FPSC-RECORDS/REPORTING

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION 1 REBUTTAL TESTIMONY OF 3 THOMAS L. HERNANDEZ 4 5 Please state your name, business address and position 6 Q. with Tampa Electric Company. 7 8 My name is Thomas L. Hernandez. My business address is 9 Α. 702 North Franklin Street, Tampa, Florida, 33602. 10 the Vice President-Regulatory Affairs for TECO Energy, 11 Tampa Electric Company's parent ("Tampa Electric" 12 "company"). 13 14 Please provide a brief outline of your educational Q. 15 background and business experience. 16 17 I graduated from Louisiana State University in 1982 with Α. 18 a Bachelor of Science degree in Chemical Engineering. 19 Electric have included responsibilities Tampa at 20 positions in Production, engineering and management 21 Generation Planning, Energy and Market Planning, 22 Fuels and Environmental Services. I was named Vice 23 for TECO Energy in March DOCUMENT NUMBER-DATE President-Regulatory Affairs 24 1998. 25 06586 MAY 308

Q. Have you previously testified before the Florida Public Service Commission ("Commission" or "FPSC")?

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I testified before this Commission in its last Α. Yes. annual planning hearing in Docket No. 910004-EU. I also provided a description of Tampa Electric's planning process at the FPSC Staff workshop on March 3, 1994 and submitted testimony in Docket No. 930551-EI, which was the numeric conservation goals proceeding for I testified in Docket No. 960409-EI regarding Electric. the prudence of Polk Unit One and also testified in Docket No. 980693-EI regarding the company's flue gas desulfurization system for Big Bend Units 1 and 2. recently, I testified in the annual fuel cost recovery clause proceeding in November 1999 in support of various wholesale matters.

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Q. What is the purpose of your rebuttal testimony?

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A. The purpose of my rebuttal testimony is to respond to the flaws within the segment of Florida Industrial Power Users Group ("FIPUG") witness Mark Cicchetti's direct testimony that addresses Tampa Electric's actions regarding the Florida Municipal Power Agency ("FMPA") and Lakeland wholesale contracts.

Q. Have you prepared an exhibit supporting your testimony in this proceeding?

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4 A. Yes. My Exhibit No. 1 (TLH-1) consists of one document entitled "Interruptible Customer Information."

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Q. Please comment generally on witness Cicchetti's direct testimony.

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Witness Cicchetti is erroneous in his characterization of Α. the company's actions regarding the FMPA and Lakeland their impact contracts and on Tampa Electric's ratepayers. Mr. Cicchetti is also wrong in his assertion Electric required that Tampa is to continue jurisdictional separation of retail assets when these assets were not actually used to serve the wholesale in fact, used to contract and were, retail serve customers.

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Q. Please describe Tampa Electric's "treatment" of the FMPA and Lakeland contracts as referred to by Mr. Cicchetti on page 7 of his testimony.

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A. The "treatment" referred to by Mr. Cicchetti was actually business decisions made by the company to discontinue the

Lakeland contract in December 1997 and to serve the FMPA directly assigned purchased contract using power resources beginning in March 1998. The company's treatment was consistent with the separation procedure company's last rate approved in the case. procedures require separation of retail assets to the extent the assets are used to serve a wholesale sale. This separation is based on actual 12 coincident peak use for the time period being separated and not contractual or projected usage.

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In contrast, those procedures do not require the company to enter into or continue any wholesale sale. Further those procedures do not require the company to serve wholesale contracts solely from retail resources and/or separate retail assets when third party resources are utilized to serve the wholesale contract.

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Q. On page 3 of Witness Cicchetti's testimony, he states "Capacity is available to FMPA to the exclusion of retail customers any time generating resources from either Big Bend 2 or 3 or Gannon 5 or 6 are available." Do you agree with this statement?

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This statement is not reflective of the situation, Α. No. which existed in March 1998, after the company began retail-related, serving **FMPA** with non third purchased capacity. Separation was not warranted appropriate for the amounts of capacity served from third party purchases since the corresponding capacity at Big Bend and Gannon Stations was not used to serve the FMPA sale, was not held in reserves to support the sale, and was available to serve retail customers.

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On page 5 of his testimony, witness Cicchetti states that Q. "TECO's decision to serve the FMPA contract through purchases in no way altered its obligation to separate the the Commission's assets under orders and the Cicchetti stipulation." Ιs Witness correct in his understanding οf the separation requirement of the stipulation?

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A. No. Witness Cicchetti is assuming that the separation should be made regardless of whether the assets in question were used to serve the FMPA contract or were being used to provide service to native load customers, primarily retail. Beginning with 60 MW in March 1998, the retail assets used to serve the FMPA contract were replaced with firm third party purchases. By May 1998,

the entire FMPA contract was served with the third party purchases. During this time and to the extent served by non-retail assets, contract was customers had use of the Big Bend and Gannon Station assets, and at no time was any of the output of the corresponding capacity at Big Bend and Gannon used to serve FMPA. Yet, after receiving the benefits of these assets, FIPUG is now attempting to claim additional and unwarranted benefits by forcing the company to separate were actually used to serve which assets, customers.

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On page 7 of his testimony witness Cicchetti claims that the company has "burdened" the retail ratepayers with the assets previously used to serve the FMPA sale. Is this true?

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Retail customers were not burdened by the assets but Α. benefited from these assets and were simply charged for the use of the assets, as they should be. The assets in question were not used to serve the FMPA contract during that time period. Tampa Electric appropriately applied jurisdictional separation methodology, the normal approved in Tampa Electric's last rate case, to separate costs based on the actual coincident peak use of assets.

This ensured that the costs of the assets were allocated based on use and benefits derived from the assets.

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It is important to note that the company was under no obligation to enter into the FMPA or Lakeland contract. Hence, the company was also under no obligation to continue serving the contract solely from retail assets at Gannon and Big Bend Stations. Consequently, when Tampa Electric arranged for purchases from third parties to serve the sale, the capacity at Gannon and Big Bend Stations was not utilized to serve the contract but was available to serve retail customers. There was no longer the obligation to continue separation for that capacity for FMPA because, consistent with separation procedures approved in the company's last rate case, no separation was required under the previously approved methodology.

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Q. On page 7 of his testimony, witness Cicchetti claims that Tampa Electric's actions regarding the FMPA contract appears to be a gaming of the system as referenced by the Commission's Order No. PSC-97-0262-FOF-EI. Has Tampa Electric manipulated or gamed the system by supplying the FMPA contract with third party purchases?

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Absolutely not. This is a very unfair characterization Α. of the company's actions regarding the FMPA and Lakeland contracts. Tampa Electric's use of third party purchases to serve the FMPA contract and the termination of the Lakeland contract enabled these assets to be used to serve the needs of the retail customers. The assets were made available to decrease emergency and optional provision purchases, improve reserve margins, and limit interruptions of interruptible customers. It is the ultimate gaming of the system for FIPUG to receive benefits from in assets 1998 and then recommend separation of those same assets for purposes of increasing the deferred revenue amounts in this proceeding. This is unreasonable given the assets in no way were being utilized to serve the FMPA and Lakeland sales.

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Q. On page 7-8 of his testimony, Mr. Cicchetti refers to the number of interruptions and purchased power in 1999.
Please respond to this concern.

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A. First, Mr. Cicchetti points out the number of interruptions and purchases in 1999 but conveniently fails to recognize prior years in which Tampa Electric was serving the FMPA sale from its system. On page 1 of

my exhibit, it is clear that there were significantly interruptions experienced bv interruptible customers in years prior to 1999. In fact, from 1994 to 1997, Tampa Electric's interruptible customers only experienced less than four interruptions a year and they averaged only 18 minutes per interruption. In 1998. interruptible customers experienced only four interruptions for an average duration of 2 hours and 46 minutes.

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It is important to note, as depicted on page 2 of my exhibit, Tampa Electric purchased approximately 186 GWh of buy-through in 1999 for interruptible customers and none of Tampa Electric's generating plant was used to serve the FMPA sale. In 1997 and 1998, the buy-through energy was less than 100 GWh and, for the combined years 1994 through 1996, buy-through energy totaled approximately 20 GWh.

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As depicted on page 3 of my exhibit, FIPUG's members experienced 99.4 percent service reliability in 1999, a year where the FMPA sale was being served from third party resources. With this very high level of service reliability, these same customers enjoyed a 21 percent price discount in 1999 (versus firm service pricing and

including buy-through purchases). The discounts in 1997 and 1998 were much higher at 31.3 and 30.3 percent, respectively. This is depicted on page 4 of my exhibit. Finally, page 5 depicts the interruptible rate compared to residential and commercial electric rates for 1999. It is clear that the interruptible rates are significantly lower than other service rates on Tampa Electric's system, while at the same time these customers enjoy a high level of reliability.

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Mr. Cicchetti fails to recognize that had the company not made the decision to serve the FMPA contract with third party purchases, the interruptions to customers would have most likely been higher. This confirms that retail customers benefited from the availability of the Big Bend and Gannon assets and hence, should bear the cost of those assets. The intent of a separation of costs from the retail jurisdiction is to ensure that the retail jurisdiction does not subsidize the wholesale jurisdiction. The company has not attempted to recover costs associated with the any of the third purchases from the retail jurisdiction. No subsidization has occurred.

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Q. Has witness Cicchetti correctly characterized the Commission's concerns regarding wholesale contracts as mentioned in Order No. PSC-97-0262-FOF-EI?

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A. No. The Commission's concerns in that order related to the treatment of fuel costs for wholesale contracts being served from retail assets. To the extent that the cost of generating fuel to serve wholesale contracts was included in the Fuel and Purchased Power Cost Recovery Clause, the Commission was raising concerns with fuel charges in wholesale contracts which were less than the generating cost. The Commission evaluated the extent to which the fuel credit should be higher than the contracted fuel price and ordered that system average fuel should be used from the credit unless the utility requests different treatment from the Commission.

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However, this order did not apply to the company's treatment of the FMPA agreement. Tampa Electric As consistently depicted on its Fuel and Purchased Power Cost Recovery Clause filings from March 1998 to December 1999, no fuel or purchased power costs associated with these third party purchases were recovered through any of the retail recovery clauses. To claim that this is an the Commission's concerns example of of "gaming the

system" is a mischaracterization of both Tampa Electric's actions regarding the FMPA contract and the Commission's concerns.

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Q. Please summarize your rebuttal testimony.

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A. Witness Cicchetti is incorrect in his description of the Commission's concerns regarding the treatment of wholesale contracts as raised in Order No. PSC-97-0262-FOF-EI. He is also incorrect in claiming that the use of third party purchases to serve the FMPA contract is the same issue being addressed by the Commission in that order.

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Witness Cicchetti is absolutely wrong in claiming that serving the FMPA contract with third party purchased capacity and exiting the Lakeland contract does not impact the requirement of separation. The essence of separation is determining which jurisdiction had use of assets during the time period being separated. To the extent that assets are not being used to serve firm wholesale contracts, assets should not be assigned to the wholesale jurisdiction. The Big Bend and Gannon assets previously committed to the FMPA contract became dispatchable for the retail customers during the time periods the contract was reassigned. Finally, retail customers were not "burdened" with the Big Bend and Gannon assets in question but actually benefited since these assets were used to provide reserves, offset emergency purchases, and decrease optional provision purchases and interruptions of interruptible customers.

Q. Does this conclude your testimony?

A. Yes, it does.

TAMPA ELECTRIC COMPANY DOCKET NO. 950379-EI

WITNESS: THOMAS L. HERNANDEZ

EXHIBIT NO.____ (TLH-1)

TAMPA ELECTRIC COMPANY

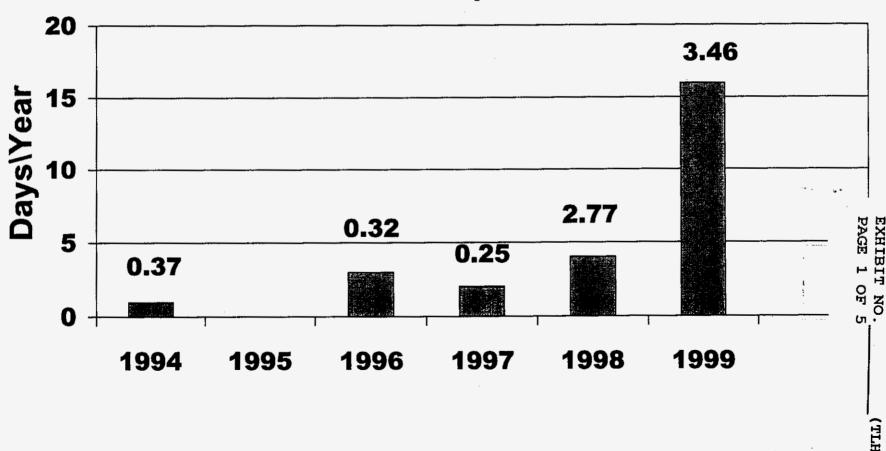
EXHIBIT OF THOMAS L. HERNANDEZ

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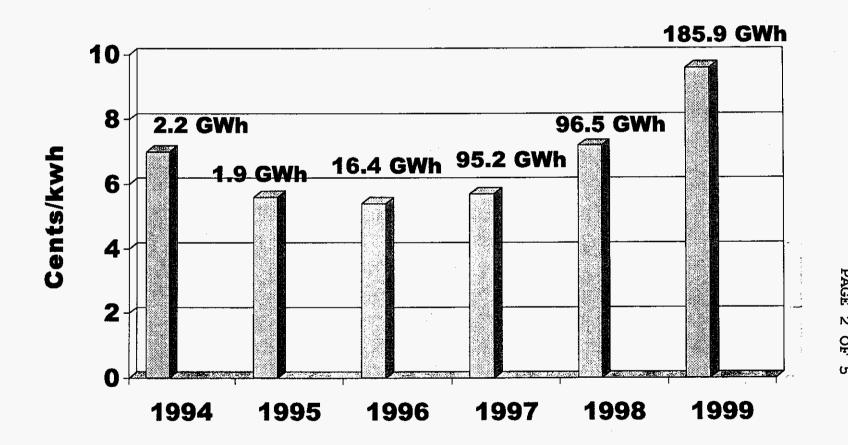
Interruption History

Frequency (days) and Average Duration (hours) of Interruptions



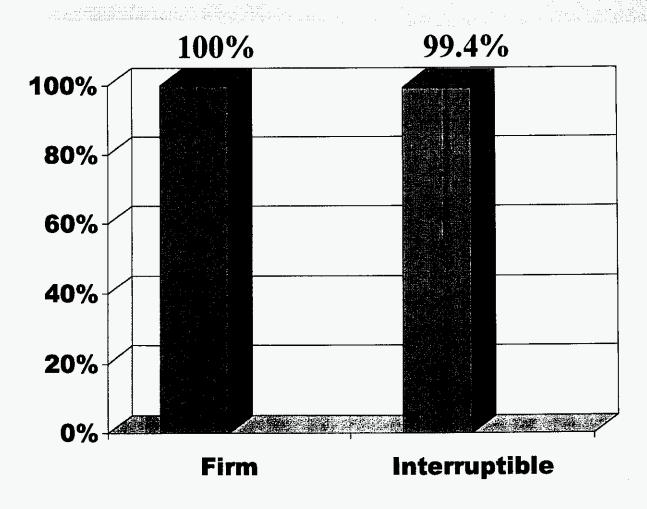
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WITNESS: THOMAS L. HERNANDEZ

Optional Provision Purchased Power and Costs



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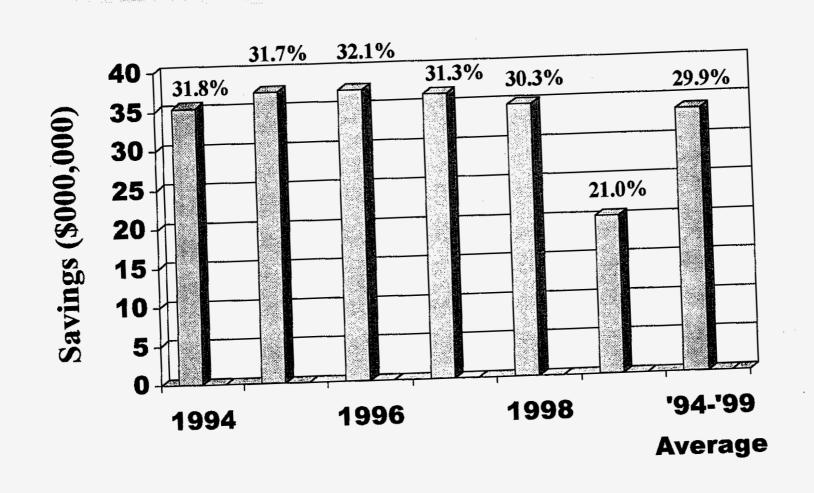
Service Reliability



Source: 1999 Data

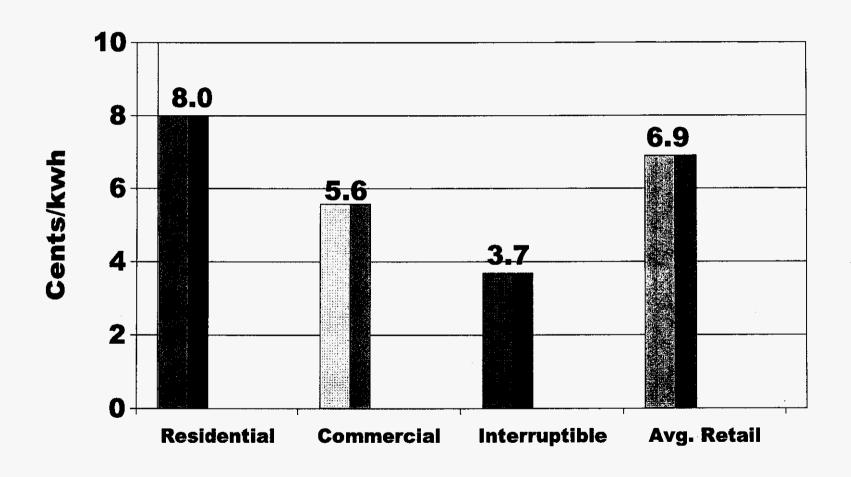
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Firm Service to Interruptible Effective Nominal Savings



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EXHIBIT NO. (TLH-1)

1999 Electric Rates



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