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January 6, 2000

Ms. Blanca S. Bayó, Director Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

> Re: Docket 991651-PU Revision of Rule 25-22.032, F.A.C., Customer Complaints

Dear Ms. Bayó:

Pursuant to your Notice of Proposed Rule Development, issued October 27, 1999 in the captioned docket, enclosed for filing are an original and fifteen copies of Florida Power Corporation's Pre-Workshop Comments.

Please acknowledge your receipt of the above filing on the enclosed copy of this letter and return to the undersigned. Also enclosed is a 3.5 inch diskette containing the abovereferenced document in Word 97 format. Thank you for your assistance in this matter.

Sincerely, Dan L. Sanford

Corporate Counsel



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FPSC-RECORDS/REPORTING

Docket 991651-PU Proposed Revision of Rule 25-22.032, F.A.C., Customer Complaints

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COMMENTS OF FLORIDA POWER CORP.

Florida Power Corp. is pleased to file the attached suggested modifications to the Proposed Revision of Rule 25-22.032, F.A.C., Customer Complaints. Florida Power Corp.'s suggested modifications to the Proposed Revisions are intended to enhance the effectiveness of the Rule and make its use by Florida Power Corp.'s customers more likely to achieve desirable results with less confusion or delay.

Florida Power has provided its comments in the form of the Proposed Rule Revision with suggested language changes noted as additions that are underlined or deletions that are stricken through.

DOCUMENT NUMBER-DATE 00307 JAN-78 FPSC-RECORDS/REPORTING

1 | Substantial rewording of Rule 25 – 22.032 as follows:

2 25-22.032 Customer Complaints.

3 It is the Commission's intent that disputes between

regulated companies and their customers be resolved as quickly, 4 effectively, and inexpensively as possible. This rule establishes 5 customer complaint procedures that are designed to accomplish 6 7 that intent. The rule requires transfer-connect telephone numbers between certain companies and the Commission, and it includes an 8 9 expedited process for complaints that can be resolved quickly by the customer and the company without extensive Commission 10 Participation. The rule also includes a process for Commission 11 rResolution of a complaint if the company and the customer cannot 12 13 rResolve the complaint themselves.

(1) Any customer of a Commission regulated company may file 14 a complaint with the Division of Consumer Affairs whenever the 15 customer has an unresolved dispute with the company regarding 16 electric, gas, telephone, water, or wastewater service. The 17 complaint may be communicated orally or in writing. The complaint 18 19 must include the name of the company against which the complaint is made, the name of the customer of record, and the service 20 address. Upon receipt of the complaint, a staff member Division staff 21 member will determine if the customer has contacted the utility and, if the 22 23 customer agrees, will put the customer in contact with the company for resolution of the complaint. 24 25 (2) Transfer-connect Requirement

CODING: Words underlined are additions, words in struck through type are deletions from existing law.

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1	(a) Each company specified in paragraph (2) (b) shall provide
2	a transfer-connect (warm transfer) telephone number by which the
3	Commission may directly transfer a customer to that company's
4	customer service representative. When the transfer is complete,
5	any further charges for the call shall be the responsibility of
6	the_company and not the Commission or the customer. Each company
7	must provide customer service representatives to handle
8	transferred calls during the Commission's normal business hours:
9	Monday through Friday, 8:00 A.M. to 5:00 P.M., Eastern time.
10	(b) The following types of companies shall obtain a transfer
11	connect number:
12	1. All local exchange telecommunications companies;
13	2. Alternative local exchange telecommunications companies
14	with annual gross intrastate revenues greater than \$750,000;
15	3. Interexchange telecommunications companies with annual
16	gross intrastate revenues greater than \$750,000;
17	4. All investor-owned electric utilities;
18	5. All investor-owned gas companies with more than 25,000
19	customers;
20	6. All Class A water or wastewater companies with annual
21	gross intrastate revenues in excess of \$750,000.
22	(3) Complaints resolved within three (3) days.
23	If companies are able to resolve Ccustomer complaints employing
24	the three (3) day resolution process within three days, they shall be resolved in the following manner employ the following process:

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25 (a) The Commission-Division staff member handling the complaint will

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1	forward to the company for response and resolution a description of the complaint including any disputed service charge or other amount(s). to the company for
2	Response and resolution. The three day period will begin at 5:00
3	p.m. on the day the information is sent to the company and end at
4	5:00 p.m. on the third day, excluding weekends and holidays. The Company and customer shall seek to resolve the dispute within three (3) days following the Company's receipt of the complaint description from the Division staff member. If
5	the company-satisfactorily resolves the complaint is satisfactorily resolved, the company
6	shall notify the staff member of the resolution or the agreed upon plan
7	of action. (b) The Commission Division of Consumer Affairs will shall contact the customer within 30 days of its receipt of notice of the resolution of
8	the complaint to complaint has been resolved, If resolved in this manner, the complaint will not
9	be reported in the total number of complaints shown for that company
10	in the Commission Consumer Complaint Activity Report shown for that <u>company</u> . <u>Should the customer fail to respond within the 30-day</u> timeframe, the complaint will be considered closed. However ,
11	The Commission will retain the information for use in enforcement
12	proceedings, or for any other purpose necessary to perform its
13	regulatory obligations.
14	(c) If the customer informs the Commission Division staff member that
15	the complaint has not been resolved, the Commission will notify
16	the company and require a full report as prescribed in subsection

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17	(4). (d) If the customer does not agree to the three-day resolution process, the Commission staff member will notify the company of the complaint and require a full report as prescribed in subsection (4).
18	(4) Complaints not resolved within three days.
19	If the customer does not agree to contact the company
20	directly, or if the customer is not satisfied with the company's
21	proposed resolution of the complaint, a <u>Commission staff memberthe</u> Division of Consumer Affairs shall assign a staff member to
22	will-investigate the complaint and attempt to resolve the dispute
23	in the following manner:
24	(a) - <u>Informal Resolution.</u> The staff member will notify the company of the
25	complaint and request a response. The company shall provide its

1	response to the complaint within fifteen (15) working days. The
2	response shall explain the company's action in the disputed
3	matter and the extent to which those actions were consistent with
4	applicable statutes and regulations. The response shall also
5	describe all attempts to resolve the customer's complaint.
6	(b) The staff member investigating the complaint may request
7	Copies copies of bills, billing statements, field reports, written
8	Documents documents, or other information in the participants' possession
9	That that may be necessary to resolve the dispute. The staff member
10	May may perform, or request the company to perform, any tests,
11	Onon-site inspections, and reviews of company records necessary to
12	Aid aid in the resolution of the dispute.
13	(5) During the complaint <u>resolution</u> process, a company shall not
14	discontinue service to a customer because of an unpaid disputed
15	bill. However, the company may require the customer to pay that
16	part of a bill which is not in dispute. If the company and the
17	customer cannot agree on the amount in dispute, either party may request, in writing, that the Division of Consumer Affairs determine the undisputed amount of the bill. the staff member assigned
18	will-shall make a reasonable estimate to establish an interim disputed
19	amount until the complaint is resolved. Any amount over the staff member's estimate shall be deemed undisputed If the customer fails to
20	pay the undisputed portion of the bill, the company may
21	discontinue the customer's service pursuant to Commission rules.

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- (6) Following review of the information provided by the parties, and within 60 days of the receipt of the initial complaint, The staff member will propose a resolution of the complaint based on the information provided by all participants
 to the complaint and applicable statutes and regulations. The
- 25 proposed resolution may be either oral or written. Upon request,

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1	either participant shall be entitled to a written copy of the
2	proposed resolution. If the proposed resolution is acceptable to both parties, then the resolution shall be reduced to writing and included in the Division's records. A copy of the written resolution shall be sent to both parties within 30 days of resolution of the complaint.
3	-(7) Informal Conference. If a participant objects to the
4	proposed <u>informal</u> resolution <u>, of the participant may request an</u>
5	conference Conference on the complaint.
6	(a) The request for Informal Conference shall be in writing and filed with the
7	Division of Consumer Affairs within 30 days after the proposed
8	resolution is sent-provided to the customer.
9	(b) Within 10 days of receipt of the request for an informal hformal <u>conference</u> .Conference is received,
10	the Director of the Division of Consumer Affairs will assign a different
11	Commission staff member to process the request for an conduct the informal Informal
12	conferenceConference. The staff member will advise the participants to
13	complete Form X (PSC/CAF Form X), incorporated by reference
14	herein, and return the form to the Commission within fifteen (15)
15	days. A copy of Form X may be obtained from the Division of
16	Consumer Affairs. The participants shall provide the following
17	information on the form:
18	1. A statement describing the facts that give rise to the
19	complaint:
20	2. A statement of the issues to be resolved; and

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- 21 3. A statement of the relief requested.
- 22 The informal conference Informal Conference shall be limited to the complaint and the
- 23 | statement of facts and issues identified in the form. The
- 24 Commission staff will notify the customer that the request for an
- 25 informal_Informal conference-Conference will be denied if the form is not received

within the 15 days.

(c) The Director of the Division of Consumer Affairs will review the customer

Statement. and either The Director may appoint a staff member to 1 conduct thean informal Informal conference Conference, or make a recommendation to 2 the Commission for dismissal based on a finding that the complaint states no 3 4 basis upon which relief may be granted. 5 (d) If a conference is granted the Director determines that there is a basis upon which relief may be granted, the Director shall appoint a staff member to conduct an Informal Conference, The staff member appointed to conduct the conference shall not have participated in the 6 investigation or proposed resolution of the complaint. 7 (e) Within 30 days following appointment, the staff member shall 8 After consulting with the participants. Within 30 days following the last consultation, the staff member will-shall send a written notice to the participants setting forth the 9 unresolved issues, the procedures to be followed at the informal informal 10 conference Conference, the dates by which written materials are to be 11 filed. and the time and place for the conference. The Informal Cconference 12 may be held by telephone conference, video teleconference, or in person, 13 no sooner than ten days following the notice and no later than 90 days 14 following the notice. (f) At the Informal Cconference, the participants shall have the 15 opportunity to present information, orally or in writing, in 16 support of their positions. During the Informal Conference oconference 17 the staff member may encourage the parties to resolve the dispute. The 18 Commission will be responsible for tape-recording, but not 19

transcribing, the informal conference Informal Conference. A participant may arrange
for transcription at his own expense.
(g) The staff member may permit any participant to file
additional information, documentation, or arguments not later than 30 days following the Informal Conference. The opposing

participant shall have an opportunity to respond within 30 days following 1 the submission of such additional information, documentation or argument. (h) If a settlement is not reached within 20 days following 2 the informal conference Informal Conference or the last post-conference 3 filing, the staff member shall submit a recommendation to the Commission for 4 consideration at the next available Agenda Conference. Copies of 5 the recommendation shall be sent to the participants. 6 (i) If the Director denies the request for an informal Informal 7 conferenceConference, the participants shall be notified in writing. 8 Within 20 days of giving notice, the staff shall submit a 9 recommendation for consideration at the next available Agenda 10 Conference. Copies of the recommendation shall be sent to the 11 12 participants. 13 (i) Staff Recommendations. Upon receipt of a staff recommendation relating to the resolution of a complaint, or a staff recommendation relating to the Director's denial of a request for Informal Conference, The Commission will address the matter by shall issueing a notice of proposed agency action or by settingshall set the matter the 14 matter for

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15 | hearing pursuant to section 120.57, Florida Statutes.

(k) The Commission may in its discretion, accept or reject staff's recommendations. If the Commission approves the staff's recommendation, the Commission shall enter its order accordingly. If the Commission rejects the staff's recommendation denying a request for an Informal Conference, the matter shall be referred back to the Director of Consumer Affairs with direction's to conduct the Informal Conference. If the Commission rejects a staff recommendation relating to the resolution of the customer's complaint, the Commission may (i) conduct a hearing on the record on the date the matter is scheduled for determination; (ii) enter such determination or Order that is supported by the record at the time; or (ii) may refer the matter back to the Division of Consumer Affairs for further information; or (iii) may dismiss the complaint because there is no basis upon which the Commission may grant relief.

(kl) Either party may request a continuance of the Commission's determination of a customer complaint. Should a continuance by either party be requested, it must be requested so that at least, 72 hours notice willof such continuance may be provided to all participants. Neither party shall be granted more than two continuances No more than two continuances will be granted to any party, except on good cause shown and upon the Order of the Commission..

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(7) At any point during the complaint proceedings, a

- 17 | participant has the right to be represented by an attorney or
- 18 other qualified representative. For purposes of this rule a
- 19 qualified representative may be any person the party chooses,
- 20 unless the Commission sets the matter for hearing complaint is set for hearing before the full Commission. If the
- 21 Commission sets the matter complaint is set-for hearing before the full Commission, the participants may be
- 22 represented by an attorney or a qualified representative as
- 23 prescribed in Uniform Rule 28-106.106, Florida Administrative

- 24 | Code, or may represent themselves. Each participant shall be
- 25 | responsible for his own expenses in the handling of the

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1 complaint.

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2	(8) At any time the participants may agree to settle their	ł
3	dispute. If a settlement is reached, the participants or their	۱
4	representatives shall file with the the with Division of Consumer Affairs	
5	a written statement to that effect. The statement shall indicate	
6	that the settlement is binding on both participants, and that the	
7	participants waive any right to further review or action by the	l
8	Commission. If the complaint has been docketed, the Division of	
9	Consumer Affairs shall submit the settlement to the Commission	l
10	for approval. If the complaint has not been docketed, the	
11	Division will acknowledge the statement of settlement by letter	
12	to the participants.	
13	(9) Record retention and auditing.	
14	(a) All companies shall retain any telephoneall notes or	
15	written documentation relating to each Commission complaint	
16	irrespective of the manner of resolution for three years , beginning following the date when the complaint was first	
	received either by the company or the Commission.	
17	(b) All companies shall file with the Commission, beginning	
18	60 days after the effective date of this rule and yearly	
19	thereafter, a report that summarizes the following information	
20	for the preceding calendar year:	
21	1. The total number of calls handled via transfer connect,	
22	including the customer's name, and the company resolution;	
23	2. The number of complaints handled under the three day	
24	complaint resolution procedures;	

25 (c). The Commission shall have access to all such records for

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1	audit purposes.
2	Specific Authority 120.53 (1), 350.127 (2) FS.
3	Law Implemented 120.53 (1), 120.57, 120.59 (4) FS.
4	History – New 1-3-89, Amended 10-28-93
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