### State of Florida



# Public Service Commission

CAPITAL CIRCLE OFFICE CENTER ● 2540 SHUMARD OAK BOULEVARD TALLAHASSEE, FLORIDA 32399-0850

-M-E-M-O-R-A-N-D-U-M-

**DATE:** JUNE 6, 2002

TO: DIRECTOR, DIVISION OF THE COMMISSION

ADMINISTRATIVE SERVICES (BAYÓ)

FROM: DIVISION OF COMPETITIVE MARKETS & ENFORCEMENT (DOWDS)

OFFICE OF THE GENERAL COUNSEL (B.KEATING)

RE: DOCKET NO. 010977-TL - STATE CERTIFICATION OF RURAL

TELECOMMUNICATIONS CARRIERS PURSUANT TO 47 C.F.R. 54.314.

AGENDA: 06/18/02 - REGULAR AGENDA - FINAL AGENCY ACTION

INTERESTED PERSONS MAY PARTICIPATE

CRITICAL DATES: NONE

SPECIAL INSTRUCTIONS: NONE

FILE NAME AND LOCATION: S:\PSC\CMP\WP\010977-2.RCM

#### CASE BACKGROUND

Section 254(e) of the Telecommunications Act of 1996 provides that a carrier that receives universal service support ". . . shall use that support only for the provision, maintenance, and upgrading of facilities and services for which the support is intended." Order, Fourteenth Report and Twenty-Second its Order on Reconsideration, and Further Notice of Proposed Rulemaking in CC Docket No. 00-256 (the Rural Task Force Order; hereafter, the RTF Order) the Federal Communications Commission (FCC) modified its rules pertaining to the provision of high-cost support for rural telephone companies. In addition, the FCC adopted a rule requiring that states who wish for rural carriers in their territory to receive federal high-cost support must file a certification annually with the FCC and with the Universal Service Administrative Company (USAC). This certification is to state that all federal high-cost funds flowing to rural carriers in the state, or to any competitive eligible telecommunications carriers requesting support

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for serving within a rural carrier's service area, will be used in a manner that comports with section 254(e). The rule provisions are:

§54.314. State certification of support for rural carriers.

- (a) State certification. States that desire rural incumbent local exchange carriers and/or eligible telecommunications carriers serving lines in the service area of a rural incumbent local exchange carrier within their jurisdiction to receive support pursuant to §§54.301, 54.305, and/or 54.307 of this part and/or part 36, subpart F of this chapter must file an annual certification with the Administrator and the Commission stating that all federal high-cost support provided to such carriers within that State will be used only for the provision, maintenance, and upgrading of facilities and services for which the support is intended. . .
- (c) Certification format. A certification pursuant to this section may be filed in the form of a letter from the appropriate regulatory authority for the State, and shall be filed with both the Office of the Secretary of the Commission clearly referencing CC Docket No. 96-45, and with the Administrator of the high-cost universal service support mechanism, on or before the deadlines set forth below in subsection (d). . . .

The FCC requires that certifications for the funding year January 1, 2003 - December 31, 2003, must be submitted by October 1, 2002, in order for a rural carrier to be eligible for high-cost universal service support for all of calendar year 2003.

This recommendation pertains to the Commission's certification of Florida's rural LECs for 2003.

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#### **DISCUSSION OF ISSUES**

ISSUE 1: Should the Commission certify to the FCC and to USAC that for the year 2003 ALLTEL Florida, Inc., Frontier Communications of the South, Inc., GTC, Inc., Indiantown Telecommunications Systems, Inc., Northeast Florida Telephone Company, TDS Telecom, and Smart City Telecom will only use the federal high-cost support they receive for the provision, maintenance and upgrading of facilities and services for which the support is intended?

**RECOMMENDATION:** Yes. (DOWDS)

STAFF ANALYSIS: As indicated in the Case Background, unless the Commission submits certifications to the FCC and to USAC by October 1, 2002, Florida's seven rural carriers will receive no interstate high-cost universal service funds during the first quarter of 2003, and may forego all support if certification from the FPSC is not eventually submitted. Other than Frontier, these rural LECs are under intrastate price regulation and thus this commission's regulatory oversight over their operations is somewhat limited. However, the FCC anticipated that certain state commissions may have restricted authority:

In the case of non-rural carriers, we concluded that states nonetheless may certify to the Commission that a non-rural carrier in the state had accounted to the state commission for its receipt of federal support, and that such support will be "used only for the provision, maintenance and upgrading of facilities and services for which the support is intended." We determined that, in states in which the state commission has limited jurisdiction over such carriers, the state need not initiate the certification process itself. . . . We conclude that this approach is equally appropriate here with regard to rural carriers and competitive eligible telecommunications carriers serving lines in the service area of a rural local exchange carrier. (RTF Order, ¶188)

Each of the seven Florida rural LECs has submitted an affidavit (see Attachments A through G) in which they have certified that their use of interstate high-cost universal service support

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received during 2003 will comport with section 254(e) of the Act and applicable FCC rules. Staff notes that this procedure is identical to that followed for funding year 2002, the first year that FPSC certification was required. Given these LECs' certifications, staff again recommends that the Commission certify to the FCC and to the USAC that these LECs will be using interstate high-cost universal service support in 2003 in a manner that complies with section 254(e).

### ISSUE 2: Should this docket be closed?

**RECOMMENDATION**: No. This docket should remain open in order to deal with future certification of rural telephone companies. (B.KEATING)

STAFF ANALYSIS: Under the FCC's rule 54.314, state commission certification that their rural LECs will use interstate high-cost universal service support in a manner that comports with section 254(e) will need to be addressed once a year. We anticipate that in subsequent years, Florida's rural LECs who continue to desire to receive interstate high-cost universal service support will again submit affidavits to this Commission; such affidavits would need to be received on a schedule that allows for an order to be issued and forwarded with a letter to the FCC and the USAC prior to October 1. Accordingly, staff believes it is appropriate for this docket to remain open to handle subsequent year's certifications.

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ATTACHMENT A

DATE: JUNE 6, 20	)02 <u>AF</u> )	FIDAVIT	
STATE OF NEW YOU	<b>\</b>	Husa	(e. ) and, who deposed and said:
BEFORE ME,	the undersigned author	ity, appeared Sugar	, who deposed and said:
Company and am aut	horized to give this aff	idavit on behalf of th	ontier Communications of the one of the an officer of the e Company. This affidavit is ertification as contemplated in
	provision, maintenance		l high-cost support it receives cilities and service for which
FURTHER AI	•	Dys (4)	Sayre, Assistant Secretary ons of the South, Inc.
STATE OF NEW YOU COUNTY OF TWO			
Clasistany Secreta of Fro	before me this 20 ontier Communications and who did take an oa	of the South, Inc., who	2, by Mugg C. Sayr, as o is personally known to me or
	_	NOTARY PUBLIC	HOLLY M. JAMES Notery Public, State of New York Qualified in Monroe County My Commission Expires Nov. 30, 2002
	,	Printed Name of Notary	
		sonally Known/_5 d Identification	years
	Figuree	a racininteation	

Type of Identification Produced

#### ATTACHMENT B

### AFFIDAVIT

# STATE OF FLORIDA COUNTY OF ORANGE

BEFORE ME, the undersigned authority, appeared James T. Schumacher, who deposed and said:

- 1. My name is James T. Schumacher. I am employed by Smart City Telecommunications LLC d/b/a Smart City Telecom ("Smart City" or the "Company") as its Vice-President Finance and Administration. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.
- 2. Smart City hereby certifies that it will only use the federal high-cost support it receives during 2003 for the provision, maintenance and upgrading of facilities and service for which support is intended.

FURTHER AFFIANT SAYETH NOT.

James T. Schumacher, Vice-President –
Finance and Administration

STATE OF FLORIDA COUNTY OF ORANGE

Acknowledged before me this Administration of April, 2002, by James T. Schumacher, as Vice-President – Finance and Administration of Smart City Telecommunications LLC d/b/a Smart City Telecom, who is personally known to me or produced identification and who did take an oath.

	hym B. Hall	
	NOTARY PUBLIC	
Lynn B Hall  May + My Commission CC649931  Expires July 23, 2003	LYNN B. HALL	
Expires July 23, 2003	Printed Name of Notary	
	Personally Known	
Pro	oduced Identification	
Type of Ide	ntification Produced	

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# **AFFIDAVIT**

ATTACHMENT C

DATE: JUNE 6, 2002 STATE OF FLORIDA COUNTY OF BAKER

BEFORE ME, the undersigned authority, appeared Leon Conner, who deposed and said:

- 1. My name is Leon Conner. I am employed by Northeast Florida Telephone Company, Inc. ("Northeast" or the "Company") as its President. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.
- 2. Northeast hereby certifies that it will only use the federal high-cost support it receives during 2003 for the provision, maintenance and upgrading of facilities and services for which such support is intended.

FURTHER AFFIANT SAYETH NOT.

Leon Conner, President

STATE OF FLORIDA COUNTY OF BAKER

Acknowledged before me this 10<sup>th</sup> day of April, 2002, by Leon Conner, as President of Northeast Florida Telephone Company, Inc., who is personally known to me or produced identification and who did take an oath.

NOTARY PUBLIC

Eileen Stovely

MY COMMISSION & CC770365 EXPIRES

August 25, 2002

BONDED THRU TROY FAIN INSURANCE, INC

Personally Known
Produced Identification
Type of Identification Produced

# **AFFIDAVIT**

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# STATE OF ARKANSAS COUNTY OF PULASKI

said:

BEFORE ME. the undersigned authority, appeared Stephen B. Rowell, who deposed and

- 1. My name is Stephen B. Rowell. I am Senior Vice President of ALLTEL Florida, Inc. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.
- 2. ALLTEL Florida. Inc. hereby certifies that it will only use the federal high-cost support it receives during 2003 for the provision, maintenance and upgrading of facilities and service for which such support is intended as indicated by 47 C.F.R. §54.101.

FURTHER AFFIANT SAYETH NOT.

Stephen B. Rowell, Senior Vice President

# STATE OF ARKANSAS COUNTY OF PULASKI

Acknowledged before me this 12th day of April, 2002 by Stephen B. Rowell, as Senior Vice President of ALLTEL Florida, lnc. who is personally known to me or produced identification and who did take an oath.

NOTARY PUBLIC

SANDRA JEAN WOOD

Printed Name of Notary

Personally Known

Produced Identification

Type of Identification



# **AFFIDAVIT**

ATTACHMENT E

STATE OF FLORIDA COUNTY OF MARTIN

BEFORE ME, the undersigned authority, appeared <u>Jeff Leslie</u>, who deposed and said:

- 1. My name is <u>leff Leslie</u>. I am employed by Indiantown Telecommunications Systems, Inc. ("ITS" or the "Company") as <u>Chief Financial Officer</u>. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.
- 2. ITS hereby certifies that it will only use the federal high-cost support it receives during 2003 for the provision, maintenance and upgrading of facilities and service for which such support is intended.

FURTHER AFFIANT SAYETH NOT.

Chief Financial Officer

ITS Telecommunications Systems, Inc.

### STATE OF FLORIDA COUNTY OF MARTIN

Acknowledged before me this 17th day of April, 2002, by JEFF LESLIE, as C.F.c. of ITS Telecommunications Systems, Inc., who is personally known to me or produced identification and who did take an oath.
MARY ANN HOLT  My Comm Exp. 4/21/2003  No. CC: E12935  PAFersonally Known [1] Other I.D.  Mary Ann Holt  MARY ANN HOLT  Printed Name of Notary
Personally Known
Produced Identification
Type of Identification Produced

### ATTACHMENT F

#### **AFFIDAVIT**

# STATE OF WISCONSIN' COUNTY OF DANE

BEFORE ME. the undersigned authority, appeared Kevin Hess who deposed and said:

- 1. My name is Kevin Hess I am employed by TDS TELECOM, the parent company of Quincy Telephone Company d/b/a TDS TELECOM/Quincy ("TDS" or the "Company") as its Vice President, Government and Regulatory Affairs. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.
- 2. TDS TELECOM hereby certifies that it will only use the federal high-cost support it receives during 2003 for the provision, maintenance and upgrading of facilities and service for which such support is intended.

FURTHER AFFIANT SAYETH NOT.

Revin Hess

Vice President, Government & Regulatory Affairs

STATE OF WISCONSIN COUNTY OF DANE

Acknowledged before me this <u>/ & th</u> day of April, 2002, by Kevin Hess, as Vice President, Government & Regulatory Affairs of TDS TELECOM d/b/a TDS TELECOM/Quincy Telephone, who is personally known to me or produced identification and who did take an oath.

NOTARY PUBLIC

Lois L. Spath

Printed Name of Notary

Personally Known

Produced Identification

Type of Identification Produced

# **AFFIDAVIT**

# STATE OF FLORIDA COUNTY OF GULF

BEFORE ME, the undersigned authority, appeared John H. Vaughan, who deposed and said:

- 1. My name is John H. Vaughan, I am employed by GTC, Inc. d/b/a GT Com ("GT Com" or the "Company") as its President. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.
- 2. GT Com hereby certifies that it will only use the federal high-cost support it receives during 2003 for the provision, maintenance and upgrading of facilities and service for which such support is intended.

FURTHER AFFIANT SAYETH NOT.

lohn H. Vaughan, President

STATE OF FLORIDA COUNTY OF GULF

Acknowledged before me this 19<sup>th</sup> day of April, 2002, by John H. Vaughan, as President of GTC, Inc., who is personally known and who did take an oath.

Rebecca H Bateman My Commission CC84 1083 Expires July 12, 2003

Notary Public

Rebecca H. Bateman

Notary Seal