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1	FLORI:	BEFORE T DA PUBLIC SERVIO		N
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4	In the Ma	tter of :	DOCKET NO.	981781-ຣັບ
5	Application for			
6	Certificate No. extend service	-		The same of
	transfer of Buc	-		
7	Estates in Lee	-		
8	North Fort Myer	s Utility, :		
9				2500
10	******	******	*****	****
11		RONIC VERSIONS (CONVENIENCE CO		
11		FFICIAL TRANSCR		··· •
12	* AND D	O NOT INCLUDE PI	REFILED TEST	IMONY. *
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14	PROCEEDINGS:	PREHEARING CO	NFERENCE	
15				
16	BEFORE:	COMMISSIONER I	E. LEON JACO	BS, JR.
17		Prehearing Of:	ficer	
17				
18	DATE:	Monday, Augus	t 30, 1999	
19	TIME:	Commenced at	-	
20		Concluded at :	3:30 p.m.	
21	PLACE:	Betty Easley (Room 152	Conference Ce	enter
		4075 Esplanad		
22		Tallahassee,	riorida	
23	REPORTED BY:	KIMBERLY K. B		RPR
24		FPSC Commissi	on keporter	
25				

DOCUMENT NUMBER-DATE

APPEARANCES:

MARTIN S. FRIEDMAN, Rose, Sundstrom & Bentley, 2548 Blairstone Pines Drive Tallahassee, Florida 32301, appearing on behalf of North Fort Myers Utility, Inc.

JACK SHREVE, Public Counsel and STEVE

REILLY, Associate Public Counsel, c/o, Office of

Public Counsel, c/o The Florida Legislature, 111 West

Madison Street, Room 812, Tallahassee, Florida

32399-1400, appearing on behalf of the Citizens of the

State of Florida.

JENNIFER BRUBAKER and SAMANTHA CIBULA,

Florida Public Service Commission, Division of Legal

Services, 2540 Shumard Oak Boulevard, Tallahassee,

Florida 32399-0870, appearing on behalf of the

Commission Staff.

RONALD LUDINGTON, 509 Avanti Way, North Fort Myers, Florida 33917, appearing telephonically on behalf of Ronald Ludington.

JOSEPH DEVINE, 688 Brigantine Boulevard,
North Fort Myers, Florida 33917, appearing
telephonically on behalf of Joseph Devine.

DONALD GILL, 674 Brigantine Boulevard, North Fort Myers, Florida 33917, appearing telephonically on behalf of Donald Gill.

1	Also Participating Telephonically:
2	Stanley Durbin
3	Tom Gaylord
4	Jack Colvin
5	Richard DeHollander
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PROCEEDINGS

(Hearing convened at 1:30 p.m.)

COMMISSIONER JACOBS: We will go on record and call this prehearing to order. Counsel read the Notice.

MS. CIBULA: By Notice issued August 17, 1999, this time and place was set for a prehearing conference in Docket No. 981781-SU. The purpose of the conference is set forth in the Notice.

COMMISSIONER JACOBS: We will take appearances.

MR. FRIEDMAN: Martin Friedman of the law firm of Rose, Sundstrom & Bentley, L.L.P., representing North Fort Myers Utility.

MR. REILLY: Jack Shreve and Steve Reilly with the Office of Public Counsel on behalf of the Citizens of the State of Florida, ratepayers.

commissioner Jacobs: It's my understanding that we have several customers who have called in and who are parties to this proceeding. For those customers, what we'd like to do now is have you announce to us your name and your address, I guess, would be useful, and I guess that's about it. Would you go ahead now.

MR. LUDINGTON: Hello.

1	COMMISSIONER JACOBS: Hi.
2	MR. LUDINGTON: Yes. This is Ronald
3	Ludington calling. Has the
4	COMMISSIONER JACOBS: Could you spell your
5	last name please.
6	MR. LUDINGTON: Ronald Ludington,
7	L-U-D-I-N-G-T-O-N.
8	COMMISSIONER JACOBS: Thank you. And Mr.
9	Ludington, could you give us your address?
ιο	MR. LUDINGTON: My address? I'm getting an
11	awful echo off this and I can't hear myself.
12	COMMISSIONER JACOBS: Okay. We can hear you
13	fine, though.
14	MR. LUDINGTON: Well, every time I say
15	something all I hear is what I say.
16	COMMISSIONER JACOBS: Can you hear us?
17	MR. LUDINGTON: I can hear you.
18	COMMISSIONER JACOBS: Okay. We aren't
19	hearing an echo here, so if it's okay with if you
20	can ignore it, we hear you fine.
21	MR. LUDINGTON: Well, it's awfully hard to
22	ignore it. It sounds like I'm shouting in my own ear.
23	My park address is 509 Avanti Way, North Fort Myers,
24	Florida 33917.
25	COMMISSIONER JACOBS: Mr. Ludington, what I

1	am going to recommend is that maybe you can
2	re-establish your line by hanging up and dialing back
3	in. Is that okay with you?
4	MR. LUDINGTON: Say that again?
5	COMMISSIONER JACOBS: What I think would be
6	a good idea is if you hang up and dial back. Maybe we
7	can get you a different line that would be better. Is
8	that okay?
9	MR. LUDINGTON: All right. I'll try it
10	again.
11	COMMISSIONER JACOBS: Okay. Do we have
12	another consumer there on the line?
13	MR. DEVINE: My name is Joseph Devine. I
14	live at 688 Brigantine Boulevard, North Fort Myers,
15	33917.
16	COMMISSIONER JACOBS: I'm sorry. Could you
17	give me your name again, Mr. Devine?
18	MR. DEVINE: Mr. Joseph Devine, D-E-V-I-N-E.
19	COMMISSIONER JACOBS: Thank you.
20	MR. DEVINE: Mr. Chairman, could you speak a
21	little louder, please?
22	COMMISSIONER JACOBS: I will.
23	MR. GILL: Hello?
24	COMMISSIONER JACOBS: Yes, I will. Is that
25	better?
I	

1	MR. GILL: Yes.
2	COMMISSIONER JACOBS: Great. Is there one
3	other?
4	MR. GILL: Yes, there is. My name is Donald
5	Gill. I live at 674 Brigantine Boulevard, North
6	Fort Myers, 33917, and along with Mr. Devine and
7	Mr. Ludington, I am a party to this the instant
8	action.
9	COMMISSIONER JACOBS: Thank you, Mr. Gill.
10	Can you hear us fine?
11	MR. LUDINGTON: Can you hear me better?
12	COMMISSIONER JACOBS: Hello?
13	MR. LUDINGTON: Yes. Ludington here.
14	COMMISSIONER JACOBS: Is that Mr. Ludington?
15	MR. LUDINGTON: Speaking.
16	COMMISSIONER JACOBS: We hear you very well.
17	MR. LUDINGTON: I'm still getting an echo.
18	Every time I say something, I hear it right back in my
19	ear. Very confusing.
20	COMMISSIONER JACOBS: Are you getting an
21	echo when we speak as well? Mr. Ludington?
22	MR. LUDINGTON: Yes, I'm still there.
23	It's gone now.
24	COMMISSIONER JACOBS: Okay.
25	MR. LUDINGTON: It has gone now.

1	COMMISSIONER JACOBS: Okay. Hopefully we
2	can proceed and you will be fine.
3	MR. LUDINGTON: Okay. Are the proceedings
4	scheduled at 1:30, have they stared?
5	COMMISSIONER JACOBS: No. We were just
6	becoming introduced to one another.
7	MR. LUDINGTON: Oh, I see. Okay.
8	COMMISSIONER JACOBS: What I'd like to do,
9	because we have pro se participants, is just to
10	explain the process. And maybe, counsel, why don't
11	you just walk us through what we're going to do today.
12	MR. LUDINGTON: Hello. I've lost you.
13	COMMISSIONER JACOBS: Hello?
14	MR. LUDINGTON: Hello.
15	COMMISSIONER JACOBS: We're still here.
16	MR. LUDINGTON: I can hardly hear you now.
17	MR. DEVINE: I can hardly hear you also, Mr.
18	Chairman.
19	COMMISSIONER JACOBS: I'll make it a point
20	to speak into the mike when I speak. Is that better?
21	MR. DEVINE: Thank you.
22	COMMISSIONER JACOBS: Okay.
23	MS. CIBULA: We'd also like to make an
24	appearance. Samantha Cibula and Jennifer Brubaker for
25	Commission Staff.

COMMISSIONER JACOBS: Great.

MS. BRUBAKER: This is Jennifer Brubaker for Commission Staff. Essentially the process we are going through is a prehearing process. It's to afford us an opportunity to discuss matters that are pending prior to the hearing itself and to stipulate any matters that can be stipulated to. There are several pending matters which, at Commissioner Jacobs' discretion, we may take up front or we may take after going through the draft prehearing statement, at his discretion.

Just as a point of order and convenience to the court reporter, before the persons appearing on the phone speak they may wish to identify themselves for the ease of her transcription after the prehearing conference please.

MR. DEVINE: Fine.

commissioner Jacobs: Now, the way I'd like to proceed, for the benefit of Mr. Ludington, Mr. Devine and Mr. Gill, we have a document we call a Prehearing Order; that we basically have a draft and we will kind of review that document section by section. Do each of you have a copy of that document?

MR. DEVINE: Yes.

MR. LUDINGTON: No.

1 MR. GILL: No. 2 COMMISSIONER JACOBS: You do not? 3 MR. LUDINGTON: No. 4 MR. GILL: No. COMMISSIONER JACOBS: Okay. I'm sorry. 5 could you tell me who the parties were who do not have 6 7 a copy? 8 MR. LUDINGTON: Ludington says no. 9 MR. GILL: Gill says no. 10 COMMISSIONER JACOBS: Okay. Here's what 11 we'd like to do. I don't believe that disrupts your 12 ability to participate today. I'll be especially verbose, if you will, as to what's included in each of 13 these sections that we'll discuss, and you will get a 14 copy of the final draft -- I'm sorry -- the final 15 version of that document in the mail. 16 Now, what I'd like to do at this moment, as 17 counsel indicated, there was some preliminary matters. 18 As I understand it -- first of all, let me ask the 19 counsel here, did you have any preliminary matters 20 before us? 21 MR. FRIEDMAN: Not other than the motion 22 that we've raised which is identified in the --23 COMMISSIONER JACOBS: The motion to strike? 24

That's correct.

MR. FRIEDMAN:

1 COMMISSIONER JACOBS: Okay. I will deal 2 with that then. 3 Now, I have before me, under your signature, 4 Mr. Devine, a motion for an extension of time. 5 MR. DEVINE: That is correct, sir. 6 COMMISSIONER JACOBS: Would you like to 7 explain the basis for that motion? 8 MR. DEVINE: Excuse me. You would like me to explain? 9 10 COMMISSIONER JACOBS: Yes. Rather than --11 I'd be happy to but I wanted to make sure that you had 12 the opportunity to state it in your own words. MR. DEVINE: I have a statement that I would 13 like to read. Can you hear me, Mr. Chairman? 14 MS. BRUBAKER: I'm sorry. May I interrupt 15 16 just a moment? This is Jennifer Brubaker for Commission Staff again. One of my concerns is that 17 procedurally the Commission has not recognized filings 18 by facsimile copy, which is the only copy we have 19 before us. To my knowledge at this time we don't have 20 any motions actually filed, so if we need to have a 21 motion on the record, it would need to be made orally 22 please, by the parties. 23 COMMISSIONER JACOBS: Do you understand 24 Mr. Devine? Essentially what we're going to do is --25

MR. DEVINE: I would like to file a motion, Mr. Chairman.

COMMISSIONER JACOBS: Okay. What we're going to do is, while we have this document, the reading of your statement will constitute that motion. You can proceed.

MR. DEVINE: May I proceed?

COMMISSIONER JACOBS: Yes.

MR. DEVINE: I, Joseph Devine, a party in the above captioned matter, request the Public Service Commission to continue, A, the August 30, 1999 prehearing conference; B, the September 7th, 1999 matter; and C, and the September 14th through 15th, 1999 hearing for the following good and sufficient reasons:

One, the Public Service Commission, PSC, is proceeding in the above captioned matter knowing that there is a strong presumption of a fraudulent conveyance of a privately owned wastewater system to a public utility.

Two, the scheduled PSC hearings should be stayed until the finding of the facts and laws behind North Fort Myers Utility's fraudulent conveyance has not been fully adjudicated by a court of competent jurisdiction.

Three, the scheduled PSC hearings should be stayed until all the parties and all the residents of Buccaneer Estates have had a reasonable opportunity to assemble, be informed of their rights and options and collectively decide what is in their best interest.

Example; by the wastewater system, et cetera.

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1.8

While the OPC does represent the State of Florida and the people of Florida, the residents of Buccaneer, pursuant to Steve Reilly, Office of Public Counsel, the residents are not directly represented by counsel and rightly or wrongly are not parties to the above captioned.

Since the residents of Buccaneer Estates are not directly represented by counsel, they should be afforded the opportunity to present their issues at a hearing. Because the Commission's order establishing procedure setting prehearing and hearing dates in the summer months of August and September for the closed private community whose residents a majority of have a long established tradition or custom of being absent from the state during these summer months, the August and September hearing dates are unreasonable. The travel distance of 1,000 miles or more to North Fort Myers will and does impose an undue financial and convenience hardship on the parties and residents who

would otherwise be present at that hearing.

The August and September hearing dates effectively deny these residents of their federal and state rights of due process to attend and be heard at these hearings.

Five, the PSC Staff and the Office of Public Counsel have recently aggressively sought to have the parties, Devine, Ludington and Gill, to stipulate to a settlement between themselves, North Fort Myers Utility, and the Office of Public Counsel that is rooted in fraudulent and deceitful actions of North Fort Myers Utility.

Because this agreement would effectively reward North Fort Myers Utility for its wrong doing, the agreement and subsequent decision of the Commission would set a bad precedent and encourage others to flaunt the laws of the State of Florida.

Six, there has been no communication system that has kept all the residents fully informed of the issues in the forthcoming proceedings. Therefore, to proceed with this matter at this time will effectively deny the residents of their right to make collective informed decisions as to what is in their best interest.

Whereas, it is in the public interest for

the state of Florida and all of its citizens due process and the equal protection of the law, I respectfully request this Commission continue the above captioned matter to such a time that all parties and the residents have their time to assemble, be informed and make decisions as to what may or may not be in their best interest.

With a strong presumption that North Fort
Myers Utility and the owners of Buccaneer Estates
acting together may have knowingly and fraudulently
violated a number of Florida Statutes, a continuance
in this matter will not prejudice the rights of North
Fort Myers Utility, but a Commission's denial of a
continuance will prejudice the rights of the innocent
parties and residents of Buccaneer Estates.

Mr. Chairman, I thank you for allowing me to read.

commissioner JACOBS: Thank you. Let me ask, would you like to respond with each one or just --

MR. SHREVE: I don't want to respond because we are not going to argue with the group of customers. I do want to clarify one thing with Mr. Devine. There must have been some misunderstanding with what Mr. Reilly said because we do statutorily represent

all of the citizens of the state of Florida of which 1 2 this group of customers is ours. So they are 3 represented. Now each individual customer has a right to 4 5 represent themselves or have an attorney to represent 6 them too. But we have in this case, and all other 7 cases we intervened, represent the citizens and the customers of the utility. This is Jack Shreve. 8 9 MR. DEVINE: Who was speaking, please? MR. SHREVE: Jack Shreve. 10 MR. GILL: I would like to know who's --11 hello? This is Donald Gill. I would like to know who 12 is representing the Buccaneer Estates Association. 13 MR. SHREVE: We're representing the 14 customers as a group. The citizens of the state of 15 Florida is our statutory responsibility. We have been 16 in touch with Buccaneer Estates Citizens Group. 17 MR. GILL: But for the record, you are not 18 representing Buccaneer Estates. There is no 19 representation for Buccaneer Estates Association. 20 MR. DURBIN: Yes, there is. 21 MR. GILL: Who was the representative--22 23

commissioner Jacobs: Excuse me. We are going to have to make sure that as each one speaks that you introduce yourself and give your name.

24

1	MR. GILL: You know, we're having great
2	trouble with feedback here. You hear yourself twice
3	and it completely disorients you as to what you are
4	saying.
5	MR. DURBIN: Mr. Commissioner, may I speak?
6	COMMISSIONER JACOBS: First, wait.
7	Mr. Gill, were you done with your statement?
8	MR. GILL: I'm done with my statement.
9	COMMISSIONER JACOBS: Your question
10	actually. I'm sorry. Okay. Go ahead.
11	MR. DURBIN: My name is Stanley Durbin. I
12	represent the Buccaneer Homeowners Association. There
13	are four of us present and we have asked Mr. Shreve
14	and Mr. Reilly to represent the Association on these
15	matters. It was filed with Mr. William Lowe at Legal
16	Services in Tallahassee and it's legitimate.
17	COMMISSIONER JACOBS: Your name again?
18	MR. DURBIN: Stanley Durbin, D-U-R-B-I-N.
19	COMMISSIONER JACOBS: Okay, Mr. Durbin. I
20	didn't even have you on the line. Is there anyone
21	else on the line that I missed earlier?
22	MR. DURBIN: Yes, you have. Jack.
23	MR. COLVIN: I'm Jack Colvin. I'm on the
24	Buccaneer Committee for wastewater and sewer. And I
25	live at 495 Avanti Way, North Fort Myers, 33917.
I	. A

	COMMISSIONER JACOBS: Your last name is
2	Colvin?
3	MR. COLVIN: Colvin. C-O-L-V-I-N.
4	COMMISSIONER JACOBS: Is there anyone else?
5	MR. DEHOLLANDER: Richard DeHollander, 433
6	Hidden Cove Road. I'm on the committee representing
7	the people of Buccaneer Estates.
8	COMMISSIONER JACOBS: Is there anyone else?
9	MR. GAYLORD: Tom Gaylord, President,
10	Buccaneer Homeowners Association, 363 Jose, J-O-S-E,
11	Gaspar, G-A-S-P-A-R, Drive, North Fort Myers, 33917.
12	COMMISSIONER JACOBS: It's my understanding
13	Mr. Durbin, that you're president of the Buccaneer
14	Homeowners Association?
15	MR. DURBIN: Mr. Gaylord just spoke to you.
16	He's president of the Homeowners Association. I'm a
17	member of the committee only.
18	COMMISSIONER JACOBS: I understand.
19	Mr. Gaylord, as president let me defer for a moment
20	in exactly your status because I understand that the
21	Homeowners Association is not officially a party; is
22	that correct?
23	MS. BRUBAKER: That's correct.
24	COMMISSIONER JACOBS: And Public Counsel
25	represents the customers, not the association.

1 MR. SHREVE: Statutorily we represent all of the citizens of the state of Florida. In this case, 2 3 we're representing the customers as a customer group 4 in this case, as we do in all of them. 5 COMMISSIONER JACOBS: Okay. Now, what I'd 6 like to do for the moment, Mr. Gaylord, is defer the 7 issue that you raised because I want to let each party have his full say and then we'll come back and resolve 8 9 all these issues. Is that okay with you? MR. GAYLORD: Excuse me. I did not raise an 10 issue. You are speaking of Mr. Gill who raised the 11 12 issue. **COMMISSIONER JACOBS:** Mr. Gaylord? 13 MR. GAYLORD: Yes. 14 COMMISSIONER JACOBS: I'm sorry. Mr. Gill. 15 You are correct. Mr. Gill is -- did raise the issue 16 initially. 17 MR. GILL: If we move on we will revisit 18 this issue. 19 COMMISSIONER JACOBS: I will come back. 20 the moment, though, I want to complete the 21 presentations as we had them this order. 22 MR. GILL: I agree completely. 23 COMMISSIONER JACOBS: Great. Now, where we 24 were is Mr. Shreve has responded -- Mr. Friedman. 25

was going to do you a real injustice. Mr. Friedman.

MR. FRIEDMAN: Yes. Thank you. I will try to address each of the issues raised in the motion by Mr. Gill in order.

First, he speaks of a strong presumption of fraudulent conveyance, yet he hasn't presented any prefiled testimony supporting that allegation, nor has he filed any prehearing statement that raises that allegation as a statement of issue of fact or law that needs to be resolved, and were it for a fact that we're not in a judicial forum, the statements that Mr. Gill has made in his motion would very well be libelist and only because we're in a judicial forum has he insulated himself from potential liability for slander.

Number two, the same issue. He's claiming that the hearing should be stayed until there's more facts about the fraudulent conveyance. Well, again, there's no prefiled testimony by this witness or on behalf of -- by this party or on behalf of this party that even alludes to that.

The third, that there should be a reasonable opportunity for those people to get together and decide what's in their best interest. Well, except for those three people and the Office of Public

Counsel, there are no other parties. Everybody had an opportunity to be separately represented. These three individuals chose to represent themselves and the Office of Public Counsel represents everybody, I guess, including those three people, although I think they opted out of Public Counsel's representation, but that's an issue that is not relevant to me.

In talking about, there is no prejudice by a continuance, well, if you recall, North Fort Myers has asked on two separate occasions to be able to charge some rate for service rendered during this -- during the pendency of this proceeding. And, in fact, although, it -- North Fort Myers has not received anything since December -- since November. So beginning in December through today, North Fort Myers has been providing wastewater service to those customers for free. Obviously any further delay in what we already think is a delayed process is prejudicial to North Fort Myers, particularly when these customers are claiming that they will not have to pay any retroactive rates or any surcharges should they be successful.

It's interesting that they make a large lengthy argument about the fact that the hearing is scheduled for September and claiming that their people

are not here in September. Well, that's an untimely argument. The Prehearing Order established in this procedure was issued in March. Now, Mr. Gill said that it's always that lots of residents are gone during the summer or during September. Now, if that is true, and he knew that a lot of residents were going to be out of town and he thought that they needed to be there, then I would suggest to you that he should have made this argument March, April, even May, but not two weeks before the hearing. I think just on that basis alone it's appropriate to deny it.

The fact that the -- five and six, North

Fort Myers has worked very hard, negotiated very hard

with the Office of Public Counsel in trying to reach a

settlement of this case. And, in fact, have done so.

We have three people who want to do their own deal and

North Fort Myers isn't willing to do that. What

everybody gets, what the Public Counsel negotiates for

those citizens everybody is entitled to and we're not

going to make any special deals just to get rid of

these three people.

And I would suggest to you that without going too much into my motion to strike them as parties, let me suggest to you that this motion for continuance or for an extension of time is untimely,

and it would be severely prejudicial to North Fort Myers, who's not receiving any revenue during the pendency of the proceeding. Thank you.

MR. GILL: This is Don Gill. I'd like to respond --

COMMISSIONER JACOBS: Excuse me. I'm sorry. Who was speaking?

MR. GILL: Don Gill.

COMMISSIONER JACOBS: Mr. Gill, if you would hold a moment I want to make sure Staff has no response.

MS. BRUBAKER: Staff has just a few comments, Commissioner. The first is that with regard to a motion to continue the prehearing conference, I would note that the prehearing conference has begun. It may be a nicety of words, but it seems to me that we're already here and that a continuance at this point is untimely.

I would note also that with respect to Mr. Gill's concerns about the customers not having notice, not having an opportunity to participate, that notice was sent to the customers in this case by statute and according to rule, and that they were afforded at that time an opportunity to protest the case if they wished to do so, which certain customers

did. And after that there was an obligation to participate in the process according to the rules, statutes and the provisions of the order establishing procedure, which was issued on March 1st of 1999.

Further, with respect to the statement that Mr. Gill represents the customers, there is no petition request or other motion before the Commission which gives evidence that he does indeed speak as their representative. To the best of Staff's knowledge Mr. Gill speaks for himself. That's our comments.

COMMISSIONER JACOBS: Thank you. Okay.

Mr. Gill, you had a response. You can proceed.

MR. GILL: I have a response. It's based on this motion for a continuance and the time factor and the summer months that this hearing was called for.

You spoke of a pretrial order that the parties had to conform to. Well, the problem with this pretrial order and the need for a continuance of time is that a probate matter came up in Massachusetts in which I had to leave Florida.

Now, the 1,415 miles between my home and Florida and Rhode Island precluded me from having access to the law libraries in Fort Myers. Being in Rhode Island there is no way for me to knowledgeably

prepare a pretrial statement when I do not know what it consists of. I would need access to the law libraries, go in and do some research so I could prepare an intelligent response. That is one of the things that brought about this need and this idea for a continuance.

Not only are the vast majority of the residents absent from the park, but the persons who are absent from the park have very limited access to the Florida Statutes and any administrative procedures. And that is really a concern of due process and being informed and being prepared to present your arguments. And that's about what I have to say on that subject.

And as far as representing the residents, I only represent Donald Gill as a resident of the park.

And any reference I make to the residents being prejudiced also includes me because I am a resident.

And that's all. Thank you.

COMMISSIONER JACOBS: Thank you, Mr. Gill.

MR. LUDINGTON: Ludington here. May I speak

to the motion or to the information?

COMMISSIONER JACOBS: I'm sorry. Who is speaking?

MR. LUDINGTON: Ludington.

1	COMMISSIONER JACOBS: Mr. Ludington, if you
2	would
3	MR. LUDINGTON: (inaudible overlap)
4	terrible feedback out here and everything I say
5	repeats itself.
6	COMMISSIONER JACOBS: What I think I'd like
7	to do, Mr. Ludington, we were going to move next to
8	the motion that you filed.
9	MR. LUDINGTON: Yes.
10	COMMISSIONER JACOBS: Well, actually you
11	joined in Mr. Gill's motion; is that correct?
12	MR. LUDINGTON: Say that again. I can't
13	hear you.
14	COMMISSIONER JACOBS: As I understand it,
15	you incorporated and joined in the motion of Mr. Gill
16	for an extension
17	MR. LUDINGTON: That's exactly right. My
18	motion was to conform to his.
19	COMMISSIONER JACOBS: What I'd like to do is
20	now move Mr. Devine?
21	MR. DEVINE: Yes.
22	MS. BRUBAKER: Commissioner
23	COMMISSIONER JACOBS: I'm going to defer
24	ruling.
25	MR. DEVINE: Excuse me?

1 MS. BRUBAKER: I'm sorry. If I may 2 interrupt for just a moment. 3 COMMISSIONER JACOBS: Hold up for a moment. 4 Hold up for a moment, Mr. Devine. 5 MS. BRUBAKER: Let me offer a matter of clarification that may simply matters a bit. My 6 7 understanding is that the motion presented by Mr. Gill is substantially similar to that -- well, it's 8 identical to that adopted by Mr. Ludington. And also 9 Mr. Devine's motion is, I believe, word for word the 10 same. If as a matter of convenience and according to 11 the parties being agreeable to this, I think it would 1.2 be possible to accept and treat all three as 13 substantially the same motion and perhaps take 14 comments as a group. 15 MR. DEVINE: This is Mr. Devine speaking. 16 That is not true. The other statement will be 17 different. 18 MS. BRUBAKER: Okay. Well, then I stand 19 corrected. 20 COMMISSIONER JACOBS: But, if I may. The 21 concept that was just described is, I think, 22 appropriate. But in order to not cut off any of your 23 comments, what I'm going to allow you now is that your 24

opportunity to respond. I'm speaking now to

Mr. Ludington and to Mr. Gill. I want to allow each of you time to make your own comments as to the motion for extension.

MR. LUDINGTON: Ludington here.

commissioner Jacobs: And if I can suggest to you, since we've had extensive comments on them already, I would ask you just to cover the points that are different than those that have been raised already, if that is not inconvenient to you. Is that okay?

MR. DEVINE: Ron, can I say something?

MR. LUDINGTON: Go ahead.

MR. DEVINE: Mr. Chairman.

COMMISSIONER JACOBS: Yes.

MR. DEVINE: This is Mr. Devine.

Mr. Friedman mentioned in his remarks that I might have said something that was inappropriate. If I may respond to him on what I consider to be a legal problem, and I'd like to refer to a Mr. Ted Biddy's deposition that I have in front of me and I would only like to respond to or mention one question that was put to Mr. Biddy and his response, if I may.

COMMISSIONER JACOBS: Go ahead. Proceed.

MR. DEVINE: The question to Mr. Biddy, a professional in this field was, do you have an opinion

of why such a complicated and complex method of charging the system capacity charges was devised by North Fort Myers Utility and the owner. Mr. Biddy's response -- and that's on Page 8 of his testimony.

"Yes," says Mr. Biddy. "It would appear that North Fort Myers Utility had no right to assess these system connection charges since Buccaneer is not within its service territory. The scheme devised by North Fort Myers Utility and the owner of Buccaneer for the owner to charge the residents a pass through charge and then assign to North Fort Myers the right to collect these charges was simply a back door method to try to legalize an otherwise illegal charge. That is from Mr. Biddy's testimony, Page 8. And I'll give you the date as soon as I can find it.

COMMISSIONER JACOBS: That's not necessary.

That's not necessary. What I'd like -- now your part regarding that was?

MR. DEVINE: Hello? Yes?

COMMISSIONER JACOBS: Yes. You don't need to give us the date, but what I wanted to ask you is, you were making the point that, from that testimony that --

MR. DEVINE: I am making the point that a professional has looked into this matter and he's made

a decision, and one of his statements, not mine, is that this is simply a back door method to try to legalize an otherwise illegal charge. If I can't put a faith in a professional in this deal, I don't know who I can put faith in.

COMMISSIONER JACOBS: I understand your point now.

MR. DEVINE: Thank you, Mr. Chairman.

commissioner Jacobs: But if I can direct this back to the issue that we're discussing. We're discussing the merits of whether or not extension of time is due on the proceedings that have been established thus for, i.e., today's prehearing conference and the hearing. If we get to hearing --

MR. DEVINE: So --

commissioner Jacobs: Excuse me. If we were to go to hearing, the statements that you've read would be perfectly in order and there will be -- you will be allowed an opportunity to question Mr. Biddy on those comments.

Where we are today is, should there be an extension of time granted for today's proceeding and or for the hearing that's scheduled on the 14th.

MR. DEVINE: Thank you, Mr. Chairman.

MR. LUDINGTON: Mr. Chairman, may I speak to

the issue? It's Ludington here. COMMISSIONER JACOBS: Proceed, 2 3 Mr. Ludington. MR. LUDINGTON: I can't recall the exact 4 number that -- and I believe it was Mr. Friedman that 5 6 brought up the subject that there had been a 7 settlement agreement reached between the parties and that it appears to be a cut and dried deal as far as 8 he's concerned. 9 I would suggest that he's wrong on that. It 10 11 has never been approved in a legal manner, lawful manner by the Homeowners Association, as they're 12 required to do under their bylaws and the rules of 13 orders of the meetings, so we take issue with the 14 statement that a settlement has been reached. 15 MR. GAYLORD: May I rebut that testimony? 16 COMMISSIONER JACOBS: I'm sorry. Who is 17 18 speaking? MR. GAYLORD: President of the Buccaneer 19 Association. 20 COMMISSIONER JACOBS: Give us your name 21 again, please. 22 MR. GAYLORD: Tom Gaylord. President, 23 Buccaneer Homeowners Association. 24 COMMISSIONER JACOBS: If I may ask you, Mr. 25

Gaylord, I'm getting to you. If you will be patient for just a moment. I want to get the statements from Mr. Ludington and Mr. Gill on the record, then we'll get to you.

MR. GAYLORD: Surely.

COMMISSIONER JACOBS: Okay. Mr. Ludington, does that complete your statement?

MR. LUDINGTON: Yes, it does at the moment.

COMMISSIONER JACOBS: Okay. Mr. Gill. I'm
sorry. Mr. Gill? Did you have any additional
comments as to the motion?

MR. GILL: Yes. I believe by an extension of time, and if this matter can be resolved -- if we do not get an extension of time, I believe that Mr. Devine and Mr. Ludington and I will go and file a complaint with the Circuit Court and that in itself will stay these proceedings.

We are not trying to complicate the matter. We are trying to be able to get our voice heard and we have a serious question about the indispensable parties such as North Fort -- not North Fort Myers, the manufactured homes community who are party to the problem, but are not party to the proceedings. We have no recourse through these proceedings on MHC and any decisions that this Commission makes in regard to

the utility will make -- move several very important issues. And if we go to a Circuit Court I'm sure the doctrine of res judicata will kick in and we won't be able to raise these essential points. And essentially, that's what I have to say.

COMMISSIONER JACOBS: Thank you, Mr. Gill.

Now, Mr. Gaylord, as to the motion, you have a

comment?

MR. GAYLORD: Yes. As to Mr. Ludington's statement regarding not full representation of the park, he is not aware that over 710 people in Buccaneer Estates have approved of this committee and this Association to handle these negotiations for them, number one.

Number two, they seem to indicate that we're trying to ramrod this through and that is not our position. Our position is, as is theirs, for the protection of the Buccaneer residents. We have done that since last March I would think, and continually every month informing our residents of what was transpiring and what was going on and the conversations that we had with the attorneys and with North Fort Myers Utility. Now, North Fort Myers Utility did not appear in this action until approximately November when they wanted to --

UNIDENTIFIED SPEAKER: Of last year. 1 MR. GAYLORD: Pardon? 2 3 UNIDENTIFIED SPEAKER: Of last year. MR. GAYLORD: November of last year when 4 they wanted to charge us for hook up fees. We then --5 UNIDENTIFIED SPEAKER: What does this --6 7 COMMISSIONER JACOBS: Excuse me. Excuse me. (Simultaneous talking.) I would ask you not 8 9 interrupt. MR. GAYLORD: Please let me finish. 10 11 COMMISSIONER JACOBS: Go ahead, Mr. Gaylord. I asked the other parties not to interrupt. 12 MR. GAYLORD: -- with the authorities in 13 Tallahassee and appointed Steve Reilly to represent us 14 and we have done everything legally, and the residents 15 of this park, although they may be up North, have 16 17 given us their permission to represent them in this action. 18 Now, number two, we would like to get this 19 settled for them. We don't like to see North Fort 20 Myers Utility going through the headaches they're 21 going through. We want to get it settled and I think 22 this is the best way and it's an agreement. 23 Incidentally, they also mentioned that very 24

few people are here. We had an emergency meeting last

Thursday. Over 300 people attended; 320 of which 297 1 want to do just what we're asking for. Thank you. 2 COMMISSIONER JACOBS: Thank you. 3 4 MR. DEVINE: Mr. Chairman, Mr. Devine. 5 COMMISSIONER JACOBS: Very briefly, 6 Mr. Devine. I'll give you very few moments. 7 MR. DEVINE: I didn't hear you, Mr. Chairman. 8 COMMISSIONER JACOBS: Very briefly. You had 9 a comment. Would you please be very brief. 10 MR. DEVINE: In response, there's 1,000 11 homes in this community which probably represent over 12 2,000 customers, and at the meeting the other evening 13 there was only, as he said, 300 people, which if most 14 were couples you're really asking 150 homes out of a 15 total of 1,000 homes. Not a majority. 16 COMMISSIONER JACOBS: I understand. Thank 17 you very much. Any further comments? 18 MR. FRIEDMAN: I do have one, if I might. 19 COMMISSIONER JACOBS: Very briefly. 20 MR. FRIEDMAN: I will try to be very brief. 21 MR. LUDINGTON: Who is speaking please? 22 MR. FRIEDMAN: This is Marty Friedman. One 23 of the gentlemen referenced the service availability 24 charges and what impact that has, and that's a 25

separate proceeding that is under Chapter 723 which the Homeowners Association is already in litigation with the mobile home park owner about and doesn't have anything to do with this proceeding.

COMMISSIONER JACOBS: Thank you.

MR. FRIEDMAN: And my last comment is, the gentleman who said he was up North and wasn't able to do his research that he needed, if he knew he was going to be up North and couldn't do the research, he should have asked or filed this motion --

COMMISSIONER JACOBS: I'm going to go ahead and proceed. I think we're okay on that one.

MR. FRIEDMAN: All right.

commissioner Jacobs: What I'd like to do now is I'd like to rule on the motions for continuance of time, understanding that we still have the motion outstanding from Mr. Friedman. As I understand this, Staff, both motions were filed after the time allotted in the rules for such a motion to be filed?

UNIDENTIFIED SPEAKER: Cannot hear you, sir.

COMMISSIONER JACOBS: I'm sorry. As I understand it, the motions for extension of time were both filed outside of the proper time; is that correct?

MS. BRUBAKER: Well, it's more a matter of

timeliness, Commissioner. There isn't a strict --1 COMMISSIONER JACOBS: Time line for this? 2 MS. BRUBAKER: -- time line for it. 3 4 question is, the motions were faxed, not actually 5 file. The motions weren't actually filed, if you wish 6 to use that term, until they were orally entered into 7 the record today at the prehearing conference. We had 8 received, as of approximately Wednesday last week, which is three weeks before the hearing, faxed drafts 9 of those requests for an extension of time. 10 **COMMISSIONER JACOBS:** Okay. 11 MR. GILL: This is Don Gill. Could I say 12 that those -- that fax, the motion --13 COMMISSIONER JACOBS: Mr. Gill. Excuse me, 14 Mr. Gill. 15 MR. GILL: Commission shouldn't --16 COMMISSIONER JACOBS: Mr. Gill, excuse me. 17 I'm going to accept your motions as stated today. 18 not going to rule that the motions were filed 19 20 untimely. Okay. MR. GILL: Okay. Thank you. 21 COMMISSIONER JACOBS: I accept the motions 22 as filed today, and I'm going to accept them as being 23 timely. And I will rule on the motions on the merits. 24

Essentially the parties argue that if these hearings

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go forward on the allotted time schedule --

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MR. LUDINGTON: Cannot hear you, sir.

to get closer to the microphone. That if the prehearing that is scheduled for today, as well as the hearing that is scheduled for September 14th through the 15th proceed in their appointed times, that the parties will be deprived of some manner of due process for the reasons that they've stated in their statements today. Additionally, the parties indicate that they would be better able to develop their own arguments if they were allotted additional time.

My view is that we've had, as was indicated in their response, we've had a substantial amount of time since this case was filed and since the schedule for procedure has been noticed to the parties. It's my understanding that notice was given to the customers of this utility. And so they've had adequate notice as to the procedure and as to the particular dates that were set out in that schedule.

I do understand and I do give some leeway that these parties are not attorneys, and therefore, have proceeded based on their knowledge of the process. However, even in that light, I do not believe that it would be of any further benefit to

delay, specifically the prehearing hearing today. Nor am I of the opinion that it will be of any benefit to delay the hearings scheduled for September 14th. So, essentially, my ruling is that the motions for extension of time are denied.

However, I am going to make sure that these parties have an opportunity now that they understand -- they understand from the very source -- accurate sources that they do have representation with the Office of Public Counsel. I would encourage them to make sure that they have every opportunity to discuss their issues with the Office of Public Counsel and at least come to understand where their differences lie, and if they retain their differences that they surely have the opportunity to move forward and come to the hearing, if it indeed occurs on September 14th and participate in the manner that's appropriate according to how they've participated in the process thus far.

So, the ruling is that the motion for extension of time filed by Messrs. Ludington, Devine and Gill are denied.

Now, I'd like --

MR. GILL: This is Don Gill. I assume on your decision that we have a right of appeal, a motion

for rehearing or reconsideration? 1 COMMISSIONER JACOBS: On the ruling for a 2 motion, sir, generally, it's very limited, if at all. 3 I will leave you to the advice of counsel on that. I 4 5 will leave you to the advice of your own counsel on 6 that. And if you choose to pursue that, that is 7 certainly up to you. MR. GILL: Well, if you're going to pursue 8 9 the answer, would you please see that I get the answer? 10 COMMISSIONER JACOBS: In other words, are 11 you requesting a written motion -- I'm sorry -- a 12 written order for this ruling today? 13 MR. GILL: Yes. 14 COMMISSIONER JACOBS: Okay. We can provide 15 16 you that to you. (Simultaneous talking.) 17 MR. GILL: -- appeal. 18 UNIDENTIFIED SPEAKER: It can be appealed. 19 COMMISSIONER JACOBS: We will provide you a 20

written order and I think any rights will be stated in that order.

MR. GILL: Thank you very much.

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COMMISSIONER JACOBS: Well, let me state it this way. The law, as it applies to that order, will

be stated. I would advise you to go get advice of counsel as to your rights on appeal.

MR. DEVINE: Chairman, may I ask a question?

COMMISSIONER JACOBS: Yes.

MR. DEVINE: On your ruling, is this going to prejudice our participation in anyway, shape or form in the September 14th, 15th, hearing?

motion that we have to look at in a moment though that could, but that motion has not been ruled on. So, you will get an opportunity to state your position on that in just a moment. Okay?

MR. DEVINE: Okay. Thank you.

COMMISSIONER JACOBS: Okay. Mr. Shreve.

MR. SHREVE: Mr. Chairman. In response to your instructions that Mr. Ludington, Devine and Mr. Gill would have access to our office, we would be glad to work with them in any way we can. This has come as a cumbersome situation for us because we are representing all of the customers, and there appears to be a division between the three intervenors, Mr. Ludington, Mr. Devine and Mr. Gill and a large part of the other customers.

So, we're not going to argue for or against either one of the sides. By the same token we have to

do what we feel is best and represent as best we can whatever would appear to be a majority of the customers. This is a situation we don't run into very often. I cannot remember a situation like this where we run into it within a utility. We've had it where there have been differences of opinions within a case, but between different utilities.

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So we're not going to argue one way or the other. We will be glad to work with Mr. Ludington, Devine and Gill as best we can to help them in preparing whatever they would like to prepare. We will continue to represent all of the customers as best we can and try and abide by what we perceive as being a majority of the customers' wishes on this.

COMMISSIONER JACOBS: I think that's understood. I think the parties understand that.

MR. DEVINE: Yes, to the last gentleman.

COMMISSIONER JACOBS: Mr. Shreve.

MR. DEVINE: Mr. Shreve, you perceive that the 297 people out of roughly 1,700 or 1,800 is a majority? Is that your opinion?

MR. SHREVE: No, sir. My perception would be that 290 people of 300 would be a majority. That was how many were there. We didn't hear from the others.

MR. DEVINE: Yeah, well, I've never --

MR. SHREVE: This is a case where we're going to have to perceive it and do the best we can. We've been doing it for 21 years and have generally come out pretty well and tried to do what the customers want. You may from time to time have a difference of opinion even from the customer groups. I have had customers come forward and say that they'd even like to have a rate increase. But that is not where we came down representing them and in general we'd represent the rest of the group in a majority.

We'll be more than happy to work with any of the three of you. You've called us in the past. We'd be happy to work with you.

We are going to have to make a decision at some point as to what we feel is best. We cannot work on 100% process. There's no way we can do that.

COMMISSIONER JACOBS: If I might add, if you -- if it turns out, Mr. Ludington, Devine and Gill, that you do not believe that your views and interests would not be advocated, you still have the options of proceeding, again, pending resolution of the upcoming issue, and proceeding at hearing because you did enter into the process as parties. And, of course, you do have access to the courts, however that

1 matter might present itself. So we're not foreclosing or taking away any rights from you today. 2 MR. DEVINE: Thank you, Mr. Chairman. 3 MR. LUDINGTON: Thank you, Mr. Chairman. 4 COMMISSIONER JACOBS: Now, then, what I'd 5 like to do is move on to Mr. Friedman's motion. Would б 7 you like to address it? Thank you, Commissioner 8 MR. FRIEDMAN: Yes. Jacobs. North Fort Myers has filed a motion to strike 9 10 as parties, Mr. Gill, Mr. Ludington an Mr. Devine. As you may be aware, and I alluded to 11 12 earlier, North Fort Myers and the Office of Public Counsel have reached a settlement agreement, obviously 13 one that has to be signed off by the Commission to be 14 effective. The three individuals who have opted out 15 of representation by Office of Public Counsel and 16 chose to represent themselves have not chose to join 17 this settlement. 18 I would point out that the -- (music 19 playing) --20 COMMISSIONER JACOBS: Excuse me. It just 21 left. We had some background noise, but I think we 22 Thank you for whoever took it away for 23 just lost it. Proceed. 24 us. MR. FRIEDMAN: Thank you, Commissioner 25

Jacobs. The order establishing procedure that was issued on March the 1st is very clear about the requirements that every party has got to abide by.

And those requirements are written out very succinctly so that nonlawyers can understand what they are.

What has happened in this case is that these three gentleman have not filed any prefiled testimony or exhibits. They have been riding the coattail of the Office of Public Counsel from day one, and now when they want to take a position different than Office of Public Counsel, all of a sudden they're throwing up their hands and yelling, we'll be prejudiced if we're not allowed to present our position. That's the risk when you ride somebody else's coattails that they may change their position, and that's what's happened in this case.

And as a result, none of these three gentlemen filed any prefiled testimony, any prefiled exhibits. They didn't even file a statement adopting the prefiled statements -- I mean, the prefiled testimony and exhibits of the Office of Public Counsel, which we often see customers do.

The same about the prehearing statement.

The prehearing -- it's order on procedure is very clear that if you don't raise any issues then -- in a

prehearing statement that you file, then you waive
those issues. You kind of take the case as everybody
else brings it to you.

And none of these three gentlemen filed a prehearing statement. None of these three gentleman filed anything purporting to adopt the prehearing statement filed by Office of Public Counsel. So as we sit here today, those three individuals don't have a right to do anything at that hearing but ask questions on the issues that Office of Public Counsel and the utility and the Staff set forth, using the witnesses and testimony that the Public Counsel and Staff and North Fort Myers present. They can't do anything other than discuss that.

And, in fact, I would suggest to you that that testimony is going to change at the hearing to be consistent with the settlement agreement which is going to result in basically the testimony being presented at the hearing only supporting one position, and that is the settlement agreement.

The problem that you have in allowing these three gentlemen to delay this case is that, number one, besides it's possible jeopardy in the settlement agreement, it certainly puts my client, North Fort Myers Utility, at a disadvantage and prejudice

because, two things; one, the hearing process is long. This case is not scheduled to be over with until next year and we've gone nine months without getting any revenue and don't think we can look at another six or eight months without getting any revenue, although we continue to provide service.

Number two is, it's an expensive proposition. We're going to have to go to the hearing and spend a day or two maybe. We've got to file post hearing briefs, memoranda of statement of positions and issues, and it's a time consuming process. And I don't think that the process, although we always bend over backwards for customers, I don't think the process was intended to allow three people to basically sit around and do absolutely nothing and be able to --

MR. LUDINGTON: Objection.

MR. FRIEDMAN: -- defeat a hardly
negotiated --

COMMISSIONER JACOBS: Excuse me, Mr. Friedman. We'll allow each of the parties who are the subject of this motion to respond, but I will ask for now that you allow Mr. Friedman to complete his statement.

MR. FRIEDMAN: That's where I was. I was

right in the closing sentence, Mr. Jacobs, and that is that; that those three people sat around and did nothing, and that all of a sudden they want to ruin a deal that was hard fought and negotiated between the two parties and concessions were made. Substantial concessions were made by North Fort Myers and I'm sure that Mr. Reilly will tell you that the customers made substantial concessions and that is what a settlement agreement is about.

And I would suggest to you that even giving all deference to customers who are unrepresented by counsel at their own choosing -- they could have had lawyers -- that they shouldn't be allowed to place the other parties in this position. Thank you.

COMMISSIONER JACOBS: Thank you. What I'd like to do is to allow -- there are three parties named in this motion; Mr. Gill, Ludington and Devine. I think those are the appropriate parties to respond to this. And so -- and if there's no predescribed order, I will ask each of you to go in that order. Gill, Ludington and Devine.

And I know you want to have your say, but I would ask you to please keep your comments as concise as possible. But feel free to say what you think you need to say.

MR. GILL: This is Don Gill. I defer my comments until after Ron, who objected, says his while it's fresh in his mind.

COMMISSIONER JACOBS: Very good.

MR. LUDINGTON: Ludington here. I have a bit of a prepared comment, so I'll read it to you. This refers to some comments that were made in the written portion of the motion to strike. Mr. Friedman did not go through the complete thing in his verbal abuse.

Ludington has been accused of refusing to sign a settlement agreement which has been thrust into his hands with little warning unless special concessions were granted to him by North Fort Myers Utility. This is not true. Ludington told a representative of North Fort Myers Utility on August the 26th in a telephone conversation that he did not wish to be a customer of North Fort Myers Utility at the beginning of these proceedings, and he did not wish to ever be a customer of North Fort Myers Utility at any time now or in the future.

Ludington stated that this so-called settlement was being forced upon him and he did not agree with it, but might sign it if he was not forced to become a customer of North Fort Myers Utility.

Ludington felt that this was the same kind of coercion that North Fort Myers Utility had used to entice the park owners to enter into an agreement that precipitated this proceeding in the first place. The representatives from North Fort Myers Utility told Ludington that it was not possible to exclude him and the matter was dropped.

Ludington then asked a North Fort Myers representative for assurances that the park owners were also going to be billed for their fair share of the sewer connections in the park under the agreement.

Ludington stated that it did not appear to him that the park owner was obliged to supply to North Fort Myers Utility necessary water meter readings dated for billing. This was not clear in the original developer agreement between the park owner and North Fort Myers Utility which had been concluded last August.

The representatives said that assurances would be forthcoming that very day by fax and would address all of Ludington's questions. The resulting fax from Mr. Friedman did not do much to assure Ludington of anything except that some sort of a billing would be in effect. It did nothing to convince Ludington to sign the agreement, and, in

fact, it indicated to him that perhaps something was really still amiss.

Ludington cannot speak for Gill or Devine but Ludington certainly cannot be accused of filing any -- of not any testimony or exhibits.

Ludington filed exhibits and testimony to

Stephen Reilly of Florida Office of Public Counsel on
several occasions during the late spring of 1999 with
the knowledge that Ludington was going to be out of
the country for all of the summer and would be of
little help in formulating the guts of this case.

Names of possible witnesses and their possible testimony were forwarded to OPC along with pictures of certain articles which could be used as evidence.

Ludington trusted OPC to make use of these articles but it appears his efforts have been frustrated by a back door deal arranged by lawyers.

Ludington also filed several rebuttals to

North Fort Myers' motions early in the case even

though he had very little experience in these matters.

He had determined that this case was very important to

his fellow homeowners and that he would do what he

could to aide them.

Ludington trusted the Public Service

Commission will make some allowances for Ludington's inexperiences in these matters. I have no comment on No. 3 issue.

No. 4, North Fort Myers Utility states that the only evidence that will be presented at a final hearing must pertain to the settlement, but Ludington will remind the PSC that the letters it sent out to all concerned parties earlier indicated that any interested party would have an opportunity to address the September 14th and 15th hearing and be heard on this matter.

One notice from the PSC dated February the 5th, 1999 in its final recommendation states, the customers of Buccaneer Estates have protested and requested a hearing. This matter is set for a hearing on September 14th, 15th, 1999, therefore, this matter should not be closed.

That's my statement. Thank you.

COMMISSIONER JACOBS: Thank you. Mr -- who's next?

MR. GILL: Don Gill.

I would want to make sure that we remain focused.

That's not to criticize, but I want to make sure that we're clear that the purpose of the motion that we're

addressing is that because you didn't file prehearing matters, your opportunity to participate at a hearing will be extremely limited so as to make that opportunity of little use, and therefore, it would be more expeditious to minimize or, in fact, even to -- it would be of any little further use I should say to have that process, and therefore, not to pursue your statements further than what we've done already.

In other words, you had opportunity to make your statements known. What you could address at hearing would be fairly limited, and therefore, you would be of little extra -- additional benefit to have that hearing. That's the purpose of and the substance of that motion. If I'm wrong, please correct me.

So I want to make sure that that's how you addressed the motion. I understand the merits and I understand that you see those things as important, but those are issues that we will probably best be discussed should we go to hearing.

Okay. Go ahead please.

MR. GILL: Okay. This is Don Gill. I object to the motion given by Mr. Friedman because I have no notice of this motion and it comes as a surprise and I don't think this is the proper time to hear this motion until it has been properly filed and

all parties have been given notice. And basically 1 that's all I have to say. 2 COMMISSIONER JACOBS: Okay. Thank you. And 3 Mr. Devine, I believe. 4 MR. DEVINE: No. I'll wait on the decision, 5 6 Mr. Chairman. COMMISSIONER JACOBS: Okay. Public Counsel. 7 MR. LUDINGTON: Mr. Chairman, may I ask a 8 9 question? COMMISSIONER JACOBS: Briefly, please. 10 MR. LUDINGTON: I don't have it right in 11 front of me, but I understand that the law restricting 12 our rights to participate says that we may be 13 restricted, not that we shall be restricted. Am I 14 correct on that? I don't have the numbers in front of 15 16 me. COMMISSIONER JACOBS: I'm going to ask Staff 17 counsel to respond. 18 Can you hear me 19 MS. BRUBAKER: Excuse me. 20 now? MR. LUDINGTON: Barely. 21 MS. BRUBAKER: Let me clarify for my 22 purposes. You're talking about what would restrict 23 you from participating. You're talking about the 24 order establishing procedure and what it requires for

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failure to file testimony and prehearing statements?

MR. LUDINGTON: That's right.

MS. BRUBAKER: Okay. I can read those provisions to you. That order is No.

PSC-99-0420-PCO-SU, issued March 1, 1999. As a party you should have received that order. However, if you'd like an additional copy sent to you, I'd be happy to do so. Please call me after the hearing or the prehearing, if so.

On Page 3 of that order regarding prefiled testimony and exhibits it states that "each party shall prefile, in writing, all testimony that it intends to sponsor."

MR. LUDINGTON: There's a lot of noise here.

I cannot hear you.

MS. BRUBAKER: I'm speaking about as loud as I can, but I'll try to speak a little louder. Is this better?

MR. LUDINGTON: Yes.

MS. BRUBAKER: I'll repeat that first sentence. "Each party shall prefile, in writing, all testimony that it intends to sponsor." Down to the third paragraph in that section, Prefiled Testimony and Exhibits it states, "failure of a party to timely prefile exhibits and testimony from any witness in

accordance with the foregoing requirements may bar admission of such exhibits and testimony."

MR. LUDINGTON: That's the word "may" that I was looking for. It does not say "shall."

MS. BRUBAKER: Okay. And continuing to the section labeled Prehearing Statement, first sentence, "All parties in this docket shall file a prehearing statement."

In that same section, towards the end of that paragraph, "failure of a party to timely file a prehearing statement shall be a waiver of any issue not raised by other parties or by the Commission. In addition, such failure shall preclude the party from presenting testimony in support of its position."

I believe those to be the applicable sections from that order.

COMMISSIONER JACOBS: If I can boil that down for you. Essentially it does allow discretion as to your opportunity to participate and to bring exhibits. However, the subject matter upon which you may present those exhibits and participate is directly guided by whether or not you file a prehearing statement raising your particular issues.

MR. LUDINGTON: So it's only new issues then that can be spoken of?

commissioner Jacobs: No. If you don't raise issues then you take the issues as you find them. Whatever issues that have been raised by the parties are the only ones that you can address and you are limited in the manner by which you may deal with those issues as well.

MR. LUDINGTON: Thank you, Mr. Chairman.

COMMISSIONER JACOBS: Very well. Staff, did
you have a response to the motion?

MS. BRUBAKER: Just a few quick comments, if I may, Commissioner. I'd like to just refer as a matter of guidance an order, PSC-94-1069-FOF-WU, which was issued on August 30, 1994 in Docket No. 921206.

Although the case is a little different, it did involve some pro se litigants who eventually were represented by counsel. After they had obtained the services of counsel they, nevertheless, did not file testimony or prehearing statements. Noting that a party's exercise of legal rights necessarily invoke certain intentive obligations, including complying with the requirements of the forum, those objections were stricken for failure to comport with the rules which required the filing of those documents.

However, Staff notes that the circumstances are a little different in this case since Messrs.

Gill, Ludington and Devine did not obtain the assistance of counsel directly to assist them in this matter.

I would note that if these parties are not to be stricken, their objections are not to be stricken, then Staff believes a ruling would be appropriate regarding their status and rights as parties just as a matter of clarification for the continuance of the proceeding. And Staff believes that that would include that these parties cannot raise issues other than those raised by the parties, that they cannot present their own witnesses, testimony, and exhibits, nor could they make a statement during the customer testimony portion of that hearing.

And as Mr. Friedman himself says, essentially by failing to comport with the requirements of the orders, rules and statutes, that what they are limited to is cross examining the witnesses of the other parties on the testimony, exhibits and issues that are presented by those witnesses.

COMMISSIONER JACOBS: Thank you.

Essentially, this order asks that the parties be stricken because their opportunity to participate is

going to be so limited that it would be of no real benefit. While I understand the status of the parties and I understand the limited nature by which they potentially might participate, I do not agree that as long as they feel it's useful that we should foreclose that right, so to that extent I'm going to deny the motion to strike the parties and I will, in accordance with the recommendation of Staff, state the scope of participation that these parties should have. It should be as the order establishing procedure says.

And let me be very clear on this for your benefits Mr. Ludington, Devine and Gill.

MR. DEVINE: Could you speak up,
Mr. Chairman?

COMMISSIONER JACOBS: Okay. I'm sorry. I moved away for a moment.

As indicated in the order establishing procedure, by virtue of the fact that you did not file a prehearing statement, a timely filed prehearing statement, nor did you file prefiled testimony, as I just indicated you essentially come to this case and take the issues as you find them.

Now, that also limits the manner by which you may participate in that you are not allowed to present your own witnesses or add new exhibits. You

can -- for those witnesss that do testify at hearing, you are able to come and ask them what are termed cross examination questions. If you do proceed to that level, I would highly encourage you to understand what the scope of those questions might be in advance of the time for hearing.

Now, I will -- I'm on shaky ground with this, but I'm going to allow you to have a statement, a general statement. I don't know whether we call it a customer statement or whatever, but I will allow you to have essentially a brief statement to state why you would like to contest the proceedings as they exist thus far. And I would really encourage that it be very concise, direct and to the point.

MR. LUDINGTON: Right now?

COMMISSIONER JACOBS: No. This is at the time of hearing.

MR. LUDINGTON: Oh, okay.

COMMISSIONER JACOBS: Now, I will be quite honest with you, gentlemen. I'm going to leave open the option for -- there are several options here. I want to be very clear and make sure you understand this is what I say now.

Even if you never agree to the terms of settlement that have been proposed, the Commission can

consider that offer of settlement. I can't remember which party stated this, but you were correct in that it is not an official settlement of the case so long as you don't sign off on it, but it can be presented by the parties as an offer of settlement and the Commission can consider, vote on and approve that offer of settlement as a resolution of this case.

That is an option that we have, and Staff can choose to do that, to write a recommendation that will come to agenda. I would encourage you to monitor the case so that if that does occur, you would be aware of it.

Now, additionally, we can come to -- if we get here on the 14th and that has not occurred, at that time the parties can again make that offer of settlement at the beginning of that hearing and the Commissioners, as a preliminary matter, can consider it as an offer of settlement even in the face of your objections and vote on and choose whether or not to approve that settlement at that time. Is that clear to everyone?

MR. LUDINGTON: Yes.

MR. DEVINE: Mr. Devine, Mr. Chairman. You just mentioned that the meeting was going to be here. Did you mean in Tallahassee or here in Fort Myers?

COMMISSIONER JACOBS: The hearing is

scheduled for Tallahassee if I'm not mistaken. 1 sorry. North Fort Myers. 2 3 MR. DEVINE: Thank you very much, Mr. Chairman. 4 5 COMMISSIONER JACOBS: I'm glad you mentioned that. 6 7 MR. LUDINGTON: You're referring to the 8 hearing on September 14th and 15th? COMMISSIONER JACOBS: That's correct. 9 MR. LUDINGTON: Now, will the Commission be 10 made fully aware of this settlement agreement before 11 that time? 12 COMMISSIONER JACOBS: I would expect that if 13 14 it comes to an agenda conference -- I don't know if we have one before then, do we? 15 MS. BRUBAKER: Commissioner, the only agenda 16 conference is that which takes place -- well, there's 17 one tomorrow on the 31st. I don't believe that would 18 provide Staff sufficient time to prepare 19 recommendations, let alone file it. 20 There is one on the 7th. In order for us to 21 22 file a recommendation on the 7th we would have to 23 obtain permission of the Commissioner and the Chairman 24 to do essentially a late item to that agenda. 25 COMMISSIONER JACOBS: Well, if it does

appear on an agenda conference, it would be on the 1 7th. Otherwise, it won't occur until the 14th. 2 MR. LUDINGTON: That's the problem, 3 Mr. Chairman, because I'm 1,500 miles away. My mail 4 5 takes about eight to nine days to get to me. I have 6 very little opportunity even to respond. The 7th is 7 only eight days away. I probably will hear about the agenda conference after it's happened. 8 COMMISSIONER JACOBS: I can tell you this. 9 If the decision is made to go forward on the 7th 10 agenda, we will make sure that you get an overnight on 11 12 that. Is that okay? 13 MR. LUDINGTON: I don't even know if they have my northern address or not. 14 COMMISSIONER JACOBS: Would you please make 15 sure that you give it to the counsel after the 16 17 hearing? MR. LUDINGTON: Yes, could do. 18 COMMISSIONER JACOBS: Now -- so, is there 19 anything else we need to cover on that, counsel? 20 MS. BRUBAKER: No. 21 COMMISSIONER JACOBS: Anything else on the 22 23 motions? 24 Now, then, having covered those, what I'd like to do now is to proceed to the agenda for today, 25

and that is to go through the prehearing order -- MR. LUDINGTON: Cannot hear.

commissioner Jacobs: I'm sorry. The normal purpose for a prehearing conference is to review the draft prehearing order, as I indicated earlier; determine if there are any corrections or revisions that are necessary; and then document those corrections or revisions in preparation for the final issuance of that prehearing order. That is what we'll do right now. We will go section by section to determine if there are any revisions or corrections to this draft prehearing order.

MR. SHREVE: Commissioner, would it be possible to take break for a few minutes? Mr. Reilly and I need to talk over our positions since, up to this point, we had thought we were going to have a settlement. I mean, we're in a different situation now.

COMMISSIONER JACOBS: How long you need?

MR. SHREVE: Ten minutes.

MR. LUDINGTON: I'm calling long distance from 1,500 miles away. Could they call me back?

COMMISSIONER JACOBS: Yes, we can arrange for that.

MS. BRUBAKER: We cannot call them back.

	1			
1	COMMISSIONER JACOBS: You have to call us			
2	back I'm informed. I'm sorry. Who is speaking?			
3	MR. LUDINGTON: Well, how am I going to know			
4	when to call you back?			
5	COMMISSIONER JACOBS: Three o'clock you can			
6	call back.			
7	UNIDENTIFIED SPEAKER: What time?			
8	COMMISSIONER JACOBS: 3:00 p.m. Eastern			
9	Time. I'm not sure what time zone you're in.			
10	UNIDENTIFIED SPEAKER: 2:00 p.m.?			
11	COMMISSIONER JACOBS: 3:00 p.m. Eastern			
12	Time.			
13	MR. DEVINE: Mr. Chairman, we can't			
14	understand you.			
15	COMMISSIONER JACOBS: I'm sorry. We're			
16	going to take a temporary recess and we will resume at			
17	3:00 p.m. Eastern Standard Time.			
18	UNIDENTIFIED SPEAKER: And we will call			
19	back.			
20	MR. LUDINGTON: Eastern Daylight Savings			
21	Time or Eastern Standard Time?			
22	COMMISSIONER JACOBS: I believe it's			
23	Daylight.			
24	UNIDENTIFIED SPEAKER: Call back at 3:00			
25	o'clock.			

I			
1	MR. LUDINGTON: Okay. That's what I wanted		
2	to hear.		
3	COMMISSIONER JACOBS: Okay. Thank you.		
4	(Brief recess.)		
5			
6	MS. BRUBAKER: This is Jennifer Brubaker for		
7	Staff counsel.		
8	MR. DURBIN: This is Stanley Durbin. Hello?		
9	Jennifer?		
10	MS. BRUBAKER: Yeah, I just wanted to remind		
11	everybody who's on line right now not to put us on		
12	hold, otherwise we get some very pleasant but a little		
13	distracting elevator music.		
14	MR. DURBIN: You have a little echo.		
15	COMMISSIONER JACOBS: Do we have everyone on		
16	line yet?		
17	MR. DEVINE: Hello? Hello?		
18	COMMISSIONER JACOBS: Hi. Who's speaking?		
19	MR. DEVINE: Devine.		
20	COMMISSIONER JACOBS: I'm sorry. Who is		
21	this?		
22	MR. DEVINE: Mr. Devine.		
23	COMMISSIONER JACOBS: Thank you.		
24	MS. BRUBAKER: If everybody could announce		
25	themselves as they come on line, please.		

11				
1	MR. DURBIN: This is Stanley Durbin of the			
2	Homeowners Association.			
3	MR. GILL: This is Don Gill.			
4	COMMISSIONER JACOBS: Mr. Devine?			
5	MR. DEVINE: Yes.			
6	COMMISSIONER JACOBS: Okay. Mr. Ludington,			
7	are you on? Mr. Ludington is not on yet.			
8	MR. GILL: Doesn't appear so.			
9	COMMISSIONER JACOBS: We'll give him a			
10	couple more minutes.			
11	UNIDENTIFIED SPEAKER: That's the way those			
12	Canadian telephone companies are, I guess.			
13	COMMISSIONER JACOBS: Mr. Ludington?			
14	MR. LUDINGTON: Hello. This is Mr.			
15	Ludington, yes.			
16	COMMISSIONER JACOBS: Thank you. Now, what			
17	I'd like to do very briefly is explain to you how			
18	we're going to proceed. If you would, please			
19	MR. LUDINGTON: Yes.			
20	COMMISSIONER JACOBS: Hello?			
21	MR. LUDINGTON: Yes, go ahead.			
22	COMMISSIONER JACOBS: Okay. I'd like to			
23	explain to you how we're going to proceed. Please			
24	listen up carefully.			
25	During the time of recess, the parties			

discussed, and I understand there has been some discussion with both of you, and the determination has been made that the Staff would like to pursue taking the offer of settlement for a decision by the Commission on the September 7th agenda conference.

In light of that, and as I understand it, it is the agreement of the parties, we will for today defer the continuation of today's prehearing conference. We are going to, I guess, recess or --

MS. BRUBAKER: Commissioner, we would continue the prehearing conference. Since all parties are present this serves as their notice of that continuance. It will be at a time and place which will be determined hopefully by today, but at the very latest at the close of business tomorrow, and all parties are on notice that they should contact their counsel or Staff counsel, either myself -- I'm Jennifer Brubaker. My phone number is 850-413-6228 -- to insure they have that time and place for the 8th of September.

MR. LUDINGTON: Now, what is to be discussed there? I didn't catch that.

COMMISSIONER JACOBS: At that time, it's my understanding -- and if I'm mistaken please someone correct me. But at that time it's my understanding

that the settlement or whatever form it is at that 2 time will be proposed to the full Commission for their consideration and acceptance. 3 MR. LUDINGTON: Will we have full copies of 4 5 the settlement agreement between then and now? We don't know what's in it. 6 7 COMMISSIONER JACOBS: I would expect that you would. In fact, it is now my recommendation to 8 Staff that they get you a copy of the full settlement 9 in your hands by the close of business on Friday. 10 MR. LUDINGTON: Close of business on Friday. 11 That's September 4th and the hearing is on the 7th. I 12 got the weekend to do some work. 13 **COMMISSIONER JACOBS:** Okay. 14 MR. LUDINGTON: I mean, if the agreement is 15 drawn up right now and it appears -- it sounds to me 16 like it is, why can't we have a faxed copy of it 17 tomorrow morning. 18 COMMISSIONER JACOBS: That's perfectly 19 reasonable. If have you a fax facility I don't think 20 that would be a problem. 21 MR. LUDINGTON: They have my fax number, 22 23 yes. MR. SHREVE: Mr. Ludington --24 25 MS. BRUBAKER: As soon as --

1	COMMISSIONER JACOBS: Just a moment.			
2	MR. FRIEDMAN: I faxed one to Mr. Ludington			
3	already.			
4	COMMISSIONER JACOBS: Okay. Mr. Shreve had			
5	a comment.			
6	MR. SHREVE: Well, one thing I wanted to			
7	find out, then who does we will make sure that			
8	tomorrow this is in the hands of all three of the			
9	gentlemen, Mr. Ludington, Mr. Devine and Mr. Gill. It			
10	was my understanding Mr. Ludington, you have it; is			
11	that correct?			
12	MR. LUDINGTON: I have a copy, but I don't			
13	know whether it's the final draft.			
14	MR. SHREVE: Okay. Mr. Devine does not have			
15	a copy; is that correct?			
16	MR. DEVINE: Excuse me. I have a document			
17	in front of me of a settlement, but is that the final			
18	document?			
19	MR. LUDINGTON: Is this the final draft? I			
20	mean, I don't know.			
21	MR. SHREVE: I think it's a final draft.			
22	Since I don't know what you have in front of you,			
23	we'll have to check on that, but I will make sure that			
24	you do have a final draft in your hands tomorrow.			
25	MR. LUDINGTON: Okay. Very good.			

MR. GILL: This is Don Gill. I do not have 1 a copy of the settlement. 2 COMMISSIONER JACOBS: Okay. Gill. 3 MR. SHREVE: Mr. Gill, you do not have a 4 5 copy of the settlement? 6 MR. GILL: No. 7 COMMISSIONER JACOBS: So we'll fax each of you copies of the final. 8 MR. SHREVE: We will make sure that tomorrow 9 you have those in your hands. Won't have to wait 10 until the end of the week. 11 I also, Mr. Commissioner, think this is the 12 proper way to proceed. I think we should make every 13 effort to make sure that the customers that are 14 opposed to this settlement, which would be Mr. 15 Ludington, Devine and Gill and possibly some others, 16 have their opportunity to make their arguments before 17 the Commission on the 7th and that all of the other 18 customers that in favor of the settlement have an 19 opportunity to make their arguments and tell where 20 21 they stand on this. UNIDENTIFIED SPEAKER: And where --22 COMMISSIONER JACOBS: Excuse me. 23 UNIDENTIFIED SPEAKER: Where is this suppose 24

to be held?

25

1	COMMISSIONER JACOBS: Excuse me, sir. Let			
2	Mr. Shreve complete his statement, please. Go ahead,			
3	Mr. Shreve.			
4	MR. SHREVE: I've also had a brief			
5	conversation with Mr. Ludington and Mr. Devine. I			
6	will pursue talking to them. If there's some problem			
7	that can be taken care of with them that we may not			
8	have been aware of in the settlement, I'm going to			
9	pursue that with them to see if we can take care of			
10	everyone's problem. We're certainly going to do that			
11	Is that okay with you, Mr. Ludington, Mr. Devine and			
12	Mr. Gill?			
13	MR. LUDINGTON: Certainly is. This will be			
14	a telephone conversation or			
15	MR. DEVINE: Yeah. Yeah.			
16	MR. LUDINGTON: After this?			
17	MR. SHREVE: Yes, sir. I think it probably			
18	will be a telephone conversation.			
19	MR. DEVINE: Will it be on the 7th or the			
20	8th? Somebody said the 8th earlier.			
21	COMMISSIONER JACOBS: Excuse me. Who's			
22	speaking? Excuse me. Excuse me. Who's			
23	speaking?			
24	MR. DEVINE: Devine. Is this going to be			
2 =	hold on the 7th or the 9th?			

1	1			
1	COMMISSIONER JACOBS: Okay. Let me make it			
2	clear. On the 7th the Commission will hold its agenda			
3	conference. At that time the full Commission will be			
4	presented with the settlement offer and will make its			
5	decision. On the 8th, if indeed that settlement is			
6	not accepted by the Commission, we have notice that we			
7	will then resume the prehearing conference that we			
8	started today. Is that clear?			
9	MR. LUDINGTON: Yes, it is.			
10	COMMISSIONER JACOBS: Okay.			
11	MR. SHREVE: And this is Jack Shreve, and I			
12	will pursue the conversation concerning the settlement			
13	with Mr. Ludington, Mr. Devine and Mr. Gill to see if			
14	there is some misunderstanding or some accommodation			
15	that can be made.			
16	MR. LUDINGTON: Very good. Can you arrange			
17	for a conference call on it?			
18	MR. SHREVE: We will try.			
19	MR. LUDINGTON: Okay.			
20	COMMISSIONER JACOBS: Does that mean			
21	MR. SHREVE: I'll work that out individually			
22	with the three of you, not here.			
23	MR. LUDINGTON: Okay.			
24	MR. DEVINE: Thank you, Mr. Chairman.			
25	COMMISSIONER JACOBS: Thank you. I would			

encourage you to take every opportunity to re -- I want to make sure that you understand that at the 7th 2 agenda that you have an opportunity, a very short time 3 limit here to join in and have your input put into 4 this offer because at the 7th, whatever offer is on 5 the table at that moment, the Commission can approve. 6 7 You understand? MR. LUDINGTON: That's exactly why I want it 8 early. 9 COMMISSIONER JACOBS: Okay. 10 Thank you very much. MR. LUDINGTON: 11 COMMISSIONER JACOBS: Great. Thank you all. 12 And with that, if there are no other matters before 13 the Commission today, this prehearing conference is 14 continued until September 8th. Thank you. 15 MR. LUDINGTON: Thank you. 16 COMMISSIONER JACOBS: Thank you. 17 (Thereupon, the hearing concluded at 18 3:30 p.m.) 19 20 21 22 23 24

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1	STATE OF FLORIDA) : CERTIFICATE OF REPORTER
2	COUNTY OF LEON)
3	I, KIMBERLY K. BERENS, CSR, RPR, Official Commission Reporter,
4	
5	DO HEREBY CERTIFY that the Prehearing Conference in Docket No. 981781-SU was heard by the Prehearing Officer at the time and place herein
6	stated; it is further
7	CERTIFIED that I stenographically reported the said proceedings; that the same has been
8	transcribed by me; and that this transcript,
9	consisting of 74 pages, constitutes a true transcription of my notes of said proceedings.
10	DATED this 3rd day of September, 1999.
11	
12	
13	Lindreda V. Bosons
14	KIMBERLY K. BERENS, CSR, RPR Florida Public Service Commission
15	Official Commission Reporter
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