# BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION 

In Re: Petition on behalf of Citizens of the State of Florida to require Progress Energy Florida, Inc. to refund to customers $\$ 143$ million

DOCKET NO. 060658
Submitted for filing: January 16, 2007

## DIRECT TESTIMONY OF <br> LORI J. CROSS <br> ON BEHALF OF PROGRESS ENERGY FLORIDA

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# IN RE: PETITION ON BEHALF OF CITIZENS OF THE STATE OF FLORIDA TO REQUIRE PROGRESS ENERGY FLORIDA, INC. TO REFUND CUSTOMERS \$143 MILLION 

FPSC DOCKET NO. 060658

## DIRECT TESTIMONY OF

## LORI J. CROSS

## I. INTRODUCTION AND QUALIFICATIONS

Q. Please state your name and business address.
A. Lori J. Cross, P.O. Box 14042, St. Petersburg, Florida 33733.
Q. By whom are you employed and in what capacity?
A. I am employed by Progress Energy Service Company as a Manager of Utility Regulatory Planning.
Q. What do you do?
A. I am responsible for the regulatory planning and cost recovery functions for Progress Energy Florida.
Q. What is the purpose of your testimony?
A. My testimony will address OPC's expert's, Patricia Merchant's, calculation of interest on the amount of alleged damages claimed by OPC to have been overcollected by PEF in the fuel clause over the last 10 -year period. My testimony
will explain how Ms. Merchant, by assuming that PEF collected these alleged overcharges on the first day of each year, has used an incorrect methodology and has overstated the amount of interest. The appropriate methodology is to calculate interest to reflect when PEF would have received the fuel charges, on a monthly basis, rather than a lump-sum in the beginning of the year. My testimony presents the proper calculation, using the appropriate methodology for the interest calculation.

## Q. Please describe your education background and professional experience.

A. I received a Bachelors of Science degree in 1980 in Accounting from the University of South Florida. I began my employment with Florida Power Corporation in 1983. During my tenure with Florida Power and Progress Energy Services Company, I have held a number of financial and accounting positions. In 2003, I became Manager, Regulatory Accounting and in 2006, I became the Manager of Utility Regulatory Planning for the Florida utility. I am also a Certified Public Accountant ("CPA").
Q. Are you sponsoring any exhibits with your testimony?
A. Yes. I am sponsoring the following exhibit that I prepared or that was prepared under my supervision and control:

- Exhibit No. ___ (LJC-1), which is a re-calculation of the interest that was originally calculated by Patricia Merchant in her (Revised) Direct Testimony filed on November 1, 2006; This exhibit is true and correct.


## Q. Please summarize your testimony.

A. I reviewed Ms. Merchant's testimony regarding the calculation of interest on Robert Sansom's alleged damages from the period 1996-2005. Ms. Merchant assumes that PEF collected the amount of alleged overcharges on the first day of each year at issue. This is an incorrect interest analysis, because PEF collects fuel charges from its customers on a monthly basis. Therefore, to calculate interest fairly, the appropriate time period to use is monthly. Ms. Merchant, by assuming that PEF had the benefit of the money at an earlier point in time, overstates the amount of interest by $\$ 1,853,303$. If I assume that Mr. Sansom has accurately shown all the damages he alleges in his testimony, which I do not accept as true, the correct interest calculation would be $\$ 20,637,976$.

## II. ANALYSIS OF PATRICIA MERCHANT CALCULATIONS

Q. Have you reviewed the testimony of Patricia Merchant, OPC's expert, in this proceeding?
A. Yes, I have reviewed Ms. Merchant's testimony, including her exhibits and her calculation of interest.
Q. Do you have any issues with how Ms. Merchant has calculated the interest?
A. Yes, I dispute Patricia Merchant's calculation of interest in the first year of each year's alleged overpayment. Her methodology applies an entire year of interest expense on the full amount of the alleged overpayment. Since alleged overpayments would have occurred throughout the year rather than on the first day of the year, applying interest for the entire first year overstates the amount of interest expense. Then this overstated interest is carried forward in the beginning balance in each subsequent year, thereby compounding interest expense on artificially inflated balances.
Q. Please explain your proposed methodology for calculating the interest.
A. I first note that, by providing this methodology, I do not agree that the Company overcharged its customers at all during this time period. For purposes of this testimony, however, I assume that the total amount of damages reflected in Ms. Merchant's testimony is correct.

Therefore, in order to calculate the alleged interest expense accurately, overpayments would need to be provided on a monthly basis. Since the alleged "Total Excess Fuel Charges" reflected in Patricia Merchant's Exhibit__(PWM-2) are provided on an annual basis rather than monthly, a monthly interest calculation cannot accurately be made. Therefore one must assume the overpayments occurred ratably in each month throughout the year. In Exhibit No. __ (LJC-1), I have recalculated the interest by multiplying the monthly commercial paper interest rate, as reflected in Patricia Merchant's Exhibit (PWM2) pages $2-3$, by the monthly average balance of overpayments (including
compounded interest). The interest expense using this methodology is $\$ 20,637,976$, a decrease of $\$ 1,853,303$ from that reported in Patricia Merchant's Exhibit_(PWM-2). The total ending balance would decrease from $\$ 157,014,622$ to $\$ 155,161,319$, assuming the alleged "Total Excess Fuel Charges" reflected in Merchant's Exhibit_(PWM-2) occurred ratably over 12 months.
Q. Is this the methodology you propose to use to calculate the interest on any overpayments that the Commission may award at the conclusion of this proceeding?
A. Yes. This methodology, using a monthly interest calculation rather than an average annual calculation, is appropriate. However, in order to calculate and compound the interest accurately, it is important to determine actual overpayments on a monthly basis, rather than simply dividing an annual amount by twelve months. This reflects the reality that the Company would not have recovered an equal amount of fuel charges each month, but instead the amounts would have varied each month depending on the amount of coal purchased that month. These actual monthly overpayments, if any, should be used to calculate an average monthly balance on which to apply a monthly interest rate, as demonstrated in my Exhibit__(LJC-1).

## Q. Do you have any other comments regarding Ms. Merchant's testimony?

A. Yes, I would like to note that, on page 5 of her testimony, Ms. Merchant acknowledges that she only has "annual refund amounts, not monthly amounts."

She also recognizes that the correct interest rate is a monthly interest rate, which she then converts to an annual average interest rate because of the lack of monthly data. Despite this acknowledgement, Ms. Merchant does not calculate the interest payments on a monthly basis.
Q. Does this conclude your testimony?
A. Yes, it does.

Calculation of Interest on Excess Fuel Charges to be Refunded by Progress Energy Florida

Exhibit No. $\qquad$ (LJC-1)
Page 1 of 3

|  | Monthly | Avg Monthly |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Excess | Balance | Annual |  |  |
| Beginning | Fuel | Before | Interest |  | Ending |
| Balance | Charge | Interest | Rate | Interest | Balance |


| Jan-96 | \$0 | \$88,000 | \$44,000 | 5.605\% | \$206 | \$88,206 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Feb-96 | 88,206 | 88,000 | 132,206 | 5.365\% | 591 | 176,797 |
| Mar-96 | 176,797 | 88,000 | 220,797 | 5.415\% | 996 | 265,793 |
| Apr-96 | 265,793 | 88,000 | 309,793 | 5.450\% | 1,407 | 355,200 |
| May-96 | 355,200 | 88,000 | 399,200 | 5.400\% | 1,796 | 444,996 |
| Jun-96 | 444,996 | 88,000 | 488,996 | 5.460\% | 2,225 | 535,221 |
| Jul-96 | 535,221 | 88,000 | 579,221 | 5.485\% | 2,648 | 625,869 |
| Aug-96 | 625,869 | 88,000 | 669,869 | 5.425\% | 3,028 | 716,897 |
| Sep-96 | 716,897 | 88,000 | 760,897 | 5.420\% | 3,437 | 808,334 |
| Oct-96 | 808,334 | 88,000 | 852,334 | 5.410\% | 3,843 | 900,176 |
| Nov-96 | 900,176 | 88,000 | 944,176 | 5.415\% | 4,261 | 992,437 |
| Dec-96 | 992,437 | 88,000 | 1,036,437 | 5.700\% | 4,923 | 1,085,360 |
| Jan-97 | 1,085,360 | 468,115 | 1,319,417 | 5.700\% | 6,267 | 1,559,742 |
| Feb-97 | 1,559,742 | 468,115 | 1,793,799 | 5.440\% | 8,132 | 2,035,989 |
| Mar-97 | 2,035,989 | 468,115 | 2,270,046 | 5.585\% | 10,565 | 2,514,668 |
| Apr-97 | 2,514,668 | 468,115 | 2,748,726 | 5.680\% | 13,011 | 2,995,794 |
| May-97 | 2,995,794 | 468,115 | 3,229,851 | 5.610\% | 15,100 | 3,479,008 |
| Jun-97 | 3,479,008 | 468,115 | 3,713,065 | 5.610\% | 17,359 | 3,964,481 |
| Jul-97 | 3,964,481 | 468,115 | 4,198,539 | 5.600\% | 19,593 | 4,452,189 |
| Aug-97 | 4,452,189 | 468,115 | 4,686,246 | 5.570\% | 21,752 | 4,942,056 |
| Sep-97 | 4,942,056 | 468,115 | 5,176,113 | 5.545\% | 23,918 | 5,434,088 |
| Oct-97 | 5,434,088 | 468,115 | 5,668,146 | 5.530\% | 26,121 | 5,928,324 |
| Nov-97 | 5,928,324 | 468,115 | 6,162,381 | 5.565\% | 28,578 | 6,425,016 |
| Dec-97 | 6,425,016 | 468,115 | 6,659,074 | 5.675\% | 31,492 | 6,924,623 |
| Jan-98 | 6,924,623 | 641,928 | 7,245,587 | 5.625\% | 33,964 | 7,600,515 |
| Feb-98 | 7,600,515 | 641,928 | 7,921,479 | 5.515\% | 36,406 | 8,278,848 |
| Mar-98 | 8,278,848 | 641,928 | 8,599,812 | 5.540\% | 39,702 | 8,960,479 |
| Apr-98 | 8,960,479 | 641,928 | 9,281,443 | 5.540\% | 42,849 | 9,645,256 |
| May-98 | 9,645,256 | 641,928 | 9,966,220 | 5.515\% | 45,803 | 10,332,987 |
| Jun-98 | 10,332,987 | 641,928 | 10,653,951 | 5.550\% | 49,275 | 11,024,190 |
| Jul-98 | 11,024,190 | 641,928 | 11,345,154 | 5.580\% | 52,755 | 11,718,873 |
| Aug-98 | 11,718,873 | 641,928 | 12,039,837 | 5.540\% | 55,584 | 12,416,385 |
| Sep-98 | 12,416,385 | 641,928 | 12,737,349 | 5.370\% | 57,000 | 13,115,312 |
| Oct-98 | 13,115,312 | 641,928 | 13,436,276 | 5.160\% | 57,776 | 13,815,016 |
| Nov-98 | 13,815,016 | 641,928 | 14,135,980 | 5.300\% | 62,434 | 14,519,378 |
| Dec-98 | 14,519,378 | 641,928 | 14,840,342 | 5.200\% | 64,308 | 15,225,614 |
| Jan-99 | 15,225,614 | 701,055 | 15,576,142 | 4.855\% | 63,018 | 15,989,688 |
| Feb-99 | 15,989,688 | 701,055 | 16,340,216 | 4.830\% | 65,769 | 16,756,513 |
| Mar-99 | 16,756,513 | 701,055 | 17,107,041 | 4.865\% | 69,355 | 17,526,923 |
| Apr-99 | 17,526,923 | 701,055 | 17,877,451 | 4.840\% | 72,106 | 18,300,084 |
| May-99 | 18,300,084 | 701,055 | 18,650,612 | 4.825\% | 74,991 | 19,076,130 |
| Jun-99 | 19,076,130 | 701,055 | 19,426,658 | 4.950\% | 80,135 | 19,857,321 |
| Jul-99 | 19,857,321 | 701,055 | 20,207,848 | 5.075\% | 85,462 | 20,643,838 |
| Aug-99 | 20,643,838 | 701,055 | 20,994,366 | 5.210\% | 91,151 | 21,436,044 |
| Sep-99 | 21,436,044 | 701,055 | 21,786,572 | 5.310\% | 96,406 | 22,233,505 |
| Oct-99 | 22,233,505 | 701,055 | 22,584,033 | 5.300\% | 99,746 | 23,034,307 |

Calculation of Interest on Excess Fuel Charges to be Refunded by Progress Energy Florida

| Beginning Balance | Monthly <br> Excess Fuel Charge | Avg Monthly Balance Before Interest | Annual Interest Rate | Interest | Ending Balance |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 23,034,307 | 701,055 | 23,384,834 | 5.425\% | 105,719 | 23,841,081 |
| 23,841,081 | 701,055 | 24,191,609 | 5.575\% | 112,390 | 24,654,526 |
| 24,654,526 | 531,835 | 24,920,444 | 5.700\% | 118,372 | 25,304,733 |
| 25,304,733 | 531,835 | 25,570,651 | 5.800\% | 123,591 | 25,960,160 |
| 25,960,160 | 531,835 | 26,226,077 | 5.935\% | 129,710 | 26,621,704 |
| 26,621,704 | 531,835 | 26,887,621 | 6.125\% | 137,239 | 27,290,778 |
| 27,290,778 | 531,835 | 27,556,695 | 6.375\% | 146,395 | 27,969,007 |
| 27,969,007 | 531,835 | 28,234,925 | 6.575\% | 154,704 | 28,655,546 |
| 28,655,546 | 531,835 | 28,921,463 | 6.540\% | 157,622 | 29,345,003 |
| 29,345,003 | 531,835 | 29,610,920 | 6.490\% | 160,146 | 30,036,983 |
| 30,036,983 | 531,835 | 30,302,901, | 6.490\% | 163,888 | 30,732,706 |
| 30,732,706 | 531,835 | 30,998,624 | 6.495\% | 167,780 | 31,432,321 |
| 31,432,321 | 531,835 | 31,698,238 | 6.570\% | 173,548 | 32,137,704 |
| 32,137,704 | 531,835 | 32,403,621 | 6.575\% | 177,545 | 32,847,083 |
| 32,847,083 | 1,401,738 | 33,547,952 | 6.025\% | 168,439 | 34,417,260 |
| 34,417,260 | 1,401,738 | 35,118,129 | 5.350\% | 156,568 | 35,975,566 |
| 35,975,566 | 1,401,738 | 36,676,435 | 5.075\% | 155,111 | 37,532,414 |
| 37,532,414 | 1,401,738 | 38,233,283 | 4.685\% | 149,269 | 39,083,421 |
| 39,083,421 | 1,401,738 | 39,784,290 | 4.155\% | 137,753 | 40,622,912 |
| 40,622,912 | 1,401,738 | 41,323,781 | 3.870\% | 133,269 | 42,157,919 |
| 42,157,919 | 1,401,738 | 42,858,788 | 3.775\% | 134,827 | 43,694,484 |
| 43,694,484 | 1,401,738 | 44,395,353 | 3.610\% | 133,556 | 45,229,778 |
| 45,229,778 | 1,401,738 | 45,930,647 | 3.070\% | 117,506 | 46,749,021 |
| 46,749,021 | 1,401,738 | 47,449,890 | 2.445\% | 96,679 | 48,247,438 |
| 48,247,438 | 1,401,738 | 48,948,307 | 2.130\% | 86,883 | 49,736,059 |
| 49,736,059 | 1,401,738 | 50,436,928 | 1.910\% | 80,279 | 51,218,076 |
| 51,218,076 | 1,843,525 | 52,139,838 | 1.775\% | 77,124 | 53,138,724 |
| 53,138,724 | 1,843,525 | 54,060,487 | 1.760\% | 79,289 | 55,061,538 |
| 55,061,538 | 1,843,525 | 55,983,300 | 1.775\% | 82,809 | 56,987,871 |
| 56,987,871 | 1,843,525 | 57,909,634 | 1.775\% | 85,658 | 58,917,054 |
| 58,917,054 | 1,843,525 | 59,838,816 | 1.760\% | 87,764 | 60,848,342 |
| 60,848,342 | 1,843,525 | 61,770,105 | 1.760\% | 90,596 | 62,782,463 |
| 62,782,463 | 1,843,525 | 63,704,226 | 1.740\% | 92,371 | 64,718,359 |
| 64,718,359 | 1,843,525 | 65,640,121 | 1.720\% | 94,084 | 66,655,968 |
| 66,655,968 | 1,843,525 | 67,577,730 | 1.735\% | 97,706 | 68,597,199 |
| 68,597,199 | 1,843,525 | 69,518,961 | 1.705\% | 98,775 | 70,539,498 |
| 70,539,498 | 1,843,525 | 71,461,261 | 1.475\% | 87,838 | 72,470,861 |
| 72,470,861 | 1,843,525 | 73,392,623 | 1.295\% | 79,203 | 74,393,589 |
| 74,393,589 | 1,293,532 | 75,040,354 | 1.280\% | 80,043 | 75,767,163 |
| 75,767,163 | 1,293,532 | 76,413,929 | 1.260\% | 80,235 | 77,140,930 |
| 77,140,930 | 1,293,532 | 77,787,696 | 1.215\% | 78,760 | 78,513,222 |
| 78,513,222 | 1,293,532 | 79,159,987 | 1.185\% | 78,170 | 79,884,924 |
| 79,884,924 | 1,293,532 | 80,531,690 | 1.200\% | 80,532 | 81,258,987 |
| 81,258,987 | 1,293,532 | 81,905,753 | 1.105\% | 75,422 | 82,627,941 |
| 82,627,941 | 1,293,532 | 83,274,706 | 1.025\% | 71,130 | 83,992,603 |
| 83,992,603 | 1,293,532 | 84,639,369 | 1.055\% | 74,412 | 85,360,547 |

# Docket No. 060658 <br> Progress Energy Florida Exhibit No.__(LJC-1) 

Calculation of Interest on Excess Fuel Charges to be Refunded by Progress Energy Florida

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|  | Beginning Balance | Monthly <br> Excess <br> Fuel <br> Charge | Avg Monthly <br> Balance Before Interest | Annual Interest Rate | Interest | Ending Balance |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Sep-03 | 85,360,547 | 1,293,532 | 86,007,313 | 1.060\% | 75,973 | 86,730,052 |
| Oct-03 | 86,730,052 | 1,293,532 | 87,376,817 | 1.055\% | 76,819 | 88,100,402 |
| Nov-03 | 88,100,402 | 1,293,532 | 88,747,168 | 1.025\% | 75,805 | 89,469,739 |
| Dec-03 | 89,469,739 | 1,293,532 | 90,116,505 | 1.030\% | 77,350 | 90,840,620 |
| Jan-04 | 90,840,620 | 1,816,714 | 91,748,977 | 1.045\% | 79,898 | 92,737,232 |
| Feb-04 | 92,737,232 | 1,816,714 | 93,645,589 | 1.005\% | 78,428 | 94,632,375 |
| Mar-04 | 94,632,375 | 1,816,714 | 95,540,731 | 0.980\% | 78,025 | 96,527,113 |
| Apr-04 | 96,527,113 | 1,816,714 | 97,435,470 | 1.005\% | 81,602 | 98,425,429 |
| May-04 | 98,425,429 | 1,816,714 | 99,333,786 | 1.035\% | 85,675 | 100,327,819 |
| Jun-04 | 100,327,819 | 1,816,714 | 101,236,176 | 1.185\% | 99,971 | 102,244,503 |
| Jul-04 | 102,244,503 | 1,816,714 | 103,152,860 | 1.400\% | 120,345 | 104,181,562 |
| Aug-04 | 104,181,562 | 1,816,714 | 105,089,919 | 1.535\% | 134,428 | 106,132,704 |
| Sep-04 | 106,132,704 | 1,816,714 | 107,041,061 | 1.685\% | 150,303 | 108,099,721 |
| Oct-04 | 108,099,721 | 1,816,714 | 109,008,078 | 1.855\% | 168,508 | 110,084,943 |
| Nov-04 | 110,084,943 | 1,816,714 | 110,993,300 | 2.080\% | 192,388 | 112,094,046 |
| Dec-04 | 112,094,046 | 1,816,714 | 113,002,403 | 2.280\% | 214,705 | 114,125,464 |
| Jan-05 | 114,125,464 | 2,423,838 | 115,337,383 | 2.420\% | 232,597 | 116,781,899 |
| Feb-05 | 116,781,899 | 2,423,838 | 117,993,818 | 2.575\% | 253,195 | 119,458,932 |
| Mar-05 | 119,458,932 | 2,423,838 | 120,670,850 | 2.715\% | 273,018 | 122,155,787 |
| Apr-05 | 122,155,787 | 2,423,838 | 123,367,706 | 2.880\% | 296,082 | 124,875,707 |
| May-05 | 124,875,707 | 2,423,838 | 126,087,626 | 3.020\% | 317,321 | 127,616,865 |
| Jun-05 | 127,616,865 | 2,423,838 | 128,828,784 | 3.165\% | 339,786 | 130,380,489 |
| Jul-05 | 130,380,489 | 2,423,838 | 131,592,407 | 3.350\% | 367,362 | 133,171,688 |
| Aug-05 | 133,171,688 | 2,423,838 | 134,383,607 | 3.535\% | 395,872 | 135,991,398 |
| Sep-05 | 135,991,398 | 2,423,838 | 137,203,316 | 3.715\% | 424,759 | 138,839,994 |
| Oct-05 | 138,839,994 | 2,423,838 | 140,051,913 | 3.910\% | 456,336 | 141,720,167 |
| Nov-05 | 141,720,167 | 2,423,838 | 142,932,086 | 4.120\% | 490,733 | 144,634,738 |
| Dec-05 | 144,634,738 | 2,423,838 | 145,846,657 | 4.255\% | 517,148 | 147,575,724 |
| Jan-06 | 147,575,724 | 0 | 147,575,724 | 4.405\% | 541,726 | 148,117,450 |
| Feb-06 | 148,117,450 | 0 | 148,117,450 | 4.520\% | 557,909 | 148,675,359 |
| Mar-06 | 148,675,359 | 0 | 148,675,359 | 4.655\% | 576,736 | 149,252,095 |
| Apr-06 | 149,252,095 | 0 | 149,252,095 | 4.870\% | 605,715 | 149,857,810 |
| May-06 | 149,857,810 | 0 | 149,857,810 | 4.985\% | 622,534 | 150,480,344 |
| Jun-06 | 150,480,344 | 0 | 150,480,344 | 5.150\% | 645,811 | 151,126,156 |
| Jul-06 | 151,126,156 | 0 | 151,126,156 | 5.325\% | 670,622 | 151,796,778 |
| Aug-06 | 151,796,778 | 0 | 151,796,778 | 5.315\% | 672,333 | 152,469,111 |
| Sep-06 | 152,469,111 | 0 | 152,469,111 | 5.265\% | 668,958 | 153,138,070 |
| Oct-06 | 153,138,070 | 0 | 153,138,070 | 5.265\% | 671,893 | 153,809,963 |
| Nov-06 | 153,809,963 | 0 | 153,809,963 | 5.260\% | 674,200 | 154,484,163 |
| Dec-06 | 154,484,163 | 0 | 154,484,163 | 5.260\% | 677,156 | 155,161,319 |
| \$134,523,343 |  |  | \$20,637,976 |  |  |  |

