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BEFORE:

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 060257-WS

In the Matter of

APPLICATION FOR INCREASE IN WATER AND WASTEWATER RATES IN POLK COUNTY BY CYPRESS LAKES UTILITIES, INC.



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PROCEEDINGS: AGENDA CONFERENCE

ITEM NO. 25

CHAIRMAN LISA POLAK EDGAR

COMMISSIONER MATTHEW M. CARTER, II COMMISSIONER KATRINA J. MCMURRIAN

DATE: Tuesday, February 13, 2006

Betty Easley Conference Center

Room 148

4075 Esplanade Way Tallahassee, Florida

REPORTED BY: LINDA BOLES, CRR, RPR

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Official Commission Reporters (850)413-6734/(850)413-6732

DOCUMENT NUMBER-DATE

APPEARANCES: MARTIN S. FRIEDMAN, ESQUIRE, JOHN WILLIAMS and FRANK SEIDMAN, appearing on behalf of Cypress Lakes Utilities, Inc. STEPHEN C. REILLY, ESQUIRE, and TRICIA MERCHANT, Office of Public Counsel, appearing on behalf of the Citizens of Florida. RICHARD HOLZSCHUH and ROBERT HALLEEN, appearing on behalf of the Cypress Lakes Homeowners Association. JAY REVELL, JENNIE LINGO, TROY RENDELL and GERALD EDWARDS, appearing on behalf of the Commission Staff.

PROCEEDINGS

CHAIRMAN EDGAR: We will go back on the record. And we concluded before the lunch break at Item 25, so we will begin with Item 25 and we'll ask staff to introduce for us.

MR. REVELL: Okay. Good afternoon, Commissioners.

My name is Jay Revell with staff. Item 25 is staff's recommendation on final water and wastewater rates for Cypress Lakes Utilities, Inc. Cypress Lakes is a Class B water and wastewater utility in Polk County. With us today is Mr. Richard Holzschuh and Mr. Robert Halleen representing the Cypress Lakes Homeowners Association, Mr. Steve Reilly and Ms. Tricia Merchant with the Office of Public Counsel, and Mr. Marty Friedman representing the utility. And with that, we're ready to answer any of your questions.

CHAIRMAN EDGAR: Okay. Let's start off, I think, by -- Mr. Reilly, would you like to speak, and then let's recognize the customers that have traveled?

MR. REILLY: Richard Holzschuh and Robert Halleen are here today and I think they wanted -- they had prepared remarks they'd like to share with the Commission. Our role would be kind of to follow up behind them and maybe do some support comments after they make their comments.

CHAIRMAN EDGAR: Okay. And then, Mr. Friedman, we'll hear from our staff and from you as well.

MR. FRIEDMAN: Yes. Most of my comments will be in

response to the customer and OPC comments. I do have

John Williams and Frank Seidman here who may be making

presentations. I know Frank will and John may also as issues

arise.

CHAIRMAN EDGAR: Okay. All right. Thank you. Then I think -- Commissioners, do you each have a copy? Okay. Staff has given us a copy of some written information that you provided, so we each have that. And thank you for coming and we'd like to hear from you.

MR. HOLZSCHUH: Okay. First let me say that you'll have to excuse my reading some of this, but senior age does something to your memory and so it's basically better to read.

CHAIRMAN EDGAR: That's fine.

MR. HOLZSCHUH: Honorable Public Service Commission Board, we thank you for the opportunity of attending this meeting and submitting our presentation. I will be the first one to make the first part of our presentation, and Bob Halleen, my partner, will do the second part. We're both directors of the Cypress Lakes Homeowners Association, and we're assigned to this project to try to convince you to have the public utility show cause in some, in some various areas, this all leading, hopefully, to a concerned evaluation of the issues of the Commission approving our request that any rate increase for public -- or Utilities, Incorporated, at Cypress Lakes be put on hold for one year, the utility be required to

raise its standards of quality and accounting to a higher level. Again, on behalf of the Cypress Lakes Homeowners Association, the board of directors and our membership and all of the residents of Cypress Lakes, we thank you for the opportunity to present our case.

My portion is to make you aware of the physical aspects that we're concerned with: Water quality, the purity of it, the odor of it, the pressure of it, questionable monthly reading procedures. Mr. Halleen will cover all the procedures and discrepancies associated with the filing.

In 2003 we came before you and went away realizing we were not well prepared. We have learned from that experience. However, many of the current issues are not dissimilar from 2003 when the Commission fined the utility \$3,000 for noncompliance to your request. The fine was then rescinded and a reason was never given why. The only change that we now have since that year is that we've added four new sections to the community and there are now 177 more homes than there were at that time, for a total of 1,361 at present. It's a senior community in Lake County, over 2,600 residents, mostly all voters, and certain considerations are priorities: Health concerns, supply of services, correct computation of water usage, the cost of living and the aesthetics of the community in which they live. All of this having been said, our community is not being supplied with an acceptable product, nor

are its metering operations properly accounted for, the physical and filing standards are inadequate, and we do not believe an increase in rates is warranted at this time.

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Why do we make this claim? Major health concerns, the water quality. I have in front of me some samples which you are welcome to try to drink from or take a smell of or take a look at, which I would strongly recommend that none of you do because they are not pleasant. But they are indicative of what the water supply is like in the community in which we live. There's a bottle right there that was drawn this morning, and you'll see the particles that are in it. It's not uncommon throughout our whole community to have that happening. bottle there has an odor which I wouldn't suggest you put too close to your nose. But that's pretty common through the back sections of our community. So we have some major health concerns with respect to that. We've had a number of people just recently complaining about the fact that they're getting a burning sensation in their throat, and we've got a couple of physicians going to be looking at some of those people to see if, in fact, we can relate any of that to what the water authority is, the utility is supplying us.

The chlorine counts within the park are far below what we -- what is the term, marginally --

MR. HALLEEN: Satisfied.

MR. HOLZSCHUH: -- marginally satisfactory, which is

used in this filing.

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Yesterday I took -- again, had the people there taking readings on our chlorine. The chlorine is zero at the back end of our community. Now, again, as I mentioned earlier, back in 2003 we had this similar problem and the people from the utility said, well, about the only way that we can solve that is we need to put in a booster station within the community for chlorine. As of this moment that has never been It has been addressed a couple of times but it has never been featured or ever been taken care of or thought of. We've had measurements taken by the Monroe -- by the Polk County Health Authority, and I had an independent outfit come in and do the water testing two or three weeks ago, and, again, we're finding that the further we get away from the plant, we're down to zero with chlorine. And, in fact, I live very close to the plant in my own home and the chlorine level there is below what the recommended level should be. But zero certainly isn't what's recommended. So that's, that's the first part of it.

Again, the water is pumped a considerable distance in the park. And the design of the system is bad because there's several dead ends on it, and I'll cover that very quickly. I know you people have a big agenda and I'm going to try to get some of this -- by the way, any of the statements that I make at this present time in my presentation, should you have any doubt about any of it, these two books are all written proof of

this from 380 surveys that we took throughout the park and many, many more samples than what I brought with me today. So it isn't just that we're talking.

Again, they further agree that a pumping station was needed. It was never done. Odor, I have the samples there. Discoloration of appliances and icemakers and commodes and sinks. I believe in the package that we supplied you, not certainly the most glorious thing to look at, but there's a commode picture in there, and that shows what's indicative of a number of the homes in our community that require these people to almost on a daily basis clear this discoloration out. Ice cube makers, ice is discolored and brown. I tried to figure out how to bring a tray of ice cubes but it was too warm even today. But -- and clogged filters. There's just a whole series of problems that we're having.

Now most recently we've had two occasions of it and it looks like we're going to end up with some more and we have no explanation from that and neither did the water authority when I asked, or the utility when I asked them, we're finding sand in our water. And what's happening here is -- and how it was discovered, General Electric came in to fix a couple of, or repair a couple of washers and dryers and that kind of thing in the community and the systems were plugged up with sand. And it's not sand that's coming out of clothes going into the machine, it's through the water coming into the machine. And,

again, we have verification of that should it be needed. We get a great deal of pressure variations within the community. The supply of services -- it's difficult to get someone to come to your home to observe a problem. We have a number of people who've called into the water utility and asked that something be done and they say, well, that's just the nature of your water system at Cypress Lakes.

Once in a while one of them comes out. Now when they do come out, there's nothing done in a majority of the cases. Phoning the utility to question a considerable water usage billing is always quite interesting because I have two standards now when people call me as one of the board of directors and they say, "I just talked to the water utility and guess what they told me." There's two standards: Number one, "You've got a leak," and secondly, "Your neighbor is stealing your water." Okay? Now not only are those cute, but yesterday we had a third one. A gentleman came out from the utility and said, "The lawn people who use your hose for the lawn are taking a drink out of it and leaving it open." Now, you know, folks, this is a community of grown people. These things just don't happen. We're getting -- this is the kind of reactions that we get from the utility.

We have, and I will show you within these records and we'll talk about it a bit, many, many questionable readings of meters. We don't exactly know how all of this happens, we

don't know whether they're averaging or what they're doing, but we have on several occasions now within the last two or three months followed the people around who do the meter reading.

They have not met, read every house in our community in the last five months.

Now I'll tell you how you figure that out and I'll tell you exactly how impossible and it will make sense to you. If you go through our community, and there's 750 -- there's two meters setting alongside of each other, so you've got 1,500 houses to read, so there's two setting alongside of each other. They read two at a time. That's 750 meters. There's two women that read two days a month at the end of the month. If you go through all of the mathematics of that, they would work 17.4 hours per day each one of them for the two days to read all the meters in the community, and I think we all know they don't work that many hours. So it's just, it's just not possible that we're getting meter readings on all the meters, and because of that we're getting some crazy, crazy readings and we're getting some crazy bills.

And I'd like to just cover one of these bills for you, if I might, and it's in your package. The Snells (phonetic), who, again, are residents of our park -- and what did I do with my sheet, Bob? Have you got yours? Here it is. I've got it. No, wait a minute. I don't. Just before that. Okay. There it is. What the heck happened to that one? I'm

I thought I had it right in front of me. But Mr. and 1 Ms. Snell -- there it is, I got it, Bob -- live on Mulligan 2 Drive, which is about halfway back in the community. They had 3 a bill from 12/4 to 1/5 for \$381.60. That was 59,400 gallons 4 5 of water in 32 days. Now if you divide that out, you would have to run two gallons of water per minute for 24 hours for 6 the month in order to get that many gallons. They are on automatic pay with Cypress Lakes Utility. They called -- we 8 called and said, "Look it, there's something wrong with this." 9 10 "Well, you've got a leak or your neighbor is stealing your water." So these people went through the expense of hiring an 11 12 outside outfit, Richard Moore Plumbing, you'll see a receipt for his bill in there, who checked under their house, checked 13 all of the plumbing in the house and outside and found not a 14 single leak. In confronting the utility they said, "Well, 15 that's too bad. You'll just have to pay the bill." And that's 16 exactly what's been done at this point. In addition to the 17 18 fact that I think Cypress Lakes Utilities owes them some money, I think they could have handled things certainly a lot better 19 than they did. 20 We have heard from -- the other utility excuse that 21 22

We have heard from -- the other utility excuse that has been given us is, "Well, you don't think they're reading every meter, but they have automatic equipment that when they ride by they can just point it towards the meter and they get their reading." I will tell you unequivocally, Commissioners,

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that is not true. That's just a lie. There isn't a single meter in our community that has a digital readout sender on it that you can do that with. They don't have them. We don't have them in our community. Lakeland Electric does on our electric system, but there are none on our water. So that's just another lie that comes out of this thing.

Auto reading devices are not allowed and we believe -- so we believe that somehow or another in this thing some type of customer averaging exists. Now there's two bad issues in that. Number one, I unfortunately, and I'm not crying on anyone's sleeve, but unfortunately had open heart surgery this past summer and we were not there for three months. During those three months -- I had installed two years ago because of issues with water a locking system put on my water system at the house and I have one neighbor next-door who has a key. That was never unlocked for either water into the house or water that would be used to water the lawn or anything else, and I got charged 6,000 gallons one month, 5,200 the second month and 6,600 the third month, and I have the bills to show you that. The water was off. What -- you know.

There's just -- the point we're trying to make here is that we just don't feel that the people of Cypress Lakes are getting the right information, they're not being treated properly by the utility. We don't feel the quality of service, the quality of the product warrants anything but the fact that

we want to see them required to bring their standards up. I don't think marginally satisfactory works when you want to talk about increases in rates for your system within the park.

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We're sorry if our neighbors steal some of the water, but we don't think that happens either. We're all pretty good, honest people.

From an aesthetic standpoint -- and I'm getting to the end of this. I'm sure you're happy to hear that. You will see a picture in there, and I have a whole series of pictures here, and I could take a picture of all of them in the park because they're all the same. The actual hydrants within the community from an aesthetic standpoint have not been touched in four years, four to five years. They are in terrible condition. One of the pictures that you have with you is indicative of the rest of the pictures that I have. One of the residents, just to show you some of these things that happened, one of the residents a month ago called the utility and said, "The hydrant in front of my house looks terrible." And they said, "Okay. We'll take care of it." They came over and they painted the side that faces his house of the hydrant and left the other side unpainted. Now this is not quality from, from a utility and we don't feel it is either. It's the responsibility of the utility, we've looked into that, and we know that it's there as a requirement.

Now excessive flushing, some of the water readings,

and Bob will cover that part of it in his presentation, but we have statements from the utility showing where the maximum that they pumped in one day was five hours. We have actually a video that was taken by one of our people in the community and it's got a timer on the video where it went for 24 hours and never stopped. And that's happened in many locations in the park. Again, all I'm making a point here is that these records are being falsified from what we can tell.

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Okay. We have enlisted the support of a well-known writer for The Ledger newspaper and he's expressed a willingness to publish our concerns in his weekly magazine or weekly newsletter, which will reach many of the surrounding communities and voters. I mention that only because of the fact that we just feel something has to be done. And if we can't enlist your help to do something with this, we, we just are at a loss except for the fact that we know we can't afford a lawsuit, so we're going to have to go to some kind of a higher power.

Now I did include in your packets a letter that was written by me to Charlie Crist. And he's a person people or a people person. I guess I got that backwards. And if it ever comes to that point -- we feel that that's maybe where we have to go because in 2002 we were not successful with anything.

We're hoping sitting here today that we will be.

For my part of it that's really all I have except to

thank you. And if you have any questions of me, I'll be glad to present -- or be glad to try to answer them for you. And Bob will present our findings, which I feel you will find interesting and further validate our request for a one-year delay on rate increases from Utilities, Incorporated, while the Commission monitors the utility's procedures. Thank you. Now Mr. Halleen.

CHAIRMAN EDGAR: Thank you, Mr. Holzschuh. Mr. -- is it Halleen?

MR. HALLEEN: Yes. Halleen. Dick Holzschuh outlined many of our concerns with the product quality and service. My comments will focus on the filings and the staff's recommendations.

As Dick indicated, this has been a learning experience for us. We have read in detail the many documents and answers to questions your staff provided and it's on that basis that I've predicated my remarks.

First, we reviewed the processes and procedures associated with the filing. Each year the utility files with the Public Service Commission an annual report except in the test year. Then it appears that the annual report for that year is the filing except that the cost of that filing is borne by the customer as the filing cost is billed to the customer over four years.

Now when we look at the annual report, the data that

we see in there is identical to what's in the filing. And if the annual report were the basis of the rate case, we would see no particular problem. Because when the staff appears to look at the, at the filing, they ask the same questions you would ask from the annual report relative to the distribution of allocations, the debt, et cetera. It's -- that data is available to them and it leads to the same questions that they ask and inquiry in the filing. So we feel that a continuation of just annual reports and then at a particular time where the utility feels it needs a rate increase, the basis for that rate increase ought to be in the filing.

It was very interesting that one of the comments to an inquiry from the Office of Public Counsel that we were sent from the utility was to the extent, and I quote, requiring responses from the utility to requests to which citizens already have information only increases the amount of rate case expense that customers of the utility must bear.

But let's examine that inquiry in a response. First, the inquiry was not a result of a customer question. It was proposed by the Office of the Public Counsel in advance of any discussion with the customer. In other words, we didn't offer him a suggestion, we didn't send him a letter or anything, which suggests to us that any inquiry by the Public Service Commission staff, the Office of Public Counsel or any inquiry by a customer ultimately goes into the added cost of the rate

case. For example, the interim rate structure and the audit are all completed before the customer is even notified that a rate increase is pending. In other words, after all of that action is done, you then come and tell us, yes, we've granted a certain interim rate increase and it's part -- and it's not the staff's fault. I don't blame that on the staff. That's the procedure. The procedure says, given a filing, the staff must respond with an interim rate within a certain period of time. And the staff, when you get, as they did this year, nine rate cases in one box and get a limited amount of time, have to do just what they did. They can't come out and have open meetings and find out what the feeling of the customer is, so they come to you with an interim rate increase which you approve based on the revenue and rate of return considerations you have.

So we feel that any question that comes before the notification to the customer and which the customer then bears a charge for in the rate case is, is not really fair to the customer because he's had no input to it. He may have agreed to a rate increase without any rate filing. Because we recognize -- I mean, these are rational people -- that the utility needs to make money and it needs to run an efficient operation, we feel. And if that's being done, then it should be granted its rate increase and it doesn't have to ask for \$100,000 to get a rate increase that has to be borne over four years by a customer. So at \$25,000 a year and you have 1,200

customers, it doesn't take much to do the mathematics.

Now let's also consider that same inquiry because what was the inquiry that Public Counsel asked? Public Counsel said, "Please explain the other uses in the 2006 report of 3,695,000 gallons of water in the test year. Give the details of these waters by date."

Okay. What is the significance of that item? Well, if you look at how the utility's rate is determined, there's a certain amount of total water that is pumped, there's a certain amount of total water that is sold, there's a certain amount of water that is used to run such operations as utilities and fire fighting and so on, and then all the rest is lumped into what is called unaccounted for. And the Public Service Commission staff has taken the position that that should not exceed 10 percent of the pumped water. In other words, that's what might be leaked or unaccounted, truly unaccounted for.

So if you look at this utility, it pumps in the year -- pumps 66,000 gallons of water or 66 million gallons of water in the year 2005, the test year. The unaccounted water then cannot exceed really 6 million gallons. But by putting into other uses this 3,600,000 it does not get counted in the unaccounted for because, quote, it's being accounted, it's used for, quote, flushing and other uses.

Now if you look back, and we only had the 2001 rate case and the 2002 annual report, but in both of those years the

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other uses did not exceed 800 and some thousand. One year it was 500 and some thousand, the other year it was 800,000 gallons. So, in other words, all of the sudden in 2005, the test case year, this other usage went up by a factor of five times. And that's what the inquiry was and I think that was a legitimate inquiry. Had we tripped over -- at first we would have asked the staff to make the same inquiry. Well, Public Counsel made that inquiry and we think that is a legitimate inquiry. It's not information that the citizens had. It's certainly not information the staff had except that they hadn't decided to ask the question yet. So our question is if, if that was excess water used for flushing, then why was it charged to the customer? Because what they were doing is really flushing for the fact that the park added four sections and they were cleaning the systems and making it, trying to make the quality of the water come up. So why wasn't that water charged to the developer and not to the customer?

Okay. So we, when we looked at their records, it was very interesting because there was also a discrepancy between the month of September readings on the monthly reports and what was published. The published figure had 1.271 millions of gallons for other usage. The records for the month showed that .138 million gallons or over a 1,100,000 gallons were not on the record.

Now staff has gone back and, as we'll note that later

in the presentation, they did make a correction for that

1.1 million and added that into the unaccounted for. So we got
some relief from that. But the point is that there was that
excessive amount of flushing that, quote, does not go into
unaccounted for but becomes a charge that figures into the
revenue. And I think this will be more important as we go
through the presentation.

But as we said in there, there is no encouragement to the utility to improve its operation. There is no encouragement whatsoever for them to have an efficient operation.

Consider the staff's recommendation that you adopted in 2003 for the last rate case. And if you look at that, you'll find that you accepted a revenue of 200 -- and that's one of the charts in there -- \$237,000 was to be the water revenue. And as a result of that, if we look at the current filing, you'll see that the revenue on Schedule B1 was \$245,000, slightly more for the test year than what you had projected. But if you look at, at what they're asking, the rate of return was not 9.23 percent in there but only 4.47 percent, and the obvious cause of the deficiency is, as you would expect, increased expenses. So I've highlighted for you on one of the subsequent, on the subsequent chart just some of the expenses.

For example, salaries in the 2001 filing were

\$107,000 and in the 2005 filing they're \$151,000. That's on the next page after -- and the point is that's -- well, it shouldn't have been unexpected because remember when I said you made the decision? You made the decision in 2003. When we walked out of this office in 2003 we were handed by the staff the 2002 report, which showed, as I've shown here, that already the salary expenses were \$143,000. So you approved a rate increase for the utility that was meaningless. They could -- unless they found a way to drop their 2002 expenses down to \$107,000, they were not going to get the return that they wanted and they would obviously be back in in a short time for a rate increase, a rate increase of a marginal nature that they did get in 2004 and 2005.

Material is another one that I put down there that has a similar characteristic, although it went from a nonallocated \$40,000 now to an allocated thing. We have a real problem with allocated expenses. We have no way whatsoever of tracking allocated expenses or knowing how they, they go. The utility told us point blankly that they added in their filing four people or they had four people associated with wastewater and water operations. They do not. The maximum they've had is three, and that's been given to us by the utility manager there. And, in fact, in the Public Counsel filing there is a note that in 2005 one of the men did not -- was -- had resigned and was, quote, not replaced. It's interesting. We don't know

what miscellaneous expenses are and how you allocate miscellaneous expenses, but it's quite obvious they went from \$16,000 to \$27,000 in the space of four years. Now if you look at the allocation charts in the filing that's for office supplies and, and -- but we're having a great deal of difficulty understanding how it can double almost in four years.

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We looked at one other nonallocated expense, the following chart, which is sludge removal. And it would appear that the utility has changed the wastewater process because the amount of sludge or the water treated went up less than 10 percent, less than 4 million gallons, yet the cost of removing the sludge went up 300 percent from \$17,000 to \$57,000. We don't know why. But it would appear that either they created more sludge and had to take more away -- but if you look at the pattern of expenses as we did, it's all over the map. So we don't understand how, when you look at the rate at which they treated it in the filing, the sludge removal varies as dramatically as it has. So, yeah, so we feel that -and we have never received an answer. We -- if you look --Dick and I took it upon ourselves this time after your staff was down to write them a letter every week outlining things that we found. One of the letters does contain the thing that we looked at on sludge. To this date we have not received an answer on why it went up 300 percent.

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Okay. Now let's go to the second part of my presentation, which is the -- on the standpoint -- there is no formal procedure for staff, for customer review of staff recommendations. In other words, they make the recommendations before we ever see them. Okay? For example, and I'll use two examples, number one, they revise the rate structure, okay, without any customer input. And the second chart after that shows what the impact is on us. If you look at the wastewater cutoff, they changed the wastewater cutoff from 8,000 gallons down to 6,000 gallons, and they have a one-liner in their report that simply says, we did this as follows, and I quote, they did it for nondiscretionary -- oh, "Based on staff's analysis of residential wastewater billing data and estimated nondiscretionary consumption per household per month, staff believes it is appropriate to lower the cap to 6,000 gallons per month." That's the extent of the comment in the recommendation.

I just put a chart together that if you look at it from the standpoint we have 15,000 bills that are put out, okay, 2,500 of them are zero bills -- 15,000 bills. 2,500 of them would have no impact, that change. 10,300 of them will be higher because the staff did not change the revenue that they want to recover from the billing. 2,300 of them, 1,400 and 900, will be lower. That's fine. But how do we explain to two-thirds of the people that they have to pay more so that

one-third of the people can pay less?

Now we took a survey, as Dick just mentioned, of 350 people in there that responded to it and told us what their discretionary and nondiscretionary uses were. Had the staff had this interest in lowering it and talked to us, we said, okay, let's share the data and see if whatever data you use for nondiscretionary matches whatever data we use, and it may be a valid point. We're not arguing that they shouldn't have cut it. We're just saying that if you do things without letting the customer have some input, what you're creating is a bad situation for the customer because we've got to explain to them why we're up here accepting the staff's recommendation for two-thirds of them to pay a higher bill than they should.

We've had a -- the second one is we've had a small running battle with the staff over whether 2005 is an appropriate test year. And when staff was down there we pointed out to them that in the year 2005, the test year, there was a significant increase in rainfall in Lakeland as measured by -- at the Lakeland airport and reported by the Lakeland Ledger to the extent that there was 66 inches of rain in 2005 against an average of 49. This was a published piece of paper we handed to the staff. The answer that we got back from staff was, "We get it from a different source that we have a subscription to, and they said the average was 53 and they had 56 inches for the rainfall in Lakeland." Not where they took

it, not when they took it; whereas, the data that we gave them said this is what the Lakeland Ledger published and it's right there, it's taken at the Lakeland Linder Airport at 4:30 in the afternoon every day, and it's a part of the national reporting that's in their paper for all of the cities in Florida. Now we don't have a way of going through and finding out where the 55 and 53 came from, okay, so we felt that that was a legitimate question to ask the staff. And not just to tell us, well, go find out from these people why they only say there was 56 and the Lakeland Ledger says 66. Because it does make a difference.

And we think there's other data that supports that because if you turn the sheet over to the next page, you'll find that, as I said, in 2005 the filing shows, and that's the first column, the total pumped water was 66,278,000 gallons of water. Can you find that number on that sheet? Okay. If you look in 2006, you will see how much water was pumped through October. 70,900,000 gallons. So, in other words, in ten months they pumped 4 million gallons more. Well, what was the rainfall in 2006? If you go back to the previous thing, you'll find that it was below the average by 8 percent. So quite -- so one of the uses may have been for the nondiscretionary or the discretionary use of water year-round. So, in other words, there is an increase in water.

But as Mr. Holzschuh said, if you look at the rest of

the data in there, during the year there's also a significant amount of increase from April, May and June compared to the previous year because there are more people. In the two years from 2004 to 2006, at the end we've added 177 homes. Their records already show in the, in the filing that they added as many between 2004 and 2005 as they did in the previous three years. So there is a growth increase. It's not accounted for in the way you do your revenue calculations because you calculate on the basis of the 2005 water rate.

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Now it's very interesting if you look then at the next columns, two columns. Those are the other uses we talked about. Okay? And the other use for 2005 has the corrected amount for September of .138 instead of, as the filing says, So that's why it is down 2.6 from the 3.9. You will note that in 2006, all right, the other uses are down to 1.67. So if you stop and think, the revenue must be fantastic because if they're only allowed 10 percent for leakage or for unaccounted for, that would be 7 million, and 1.6 million, so less than 10 million can be subtracted off the 70 million, so they should be getting revenue from over \$60 million -- for 60 million gallons. I bet you a dollar to anything you want to put up that that isn't what their revenue figures will show. Because if you look at the data records for that month, for the month of October, there was never a flushing that was greater than five hours. But as Mr. Holzschuh said, we have people all

over the community that told staff when they were there that this flushing was 24/7 on some hydrants.

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So we're saying, you know, we have a dilemma. don't throw rocks at staff. We're throwing rocks at the utility because we don't think their data that they submitted to base the rate recommendations on makes sense, and that staff, because of the procedures they have to follow, are not allowed to, to assess growth either in the revenue -- in other words, was there really 60 million gallons of water sold? would be a 25 percent increase in the amount. And if it was, that would dramatically affect the revenue, the tariff for, for after 2005. So I don't blame staff. They did what they were supposed to. Okay? But I blame whoever sets the procedure that says they can't look outside the box. They can't look at 2004 and 2005 and see if they have an impact. So they'll -their only option is what? In 2006 when they look at the annual report and say you made more money than we promised that you would make, you have to return it. Well, I can guarantee you that when 2006 comes out, the rate of return will not exceed 8.4 percent and it will not exceed 6 percent probably because the expenses will be up.

If you look at the things that could be done, why, for example, in the pro forma additions do we pay for painting the tanks? We get charged in the rate case \$5,000 for the next five years for painting the tanks. My belief from my business

experience is that that's a maintenance item. You do have to paint the tanks, you do have to coat the tanks. That's what you have maintenance accounts for. Why, why are we being added into our rate structure? Why does the income tax double that's in the rate calculations? If I raise my income by 40 percent and my income tax doubles, I sure would talk to the government.

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So our concern, as I point out to you, is that we think there needs to be some changes to the procedure. There needs to be some documented follow-up of the customer input, not just Issue 1 out of 27 issues that says it's marginally satisfactory of the quality of the product. That's where the people are concerned. That's -- their concern is that the product is not what they expect. They're not griping about the rate they're paying for water. They expect that they will pay for water. They suffer now with electric bills because, what, Lakeland Electric decided to sell power without a fuel cost adjustment in it. They have lost \$35 million a year in revenue that they cannot give to the City because of that. But the people look at that and say, well, we've got to pay for part of it, we put those people in office and that's the decision they made.

And the same way here. We, we feel that the customers have some input. 350 people came to the meeting and 20 some of them talked to them and made presentations. And there's never been -- none of them have had any follow-up. I'm

sure they all will get a letter like I did after the last rate case thanking me for coming, but no answers to the questions that they may have asked. And basically there's no communication link really within the staff between the customer affairs department who gets the complaints and the rate setting group, the regulatory group. We made the comment to them, you know, that one of our most vocal critics, a writer for The Ledger, was one of these people that got one of the bills that had been going on, Mr. Bonafeld (phonetic), where he had been billed between \$30 and \$40 all year before and after it and he got a bill for \$205 while he was in the hospital. been very -- I would have expected by now, since I've seen the letters he got back and the last letter from customer affairs said, well, the utility will come out and, and validate your meter but it'll cost you \$20 and you have to write a written request.

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So the bottom line of ours is we feel there is a real quality problem with the product. We feel that there is a quality problem with the procedure. Both of those need to be adjusted. How they're adjusted, that's your requirements and the staff's requirements. We, we would be the first to say we don't want to get into arguing whether this allocation or that allocation is right. We have no way of knowing it. But we just look at it and say, hey, the answers aren't coming out that two and two are four.

Well, thank you very much for the opportunity to share with you some of this data, and hopefully that we will see improved procedure and improved quality and then maybe a rate increase.

MR. HOLZSCHUH: And at that point, again, thank you. I would repeat that we would hope that you would give some consideration, although perhaps probably not very realistic and we're honest enough to admit that, but some consideration be given to the possibility that a moratorium of some type be put on this rate increase until some of these things that we have mentioned particularly on the quality side have been corrected to the satisfaction of ourselves and yourselves, I guess. Thank you again for your time.

CHAIRMAN EDGAR: Thank you, gentlemen, both of you.

Thank you for coming and thank you for all the work and preparation that you have done. And you mentioned getting a letter thanking you for your participation. Well, we thank you again sincerely for your participation. You've laid out a lot of issues. We're going to try to respond with our staff and try to get you some answers to the questions you've raised. And I, as I know my colleagues do, take very much to heart the concerns that you've raised also about our process and procedures, which we think generally do a good job of getting accurate information and analysis, but we fully recognize that there always can be improvement, and we certainly strive for

that as well.

So I think I'm going to next ask OPC to help us kind of go through some of the concerns that you have raised and see if they have additional issues and/or comment, and then I'm going to look to our staff to help us kind of work our way through some of these issues. And, of course, we will hear from the company as well. So Mr. Reilly.

MR. REILLY: Thank you. I'd like to offer a few comments in further support of the customers' concern about the quality of service issue, number one. Also, I'll yield to Tricia Merchant to talk about Issue 21 because we have some suggestions on rate structure, and also Issue 24, miscellaneous service charges, as well as an additional issue which is going to be a recommendation that we're making concerning establishment of a service availability charge for this utility.

But first I'd like to talk about quality of service. Obviously as the customers spoke, there were 350 people at the customer meeting, there were 632 recorded complaints dealing with a wide range of issues that have gone, been gone into, the meter reading, billing problems, poor customer relations. I guess the most serious and the one that was talked about the most is the excessive flushing and the low chlorine residual which resulted in this warning letter that was sent to the company as late as October of 2006. And then the company, as

the record reflects, was involved in a very aggressive chlorine introduction program, an aggressive flushing program to try to deal with the low chlorine residual problem.

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We would -- I think the main thing we would offer to this whole problem is that it's our view the excessive flushing and low chlorine residual is really not the problem. actually a symptom of a Band-Aid solution to the true problem. The true problem, in fact you'll see it in the staff recommendation, in some of the material but you have to kind of look for it, there is an admission in there by the company that the quality of their water is deteriorating over time. in fact, there is increasing quantities of hydrogen sulfide coming into the water. And as that hydrogen sulfide -- and it doesn't just come in in a steady rate. It's more often for it to come in in little waves and you'll have concentrations at times and then it'll back away and then it'll come back up again. But the overall chart indicates a, a steady decreasing quality of water and an increasing of hydrogen sulfide. what we believe is happening is that the hydrogen sulfide, there's oxidation between the hydrogen sulfide and the chlorine and what's happening is your hydrogen sulfide is using up your chlorine. And so there's this constant struggling to deal with the varying and increasing problem of hydrogen sulfide.

And I think by recognizing the true problem, we can work our way possibly to a solution and find an answer to a lot

of these quality of service problems. Because if you look at the problems, they're classic hydrogen sulfide symptoms.

They're bad odor, bad color, bad taste, discoloration of the toilets, clogged filters. I mean, these are just all classic hydrogen sulfide symptoms. And I think the company is trying to deal with it but I don't think they're dealing with it very well, and as a result the customers are experiencing a lot of poor quality service.

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And what I was going to recommend to the Commission, if, in fact, the Commission was not prepared to go as far as delaying this entire rate increase, is to give some recognition to all this multitude of problems and also to provide a small incentive to the utility to actually face up to the problem of hydrogen sulfide and put a time period on there. And what I'm going to recommend to you, what the Public Counsel recommends as an alternative to suspending the proposed rate increase is to do a 100-basis-point reduction of the return on equity. It's a modest acknowledgment that the company -- that the customers are, in fact, not receiving their full service, and also just put a year time limit on that, that this basis point adjustment is being made for one year as an encouragement to the utility to face up to the, to what we believe is a black water problem and to come up with an economical solution to the problem.

This flushing millions of gallons of water and all

and having really just a single chlorine booster, you know, from the water source is probably not getting the job done. And you'll see those water logs, water records; there was a tremendous bunch of pumping around October. And I suspect that this was their getting the warning letter taken care of and paying the \$1,200 and getting this little problem behind them so staff could write in the recommendation, warning letter taken care of, low residual taken care of, we're going to move on and forget about this. But this problem is not going away. The hydrogen sulfide, assuming if the trend continues, is going to potentially continue to get worse. So I think this is an opportunity for the staff and the Commission to use this PAA order to possibly give a slight recognition that perhaps the quality of service is not too, is not what it should be with the 100-basis-point reduction, but also with a time certain to go out and address what is the underlying problem.

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Obviously the solutions to this problem -- there's no free lunch. There's always a cost associated with solving any problem. If you get a problem as severe as Aloha, you know, which is the poster child of black water, we had to go all the way to, you know, a rather elaborate ionization process and a fairly expensive process. I don't suggest that Cypress Lakes is nearly that bad yet, and so it might well be that the most economical solution is just a properly placed chlorine pump station that could boost the situation and help reduce this

whole cycle. Again, that's something I think that's for the company to decide. But we're here trying to acknowledge the serious problem and give the Commission an opportunity to do an alternative recommendation on, on what they can do about the quality of service, and I think it will provide an incentive and also encourage the company to go out and perhaps address the real problem.

With that said, may I yield to Ms. Merchant to raise several issues which I think staff is aware of and we might make some progress on that.

CHAIRMAN EDGAR: Okay. Ms. Merchant, let's see.

Just for my keeping track, 21 and 24, it looks like I'm missing one.

MS. MERCHANT: And I relabeled one 24A, because it would fit right there. It would be back in the rate structure issue. The first one deals with Issue 21.

Good afternoon, Commissioners. The first one is the wastewater gallonage cap. Normally, the Office of Public Counsel does not get involved in rate structure issues, but this is one that was a change in staff's recommendation. It wasn't requested by the utility. The customers -- staff had originally said that the customers had wanted this change from the 8,000-gallon cap to the 6,000-gallon cap based on their customer service meeting, but after we spoke with the customers this week and last, they are opposed to is as you heard

Mr. Halleen say earlier.

And when the cap is lowered, absent any other rate increase, it charges the lower consuming customers more and the higher consuming customers less. And we believe that that is inconsistent with the proposed water rate structure, which it is an inclining block rate structure. You want to charge the ones that use more water a higher rate.

And also this is no revenue impact to the utility, so really the utility is not opposed to it. We just believe that if it is not broken you don't need to fix it. So if we could leave that part of the issue the way that the company had it in their filing, we believe that was appropriate.

The second issue that I have is on Issue 24, and that deals with miscellaneous service charge revenues. The staff has recommended increasing the miscellaneous service charges, and we don't disagree with that at all, but what we believe should be done is to recognize the increase in revenues in the rate case revenue requirement calculations. And we have calculated the impact of increasing the miscellaneous service charges as a \$1,500 increase to water revenues and a \$2,200 increase in wastewater revenues, and staff didn't make that change in their recommendation. I believe they originally didn't think it was as material of an impact as it was. So we believe that would be reasonable to correct in the staff recommendation.

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Now, Issue 24A deals with the service availability charges, which is not an issue in the rate case. Currently, the company only gets contributions-in-aid-of-construction for contributed plant. So when the lines come in as planned, the lines come in as CIAC and there is zero rate base impact. So it doesn't really impact the case at all. They have only a water meter installation charge, which is very minimal. There is no plant capacity charge for water or wastewater, and that is almost unheard of today.

In the last rate case it was not addressed. I was actually with staff at the time of the last rate case. I don't have any documentation to support this, but I remember the company saying there wasn't a whole lot of growth, so let's don't go through that issue. But growth has happened. And the current CIAC ratios are real low for this company. It's about 23 percent for water and 34 percent for wastewater, which is really low. The minimum amount of CIAC, the guideline rates are the dollar amount of lines that you have, and that is essentially the minimum. So whatever investment you have in lines is what the guideline level of CIAC should be. So if you have a million dollars in lines, you should have a million dollars in CIAC. That is just a visualization there.

The maximum is 75 percent, so you can see how high it goes, and here we are at 23 percent and 34 percent, which is less than what the investment in lines is for both water and

wastewater. This also doesn't impact the utility. It provides increased funding, another source of funding. It doesn't actually impact the current rate case, but it can offset future plant investment costs. It will give the company a source of funding if they need to make some water improvement plant investments or if they need to make some wastewater plant improvements. It will provide that funding in the future so they don't have to come back to the ratepayers again for another rate increase.

So we propose that the Commission implement a \$1,500 charge for water plant capacity and a \$1,500 charge for wastewater plant capacity. This is not based on any scientific calculation. I'm sure if you went through the standard calculation that we would go through it would be extremely high for water and wastewater because the ratios are so low. But, recognizing -- and those CIAC charges are pretty much in the ballpark of what other companies charge, also.

But the other thing we would like to propose is that the company be required to go ahead and implement the increased CIAC charge at this time subject to refund so that they can file a tariff filing in the future, and if the charge is too high or too low it will be subject to refund and true-up at the point in time when they finalize their service availability application.

And that concludes my comments.

CHAIRMAN EDGAR: Mr. Reilly.

MR. REILLY: One minor supplement. We are anticipating some pretty good growth soon. So if by implementing this now could, in fact, offer some funds to address the problem that I spoke of, and also keep from being back here too quickly with another rate case.

MS. MERCHANT: I was going to tell you the revenue impact of my numbers. It's about \$675,000 of increased funds, using those two amounts that we have recommended, for the number of customers that they propose in their used and useful calculation over the next five years. So that's a significant amount of money that the utility would get this money for future plant investment.

CHAIRMAN EDGAR: Okay. And, Ms. Merchant, retell us again the actual charges that you were recommending.

MS. MERCHANT: It was 1,500 for water and 1,500 for wastewater, and that is a plant capacity charge.

CHAIRMAN EDGAR: Hang on. Okay. Mr. Halleen.

MR. HALLEEN: Two comments. Number one, there is significant growth still planned. In other words, the developer of this community has under development right now an additional 120 lots in what its referred to in the filing as Phase 12. In addition, he is making approximately \$3.5 million worth of improvements to various parts of the facility in terms of another pool, things to aid the residents. In return he has

asked for the residents to allow him to increase the prospectus by another 170. So, fundamentally, in the next five to ten years we will again see another 300 unit growth in that, which obviously is going to require a plant increase.

And, we would -- it has become, what we call in the Polk County area, an impact fee discussion. And the local commissioners are constantly battling the -- because it's one of the fastest growing counties in Florida, they are constantly trying to get the revenue to do what needs to be done to get the infrastructures. And we think that same thing needs to be done in the park, because obviously the water situation is not going to get better without some expenditure.

CHAIRMAN EDGAR: Thank you. And, Mr. Holzschuh, I think you wanted to make an additional comment earlier?

MR. HOLZSCHUH: (Inaudible.)

CHAIRMAN EDGAR: Okay. I'm going to look to our staff to, as I said earlier, kind of walk us through. But before I do that --

MR. FRIEDMAN: Chairman Edgar, could I make comments real quickly?

CHAIRMAN EDGAR: Oh, Mr. Friedman, I thought you wanted to go after the staff, but certainly if you would like to make comments now you may.

MR. FRIEDMAN: It might be easier for me to go -- I mean, certainly for me remembering what was said, it will be a

lot easy easier. When you get my age it sometimes --

CHAIRMAN EDGAR: I'm trying to keep track of it, as well. That's fine, Mr. Friedman, you're recognized.

MR. FRIEDMAN: I'm going to make some comments while Mr. Seidman comes up. I'm going to start with the comments that Public Counsel made, because they were brief. The issue of the test year revenue for miscellaneous service charges, I didn't see how they calculated that so, philosophically, I don't think there is a problem with it, it is just how to verify that they calculated it in a manner that we deem would be appropriate is my only concern about that. And those are de minimis amounts.

The wastewater cap issue, as Ms. Merchant mentioned, is not one that usually the utility is concerned about. And I would only comment that I think that the staff's goal was one of water conservation in reducing the gallonage cap to just that that the customer needed for inside uses. So I think the goal that the staff had is the correct one, but as a matter of policy, as long as the revenue proofs out, the utility really is not concerned about the rate structure.

The CIAC issue, I have a couple of comments about that. And I'm not sure I understood exactly the way that Ms. Merchant articulated it would be implemented, but the first is that they keep mentioning this 120-acre addition to the park. In fact, that acreage isn't part of the park now. It's

not within the utility's service area. And so although we do expect that it will be, and we will be filing an application in the near future for that purpose, it isn't part of the service area now, that phase that they talked about, and I think it would be presumptuous to presume that it is and will be.

The second issue is one of I'm concerned about the notice to the developer who is doing that. We have gone through this process for five months, six months, without any notice that this developer was going to have this imposed on him, and as was mentioned, \$3,000 times 120 units is not an insubstantial amount of money. And certainly, in all fairness, you would expect that developer to have been put on notice that this may occur. And, you know, like the customers complain about not being able to participate in the process, this developer should have had an opportunity to participate in this decision that has a substantial financial impact on the developer.

Otherwise, the utility typically wouldn't complain about a service availability charge. I'm just kind of raising the issue about fairness because the developer is not here to do it themselves. I also don't understand the process.

Ms. Merchant said \$1,500 for water and \$1,500 for sewer, and then she said we'll do it on an interim basis and do some true-up later, and I don't understand what that meant. I mean, if she just meant impose a \$1,500 fee now, that I understand.

And if that's what the Commission decides to do, and you believe that it is fair to do in light of the fact that those 120 lots are not in the service area, and the fact that the developer has not been notified, then, you know, do what you do. But I'm concerned about it creating some other obligation that we have to come back in the future and do some true-up, and she said either refund or collect more. And I'm concerned about some unknown unarticulated process in the future.

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If it's put these charges in effect now, it's done and over with, that's one thing. If it's let's come up with some procedure and leave it open, it may go up or down in the future, I philosophically have some concerns about that, because it hasn't been articulated as to how to do it. And as either Ms. Merchant or Mr. Reilly mentioned, if you really tried to make this to get it to 75 percent, these lots, whoever those lots are to be developed would pay such a high service availability charge that it would make it undevelopable. And so, the \$1,500 water and \$1,500 sewer, the impact fee that the Public Counsel recommends is not really trying to get us to that amount, so I don't know what true-up is necessary.

CHAIRMAN EDGAR: Mr. Halleen, did you have --

MR. HALLEEN: I would like to ask Mr. Friedman a question. The 120 lots that were talked about are already approved and the ground is being worked and all. That's Phase 12, which you have said you have the capacity to service, I

believe. That's in the filing. That is the 120 that we're talking.

MR. FRIEDMAN: The point I made -- and I don't dispute that they may be in the park and they may be permitted. My point is they are not in the service area. And if you all want to say, well, they are not the service area, it doesn't matter, that would be contrary to what I have seen the Commission do in the past on service outside the service area. My only point was they are not in the service area for what that is worth.

CHAIRMAN EDGAR: Okay.

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MR. FRIEDMAN: And I don't think there is any dispute on that with anybody.

CHAIRMAN EDGAR: Mr. Reilly.

MR. REILLY: A couple of quick -- I think that this would be handled as we have a recommendation coming to the Commission perhaps in the next agenda on Aloha on a settlement on just such a thing, a service availability charge increase. And I think it has been staff -- and Legal staff can advise you better on this, but I think this is just a stipulation between the parties, and obviously there are developers in the Aloha area that are going to be impacted, and I think they are going to issue it, if I'm not mistaken, as a PAA, and a developer whose substantial interests are affected by that proposed tariff, that they will have a point of entry to protest that if

I'm not mistaken.

And I do agree with Mr. Friedman's comments that there will probably not be a need of a true-up. I think we have really tried to recommend a figure that was reasonable and consistent with what other people are charging, and it was not an attempt to, you know, get us to the Commission's rule on service availability. So, I think it's going to be a number that we are going to put out there, people are going to argue if, in fact, there is a protest; if not, it will go right into effect. But I think the argument she did make is let's try to at least get our flag in the hill and be collecting it subject to refund so that we don't lose a big development coming in and not have that money available to help keep future rate cases from coming.

CHAIRMAN EDGAR: Mr. Holzschuh.

MR. HOLZSCHUH: Chairman Edgar, may I just ask one question? I'm at a loss here as to what the definition of the service area would be.

CHAIRMAN EDGAR: Mr. Friedman, would you like to take a crack at that?

MR. FRIEDMAN: The service area is the area, the description of the property that the Public Service Commission has granted authority by an order to be served with water and sewer by this utility. And apparently, as I understand it, this phase of the development was not in the original

development plan of the developer of this area. And you may know more about that than I do, but I can tell you that that area that those 120 lots are located is not within the legal description of the property that has been certificated to the utility. That's my only point.

MR. HALLEEN: That's fine. So we can go back and ask the developer that question.

MR. FRIEDMAN: And if you take that action, certainly the developer needs to be put on notice that the PAA is out there so that they will have the right, like anybody else, to protest it, should they so desire. But we don't have a problem implementing it on an interim basis, I was just concerned that we were going to have to make some filing at some point to substantiate a rate, and that's not what we want to do.

CHAIRMAN EDGAR: I understand.

MR. FRIEDMAN: The other comments that I want to raise, and keep in mind this is a water and sewer utility, and I think if you have heard the comments today, I haven't heard any complaints about the wastewater system. Nobody has complained that the plant smells or that there is backups in the lift stations or that sort of thing. So I think that suggesting that the utility not get a rate increase for a year because of quality of service problems, when admittedly -- or at least we haven't as of this time heard any quality of service issues with regard to the wastewater system, I

certainly think would be inappropriate and would be overkill.

The health concerns, the water quality being provided by Cypress Lakes meets all the primary standards. The only blips have been the two instances in 2006 that Mr. Reilly mentioned. Not the test year, but happened in 2006 when the chlorine residual was below the requirement. The utility resolved that issue. The Department of Health has that jurisdiction in Polk County, not DEP, and so they resolved that issue. It was done with what they call a short form consent order with the health department acknowledging that the payment of the civil penalties by you does not constitute admission of liability. So the utility paid the penalty as a practical solution to a problem and not with the admission that it was doing anything wrong.

And I don't think that I have heard anything, other than the comments that Mr. Reilly made about these two blips, of any health-related problems. There are problems with the taste and smell and odor, secondary standards that do occur on occasion that these customers have complained about. And there are, I guess, like anything else, as Mr. Reilly said, anything can be fixed for a price, and that is something that could be looked at in the future to see if that is a solution that the customers and the Public Service Commission thinks is worth -- if the fix is worth the cost.

But to suggest that the quality of service of this

utility is such that their rate of return should be reduced for 100 basis points for a 12-month time period I don't think is justified by what you heard today. The utility turns in customer complaint data to the staff and the staff analyzes that customer complaint data. Now, as a matter of fact, the customers said when you call in about your meter they tell you that you have to have it in writing and they want a \$20 deposit. Well, that's what your rules say has to do done. To get a meter test you give them a \$20 deposit. If the meter is running wrong, they get their money back. If the meter is accurate, the utility keeps the \$20. If the meter turns out to be inaccurate, then they get the \$20 back. But that's your rules. So, when they think that that is something that the utility is demanding that they do that is unreasonable, they are just doing what you have told them to do in your rules.

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I find it interesting that the customers on the one hand would say that the unaccounted for uses of water are overstated, and then at the same time saying but they are flushing all the time. I mean, it seemed to me that their testimony that they are flushing all the time certainly substantiates the fact that the other uses of water are going to be very large. And, as was, I think, insinuated, the flushing is required to maintain the chlorine residual in the far points of the system, and that is probably particularly true in the times of the year when there is not a full customer

contingency where water is being drawn throughout the system because chlorine dissipates over time.

As far as the approval process for the interim rates is concerned, as long as I have been doing this for 25 years we have had that same process, and the statute says you have got to do it in 60 days, and that's what you do. And that process just doesn't, unfortunately, allow an opportunity to get customer input before that occurs. But that's the process we have had for all of these years and it seems to have worked well for the past 25 years.

As far as the issue of the Lakeland Ledger reporting that the rainfall is something different than what the staff got from the official sources, you know, I don't think -- I don't believe everything I read in the newspaper. I have read the staff's analysis of the rainfall data which is taken from recognized data stations, and it's certainly -- I would put credence to that information over what I read in the Lakeland Ledger that doesn't have any support other than the Lakeland Ledger said it. And I don't think that's sufficient to support any contention that the test year was not representative.

And I'm going to turn it over to Mr. Seidman to make some comments. Thank you very much.

MR. SEIDMAN: Thank you, Commissioners. I'm only going to address one issue and that's the chlorine issue.

Just, sort of, to bring you up-to-date on what has transpired

since last October when the consent order came out. First of all, I would like to agree with Mr. Reilly with his basic description of the problem there. I think he hit it on the head. The problem with the chlorine residuals is one of hydrogen sulfide. I don't think it is to the extent of the problems at Aloha which has a full black water problem which deals with other problems with the water beside hydrogen sulfide. But what we have here in Cypress Lakes is we have service for the water provided by two wells, okay. One of the wells has real good quality order. The other is higher in hydrogen sulfide. They each have their own chlorine feed pump associated with them. And the one with the sulfide problem requires a much higher rate of chlorine injection in order to deal with the sulfides. The other one is fine.

What the utility had been doing over the past years, and which I think the results are evident from the complaints of the customers, they had been alternating the pumps in meeting the demand of the system. To exercise both of the well pumps, they would one work pump for several hours, the other pump for several hours, and go back and forth. As a result of that, some of the time they are getting the water from the good well and other times they are getting it from the well with hydrogen sulfide. That may account for what Mr. Reilly describes as this problem coming in waves. So that was something that exacerbated the problem of having sulfides in

the water. Which, by the way, I think you all know is pretty common in Central Florida.

The other problem was the chlorine feed pump on the second well which has the sulfide problems couldn't keep up with the demand for chlorine because the hydrogen sulfide was basically using it up so quickly. And that's why you are getting the zero or lower than .2 parts per million readings of chlorine residual. So what the utility did in October was to go ahead and do two things. One is they decided to use the first well, the better well, on a continuing basis for demand and use the other one as backup. So that gave more time when there was better water flowing through the system. And the other thing they did was to increase the size of the chlorine pump, chlorine feed pump on that second well so we could keep up with the demand for chlorine caused by the sulfide problem.

As a result of that, the water quality all around should be better, and the amount of flushing should have decreased substantially since that time. And that's where we stand with it. We think that that has solved the problem pretty much. As far as anything additional to be done with regard to improving it over the long run, if necessary, that would take additional investment, and it is investment for quality of service that is a problem from the customer's viewpoint, but not from a health viewpoint as Mr. Friedman pointed out. So it would require additional investment by the

company to meet what I would characterize as esthetic quality problems rather than safety problems or adequacy problems with regard to meeting DEP standards. And that can be done. But, as people have said, it has a price associated with it.

I don't know that it has to be anything as drastic as ionization. It could be handle by adding an aerator and pumps for the aerator and storage for the aerator and handling it that way. Although that has its side issues of you may get a smell in the air because an aerator takes the sulfides out by making it gaseous. But that is a solution over the long run, but the company has not done anything yet to investigate that because it is not a first order concern with regard to meeting DEP requirements, and that's where we stand with that.

CHAIRMAN EDGAR: Okay. Thank you. I'm going to look to our staff now to help us walk through some of the issues and concerns that have been raised. I'm thinking that maybe we save Issue 1, I expect there may be some questions and discussions on that, and would ask that we address some of the concerns that have been raised on the remaining issues first, and then come back to Issue 1.

MR. REVELL: Staff is prepared to answer your questions. On the four main questions raised by OPC, there will be four different individuals addressing these questions. And I think you would want to move to 21, the water rate structure first, and that would be Ms. Lingo.

CHAIRMAN EDGAR: Ms. Lingo.

MS. LINGO: Good afternoon, Commissioners. This is Jennie Lingo for staff.

Commissioners, Issue 21 is located on Pages 37 and 38 of the recommendation. Specifically with regard to the wastewater gallonage cap, it was stated that staff altered the wastewater gallonage cap with no input from the customers, and I would like to take some issue with that in that we were specifically requested at the customer meeting to look at whether the wastewater cap should be adjusted downward. But this is something we do in every case. Based on our analysis, we do believe it should be adjusted downward.

Before I get to the customers' handout, if I could address, please, some of the remarks made by Ms. Merchant regarding the gallonage cap. She stated that a customer with low consumption would receive, actually, an increase changing the cap from eight to 6,000 gallons, and it is her belief that that would be actually counter or contrary to conservation rate structure. Moving the cap from eight to 6,000 gallons is not relative to a conservation rate structure, but whether or not the percentage of water that is purchased by the customers that is returned to the wastewater system looks like it makes sense.

Right now, Commissioners, at the 8,000-gallon cap,
94 percent of all billable gallons of water get returned to the
wastewater system. And that's very high considering the type

of customer base we have, considering the fact that all of these customers have yards, so there are some irrigation requirements. Obviously some customers are going to irrigate more than others, but to think that almost all of the water a customer purchases gets returned to the wastewater system, we believe is illogical.

Moving the cap down to 6,000 gallons, we get the consolidated factor down to 89 percent, which moves us closer to the typical target that we try to look for or set at of 80 percent, which is an industry standard, and something that the Commission has long followed.

Now, Commissioners, if I could please direct your attention to some of the comments made by the customers. If you could go to the handout entitled filing and procedure issues, specifically the page entitled wastewater cutoff, where the customers outline the total number of bills and the number of bills that would receive increases and decreases under our proposed rate structure. Looking at --

CHAIRMAN EDGAR: Ms. Lingo, just a second. We want to make sure that we have the right --

MS. LINGO: I apologize.

CHAIRMAN EDGAR: That's okay. The right -- okay. Thank you.

MS. LINGO: In the middle column where they outline the total number of bills that would receive increases and

decreases under our recommended rate structure, the number of bills at zero usage and the -- the number of bills at zero usage would be about 16 percent. So, 16 percent of the customers would receive no increase or decrease because we have kept the base facility charge the same using the two rate structures. Where they show over 10,000 bills receiving an increase, and approximately 2,400 bills receiving a decrease of some sort, we would like to point out, Commissioners, that looking at the absolute numbers does not tell the whole story.

In absolute numbers, there is a greater number of bills that will receive a higher bill under our recommended rate structure, but we would also urge you to look at the magnitude of the changes because we believe that tells an equally important story. For those customers who would receive some sort of price increase under our recommended rate structure, that increase would range from 28 cents to \$1.68. The \$1.68 would be the maximum increase the customer would receive on any monthly bill based on our recommended rate structure.

However, Commissioners, if the customer is currently billed at 8,000 gallons or more, and we reduce the cap down to six, the price decrease that they would receive is \$8.76. So, Commissioners, looking at it another way, it would take more than five months of bills at even the maximum increase of \$1.68 to offset the almost nine dollar decrease that they would get

from lowering the cap from eight to six.

So, again, we would urge you not to just look at the number of bills and say that 68 percent of the bills would be at a higher rate. They would be at a higher rate, however, the magnitude of those increases is very, very small compared to the decreases that the other bills would receive.

And, Commissioners, we would also just point out that changing the cap from 8K gal to 6K gal, it does not change -- I believe Mr. Halleen made reference to perhaps changing the revenues that would be generated changing the cap from eight to six. And the revenue requirements for wastewater would remain the same whether the cap is at eight or at six, the question is just how you slice that revenue requirement pie.

And if there are no questions from the Commissioners regarding Issue 21 --

CHAIRMAN EDGAR: Commissioners, any questions on the discussion thus far on Issue 21? No? Maybe, hang on.

Commissioner McMurrian.

COMMISSIONER McMURRIAN: Thank you.

Ms. Lingo, I just want to make sure I understand. The 6,000 to 8,000 gallons, a customer who would result in paying higher for the zero to 6,000 gallons might also pay the lower amount for the 6,000 to 8,000 gallons just depending on usage. It's not that some customers fall into this category and other customers fall into that one. It may be a customer

falls into one tier and pays a certain amount and then the second tier and then pays --

MS. LINGO: Yes, ma'am. I apologize. And that is a terrific point to make. A customer's usage is not necessarily going to be the same every month. Some months they may be below the cap, some months they may be at or above the cap. What we would urge the customers and the Commissioners to do is try to look at it on a total overall basis keeping in mind exactly what you said, Commissioner McMurrian, in that depending on usage it's going to depend on whether you receive a price increase or a price decrease. And that ties into what I said about you would need more than five months of even the greatest increase to offset the decrease that you would receive in another given month.

COMMISSIONER McMURRIAN: And this isn't contrary to conservation policy even though at the higher tiers you're getting a lower rate?

MS. LINGO: It really, Commissioner, is to more reflect whether or not it makes sense, the amount of water that the customer is using is being returned to the wastewater system.

COMMISSIONER McMURRIAN: That's all. Thanks.

CHAIRMAN EDGAR: Okay.

MS. LINGO: Thank you, Commissioners.

If I could now move to Issue -- I believe it's Issue

18, the rainfall issue. Commissioners, that's located own Pages 33 and 34 of the recommendation.

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Commissioners, as the customers have indicated, they disagree with the calculated average rainfall that we use to compare to the 2005 test year to determine whether or not 2005 is appropriate or not because of abnormal rainfall. As the customers have discussed, they used data out of the Lakeland Ledger, which indicates an average rainfall of 49.1 inches. If you look at Table 1 at the bottom of Page 33, it would sort of walk you through the process as to how we came up with what we came up with in our recommendation. We don't know how many years worth of data went into the Lakeland Ledger's number of 49.1. We think we have some idea of how they arrived at that number.

If you look at just the Lakeland 1 reporting station and ask for a query of, you know, give me Lakeland's average rainfall, it's going to give you 49.1 inches. But the problem is that Lakeland station went off-line in 1995. So we don't believe using the -- we call it Lakeland 1 station only is appropriate because obviously we are now in 2007.

If you combine data from Lakeland's two reporting stations, one went off-line and then they brought another one on-line, if you combine that data and do a 30-year average, the 30-year average, the most recent 30-year average preceding the test year is 53 inches, not 49 inches, which is within

6 percent of the test year reported rainfall of 56 inches.

Again, Commissioners, we don't know where or how the Lakeland Ledger obtains its data. We subscribe to a subscription service that's an arm of NOAA, and we subscribe to that service, Commissioners, because of the quality of the data and the confidence we have in that data. And we would ask you, Commissioners, that based on our data analysis that you would approve staff's recommendation in Issue 18 that 2005 was not abnormally wet and that 2005 is, therefore, an appropriate test year.

CHAIRMAN EDGAR: Okay. Next issue.

MR. REVELL: The next issue that we would like to address has to do with miscellaneous service charges. Public Counsel has indicated that they're concerned with the lack of a recommendation in staff's rec to impute extra test year revenues because of our increase in miscellaneous service charges. When we originally made the calculation, we were relying on a data request from the utility. That data request indicated that the total impact for both water and wastewater would be \$58.

We have done some further research into the matter and have contacted utility personnel in the Chicago area before agenda today, and they went through and reviewed the data that had been committed to us back in October and they indicated that they had not included initial connections in their data.

So relying on the utility data, we recommended -- or did not make a recommendation to make an adjustment. However, based on the new information, we are not opposed to accepting Public Counsel's suggestion of \$1,500 for water and 2,200 for wastewater.

CHAIRMAN EDGAR: Commissioners, any questions on the discussion on Issue 24?

MR. FRIEDMAN: Would this be an appropriate time for us to make a comment on that? Because I know that Mr. Seidman and Ms. Merchant had been talking about it, so Ms. Merchant has been explaining how she calculated it and what assumptions she used. And so I think it might be appropriate for that to be explained and to realize that there are certain assumptions that were made that it could be way off or could not be way off. And so while we don't disagree that an adjustment might be necessary, I think we might disagree as to the magnitude of the adjustment.

CHAIRMAN EDGAR: Okay. Mr. Seidman or Ms. Merchant, briefly. We do have a lot to cover, so if you can do it briefly.

MR. SEIDMAN: Ms. Merchant and I were talking, because I made a calculation, she made a calculation and came up with different numbers. We were comparing how we did it. Both of them are based on assumptions. We worked off the MFRs, which does have, I believe, the correct amount of dollars

booked for miscellaneous revenues. And what Ms. Merchant's did is they made an assumption that -- there were two charges that were increased, one for normal service trips and one for after-hour trips. The normal service trip rate was increased by 40 percent. The after-hours service charge was increased by 180 percent.

We had assumed that all of the visits were normal hours. They assumed that 25 percent of the visits were after hours. As a result, basically her calculation comes out about double what mine does. Hers is about 4,000 some odd dollars for both water and sewer, mine is close to probably 16 or \$1,700 for both water and sewer. All I can do is offer that to staff, and what they want to do with it, but neither of us have information as to what percentage of trips were made on normal hours and after hours.

CHAIRMAN EDGAR: Okay. Mr. Reilly, did you want to make -- no.

Okay, Commissioners. Commissioner Carter, did you have a question or comment?

COMMISSIONER CARTER: I lost my train of thought.

CHAIRMAN EDGAR: We can come back if we need to.

Okay. To staff, additional -- Mr. Rendell.

MR. RENDELL: Commissioners, Troy Rendell on behalf of Commission staff. I would like to address the service availability charges.

CHAIRMAN EDGAR: Is that we are calling 24A?

MR. RENDELL: 24A, the new issue that was raised by OPC. Staff is not opposed to the implementation of a service availability charge if the customers as represented by OPC wish to have a charge and the utility is not opposed to it. I do want to make a couple of points. One is that it was noticed, it is standard language in all notices that go out and in the initial notice as well as the customer notice, the customer meeting notice that although a utility may not be requesting a change in service availability charge, the Commission may review and adjust the service available charge. That is standard language which is included in all noticing.

As far as how the procedures would be from here, I believe the charges would be issued in a PAA order. The tariffs would not be approved until the notice has been approved by the Commission staff. That notice will be issued to all persons who've submitted a written request for service within the last 12 months of the date of this decision. There is an entry point, the developers or affected parties may protest the PAA order at that time. Those charges could go into effect, subject to refund, pending the completion of a hearing process. That is standard of how the service availability charges are implemented in rate cases. So, we are not opposed to that methodology.

We do not agree that they should come in with a

subsequent service availability filing. Based on our analysis, the charges would be somewhere between \$1,500 for water and over 4,000 for wastewater just to bring them to the minimum level of service availability. If there is a concern that the utility may reach the maximum or exceed the maximum, then we would support them subsequently coming in, but they are never going to reach that minimum. They are almost fully built out.

So, we would support the charges espoused by OPC, but we would not support a subsequent filing which would add costs to that fee. So, we are in support of that charge.

CHAIRMAN EDGAR: Thank you, Mr. Rendell.

We have discussed now to respond to the concerns that were raised in Issues 21, 18, 24, and our new 24A. We are going to come back to Issue 1 here in a moment, but before we do, were there other issues raised in the comments from the consumers, or from OPC, or the company that staff would like to respond to or address at this time?

MR. REVELL: I would like to address the issue of the sludge expense that was mentioned. That is a contract that was bidded out by the utility. We analyzed the charges of 14 cents a gallon, and the total dollars that the utility expensed for the year, and those expenses were specifically looked at by our auditors in the audit traced to the general ledger.

We believe the utility's charges are correct based on the gallonages that were hauled and also the hazardous

materials involved, the difficulty in finding areas to dump the waste, treat the waste. It was a very large increase, but we feel like, based on consultations with our engineering staff, that the increase, as unfortunate as it is, is an appropriate charge.

CHAIRMAN EDGAR: Okay.

MR. EDWARDS: Commissioners, Gerald Edwards with staff.

CHAIRMAN EDGAR: Yes, sir.

MR. EDWARDS: I would like to address the issue about the employee. The utility had stated that they were going to employ a new employee, and we asked that subsequently in a data request and they stated that the employee would start December the 1st, 2006, but actually the employee started January 1st, 2007. So they did hire a new employee.

CHAIRMAN EDGAR: And I'm looking and not seeing it jump out at me, so I'm going to ask staff. Can you identify for me by number the issue that includes the salary computations?

MR. REVELL: That's Issue 16.

CHAIRMAN EDGAR: Thank you. Here it is right in front of me, Issue 16. Thank you.

We also have had some discussion from all, really, who have participated except perhaps staff yet, and this ties to Issue 1, but also I believe to Issue 11. OPC has made the

suggestion of a reduction in basis points, I believe, related to some of the service quality concerns that have been raised.

I note that the staff recommendation in Issue 1 is a finding of marginal, and I guess before I ask staff to speak to that, Commissioners, any other questions or comments before we do that? Commissioner Carter.

COMMISSIONER CARTER: Are we going now to Issue 1?

CHAIRMAN EDGAR: I was, but we can hold off.

COMMISSIONER CARTER: I do have some questions.

CHAIRMAN EDGAR: All right. Then we are on Issue 1, and as you respond or help us respond and address that, if you would, also speak to the recommendation raised by OPC related to Issue 11.

MR. REVELL: Issue 1 will be addressed by Mr. Edwards of staff.

MR. EDWARDS: Gerald Edwards of staff.

Commissioners, the quality of service is based on three factors. One, quality of product. According to DEP and the Polk County Health Department it is within standards. The condition of the plant, according to those same governmental bodies that have jurisdiction for compliance and enforcement, the quality of the condition of the plant is satisfactory. The third component was the utility's ability to satisfy the customers, and you have heard from them.

Staff takes the customer meeting and also the

customer input, those are invaluable components that we really relish. And at this customer meeting we went out and we talked to customers prior to the meeting, during the meeting, and after the meeting. We went out to several customer homes, and we saw filters and we saw a lot of different things. While we were at the meeting we even sampled the water at the club and we found no problems with it.

Now, when the customers speak of problems that they have concerning chlorine residual, it's noted and it's documented that the utility was found by the Polk County Health Department of out of compliance on four different occasions in one month. And they fined them for that. Since then, as the utility have stated, they added another chlorine pump and they started doing more aggressive flushing. At that point in time, on three occasions in November, the Polk County Health Department inspectors were back out there, and on all three occasions they were satisfactory.

Polk County Health Department personnel told me the last time they were out there was November 16th, 2006, and they see them at this time as being in compliance. And that is based pretty much on what our analysis are based on for quality of service being marginal because the condition of the plant and the quality of the product according to the governing bodies are satisfactory. Customer service, not satisfactory according to the customers.

One issue that we want to take that the customers had stated and it was about other water usage. We were aware from the customers, that's why I said their information is invaluable, that they were doing a large amount of flushing. The next day after the customer meeting I was there and they were flushing. I went out to the flushing points. I had the operator take chlorine residual tests, and at four focal points they were in compliance at all four points that residual was taken.

Other water usage. Other water usage is used in calculating the used and useful for water. And we don't just take these numbers out of the MFRs for granted. On October 26th, 2006, we asked them to provide documentation for this other water usage. This was long before OPC had asked for this information. And when we received it, we reviewed it, and we questioned one of the inputs, and that was for the month of September 2005, because they had stated in the MFRs that it was 1.231 million gallons, but they only provided documentation for 138,000. And at that time staff made an adjustment in our calculations, which we also informed the customers in a letter that we had made this adjustment. And, therefore, that is why the used and useful calculation is not being questioned.

MR. RENDELL: Commissioners, if I might add, we take customer comments very seriously at these customer meetings as well as throughout the process. I personally conducted all the

customer meetings in all the Utilities, Inc. cases. I met with Mr. Halleen and Mr. Holzschuh prior to the customer meetings, spent the afternoon with them. We went over the process.

Although they believe it's flawed, we went over how the process works.

I personally committed to them that we would make every attempt possible to respond to their weekly letters, which we have done so. We have responded, I believe, in a timely manner to each and every one of their letters throughout the process. We went above what we normally do in rate cases trying to keep them informed since I made that commitment to them. It resulted -- comments received at the customer meeting resulted in several data requests, subsequent to which we sent out. We asked the utility about the possibility of a chlorine booster station. That was brought up at the customer meeting. We asked them about the flushing. We actually got the flushing records.

Staff is very concerned about the flushing. We do not like the thought of a valuable resource being wasted through flushing. We asked them about the chlorine booster station. The utility indicated that they had not done the analysis, but they believe that with adding the new phase it should solve the problem.

From what I'm hearing today and what we recently learned is that the new phase is not in the service area. So,

we have continued concerns about that. We have notified both the Polk County Health Department as well as the Water Management District we believe that further analysis should be done, and we would support the utility coming back to us and providing that analysis. Not only on the distribution system and the chlorine residual, but as well as the hydrogen sulfide that came out today. If there is a concern on the part of the utility, and they indicated to staff which we indicated in the staff analysis that further analysis should be done, then we would support that further analysis.

We don't believe at this point in time it justifies a reduction in return on equity. Based on our analysis and with the follow-up work that we have done and the analysis that we put into it is the utility is actively working on the problems. They acknowledge the problems, they are trying to find solutions. They worked with the Polk County Health Department. We have reviewed all the complaints. There was over 600 complaints received by the utility, not the Commission. Those complaints were acted upon by the utility. They have resolved them.

There was only one complaint filed at the Consumer Affairs, which was filed in December of 2006. I reviewed the responses, the utility followed their appropriate procedures. They actually reread the meter. They did test the meter. They went out and tested it at three different flow rates. They did

find it accurate. They offered to do a bench test under our rules, so they appropriately responded to that complaint.

So at this point in time we don't believe it rises to that level of reduction on equity. Although we remain concerned about some of the analysis that they want to do and we would like to be involved in that, we do not believe at this point in time it rises to that level.

CHAIRMAN EDGAR: Thank you. Commissioner Carter, did you have a question regarding Issue 1 or other?

COMMISSIONER CARTER: Thank you, Madam Chair. As I understand it, we just went through 16, 21, 24, 24A, and in that context I think that staff said that OPC's numbers as pertain to Issue 24 were acceptable. Is that right? Did I read that correctly?

MR. REVELL: Excuse me, could you repeat that again?

COMMISSIONER CARTER: All right.

CHAIRMAN EDGAR: Let me give it a shot; 21, 18, 24, 24A. And the question is, I think that Commission Carter was asking, and I want to make sure I am correct, as well, that from our discussion staff has recommended an adjustment to 24?

MR. REVELL: I apologize. They are correct, they are acceptable.

COMMISSIONER CARTER: Thank you. And I think what probably gives people heartburn when they see Issue 1 about -- when you are talking about something about water, and it says

marginally satisfactory, I think that's probably what gives people heartburn when they see that. You know, it's like -- but I think your explanation makes sense in the context of the quality of the utility's product, which would be the water, the operating system, and dealing with the customer complaints and all. And having the input from the customers and going from that input that you received from the customers and using that as a way to develop further data requests from the utility, I can understand that.

But I suppose it's marginally satisfactory because of the concerns of the customers more so than the quality of the water itself, is that correct?

MR. EDWARDS: That's correct.

COMMISSIONER CARTER: Madam Chairman, I think that I'm comfortable now in terms of knowing where I am on these issues. Thank you.

CHAIRMAN EDGAR: Commissioner McMurrian.

COMMISSIONER McMURRIAN: I have some questions, and I regret to tell you this, but I have some even going back to some of those others issues, as well.

CHAIRMAN EDGAR: That's okay. That's fine.

COMMISSIONER McMURRIAN: But I'll start out with Issue 1, where we are. Mr. Reilly made the comment that, you know, this excessive flushing was a problem, and Mr. Rendell has acknowledged that and says that staff believes it's a

problem, as well. And I understand the point you're making about not reducing the ROE because of it looking like the situation is improving at least as of late from what Mr. Edwards had said. But what can we do going forward to try to resolve the problem, or at least not leave here today and everyone talk about we hope someone does something about the problem?

I know that Mr. Seidman mentioned a few things and Mr. Reilly mentioned a few things, but what is something we can do without having a huge rate impact on the customers that might resolve this problem? And I guess that's for Mr. Rendell.

MR. RENDELL: Well, therein lies the problem. We don't know the impact. We tried to get the information, the utility said they haven't done the analysis. We asked them what the cost of a booster station would be, they did not provide it. So it's the unknown that is out there.

I believe that we could order the utility to do a complete analysis of the system, the distribution system, the well, the bad well that has the hydrogen sulfide problem, and look at the options and what options may be available and the costs of those options so that the customers are aware of what the impact may be. Having participated in all of the meetings with Aloha and their customer group, the customers just want to know. That's loud and clear from the customer group of any of

these utilities, they just want to be informed of what options are there, what did the utility look at, and what bottom line impact it might have on their bill.

thought.

So we could, the Commission if it chooses, order the utility to complete an analysis within a set period of time, say 12 months, and present those options to staff and to OPC, submit it to OPC, and let us look at what impact it may have. Along with that analysis, they may want to consider, you know, when are they are going to come in with the amendment to get the additional 120 homes and what impact that might have. If it increases demand and they have to run the bad well more, that might deteriorate the quality of the product. So all of these issues need to be looked at and put on the table by the utility so that we can look at what possible solutions there may be.

COMMISSIONER McMURRIAN: A follow-up on that.

CHAIRMAN EDGAR: Commissioner, if so, hang onto that

Commissioner Carter, did you also have a -COMMISSIONER CARTER: Thank you, Madam Chairman. I
apologize to my colleague, but I had one of my over 50 moments.
You will get there one day.

Your question, thank you so kindly, reminded me of what Mr. Reilly was talking about. The system, the symptomatic problems within the system itself, and I guess, Troy, what you

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just said kind of brought that back. Mr. Reilly's perspective was it seems like there needs to be a complete evaluation of the system itself. I know that later on Mr. Seidman was talking about Pump A and Pump B, but it seems from the context of the hydrogen sulfide, and I think you said it was symptomatic of the entire system, if that is the case then maybe there should be some way to instead of saying, well, you know, down on Section B there's a little thing, we will go fix that, and then next week there's a problem on Section C, and then next week there is -- so maybe there needs to be -- and thank you for that question, Commissioner -- is that maybe there needs to be some kind of system-wide evaluation to see, one, if it's broke, fix it; and, two, if it's not broke, and just has need of greater maintenance, or repairs, or I think I was trying to follow who was making the question about whether it was maintenance, or repairs, or a complete overhaul, but this pretty much gets to the heart of the question. I'm sorry, Madam Chair, but as we were going back I kind of forget that point there, but the question is what would that cost and who would pay the cost?

MR. RENDELL: Well, I believe any utility can make a prudent management decision to evaluate their system if they know there's a problem. So, if it's a prudent cost, that is borne by the ratepayers if the utility came in and asked for recovery. As we pointed out on Page 6 of staff's

recommendation in the first paragraph, their response to our questions were directly related to that. They were saying that an engineering evaluation of the distribution system, water quality and treatment options would need to be conducted before an offer and response.

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They indicated that they had not investigated the value of installing this particular booster station, and without having conducted an evaluation they were not able to basically provide answers to our data requests.

So, we still remain concerned that they may not have explored all the options, but I think it would be valuable in this particular system. I believe that we also can offer that they provide quarterly reports on the chlorine, that they are maintaining the chlorine residuals so that we can assure the customers, if we get another complaint, that they are maintaining that chlorine residual. Because absent a rate case, we don't make daily calls to the health department and DEP. We do during the course of a case, but I don't want this to just fade off in the sunset and the customers' questions don't get answered. So we could offer that there be quarterly records for a set period of time on the chlorine residual as well as some thorough analysis of the system.

COMMISSIONER CARTER: Thank you, Madam Chairman. The question that gets to me is that are we looking at parts or are we looking at the total system, and I think we need to really

look at that and have some kind of perspective on that. let's don't just go out and put a tremendous fee on the backs of the consumers. But, secondly, there should be some evaluation, just normal maintenance of the system so that you know where the weaknesses and the strengths are in the system, and then to say, okay, we have done a total analysis which should be in the normal course of business, and say based upon this we have got some parts that we got from, I don't know, we bought on Army Surplus back in '42 that's not working now. know what I'm saying? And then say, well, we need to do an overhaul of the whole system, or we just need to take out those 1942 parts.

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MR. RENDELL: I understand, and that is a concern. You don't want the utility to spend a large amount of money on these analyses and then seek to recover that through the customers and say we were told to do so, or we have to go this option now. That was explained at the customer meeting that if there is an order, like if the Commission was to order, or DEP or the Health Department were to order something to be done, that cost is borne by the customers. They are allowed to recover their costs. Just like the tank painting that was brought up. That is a prudent maintenance expense that is allowed to be recovered through the customers.

But as long as the Office of Public Counsel, which represents the customers, realize this, and I have spent a

considerable time with Mr. Reilly throughout the Aloha process, and he understands this as well as -- if he could articulate that to the customer group that any such study, the fees may be recovered through the customers, then I'm comfortable with it, if that's something the Office of Public Counsel wants.

CHAIRMAN EDGAR: Commissioner McMurrian, you did have some follow-up.

about the cost. And I understand that Mr. Rendell doesn't know exactly the cost, but maybe the better follow-up is to ask the two customers representatives here. They have heard what Mr. Rendell said about the cost of doing a study like that, and that if we order a study that those costs would be passed on eventually to the customers. And I hope you understand that I'm trying to get at resolving the problem. I think that is ultimately where we want to get. And we could reduce ROE and that sort of thing, but I don't know that that would fix the problem. You still would probably have to do a study and try to figure out how to address the flushing problems, or at least that seems to be the case.

I know that you don't want a rate increase, but what -- and I know that you have also -- maybe I should amend that, because you have been fair and said that you do believe that utilities sometimes need a rate increase to perform certain functions on behalf of the customers. But what is your

take on the Commission requiring a study along the lines that we have been discussing?

MR. HOLZSCHUH: May I take that first? And I just have two other quick things I would like to add to that. Your question reminds me of sitting here in 2002 and 2003 when we talked about this very same thing and about the fact that there needed to be an evaluation because it was felt by the utility people that they should put a pumping station in to facilitate the problem with the odor and the problem with the taste and the water.

So we are sitting here again today pleading to you people that we agree, and I agree with Mr. Carter's statements absolutely. It is time something was done, and I think what has happened in the past on this is that not enough pressure has been put on the utility to ante up, or whatever the correct pronunciation would be, to get some of this done. If nothing more than just to evaluate the cost of it and then come back and say to the consumer, look, we are going to have to do all of these things, and this is what it is going to represent, and we will amortize it over three years, or whatever that situation might be.

But you are absolutely right that this has to be done and it has to be fixed. And I don't think that none of the people in our community are naive enough not to think that there are going to be some costs involved. I don't know if

that I would just like to address quickly, if I might.

CHAIRMAN EDGAR: You may.

MR. HOLZSCHUH: And I don't want this to get into an argument of contests, but I'm taking exception to two things.

Mr. Edwards said that at the meeting that they were at that there was no discussion about the quality of the water, and I beg to differ with that because we had 20 or 22 people who came up and expressed their views. And one of them had a sample of a bottle of water with him that was absolutely unbearable to smell or to taste. So, I'm not sure if he happened to be out of the room when that happened or what, but that was a part of the presentation of one of our people at that meeting. And with Troy Rendell there, too.

Now, the other one is Mr. Rendell made the comment about the chlorine issue, and that because of these 122 homes that are not in the service area. The quality problems that we are talking about and the quality problems that I have brought to you today have absolutely nothing to do with this piece of property and whether or not it is or not in the service area. I'm talking about what we currently have that is bad.

Now, the obvious addition to that would be that if it is bad now and we add another 122, absolutely it's probably going to be worse unless the utility does something. Thank you for the extra time. I appreciate that.

CHAIRMAN EDGAR: Thank you. And I do note that in the written recommendation before us it does say that at the customer meeting concerns were expressed about water quality, and so that is our understanding from what is before us. Hold on just a moment.

Commissioner Carter.

COMMISSIONER CARTER: Thank you, Madam Chairman, for your indulgence. I was going to ask, I guess, either staff or the company, when they took this plant over, was it a new plant, did they build it from the ground up, or what's the age of the plant?

CHAIRMAN EDGAR: Mr. Friedman or Mr. Seidman, can you help with the response to Commissioner Carter's question?

MR. SEIDMAN: I don't know offhand the age of the plant. However, the original plant was put in by the developer, I believe, wasn't it? Yes. So that at least we know, but I don't know how it is.

With regard to the water system, it is really, you know, inconsequential. Because all the water system is composed of is two wells and chlorination pumps, and a hydro-pneumatic tank, so the age of it really doesn't affect anything.

COMMISSIONER CARTER: I disagree with you.

MR. SEIDMAN: Okay. It's not the first time someone disagreed with me.

COMMISSIONER CARTER: And age of the plant does matter, it does make a difference. That's why we are here. One is that how do you ascertain whether the problems are maintenance or whether the problems are, you know, parts that have outlived their utility. So it does make a difference. So the other thing is that if you buy a brand new car, and you get a service warranty with it, the manufacturer gives you a warranty. Ten years down the road, I mean, you can still ride on it, but it may rattle a little bit. You may need to get a brake job. You know, you maybe even need to get a paint job here in Florida. So it does matter.

And the question is when the company purchased this was this a standing facility, did they build it from the ground up? You say you don't know when they bought it, but you say you know when the development started. Well, if it was built during the original development, what year was the development built?

MR. HALLEEN: The original development was the mid-'80s, so it is approximately 20 years old. The basic plant was built from the ground up because the developer had to put in the plant because the City of Lakeland would not extend its water and sewer mains out to his development. So at the last minute they reneged on it and he built this plant at that time.

COMMISSIONER CARTER: If I may, Madam Chairman.

CHAIRMAN EDGAR: You may.

COMMISSIONER CARTER: So the plant was built in the 1 2 mid-'80s. 3 MR. HOLZSCHUH: 1997 was the year that the utility 4 took over. 5 COMMISSIONER CARTER: It was built in the '80s and the utility took it over in --6 7 MR. HOLZSCHUH: 1997. 8 COMMISSIONER CARTER: -- 1997, and do we know whether or not there has been a major overall since then? 9 There is no plant there, Commissioner. 10 MR. SEIDMAN: It is two well pumps and two chemical feeds. There's no 11 treatment plant. 12 13 COMMISSIONER CARTER: There is a motor on the pump, 14 is there not? 15 MR. SEIDMAN: That's true. COMMISSIONER CARTER: The same motor? 16 17 MR. SEIDMAN: Yes, if the motors have gone out, they would have been replaced. 18 19 COMMISSIONER CARTER: The pipes or the pump, right? 20 Is it the same pipes? MR. FRIEDMAN: But the taste and smell problems that 21 22 we have got are not because of the pumps, they're because of the source of the water is the problem. It has been the same 23 24 source since they started, and that's what the problem is is 25 the source of the water. One of those wells has a bad source

of water. It's not because of the pumps aren't pumping it fast enough, that's not the problem. And like Mr. Seidman said, all it does is pump and chlorinate. There is no real -- that's not the problem.

And that is what I think the suggestion is is to sit down and once and for all try to figure out a way to cure the problem, what that cost is, and let the Commission, the OPC, and the customers decide whether the fix is worth the cost. I think that's kind of where you are heading with your discussion on the quality of service. But as far as the system, it has been operated and it has been maintained satisfactorily since it was built and certainly since it was taken over by the current utility.

COMMISSIONER CARTER: My only concern is we need to stop playing with the yo-yo. A couple of years ago, we went down this road. Here we are again in the same place. So we need to find out, we really need to find out. I mean, the customers are here saying if there are some legitimate costs, we understand that, they should be paid. But if you say, well, today we will just put a Band-aid on it and don't worry about that, you know, we will deal with it later. Well, if we fix it now -- it's like the guy said with the old Fram filters, you pay me now or you pay me later. You pay me later, you've got to pay more. So if we know that the problem is the source of the water, let's deal with the source. But let's deal with the

system, too. Do you know what I'm saying? I mean, if that is a problem, the source of the water, if we can't treat the water, we need to find another source. Something needs to be done, don't you think?

MR. SEIDMAN: Looking for another source is something to look at, but also putting in a treatment plant is also something to look at. Those are possible solutions that might come out of a study.

COMMISSIONER CARTER: But the thing of it is as long as we -- you know, the five blind men trying to describe what the elephant looked like, and each one of them has a different part of his anatomy, we end up not really communicating.

I think fundamentally is that we need to find out -Mr. Reilly, you're right, if we know what the problem is, the
hydrogen sulfide, that's what you said, right? And we know
that there is a problem with the source, and you say that there
is no problem with the system, the system is perfect and all
like that, then we need to have an evaluation, a complete
evaluation and then present that to the customers and say,
look, in order to have a state of the art world class drinkable
water, not marginally satisfactory water, but water that is
clear -- I wouldn't drink any of that stuff you had in the
bottles, by the way. I wouldn't. But to have that in such a
manner to where people can enjoy the quality of life, that is
what we are known for in Florida, is our idealic paradise.

So my thing is that we're spinning our wheels. Let's 1 find out what it is. Let's don't go out and just jack up the 2 rates, but let's do a complete system-wide evaluation, find out 3 4 what needs to be repaired, what doesn't need to be repaired. 5 If there is another source, then what is the source. would that cost before we start -- and do a complete 6 7 system-wide evaluation including a cost evaluation and present that to the customers, and present a system. Say, look, we 8 know we need everything from soup to nuts. We can get by with 9 soup for five years. We can buy the nuts later. But at least 10 11 have some kind of system to that.

Madam Chairman, I don't want to get excited here, but it just seems to me that from -- what was it, two years ago we were on this deal here, is that right? Two years ago and here we are two years later. Are we going to come back in '08?

MR. HOLZSCHUH: Put parameters on it.

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COMMISSIONER CARTER: It is time to fish. We have cut enough bait, it's time to fish.

CHAIRMAN EDGAR: Mr. Halleen, I believe you had some additional comments.

MR. HALLEEN: I only wanted to make one comment. I think your comments are very direct to the point, and one additional thing is there has to be a time frame put on it by the Commission. In other words, we don't want to come back in 2008 and start the discussion over again. If it can be done

within a year, or six months, or three months, the staff and the utility needs to sit down and get together and give you a recommendation as to how long it's going to take to get an acceptable answer or a series of options. And we are more than willing to sit down and listen to the two of them give us their story.

This is the background that we suggested for a moratorium on it because we were trying to force something to get done. If the moratorium was only for two weeks it would help. Before you leave Issue 1 sometime, I don't want to bring it in at this time, I have another part of Issue 1 that I want to make sure -- it doesn't seem to be getting addressed.

CHAIRMAN EDGAR: Okay. Well, we are going to bring this in for a landing here shortly, but I will come back to you for that.

Commissioner McMurrian, did you have some additional comment or question?

COMMISSIONER McMURRIAN: I did. A little bit more on Issue 1. I'll start off by saying it feels like deja vu all over again to me. I don't want to be back in 2008. I don't want to be back in 2010, and I think we have been in that posture before. Maybe in a more serious water quality concern perhaps, but I think it is time to do something about it. And I will also say I regret that we are in the posture of having to order this being done.

I really think that in cases like this whenever staff asks a question, as they pointed out here on the top of Page 6, I think it would have been appropriate for the utility to say that we are going to conduct an engineering evaluation, and we are going to start looking at options for how to address this situation going forward rather than us having this very long discussion about how and whether to require the utility to do it. But that's just my personal opinion. But, again, we have been down that road before. But I think that it's time to go ahead and require the utility to do that. I had some questions also on some of the other issue, but if we want to talk more about Issue 1 before I move on to those, then that's fine.

CHAIRMAN EDGAR: Okay, Commissioner. Mr. Halleen, this is your time.

MR. HALLEEN: The one issue that if you look in Issue 6 that doesn't seem to be getting any attention is the billing question, and we have these abnormal bills. And we, when the customer open meeting was held, addressed to the staff the question of why a billing by the utility listed in the filing to the single family residents on the small meter was able to bill that customer for 887,000 gallons of water in one month. We said that's impossible.

Finally, at the end of this discussion, we received a letter this week from Mr. Rendell which said the utility backed off of that, and said, oh, no, that should have been only

5,000. Now, unfortunately, if you look at Issue 6 in the thing, they didn't take that 882,000 gallons of water that previously was listed as billed and moved it into the unaccounted. And while we asked on the first one, there is a significant number of billings of single family residents that are well out of line with what these people could do, and we don't have an answer to it. We don't know who they are billed to. We asked them, all right, who was this billed to, and we still don't know who the person was that it was billed to. But we have had a number of bills, the one of Mr. Snell (phonetic) and one of Mr. Bonafell (phonetic), and another customer, Mr. Holzschuh bill themselves where they have had abnormal billings for times that they either have not there and they have gotten the big thing. It may be tied in with averaging bills or estimating, but the billing practices seems to be a problem.

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And I would like to suggest that at least for the next three months the utility tells us when the bill readers are coming so we will have people go with them to make sure the meters are at least read. And then the people in the residence, if they are having concerns can go out and check the thing. But we never know when they are coming, and if we did we could simply make sure that the meters are read.

We think that is part of the problem, is that some of the meters are not being read, and as a result the

bills become abnormal. I know I have gotten -- my bills normally run about six to 8,000 gallons, but I've got bills that go up to 12. And I say, well, they finally read the meter.

CHAIRMAN EDGAR: Mr. Halleen, I believe was correct that initially in their presentation they did raise concerns and questions about billing and meter reading practices.

Mr. Rendell, can you speak to any of those concerns?

MR. RENDELL: Yes, Commissioners. We have looked at the complaints that were filed in the MFRs. We have looked at the Consumer Affairs, one complaint, there has only been one complaint, Mr. Bonafell. And based on their analysis and what the utility did, we believe they followed the proper procedure.

Now, although the customer may not be satisfied, the utility actually has safeguards in place that if an abnormal reading appears they will send someone out and reread the meter. That occurred in Mr. Bonafell's complaint. They actually went out and tested the meter. The meter is 100 percent correct. There were no leaks detected. The engineer went out and looked at the -- the utility engineer went out and looked at the area.

So I can't give an answer where the water is going, I can just look at the data provided by the utility and they are testing the meters, the meters are accurate, and they are following the proper meter readings. So I can't give an answer

to satisfy the customers of where the water may be going past the meter, I can just attest to what the utility has done in the instances of all the customer complaints. Of the 600-and-some-odd complaints received at the utility, not one of them made it to the Public Service Commission. There was not The only one we have on record was filed in one filed. December of 2006. When you look at the complaints, the utility did go out and evaluate and investigate each one of those complaints.

CHAIRMAN EDGAR: Thank you. Okay.

At this point what I think I would like to do is,

Commissioner McMurrian, give you the opportunity to ask and

have answered the additional questions you have, and then,

Commissioners, let's see where we are and where we need to go.

COMMISSIONER McMURRIAN: Thank you. First of all, up to that last one, Mr. Rendell, have we ever -- what have we done when we have had similar complaints about meters not being read? I mean, have we taken some kind of action to make sure that the meters are being read? I know that you said that we didn't know what's happening to that water, but as far as just the task of reading meters. And I guess maybe as a side question to that, what is the requirement for how often meters are supposed to be physically read by the company?

MR. RENDELL: Depending on the billing cycle. If they have a monthly cycle, or bi-monthly, or quarterly, they

are to read the meter around the same date each period. So around the same date of the month. Now, we do give lenience. Within three to five days realizing if it was rain, or if someone gets sick, they should read about the same time each and every month.

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To my knowledge, I don't recall any requirement being placed on the utility by the Commission of when the meter readers are going to be in the area, because that could vary. I do know that we investigate complaints filed at the Commission. We are investigating one currently where Mr. Edwards has actually went down to the area, looked at the meters, compared the meter readings to the meter reading cards. They are required to keep meter reading cards, the data, the billing consumption on record for up to two years. We could, you know, the only way to look at that is to actually go out and look at the meters to see if the readings correspond to the meter reading cards.

As part of the investigation on the Consumer Affairs on the one complaint, they asked if any of them had been estimated. The utility indicated that no, there were no estimates, that those were actually readings. So, to my knowledge, I don't know of any order I could point to that addresses meter reading data.

CHAIRMAN EDGAR: Mr. Rendell, bear with us just a moment. We have got some -- and everyone else, too, please.

We have got some technical difficulties related to the storm, so give us just a minute. We are not breaking, we are just stopping for a moment.

(Pause.)

CHAIRMAN EDGAR: Okay. It had kind of been one of those days. We are going a catch our breath for a second.

Okay.

Commissioner McMurrian, we were on questions and answers, and I know that Mr. Rendell was responding to your question about Commission practice and policy regarding billing and metering inquiries and practices. And if you need to ask it again, you may, or go from there. I'll leave it to you.

COMMISSIONER McMURRIAN: I didn't catch the very end part, but, Mr. Rendell, is there anything that you would suggest that we should do? Whether it is sending someone out to compare the cards that you spoke of to the billing data, is there anything that we should do to make sure that these meters are being read other than what we have done already?

MR. RENDELL: Absent sending one of our auditors in or one of our engineers in and do a sample test of the meter readings, I'm not aware of any other requirement. We could go in and do a sample test of the meter readings during the year. We could, you know, if we need to go around with the meter readings. That may not solve the problem. You know, if they are going around with the meter reading and they are actually

reading the meter, well, obviously we can verify it. But if we are trying to determine if the meters are being read accurately and if the meters are accurate, I believe that all indications are in this particular system these meters are accurate and they have been tested. But absent that, I don't know of any other solution.

COMMISSIONER McMURRIAN: Okay. I will move on from that, but I would suggest perhaps that when we are down in that area anyway for a customer meeting or something that maybe we could do some samples to check up on that. I'm not sure that, you know, to send someone down to check a large sample -- again, I don't know if that is cost-effective or not. But, perhaps it's something we should just look at going forward and see if there is some way to address that.

MR. RENDELL: Sure.

another follow-up about the four people versus the three and how someone had resigned and hadn't been replaced. And I think we talked about this a little bit in our meeting the other day, but how many people do they need? Should there be -- and I'm not sure who should answer this question, but should there be four, even though they currently have got three and they are trying to hire a fourth?

MR. EDWARDS: I beg your pardon?

COMMISSIONER McMURRIAN: I was asking about the

number of employees that the utility needs. I know that the customers had mentioned that they don't have four people and you all had followed up on that, too, and said that they hadn't hired the fourth, or a replacement for the fourth person as of December, but they were in January. But I just wanted to talk about a little bit about how many people they need to operate their system properly.

MR. EDWARDS: Well, DEP doesn't -- in any of the documentation I have seen, DEP doesn't mandate that you have to you have a number of operators. It is that you have to have a qualified certified operator there for a number of hours of the day. In this case they have to have an operator for the wastewater treatment plant for six hours for seven days and also for the water treatment plant have to have one operator on hand for half an hour per day per six days, and you have to have weekend visits for both.

What they had been doing, the operator -- they have one operator there on hand at Cypress Lakes and the alternate operator was coming over from Labrador, was doing weekends. And they had another person that was kind of looking over during the weekend. And one of the biggest problems that the operator at the Cypress Lakes plant was saying that he was the only one there. He had six hours a day that he had to man the plant, wastewater treatment plant, a half an hour a day that he has to man the water treatment plant, but he also has to go

around to evaluate the lift stations, do the line flushing, and address the 632 complaints for the meter readings.

COMMISSIONER McMURRIAN: So are we confident now that we have the correct number of employees accounted for in this rate case?

MR. EDWARDS: We are confident that the amount of people that they said in their allocation will be there.

COMMISSIONER McMURRIAN: That's all.

CHAIRMAN EDGAR: Mr. Holzschuh.

MR. HOLZSCHUH: I hate to prolong this, and I know you don't want us to, but I have to address that question of yours, Commissioner. As recently as yesterday, I was at the --what we respectively call the poop plant, and talked to Mr. Shasta (phonetic), who is the gentleman who runs the plant over there. And my question to him was exactly the same question that you just asked. And we have looked through these records and tried to figure it out ourselves. I said, well, Dave, how many people are here every day? And he said, well, I'm the only one here, and I am actually not here completely full-time, he said, because I'm responsible for another plant. And it was the one that Mr. Edwards just mentioned the name of and I forgot --

CHAIRMAN EDGAR: Labrador.

MR. HOLZSCHUH: Right. And he said, well, on occasion if we have some problems, he said, I'll bring people

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24 25 in from the other plants. He said, so I could have two or three people in here once in awhile, but the majority of the time I'm the only one here. And then we looked at this business about the trucks. There are supposed to be two trucks there that we are paying for, or that are part of the expenses for this thing. And I said where is the other truck? And he said, well, I don't have another truck here. He said this is the truck I use, and the other truck is traveling with the people that are working at Labrador and other places. And I said, well, who fills in for you? And he said, well, his name is Don Hamilton. And as Mr. Edgar referred to, he works two days a week. So, how we get the three or four employees that are supposedly full-time employees, I would be interested in seeing an absolute answer on that myself.

MR. RENDELL: Commissioners, if I might.

CHAIRMAN EDGAR: Mr. Rendell.

MR. RENDELL: From what I have been told, there are a total of nine employees, seven of which are allocated. are regional directors. They oversee all the different service areas and different utilities which are owned by Utilities, Inc. Of the nine positions, there are two that directly work at Cypress Lakes, one works full-time, and these are two operators, and the other works 95 percent of the time at Cypress Lakes and five percent at Labrador. So there are other allocated employees that do come to the area that oversee the

operators, but there is two direct operators that work specifically for Cypress Lakes.

Halleen had made, and it had to do with Issue 6. That at the customer meeting in the afternoon it was asked about a very high bill of over 800,000 gallons. Subsequent to that, staff had meetings with the utility and it had to do with all the dockets that were in place. Immediately after that meeting, the utility discovered there were errors in its billing data, that they had not taken into consideration rereads, temporary disconnects, and so they actually submitted new data on November 29th of 2006 which contained CDs which had that adjusted consumption data in it. That was taken into consideration when we set rates.

I believe Doctor Halleen may be correct that we did not take that into consideration for unaccounted for water. It does raise it slightly. It goes from 12.62 percent to 13.95 percent, so the excessive amount goes from 2.62 up to 3.95. It will have a very small impact on the revenue requirement, but we can make that administratively when we issue the order. It's going to be a very minor change to the revenue requirement.

CHAIRMAN EDGAR: Commissioner McMurrian, did you have other questions?

COMMISSIONER McMURRIAN: No, that was all.

1 CHAIRMAN EDGAR: Are you sure, because this is your 2 time? 3 COMMISSIONER McMURRIAN: I reviewed them and decided 4 that --5 CHAIRMAN EDGAR: Mr. Halleen. MR. HALLEEN: One comment to Mr. Rendell. 6 The change 7 from 12.6 to 13.9 was for the reduction in the flushing. 8 Nothing was done for the 887,000 gallons that you took out for 9 the billing error. Can you supply us with a copy of the 10 revised billings, because we used it for checking your 11 calculations, and the current calculations checked very well 12 with the billing that's in the filing? 13 MR. RENDELL: Well, the 12.62 did include the 14 adjustment for the flushing. That has already been taken into consideration in staff's recommendation. 15 16 MR. HALLEEN: But the 12.62 is the basic filing. 12.62 is the basic filing, and it went up to 13.9 as a result 17 18 of the flushing change. 19 CHAIRMAN EDGAR: Mr. Rendell. 20 MR. RENDELL: I would just like to clarify the 21 13.96 was a result of adjusting for the \$800,000 billing 22 adjustment. 23 CHAIRMAN EDGAR: Okay. Ms. Lingo. 24 MS. LINGO: Thank you, Madam Chairman. 25 And to the extent the revenue requirement would

result in any change in rates, we would ask that we be given administrative authority to make that fallout change.

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CHAIRMAN EDGAR: Okay. And that is actually probably a good lead into what I was just about to ask of staff as a whole, and I'm not sure who wants to take the lead here, so I will look to you as a group to figure that out.

We have talked about a couple of different adjustments that staff has told us here in our discussion this afternoon that they, you, would recommend to the recommendation that is before us. And as, Ms. Lingo, you have said, I would expect there would may be some fallout from that. So what I'm going to ask you to do is help us kind of recap that. We have talked about an adjustment to -- hold on -- to 24 by adding 24A, and I know that I am missing at least one and maybe two. So, I guess that is where I would like to start right now is ask you briefly to summarize the adjustments that the staff would be recommending today as a result of our discussion in addition to or on top of the recommendation that is written and before us.

MR. REVELL: I believe the first one is probably miscellaneous service charges and we would have no objection to a \$1,500 adjustment for water and a \$2,200 adjustment for wastewater.

CHAIRMAN EDGAR: And that is Issue 24.

MR. RENDELL: It is a fallout of -- it is in Issue

13. It is a fallout of Issue 24.

CHAIRMAN EDGAR: Okay. So adjustments, 1,500 and 2,200 to Issue 24 with the fallout adjustments to Issue 13 is the recommendation this afternoon. Do I have that correct?

MR. REVELL: That's correct.

CHAIRMAN EDGAR: Okay. Other adjustments. Is that a no or is that a we are looking at it?

MR. RENDELL: There would be an adjustment to Issue 6 to recognize the unaccounted for water should be 13.95 percent with excessive being 3.95 percent. And we will make the fallout adjustment to the appropriate chemicals and purchased power expense.

CHAIRMAN EDGAR: Okay. Other?

MR. RENDELL: It would be 24A, the new issue, that we would not be opposed to Office of Public Counsel's position to increase service availability by 1,500 plant capacity charge for water and 1,500 plant capacity for wastewater. That would be issued as PAA. The utility should file tariffs immediately so we could review those and a proposed notice so that we could approve those at the issuance of the PAA.

CHAIRMAN EDGAR: Okay. Commissioners, we have also had discussion about the -- significant discussion about many issues raised related to Issue 1, quality of service, and we also have discussed steps that can or should be taken perhaps to look at the metering practices, and also at looking at the

system as a whole, and additional review and steps to look at quality issues on a going-forward basis for the system as a whole? Have I got that right?

Okay. Are there other points at this time? And I am getting to the point of trying to wrap this all together and looking to each of you for assistance and for comments and direction that you want to give.

Commissioner Carter.

COMMISSIONER CARTER: Madam Chair, just a continuation of what you were just saying about the system-wide. Also in that discussion we said that there should be a time certain, make this a time is of the essence. And I think with that you have covered pretty much everything that we had discussion on, d everything that there were any questions or concerns raised by the parties as well as staff.

CHAIRMAN EDGAR: Thank you.

Commissioner McMurrian, do you have --

COMMISSIONER McMURRIAN: I guess we just need to decide the time certain.

CHAIRMAN EDGAR: And I think I'll look to staff for a recommendation. Obviously, as has been discussed, we know there that there are concerns. We have heard it from the utility, we have heard it from OPC, we have heard it from the consumer representative. As Commissioner McMurrian expressed for all of us, all of us up here and all of us in the room, the

frustration that we have had with perhaps other dockets in the past where we kind of hear the same issues over and over, and we go around and round. And that is not pointing fingers, it's just a frustration that develops as we all try to work our way through problem solving sometimes.

So realizing that we would like to contribute to solutions, as always in a thoughtful yet due haste manner, Mr. Rendell, do you have a recommendation there as to time or to staff as a whole?

MR. RENDELL: I would recommend -- unless there is a strong objection from the utility -- nine months from the date of the consummating word, with the recognition that if that time could not be met the utility would come back before the Commission and ask for a waiver with sufficient reasons of why they cannot meet the nine months.

CHAIRMAN EDGAR: Thank you, Mr. Rendell.

I'm going to look to the company. Mr. Friedman, do you have a comment on that recommendation from our staff?

MR. FRIEDMAN: I don't, but I'm not the one that is going to have to put together the report. So keeping in mind the admonition that Mr. Rendell mentioned that if we have a problem to bring it back with specific reasons for it, it seems like to me it is a seasonal type of environment down there. I don't know what effect the seasonality has in doing this analysis, so I'm just not qualified to say that. If we put

1	nine months with the option that if we have got a good reason
2	why it ought to be, if we need to go through a full season or
3	get customers back out there, then we can talk about that.
4	CHAIRMAN EDGAR: Thank you, Mr. Friedman. Mr.
5	Rendell.
6	MR. RENDELL: I would submit that they should be
7	required to not only submit the report to the Commission but
8	also to the Office of Public Counsel as well as the homeowners
9	association.
10	CHAIRMAN EDGAR: An excellent suggestion. Thank you.
11	Commissioner Carter.
12	COMMISSIONER CARTER: Madam Chairman, I would move
13	the staff recommendations with the adjustments that we have
14	made here today, including the time frames on this case issue,
15	Docket Number 060257-WS.
16	CHAIRMAN EDGAR: Thank you. And that would be Issues
17	1 through 29.
18	COMMISSIONER CARTER: Yes, ma'am.
19	CHAIRMAN EDGAR: Commissioner McMurrian.
20	COMMISSIONER McMURRIAN: I can second.
21	CHAIRMAN EDGAR: Okay. Again, we have had ample
22	discussion, and I am comfortable and clear. Are there
23	questions from staff that need to be clarified before I call a
24	vote?
25	MR. REILLY: I guess the only clarification that

1	includes Issue 24A.
2	CHAIRMAN EDGAR: That includes Issue 24A that we have
3	had so numbered here in your discussion this afternoon. Okay.
4	Then all in favor of the motion say aye.
5	(Unanimous affirmative vote.)
6	CHAIRMAN EDGAR: Opposed? Show the motion adopted.
7	Thank you to our staff. Thank you, Mr. Holzschuh and Mr.
8	Halleen, for your participation and for your persistence.
9	And, Ms. Lingo, did you have a
10	MS. LINGO: No, ma'am. I just said thank you.
11	CHAIRMAN EDGAR: Thank you, as always.
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1	STATE OF FLORIDA) : CERTIFICATE OF REPORTERS
2	
3	COUNTY OF LEON)
4	WE, JANE FAUROT, RPR, and LINDA BOLES, RPR, CRR, Official Commission Reporters, do hereby certify that the foregoing proceeding was heard at the time and place herein
5	stated.
6	IT IS FURTHER CERTIFIED that we stenographically reported the said proceedings; that the same has been
7	transcribed under our direct supervision; and that this transcript constitutes a true transcription of our notes of
8	said proceedings.
9	WE FURTHER CERTIFY that we are not a relative,
10	employee, attorney or counsel of any of the parties, nor are we a relative or employee of any of the parties' attorneys or
11	counsel connected with the action, nor are we financially interested in the action.
12	
13	DATED THIS 20th day of February, 2007.
14	
15	JANE FAUROT, RPR LINDA BOLES, RPR, CRR
16	FPSC Official Commission FPSC Official Commission Reporter
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