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November 26, 2003

## BY HAND DELIVERY

Ms. Blanca Bayó, Director Division of Records and Reporting Room 110, Easley Building Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, Florida 32399-0850

Re: Docket Nos. 030867-TL, 030868-TL, 030869-TL, and 030961-TI

Dear Ms. Bayó:

Enclosed for filing on behalf of AT&T Communications of the Southern States, LLC are an original and fifteen copies of the Rebuttal Testimony of Richard T. Guepe on behalf of AT&T Communications of the Southern States, LLC in the above referenced dockets.

Please acknowledge receipt of these documents by stamping the extra copy of this letter "filed" and returning the same to me.

Thank you for your assistance with this filing.

Sincerely yours,

Floyd R Sel

FRS/amb Enclosures

cc: Parties of Record

### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing has been served on the following parties by U. S. Mail this 26<sup>th</sup> day of November, 2003.

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Floyd R. Self-

# BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition by Verizon Florida Inc. to reform intrastate network access and basic local telecommunications rates in accordance with Section 364.164, Florida Statutes.	) ) Docket No. 030867-TL )
In re: Petition by Sprint-Florida, Incorporated to reduce intrastate switched network access rates to interstate parity in revenue-neutral manner pursuant to Section 364.164(1), Florida Statutes.	) ) Docket No. 030868-TL )
In re: Petition for implementation of Section 364.164, Florida Statutes, by rebalancing rates in a revenue-neutral manner through decreases in intrastate switched access charges with offsetting rate adjustments for basic services, by BellSouth Telecommunications, Inc.	) ) ) ) Docket No. 030869-TL ) ) )
In re: Flow-through of LEC Switched Access Reductions by IXCs, Pursuant to Section 364.163(2), Florida Statutes	) ) ) Docket No. 030961-TI )

# REBUTTAL TESTIMONY OF RICHARD T. GUEPE

ON BEHALF OF AT&T COMMUNICATIONS OF THE SOUTHERN STATES, LLC

November 26, 2003

1		REBUTTAL TESTIMONY OF
2		RICHARD T. GUEPE
3		ON BEHALF OF
4		AT&T COMMUNICATIONS OF THE SOUTHERN STATES, LLC
5		
6		Dockets Nos. 030867-TP, 030868-TP, 030869-TP and 030961-TI
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8	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS FOR THE
9		RECORD.
10	A.	My name is Richard T. Guepe. My business address is 1200 Peachtree Street,
11		Atlanta, Georgia, 30309.
12		
13 14	Q.	ARE YOU THE SAME RICHARD GUEPE THAT PROVIDED TESTIMONY EARLIER IN THIS PROCEEDING?
15	A.	Yes.
16		
17	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?
18	A.	The purpose of my testimony is to respond to the direct testimony of Bion Ostrander
19		filed on behalf of the Office of Public Counsel. Mr. Ostrander suggests that the flow
20		through requirements of the Telecompetition Act of 2003 (the 2003 Act) provide the
21		means to re-regulate the already-competitive long distance industry in Florida. Such
22		action is contrary to the deregulatory nature of the Act.
23		
24	Q.	SPECIFICALLY WHICH ISSUES DO YOU ADDRESS?

1	A.	I address Issues 6 and 7.	Dr. John Mayo will address Issues 8, 9 and 10 on behalf of
2		AT&T.	

3

- 4 Q. DO YOU AGREE WITH MR. OSTRANDER'S SUGGESTIONS ON WHAT
- 5 MATERIALS SHOULD ACCOMPANY THE IXC FLOWTHROUGH
- 6 TARIFFS?
- 7 A. No.

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# 9 Q. WHY NOT?

10 A. Mr. Ostrander proposes much more stringent requirements on the level and detail of
11 information to be provided by IXCs than the 2003 Act requires. The 2003 Act
12 recognizes the competitive nature of the long distance business by reducing the
13 amount of regulation applicable to this portion of the industry. Mr. Ostrander's
14 suggestions are inconsistent with the spirit of the 2003 Act by requesting that IXCs
15 provide information that is more consistent with rate of return type regulation. If
16 adopted, they would impose additional burdensome requirements on IXCs.

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# Q. WHAT DO YOU MEAN BY MORE STRINGENT REQUIREMENTS?

A. Mr. Ostrander is requesting that IXCs provide specific information on average revenue per minute for both residential and business customers, reductions by type of service, as well as specific revenue data for business and residential customers. These types of requirements are not specified in the statute and are unnecessary in the regulation of an already-competitive market.

# Q. WHAT DOES THE STATUTE REQUIRE?

A. The statute requires three (3) items with respect to access flow-through: First, IXCs should demonstrate that their revenues are reduced consistent with the amount of reductions they receive in access charges; second, that reductions are made for the benefit of residential and business customers; and third, that any in-state connection fee be eliminated no later than July 2006. Any further requirements as proposed by Mr. Ostrander are more stringent than the statute requires and are unnecessary under the statute.

Q. MR. OSTRANDER INDICATES THAT HIS RECOMMENDATIONS ARE CONSISTENT WITH THE STAFF'S RECOMMENDATION IN THIS DOCKET AND THAT THEY SIMPLY "CLARIFY" THE STAFF'S PROPOSAL. DO YOU AGREE?

A. No. Mr. Ostrander's proposal goes well beyond the recommendations proposed by staff without any justification as to why such additional materials and calculations are necessary. His proposal also goes far beyond anything required under the statute. Mr. Ostrander appears to be arbitrarily selecting information that he would like to see without explaining the benefits of placing such onerous requirements on carriers. As indicated by the majority of witnesses filing testimony on this issue<sup>1</sup>, the IXCs should

<sup>&</sup>lt;sup>1</sup> For example, Sprint witness Kapka states "Sprint recommends that each carrier required to file a flow-through tariff meet with the Commission Staff and explain the particular approach that the carrier plans to take. The Commission should not attempt to mandate some sort of cookie cutter approach but rather leave it up to the competitive market to determine what particular approach makes sense to each provider..." (Direct testimony p. 5-6). And BellSouth Long Distance witness Henson states "Responsive filings should include tariffs that reduce rates and thus reflect the anticipated access charge reductions that each intrastate interexchange

be given the maximum amount of flexibility to implement the flow through, as long as it is consistent with the statute. To do otherwise unnecessarily regulates an already- competitive market and constrains market forces which will ensure that customers receive the benefits of the access reductions.

A.

# Q. MR. OSTRANDER SUGGESTS THE IXC TARIFF REDUCTIONS MUST BE EFFECTIVE SIMULTANEOUS WITH THE APPROVED ILEC ACCESS RATE REDUCTIONS. IS THIS NECESSARY?

No. Non-simultaneous tariffs will not harm consumers. A competitive market, and there is no dispute that the long distance market in Florida is competitive, will provide consumer benefit beyond any regulatory decree. The interstate long distance market provides ample evidence. As shown in the annual FCC report "Reference Book of Rates, Price Indices and Household Expenditures for Telephone Service" released July 15, 2003, competition, left to its own devices, has driven down the average rate for interstate long distance. During the period from 1992 to 2001 (the period covered in this portion of the report), the interstate revenue per minute from toll calls decreased by \$.07. The FCC Trends in Telephone Service Report released August 7, 2003, shows the interstate charges for switched access decreased by less than \$.053 for this period. This demonstrates the competitive market ensured the benefits of access reductions were more than returned to consumers. There is no evidence that the results in Florida would be contrary to this outcome. As such, it simply is not necessary for any tariffs to be effective simultaneously. Once the ILEC

telecommunications company will receive. Each carrier may also file a statement of the total revenue reduction anticipated by such company".

1		access reductions are filed and the actual new rates known, IXCs need sufficient time
2		to calculate their access savings, determine their rate reductions and prepare tariffs for
3		filing. The Commission should allow IXCs 60 days from the ILEC tariff filing date
4		of access reductions to file any tariff revisions that may be required.
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6	Q.	DOES THIS CONCLUDE YOUR-REBUTTAL TESTIMONY?
7	A.	Yes.