THIS FORM: RITA MCLELLAN, REGULATORY AFFAIRS, (305) 552 4069
- 4. SIGNATURE OF OFFICIAL SUBMITTING REPORT:

5. DATE COMPLETED: 03/16/1999

(A)	(B)	(C)	(D)	(E)	(F)	(G)	(H)	(1)	(J)	(K)	(L)	(M)	(N)	(O)	(P)	(Q)	(R)
LINE			DELIVERY	DELIVERY	TYPE	VOLUME		INVOICE AMOUNT	DISCOUNT	NET AMOUNT	NET PRICE	QUALITY ADJUST.	EFFECTIVE PUR PRICE		ADDITIONAL TRANS CHGS	OTHER CHGS	DELIVERED PRICE
NO.	PLANT	SUPPLIER	LOCATION	DATE	ÖIL	(BBLS)	PRICE (\$/BBL)	(\$)	(\$)	(\$)	(\$/BBL)	(\$/BBL)	(\$/BBL)	(\$/BBL)	(\$/BBL)	(\$/BBL)	(\$/BBL)
1 CA	PE CANAVERAL	COASTAL	PORT CANAVERAL	02/05/1999	FQ6	245213		<u></u>	(0)					1 0.0000			10.8390
2 RIV	/IERA	NOVARCO	RIVIERA	02/22/1999	FO6	64708								0.0000			9.0230
3 SAI	NFORD	NOVARCO	JACKSONVILLE	02/25/1999	F06	232048								0.0000			10.8966
4 MA	RTIN	COASTAL	PALM BEACH	02/28/1999	F06	95850								0.0000			9.7944
5 PT.	EVERGLADES	ENRON	PORT EVERGLADES	02/28/1999	FO6	301898								0.0000			11.4802
6 CAI	PE CANAVERAL	KOCH	PORT CANAVERAL	02/22/1999	FO6	164003								0.0000			12.3390
7 MA	NATEE	косн	PORT MANATEE	02/07/1999	FO6	136033								0.0000			12.2357
B TUI	RKEY POINT	KOCH	FISHER ISLAND	02/28/1999	FO6	163739								0.0000			12.9693
9 MA	RTIN	NOVARCO	PALM BEACH	02/05/1999	FO6	120083								0.0000			11.8694
10 MA	RTIN	NOVARCO	PALM BEACH	02/22/1999	FQ6	51259								0.0000			10.0244
11 PT.	EVERGLADES	NOVARCO	PORT EVERGLADES	02/21/1999	FQ6	219817								0.0000			12.6972
12 TU	RKEY POINT	NOVARCO	FISHER ISLAND	02/22/1999	FO6	80979								0.0000		•	13.3263
13 RIV	'IERA	NOVARCO LTD	, RIVIERA	02/18/1999	FO6	118897								0.0000			8.7450
14 SAI	NFORD	STEUART	JACKSONVILLE	02/01/1999	FO6	41291								0.0000			10.3773
15 FT.	MYERS	TEXACO	BOCA GRANDE	02/07/1999	FO6	114247								0.0000			9.4096
16 FT.	MYERS	TEXACO	BOCA GRANDE	02/16/1999	FO6	117609								0.0000			8.7856
17 FT	MYERS	TEXACO	BOCA GRANDE	02/25/1999	F06	116345								0.0000			8.9676
18 RIV	/IERA	TEXACO	RIVIERA	02/06/1999	FO6	115034	_							0.0000			9.8670
19 RIV	/IERA	AMERIGAS		02/26/1999	PRO	6	33.4700	201	0	201	33.4700	0.0000	33.4700	0.0000	0.0000	0.0000	33.4700
20 PT.	EVERGLADES	AMERIGAS		02/11/1999	PRO	14	30.7200	430	0	430	30.7200	0.0000	30.7200	0.0000	0.0000	0.0000	30.7200
21 RIV	IERA	AMERIGAS		02/11/1999	PRO	7	33.4500	234	0	234	33.4500	0.0000	33.4500	0.0000	0.0000	0.0000	33.4500
22 TU	RKEY POINT	AMERIGAS		02/14/1999	PRO	6	31.5700	189	0	189	31.5700	0.0000	31.5700	0.0000	0.0000	0.0000	31.5700
23 TUE	RKEY POINT	AMERIGAS	•	02/22/1999	PRO	9	32.4300	292	0	292	32.4300	0.0000	32.4300	0.0000	0.0000	0.0000	32.4300
24 MA	NATEE	SUBURBAN		02/19/1999	PRO	9	29.0900	262	0	262	29.0900	0.0000	29.0900	0.0000	0.0000	0.0000	29.0900
25 MA	NATEE	SUBURBAN		02/02/1999	PRO	. 21	28.9400	608	0	608	28.9400	0.0000	28.9400	0.0000	0.0000	0.0000	28.9400
26 SAI	NFORD	SUBURBAN		02/09/1999	PRO	8	33.5300	268	0	268	33.5300	0.0000	33.5300	0.0000	0.0000	0.0000	33.5300
27 CA	PE CANAVERAL	SUBURBAN		02/09/1999	PRO	7	30.8500	216	0	216	30.8500	0.0000	30.8500	0.0000	0.0000	0.0000	30.8500

ATTACHMENT C

Docket No. 990001-EI February 1999

Justification for Confidentiality for February 1999 Report:

FORM	LINE(S)	<u>COLUMN</u>	RATIONALE
423-1(a)	1 – 18	Н	(1)
423-1(a)	1 – 18	I	(2)
423-1(a)	1 – 18	J	(2), (3)
423-1(a)	1 - 18	K	(2)
423-1(a)	1 – 18	L	(2)
423-1(a)	1 – 18	M	(2), (4)
423-1(a)	1 - 18	N	(2), (5)
423-1(a)	1 – 18	P	(6), (7)
423-1(a)	1 – 18	Q	(6), (7)

Rationale for confidentiality:

(1) This information is contractual information which, if made public, "would impair the efforts of [FPL] to contract for goods or services on favorable terms." Section 366.093(3)(d), Fla. Stat. (1995). The information delineates the price per barrel FPL has paid for fuel oil for specific shipments from specific suppliers. This information would allow suppliers to compare an individual supplier's price with the market quote for that date of delivery and thereby determine the contract pricing formula between FPL and that supplier.

Contract pricing formulas generally contain two components, which are: (1) a markup in the market quoted price for that day; and (2) a transportation charge for delivery at an FPL chosen port of delivery. Discounts and quality adjustment components of fuel price contract formulas are discussed in paragraphs 3 and 4. Disclosure of the invoice price would allow suppliers to determine the contract price formula of their competitors. The knowledge of others' prices (*i.e.*, contract formulas) among fuel oil suppliers is reasonably likely to cause the suppliers to converge on a target price, or to follow a price leader, effectively eliminating any opportunity for a major buyer like FPL to obtain price concessions from any one supplier. The end result is reasonably likely to be increased fuel oil prices and, therefore, increased electric rates.

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- (2) The contract data found in Columns I through N are an algebraic function of Column H. That is, the publication of these Columns together, or independently, could allow a supplier to derive the invoice price of oil.
- (3) Some FPL fuel contracts provide for an early payment incentive in the form of a discount from the invoice price. The existence and amount of such discount is confidential for the reasons stated in paragraph (1) relative to price concessions.
- (4) For fuel that does not meet contract requirements, FPL may reject the shipment, or accept the shipment and apply a quality adjustment. This is, in effect, a pricing term that is as important as the price itself and therefore is confidential for the reasons stated in paragraph (1) relative to price concessions.
- (5) Column N is as important as H from a confidentiality standpoint because of the relatively few times that there are quality or discount adjustments. That is, Column N will equal Column H most of the time. Consequently, Column N needs to be protected for the same reasons as set forth in paragraph (1).
- (6) Column R is used to mask the delivered price of fuel such that the invoice or effective price of fuel cannot be determined. Columns P and Q are algebraic variables of Column R. Consequently, disclosure of Columns P and Q would allow a supplier to calculate the invoice or effective purchase price of oil (Columns H and N) by subtracting these columnar variables from Column R.
- (7) Terminaling and transportation services in Florida tend to have the same, if not more severe, oligopolistic attributes that characterize fuel oil suppliers. In 1987, FPL was only able to find eight qualified parties with an interest in bidding either or both of these services. Of these, four responded with transportation proposals and six with terminaling proposals. Due to the small demand in Florida for both of these services, market entry is

difficult. Consequently, disclosure of these contract data is reasonably likely to result in increased prices for terminaling and transportation services.

Petroleum inspection services also have the market characteristics of an oligopoly. Due to the limited number of fuel terminal operations, there are correspondingly few requirements for fuel inspection services. In FPL's last bidding process for petroleum inspection services, only six qualified bidders were found for FPL's bid solicitations. Consequently, disclosure of these contract data is reasonably likely to result in increased prices for petroleum inspection services.

(8) This information is contractual information which, if made public, "would impair the efforts of (FPL) to contract for goods or services on favorable terms." Section 366.093(3)(d), F.S. (1995). The information delineates the price FPL has paid for No. 2 fuel oil per barrel for specific shipments from specific suppliers. No. 2 fuel oil is purchased through a bidding process. At the request of the No. 2 fuel oil suppliers, FPL has agreed to not publicly disclose any supplier's bid. This nondisclosure agreement protects both FPL's ratepayers and the bidding suppliers. As to FPL's ratepayers, the non-public bidding procedure provides FPL with a greater variation in the range of bids that would otherwise not be available if the bids, or the winning bid by itself, were publicly disclosed. With public disclosure of the No. 2 fuel oil prices found on FPL's Form 423-1(a), the bids would narrow to a closer range around the last winning bid, eliminating the possibility that one supplier might, based on his economic situation, come in substantially lower than the other suppliers. Nondisclosure likewise protects the supplies from divulging any economic advantage that supplier may have which the others have not discovered.

Date of Declassification:

FORM	LINE(S)	<u>COLUMN</u>	<u>DATE</u>
423-1(a)	1	H - N, P & Q	03/30/00
423-1(a)	2 - 3	H - N, P & Q	03/30/00
423-1(a)	4	H - N, P & Q	08/30/99
423-1(a)	5	H - N, P & Q	08/30/99
423-1(a)	6 - 8	H - N, P & Q	08/30/99
423-1(a)	9 – 13	H - N, P & Q	08/30/99
423-1(a)	14	H - N, P & Q	08/30/99
423-1(a)	15 - 18	H - N, P & Q	08/30/99

Rationale:

FPL requests that the confidential information identified above not be disclosed until the identified date of declassification. The date of declassification is determined by adding six months to the last day of the contract period under which the goods or services identified on Form 423-1(a) or 423-1(b) were purchased.

Disclosure of pricing information during the contract period or prior to the negotiation of a new contract is reasonably likely to impair FPL's ability to negotiate future contracts as described above.

FPL typically renegotiates its No. 6 fuel oil contracts and fuel-related services contracts prior to the end of such contracts. However, on occasion, some contracts are not renegotiated until after the end of the current contract period. In those instances, the contracts are typically renegotiated within six months. Consequently, it is necessary to maintain the confidentiality of the

information identified as confidential on FPL's Form 423-1(a) or 423-1(b) for six months after the end of the individual contract period to which the information relates.

With respect to No. 6 fuel oil price information on the Form 423-1(a) or 423-1(b) for oil that was not purchased pursuant to an already existing contract, and the terms of the agreement under which it is purchased are fulfilled upon delivery, FPL requests the price information identified as confidential be kept confidential for a period of six months after the delivery. A six-month period is the minimum amount of time necessary for confidentiality of these types of purchases to allow FPL to utilize its market presence in gaining price concessions during seasonal fluctuations in the demand for No. 6 fuel oil. Disclosure of this information any sooner than six months after completion of the transaction is reasonably likely to impair FPL's ability to negotiate such purchases.

CERTIFICATE OF SERVICE

I, THE UNDERSIGNED COUNSEL, HEREBY CERTIFY that a copy of Florida Power & Light Company's Request for Confidential Classification, without Attachment A, has been served via first class mail, postage prepaid to the parties listed below, this //dt/ day of April, 1999:

Bob Elias, Chief Bureau of Electric & Gas Division of Legal Services Florida Public Service Commission Gerald L. Gunter Building - Third Floor 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

G. Edison Holland, Esquire Beggs & Lane P.O. Box 12950 Pensacola, FL 32576

Major Gary A. Enders United States Air Force HQ USAF/ULT, STOP 21 Tyndall AFB, FL 32403-6001

Kenneth Hoffman, Esquire Rutledge, Ecenia, Underwood Purnell & Hoffman, P.A. P.O. Box 551 Tallahassee, FL 32301-0551

Occidental Chemical Corporation Energy Group P.O. Box 809050 Dallas, TX 75380-9050

Ms. Nancy McCann Office of Environmental Coordinator 306 East Jackson Street, 5th Floor Tampa, FL 33602 Joseph A. McGlothlin, Esquire Vicki Gordon Kaufman, Esquire McWhirter, Reeves, McGlothlin, Davidson, Etc. 117 S. Gadsden Street Tallahassee, FL 32301

Jack Shreve, Esquire
Office of Public Counsel
111 W. Madison Street
Room 812
Tallahassee, FL 32399-1400

Lee L. Wills, Esquire
James D. Beasley, Esquire
Ausley, McMullen, McGehee,
Carothers & Proctor
P.O. Box 391
Tallahassee, FL 32302

Lee G. Schmudde, Esquire Reedy Creek Utilities, Inc. P.O. Box 40 Lake Buena Vista, FL 32830

James A. McGee, Esquire P.O. Box 14042 St. Petersburg, FL 33733

R. Wade Litchfield