AUSLEY & MCMULLEN OF SPECIAL

ATTORNEYS AND COUNSELORS AT LAW

227 SOUTH CALHOUN STREET
P.O. BOX 391 (ZIP 32302)
TALLAHASSEE, FLORIDA 32301
(850) 224-9115 FAX (850) 222-7560

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RECORDS AND REPORTING

November 5, 1999

BY HAND DELIVERY

Ms. Blanca S. Bayo, Director Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

Re:

Docket No. 990649-TP

Dear Ms. Bayo:

Enclosed for filing in the above docket are the original and fifteen (15) copies of Sprint's Prehearing Statement.

We are also submitting the Prehearing Statement on a 3.5" high-density diskette using Microsoft Word 97 format, Rich Text.

Please acknowledge receipt and filing of the above by stamping the duplicate copy of this letter and returning the same to this writer.

Thank you for your assistance in this matter.

Yours truly,

John P. Fons

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FPSC-RECORDS/REPORTING

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION ORIGINAL

In re: Investigation into pricing of unbundled network elements

DOCKET NO. 990649-TP FILED: November 5, 1999

SPRINT'S PREHEARING STATEMENT

Sprint-Florida, Inc. and Sprint Communications Company, Limited Partnership (collectively "Sprint"), pursuant to Order No. PSC-99-1397-PCO-TP, submits the following Prehearing Statement:

A. <u>WITNESSES</u>: At this point in the proceeding, Sprint has filed direct and rebuttal testimony by James W. Sichter, Vice President-Regulatory Policy for Sprint Corporation. Mr. Sichter addresses the appropriate basis for the pricing of recurring and nonrecurring rates and charges for unbundled network elements ("UNEs") and UNE combinations, including deaveraging of the rates for the individual elements and combinations of elements.

Additionally, Sprint has filed direct, rebuttal and surrebuttal testimony by Kent W. Dickerson, Director-Cost Support for Sprint/United Management Company. Mr. Dickerson addresses how the underlying costs of various UNEs and UNE combinations relate to specific issues raised in this docket.

B. EXHIBITS: Mr. Sichter is sponsoring Exhibits JWS-1, which shows Loop Cost by Wire Center; and JWS-2, which shows Switching Cost by Host Office.

Mr. Dickerson is sponsoring Exhibits KWD-1, which is his qualifications; KWD-2, which shows TELRIC Loop Cost by Wire Center; KWD-3, which shows TELRIC Loop Cost by Host Office – Tallahassee Exchange; KWD-4, which shows Local Switching TELRIC Cost by Host

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Office; KWD-5, which shows Local Switching TELRIC Cost by Wire Center – Tallahassee Exchange; KWD-6 (confidential/redacted versions), which shows Sprint-Transport (TELRIC) Cost Model-DS1 Summary Sensitivity Analysis – Terminal Bandwidth; KWD-7 (confidential/redacted versions), which shows the same for – OC48 Bandwidth Terminal Utilization; KWD-8 (confidential/redacted versions), which shows the same for – Ring Characteristics; KWD-9 (confidential/redacted versions), which shows the same for - OC48 Bandwidth Terminal Utilization; and KWD-Rebuttal 1, which shows Methods for Sprint's Study of BellSouth's Proposed Rate Zones.

C. <u>BASIC POSITION</u>: Section 51.507(f) of the FCC Rules requires that, where geographic cost differences exist, UNEs must be geographically deaveraged into at least three cost zones. These can be either the zones established for the deaveraging of interstate transport rates, or zones determined by the Commission. Based upon Sprint's TELRIC analysis, the forward-looking economic costs for unbundled loops, switching and transport all vary significantly by geographic area. The recurring rates for these services should be deaveraged and any UNE combination which includes any of these elements should likewise be deaveraged. Sprint has not found significant geographic cost differences in providing any other UNE, and Sprint does not believe there are significant geographic cost differences in the nonrecurring elements. In order to make a sound determination as to which elements must be deaveraged – where there are significant geographical cost differences - each ILEC must file TELRIC studies for each of the FCC's listed UNEs.

D-G. ISSUES AND POSITIONS:

<u>Issue 1:</u> Deaveraging of UNEs:

(a) Which UNEs, excluding combinations, should be deaveraged?

<u>Position:</u> Based on Sprint's TELRIC analysis, the forward-looking economic costs for unbundled loops, switching and transport all vary significantly by geographic area, and the rates for these elements should, therefore, be deaveraged. (Dickerson, Sichter)

(b) Which UNE combinations, if any, should be deaveraged?

<u>Position:</u> UNE combinations should be priced at levels equal to the sum of the rates for the individual UNEs that make up that combination. The prices of UNE combinations should also be deaveraged on that same basis. (Dickerson, Sichter)

(c) What is the appropriate basis for deaveraging UNEs?

Position: UNE rates should be deaveraged to the degree necessary to achieve a result wherein the average rate does not deviate significantly from the actual forward-looking cost of providing that element anywhere within the defined zone. Using that criteria, each ILEC should construct a deaveraged rate schedule such that the average rate in each zone is no more than 20% higher or 20% less than the forward-looking cost of providing that element. (Dickerson, Sichter)

(d) Should the degree of deaveraging be uniform for all UNEs?

<u>Position:</u> No. The degree of forward-looking cost variation is not uniform across all UNEs. (Dickerson, Sichter)

(e) Should the degree of deaveraging be uniform for all affected ILECs for which deaveraged rates are appropriate?

<u>Position:</u> No. Although the cost related criteria for deaveraging UNEs should be uniform across all ILECs, the degree of deaveraging should not be uniform across all ILECs. It is possible for one ILEC to experience a wider range of costs for a given UNE in its territory than another ILEC serving a different area of the state. (Dickerson, Sichter)

(f) What other factors or policy considerations, if any, should be considered in determining deaveraged UNE rates?

<u>Position:</u> The sole factor to be considered in determining which UNE rates should be deaveraged is significant cost differences in providing the UNE. (Sichter)

(g) What supporting data or documentation should an ILEC provide with its deaveraging filing?

<u>Position:</u> An ILEC's deaveraging filing should include the deaveraged results of the TELRIC studies, the models used, model inputs and supporting documentation, narrative descriptions and testimony. The filing should disclose the detailed deaveraged UNE costs (Sprint recommends wire center level costs be required for loops, local switching and transport), and describe how they relate to the deaveraged price proposal put forward. (Dickerson, Sichter)

Issue 2: How can one determine which UNEs an ILEC "currently combines" (51.315(b)), versus those which are "not ordinarily combined in the incumbent LEC's network" (51.315(c))?

<u>Position:</u> A requesting carrier should be able to obtain any UNE combination if the ILEC offers, through its wholesale or retail tariffs, any service that includes the UNE combination. The fact that the ILEC has a tariffed service is certainly evidence that the ILEC is currently combining those elements to provide the tariffed service to its customers. The term

"currently combined" in Section 51.315(b) of the FCC Rules should be construed to mean "ordinarily." (Sichter)

Issue 3: Cost Studies:

(a) What guidelines and specific requirements should be imposed on recurring and nonrecurring cost studies, if any, required to be filed in this proceeding?

<u>Position:</u> Sprint suggests that the deaveraged cost of UNE local loops and local switching be calculated at least down to a wire center level. This will enable a proper evaluation of the relationship between deaveraged cost and deaveraged price proposals. Sprint also recommends the cost of transport be calculated on a deaveraged basis to ensure that deaveraged prices reflect market-specific traffic volumes and ring distances and designs. (Dickerson)

(b) For which UNEs should the ILECs submit cost studies sufficient to deaverage those UNEs identified in Issues 1(a) and 1(b)?

Position: ILECs should submit cost studies for all UNEs. (Dickerson, Sichter)

(c) To the extent not included in Issue 3(b), should the ILECs be required to file recurring cost studies for any remaining UNEs, and combinations thereof, identified by the FCC in its forthcoming order on the Rule 51.319 remand?

<u>Position:</u> ILECs should be required to file recurring and nonrecurring cost studies for all UNEs resulting from the remand of FCC Rule 51.319, as well as any additional UNEs deemed necessary by this Commission now or at some future time. (Dickerson)

(d) To the extent not included in Issue 3(b), should the ILECs be required to file nonrecurring cost studies for any remaining UNEs, and combinations thereof, identified by the FCC in its forthcoming order on the Rule 51.319 remand?

<u>Position:</u> See Sprint's Position on Issue 3(c). (Dickerson)

When should the cost studies identified in Issues 3(b), (c), and (d) be filed? (e)

Position: The ILECs should file the cost studies 90 days from the date the Commission releases its Order in this phase of this docket. (Sichter)

- STIPULATIONS: Sprint is not aware that any issues have been stipulated at this H. time.
- **PENDING MOTIONS:** There is still pending the Motion to Strike Portions of I. BellSouth's Direct Testimony.
- **COMPLIANCE WITH ORDER ON PREHEARING PROCEDURE:** There is J. no requirement set forth in Order No. PSC-99-1397-PCO-TP with which Sprint cannot comply.

Respectfully submitted this 5th day of November, 1999.

CHARLES J. REHWINKEL Sprint-Florida, Inc. P. O. Box 2214 Tallahassee, Florida 32316 (850) 847-0244

and

Ausley & McMullen Post Office Box 391 Tallahassee, Florida 32302

(850) 224-9115

ATTORNEYS FOR SPRINT

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true copy of the foregoing has been furnished by U. S. Mail or hand delivery (*) this 5th day of November, 1999, to the following:

Beth Keating *
Division of Legal Services
Florida Public Service Comm.
2540 Shumard Oak Blvd.
Tallahassee, FL 32399-0850

Rhonda P. Merritt
AT& T Communications of the
Southern States, Inc.
101 North Monroe Street, Suite 700
Tallahassee, FL 32301-1549

Christopher V. Goodpaster Covad Communications Company 2330 Central Expressway Santa Clara, CA 95050

Michael A. Gross Florida Cable Telecommunications Assoc., Inc. 310 N. Monroe Street Tallahassee, FL 32301

Florida Digital Network, Inc. 390 North Orange Avenue, Suite 2000 Orlando, FL 32801

Kimberly Caswell GTE Florida Incorporated P. O. Box 110, FLTC0007 Tampa, FL 33601-0110

Richard Melson/Gabriel E. Nieto Hopping Law Firm P. O. Box 6526 Tallahassee, FL 32314 Nancy B. White BellSouth Telecommunications, Inc. 150 S. Monroe St., Suite 400 Tallahassee, FL 32301-1556

Elise Kiely/Jeffry Blumenfeld Blumenfeld & Cohen 1625 Massachusetts Avenue, NW, Suite 300 Washington, DC 20036

James Falvey
e.spire Communications
133 National Business Parkway, Suite 200
Annapolis Junction, MD 20701

Florida Competitive Carriers Assoc. Post Office Box 10967 Tallahassee, FL 32302

Angela Green General Counsel Florida Public Telecommunications Assoc. 125 S. Gadsden Street, #200 Tallahassee, FL 32301-1525

Bruce May Holland & Knight Law Firm P. O. Drawer 810 Tallahassee, FL 32302

Scott Sappersteinn Intermedia Communications, Inc. 3625 Queen Palm Drive Tampa, FL 33619-1309 John McLaughlin KMC Telecom, Inc. Suite 170, 3025 Breckinridge Blvd. Duluth, GA 30096

Donna C. McNulty MCI WorldCom 325 John Knox Road, Suite 105 Tallahassee, FL 32303-4131

Norman Horton, Jr. Messer Law Firm P. O. Box 1876 Tallahassee, FL 32302

Stephen C. Reilly Office of Public Counsel 111 W. Madison Street, Room 812 Tallahassee, FL 32399-1400

Monica Barone Sprint Communications Company 3100 Cumberland Circle Mailstop GAATLN0802 Atlanta, GA 30339

David Dimlich Supra Telecommunications and Information 2620 S.W. 27th Avenue Miami, FL 33133-3001

J. Jeffry Wahlen Ausley & McMullen P. O. Box 391 Tallahassee, FL 32302 Laura L. Gallagher, P.A. MediaOne 204 S. Monroe Street, Suite 201 Tallahassee, FL 32301

Brian Sulmonetti MCI WorldCom, Inc. Concourse Corporate Center Six Six Concourse Parkway, Suite 3200 Atlanta, GA 30328

Glenn Harris NorthPoint Communications, Inc. 222 Sutter Street, 7th Floor San Francisco, CA 94108

Peter M. Dunbar/Marc W. Dunbar P. O. Box 10095 Tallahassee, FL 32302

Harriet Eudy ALLTEL Florida, Inc. P. O. Box 550 Live Oak, FL 32060

Eric J. Branfman/Morton Posner Swidler & Berlin Law Firm 3000 K Street, NW #300 Washington, DC 20007-5116

WA Tous

Attorney

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