AUSLEY & MCMULLEN

ATTORNEYS AND COUNSELORS AT LAW

227 SOUTH CALHOUN STREET P.O. BOX 391 (ZIP 32302) TALLAHASSEE, FLORIDA 32301 (850) 224-9115 FAX (850) 222-7560

December 27, 2005

HAND DELIVERED

050958-EI

Ms. Blanca S. Bayo, Director Division of Commission Clerk and Administrative Services Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Re: Petition of Tampa Electric Company for approval of a new environmental program for cost recovery through the Environmental Cost Recovery Clause

Dear Ms. Bayo:

Enclosed for filing in the above-styled matter are the original and fifteen (15) copies of Tampa Electric Company's Petition for approval of a new environmental compliance program – Big Bend Flue Gas Desulfurization ("FGD") System Reliability for cost recovery through the Environmental Cost Recovery Clause.

Please acknowledge receipt and filing of the above by stamping the duplicate copy of this letter and returning same to this writer.

Thank you for your assistance in connection with this matter.

Sincerely,

James D. Beasley

JDB/pp Enclosure

> DOCUMENT NUMBER-DA 1 1 9 0 7 DEC 27 FPSC-COMMISSION CLE

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition of Tampa Electric Company for approval of a new environmental program for cost recovery through the Environmental Cost Recovery Clause.

DOCKET NO. <u>05</u> FILED: December 27, 2005

PETITION OF TAMPA ELECTRIC COMPANY FOR APPROVAL OF A NEW ENVIRONMENTAL PROGRAM FOR COST RECOVERY <u>THROUGH THE ENVIRONMENTAL COST RECOVERY CLAUSE</u>

Tampa Electric Company ("Tampa Electric" or "the company"), by and through its undersigned counsel, and pursuant to Section 366.8255, Florida Statutes, and Florida Public Service Commission ("Commission") Order Nos. PSC-94-0044-FOF-EI and PSC-94-1207-FOF-EI, hereby petitions this Commission for approval of a new environmental compliance program – Big Bend Flue Gas Desulfurization ("FGD") System Reliability for cost recovery through the Environmental Cost Recovery Clause ("ECRC"). In support thereof the company says:

1. Tampa Electric is an investor-owned electric utility subject to the Commission's jurisdiction pursuant to Chapter 366, Florida Statutes. Tampa Electric serves retail customers in Hillsborough and portions of Polk, Pinellas and Pasco Counties in Florida. The company's principal offices are located at 702 North Franklin Street, Tampa, Florida 33602.

2. The persons to whom all notices and other documents should be sent in connection with this docket are:

Lee L. Willis James D. Beasley Ausley & McMullen Post Office Box 391 Tallahassee, FL 32302 (850) 224-9115 (850) 222-7952 (fax) Angela Llewellyn Administrator, Regulatory Coordination Tampa Electric Company Post Office Box 111 Tampa, FL 33601 (813) 228-1752 (813) 228-1770 (fax) 3. On December 16, 1999 Tampa Electric and the Florida Department of Environmental Protection ("DEP") entered into a Consent Final Judgment ("CFJ"). On February 29, 2000 the United States Environmental Protection Agency ("EPA") initiated a Consent Decree ("CD") with Tampa Electric in the Federal District Court. Both the CFJ and the CD ("Orders") embody the resolutions between the agencies and Tampa Electric stemming from disputed issues surrounding Tampa Electric's maintenance practices to its Big Bend and Gannon Stations that were alleged to be in violation of the EPA's New Source Review rules and New Source Performance Standards currently codified in Title I of the Clean Air Act Amendments of 1990. The Orders have been previously provided to the Commission in Tampa Electric's petition filed in Docket No. 000685-EI.

4. Paragraphs 29, 30, 36 and 40 of the CD require Tampa Electric to operate the FGD system for each of the units at Big Bend Station at all times subject to certain specifically defined exceptions contained in Paragraphs 29 and 30, as reflected in Exhibit A to this petition.

5. Paragraph 36 of the CD requires Tampa Electric to declare in writing whether the Big Bend Station units shall continue combustion of coal, repower or shutdown. The declaration date for Big Bend Units 1 through 3 is May 1, 2007. Tampa Electric complied with this requirement by submitting a declaratory letter to EPA dated August 19, 2004 indicating Big Bend Station will continue to be fired by coal. Attached as Exhibit B to this petition is a copy of the declaratory letter.

6. With Tampa Electric having declared that it will continue to burn coal at Big Bend Station, Paragraph 40 of the CD identifies operational parameters relative to SO₂ emissions for the Big Bend Units 1 through 3. Those operational parameters are set out in Exhibit C to this petition.

7. In summary, Tampa Electric is required to operate the FGD systems at Big Bend Station whenever coal is combusted in the units with few exceptions. The compliance dates for the strictest operational characteristics are January 1, 2010 for Big Bend Unit 3 and January 1, 2013 for Big Bend Units 1 and 2.

8. In order to meet the more stringent FGD system operations and timing requirements of the CD, Tampa Electric engaged an experienced consulting firm, Sargent & Lundy, to assist with the performance of a comprehensive study designed to identify the appropriate plans for the FGD systems at Big Bend Station. Attached as Exhibit D is a document entitled Big Bend Station Flue Gas Desulfurization System Reliability Study ("Study") that contains the results of the evaluation performed by Tampa Electric and Sargent & Lundy. The Study addressed two analyses. The first analysis identified those projects that were necessary to maintain reliable FGD system performance with minimal unit outages subsequent to the 2009 and 2012 CD deadlines that terminate the ability to operate the generating units de-integrated from the FGD systems. The second analysis determined if the company should initiate these projects concurrently with the installation of selective catalytic reduction ("SCR") systems on the generating units. The installation of the SCRs was previously approved by the Commission in Docket Nos. 040750-EI and 041376-EI. The results of the Study clearly indicate the costeffective projects that are necessary to reliably maintain FGD system operations after the 2009 and 2012 CD deadlines should be initiated concurrently with the SCR installations as opposed to waiting until a later project start date that is closer to the compliance dates.

9. Tampa Electric anticipates the recovery of costs for this overall environmental program to be generated from three sources, namely, base rates, the approved ECRC program entitled Big Bend FGD 1 and 2, and the new program entitled Big Bend Flue Gas

Desulfurization System Reliability. This Petition seeks approval of recovery, through the ECRC, of the costs associated with the new Big Bend Flue Gas Desulfurization System Reliability program. Attached as Exhibit E is a delineation of the individual project costs associated with the three recovery mechanisms.

Qualifications and Estimated Expenditures for ECRC Recovery

, i

10. The costs Tampa Electric will incur for the Big Bend Flue Gas Desulfurization System Reliability program meet the ECRC recovery criteria established by this Commission in Docket No. 930613-EI, Order No. PSC-94-0044-FOF-EI in that:

- (a) all expenditures will be prudently incurred after April 13, 1993;
- (b) the activities are legally required to comply with a governmentally imposed environmental regulation enacted, became effective, or whose effect was triggered after the company's last test year upon which rates are based; and
- (c) none of the expenditures are being recovered through some other cost recovery mechanism or through base rates.

13. The specific costs for which Tampa Electric is seeking ECRC recovery are for the capital expenditures associated with the engineering, procurement and construction associated with the Big Bend FGD System Reliability program. The capital expenditure projection for the program is \$12,734,000. The aforementioned Exhibit E and Table 2 on page 28 of the Study detail the annual and total expenditures projected for the program.

14. Tampa Electric will incur operation and maintenance ("O&M") expenses with the new program; however, the company anticipates a commensurate decrease with existing O&M expenses due to the automation and increased reliability afforded by the various projects contained in the overall program. Therefore, incremental O&M expenses are not addressed in this petition but will be treated in the same manner as currently employed.

15. Tampa Electric expects to begin incurring costs associated with this program in January 2006. Tampa Electric is not requesting a change in its ECRC factors that have been projected for calendar year 2006. Instead, the company proposes to include in its true up filing for 2006 all program costs incurred subsequent to the filing of this Petition through the end of 2006. The company would then include program costs projected for 2007 and beyond in the appropriate projection filing. All of this would be subject to audit by the Commission.

16. This program is a compliance activity associated with requirements of the Clean Air Act Amendments; therefore, expenditures should be allocated to rate classes on an energy basis.

17. Tampa Electric is not aware of any disputed issues of material fact relative to the matters set forth in this Petition.

WHEREFORE, Tampa Electric respectfully requests the Commission to approve the company's proposed Big Bend Flue Gas Desulfurization System Reliability program and the recovery of the costs of this program through the ECRC in the manner described herein.

DATED this **27**⁴⁴ day of December 2005.

Respectfully submitted,

JAMES D. BEASLEY Ausley & McMullen Post Office Box 391 Tallahassee, FL 32302 (850) 224-9115

ATTORNEYS FOR TAMPA ELECTRIC COMPANY

Mr. Bruce Gelber - Chief Mr. Adam Kushner - Interim Director Mr. Tom Hankinson - Regional Administrator August 19, 2004 Page 2 of 2

coal and as such will comply with the applicable provisions of the Consent Decree associated with this decision.

If you have any questions, please feel free to contact me at (813) 228-1763 or Laura Crouch at (813) 228-4104.

Sincerely,

M. Ulle

Gregory M. Helson Director Environmental, Health and Safety

EA/bmr/LRC104

c: Jerry Campbell (EPCHC) Jerry Kissel (FDEP – SW) Whitney Schmidt (US Attorney) Trina Vielhauer (FDEP)

Tampa Electric Company

· · · .

Exhibit C

Paragraph 40 of Consent Decree

- 40. "If Tampa Electric elects under Paragraph 36 to continue combusting coal at Units 1, 2, and/or 3, Tampa Electric shall meet the following requirements.
 - A. <u>Removal Efficiency or Emission Rate</u>. Commencing on dates set forth in Subparagraph C and continuing thereafter, Tampa Electric shall operate coal-fired Units and the scrubbers that serve those Units so that emissions from the Units shall meet at least one of the following limits:
 - (1) the scrubber shall remove at least 95% of the SO_2 in the flue gas that entered the scrubber; or
 - (2) the Emission Rate for SO₂ from each Unit does not exceed 0.25 lb/mmBTU.
 - B. <u>Availability Criteria.</u> Commencing on the deadlines set in this Paragraph and continuing thereafter, Tampa Electric shall not allow emissions of SO₂ from Big Bend Units 1, 2, or 3 without scrubbing the flue gas from those Units and using other equipment designed to control SO₂ emissions. Notwithstanding the preceding sentence, to the extent that the Clean Air Act New Source Performance Standards identify circumstances during which Bend Unit 4 may operate without its scrubber, this Consent Decree shall allow Big Bend Units1, 2, and/or 3 to operate when those same circumstances are present at Big Bend Units 1, 2, and/or 3.
 - C. <u>Deadlines.</u> Big Bend Unit 3 and the scrubber(s) serving it shall be subject to the requirements of this Paragraph beginning January 1, 2010 and continuing thereafter. Until January 1, 2010, Tampa Electric shall control SO₂ emissions from Unit 3 as required by Paragraphs 30 and 31. Big Bend Units 1 and 2 and the scrubber(s) serving them shall be subject to the requirements of this Paragraph beginning January 1, 2013 and continuing thereafter. Until January 1, 2013, Tampa Electric shall control SO₂ emissions from Units 1 and 2 as required by Paragraphs 29 and 31.
 - D. Nothing in this Consent Decree shall alter requirements of NSPS, 40 C.F.R. Part 60 Subpart Da, that apply to operation of Unit 4 and the scrubber serving it."

Tampa Electric Company

• .

Exhibit D

Big Bend Station Flue Gas Desulfurization System Reliability Study

TAMPA ELECTRIC COMPANY

Big Bend Station Flue Gas Desulfurization System Reliability Study

EXECUTIVE SUMMARY

On December 16, 1999 Tampa Electric and the Florida Department of Environmental Protection entered into a Consent Final Judgment ("CFJ"). On February 29, 2000 the United States Environmental Protection Agency ("EPA") entered into a Consent Decree ("CD") with Tampa Electric in the federal district court. Both the CFJ and the CD ("Orders") embody the resolutions between the agencies and Tampa Electric stemming from disputed issues surrounding Tampa Electric's maintenance practices to its Big Bend and Gannon Stations that were alleged to be in violation of EPA's New Source Review rules and New Source Performance Standards, codified in Title I of the Clean Air Act Amendments of 1990.

The Orders required Tampa Electric to operate the flue gas desulfurization ("FGD") system whenever coal was being combusted in Units 1, 2 or 3 except as summarized below:

- Big Bend Units 1 and 2 can operate on coal without the FGD system in operation for 60 days during calendar year 2000.
- Big Bend Units 1 and 2 can operate without the FGD system for 45 days during calendar years 2001 2012.
- Big Bend Unit 3 can operate without the FGD system for 30 days during calendar years 2000 2009.
- Big Bend Units 1, 2 and 3 can operate without the FGD system in response to a system-wide or state-wide emergency as declared by the Governor or to avoid interruption of electrical service to its customers under interruptible service tariffs.
- When both Big Bend Units 1 and 2 operate without the FGD system during the same day that will count as two of the 60 or 45 days it is allowed to operate without the FGD system.
- When Big Bend Units 1, 2 or 3 operate without the FGD system, that unit will combust coal with sulfur content no greater than 2.2 lbs. SO₂/MMBtu during

calendar years 2000 – 2009 and 1.2 lbs. $SO_2/MMBtu$ for calendar years 2010 – 2012.

The result of these Orders is that Big Bend Units 1 through 3 will not be able to remain on line if the FGD system is off line or its capacity reduced beginning on January 1, 2010 for Unit 3 and January 1, 2013 for Units 1 and 2. This will have a very significant impact on a unit's availability unless its respective FGD system availability is improved through cost-effective FGD equipment modifications.

Tampa Electric conducted an investigation to determine the leading causes of FGD system outages and capacity reductions and their respective durations. With the assistance of Sargent & Lundy, a renowned power generation consulting firm, Tampa Electric then determined the appropriate modifications necessary to reduce or eliminate the causes and their associated costs. Finally, the costs were studied to determine which modifications should be implemented based upon their benefits.

The result of this FGD system reliability study indicated that the list below of FGD system additions and modifications were economically beneficial to implement due to their cost-to-benefit ratios ("CBR") being greater than 1.0. A number of the planned modifications that will provide reliability improvements were combined due to the fact that the FGD system is not a single piece of equipment but a very complex system. Therefore, improving only one part of the system would make an imperceptible change in the whole system. The modifications that were considered together are identified by a group letter (i.e., A, B and C). All of the modifications are improvements that would otherwise occur after the expiration of the un-scrubbed operating days.

- Big Bend Units 1 through 4 Electric Isolation
- Big Bend Units 3 and 4 Split Inlet Duct Group A
- Big Bend Units 3 and 4 Split Outlet Duct Group A
- Big Bend Units 1 and 2 Gypsum Blow Down Line Addition
- Controls Additions

• .

- Big Bend Units 1 through 4 Mist Eliminator Upgrades Group B •
- Big Bend Units 1 through 4 On-line Mist Eliminator Wash System Addition - Group B
- Big Bend Units 1 through 4 On-line Nozzle Wash System Addition -Group B
- Big Bend Units 1 and 2 Recycle Pump Discharge Isolation Bladders Addition
- Big Bend Units 1 and 2 Inlet Duct C-276 Wallpaper Addition ٠
- Gypsum Fines Filter Addition Group C
- Gypsum Filter Vacuum Pump Upgrades Group C

Table 1 below summarizes the analysis results of the listed additions and modifications.

		NPV of			
	Project	Capital	NPV of		
Projects	Cost	Expenditure	Savings	Net Savings	CBF
Group A	\$4,945	\$4,463	\$7,131	\$2,668	1.6
Big Bend Units 3-4 Split Inlet Duct					
Big Bend Units 3-4 Split Outlet Duct					
Group B	3,617	3,126	3,882	755	1.2
Big Bend Units 1-4 Mist Eliminator Upgrades					
Big Bend Units 1-4 On-line Mist Eliminator Wash System					
Big Bend Units 1-4 On-line Nozzle Wash System					
Group C	3,489	2,855	5,768	2,913	2.0
Gypsum Fines Filter					
Gypsum Filter Vacuum Pump Upgrades					
Other Projects					
Big Bend Units 1-4 Electric Isolation	6,600	5,802	7,131	1,329	1.2
Big Bend Units 1-2 Gypsum Blow Down Line	284	232	436	203	1.9
Controls Additions	406	352	2,404	2,052	6.8
Big Bend Units 3-4 FGD Booster Fan Capacity Expansion	1,849	1,620	18,205	16,585	11.2
Big Bend Units 1-2 Recycle Pump Discharge Isolation Bladders	227	192	4,023	3,831	21.0
Big Bend Units 1-2 Inlet Duct C-276 Wallpaper	234	221	3,882	3,661	17.6
Grand Total –	\$21,651	\$18,862	\$52,860	\$33,998	

Notes:

• ,

1) All Dollars in \$000

2) All Capital Expenditures were assumed to be in 2005 dollars

3) An inflation rate of 3.0% was assumed

4) A discount rate of 9.09% was assumed

The timing of these modifications is based upon the complex and intricate nature of the combination of: 1) scheduled major outage maintenance work, 2) current and future selective catalytic reduction ("SCR") installation and related duct modifications, and 3) these FGD system modifications.

۰.

The SCRs for Big Bend Units 1 and 2 will be in operation in mid-2010 and mid-2009, The units' back end ductwork and fans must be redesigned to respectively. accommodate the SCR systems. However, in order to maintain the ability to operate un-scrubbed after the SCRs are installed would require additional ductwork and controls over and above what is required for the SCR installations. Tampa Electric analyzed if the cost for these additional ductwork modifications and controls necessary to operate the units un-scrubbed through the end of 2012 would be more cost-effective than relinquishing the un-scrubbed operating days for Big Bend Units 1 and 2. The analysis demonstrated that it was prudent to forego the un-scrubbed operating days available to the units for calendar years 2011 and 2012. Simply stated, maintaining the ability to use these un-scrubbed operating days through the expenditure of additional capital for the two-year period of time could not be economically justified. However, the cost to modify the ductwork necessary to retain the un-scrubbed operating days for Big Bend Unit 3 was justified and the company will retain this operating strategy until the de-integration days expire at the end of 2009.

The FGD system reliability project work is currently scheduled to commence in 2006. The primary focus in 2006 will be the modifications to the Big Bend Unit 3 and 4 FGD system in coordination with the SCR projects currently underway for compliance with NO_x emissions on Big Bend Units 3 and 4. The total cost for the Big Bend Station FGD system reliability modifications is estimated to be \$21,651,000 with approximately \$2,731,000 of that occurring in 2006.

The economic benefits of these planned FGD system reliability projects is justified and outlined in this report. The net savings is estimated to be almost \$34 million.

TABLE OF CONTENTS

· . .

.

1.0	INTR	ODUCTION	7
	$1.1 \\ 1.2$	Tampa Electric's System Overview of Regulatory Requirements	7 7
	1.2	Overview of Tampa Electric's Big Bend Station FGD System Reliability Study	14
2.0	ASSU	MPTIONS	16
	2.1	Economic and Financial Assumptions	16
	2.2	Big Bend FGD System Reliability Study Assumptions	17
		2.2.1 Big Bend Units 1 through 4 Electric Isolation	17
		 2.2.2 Big Bend Units 3 and 4 Split Inlet Duct – Group A 2.2.3 Big Bend Units 3 and 4 Split Outlet Duct – Group A 	18 18
		2.2.3 Big Bend Units 5 and 4 Spit Outlet Duct – Group A 2.2.4 Big Bend Units 1 and 2 Gypsum Blow Down Line Addition	19
		2.2.5 Controls Additions	19
		2.2.6 Big Bend Units 3 and 4 FGD Booster Fan Capacity Expansion	19
		•	20
		2.2.8 Big Bend Units 1 through 4 On-line Mist Eliminator Wash	
		•	21
		2.2.9 Big Bend Units 1 though 4 On-line Nozzle Wash	
		System Addition – Group B	22
		2.2.10 Big Bend Units 1 and 2 Recycle Pump Discharge	
		Isolation Bladders Addition	22
		2.2.11 Big Bend Units 1 and 2 Inlet Duct C-276 Wallpaper Addition	23
		2.2.12 Gypsum Fines Filter Addition – Group C	23
	2.3	2.2.13 Gypsum Filter Vacuum Pump Upgrades – Group C Maintaining Un-scrubbed Operating Days vs. Early Retirement	23 24
	2.5	Maintaining On-scrubbed Operating Days vs. Larry Retirement	24
3.0	MET	HODOLOGY	27
	3.1	Big Bend FGD System Reliability	27
	3.2	Maintaining Un-scrubbed Operating Days vs. Early Retirement	28
4.0	RESU	LTS	30
	4.1	FGD System Reliability Improvements	30
	4.2	Maintaining Un-scrubbed Operating Days vs. Early Retirement	30
5.0	CON	CLUSION	32

1.0 INTRODUCTION

٠.

1.1 Tampa Electric's System

Tampa Electric is an investor-owned electric utility serving over 600,000 customers in west central Florida. Tampa Electric's service territory encompasses Hillsborough County and portions of Polk, Pinellas and Pasco Counties. For summer 2006, Tampa Electric is projecting a firm retail load of approximately 3,735 MW while maintaining a net electric generating capacity of 4,250 MW located at four different sites: Big Bend Station, H.L. Culbreath Bayside Power Station, Phillips Station, and Polk Power Station.

Historically, coal was the primary fuel for a significant portion of Tampa Electric's generating system. The Big Bend Station has four pulverized coal units while the Polk Integrated Gasification Combined Cycle ("IGCC") facility is fired with a synthetic gas produced from gasified coal and other carbonaceous solid fuels. Tampa Electric's other large coal-fired facility, Gannon Station, was repowered to the H.L. Culbreath Bayside Power Station with natural gas-fired combined cycle technology in early 2004. Current 2006 projections for the system's net generation are 40 percent from natural gas, 50 percent from coal and the balance from oil, renewable and purchased power agreements.

1.2 Overview of Regulatory Requirements

On December 16, 1999 Tampa Electric and the Florida Department of Environmental Protection entered into a Consent Final Judgment ("CFJ"). On February 29, 2000 the United States Environmental Protection Agency ("EPA") entered into a Consent Decree ("CD") with Tampa Electric in the federal district court. Both the CFJ and CD ("Orders") embody the resolutions between the agencies and Tampa Electric stemming from disputed issues surrounding Tampa Electric's maintenance practices to its Big Bend and

· .

Gannon Stations that were alleged to be in violation of EPA's New Source Review rules and New Source Performance Standards, currently codified in Title I of the Clean Air Act Amendments of 1990. Pertinent portions of those agreements are listed below.

Paragraphs 29, 30 and 40 of the CD require Tampa Electric to operate the flue gas desulfurization ("FGD") system for each of the units at Big Bend Station at all times with exceptions as listed below.

Paragraph 29 states,

"Commencing upon the later of the date of entry of this Consent Decree or September 1, 2000, and except as provided in this Paragraph, Tampa Electric shall operate the existing scrubber that treats emissions of SO₂ from Big Bend Units 1 and 2 at all times that either Unit 1 or 2 is in operation. Tampa Electric shall operate the scrubber so that at least 95% of all the SO₂ contained in the flue gas entering the scrubber is removed. Notwithstanding the requirement to operate the scrubber at all times Unit 1 or 2 is operating, the following operating conditions shall apply:

- A. Tampa Electric may operate Units 1 and/or 2 during outages of the scrubber serving Units 1 and 2, but only so long as Tampa Electric:
 - (1) in calendar year 2000, does not operate Unit 1 and/or 2, or any combination of the two of them, on more than sixty (60) calendar days, or any part thereof (providing that when both Units 1 and 2 operate on the same calendar day, such operation shall count as two days of

the sixty (60) day limit), and in calendar years 2001 -2009, does not operate Unit 1 and/or 2, or any combination of the two of them, on more than forty-five (45) calendar days, or any part thereof, in any calendar year (providing that when both Units 1 and 2 operate on the same calendar day, such operation shall count as two days of the forty-five (45) day limit); or

• . .

- (2) must operate Unit 1 and/or 2 in any calendar year from 2000 through 2009 either to avoid interruption of electric service to its customers under interruptible service tariffs, or to respond to a system-wide or statewide emergency as declared by the Governor of Florida under Section 366.055, F.S. (requiring availability of reserves), or under Section 377.703, F.S. (energy policy contingency plan), or under Section 252.36, F.S. (Emergency management powers of the Governor), in which Tampa Electric must generate power from Unit 1 and/or 2 to meet such emergency.
- B. Whenever Tampa Electric operates Units 1 and/or 2 without all emissions from such Unit(s) being treated by the scrubber, Tampa Electric shall: (1) combust only Alternative Coal at the Unit(s) operating during the outage (except for coal already bunkered in the hopper(s) for Units 1 or 2 at the time the outage commences); (2) use all existing electric generating capacity at Big Bend and Gannon that is served by fully operational pollution control equipment before operating Big Bend Units1 and/or 2; and (3) continue to control SO₂

emissions from Big Bend Units 1 and/or 2 as required by Paragraph 31 (Optimizing Availability of Scrubbers Serving Big Bend Units 1, 2, and 3).

•

- C. In calendar years 2010 through 2012, Tampa Electric may operate Units 1 and/or 2 during outages of the scrubber serving Units 1 and 2, but only so long as Tampa Electric complies with the requirements of Subparagraphs A and B, above, and uses only coal with a sulphur content of 1.2 lb/mmBTU, or less, in place of Alternative Coal.
- D. If Tampa Electric Re-Powers Big Bend Unit 1 or 2, or replaces the scrubber or provides additional scrubbing capacity to comply with Paragraph 40, then upon such compliance the provisions of Subparagraphs 29.A, 29.B, and 29.C shall not apply to the affected Unit."

Paragraph 30 of the CD discusses the FGD requirements for Big Bend Unit 3. It states,

"Commencing upon entry of the Consent Decree, and except as provided in this Paragraph, Tampa Electric shall operate the existing scrubber that treats emissions of SO₂ from Big Bend Units 3 and 4 at all times that Unit 3 is in operation. When Big Bend Units 3 and 4 are both operating, Tampa Electric shall operate the scrubber so that at least 93% of all the SO₂ contained in the flue gas entering the scrubber is removed. When Big Bend Unit 3 alone is operating, until May 1, 2002, Tampa Electric shall operate the scrubber so that at least 93% of all SO₂ contained in the flue gas entering the scrubber is removed or the Emission Rate for SO₂ for Unit 3 does not exceed 0.35 lb/mmBTU. When Unit 3 alone is operating, from May 1, 2002 until January 1, 2010, Tampa Electric shall operate the scrubber so that at least 95% of the SO_2 contained in the flue gas entering the scrubber is removed or the Emission Rate for SO_2 does not exceed 0.30 lb/mmBTU. Notwithstanding the requirement to operate the scrubber at all times Unit 3 is operating, and providing Tampa Electric is otherwise in compliance with this Consent Decree, the following operating conditions shall apply:

• ,

- A. In any calendar year from 2000 through 2009, Tampa Electric may operate Unit 3 in the case of outages of the scrubber serving Unit 3, but only so long as Tampa Electric:
 - does not operate Unit 3 during outages on more than thirty (30) calendar days, or any part thereof, in any calendar year; or
 - (2) must operate Unit 3 either: to avoid interruption of electric service to its customers under interruptible service tariffs, or to respond to a system-wide or statewide emergency as declared by the Governor of Florida under Section 366.055, F.S. (requiring availability of reserves), or under Section 377.703, F.S. (energy policy contingency plan), or under Section 252.36, F.S. (Emergency management powers of the Governor), in which Tampa Electric must generate power from Unit 3 to meet such emergency.
- B. Whenever Tampa Electric operates Unit 3 without treating all emissions from that Unit with the scrubber, Tampa Electric shall: (1) combust only Alternative Coal at Unit 3 during the outage (except for coal already bunkered in the hopper(s) for

Unit 3 at the time the outage commences); (2) use all existing electric generating capacity at Big Bend and Gannon that is served by fully operational pollution control equipment before operating Big Bend Unit 3; and (3) continue to control SO_2 emissions from Big Bend Unit 3 as required by Paragraph 31 (Optimizing Availability of Scrubbers Serving Big Bend Units, 1, 2, and 3).

• .

- C. If Tampa Electric Re-Powers Big Bend Unit 3, or replaces the scrubber or provides additional scrubbing capacity to comply with Paragraph 40, then upon compliance with Paragraph 40 the provisions of Subparagraphs 30.A and 30.B shall not apply to Unit 3.
- D. Nothing in this Consent Decree shall alter requirements of the New Source Performance Standards (NSPS), 40 C.F.R. Part 60 Subpart Da, that apply to operation of the scrubber serving Unit 4."

Since Tampa Electric elected to continue to burn coal at Big Bend Station, the future requirements for Big Bend Units 1 through 3 are stated in Paragraph 40 of the CD as follows,

"If Tampa Electric elects under Paragraph 36 to continue combusting coal at Units 1, 2, and/or 3, Tampa Electric shall meet the following requirements.

A. <u>Removal Efficiency or Emission Rate</u>. Commencing on dates set forth in Subparagraph C and continuing thereafter, Tampa Electric shall operate coal-fired Units and the scrubbers that serve those Units so that emissions from the Units shall meet at least one of the following limits:

٠.

- the scrubber shall remove at least 95% of the SO₂ in the flue gas that entered the scrubber; or
- (2) the Emission Rate for SO₂ from each Unit does not exceed 0.25 lb/mmBTU.
- B. Availability Criteria. Commencing on the deadlines set in this Paragraph and continuing thereafter, Tampa Electric shall not allow emissions of SO₂ from Big Bend Units 1, 2, or 3 without scrubbing the flue gas from those Units and using other equipment designed to control SO₂ emissions. Notwithstanding the preceding sentence, to the extent that the Clean Air Act New Source Performance Standards identify circumstances during which Bend Unit 4 may operate without its scrubber, this Consent Decree shall allow Big Bend Units1, 2, and/or 3 to operate when those same circumstances are present at Big Bend Units 1, 2, and/or 3.
- C. Deadlines. Big Bend Unit 3 and the scrubber(s) serving it shall be subject to the requirements of this Paragraph beginning January 1, 2010 and continuing thereafter. Until January 1, 2010, Tampa Electric shall control SO₂ emissions from Unit 3 as required by Paragraphs 30 and 31. Big Bend Units 1 and 2 and the scrubber(s) serving them shall be subject to the requirements of this Paragraph beginning January 1, 2013 and continuing thereafter. Until January 1, 2013, Tampa Electric shall control SO₂ emissions from Units 1 and 2 as required by Paragraphs 29 and 31.
- D. Nothing in this Consent Decree shall alter requirements of

NSPS, 40 C.F.R. Part 60 Subpart Da, that apply to operation of Unit 4 and the scrubber serving it."

1.3 Overview of Tampa Electric's Big Bend FGD System Reliability Study

•

To evaluate the best approach to comply with the Orders, Tampa Electric, with the assistance of Sargent & Lundy, investigated ways to improve the Big Bend FGD system reliability once the allowable un-scrubbed operating days expired. These investigations considered all the requirements of the Orders and future capital and operation and maintenance ("O&M") expenses. The investigation addressed two main questions:

- What FGD system reliability modifications and upgrades were cost effective for improving overall unit availability?
- Should the cost effective FGD reliability improvements be made just prior to the expiration of the allocated un-scrubbed operating days or should they be installed as part of the ongoing SCR construction unit outages?

The major causes of FGD system forced outages and FGD system capacity reductions were identified. Potential future causes of forced outages and capacity reductions were also identified. The time durations and capacity reductions generally associated with each of these conditions were also determined.

A conceptual design of the changes to the boiler draft system and the cost of these modifications was developed to maintain the ability to run un-scrubbed on Big Bend Units 1 through 3 after the SCRs are installed. Also, the SCR construction and major maintenance outage schedules were analyzed to determine the most advantageous time to implement the FGD modifications. The potential additional capital cost associated with the boiler draft system modifications was developed for two cases: 1) maintaining the ability to utilize

the allowed un-scrubbed days after the SCR installation, and 2) not maintaining the ability to run un-scrubbed after the SCR installation. Installing some of the FGD system reliability modifications as part of the SCR construction effort would mean that the allowable un-scrubbed operating days would be retired prior to their expiration in some instances. The value of the un-scrubbed operating days for the time period between their expiration and their early retirement was developed and compared to the cost to maintain them until their expiration date.

· · ·

.

2.0 ASSUMPTIONS

. . .

Two analyses were performed. The first analysis determined those projects (or groups of projects) that were cost-effective in maintaining minimal unit outages subsequent to the 2009 and 2012 CD deadlines for the termination of un-scrubbed de-integration unit operation. The result of this analysis is shown in Section 4.1. The second analysis was performed to determine if Tampa Electric should make the modifications concurrent with the installation of SCRs on the generating units. By doing the modifications concurrently and relinquishing the de-integration days allowed by the CD, the company would be able to determine if savings on capital expenditures would occur while taking advantage of the long SCR tie in outages on the units. The result of this analysis is shown in Section 4.2.

In order to evaluate the effects of the loss of the allowed FGD un-scrubbed operating days, certain assumptions were made as to the effects of specific improvement projects upon the FGD systems along with specific economic assumptions.

2.1 Economic and Financial Assumptions

The economic and financial assumptions used to determine the present worth revenue requirements associated with the study are provided below:

•	Inflation	3.00%
•	Income Tax Rate	38.58%
•	Other Tax Rate	3.00%
•	Debt Ratio	45.00%
•	Equity Ratio	55.00%
•	Debt Rate	7.50%
•	Equity Rate	12.75%
•	Discount Rate	9.09%

• AFUDC Rate 7.79%

٠.

- It was assumed that all units would have a maximum life of 50 years and would be shutdown or repowered at that time.
- 2.2 Big Bend FGD System Reliability Study Assumptions

Big Bend Units 1 through 3 would experience an increase in their forced and planned outage rates after the expiration of the un-scrubbed operating days if the FGD systems were left in their present configurations without any modifications or upgrades.

Tampa Electric investigated FGD system reliability improvements with Sargent and Lundy to develop costs for the various modifications being considered for the Big Bend FGD systems. Each option considered capital costs, scheduling, and compatibility with the existing equipment, fuel sources, emissions requirements, generation forecast and O&M costs.

A number of the planned modifications that will provide reliability improvements were combined due to the fact that the FGD system is not a single piece of equipment but a very complex system. Therefore, improving only one part of the system would make an imperceptible change in the whole system. The modifications that were considered together are identified by a group letter (i.e., A, B and C). All of the modifications are improvements that would otherwise occur after the expiration of the un-scrubbed operating days.

2.2.1 Big Bend Units 1 through 4 Electric Isolation

Much of the FGD equipment on the Big Bend Units 1 through 4 FGD systems is fed from common transformers and motor control centers. Therefore the loss of one of these centers or transformers will cause a forced outage of the entire FGD system resulting in the outage of Units 1 and 2 or Units 3 and 4. In order to eliminate the possibility of this

occurrence, the equipment feeds will be divided up among separate transformers and control centers to ensure that their loss can only affect a single unit at a time. The estimated cost for this addition is \$6,600,000. The benefit to the forced outage and the maintenance outage rates is estimated to be the avoidance of two days per year for each outage rate for any unit.

2.2.2 Big Bend Units 3 and 4 Split Inlet Duct – Group A

۰,

The FGD inlet duct for Big Bend Units 3 and 4 is common to both units. In order to perform any maintenance on this duct, both units must be scheduled to be off-line at the same time. To avoid such a large loss of generating capacity, the inlet duct for Unit 3 will be isolated from the inlet duct for Unit 4 by installing a double wall half way between the B and C absorber towers. The estimated cost for this addition is \$116,000. The benefit to the forced outage rate and the maintenance outage rate is estimated to be the avoidance of two days per year for each outage rate for Unit 3 or 4. This benefit is included in the Group A projects.

2.2.3 Big Bend Units 3 and 4 Split Outlet Duct – Group A

The FGD outlet duct for Big Bend Units 3 and 4 is common to both units. In order to perform any maintenance on this duct, both units must be scheduled to be off-line at the same time. To avoid such a large loss of generating capacity, the outlet duct for Unit 3 will be isolated from the outlet duct for Unit 4 by installing a new duct for the sole use by A and B absorber towers. The estimated cost for this addition is \$4,829,000. The benefit to the forced outage rate and the maintenance outage rate is estimated to be the avoidance of two days per year for each outage rate for Unit 3 or 4. This benefit is included in the Group A projects.

2.2.4 Big Bend Units 1 and 2 Gypsum Blow Down Line Addition

The gypsum reaction product is removed from the Units 1 and 2 FGD system through a single gypsum blow down pipeline. This pipeline is subject to maintenance and breakage or can become plugged. When this occurs, Units 1 and 2 would be forced off line until repairs could be completed. To avoid this type of loss a new additional gypsum blow down pipeline will be installed. The estimated cost of this addition is \$284,000. The benefit to the forced outage rate and the maintenance outage rate is estimated to be the avoidance of two days per year for each outage rate for Unit 1 or 2.

2.2.5 Controls Additions

• . .

The Programmable Logic Controllers ("PLC") for the Big Bend Units 1 through 4 FGD systems must be backed up by another system to prevent the FGD systems from tripping due to a single PLC failure. This will require new input/output cabinets and associated controls that will be added to the existing system. The estimated cost for this addition is \$406,000. The benefit to the forced outage rate is estimated to be the avoidance of two days per year for Unit 1 or 2 and three-quarters of one day per year for Unit 3 or 4.

2.2.6 Big Bend Units 3 and 4 FGD Booster Fan Capacity Expansion

When the ductwork on Units 3 and 4 is split, the two towers dedicated to Unit 3 will not handle the entire gas flow at full load. The flue gas handling capacity of tower A or B must be increased by 60 percent. A larger fan wheel will be installed to provide the additional fan capacity needed to allow full gas flow with two towers on each unit. Also, a larger motor will also be installed. The estimated cost for this modification is \$1,849,000. The benefit derived is from avoiding a five percent reduction in Unit 3 capacity due to flue gas flow restrictions.

2.2.7 Big Bend Units 1 through 4 Mist Eliminator Upgrades – Group B

· .

In order to increase on-line tower availability, the mist eliminators must be maintained in a clean, unplugged state. To accomplish this cleaning, a high pressure water wash system must be added to the absorber towers. However, the current mist eliminators are made of a polypropylene material that will become damaged when washed with high pressure water. Therefore, the polypropylene mist eliminators of all the absorber towers must be changed to alloy materials of construction. The corrosion resistant alloy material will then allow the mist eliminators to be high pressure washed which is essential to maintaining tower availability.

In addition, the alloy material is required for temperature protection on the absorber towers during hurricane operation since the polypropylene also cannot withstand high temperatures. During hurricanes, power plant operations outside the confines of the main buildings are suspended for personnel protection, which results in the inability to maintain the operation of the recycle pumps and other outside equipment that provide the scrubbing slurry inside the absorber. Without the flue gas being contacted by this slurry from the recycle pumps, the flue gas will remain at its tower inlet temperature which is too high for the polypropylene mist eliminators. This is a paramount concern subsequent to SCR installations since the hot flue gas will only be allowed to pass through the tower and past the mist eliminators in hurricane operation mode.

The replacement of the existing mist eliminators includes both upper and lower stages (layers) at an estimated cost of \$1,554,000. The mist

eliminator internal wash piping on the FGD system for Units 1 and 2 will also be replaced with alloy piping instead of the fiberglass presently used which has suffered repeated failures and breakage. The change to alloy piping will eliminate these failures and the incomplete washing by the standard wash system and premature pluggage of the mist eliminators. The estimated cost for this modification is \$833,000. Therefore, the total of the two mist eliminator changes is \$2,387,000. The benefit to the forced outage rate is estimated to be the avoidance of four days per year for Unit 1 or 2 and one and one-half days for Unit 3 or 4. The maintenance outage rate benefit is estimated to be the avoidance of two days per year for either Unit 1 or 2.

2.2.8 Big Bend Units 1 through 4 On-line Mist Eliminator Wash System Addition – Group B

The absorber towers are to be fitted with a high pressure mist eliminator wash system. This would involve the installation of an internal rail track to guide a high pressure nozzle underneath the new alloy mist eliminator sections (upper and lower) to wash the undersides of the alloy packing while the tower is still on-line. The system will consist of the track, wash nozzle, high pressure pumps, internal high pressure hose and high pressure supply piping leading up to the towers. The estimated cost for this addition is \$669,000. The benefit to the forced outage rate is estimated to be the avoidance of four days per year for Unit 1 or 2 and one and one half-days for Unit 3 or 4. The maintenance outage rate benefit is estimated to be the avoidance of two days per year for Unit 1 or 2. This benefit was included in the Group B projects in the analysis.

2.2.9 Big Bend Units 1 through 4 On-Line Nozzle Wash System Addition – Group B

The internal spray headers of the absorber towers are to be fitted with valves and packing glands to allow on-line cleaning of the header pipe (internal to the pipe) via a traveling high pressure wash nozzle. This system will facilitate the on-line cleaning of the four spray headers of the Big Bend 1 and 2 tower and the six spray headers of each of the four Big Bend 3 and 4 towers. The estimated cost for this addition is \$561,000. The benefit to the forced outage rate is estimated to be the avoidance of four days per year for Unit 1 or 2 and one and one-half days for Unit 3 or 4. The maintenance outage rate benefit is estimated to be the avoidance of two days per year for Unit 1 or 2. This benefit was included in the Group B projects in the analysis.

2.2.10 Big Bend Units 1 and 2 Recycle Pump Discharge Isolation Bladders Addition

The absorber recycle pumps cannot be disconnected from the spray headers while the tower is on-line because flue gas will leak from the tower through the open pipe. These lines are approximately 42 inches in diameter and presently contain no valves of any type. Therefore, each of the four recycle pump discharge lines will be fitted with an inflating bladder which will act as an isolation valve. The bladder will be inserted immediately adjacent to the tower wall so that it is in gas service only (no hydraulic head on the bladder due to standing slurry against it from inside the tower) and will also serve to isolate the recycle pipes. The estimated cost for this addition is \$227,000. The benefit to the forced outage rate is estimated to be the avoidance of two days per year for Unit 1 or 2.

2.2.11 Big Bend Units 1 and 2 Inlet Duct C-276 Wallpaper Addition

The carbon steel inlet duct to the absorber tower must be wallpapered with C-276 sheets that are $1/16^{\text{th}}$ inch thick for corrosion protection. The area to be covered is the floor and four feet up the sidewalls to 10 feet back from the absorber tower inlet expansion joint. The estimated cost for this addition is \$234,000. The benefit to the forced outage rate and the maintenance outage rate is estimated to be the avoidance of one day per year for each outage rate for Unit 1 or 2.

2.2.12 Gypsum Fines Filter Addition – Group C

۰.

In order to maintain uninterrupted operation of the gypsum dewatering system, a gypsum fines filter must be installed. The scope is to install a 12 ft. diameter by 20 ft. long precoat filter for gypsum fines filtering service. The filter will be fed 250 - 300 gallons per minute of return water (primary dewatering hydroclone overflow) at approximately six percent solids. The filter will have an automatic precoating system complete with tank, valves and control system for precoating the filter with gypsum from the sludge surge tanks (primary dewatering hydroclone underflow). The filter is to be complete with its own liquid ring vacuum pumps and vacuum receivers. The filter will discharge into an open screw conveyor which will then deliver the material to a location where a front end loader will remove the filter cake. The estimated cost for this addition is \$2,866,000. The benefit to the maintenance outage rate is estimated to be the avoidance of two days per year for any unit. This benefit was included in the Group C projects in the analysis.

2.2.13 Gypsum Filter Vacuum Pump Upgrades - Group C

The gypsum dewatering system has two Komline-Sanderson 12 ft.

diameter by 20 ft. long vacuum filters installed as part of the Big Bend Units 1 and 2 FGD project. These filters are equipped with liquid ring vacuum pumps. The gypsum cake dryness can be improved if the capacity of these pumps is increased. With improved cake dryness the capacity and reliability of the filters will be improved. In addition, the materials of construction will be upgraded to a more corrosion resistant material to improve their reliability. The objective is to double the air flow of the vacuum system on each of these filters. This will require the replacement of each vacuum pump with new vacuum pumps and motors and electrical supply equipment. The estimated cost for this modification is \$623,000. The benefit to the maintenance outage rate is estimated to be the avoidance of two days per year for any unit. This was included in the Group C projects in the analysis.

2.3 Maintaining Un-scrubbed Operating Days vs. Early Retirement

۰.

This analysis looks at the advantages of performing these projects in conjunction with the SCR projects. A significant portion of the FGD reliability projects require construction in and on the same portions of the plants as the SCR project construction. Therefore, the determination of the benefit of simultaneously undertaking the two construction activities must be made. This would result in the FGD reliability projects being implemented early with respect to the dates required by the CD. The assumptions made for the station during the time period that the un-scrubbed operating days are available include:

- The Big Bend units would experience no forced outages due to the loss of the FGD system while the un-scrubbed operating days are still available.
- The units would experience no increase in their planned outage rate while the un-scrubbed operating days are still available.
- The units would consume SO₂ allowances at an accelerated rate of

between 520 and 555 per year while the un-scrubbed operating days are available.

• SO₂ allowance prices were estimated at \$804 - \$856 each during the years that the un-scrubbed operating days are available.

• ,

The assumptions made for the station when the un-scrubbed operating days were retired early in conjunction with the start-up of the SCR projects include:

- Big Bend Units 1 and 2 would retire their un-scrubbed operating days early on May 1, 2010 and May 1, 2009, respectively, to coincide with the expected SCR start-up date for each unit.
- Big Bend Units 1 and 2, without the ability to de-integrate due to the early retirement of un-scrubbed days, would require five additional maintenance outage days per year per unit.

In order to maintain de-integration capability on Big Bend Units 1 and 2 beyond the time of SCR installation and its associated draft modifications would require significant ductwork and equipment additions. The ductwork and isolation damper additions would require an expenditure of approximately \$5,800,000 above what is required for the SCR modifications to that same area. The useful life of these additions would only be from May 1, 2009 and May 1, 2010 for Big Bend Units 1 and 2, respectively, to January 1, 2013 when de-integration operation expires under the CD.

In accordance with the CD, the sulfur content of the fuel burned during the 2010 through 2012 de-integration days is significantly below that allowed by the CD for the current de-integration days. This significantly lower sulfur coal would require the additional expenditure of \$2,830,000 for installing two flue gas conditioning systems on the units to aid electrostatic precipitator performance, conducting a series of low sulfur coal test burns to find an acceptable fuel for the boilers, expanding coal yard operations for segregation and additional handling of low sulfur de-integration coal, fluxing of high ash

fusion temperature low sulfur coal and similar related items. By retiring the de-integration days early, the company will avoid this additional expenditure.

The situation for maintaining FGD de-integration days on Big Bend Unit 3 is considerably different. In order to maintain de-integration capability on Big Bend Unit 3 beyond the time of SCR installation and its associated draft modifications would require \$200,000 of ductwork and equipment additions. Also, the sulfur content of the coal burned during the time period of Unit 3's de-integration days is not as restrictive as that of Units 1 and 2 and as such does not require any of the capital expenditures to burn it that are required on those units. In summary, maintaining FGD de-integration days on Unit 3 would cost approximately \$200,000 compared to \$8,630,000 (\$5,800,000 for ductwork and isolation dampers plus \$2,830,000 for flue gas conditioning) for Units 1 and 2.

3.0 METHODOLOGY

3.1 Big Bend FGD System Reliability

All the projects evaluated in this study increase Big Bend Station's availability by investing capital into various projects. In order to determine the economic viability of each project the following steps were completed:

- Establish a baseline by creating a base case.
- Create a change case by modifying the base case with the project specific improvements to Big Bend Station's availability.
- Subtract the base case from the change case, which provides the total system savings.
- Layer the total system savings into the capital costs of the project.
- Calculate the net present value ("NPV") of each case was calculated.
- If the NPV is positive, then the project is declared beneficial to Tampa Electric customers.

ProMOD version 8.7 was the model used to determine the overall system savings.

Table 2 below summarizes the capital expenditures and the effects on Big Bend Station's availability.

Table 2 Big Bend FGD Reliability Analysis Inputs

.

		Capit	al Expendi	tures		Schedule	Outage	Unit	FOR*	MOR**
Group A	2006	2007	2008	2009	2010	Start	Stop	BB1	0	0
Big Bend Units 3-4 Split Inlet Duct		\$123	-	-		2/1/2007	5/1/2007	BB 2	ő	ő
Big Bend Units 3-4 Split Outlet Duct	\$1.061	4,030				2/1/2007	5/1/2007	BB 3	24	24
	\$1,061	\$4,153					5,1,200,	BB 4	24	24
		Capit	al Expendi	tures		Scheduled	Outage	Unit	FOR	MOR
Group B	2006	2007	2008	2009	2010	Start	Stop	BB 1	48	24
Big Bend Units 1-4 Mist Eliminator Upgrades	\$834	\$789	\$66	\$870		1/2/2009	4/9/2009	BB 2	48	24
Big Bend Units 1-4 On-line Mist Eliminator Wash System	-	-		753		1/2/2009	4/9/2009	BB 3	18	0
Big Bend Units 1-4 On-line Nozzle Wash System	30	564		-	-	1/2/2009	4/9/2009	BB 4	18	0
	\$864	\$1,354	\$66	\$1,623	-					
			al Expendi			Scheduled Outage		Unit	FOR	MOR
Group C	2006	2007	2008	2009	2010	Start	Stop	BB 1	0	12
Gypsum Fines Filter	-	-	\$1,566	\$1,613	-	1/2/2009	4/9/2009	BB 2	0	12
Gypsum Filter Vacuum Pump Upgrades	-	-	340	351	· ·	1/2/2009	4/9/2009	BB 3	0	12
	-	-	\$1,906	\$1,964				BB 4	0	12
Stand Alone Projects					Scheduled Outage					
	2006	2007	2008	2009	2010	Start	Stop			
Big Bend Units 1-4 Electric Isolation	\$288	\$5,305	6701	6742		0/1/0007	511/2007	1		
Big Bend Units 1-4 Electric Isolation	\$288	\$5,305	\$721	\$743	-	2/1/2007	5/1/2007	Unit	FOR	MOR
								BB 3	24	6
								BB 4	24	6
Big Bend Units 1-2 Gypsum Blow Down Line			155	160		1/2/2009	4/9/2009	Unit	FOR	MOR
Big Bene Onna 1-2 Oypadin Blow Bown Eine	-	•	155	100	-	1/2/2009	4/9/2009	BB1	<u>6</u>	0 MOR
								BB 2	-	-
								BB 2	6	0
Controls Additions	103	106	109	119		2/1/2007	5/1/2007	Unit	FOR	MOR
	105	100	107			2/1/2007	5/1/2007	BB 3	9	0
								BB 4	9	0
									9	
Big Bend Units 3-4 FGD Booster Fan Capacity Expansion	173	990	817	-		2/1/2007	5/1/2007	Unit	FOR	MOR
			•••			2,11200,	0,112007	BB 3	0	0
Big Bend Units 1-2 Recycle Pump Discharge Isolation Bladders		18	229			1/2/2009	4/9/2009	Unit	FOR	MOR
-								BB 1	24	0
								BB 2	24	ŏ
				-						
Big Bend Units 1-2 Inlet Duct C-276 Wallpaper	241					1/2/2009	4/9/2009	Unit	FOR	MOR
- • •								BB 1	12	12
								BB 2	12	12

Grand Total

\$2,731 \$11,926 \$4,004 \$4,609 - \$23,269

Assumptions

1) All dollars in \$000

2) All dollars are inflated at 3% from 2005 baseline

3) All projects occur during previously schedule outages and have no net effect on those outages
 4) All projects remain beneficial, without degradation, until the end of unit life

* FOR = Forced outage rate in hours ** MOR = Maintenance outage rate in hours

3.2 Maintaining Un-scrubbed Operating Days versus Early Retirement

Tampa Electric performed an analysis to determine if maintaining the unscrubbed operating days until their expiration, as allowed by the CD, would be cost-effective as compared to performing the reliability projects during the SCR outages when similar construction activities on the same areas of the plant are taking place. ProMOD version 8.7 was used to calculate the net fuel and purchase power cost difference between the cases to account for the five additional days of maintenance outage per unit required with the early retirement of de-integration days. In addition, Tampa Electric accounted for the timing difference of the capital expenditures for the reliability projects and the value of the SO_2 credits that the company would lose by emitting more SO_2 when running the units un-scrubbed. The analysis also included the premium paid for very low sulfur coal as well as the capital cost to modify the ductwork and add dampers to allow continued de-integration operation and capital cost to modify the unit to allow burning of very low sulfur coal.

. .

4.0 **RESULTS**

4.1 FGD System Reliability Improvements

After compilation of the input assumptions and completion of the modeling phase, the CBRs of the proposed reliability projects were identified. Table 3 below summarizes those CBRs.

		NPV of			
	Project	Capital	NPV of		
Projects		Expenditure	Savings	Net Savings	CBF
Group A	\$4,945	\$4,463	\$7,131	\$2,668	1.6
Big Bend Units 3-4 Split Inlet Duct					
Big Bend Units 3-4 Split Outlet Duct					
Group B	3,617	3,126	3,882	755	1.2
Big Bend Units 1-4 Mist Eliminator Upgrades					
Big Bend Units 1-4 On-line Mist Eliminator Wash System					
Big Bend Units 1-4 On-line Nozzle Wash System					
Group C	3,489	2,855	5,768	2,913	2.0
Gypsum Fines Filter					
Gypsum Filter Vacuum Pump Upgrades					
Other Projects					
Big Bend Units 1-4 Electric Isolation	6,600	5,802	7,131	1,329	1.2
Big Bend Units 1-2 Gypsum Blow Down Line	284	232	436	203	1.9
Controls Additions	406	352	2,404	2,052	6.8
Big Bend Units 3-4 FGD Booster Fan Capacity Expansion	1,849	1,620	18,205	16,585	11.2
Big Bend Units 1-2 Recycle Pump Discharge Isolation Bladders	227	192	4,023	3,831	21.0
Big Bend Units 1-2 Inlet Duct C-276 Wallpaper	234	221	3,882	3,661	17.6
Grand Total –	\$21,651	\$18,862	\$52,860	\$33,998	
Notes:					
1) All Dollars in \$000					
2) All Capital Expenditures were assumed to be in 2005 dollars					
3) An inflation rate of 3.0% was assumed					
4) A discount rate of 9.09% was assumed					

The analysis indicates that a net savings of \$33,998,000 can be achieved by the simultaneous undertaking of the FGD reliability projects and the SCR projects at Big Bend Station.

4.2 Maintaining Un-scrubbed Operating Days versus Early Retirement

After compilation of the input assumptions and completion of the modeling phase, the analysis of performing the proposed reliability projects in conjunction with the SCR construction in lieu of the later time of deintegration day expiration set forth in the CD was conducted. The results of that analysis are found in Table 4 below.

	2006	2007	2008	2009	2010	2011	2012	2013	2014
SO ₂ Emissions Inc (Dec) (tons)	-	-	-	-	520	555	551	-	-
SO ₂ Credit Forward Mkt (\$/credit)	\$1,465	\$1,525	\$1,486	\$1,488	\$856	\$849	\$804	\$752	\$692
NF&PP	0	0	0	0	2,287	2,894	5,235	0	0
SO3 Cond/Test Burn/Low Sulfer Coal O&M	(2,830)	0	0	0	0	0	0	0	0
SO ₂ Cash Inc (Dec)	0	0	0	0	(445)	(472)	(443)	0	0
Project Capital Expenditure	0	0	(1,050)	(1,428)	0	(1,100)	(2,235)	0	0
Coal Cost	0	0	0	0	(894)	(977)	(969)	0	0
Total Cash Flow	(\$2,830)	\$0	(\$1,050)	(\$1,428)	\$949	\$346	\$1,588	\$0	\$0
NPV (\$000)	(\$2,729)								

2) The 45 deintegration days of Big Bend Units 1 & 2 would be used after 2010

• • • • •

3) FGD maintenance outage rate is five days every year for each unit

The analysis indicates that maintaining the de-integration days would cost Tampa Electric and additional \$2.729 million over the base case. This additional cost clearly demonstrates that the reliability projects should be performed in conjunction with the SCR projects and the de-integration days retired at the appropriate earlier time.

No specific quantitative analysis was conducted on the early retirement of unscrubbed operating days for Big Bend Unit 3 due to the low cost necessary to retain de-integrated operation of the unit in accordance with the CD. It was readily apparent from quantitative analysis conducted on Big Bend Units 1 and 2 that the accrued benefits from maintaining the de-integration days for Unit 3 would exceed the cost of \$200,000 many times over.

5.0 CONCLUSIONS

• s = 10

All of the FGD reliability projects demonstrated a net positive savings to Tampa Electric. The implementation of these reliability projects will minimize additional decreases in availability and reliability of the Big Bend Station units that would otherwise occur after the de-integration days expire in 2009 and 2012. In total, the projects have a cumulative capital cost of \$21,651,000 that is offset by a savings of \$52,860,000 which provides a net benefit of \$33,998,000.

Furthermore, it is prudent for Tampa Electric to retire the de-integration days allowed by the CD for Big Bend Units 1 and 2 prior to the established deadline. The additional capital expenditures described in Section 2.3 of over \$8,630,000 for ductwork, isolation dampers and flue gas conditioning equipment required to maintain FGD system de-integration capability beyond the date of the SCR construction and implementation for the units do not provide commensurate savings. It would cost the company an additional \$2,729,000. Therefore, it is not prudent. However, the benefit to Big Bend Unit 3 derived from maintaining de-integration days beyond its SCR installation exceeds many times over the modification cost of \$200,000.

Tampa Electric anticipates moving forward with implementing the projects described in this study as the most prudent way to ensure generating unit and FGD system reliability at Big Bend Station. **Tampa Electric Company**

e ¹2 e -

Exhibit E

Big Bend Station Flue Gas Desulfurization System Reliability Program

Recovery of Expenditures

Big Bend Flue Gas Desulfurization System Reliability Program Recovery of Expenditures

• • •

Projects	Big Bend FGD System Reliability (New ECRC Program)	Big Bend Units 1&2 FGD (<u>Existing Program)</u>	Base Rates
<u>Projects</u>	New Loro Program		Dase Nales
Big Bend Units 3-4 Split Inlet Duct	116,000		
Big Bend Units 3-4 Split Outlet Duct	4,829,000		
Big Bend Units 1-4 Mist Eliminator Upgrades	805,000	805,000	777,000
Big Bend Units 1-4 On-line Mist Eliminator Wash System	334,500	334,500	
Big Bend Units 1-4 On-line Nozzle Wash System	280,500	280,500	
Gypsum Fines Filter	2,866,000		
Gypsum Filter Vacuum Pump Upgrades		623,000	
Big Bend Units 1-4 Electric Isolation	3,300,000	3,300,000	
Big Bend Units 1-2 Gypsum Blow Down Line		284,000	
Controls Additions	203,000	203,000	
Big Bend Units 3-4 FGD Booster Fan Capacity Expansion			1,849,000
Big Bend Units 1-2 Recycle Pump Discharge Isolation Blade	ders	227,000	
Big Bend Units 1-2 Inlet Duct C-276 Wallpaper		234,000	······
Total:	\$12,734,000	\$6,291,000	\$2,626,000