# BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Environmental Cost Recovery Clause DOCKET NO. 990007-EI

FILED: October 14, 1999

### STAFF'S PRELIMINARY LIST OF ISSUES AND POSITIONS

Pursuant to Order No. PSC-99-0763-PCO-EI, issued April 20, 1999, establishing the prehearing procedure in this docket, the Staff of the Florida Public Service Commission hereby files its Preliminary List of Issues and Positions.

Staff's positions are preliminary and based on materials filed by the parties and on discovery. The preliminary positions are offered to assist the parties in preparing for the hearing. Staff's final positions will be based upon all the evidence in the record and may differ from the preliminary positions.

#### ISSUES AND POSITIONS

Generic Environmental Cost Recovery Issues

**ISSUE 1:** What are the appropriate final environmental cost recovery true-up amounts for the period ending December 31, 1998?

### POSITION:

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- **Staff:** FPL: This is a fall-out issue. No position at this time pending the evidence adduced at hearing. Position is pending resolution of generic issues and company specific issues.
  - GULF: This is a fall-out issue. No position at this time pending the evidence adduced at hearing. Position is pending resolution of generic issues and company specific issues.
    - TECO: This is a fall-out issue. No position at this time pending the evidence adduced at hearing. Position is pending resolution of generic issues and company specific issues.

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# <u>ISSUE 2:</u> What are the estimated environmental cost recovery true-up amounts for the period January 1999 through December 1999?

#### **POSITION:**

- **Staff:** FPL: This is a fall-out issue. No position at this time pending the evidence adduced at hearing. Position is pending resolution of generic issues and company specific issues.
  - GULF: This is a fall-out issue. No position at this time pending the evidence adduced at hearing. Position is pending resolution of generic issues and company specific issues.
  - TECO: This is a fall-out issue. No position at this time pending the evidence adduced at hearing. Position is pending resolution of generic issues and company specific issues.
- <u>ISSUE 3:</u> What are the total environmental cost recovery true-up amounts to be collected or refunded during the period January 2000 through December 2000?

#### POSITION:

- **<u>Staff:</u>** FPL: This is a fall-out issue. No position at this time pending the evidence adduced at hearing. Position is pending resolution of issues 1 an 2.
  - GULF: This is a fall-out issue. No position at this time pending the evidence adduced at hearing. Position is pending resolution of issues a and 2.
  - TECO: This is a fall-out issue. No position at this time pending the evidence adduced at hearing. Position is pending resolution of issues 1 and 2.

# <u>ISSUE 4:</u> What are the appropriate projected environmental cost recovery amounts for the period January 2000 through December 2000?

#### POSITION:

- **Staff:** FPL: This is a fall-out issue. No position at this time pending the evidence adduced at hearing. Position is pending resolution of generic issues and company specific issues.
  - GULF: This is a fall-out issue. No position at this time pending the evidence adduced at hearing. Position is pending resolution of generic issues and company specific issues.
  - TECO: This is a fall-out issue. No position at this time pending the evidence adduced at hearing. Position is pending resolution of generic issues and company specific issues.

# <u>ISSUE 5:</u> What should be the effective date of the environmental cost recovery factors for billing purposes?

- **POSITION** The factor should be effective beginning with the specified environmental cost recovery cycle and thereafter for the period January, 2000, through December, 2000. Billing cycles may start before January 1, 2000, and the last cycle may be read after December 31, 2000, so that each customer is billed for twelve months regardless of when the adjustment factor became effective.
- <u>ISSUE 6:</u> What depreciation rates should be used to develop the depreciation expense included in the total environmental cost recovery true-up amounts to be collected?
- **<u>POSITION:</u>** The depreciation rates used to calculate the depreciation expense should be the rates that are in effect during the period the allowed capital investment is in service.

<u>ISSUE 7:</u> What are the appropriate Environmental Cost Recovery Factors for the period January, 2000, through December, 2000, for each rate group?

#### POSITIONS:

**Staff:** FPL: This is a fall-out issue. No position at this time pending the evidence adduced at hearing. Position is pending resolution of all other issues.

- GULF: This is a fall-out issue. No position at this time pending the evidence adduced at hearing. Position is pending resolution of all other issues.
- TECO: This is a fall-out issue. No position at this time pending the evidence adduced at hearing. Position is pending resolution of all other issues.
- ISSUE 8: Should the Commission require utilities to petition for approval of recovery of new projects through the Environmental Cost Recovery Clause at least three months prior to the due date for projection filing testimony?
- **<u>POSITION:</u>** By agreement, this issue was deferred from a prior ECRC hearing. No position at this time pending the evidence adduced at hearing.
- <u>ISSUE 9:</u> Should the Commission set minimum filing requirements for utilities upon a petition for approval of recovery of new projects through the Environmental Cost Recovery Clause?
- **<u>POSITION:</u>** By agreement, this issue was deferred from a prior ECRC hearing. No position at this time pending the evidence adduced at hearing.
- **ISSUE 10:** What is the appropriate methodology for making an adjustment to ECRC project costs to reflect retirements or replacements of plant-in-service that are being recovered through base rates?

- **<u>POSITION:</u>** By agreement, this issue was deferred from a prior ECRC hearing. No position at this time pending the evidence adduced at hearing.
- <u>ISSUE 11:</u> Have the companies made the appropriate adjustments to remove ECRC project costs that are being recovered through base rates?
- **<u>POSITION:</u>** By agreement, this issue was deferred from a prior ECRC hearing. No position at this time pending the evidence adduced at hearing.

# Company - Specific Environmental Cost Recovery Issues

Florida Power & Light Company

<u>ISSUE 12:</u> What effect does Florida Power & Light Company's stipulation have on the ECRC?

POSITIONS:

**STAFF:** No position at this time pending the evidence adduced at hearing.

- **ISSUE 12A:** What adjustments, if any, should be made to the depreciation expense for the environmental compliance true-up?
- **<u>POSITIONS:</u>** <u>STAFF:</u> No position at this time pending the evidence adduced at hearing.

Gulf Power Company

<u>ISSUE 13:</u> Should the Commission approve Gulf Power Company's request for recovery of costs of the Gulf Coast Ozone Study project through the Environmental Cost Recovery Clause?

POSITIONS:

**STAFF:** No position at this time pending the evidence adduced at hearing.

- ISSUE 13A: How should the newly proposed environmental costs for the Gulf Coast Ozone Study project be allocated to the rate classes?
- **POSITION:** No position at this time pending the evidence adduced at hearing.
- <u>ISSUE 13B:</u> Should the Commission approve Gulf Power Company's request for recovery of costs of the Mercury Emissions Information Collection Effort through the Environmental Cost Recovery Clause?

# POSITIONS:

- **STAFF:** Yes. The Commission found, in Order PSC-99-0912-PAA-EI, that the proposed Mercury Emissions Information Collection Effort qualifies for recovery through the ECRC. However, the amounts to be recovered should be based on the resolution of issue 10 and 11.
- <u>ISSUE 13C:</u> How should the newly proposed environmental costs for the Mercury Emissions Information Collection Effort be allocated to the rate classes?
- **POSITION:** The recoverable costs for the Mercury Emissions Information Collection Effort project being done to meet the requirements of the Clean Air Amendments of 1990, should be allocated at a rate classes on an energy basis as set forth in previous orders by the Commission.
- <u>ISSUE 13D:</u> Should the Commission approve Gulf Power Company's request for recovery of costs of the Plant Smith Sodium Injection System project through the Environmental Cost Recovery Clause?

# POSITIONS:

STAFF: Yes. The Commission found, in Order PSC-99-19542-PAA-EI, that the proposed Plant Smith Sodium Injection System project qualifies for recovery through the ECRC. However, the amounts to be recovered should be based on the resolution of issues 10 and 11.

- **ISSUE 13E:** How should the newly proposed environmental costs for the Plant Smith Sodium Injection System project be allocated to the rate classes?
- **POSITION:** The recoverable costs for the Plant Smith Sodium Injection System project being done to meet the requirements of the Clean Air Amendments of 1990, should be allocated at a rate classes on an energy basis as set forth in previous orders by the Commission.
- ISSUE 13F: What adjustment, if any, should be made to the Environmental Cost Recovery Clause to reflect an amount which may be in base rates for the costs of the underground fuel storage tanks which have been replaced by aboveground fuel storage tanks as reported in Audit Disclosure No. 1 of the Florida Public Service Commission's Environmental Cost Recovery Clause Audit Report for the Period Ended September 30, 1997?
- **POSITION:** By agreement, this issue was deferred from a prior ECRC hearing. The parties agree that the retroactive effect of an adjustment, if any, to ECRC recoverable plant investment that may occur as part of the ultimate resolution of this issue will extend back to September 1998. The methodology for determining the adjustment amount should be consistent with the resolution of Issue 10.
- ISSUE 13G: Is Gulf in compliance with Order No. PSC-94-0044-FOF-EI, regarding the maintenance of separate subaccounts consistent with the Uniform System of Accounts for all items included in the environmental compliance cost recovery factor?
- **<u>POSITION:</u>** No position at this time pending the evidence adduced at hearing.

Tampa Electric Company

<u>ISSUE 14:</u> Should the Commission approve Tampa Electric Company's request for recovery of costs of the Big Bend Unit 1 and 2 Flue Gas Desulfurization project through the Environmental Cost Recovery Clause?

- **<u>POSITIONS:</u>** <u>STAFF:</u> Yes. The Commission found, in Order PSC-99-0075-FOF-EI, that the proposed Flue Gas Desulfurization project qualifies for recovery through the ECRC. However, the amounts to be recovered should be based on the resolution of issues 10 and 11.
- **ISSUE 14A:** How should the newly proposed environmental costs for the Big Bend Unit 1 and 2 Flue Gas Desulfurization project be allocated to the rate classes?
- **POSITION:** The recoverable costs for the Big Bend Unit 1 and 2 FGD project being done to meet the requirements of the Clean Air Amendments of 1990, should be allocated at a rate classes on an energy basis as set forth in previous orders by the Commission.
- <u>ISSUE 14B:</u> Should the Commission approve Tampa Electric Company's request for recovery of costs of the EPA Mercury Emission Information Collection Effort through the Environmental Cost Recovery Clause?
- POSITIONS:
- STAFF: Yes. The Commission voted on this matter at agenda conference October 5, 1999. The EPA Mercury Emission Information Collection Effort is a project which qualifies for recovery through the ECRC. However, the amounts to be recovered should be based on the resolution of issue 11.
- **ISSUE 14C:** How should the newly proposed environmental costs for the EPA Mercury Emission Information Collection Effort be allocated to the rate classes?
- **POSITION:** The recoverable costs for the EPA Mercury Emission Information Collection Effort being done to meet the requirements of the Clean Air Amendments of 1990, should be allocated at a rate classes on an energy basis as set forth in previous orders by the Commission.

<u>ISSUE 14D:</u> Should the Commission approve Tampa Electric Company's request for recovery of costs of the Gannon Electrostatic Precipitator Optimization Study through the Environmental Cost Recovery Clause?

# POSITIONS:

- **STAFF:** Yes. The Commission voted on this matter at agenda conference October 5, 1999. The Gannon Electrostatic Precipitator Optimization Study is a project which qualifies for recovery through the ECRC. However, the amounts to be recovered should be based on the resolution of issue 11.
- **ISSUE 14E:** How should the newly proposed environmental costs for the Gannon Electrostatic Precipitator Optimization Study be allocated to the rate classes?
- **POSITION:** The recoverable costs for the Gannon Electrostatic Precipitator Optimization Study being done to meet the requirements of the Clean Air Amendments of 1990, should be allocated at a rate classes on an energy basis as set forth in previous orders by the Commission.
- ISSUE 14F: What adjustments, if any, should be made to the ECRC to reflect the assets recovered through base rates that were replaced and retired in connection with the Big Bend CEM and Gannon Ignition Oil Tank ECRC projects?
- **<u>POSITION:</u>** No position at this time pending the evidence adduced at hearing.

Respectfully submitted this 14th day of October, 1999.

GRACE A. JAYE Staff Counsel Florida Bar No. 0847143

FLORIDA PUBLIC SERVICE COMMISSION 2540 Shumard Oak Boulevard Gerald L. Gunter Building Tallahassee, Florida 32399-0850 (850)413-6199

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# CERTIFICATE OF SERVICE

I HEREBY CERTIFY that one true and correct copy of Staff's Preliminary List of Issues and Positions has been furnished by U.S. Mail this 14th day of October, 1999, to the following:

Jeffery Stone, Esquire Russell Badders, Esquire Beggs & Lane Post Office Box 12950 Pensacola, Florida 32501

John McWhirter, Esquire McWhirter, Reeves, McGlothlin Davidson, Decker, Kaufman, Arnold & Steen, P.A. Post Office Box 3350 Tampa, Florida 33601

James D. Beasley, Esquire Ausley & McMullen Post Office Box 391 Tallahassee, Florida 32302 Vicki Gordon Kaufman, Esquire McWhirter, Reeves, McGlothlin Davidson, Decker, Kaufman, Arnold & Steen, P.A. 117 South Gadsden Street Tallahassee, Florida 32301

Office of Public Counsel John Roger Howe, Esquire c/o The Florida Legislature 111 West Madison Street Room 812 Tallahassee, Florida 32399

Matt Childs, Esquire Steel, Hector & Davis, L.L.P. 215 South Monroe Street #601 Tallahassee, Florida 32301

GRACE A. JAYE Staff Counsel Florida Bar No. 0847143

FLORIDA PUBLIC SERVICE COMMISSION 2540 Shumard Oak Boulevard Gerald L. Gunter Building Tallahassee, Florida 32399-0850