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March 19, 2003

Mrs. Blanca S. Bayo, Director Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399

Dear Mrs. Bayo:

RE: Investigation into the establishment of operations support systems permanent performance measures for incumbent local exchange telecommunications companies (BellSouth Track)

Docket No. 000121A-TL

AT&T Communications of the Southern States, LLC hereby files the original and 15 copies of the attached courtesy copy of the "Response of AT&T Communications of the Southern States, LLC, MCIWorldCom and Birch Telecom of the South, Inc. to BellSouth's Motion to Establish Industry Taskforce and Suspend New Measure P-11" filed on March 11, 2003 with the Georgia Public Service Commission in Docket No. 7892-U.

Please stamp the extra copy and return to Lisa Riley in the enclosed envelope. Thank you and please contact Ms. Riley on 404-810-7812 if there are any questions regarding this matter.

Sincerely,

Virginia Tate

Enclosures

cc: Parties of Record



Suzanne W. Ockleberry Senior Regulatory Attorney Law & Government Affairs Suite 8100 1200 Peachtree Street, N.E Atlanta, GA 30309-3579 404 810-7175 FAX 404 877-7645 sockleberry@att.com

March 11, 2003

#### BY HAND DELIVERY

Mr. Reece McAlister Executive Secretary Georgia Public Service Commission 244 Washington Street Atlanta, GA 30334-5701

Re: Performance Measurements for Telecommunications Interconnection, Unbundling and Resale; Docket 7892-U

Dear Mr. McAlister:

Enclosed please find an original and fifteen (15) copies of "Response of AT&T Communications of the Southern States, LLC, MCIWorldCom and Birch Telecom of the South, Inc. to BellSouth's Motion to Establish Industry Taskforce and Suspend New Measure P-11" in the above-referenced docket.

I have also enclosed a diskette containing the document. After filing the originals, please return two additional copies stamped "filed".

Thank you for your assistance in this matter.

Very truly yours,

Suzanne W. Ockleberry

Enclosures

cc: Parties of Record



# BEFORE THE GEORGIA PUBLIC SERVICE COMMISSION

Performance Measurements for	)	
Telecommunications Interconnection,	)	Docket No. 7892-U
Unbundling and Resale	)	

RESPONSE OF AT&T COMMUNICATION OF THE SOUTHERN STATES, LLC, MCIWorldCom and BIRCH TELECOM OF THE SOUTH, INC TO BELLSOUTH'S MOTION TO ESTABLISH AN INDUSTRY TASKFORCE AND TO SUSPEND NEW MEASURE P-11

COME NOW AT&T Communications of the Southern States, LLC, MCI Worldcom and Birch Telecom of the South, Inc. (jointly referred to herein as "the CLECs") and provide this response to BellSouth's Motion to Establish an Industry Taskforce and to Suspend New Measure P-11.

On February 20, 2003 BellSouth filed a "Motion to Establish an Industry Taskforce and to Suspend New Measure P-11 (Service Order Accuracy)." BellSouth argues that these actions are necessary because of problems implementing the Commission ordered service order accuracy measurement. Further, BellSouth asks the Commission to suspend the new P-11 measurement and maintain the old P-11 measurement (including the old remedy structure) until the implementation issues can be addressed by the Taskforce and implemented by BellSouth. Although CLECs agree in part with BellSouth's Motion, the Commission should adopt the following CLEC modifications to BellSouth's proposal as more fully outlined below: 1) require BellSouth to provide the CLECs with actual P-11 results (including raw data) to enable CLECs to fully participate in the industry workshops; 2) establish a firm deadline for implementation of the revised P-11 measure with appropriate penalties if BellSouth misses that deadline; and 3) modify the previous P-11 measurement to require BellSouth

to only sample partially mechanized orders and pay the appropriate Tier 1 remedies for service order errors identified by CLECs until such time that a revised P-11 measurement can be implemented.

# A. BACKGROUND OF MEASUREMENT P-11

During the latest six-month review of the SQM, CLECs and BellSouth collaboratively developed the P-11 measurement that was recently ordered by the Commission. At that time, the parties negotiated many aspects of the new measurement including which fields could and could not be measured electronically, which is provided for in the new P-11 measure. During the negotiations, BellSouth indicated that extra time would be needed to determine if the fields requested by the CLECs to be included in the measure could be measured electronically. The parties also outlined the areas of agreement and the few areas of disagreement in filings with this Commission that were made during the first quarter of 2002 (See BellSouth February 1, 2002 filing in this docket). BellSouth even proposed how long it would take it to automate the comparison process for the selected fields, an interval which the CLECs did not oppose. Clearly, the collaborative process should have prevented the type of implementation problems BellSouth now complains about.

Despite the agreement the parties had reached regarding P-11, BellSouth filed a Motion, which was granted on November 14, 2002, seeking to have the Commission modify the staff proposal. In a Motion for Reconsideration, Birch provided documentation that all parties had already agreed to the measurement and that BellSouth's request to change the measurement at the 11<sup>th</sup> hour was contrary to that agreement. The Commission granted Birch's Motion on January 24, 2003.

Because of the extensive amount of time the parties have spent negotiating which fields are measured in P-11 and BellSouth's previous attempt to unilaterally change what had already been agreed to for this measure, the CLECs meet BellSouth's claims of troubles implementing these fields with skepticism. Nevertheless, the CLECs agree to work collaboratively with BellSouth to properly implement the measurement. However, the Commission should order the following guidelines to allow for full participation by CLECs in ensuring that P-11 is implemented in a timely manner.

### **B.** CLEC PROPOSAL

The BellSouth proposal requests that an industry Taskforce be formed<sup>1</sup> and that the taskforce submit a recommendation to the Commission for consideration within sixty (60) days. BellSouth also proposes that the previous service order accuracy measurement be retained until the new measure can be implemented. BellSouth's pleading attempts to draw parallels to Verizon's implementation of a similar measurement. BellSouth claims to have held discussions with Verizon about the problems encountered with the implementation of a similar measure in New York.<sup>2</sup> However, in it's pleading, BellSouth fails to disclose the fact that SBC has had a very similar measure in place in Texas for over two years. In fact, the Georgia and Verizon projects to automate comparison of

<sup>1</sup> Many CLECs have already agreed to participation in the Taskforce and the first meeting is scheduled for Wednesday, March 12, 2003.

<sup>&</sup>lt;sup>2</sup> The Commission should take note that CLEC participants in the New York task force are bound by a non-disclosure agreement with Verizon and that any discussion in the Carrier Working Group (CWG), beyond those summarized in the status report on the group's website

<sup>(</sup>http://www.dps.state.ny.us/97c0139 CWG.htm) or debated in public comments on non-consensus issues cannot be discussed outside of the CWG. Verizon, according to the 3/6/03 status report has been asked to provide a deadline for automating its sampling process at the 3/20/03 monthly CWG meeting. That meeting has since been moved to 3/18/03.

fields are less expansive than the automation implemented by SBC in Texas.<sup>3</sup> The Commission should reject any subtle attempt by BellSouth to plant a seed that this measurement, as ordered, is impossible to implement.

As the latest six-month review collaborative workshops demonstrated, BellSouth (and many CLEC) participants are oftentimes the policy spokespersons who do not know exactly how BellSouth conducts business at the operational level. While this level of participation may work for negotiating some of the high level, theoretical SQM details, BellSouth is requesting that this Taskforce examine the intricate details of a specific measurement. Thus, the Taskforce discussions need to be more than theoretical discussions. Specifically, the CLECs request that BellSouth provide the Taskforce participants with actual P-11 results (including raw data) of CLEC production orders for February 2003 as if the measurement had been implemented (including the problems identified in BellSouth's motion). This data will allow CLECs to have the knowledge and data necessary to discuss any implementation problems and possible solutions to such problems with BellSouth. Absent the data, CLECs are only able to discuss the measurement at a theoretical level and are placed at serious disadvantage when negotiating any changes to the measurement.

<sup>&</sup>lt;sup>3</sup> The Verizon New York measure originally involved a manual comparison of a sample of LSRs (a statistically valid sample of 400 non-flow through LSRs for UNE-P, Resale and Other UNE centers) that were compared to the service orders entered by Verizon representatives. An October 29,2001 order in Case 97-C-0139 which ruled on consensus and non-consensus changes to the NY metric guidelines, memorialized VZ's agreement that "the service order accuracy metric will reflect testing for all orders when the next industry local service order electronic protocol (LSOG4) is implemented in February 2002." (pgs. 5-6). The Verizon taskforce that BellSouth discusses in the pleading was established to identify which fields from the LSR, beyond those used in the sampling process today could be measured electronically.

<sup>&</sup>lt;sup>4</sup> Each CLEC would only receive its own company data.

Next, to alleviate any concerns that BellSouth's request for an Industry Task Force is simply a delay tactic because BellSouth did not like the preliminary results for the measure, the CLECs request that the Commission establish a firm deadline for the implementation of the revised P-11. Since BellSouth has completed much of the computer programming for this measurement, the new measurement should be implemented no later than thirty (30) days after the Commission Order ruling on the Industry Task Force's recommendation. If BellSouth fails to meet this deadline, this Commission should subject BellSouth to penalties, as the Commission deems appropriate.

Finally, the CLECs request that the Commission modify the prior P-11 measurement (BellSouth requested that the old measure remain in place in its entirety). The Commission Order included two fundamental changes to P-11 that are important and need to be implemented now. First, the new measurement focuses solely on partially mechanized CLEC orders – that is, orders that are placed electronically by the CLEC but due to BellSouth's Operational Support System limitations are handled manually by BellSouth. These partially mechanized orders are much more likely to contain human errors because BellSouth service representatives must retype the CLEC orders to be accepted by BellSouth legacy systems (as opposed to orders that are fully mechanized and are not touched by human hands). The previous P-11 measurement included a sample of all CLEC LSRs regardless of how they are handled by BellSouth – even though a subset of those LSRs should not ever be changed because they flow through

<sup>&</sup>lt;sup>5</sup> BellSouth should have known about implementation problems long before February 20<sup>th</sup>. Yet, BellSouth waited until this date, which was slightly more than a week before the new business rule was to take affect, to file its Motion.

(fully mechanized) to BellSouth's ordering systems.<sup>6</sup> Consistent with the concept of the new measurement business rules concept and retaining the sampling methodology from the old business rule, BellSouth should only include partially mechanized orders for the interim months that the new P-11measurement is not reported.<sup>7</sup> The remedy structure for Tier 2 damages would largely remain the same as the previous SQM required. The only difference is that if the benchmark is not met, the sample results would be multiplied by the total volume of partially mechanized LSRs instead of all orders as required by the previous SQM.

The second fundamental change to P-11 was that remedies were added to the Tier 1 level. The CLECs believe this important change carries the appropriate incentive for BellSouth to correct any service order accuracy problems. Therefore, until such time that a revised P-11 can be implemented. BellSouth should be required to compensate CLECs at the appropriate Tier 1 level for any service order errors that are identified and reported by each CLEC. Because the CLEC proposal of self-policing BellSouth differs from the current process of BellSouth self reporting, there should not be any forgiveness in the benchmark. Tier 1 remedies should be applied to all service order errors in the agreed upon field that are identified by the CLECs.

This 11<sup>th</sup> day of March, 2003.

#### **CLEC COALITION**

<sup>&</sup>lt;sup>6</sup> Verizon's order accuracy metric (OR-6) has always excluded flow through orders from the calculation, and the current Texas metric (12.1) disaggregates the results for flow through and non-flow through orders.

<sup>&</sup>lt;sup>7</sup> Because this change will only result in reducing the amount of manual work BellSouth would have to conduct, it should not cause any additional problems or penalties for BellSouth.

Suzanne W. Ockleberry

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# CERTIFICATE OF SERVICE Docket 7892-U

I hereby certify that on January 30, 2002, I served copies of the foregoing "Response of AT&T Communications of the Southern States, LLC, MCIWorldCom and Birch Telecom of the South, Inc. to BellSouth's Motion to Establish Industry Taskforce and Suspend New Measure P-11" by placing a copy of same in prepaid envelopes, addressed to all parties of record in this proceeding, and by depositing said envelopes and their contents in the United States Mail in Atlanta, Georgia.

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This 11<sup>th</sup> day of March, 2003.

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Suzanne W. Ockleberry

## **CERTIFICATE OF SERVICE**

**I HEREBY CERTIFY** that a true and correct copy of the foregoing has been furnished by U.S. mail on this 19<sup>th</sup> day of March 2003 to:

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