BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: State certification of rural telecommunications carriers pursuant to 47 C.F.R. 54.314. DOCKET NO. 010977-TL ORDER NO. PSC-01-1768-FOF-TL ISSUED: August 30, 2001

The following Commissioners participated in the disposition of this matter:

E. LEON JACOBS, JR., Chairman J. TERRY DEASON LILA A. JABER BRAULIO L. BAEZ MICHAEL A. PALECKI

FINAL ORDER REGARDING RURAL LOCAL EXCHANGE COMPANY CERTIFICATION

BY THE COMMISSION:

On May 23, 2001, the Federal Communications Commission (FCC) released its Fourteenth Report and Order, Twenty-Second Order on Reconsideration, and Further Notice of Proposed Rulemaking in CC Docket No. 96-45, and Report and Order in CC Docket No. 00-256 (hereafter, the RTF order). In this order the FCC modified its rules for providing high-cost interstate universal service support to rural telephone companies, in response to various proposals made previously by the Rural Task Force (RTF); these modified rules applicable to rural carriers are designed to be in place for five years, while the FCC continues to develop a long-term coordinated universal service plan for rural and non-rural carriers.

The RTF submitted its Recommendation to the Federal-State Universal Service Joint Board on September 29, 2000. The RTF consisted of representatives drawn from throughout the telephone industry and their final report, the product of exhaustive deliberations, reflected a consensus proposal. This consensus proposal consists of various modifications to the existing embedded cost methodology used to determine high-cost funding for rural telephone companies; on balance, the effect of these proposals is an increase over the next five years in funding to rural carriers.

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Section 254(e) of the Telecommunications Act of 1996 provides that a carrier that receives universal service support ". . . shall use that support only for the provision, maintenance, and upgrading of facilities and services for which the support is intended." In its Ninth Report and Order in CC Docket No. 96-45, which dealt with high-cost funding for non-rural carriers, the FCC concluded that the purpose of interstate high-cost support was to enable the reasonable comparability of intrastate rates. Since state commissions have primary jurisdiction over intrastate rates, the FCC further concluded that it was reasonable for states to determine whether support was being used in accord with Section Thus, the FCC adopted a rule requiring that states who 254(e). wish for non-rural carriers in their states to receive federal high-cost support must file a certification annually with the FCC and with the Universal Service Administrative Company (USAC). This certification is to state that all federal high-cost funds flowing to non-rural carriers in the state, or to competitive eligible telecommunications carriers requesting support for serving within a non-rural carrier's service area, will be used in a manner that comports with Section 254(e).

In the RTF Order the FCC has now extended the state certification requirement to rural carriers. The key new rule provisions are:

§54.314. State certification of support for rural carriers.

State certification. States that desire rural (a) incumbent local exchange carriers and/or eligible telecommunications carriers serving lines in the service area of a rural incumbent local exchange receive carrier within their jurisdiction to support pursuant to §§54.301, 54.305, and/or 54.307 of this part and/or part 36, subpart F of this chapter must file an annual certification with the Administrator and the Commission stating that all federal high-cost support provided to such carriers within that State will be used only for the provision, maintenance, and upgrading of facilities and services for which the support is intended. . .

> (c) Certification format. A certification pursuant to this section may be filed in the form of a letter from the appropriate regulatory authority for the State, and shall be filed with both the Office of the Secretary of the Commission clearly referencing CC Docket No. 96-45, and with the Administrator of the high-cost universal service support mechanism, on or before the deadlines set forth below in subsection (d). . . .

47 C.F.R. §54.314.

The FCC requires that initial certifications for the first full year, January 1, 2002 - December 31, 2002, must be submitted by October 1, 2001, in order for a rural carrier to be eligible for high-cost universal service support for all of calendar year 2002.

Herein, we address certification of Florida's rural local exchange companies (LECs) for 2002.

We note that unless we submit certifications to the FCC and to USAC by October 1, 2001, Florida's seven rural carriers will receive no interstate high-cost universal service funds during the first quarter of 2002. Furthermore, failure to certify would result in these LECs being denied all support during 2002. With the exception of Frontier, these rural LECs are under intrastate price regulation, and thus, regulatory oversight over their operations is somewhat limited. However, the FCC anticipated that certain state commissions may have restricted authority:

In the case of non-rural carriers, we concluded that states nonetheless may certify to the Commission that a non-rural carrier in the state had accounted to the state commission for its receipt of federal support, and that such support will be "used only for the provision, maintenance and upgrading of facilities and services for which the support is intended." We determined that, in states in which the state commission has limited

> jurisdiction over such carriers, the state need not initiate the certification process itself. . . We conclude that this approach is equally appropriate here with regard to rural carriers and competitive eligible telecommunications carriers serving lines in the service area of a rural local exchange carrier.

RTF Order, ¶188.

Each of the seven Florida rural LECs has submitted an affidavit, Attachments A through G to this Order, which are incorporated by reference herein, in which they have certified that their use of interstate high-cost universal service support received during 2002 will comport with section 254(e) of the Act and applicable FCC rules. Given these LECs' attestations to us of their compliance, we hereby certify to the FCC and to the USAC that these LECs will be using interstate high-cost universal service support in 2002 in a manner that complies with Section 254(e).

It is therefore

ORDERED by the Florida Public Service Commission that we hereby certify that ALLTEL Florida, Inc., Frontier Communications of the South, Inc., Quincy Telephone Company d/b/a TDS Telecom/Quincy, Smart City Telecommunications LLC d/b/a Smart City Telecom, Northeast Florida Telephone Company, Inc., Indiantown Telecommunications Systems, Inc., and GTC, Inc. d/b/a GT Com will be using interstate high-cost universal service support in 2002 in a manner that complies with Section 254(e) of the federal Telecommunications Act of 1996. It is further

ORDERED that Attachments A through G to this Order are incorporated by reference herein. It is further

ORDERED that this docket shall remain open to handle subsequent year's certifications for Florida's rural local exchange companies.

By ORDER of the Florida Public Service Commission this <u>30th</u> Day of <u>August</u>, <u>2001</u>.

BLANCA S. BAYÓ, Director Division of the Commission Clerk and Administrative Services

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NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing or judicial review of Commission orders that is available under Sections 120.57 or 120.68, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing or judicial review will be granted or result in the relief sought.

Any party adversely affected by the Commission's final action in this matter may request: 1) reconsideration of the decision by filing a motion for reconsideration with the Director, Division of the Commission Clerk and Administrative Services, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, within fifteen (15) days of the issuance of this order in the form prescribed by Rule 25-22.060, Florida Administrative Code; or 2) judicial review by the Florida Supreme Court in the case of an electric, gas or telephone utility or the First District Court of Appeal in the case of a water and/or wastewater utility by filing a notice of appeal with the Director, Division of the Commission Clerk and

Administrative Services and filing a copy of the notice of appeal and the filing fee with the appropriate court. This filing must be completed within thirty (30) days after the issuance of this order, pursuant to Rule 9.110, Florida Rules of Appellate Procedure. The notice of appeal must be in the form specified in Rule 9.900(a), Florida Rules of Appellate Procedure.

ATTACHMENT A

<u>AFFIDAVIT</u>

2.

STATE OF ARKANSAS COUNTY OF PULASKI

BEFORE ME, the undersigned authority, appeared Stephen B. Rowell, who deposed and

said:

1. My name is Stephen B. Rowell. 1 am Senior Vice President of ALLTEL Florida, Inc. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.

2. ALLTEL Florida, Inc. hereby certifies that it will only use the federal high-cost support it receives during 2002 for the provision, maintenance and upgrading of facilities and service for which such support is intended as indicated by 47 C.F.R. §54.101.

FURTHER AFFIANT SAYETH NOT.

Stephen B. Rowell, Senior Vice-President

STATE OF ARKANSAS COUNTY OF PULASKI

Acknowledged before me this <u>2</u> day of July, 2001, by Stephen B. Rowell, as Senior Vice-President of ALLTEL Florida, Inc. who is personally known to me or produced identification and who did take an oath.



Glenda L. Printed Name of Notary

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Produced Identification	<i>v</i>
Type of Identification Produced	

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ATTACHMENT B

AFFIDAVIT

1.

STATE OF NEW YORK COUNTY OF MONROE

BEFORE ME, the undersigned authority, appeared Martin Mucci, who deposed and said:

1. My name is Martin Mucci. I am Vice President and Chief Operating Officer of Frontier Communications of the South, Inc. ("Frontier" or the "Company"). I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.

2. Frontier hereby certifies that it will only use the federal high-cost support it receives during 2002 for the provision, maintenance and upgrading of facilities and service for which such support is intended.

FURTHER AFFLANT SAYETH NOT.

La l'inuce

Martin Mucci Vice President and Chief Operating Officer Frontier Communications of the South, Inc.

STATE OF NEW YORK COUNTY OF MONROE

Acknowledged before me this $\cancel{B^{\ddagger}}$ day of July, 2001, by Martin Mucci, as Vice President and Chief Operating Officer of Frontier Communications of the South, Inc., who is personally known to me or produced identification and who did take an oath.

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Printed Name of Notary

Personally Known X______X Produced Identification______ Type of Identification Produced______

ATTACHMENT C

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<u>AFFIDAVIT</u>

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STATE OF WISCONSIN COUNTY OF DANE

BEFORE ME, the undersigned authority, appeared Kevin Hess who deposed and said:

1. My name is Kevin Hess. I am employed by TDS TELECOM, the parent company of Quincy Telephone Company d/b/a TDS TELECOM/Quincy ("TDS" or the "Company") as its Vice President, Government & Regulatory Affairs. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.

2. TDS TELECOM hereby certifies that it will only use the federal high-cost support it receives during 2002 for the provision, maintenance and upgrading of facilities and service for which such support is intended.

FURTHER AFFIANT SAYETH NOT.

Kevin Hess Vice President, Government & Regulatory Affairs

STATE OF WISCONSIN COUNTY OF DANE

Acknowledged before me this 16th day of July, 2001, by Kevin Hess, as Vice President, Government & Regulatory Affairs of TDS TELECOM, parent company of Quincy Telephone Company d/b/a TDS TELECOM/Quincy Telephone, who is personally known to me or produced identification and who did take an oath.

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Lois L. Spath Printed Name of Notary

Personally Known Produced Identification Type of Identification Produced

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ATTACHMENT D

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<u>AFFIDA VIT</u>

7.

STATE OF FLORIDA COUNTY OF ORANGE

BEFORE ME, the undersigned authority, appeared James T. Schumacher, who deposed and said:

1. My name is James T. Schumacher. 1 am employed by Smart City Telecommunications LLC d/b/a Smart City Telecom ("Smart City" or the "Company") as its Vice President, Finance and Administration. 1 am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.

2. Smart City hereby certifies that it will only use the federal high-cost support it receives during 2002 for the provision, maintenance and upgrading of facilities and service for which such support is intended.

FURTHER AFFIANT SAYETH NOT.

madke T. Schumacher

/ice President, Finance and Administration

1. . . .

STATE OF FLORIDA COUNTY OF ORANGE

Acknowledged before me this <u>344</u> day of July, 2001, by James T. Schumacher, as Vice President, Finance and Administration of Smart City Telecommunications LLC d/b/a Smart City Telecom, who is personally known to me or produced identification and who did take an oath.

LYNN B. the Printed Name of Notary

Personally Known

Produced Identification____

Type of Identification Produced____

My Commission CC349931 ins July 23, 2003

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ATTACHMENT E

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<u>AFFIDAVIT</u>

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STATE OF FLORIDA COUNTY OF BAKER

BEFORE ME, the undersigned authority, appeared Leon Conner, who deposed and said:

1. My name is Leon Conner. I am employed by Northeast Florida Telephone Company, Inc. ("Northeast" or the "Company") as its President. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.

2. Northeast hereby certifies that it will only use the federal high-cost support it receives during 2002 for the provision, maintenance and upgrading of facilities and service for which such support is intended.

FURTHER AFFIANT SAYETH NOT.

STATE OF FLORIDA COUNTY OF BAKER

Acknowledged before me this 18th day of July, 2001, by Leon Conner, as President of Northeast Florida Telephone Company, Inc., who is personally known to me or produced identification and who did take an oath.

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ATTACHMENT F

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STATE OF FLORIDA COUNTY OF MARTIN

BEFORE ME, the undersigned authority, appeared Jeffrey S. Leslie, who deposed and

said:

1. My name is <u>Jeffrey S. Leslie</u>. I am employed by Indiantown Telecommunications Systems, Inc. ("ITS" or the "Company") as <u>Chief Financial Officer</u>. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.

2. ITS hereby certifies that it will only use the federal high-cost support it receives during 2002 for the provision, maintenance and upgrading of facilities and service for which such support is intended.

FURTHER AFFIANT SAYETH NOT.

Chief Financial Officer dent ITS Telecommunications Systems, Inc.

STATE OF FLORIDA COUNTY OF MARTIN

MARY ANN HOLT

MR Dip. 4/21/2008 Mr. CC 812933

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Acknowledged before me this <u>16th</u> day of <u>July</u>, 2001, by <u>Jeffrey S. Lestie</u>, as <u>Vice</u> <u>President</u>. <u>Chief Financial Officer</u> of ITS Telecommunications Systems, Inc., who is personally known to me or produced identification and who did take an oath.

Mary Ann Hock

Mary Ann Holt Printed Name of Notary

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ATTACHMENT G

AFFIDAVIT

STATE OF FLORIDA COUNTY OF GULF

BEFORE ME, the undersigned authority, appeared John H. Vaughan, who deposed and

said:

1. My name is John H. Vaughan. I am employed by GTC, Inc. d/b/a GT Com ("GT Com" or the "Company") as its President. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.

2. GT Com hereby certifies that it will only use the federal high-cost support it receives during 2002 for the provision, maintenance and upgrading of facilities and service for which such support is intended.

FURTHER AFFIANT SAYETH NOT.

STATE OF FLORIDA COUNTY OF GULF

Acknowledged before me this 13 day of July, 2001, by John H. Vanghan, as President of GTC, Inc., who is personally known to me or produced identification and who did take an onth.

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