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February 8, 2002

## VIA HAND DELIVERY

Blanca S. Bayo, Director Division of Records and Reporting Betty Easley Conference Center 4075 Esplanade Way Tallahassee, Florida 32399-0870

Re:

Docket No.: 000824-EI

Dear Ms. Bayo:

On behalf of the Florida Industrial Power Users Group (FIPUG), enclosed for filing and distribution are the original and 15 copies of the following:

> Florida Industrial Power Users Group's Request for Confidential Classification and Motion for Protective Order.

Please acknowledge receipt of the above on the extra copy and return the stamped copies to me. Thank you for your assistance.

Sincerely.

Timothy J. Perry

TJP/bae AUS Enclosure CMP COM CTR ECR GCL

FPSC-BUREAU OF RECORDS

### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Review of Florida Power Corporation's earnings, including effects of proposed acquisition of Florida Power Corporation by Carolina Power Corporation by Carolina Power & Light

Docket No.: 000824-EI Filed: February 8, 2002

## FLORIDA INDUSTRIAL POWER USERS GROUP'S REQUEST FOR CONFIDENTIAL CLASSIFICATION AND MOTION FOR PROTECTIVE ORDER

The Florida Industrial Power Users Group (FIPUG), pursuant to Rule 25-22.006, Florida Administrative Code, files its Request for Confidential Classification and Motion for Protective Order as to the materials described herein. In support thereof, FIPUG states:

- 1. On January 18, 2002, FIPUG filed the Intervenor Testimony of Thomas J. Regan of PotashCorp (PCS). On the same day, FIPUG filed its Notice of Intent to Request Confidential Classification for this testimony.
- 2. The confidential portions of Mr. Regan's testimony contain information specifically related to the conduct of PCS' business. PCS considers this information to be confidential, proprietary business information. The confidential information is related to the conduct of PCS business affairs including the number of people employed, the cost to provide electric power to its facilities, and the type of service PCS receives from Florida Power Corporation (FPC). The information is governed by a Protective Agreement between the parties. A more specific description of this information is contained in Attachment A.
- 3. Section 366.093, Florida Statutes, provides an exemption from the disclosure requirements of section 119.07, Florida Statutes, when disclosure of confidential business information

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FPSC-COMMISSION CLERK

would "cause harm to the . . . company's business operations. . . . " Disclosure of the PCS confidential information would harm its business operations by placing details of its operations and business decisions in the public domain. Accordingly, the information should be exempt from the public disclosure requirements of section 119.07, Florida Statutes.

- 4. FIPUG and PCS treat the information for which confidential classification is sought as private and confidential.
- 5. Appended hereto as Attachment B are two copies of the requested documents with the confidential information redacted.
- 6. Appended hereto as Attachment C is a sealed envelope containing one copy of the documents including the material which is confidential and proprietary.

WHEREFORE, based on the foregoing, FIPUG moves the Commission to enter an order declaring the information described above to be confidential, proprietary business information that is not subject to public disclosure.

John W. McWhirter, Jr.

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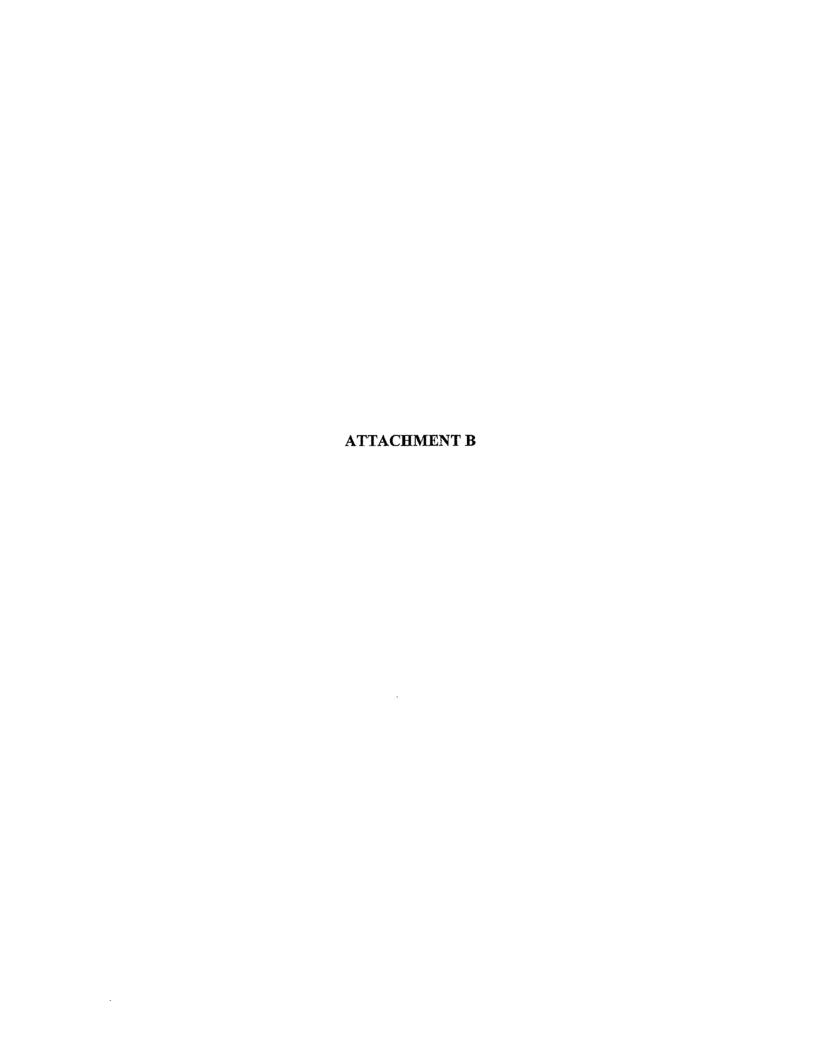
## ATTACHMENT A

## REQUEST FOR CONFIDENTIAL CLASSIFICATION OF INTERVENOR TESTIMONY OF THOMAS J. REGAN DOCKET NO. 000824-EI

## **Explanation of Proprietary Information**

1. The information provided in Mr. Regan's testimony contains confidential, proprietary business information regarding the number of people employed by PCS, the cost to provide electric power to its facilities, and the type of service it receives from FPC. This information is related to PCS's ongoing business affairs and can be used by PCS's competitors to harm its competitive interests. Section 366.093, Florida Statutes, allows for an exemption from the disclosure requirements of section 119.07, Florida Statutes, when disclosure would "cause harm to the . . . company's business operations. . . . " Therefore, the information should be shielded from disclosure pursuant to section 119.07, Florida Statutes and section 24(a), Art. 1 of the State Constitution.

Page No.	<u>Line</u>	Reason
2	14	1
2	15	1
3	07	1
3	08	1
3	11	1
3	17	1
7	09-11	1



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## BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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COMMISSION CLERK

In re: Review of Florida Power Corporation's earnings, including effects of proposed acquisition of Florida Power Corporation by Carolina Power & Light

Docket No.: 000824-EI Filed: January 18, 2002

# INTERVENOR TESTIMONY OF THOMAS J. REGAN ON BEHALF OF THE FLORIDA INDUSTRIAL POWER USERS GROUP

**PUBLIC VERSION** 

FPSC-BUREAU OF RECORDS

## BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

Docket No.: 000824-EI

Filed: January 18, 2002

In re: Review of Florida Power Corporation's earnings, including effects of proposed acquisition of Florida Power Corporation by Carolina Power Corporation by Carolina Power & Light

Corporation by Carolina Power & Light

INTERVENOR TESTIMONY OF THOMAS J. REGAN
ON BEHALF OF THE FLORIDA INDUSTRIAL POWER USERS GROUP

**PUBLIC VERSION** 

Q.	State your name and business address.
A.	My name is Thomas J. Regan. My business address is:
	PotashCorp 1101 Skokie Blvd., Suite 400 Northbrook, Il. 60062
Q.	Briefly describe your professional and educational background and your
	work experience.
A.	I have a Bachelor of Science degree in Chemical Engineering from Pennsylvania
	State University granted in 1968. I have done graduate work in Finance at
	Marietta College, Ohio University, West Virginia University, and McNeese State.
	I have also attended an Executive Management program at Columbia University.
	I have been involved in the mining and chemical business for 33 years, with
	principal participation in the manufacturing and mining operations. Primary
	responsibilities include ensuring site contribution to profitability and cost control.
Q.	What is your position with PCS Phosphate (PCS) and what are your duties in
•	that position?
A.	I am President of PCS Phosphate division. My principal responsibilities are for
	all of the operating locations, including the facilities at White Springs. Therefore,
	I have responsibility for the safety, environmental, quality, and cost performance
	of each of these locations.
Q.	What is the purpose of your testimony?
A.	The purpose of my testimony is to describe PCS and its operations and to advise
	the Commission of the dramatic effect that granting FPC's rate design request as
	A. Q. A. Q.

Introduction

1		to the IS-1 rate will have on PCS operations in Florida. I will describe the
2		possible repercussions of the proposed FPC rate structure changes on our
3		business.
4		Potash Corporation of Saskatchewan's (PCS) Operations
5	Q.	Please describe PCS and its operations.
6	A.	PCS Phosphate is a division of PCS Corporation, whose other divisions include
7		PCS Potash, PCS Nitrogen, and PCS Sales. By capacity, PCS Corporation is the
8		world's largest potash manufacturer, the third largest nitrogen manufacturer, and
9		the third largest phosphate manufacturer (according to page 1 of the "PotashCorp
10		2000 Annual Report").
11	Q.	Describe PCS' operations in the FPC territory.
12	A.	PCS Phosphate has one manufacturing facility in White Springs, Florida, at which
13		it conducts both mining and chemical processing operations, and employs
14		approximately people. It makes a property and sales tax contribution to the
15		local and state economy of more than per year.
16	Q.	In addition to Florida, where else does PCS have operations?
17	A.	PCS Phosphate has a similar manufacturing facility in Aurora, N.C., and animal
18		feed manufacturing locations in North Carolina, Illinois, Nebraska and Brazil.
19		Other PCS divisions have locations throughout the U.S., Canada, and South
20		America. PCS competes for sales on a world-wide basis.
21		Effect of FPC's Proposal on PCS

Under what rate schedule does PCS currently rake service from FPC?

22

Q.

1	A	PCS takes service primarily under FPC's IS-1 (in my testimony the use of "IS-1"
2		is meant to include "IST-1" as well) tariff, but also has a cogeneration (from
3		waste heat) plant that receives some power under a SS-2 tariff.
4	Q.	FPC has proposed to eliminate the IS-1 tariff. What effect will this have on
5		PCS?
6	A.	PCS' White Springs facility has estimated that elimination of the IS-1 tariff will
7		result in an increase in its total annual power bill of approximately - more
8		than per year. This assumes current operating levels, which are
9		significantly lower than historical averages due to current market conditions. If
10		year 2000 (a more representative year) electrical consumption is used, the cost
11		increases by more than per year.
12	Q.	How does elimination of the IS-1 rate interact with other FPC rate increases
12 13	Q.	How does elimination of the IS-1 rate interact with other FPC rate increases that have recently occurred?
	<b>Q</b> . A.	
13		that have recently occurred?
13 14		that have recently occurred?  When the base rate increase FPC proposes, including the elimination of the IS-1
13 14 15		that have recently occurred?  When the base rate increase FPC proposes, including the elimination of the IS-1 rate, is combined with the escalation in the fuel portion of FPC's rates since April
13 14 15 16		that have recently occurred?  When the base rate increase FPC proposes, including the elimination of the IS-1 rate, is combined with the escalation in the fuel portion of FPC's rates since April 1999, the White Springs facility's \$/MWH costs will have risen by approximately
13 14 15 16		that have recently occurred?  When the base rate increase FPC proposes, including the elimination of the IS-1 rate, is combined with the escalation in the fuel portion of FPC's rates since April 1999, the White Springs facility's \$/MWH costs will have risen by approximately in less than three years. Since electrical power is a major component of our
13 14 15 16 17		that have recently occurred?  When the base rate increase FPC proposes, including the elimination of the IS-1 rate, is combined with the escalation in the fuel portion of FPC's rates since April 1999, the White Springs facility's \$/MWH costs will have risen by approximately in less than three years. Since electrical power is a major component of our mining costs, as well as our chemical processing costs, this represents a major
13 14 15 16 17 18		that have recently occurred?  When the base rate increase FPC proposes, including the elimination of the IS-1 rate, is combined with the escalation in the fuel portion of FPC's rates since April 1999, the White Springs facility's \$/MWH costs will have risen by approximately in less than three years. Since electrical power is a major component of our mining costs, as well as our chemical processing costs, this represents a major impact on our profitability and our ability to continue operations or expand in

savings. These potential savings coupled with the fact that fuel costs, interest

costs, and investors' expectations of return on their common stock have declined dramatically in the last year led our forecasters to logically assume that electric rates should go down. Instead FPC's proposals would significantly increase our costs.

Q.

Α.

I am advised that last November the Florida Public Service Commission reversed its prior determination that FPC hold some \$113 million in excess profits subject to refund. It first reduced the sum to \$97 million, then ruled that FPC could keep that amount if it wanted to bring earnings in line by rapidly writing down a major portion of its recently acquired Tiger Bay generating plant. PCS is a captive customer of FPC. While we strongly promote giving our exclusive electricity supplier a fair return on its invested capital, we also believe that as long as FPC is under government protection from the kind of competition we industrial customers face, excess profits should be returned to FPC's customers, based on their consumption.

# What impact do electric power costs have on PCS' decisions regarding whether to operate a facility in Florida?

Electrical power cost is factored into our economic evaluations when we are determining whether to start up recently idled facilities such as our White Springs Suwannee River Chemical Complex, ramp up production of operating facilities such as our White Springs Swift Creek Mine, or build new plants in the state. These types of evaluations compare the economics of increasing production at White Springs versus using or expanding our facility in North Carolina. If the IS-1 rate is eliminated as FPC proposes, any plans for future production increases in

- Florida, including restarting idled plants, would be at a further competitive disadvantage when compared to North Carolina in regards to power costs.
- Q. In its sales forecast, FPC has projected a decline in consumption by industrial customers. Can you comment on that from PCS' perspective?

A.

It is my understanding that one of the arguments FPC has made in support of the elimination of the IS-1 rate is that it is not cost-effective. Some of the largest industrial customers on FPC's system are phosphate companies like ourselves, whose industry is experiencing a downturn. Using the last year's electrical consumption data is not representative of normal usage. Using the average consumption for the last ten years would be more appropriate. We fully expect our cyclical industry to rebound.

In addition, if industrial power consumption has decreased during a period in 2000-2001 when power bill off-peak fuel costs rose 25% and on-peak fuel costs rose 54%, what will happen when power bills significantly rise again due to elimination of IS-1? Normal economic models would predict that industrial consumption will further decline, i.e., Florida jobs will be lost as companies reduce or eliminate operations in the state. My understanding is that industrial customers are already less than 10% of FPC's customer base. If FPC is trying to drive this percentage down even further, with the concomitant job loss and revenue loss to the state, elimination of the IS-1 rate schedule will further their goal, by crippling PCS in Florida.

Q. From your observation of the operation of similar domestic and foreign electric suppliers do you believe that the prices you pay should be cost-effective for FPC?

Α.

This is a question better answered by our rate consultants, but I can give you our management's perspective on the issue. I am advised that one of the underlying assumptions for determining whether interruptible rates are cost-effective is that firm service is a viable option. We believe that assumption is seriously flawed, because it presupposes that we industrial customers would be able to pay higher firm rates when we are struggling under current competitive pressures. It also presents a conundrum: "the higher firm rates are set, the greater will be the loss on non-firm rates." If general revenues are reduced, as we believe they should be, perhaps IS-1 will again become cost-effective under FPC's analysis. PCS would like to have affordable firm service.

Our company and other industrial companies long ago recognized the difficulty in remaining competitive under firm rates, and so went to interruptible rates, despite the disruptions to our operations. We have also already changed operations at our plants to lower electrical costs, in order to remain competitive. We have even added self-generation capability to defray electrical costs, at a significant capital and maintenance investment. Despite these changes, some phosphate companies have already gone out of the mining business in Florida because they could no longer compete. For these reasons, it is not viable to assume in the cost-effectiveness analysis that industrial customers could pay firm rates, without significantly affecting consumption.

1	Q.	Do you have additional objection to the conclusion that the 18 rates are not
2		cost-effective?
3	A.	Yes. The cost-effectiveness test gives no consideration to the fact that non-firm
4		customers currently constitute 78% of FPC's winter reserve margin. We believe
5		the incentive to assume this risk is insufficient. The test also does not consider
6		the fact that since the last rate case our service is not subject just to the need of
7		FPC's firm customers, but to the need of all firm customers throughout the state.
8	Q.	Do you benefit from time of day pricing?
9	A.	Yes, but less so than in the past.
10		
11		
12	Q.	How does the current IS-1 rate, which FPC proposes to eliminate, compare
13		with similar rates at other PCS plants?
14	A.	Even the current rate is higher. The FPC IS-1 rate is at a significant competitive
15		disadvantage, for example, when compared to the rate under which our facility in
16		Aurora, N.C. operates. It is indeed ironic that the merger resulted in lowered rates
17		due to savings in North Carolina, but potential increases in Florida. The
18		circumstance provides an economic incentive to move parts of our load to North
19		Carolina, to the economic detriment of our small north Florida community and to
20		the consumers of Florida Power who benefit from the revenue our company
21		provides to the system.
22	Q.	What should the Commission do in this case in regard to FPC's request that

the IS-1 rate be eliminated?

- A. As the IS-1 rate is the best rate currently available, we ask that it not be eliminated as FPC proposes, in order to help keep the small percentage of remaining industrial customers in FPC's service territory viable.
- 4 Q. Does that conclude your testimony at this time?
- 5 A. Yes.

### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing PUBLIC Intervenor Testimony of Thomas J. Regan on Behalf of the Florida Industrial Power Users Group has been furnished by (\*) hand delivery and U.S. Mail to the following this 18<sup>th</sup> day of January, 2002:

(\*)Mary Anne Helton Adrienne Vining Division of Legal Services Public Service Commission 2540 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

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Attorneys for the Florida Industrial Power Users Group



### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing Florida Industrial Power Users Group's Request for Confidential Classification and Motion for Protective Order has been furnished by (\*) hand delivery, or U.S. Mail to the following this <u>8th</u> day of February, 2002:

(\*)Mary Anne Helton Adrienne Vining Division of Legal Services Public Service Commission 2540 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

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