ORIGINAL

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Request for review of proposed numbering plan relief for the 305/786 area code-Dade County and Monroe County/Keys Region.

DOCKET NO. 990455-TL

In re: Request for review of proposed numbering plan relief for the 561 area code.

DOCKET NO. 990456-TL

In re: Request for review of proposed numbering plan relief for the 954 area code.

DOCKET NO. 990457-TL

In re: Request for review of proposed numbering plan relief for the 904 area code.

DOCKET NO. 990517-TL

DATED: April 21, 2000

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that one true and correct copy of <u>STAFF'S</u>

<u>DIRECT TESTIMONY AND EXHIBITS</u> has been served by U.S. Mail, this

21st day of April, 2000, to the following:

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DOCUMENT NUMBER - DATE

04979 APR 218

FPSC-RECORDS/REPORTING

CERTIFICATE OF SERVICE
DOCKETS NOS. 990455-TL, 990456-TL, 990457-TL AND 990517-TL

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DOCKETS NOS. 990455-TL, 990456-TL, 990457-TL AND 990517-TL

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FLORIDA PUBLIC SERVICE COMMISSION Gerald L. Gunter Building 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850 (850) 413-6199

- 1 | DIRECT TESTIMONY OF LENNIE FULWOOD
- 2 Q. PLEASE STATE YOUR NAME AND ADDRESS
- 3 A. My name is Lennie Fulwood. My business address is 2540
- 4 | Shumard Oak Boulevard, Tallahassee, Florida 32399.
- 5 Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?
- 6 A. I am employed by the Florida Public Service Commission as an 7 Engineer in the Division of Competitive Services.
 - Q. PLEASE DESCRIBE YOUR POSITION, EDUCATION, AND WORK
- 9 EXPERIENCE

8

- 10 I am an Engineer II in the Numbering and Tariff Section. 11 received my Bachelor of Science degree in Electrical Engineering 12 from Florida Agriculture and Mechanical University in 1993. I 13 worked as Engineer Property Supervisor at the Marriott Hotel in 14 Tallahassee, FL for four years. Subsequently, I began working for 15 the Florida Public Service Commission on March 25, 1998. Over 16 the last two years, I have worked on various issues related to 17 the telecommunications industry, such as service evaluation, 18 numbering, tariff issues, and interconnection agreements.
- 19 O. HAVE YOU EVER TESTIFIED BEFORE THIS COMMISSION?
- 20 A. No. However, I have testified on behalf of the Florida
- 21 Public Service Commission before the Florida Division of
- 22 Administrative Hearings, regarding Commission Docket No. 990861-
- 23 TL, In re: Complaint of Calvin "Bill" Wood against GTE Florida
- 24 Incorporated
- 25 | regarding service.

FPSC-RECORDS/REPORTING

A. The purpose of my testimony is to provide information on various area code relief alternatives proposed by Commission staff, and to discuss the assumptions used in the calculation of exhaust dates for those relief alternatives. Along with my testimony, I am sponsoring Exhibits LF-1, LF-2, LF-3, LF-4, and LF-5.

Q. WOULD YOU PLEASE DESCRIBE THOSE EXHIBITS?

- 8 Exhibit LF-1 describes the assumptions underlying the exhaust date calculations, and has a table that illustrates how 9 10 exhaust dates are calculated. Exhibits LF-2, LF-3, LF-4, and LF-11 5 are the area code relief alternatives for area codes 305/786, 12 561, 954, and 904 respectively. In Exhibit LF-2 through LF-5, 13 the last numbered alternative indicates the total number of 14 alternatives for that area; however, the Exhibits only set forth 15 the actual plans proposed by staff.
- 16 Q. COULD YOU PLEASE STATE THE TOTAL NUMBER OF PROPOSED

 ALTERNATIVES FOR AREA CODE RELIEF IN THE
- 18 A) 305/786 AREA CODES,
- 19 B) 561 AREA CODE,

1

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- C) 954 AREA CODE, AND
- D) 904 AREA CODE.
- 22 A. A) 13 (See Exhibit LF-2)
- 23 B) 12 (See Exhibit LF-3)
- 24 C) 4 (See Exhibit LF-4)
- 25 D) 17 (See Exhibit LF-5)

1	Q.	COULD YOU PLEASE STATE THE TOTAL NUMBER OF STAFF'S
2		ALTERNATIVES FOR AREA CODE RELIEF IN THE
3		A) 305/786 AREA CODES,
4		B) 561 AREA CODE,
5		C) 954 AREA CODE,
6		D) 904 AREA CODE.
7	Α.	A) 8 (See Exhibit LF-2 Alternatives #6-13)
8		B) 7 (See Exhibit LF-3 Alternatives #6-12)
9		C) 2 (See Exhibit LF-4 Alternatives #3,#4)
10		D) 11 (See Exhibit LF-5 Alternatives #7-17)
11	Q.	WHICH ALTERNATIVE WAS RECOMMENDED BY THE INDUSTRY TO THE
12		FLORIDA PUBLIC SERVICE COMMISSION IN THE
13		A) 305/786 AREA CODES,
14		B) 561 AREA CODE,
15		C) 954 AREA CODE, AND
16		D) 904 AREA CODE?
17	Α.	A) Alternative #1 (Overlay)
18		B) Alternative #1 (Overlay)
19		C) Alternative #1 (Overlay)
20		D) Alternative #1 (Overlay)
21	Ω.	WOULD YOU DESCRIBE AN OVERLAY?
22	A.	An overlay is the process of assigning a new area code to a
23	geogr	aphic area where another area code is already in existence.
24	In an	overlay, all new local telephone numbers in the geographic

25 area will be assigned to the new area code once available numbers

- 1 are exhausted in the old'area code, and 10-digit dialing (area 2 code + seven-digit phone number) is required for all local calls.
- 3 WHAT ASSUMPTIONS ARE MADE REGARDING HOW THE YEARS TO EXHAUST 4 ARE CALCULATED?
- 5 As set forth in Exhibit LF-1, there are two assumptions in
- 6 calculating the exhaust years or dates for all the alternatives. 7

Assumption #1 is that code growth continues at the same rate from

- 8 the second quarter of 1999 to the fourth quarter of 2001 levels.
- 9 Assumption #2 is that code growth is reduced by 50 percent beyond
- 10 the fourth quarter of 2001. These assumptions are the same
- 11 assumptions that the North American Numbering Plan Administrator
- 12 (NANPA) uses in calculating the exhaust dates and years.
- 13 DID THE INDUSTRY USE THESE ASSUMPTIONS WHEN CALCULATING 14 EXHAUST DATES IN THEIR ALTERNATIVES?
- 15 Α. Yes.
- 16 DID STAFF USE THE SAME ASSUMPTIONS WHEN CALCULATING EXHAUST 17 DATES IN THEIR ALTERNATIVES?
- 18 Yes. Α.
- 19 IN YOUR OPINION ARE THESE ASSUMPTIONS ACCURATE, AND IF SO, 20 ARE THE EXHAUST DATES ACCURATE?
- 21 No, because the assumptions use linear arithmetic.
- 22 Q. IF THE ASSUMPTIONS ARE INACCURATE, WHY DID STAFF USE THESE
- 23 ASSUMPTIONS WHEN CALCULATING EXHAUST DATES FOR STAFF'S PROPOSED
- ALTERNATIVES FOR AREA CODE RELIEF? 24
- 25 Staff used these assumptions because they are the same

- 1 assumptions NANPA used when calculating its exhaust dates.
- 2 Further, staff is unaware of the existence of any other
- 3 methodology or set of assumptions that would result in a more
- 4 accurate exhaust date calculation.
- 5 Q. SHOULD THE COMMISSION APPROVE THE INDUSTRY'S CONSENSUS
 6 RELIEF PLANS FOR THE FOLLOWING AREA CODES:
- 7 **A) 305/786,**
- 8 B) 561,
 - C) 954, AND
- 10 **D) 904?**

9

- 11 A. I have no position at this time.
- 12 Q. IF THE COMMISSION DOES NOT APPROVE THE INDUSTRY'S
- 13 RECOMMENDED ALTERNATIVES, ARE THERE ANY ALTERNATIVES THAT
- 14 YOU WOULD RECOMMEND TO THE COMMISSION FOR THE
- 15 A) 305/786 AREA CODES,
- 16 B) 561 AREA CODE,
- 17 C) 954 AREA CODE, AND
- 18 D) 904 AREA CODE?
- 19 A. Possible alternatives to the industry's consensus relief
- 20 plan, beyond those offered by the industry, are set forth in
- 21 Exhibits LF-2 through LF-5. All alternatives proposed in these
- 22 dockets have their own advantages and disadvantages. The
- 23 | evidence will dictate the best alternative.
- Q. WOULD YOU RECOMMEND THAT THE COMMISSION IMPLEMENT NUMBER
- 25 CONSERVATION MEASURES ALONG WITH AREA CODE RELIEF PLANS?

Τ.	A. ies.					
2	Q. WHAT NUMBER CONSERVATION MEASURE(S) SHOULD BE IMPLEMENTED					
3	FOR THE FOLLOWING AREA CODES:					
4	A) 305/786,					
5	B) 561,					
6	C) 954, AND					
7	D) 904?					
8	A. Any number conservation measures which will increase the					
9	efficiency of how numbers are used would be acceptable.					
10	Q. IF NUMBER CONSERVATION MEASURES ARE TO BE IMPLEMENTED, WHEN					
11	HOULD THEY BE IMPLEMENTED?					
12	A. It depends on the type of number conservation measures(s)					
13	approved, but as soon as possible.					
14	DOES THIS CONCLUDE YOUR TESTIMONY?					
15	A. Yes, it does.					
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DOCKET Nos: 990455-TL, 990456-TL, 990457-TL, and

990517-TL

WITNESS: LENNIE FULWOOD

DESCRIPTION:

Standard assumptions used in calculation of exhaust dates

Calculation of Exhaust Dates

There are two assumptions used in calculating the exhaust years or dates for all the alternatives. Assumption #1 is that code growth continues at the same rate from the second quarter of 1999 to the fourth quarter of 2001. Assumption #2 is that code growth is reduced by 50 percent beyond the fourth quarter of 2001. These assumptions are the same assumptions that the North American Numbering Plan Administration (NANPA) used in calculating the exhaust dates and years.

NANPA conducts Central Office Code Utilization Survey (COCUS) twice a year from the industry. Based on industry information and the information provided by the Location Exchange Routing Guide (LERG), NANPA calculates the growth rates. Once this is achieved, using simple arithmetics, the approximate exhaust dates and years of a particular relief plan can be approximated.

An illustration is given in the following table for the 954 area code for Alternative #4. Please note that rounding errors may result in different values than the ones presented at the April 6, 2000, area code workshop.



AREA CODE EXHAUST CALCULATION

		954 Area C	ode: Alternat	tive #4			
CO Codes	Forecasted Growth		Area A		Area B		
Rate Center	Total Codes	Total at Exhaust	2.75 Year Growth	Total At Exhaust	2.75 Year Growth	Total At Exhaust	2.75 Year Growth
Coral Springs	25	36	11	36	11	0	0
Deerfield Beach	56	79	23	79	23	0	0
Ft. Lauderdale	337	473	136	0	0	473	136
Hollywood	72	101	29	101	29	0 .	0
Pompano Beach	53	75	22	75	22	0	0
Total Codes	543	764	221	291	85	473	136
				a ·	b	а	b
Area Code Life Under	Area Code Life Under Assumption #11						
c Number of area codes serving the territory						1	
d Number of assignable	NXX codes in an NPA	764		764			
e Number of working N	XX codes at exhaust	291		473			
f Number of available N	XX codes per assignme	473		291			
g Average forecasted co	ode growth per year 20	31		49			
h Area code life in years	s (f/g) Relief 4Q2001	15.3		5.9			
Area Code Life Under	Assumption #2²						
i Number of available N	XX codes per assignme	473		291			
j Forecasted code grow	th per year beyond 4Q2	15		25	ŧ		
k Area code life in years	s (VJ)	30.5		11.6			

¹Code growth continues at second quarter of 1999 to fourth quarter of 2001 levels.

 $^{^{2}}$ Code growth is reduced by 50% beyond 4Q2001.

EXHIBIT NO: LF-2

DOCKETS NOS.: 990455-TL, 990456-TL, 990457-TL, and

990517-TL

WITNESS: LENNIE FULWOOD

DESCRIPTION:

Composite exhibit of area code relief plan alternatives for the 305/786 area code



305/786 AREA CODE RELIEF ALTERNATIVES

Alternative #6 is a split and expanded overlay combination plan that utilizes two new NPAs. The new NPA for the Miami-Dade region (North Dade, Miami, Perrine and Homestead exchanges) would be an overlay, and would be implemented upon the exhaust of the 786 NPA. The Keys region (North Key Largo, Key Largo, Islamorado, Marathon, Big Pine Key, Sugar Loaf Key, and Key West exchanges) would get a new NPA with an approximate exhaust of 38 years. This plan would not involve any number changes for existing subscribers in the Miami-Dade region, but would require an NPA change for the Keys region. The projected exhaust for this plan is 9.3 years for the Miami-Dade region.

Alternative #7 is a combination of split and overlay relief plans. Currently, Miami-Dade uses the 305 and 786 area codes as an overlay. The Keys region uses only the 305 area code. This plan proposes that the Miami and North Dade exchanges are overlaid with a new NPA (NPA #1). The approximate exhaust for this area is 9.4 years. The Perrine and Homestead exchanges are overlaid with a different new NPA (NPA #2), and the approximate exhaust for this area is 23.2 years. The Keys region uses some of the NXXs from NPA #2, and its approximate exhaust is 22.5 years.

Alternative #8 is a split plan, which divides the Miami-Dade region (the shaded area) and the Keys region. This plan does not require a new NPA, but rather changes the NPA for the Keys region to 941, which is the NPA for the mainland region of Monroe County. This plan will not involve any number changes for existing subscribers in the Miami-Dade region, but would require an NPA change for the Keys region. The approximate exhaust for this plan is 4.3 years for the Miami-Dade region, and 2.5 years for the Keys area.

Alternative #9 is similar to Alternative #8, but it uses the existing 863 NPA instead of the 941 NPA. The approximate exhaust for this plan is 4.3 years for the Miami-Dade region, and 6.1 years for the Keys region.

Alternative #10 is similar to Alternatives #8 & #9; however, the Keys region will use a portion of the 786 NXXs from the Miami-Dade overlay area. The approximate exhaust for this plan is 3 years for the Miami-Dade and the Keys regions.

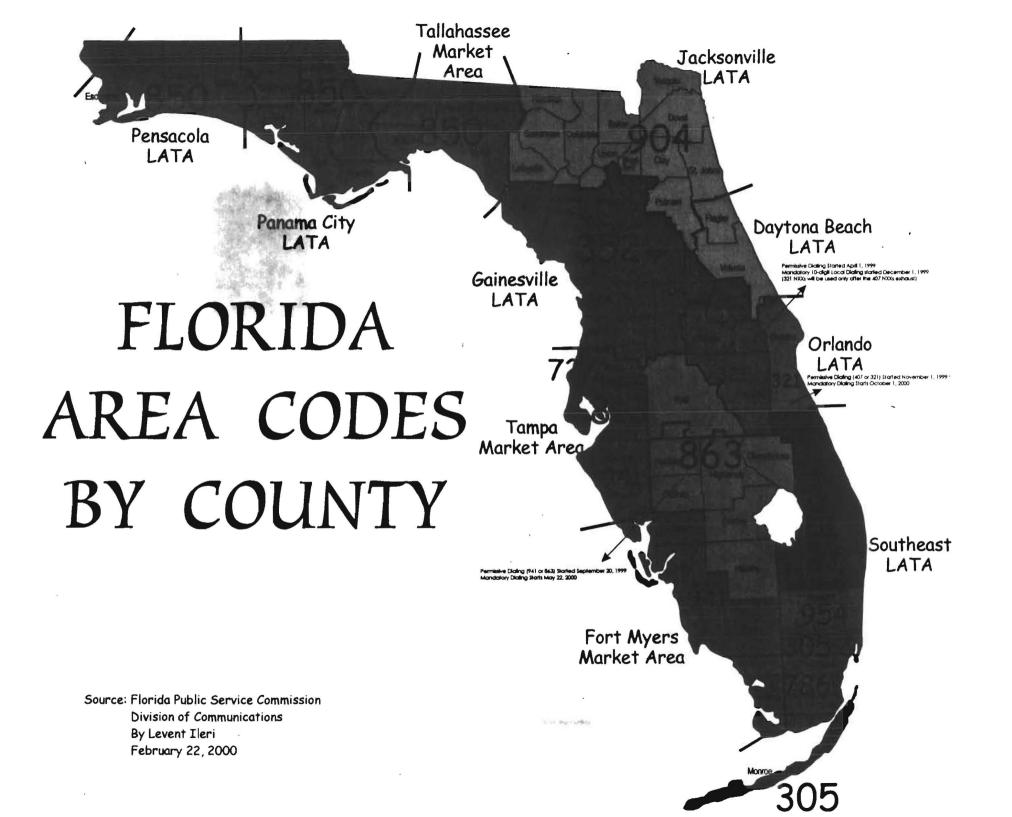
Alternative #11 is a combination of split and overlay plans, which is similar to Alternative #6. This plan uses Number Conservation

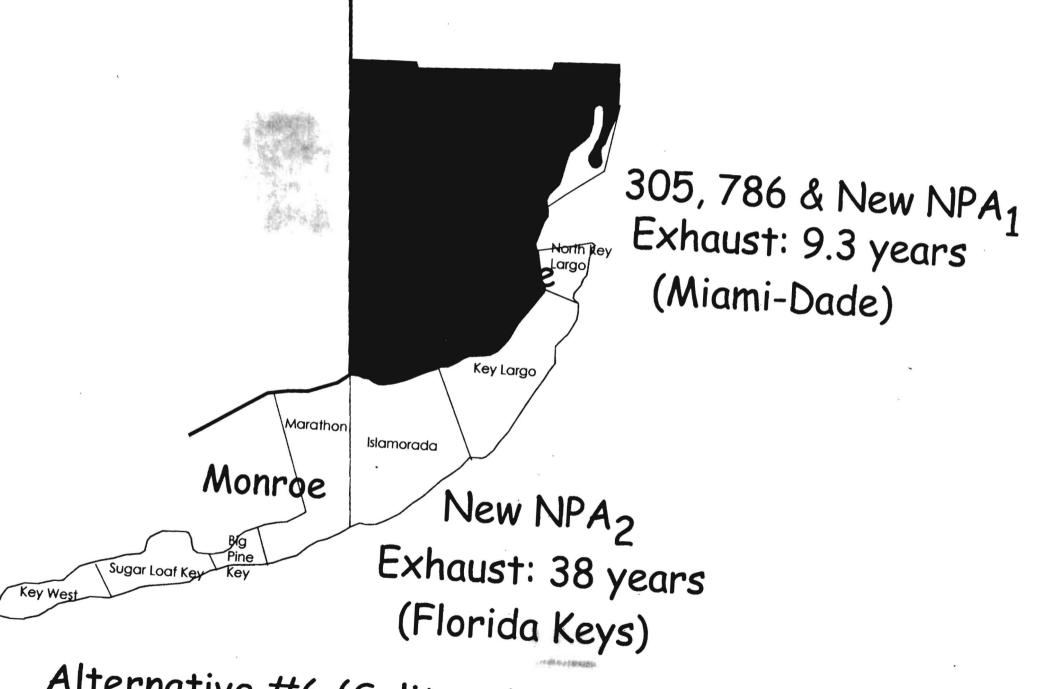
Measures. The approximate exhaust for this plan is 14.7 years for the Miami-Dade area, and 24 years for the Keys area.

Alternative #12 is an overlay plan which uses Number Conservation Measures. The approximate exhaust for this plan is 15.6 years.

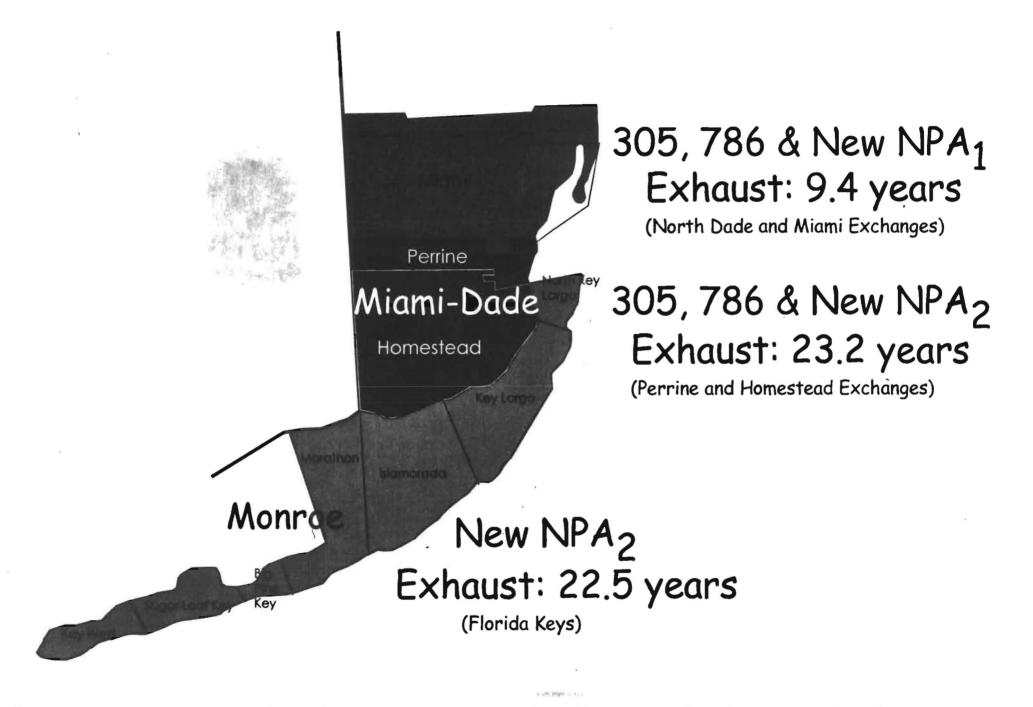
Alternative #13 is a combination of split and overlay relief plans which divides the Miami-Dade region from the Keys region. The Miami-Dade region uses the 305, 786, and a new NPA, but the remainder of the 786 NXXs are distributed over the Keys area to last for 18.2 years. The Miami-Dade region has an approximate exhaust of 5.3 years.

Pages 4 through 11 graphically display these alternatives.

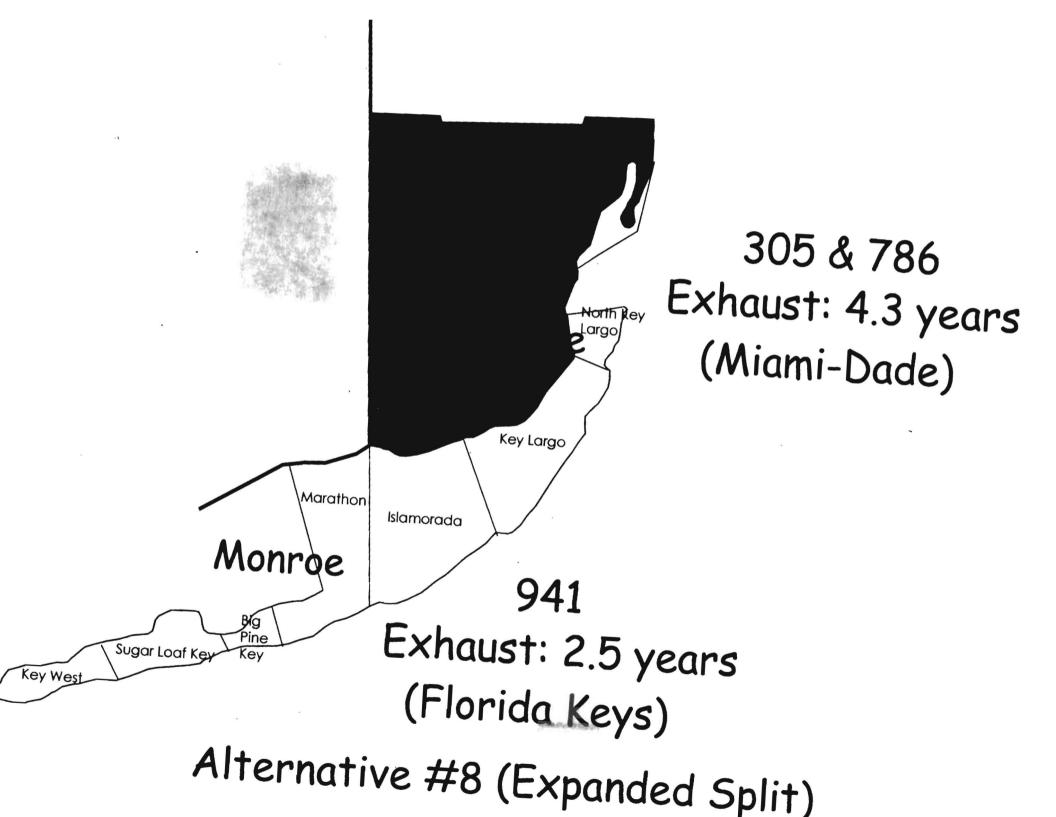


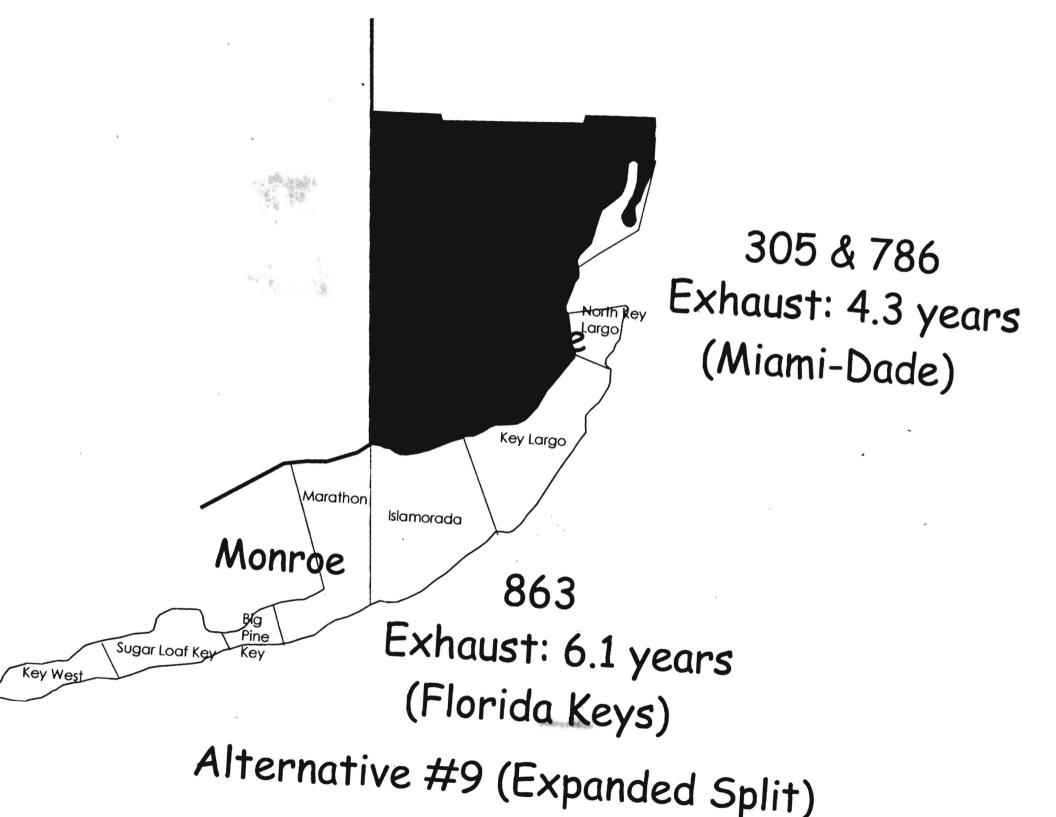


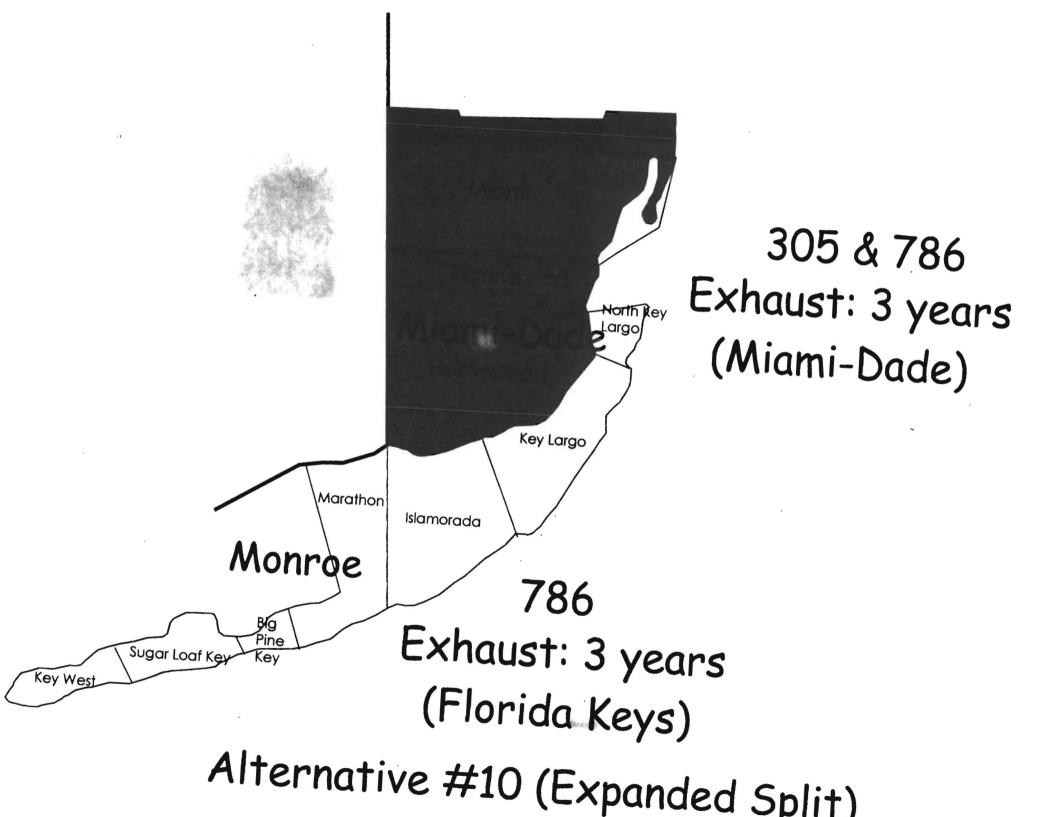
Alternative #6 (Split and Expanded Overlay)

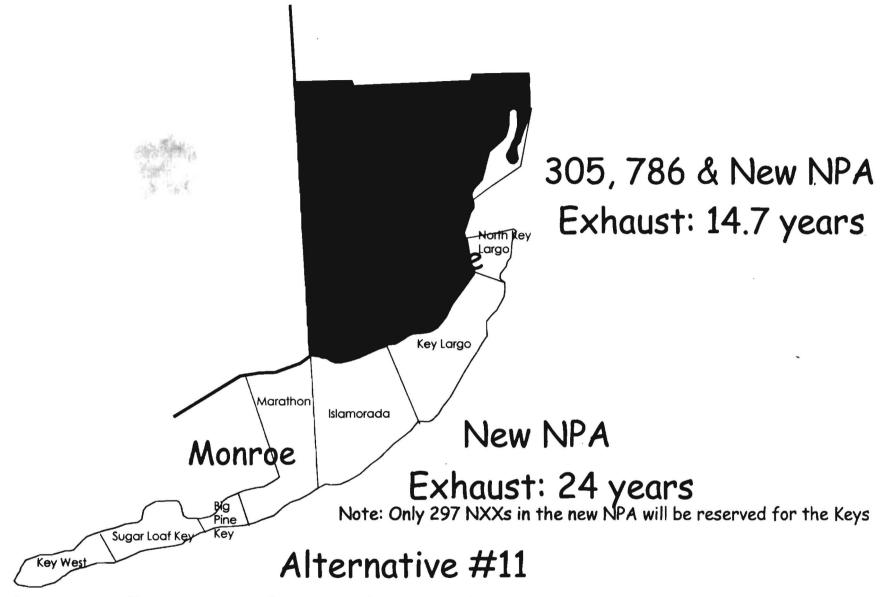


Alternative #7 (Split and Double Expanded Overlay)

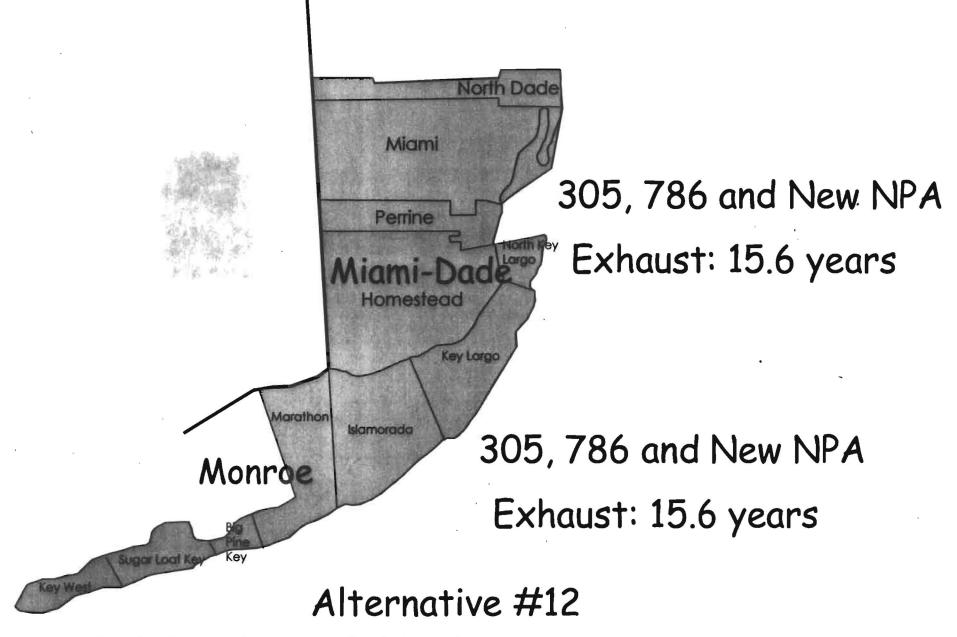








Split and Expanded Overlay with Number Conservation Measures (e.g., Thousand-block Number Pooling, Reclamation of Unused and Reserved NXXs, and Rate Center Consolidation)



Expanded Overlay with Number Conservation Measures (e.g., Thousand-block Number Pooling, Reclamation of Unused and Reserved NXXs, and Rate Center Consolidation)

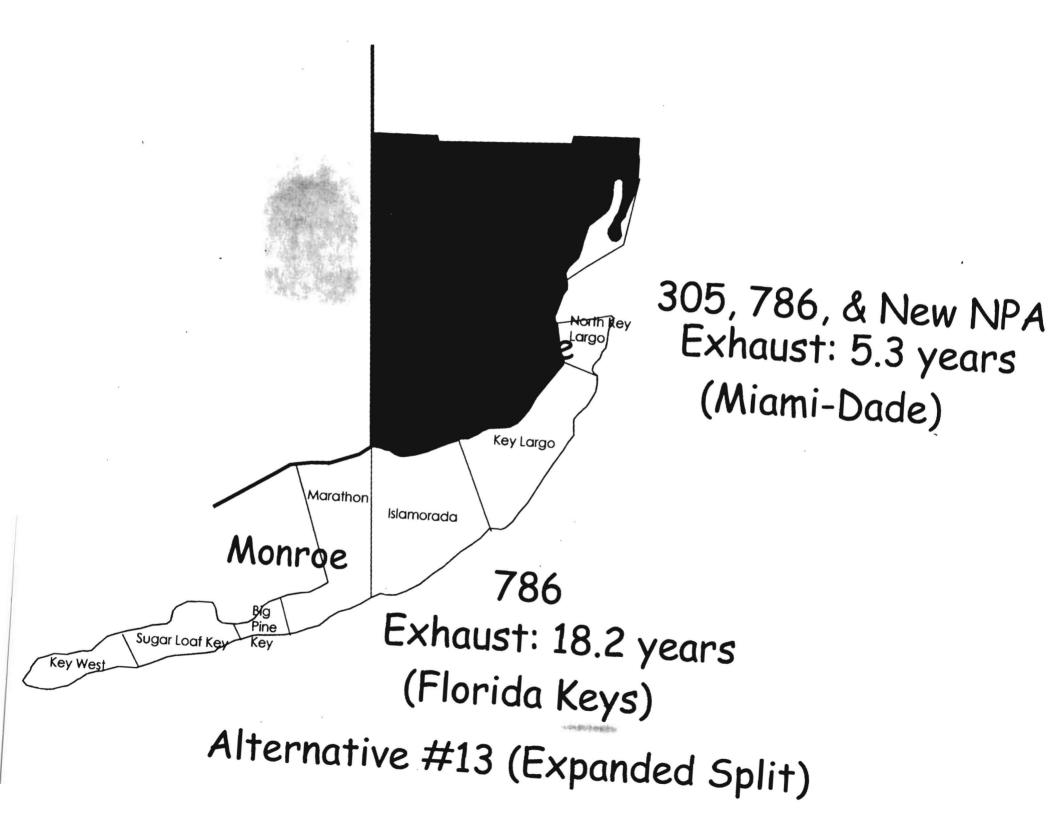


EXHIBIT NO: LF-3

DOCKETS NOS.: 990455-TL, 990456-TL, 990457-TL, and

990517-TL

WITNESS: LENNIE FULWOOD

DESCRIPTION:

Composite exhibit of area code relief plan alternatives for the 561 area code



561 AREA CODE RELIEF ALTERNATIVES

Alternative #7 is a geographic split relief plan, with the West Palm Beach exchange split to form Area B. Area A covers the remaining exchanges. The approximate exhaust for Area A is 5.3 years, and 14.7 years for Area B.

Alternative #8 is a combination of split and overlay relief plans in which all of the exchanges (Area B) will retain the 561 area code. All of the exchanges except the West Palm exchange will be overlaid with a new area code (Area A). The approximate exhaust for Areas A and B is 19.3 years, and 14.7 years for Area A.

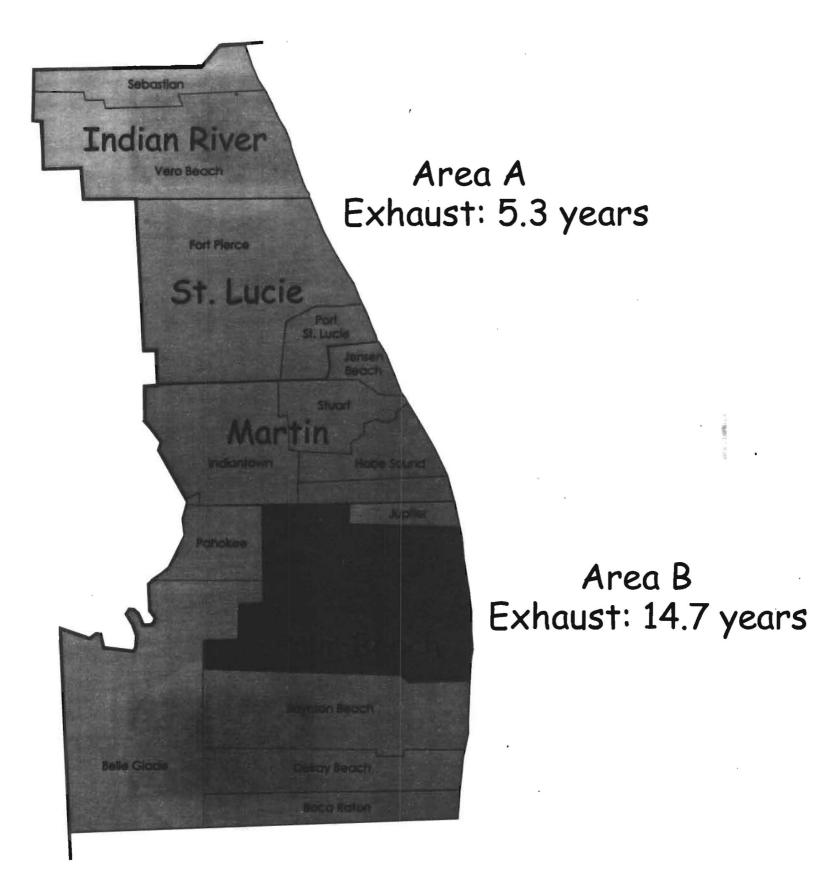
Alternative #9 is a geographic split relief plan, with the Port Saint Lucie, Jensen Beach, Stuart, Hobe Sound, Jupiter, and West Palm Beach exchanges split to form Area B. Area A covers the remaining exchanges. The approximate exhaust for Area A is 10.5 years, and 7.3 years for Area B.

Alternative #10 is a combination of split and overlay relief plans in which all exchanges (Area B) will retain the 561 area code. All of the exchanges except the Boynton Beach, Jupiter, and West Palm Beach exchanges will be overlaid with a new area code (Area A). The approximate exhaust for Areas A and B is 26.2 years, and 7.6 years for Area B.

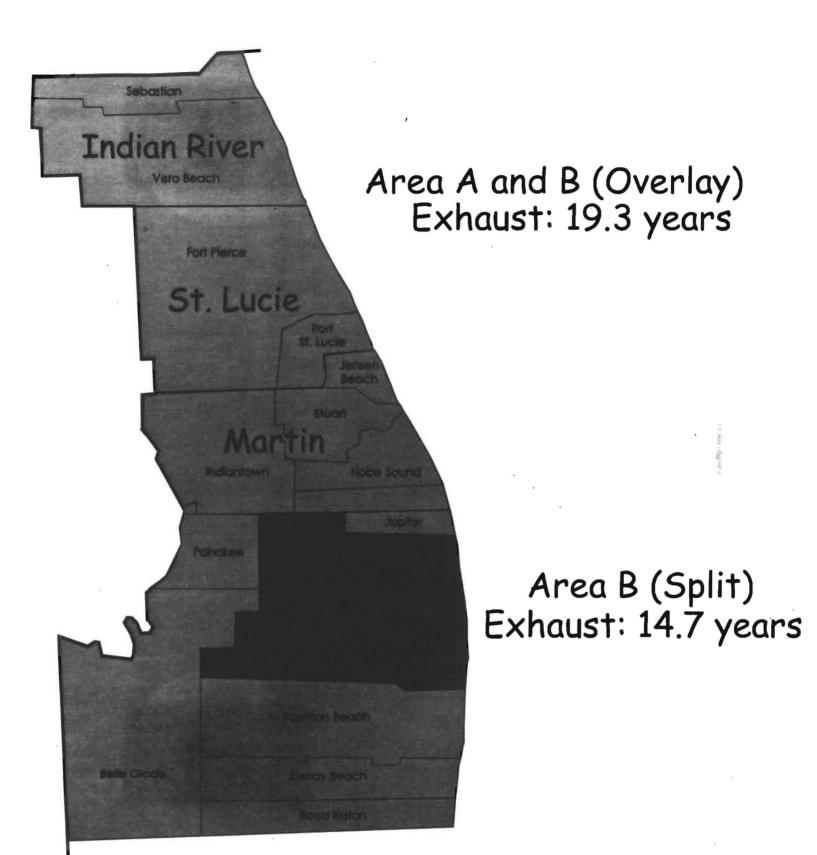
Alternative #11 is an overlay relief plan that employs Number Conservation Measures. The approximate exhaust for this relief plan is 20 years.

Alternative #12 is a split relief plan similar to Alternative #9, that employs Number Conservation Measures. The approximate exhaust for Area A is 21 years, and 14.8 years for Area B.

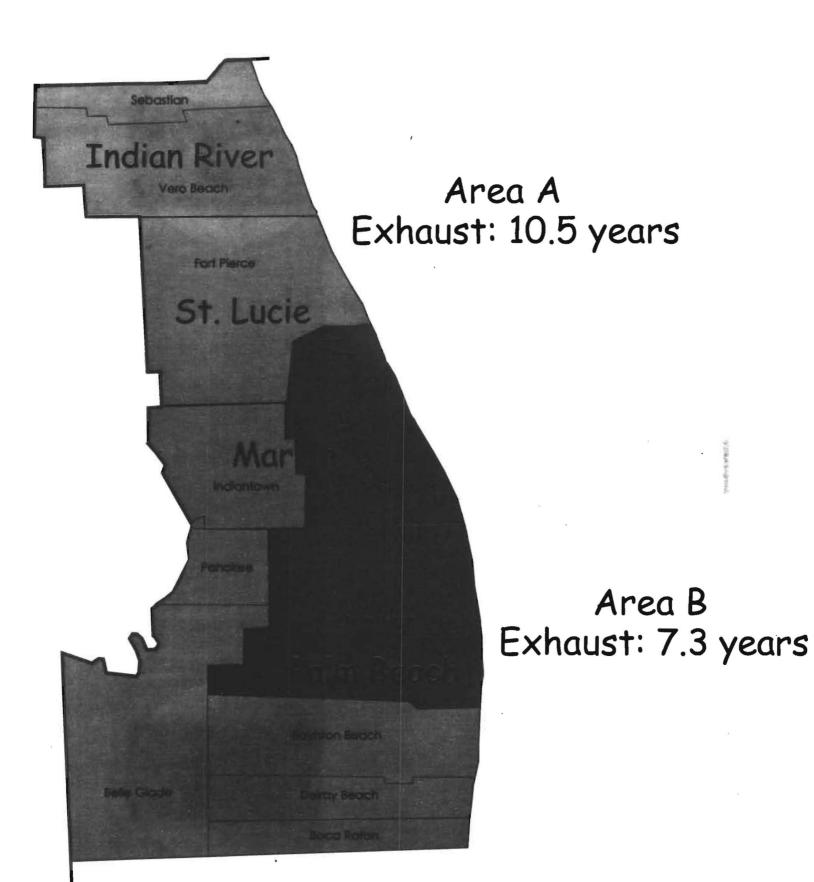
Pages 2 through 7 graphically display these alternatives.



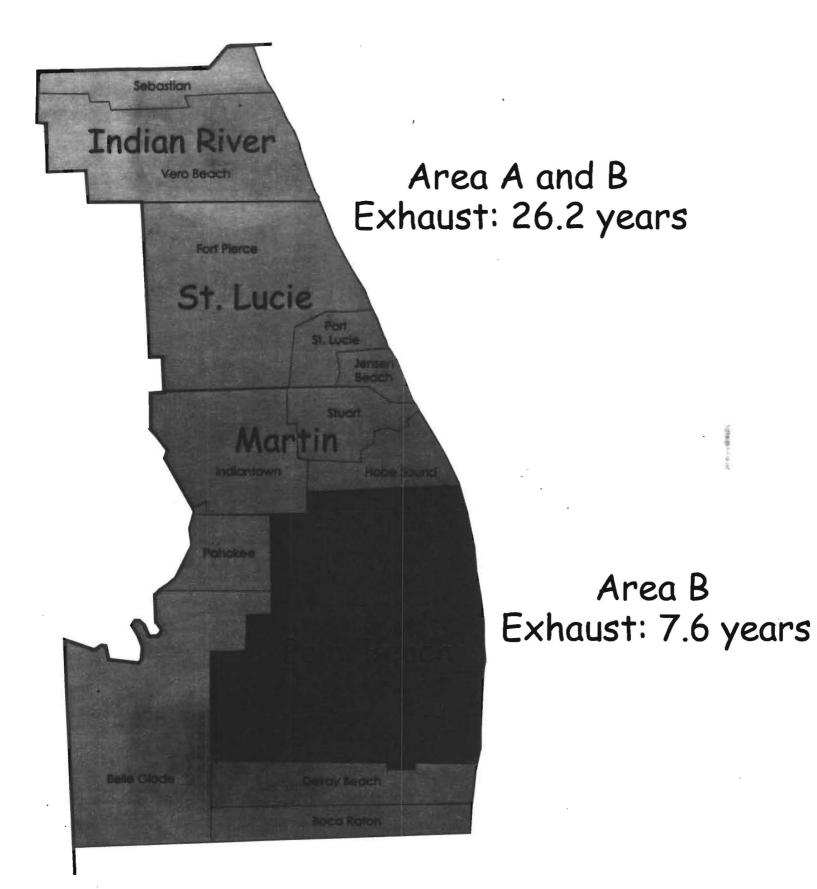
Alternative #7
Geographic Split



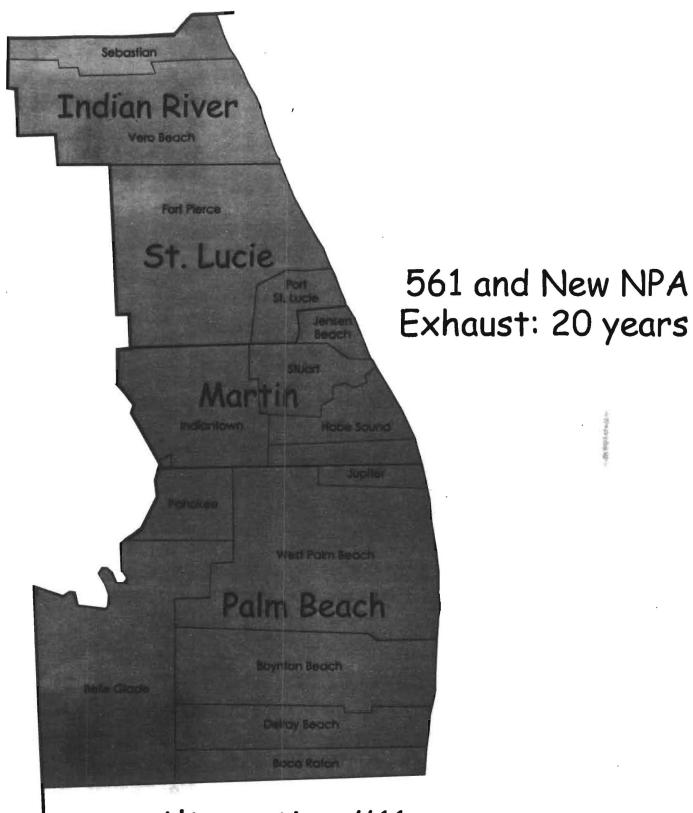
Alternative #8
Geographic Split and Overlay



Alternative #9 Geographic Split



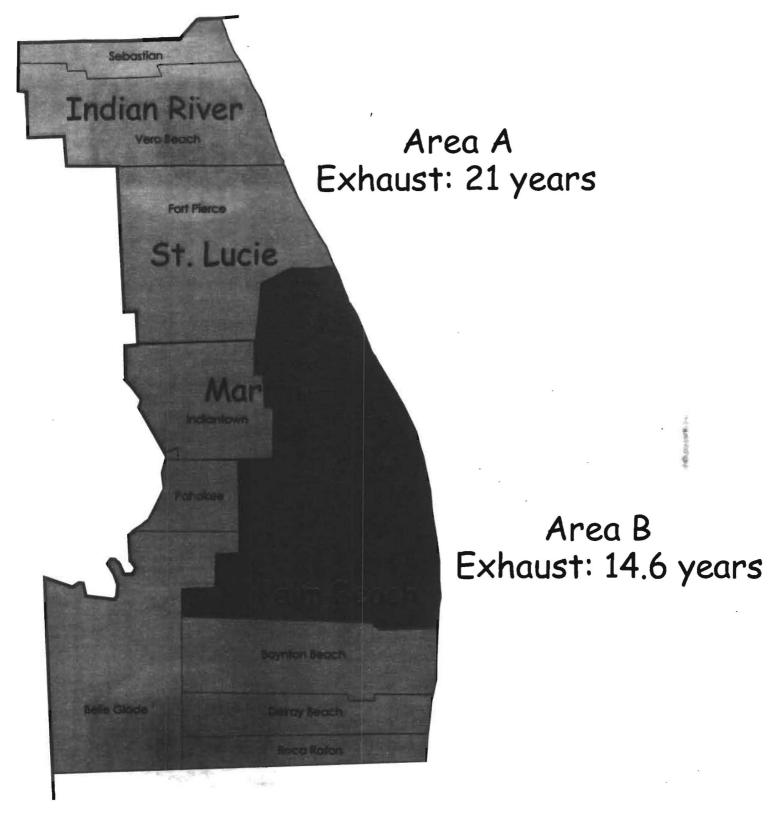
Alternative #10 Geographic Split and Overlay



Alternative #11 Overlay with

Number Conservation Measures

(e.g., Thousand-block number pooling, Reclamation of Unused and Reserved NXXs, and Rate Center Consolidation)



Alternative #12 Geographic Split with Number Conservation Measures

(e.g., Thousand-block number pooling, Reclamation of Unused and Reserved NXXs, and Rate Center Consolidation)

EXHIBIT NO: LF-4

DOCKETS NOS.: 990455-TL, 990456-TL, 990457-TL, and

990517-TL

WITNESS: LENNIE FULWOOD

DESCRIPTION:

Composite exhibit of area code relief plan alternatives for the 954 area code

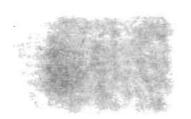


954 AREA CODE RELIEF ALTERNATIVES

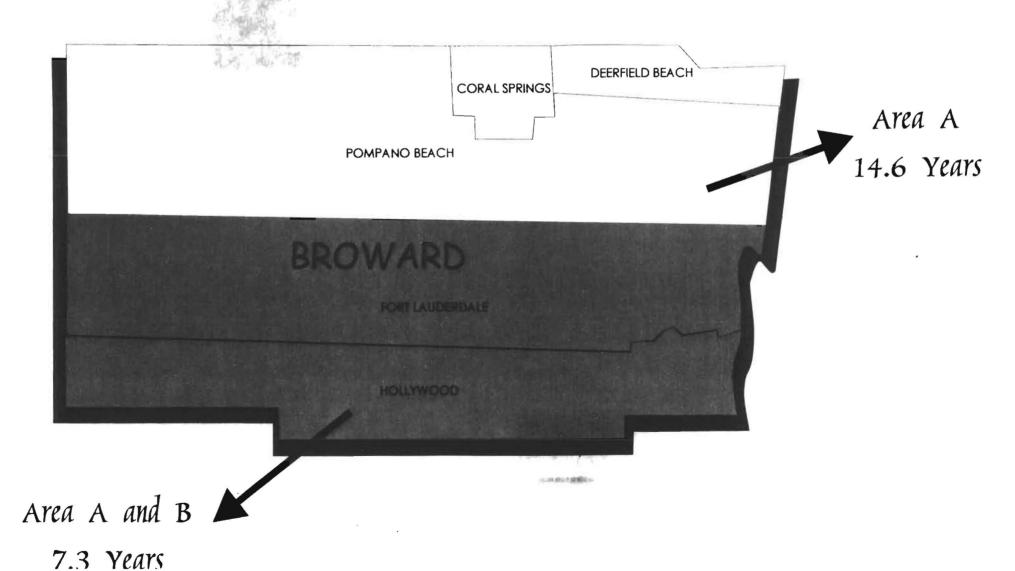
Alternative #3 is a combination of split and overlay relief plans in which all of the exchanges (Area A) will retain the 954 area code. The Ft. Lauderdale and Hollywood exchanges will be overlaid with a new area code (Area B). The approximate exhaust of Area A is 14.6, and that of the overlay area (Areas A and B) is 7.3 years.

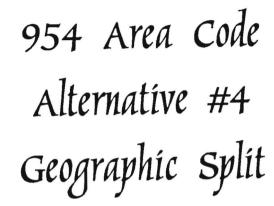
Alternative #4 is a geographic split plan in which one new area code will be assigned. Area B includes the Ft. Lauderdale exchange. The remainder of the exchanges are located in Area A. The approximate exhaust for Area A is 15.3 years, and that for Area B is 5.9 years.

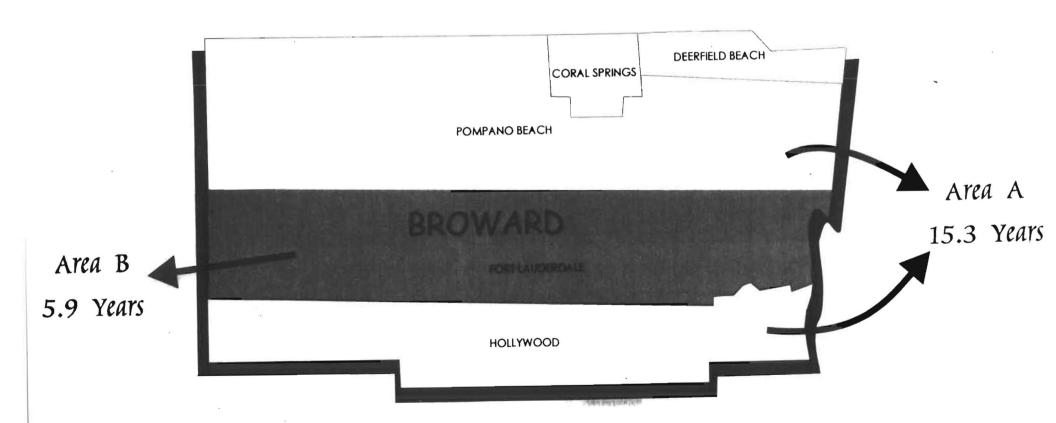
Pages 2 and 3 graphically display these alternatives.



954 Area Code Alternative #3 Geographic Split and Overlay







DOCKETS NOS.: 990455-TL, 990456-TL, 990457-TL, and

990517-TL

WITNESS: LENNIE FULWOOD

DESCRIPTION:

Composite exhibit of area code relief plan alternatives for the 904 area code



904 AREA CODE RELIEF ALTERNATIVES

Alternative #7 is a geographic split relief plan along the coastline (Area A). Area A has an approximate exhaust of 2.3 years. The remaining area (Area B) will have an approximate exhaust of 36.2 years.

Alternative #8 is a combination of overlay and geographic split relief plans which utilizes two new area codes. Portions of Flagler and Volusia Counties (Area C) will get a new area code and have an approximate exhaust of 39 years. The remaining counties (Areas A and B) will utilize two area codes, and have an approximate exhaust of 15.4 years.

Alternative #9 is a combination of spotted overlay and geographic split relief plans, in which overlay occurs in various regions. The shaded areas shown on the map utilize two area codes (Areas A and B). The unshaded area (Area C) utilizes one area code. The approximate exhausts for Areas A and B is 15.5 years, and 36.3 years for Area C.

Alternative #10 is a geographic split boundary extension overlay plan that includes the exchanges predominantly located in Nassau, Duval, and St. Johns Counties (Areas A and B). This area will utilize two area codes and has an approximate life of 10.1 years and the remaining areas would last approximately 10.2 years.

Alternative #11 is an overlay and geographic split relief plan in which the coastline customers (shaded area) utilize two area codes, with an approximate life of 15.5 years. The remaining area utilizes one new area code with an approximate life of 36.2 years.

Alternative #12 is a geographic split boundary extension plan in which the coastline counties (shaded area) would utilize two area codes, and the remaining customers would share the prefixes of the new codes. The approximate lives are 10.0 and 10.6 years, respectively.

Alternative #13 is similar to alternative #12 except that it includes portions of Volusia County. This plan also includes the Debary exchange and a part of the Sanford exchange which are currently part of the 407/321 area code. The approximate exhaust

for the coastline customers is 10 years, and the remaining area will have an approximate exhaust of 10.3 years.

Alternative #14 is a three-way split proposal in which the exchanges predominantly located in Nassau and Duval Counties would utilize one area code (Area A) with an approximate life of 9.5 years. The dark shaded area (Area C) will have an exhaust of 39 years, while Area B (the remaining exchanges) will have an approximate exhaust of 25.4 years. This alternative excludes the Debary exchange and portion of Sanford exchange.

Alternative #15 is similar to Alternative #14; however, this alternative includes the Debary exchange and portions of Sanford exchange. As shown on the map, the approximate exhausts for Areas A and B, B, and C are 9.5, 25.4, and 36.9 years, respectively.

Alternative #16 is a staggered geographic split plan. This plan uses two implementation phases. In the first implementation phase Flagler and Volusia Counties are assigned a new area code with an approximate life of 36.9 years. The remaining counties would retain the 904 area code with an approximate life of 2.7 years.

In the second implementation phase, Flagler and Volusia Counties share their area code with the exchanges predominantly located in Putnam, Hamilton, Suwannee, Lafayette, Gilchrist, Alachua, Union, Bradford, Columbia, and Baker Counties (Area B). The approximate exhaust life of Area B is 14 years. The shaded area (Area A) could have two options. The first option is that they will retain the 904 area with an approximate exhaust life of 3.1 years. The second option is that this area will be overlaid with a new area code that will have an approximate life of 22.4 years.

Alternative #17 is a geographic split plan in which Nassau, Duval, St. Johns Counties, and portions of Clay County (shaded area or Area A) are split. The approximate exhaust life for Area A is 6.9 years, and 14.4 for Area B (unshaded area).

Pages 3 through 14 graphically display these alternatives.

