State of Florida



Public Service Commission

CAPITAL CIRCLE OFFICE CENTER • 2540 SHUMARD OAK BOULEVARD
TALLAHASSEE, FLORIDA 32399-0850

-M-E-M-O-R-A-N-D-U-M

DATE:

JUNE 19, 2003

TO:

DIRECTOR, DIVISION OF THE COMMISSION CLERK

ADMINISTRATIVE SERVICES (BAYÓ)

FROM:

DIVISION OF COMPETITIVE MARKETS & ENFORCEMENT (DOWD

DIVISION OF EXTERNAL AFFAIRS (FOGLEMAN)

OFFICE OF THE GENERAL COUNSEL (B. KEATING)

RE:

DOCKET NO. 010977-TL - STATE CERTIFICATION OF RURAL

TELECOMMUNICATIONS CARRIERS PURSUANT TO 47 C.F.R. 54.314.

AGENDA:

07/01/03 - REGULAR AGENDA - PROPOSED AGENCY ACTION -

INTERESTED PERSONS MAY PARTICIPATE

CRITICAL DATES: NONE

SPECIAL INSTRUCTIONS: NONE

FILE NAME AND LOCATION: S:\PSC\CMP\WP\010977-3.RCM

CASE BACKGROUND

Section 254(e) of the Telecommunications Act of 1996 provides that a carrier that receives universal service support ". . . shall use that support only for the provision, maintenance, and upgrading of facilities and services for which the support is intended." Fourteenth Report and Order, Twenty-Second Reconsideration, and Further Notice of Proposed Rulemaking in CC Docket No. 00-256 (the Rural Task Force Order; hereafter, the RTF Order) the Federal Communications Commission (FCC) modified its rules pertaining to the provision of high-cost support for rural telephone companies. In addition, the FCC adopted a rule requiring that states who wish for rural carriers in their territory to receive federal high-cost support must file a certification annually with the FCC and with the Universal Service Administrative Company (USAC). This certification is to affirm that the federal high-cost funds flowing to rural carriers in the state, or to any competitive eliqible telecommunications carriers seeking support DOCUMENT MUMBER-DATE

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for serving customers within a rural carrier's service area, will be used in a manner that comports with Section 254(e). The rule provisions are:

§54.314. State certification of support for rural carriers.

- State certification. States that desire rural (a) incumbent local exchange carriers and/or eliqible telecommunications carriers serving lines in the service area of a rural incumbent local exchange within their jurisdiction to carrier support pursuant to §§54.301, 54.305, and/or 54.307 of this part and/or part 36, subpart F of this chapter must file an annual certification with the Administrator and the Commission stating that all federal high-cost support provided to such carriers within that State will be used only for the provision, maintenance, and upgrading of facilities and services for which the support is intended. . .
- (c) Certification format. A certification pursuant to this section may be filed in the form of a letter from the appropriate regulatory authority for the State, and shall be filed with both the Office of the Secretary of the Commission clearly referencing CC Docket No. 96-45, and with the Administrator of the high-cost universal service support mechanism, on or before the deadlines set forth below in subsection (d). . .

The FCC requires that certifications for the next calendar funding year must be submitted by the preceding October 1; thus, in order for a rural carrier to be eligible for high-cost universal service support for all of calendar year 2004, certification must be submitted by October 1, 2003.

This recommendation pertains to the Commission's certification of Florida's rural LECs for 2004.

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DISCUSSION OF ISSUES

ISSUE 1: Should the Commission certify to the FCC and to USAC that for the year 2004 ALLTEL Florida, Inc., Frontier Communications of the South, Inc., GTC, Inc., Indiantown Telecommunications Systems, Inc., Northeast Florida Telephone Company, TDS Telecom, and Smart City Telecom will only use the federal high-cost support they receive for the provision, maintenance and upgrading of facilities and services for which the support is intended?

RECOMMENDATION: Yes. (DOWDS, FOGLEMAN)

STAFF ANALYSIS: As noted in the Case Background, unless the Commission submits certifications to the FCC and to USAC by October 1, 2003, Florida's seven rural carriers will receive no interstate high-cost universal service funds during the first quarter of 2004, and could forego all federal support if certification from the FPSC is not eventually submitted. Other than Frontier, these rural LECs are under intrastate price regulation; thus, this commission's regulatory oversight over their operations is somewhat limited. However, the FCC anticipated that certain state commissions may have restricted authority:

In the case of non-rural carriers, we concluded that states nonetheless may certify to the Commission that a non-rural carrier in the state had accounted to the state commission for its receipt of federal support, and that such support will be "used only for the provision, maintenance and upgrading of facilities and services for which the support is intended." We determined that, in states in which the state commission has limited jurisdiction over such carriers, the state need not initiate the certification process itself. . . . We conclude that this approach is equally appropriate here with regard to rural carriers and competitive eligible telecommunications carriers serving lines in the service area of a rural local exchange carrier. (RTF Order, ¶188)

As has been done the past few years, each of the seven Florida rural LECs has provided the Commission with an affidavit (see Attachments A through G) in which they have certified that their use of interstate high-cost universal service support received during 2004 will comport with Section 254(e) of the Act and applicable FCC rules. Staff notes that this procedure is identical

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to that followed for funding years 2002 and 2003. Given these LECs' certifications, staff again recommends that the Commission certify to the FCC and to the USAC that these LECs will be using interstate high-cost universal service support in 2004 in a manner that complies with Section 254(e).

ISSUE 2: Should this docket be closed?

RECOMMENDATION: No. This docket should remain open in order to deal with future certification of rural telephone companies. (B.KEATING)

STAFF ANALYSIS: Under the FCC's rule 54.314, state commission certification that their rural LECs will use interstate high-cost universal service support in a manner that comports with Section 254(e) will need to be addressed once a year. We anticipate that in subsequent years, Florida's rural LECs who continue to desire to receive interstate high-cost universal service support will again submit affidavits to this Commission; such affidavits would need to be received on a schedule that allows for an order to be issued and forwarded with a letter to the FCC and the USAC prior to October 1. Accordingly, staff believes it is appropriate for this docket to remain open to handle subsequent year's certifications.

STATE OF ARKANSAS COUNTY OF PULASKI

said:

BEFORE ME, the undersigned authority, appeared Stephen B. Rowell, who deposed and

- My name is Stephen B. Rowell. I am Senior Vice President of ALLTEL Florida, Inc. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.
- ALLTEL Florida, Inc. hereby certifies that it will only use the federal high-cost support it
 receives during 2004 for the provision, maintenance and upgrading of facilities and
 service for which such support is intended as indicated by 47 C.F.R. §54.101.

FURTHER AFFIANT SAYETH NOT.

Steplen B. Rowell, Senior Vice President

STATE OF ARKANSAS COUNTY OF PULASKI

Acknowledged before me this 15th day of April, 2003 by Stephen B. Rowell, as Senior Vice President of ALLTEL Florida, Inc. who is personally known to me or produced identification and who did take an oath.

My Comm. Expires
9-1-2011
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NOTARY PUBLIC

SANDRA JEAN WOOD

Printed Name of Notary

Personally Known
Produced Identification
Type of Identification

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DOCKET NO. 010977-TL

AFFIDAVIT

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STATE OF WISCONSIN COUNTY OF DANE

BEFORE ME, the undersigned authority, appeared Kevin Hess who deposed and said:

- 1. My name is Kevin Hess I am employed by TDS TELECOM, the parent company of Quincy Telephone Company d/b/a TDS TELECOM/Quincy ("TDS" or the "Company") as its Vice President, Government and Regulatory Affairs. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.
- 2. TDS TELECOM hereby certifies that it will only use the federal high-cost support it receives during 2004 for the provision, maintenance and upgrading of facilities and service for which such support is intended.

FURTHER AFFIANT SAYETH NOT.

Kevin Hess

Vice President, Government & Regulatory Affairs

STATE OF WISCONSIN COUNTY OF DANE

Acknowledged before me this Lth day of April, 2003, by Kevin Hess, as Vice President, Government & Regulatory Affairs of TDS TELECOM d/b/a TDS TELECOM/Quincy Telephone, who is personally known to me or produced identification and who did take an oath.

GRANT B. SPELLMEYER
NOTARY PUBLIC
STATE OF WISCONSIN

Grant B. Spellurger
Printed Name of Notary

Personally Known
Produced Identification

Type of Identification Produced

STATE OF FLORIDA COUNTY OF GULF

BEFORE ME, the undersigned authority, appeared John H. Vaughan, who deposed and said:

- 1. My name is John H. Vaughan. I am employed by GTC, Inc. d/b/a GT Com ("GT Com" or the "Company") as its President. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.
- GT Com hereby certifies that it will only use the federal high-cost support it receives during 2004 for the provision, maintenance and upgrading of facilities and service for which such support is intended.

FURTHER AFFIANT SAYETH NOT.

John H. Vaughan, President

STATE OF FLORIDA COUNTY OF GULF

Acknowledged before me this 214 day of April, 2003, by John H. Vaughan, as President of GTC, Inc., who is personally known and who did take an oath.

Rebecca H Bateman

My Commission CC841083

Expires July 12, 2003

Notary Public Rebecca H. Bateman

Notary Seal

AT ACHMENT D

AFFIDAVIT

STATE OF FLORIDA COUNTY OF ORANGE

BEFORE ME, the undersigned authority, appeared James T. Schumacher, who deposed and said:

- 1. My name is James T. Schumacher. I am employed by Smart City Telecommunications LLC d/b/a Smart City Telecom ("Smart City" or the "Company") as its Vice-President Finance and Administration. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.
- 2. Smart City hereby certifies that it will only use the federal high-cost support it receives during 2004 for the provision, maintenance and upgrading of facilities and service for which such support is intended.

FURTHER AFFIANT SAYETH N	James T. Schumacher, Vice-President – Finance and Administration
STATE OF FLORIDA COUNTY OF ORANGE	
Vice-President - Finance and Administration	day of April, 2003, by James T. Schumacher, as ion of Smart City Telecommunications LLC d/b/a Smar me or produced identification and who did take an oath.
Lynn B Hall	NIMB. Hell NOTARY PUBLIC
Expires July 23 2003	LYNN R HAU Printed Name of Notary
Prod	Personally Known

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STATE OF FLORIDA COUNTY OF BAKER

BEFORE ME, the undersigned authority, appeared Leon Conner, who deposed and said:

- 1. My name is Leon Conner. I am employed by Northeast Florida Telephone Company, Inc. ("Northeast" or the "Company") as its President. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.
- 2. Northeast hereby certifies that it will only use the federal high-cost support it receives during 2004 for the provision, maintenance and upgrading of facilities and services for which such support is intended.

FURTHER AFFIANT SAYETH NOT.

Leon Conner, President

STATE OF FLORIDA COUNTY OF BAKER

Acknowledged before me this 29th day of April, 2003, by Leon Conner, as President of Northeast Florida Telephone Company, Inc., who is personally known to me or produced identification and who did take an oath.

MOTARY PUBLIC
Jeanette C Easterday
MY COMMISSION & CC697482 DOMES
April 20, 2004
BOWOLD THE UTION FAMILY DOMES

Personally Known X
Produced Identification
Type of Identification Produced



<u>AFFIDAVIT</u>

STATE OF FLORIDA COUNTY OF MARTIN

BEFORE ME, the undersigned authority, appeared <u>Jeffrey S. Leslie</u>, who deposed and said:

- 1. My name is <u>Jeffrey S. Leslie</u>. I am employed by Indiantown Telecommunications Systems, Inc. ("ITS" or the "Company") as <u>Chief Financial Officer</u>. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.
- 2. ITS hereby certifies that it will only use the federal high-cost support it receives during 2004 for the provision, maintenance and upgrading of facilities and service for which such support is intended.

FURTHER AFFIANT SAYETH NOT.

Vice President, Chief Pinancial Officer ITS Telecommunications Systems, Inc.

STATE OF FLORIDA COUNTY OF MARTIN

Acknowledged before me this 28th day of May, 2003, by Jeffrey S. Leslie, as Vice President, Chief Financial Officer of ITS Telecommunications Systems, Inc., who is personally known to me or produced identification and who did take an oath.

	Mary Ann Hour	
Convenience & DOCOCCESS Expires 4/21/2007 Bonded Brough	Mary Ann Holt Printed Name of Notary	
(RCO-130-4384) Plorids Notary Asen., Inc.	Personally Known	
	Produced Identification	
_		
Type of Identification Produced		



STATE OF NEW YORK COUNTY OF MONROE

FURTHER AFFIANT SAYETH NOT.

BEFORE ME, the undersigned authority, appeared Gregg C. Sayre, who deposed and said:

- 1. My name is Gregg C. Sayre. I am employed by Frontier Communications of the South, Inc. ("Frontier" or the "Company") as Associate General Counsel. I am an officer of the Company and am authorized to give this affidavit on behalf of the Company. This affidavit is being given to support the Florida Public Service Commission's certification as contemplated in 47 C.F.R. §54.314.
- Frontier hereby certifies that it will only use the federal high-cost support it receives during 2003 for the provision, maintenance and upgrading of facilities and service for which such support is intended.

NA

	Gregg C Sayre
	Associate General Counsel
	Frontier Communications of the South, Inc.
STATE OF NEW YORK COUNTY OF MONROE	
~	day of June, 2003, by Gregg C. Sayre, as Associate as of the South, Inc., who is personally known to me or both.
	7/4/20
	NOTARY PURIS
	NOTARY PUBLIC HOLLY M. JAMES Notary Public, State of New York Qualified in Monne County
	Printed Name of Notary My Commission Expires Nov. 30,
-	ersonally Known
	ed Identification
Type of Identifi	ication Produced