BEFORE THE 1 FLORIDA PUBLIC SERVICE COMMISSION 2 DOCKET NO. 060531-EU 3 In the Matter of: 4 REVIEW OF ALL ELECTRIC UTILITY WOODEN POLE INSPECTION PROGRAMS. 5 6 7 8 9 10 ELECTRONIC VERSIONS OF THIS TRANSCRIPT ARE 11 A CONVENIENCE COPY ONLY AND ARE NOT THE OFFICIAL TRANSCRIPT OF THE HEARING, 12 THE .PDF VERSION INCLUDES PREFILED TESTIMONY. 13 AGENDA CONFERENCE PROCEEDINGS: 14 ITEM NO. 8 15 CHAIRMAN LISA POLAK EDGAR BEFORE: 16 COMMISSIONER J. TERRY DEASON COMMISSIONER ISILIO ARRIAGA 17 COMMISSIONER MATTHEW M. CARTER, II COMMISSIONER KATRINA J. TEW 18 Tuesday, August 29, 2006 19 DATE: Betty Easley Conference Center 20 PLACE: Room 148 4075 Esplanade Way 21 Tallahassee, Florida 22 JANE FAUROT, RPR REPORTED BY: Chief, Hearing Reporter Services Section 23 FPSC Division of Commission Clerk and Administrative Services 24 (850) 413-6732 25

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PROCEEDINGS

CHAIRMAN EDGAR: And we will move right into Item 8, once we have a chance to have our staff get situated.

MR. McNulty: Yes, Commissioners. Chairman, I'd like to -- and Commissioners -- I'd like to introduce a new staff member with the Public Service Commission. His name is Tony Swearingen. He's an engineer, and he will be working in our reliability projects within the Division of Economic Regulation. He started a few months ago, and this is his first agenda appearance, so please go light on him.

CHAIRMAN EDGAR: Welcome.

MR. SWEARINGEN: Thank you. It's a pleasure to be here.

CHAIRMAN EDGAR: Who is going to kick us off?

MR. SWEARINGEN: I will.

CHAIRMAN EDGAR: Okay.

MR. SWEARINGEN: Commissioners, Item 8 is staff's recommendation addressing the electric utilities' plans to implement an eight-year wood pole inspection program pursuant to Order Number PSC-06-0144-PAA-EI. Before we get started with that, staff has a couple of oral modifications to the filed recommendation that I'd like to make.

On Page 9, under the recommendation section, strike "by September 28th, 2006." The stricken language should be replaced with the following, "Within 30 days after the final

order." And the entire sentence should now read, "The Commission should direct staff to solicit a report from each municipal and cooperative electric utility justifying apparent deviations to the Commission within 30 days after the final order."

Also, on Page 10, under the conclusion section, strike "by September 28th, 2006," also. And the stricken language should be replaced with the following, "Within 30 days after the final order." And that entire sentence should also read, "The Commission should direct staff to solicit a report from each municipal and cooperative electric utility justifying apparent deviations to the Commission within 30 days after the final order."

And those are the only two oral modifications I have.

CHAIRMAN EDGAR: Thank you.

MR. SWEARINGEN: With that we can get started.

Issue 1 addresses the plans filed by the investor-owned electric utilities. Each electric IOU has filed eight-year wood pole inspection plans, which are substantially compliant with the requirements of the order for most of its wooden poles. However, each of the electric IOUs' proposed plans include deviations from the requirement of the order to excavate all of their wooden poles. Staff recommends that each electric IOU submit additional data that supports their deviations within 30 days after the final order.

And Issue 2, addresses the direction that was given to staff by the Commissioners to pursue voluntary adoption of the wood pole inspection requirements by the municipal and cooperative electric utilities. Each of the municipal and cooperative electric utilities provided information regarding their plans, however, many of the municipal and cooperative electric utilities plans appear to deviate from the inspection requirements. Staff recommends that the Commission should direct staff to solicit a report from each municipal and cooperative electric utility that supports their deviations within 30 days after the final order.

And with that, staff and the interested and affected parties are here to answer any questions you may have.

CHAIRMAN EDGAR: Thank you.

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MR. WILLINGHAM: Madam Chairman, if I may. I'm Bill Willingham on behalf of the Electric Cooperatives Association. My comments really are kind of geared toward Issues 1 and 2, first of all. And I would like to just kind of go over what appears to be the basis for the Commission's original order and just some concerns that I have about that.

The RUS bulletin that was apparently relied upon by the Commission to come up with the eight-year pole inspection is -- I think there are a couple of points that need to be made about it. I'm not an expert here. I am not here on behalf of RUS. I'm certainly not a pole inspection expert, but there is

a couple of things about this that kind of trouble me and your basis of using this.

First of all, I think there's two issues that derive from when this was signed. It went into effect April 15th of '96. And that's kind of significant for two reasons. Number one, technically, this expired seven years after its date, so it has been expired for three years. It is still on the RUS website. It is the latest guideline from RUS, but it's not a rule. It is just a guideline. It's advisory.

But the other -- really, the big issue about that date that is significant, the cooperatives didn't start using the CCA poles until -- for the most part, the late '80s, early '90s. So when this was put out by RUS, they were relying on data that was not based upon even a full inspection cycle for most of these poles. And what we are finding now is that the CCA poles are just a much, much better treated pole than the old creosote and the penta poles. And for the most part when we went through our first cycle, we didn't find any damage at all, even with excavation. And we're now getting -- some of them are getting through their second style, and they are still finding no damage. So this whole eight-year cycle with CCA poles may not -- this RUS bulletin may not be appropriate for CCA poles.

We have asked our national association to get with RUS and see what we can come up with. You know, I don't have

any idea what the right date would be. Maybe eight years is the right date. But from our experience, we're seeing that possibly you don't excavate until after the second inspection or with the second inspection.

And the third point that I would like to point out is that in Section 3.4 of this bulletin, it does say that you can deviate three years, meaning that you can go out to 11 years from the eight-year cycle, or from eight to 11. And a lot of our co-ops are -- not a lot, but several are at the ten-year level. And in our mind we're still in compliance with the RUS bulletin, even though it's not a binding bulletin. But we think ten years would still be in compliance. And we have been there for a long time, and RUS has not had a problem with that. And they would be the ones that allegedly are the experts about this document.

Those are all the comments I have about this, but I will be glad to try and answer any questions, if there are any.

CHAIRMAN EDGAR: Thank you.

Mr. Burnett.

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MR. BURNETT: Thank you, Madam Chairman.

One brief question. With respect to the exceptions list that are on Page 4 of the recommendation, it's noted that all utilities did not have excavation of poles surrounded by concrete or pavement. Just so we can base on our justification, my question would be was it the intent of the

wood pole inspection order that all concrete or pavement be busted, removed and then we do a ground line excavation inspection and then replace the concrete? I'm just curious if that is the base line we are working off of that was the expectation to justify our exceptions to that?

CHAIRMAN EDGAR: Mr. Swearingen?

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MR. SWEARINGEN: Commissioner, if I may. No, that was not the intention of staff to expect the concrete to be busted up and pavement. What staff's intention was, was the order required all wood poles to be excavated. And there was some flexibility there around inspections, but what staff expects is if you cannot excavate, which we understand, we just expect some kind of reasonable method to show that those poles are safe and reliable. Some other alternative inspection process, other than just saying we can't excavate because they're in concrete, and going on to the next pole. That's all we are saying. We just need some other kind of inspection method to be presented that reasonably shows those poles are still safe and reliable.

CHAIRMAN EDGAR: Thank you, Mr. Swearingen.

Mr. Burnett.

MR. BURNETT: Very helpful. Thank you very much.

CHAIRMAN EDGAR: Thank you.

Mr. Willis.

MR. WILLIS: With respect to the same issue, we

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understand staff wants some additional data. In that respect, Tampa Electric does have an alternative method of inspecting poles that are surrounded in concrete, which we think is very viable, and we will present data and information on that process.

CHAIRMAN EDGAR: Thank you.

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Mr. Cutshaw, do you have a -- I don't want to forget you over here to my right.

MR. CUTSHAW: Thank you. I appreciate it.

We did have some minor deviations in our program regarding excavation around certain poles. We can go back and attempt to develop some data to justify this. As you've heard many, many times in the past, being a smaller utility who recently began collecting a lot of data, we do not have a lot of background data to justify this. But I think most of the people in the utility industry that have had experience with this type CCA pole realize that they are excellent poles, the deterioration is not there, and we can give you what we can. Hopefully, some of the other utilities can provide additional information to defer that excavation around utility poles.

A big point in that is cost. All the excavations, the unnecessary excavations, will increase the cost associated with the program and the associated revenue requirements that will be placed on our customers. So it's something we are looking at and concerned about that we don't go too far in

checking the poles and increasing the burden on our customers.

CHAIRMAN EDGAR: Thank you.

Commissioner Carter.

COMMISSIONER CARTER: Thank you, Madam Chairman.

I remember this dialogue like it was yesterday. In fact, I even remember what I said about a pole is a pole is a pole. It doesn't matter. And I think that in view of the time, in view of the sequence, in view of the circumstances, I think that this is a -- based upon what staff has found, is commendable. You're right, we did allow flexibility where appropriate to do that.

And I see that not only do we have our investor-owned utilities that are working to comply with this order, and the voluntary compliance of the municipals and the cooperatives.

And this to the Commission is a public safety issue. And that is what we are trying to do. We are trying to ensure that all Florida citizens are safe. That's what we -- all five of us -- that is why you heard so much from us. That's why we ask our colleagues at the municipal and the cooperative. We didn't get into a jurisdictional issue, we said, hey, safety. We're talking safety.

And I think, Madam Chairman, I think that this has been a herculean effort in view of the time that we have gone through it. I like staff's recommendations, and I think that it's a continuing process. And I think that, you know, the

amplification that you have given today on the order will allow those with the concrete-laden poles to continue the inspection regimen, but do it in another way, because it's public safety that we're after.

And, Madam Chairman, I thank you for this opportunity. I think that this is a good, good, good first start. Thank you.

CHAIRMAN EDGAR: Thank you, Commissioner Carter.

And when you say public safety, I would throw in the health and welfare along with it.

Mr. Butler, I can't see you, so I don't know if you wanted to speak. Are you still with us, and do you want to make a comment?

MR. BUTLER: I am still with you. And, no, I think that FPL -- my understanding is we have already submitted our explanation with respect to the distribution poles. We are working on it with respect to transmission poles. We are comfortable working within the framework that staff has set forth for resolving the exceptions.

CHAIRMAN EDGAR: Thank you. Gulf.

MR. BADDERS: Thank you. Russell Badders for Gulf
Power. We also agree with staff's position on this as far as
they will work with us to get a little bit more information.
We have provided quite a bit of data, and they have some
questions on the methodology and we will get with them and try

12 to resolve that. 1 Thank you. 2 CHAIRMAN EDGAR: All right. Thank you. 3 Again, we are looking at an issue statewide. This is 4 5 another good example of that, and I appreciate, as I know my 6 colleagues do, the cooperation in particular of the municipals 7 and the co-ops, and, of course, the IOUs, too, for working with 8 us as we work through this item. 9 Commissioners, any questions? COMMISSIONER CARTER: Move staff. 10 COMMISSIONER DEASON: Second. 11 CHAIRMAN EDGAR: Okay. We have a motion and we have 12 13 a second for the staff recommendation, that's Issues 1, 2 and 3 for Item 8. Any discussion? Seeing none, all in favor of the 14 15 motion say aye. (Unanimous affirmative vote.) 16 17 CHAIRMAN EDGAR: Opposed? Show it adopted. 18 you. Thank you, Madam Chairman. 19 MR. BUTLER: This is John Butler. That was the last item I was 20 21 intending to speak to, so I will sign off. And I appreciate

CHAIRMAN EDGAR: Thank you, Mr. Butler.

you accommodating us today.

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Okay. Commissioners, we have two items remaining, 9 and 10. How about we take -- I was going to say ten, but that

always turns into 15, so let's call it a 15-minute break. And come back at ten after by the clock on the wall. (Recess.)

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