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3				DOCKET	NO. 060246-WS	
	In the Mat	ter of:				
4 5	WASTEWATER	RATES IN	EASE IN WATE POLK COUNTY			
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15	PROCEEDINGS	3: 2	AGENDA CONFEI	RENCE		
16		:	ITEM NO. 16			
17	BEFORE:		CHAIRMAN LISA COMMISSIONER			
18		(	COMMISSIONER	KATRINA J	. McMURRIAN	
19			COMMISSIONER COMMISSIONER			
20				- 10 0007		
21	DATE :		Tuesday, July			
22	PLACE:		Betty Easley Room 148		e Center	
23			4075 Esplanac Fallahassee,	-		
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25	REPORTED BY	C	JANE FAUROT, Official FPSC (850) 413-673	C Reporter		
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1	PARTICIPATING:
2	MARTIN S. FRIEDMAN, ESQUIRE, and FRANK SEIDMAN,
3	representing Gold Coast Utility Corp.
4	KATHERINE FLEMING, ESQUIRE, TROY RENDELL,
5	MARSHALL WILLIS, and JENNIE LINGO, representing the Florida
6	Public Service Commission Staff.
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PROCEEDINGS 1 CHAIRMAN EDGAR: And we will be here in just a moment 2 on Item 16. (Pause.) 3 Mr. Rendell, I think we're ready. 4 MR. RENDELL: Thank you. 5 Commissioners, Troy Rendell on behalf of staff. 6 7 Item Number 16 is staff's recommendation on the 8 request for a rate increase for water and wastewater rates by Gold Coast Utility Corporation. Staff is recommending an 9 increase of approximately 74 percent for water and 83 percent 10 for wastewater. 11 Mr. Marty Friedman is here on behalf of the utility, 12 and Mr. Steve Reilly is here on behalf of the Office of Public 13 Counsel to address the Commission. Staff is prepared to answer 14 any questions you may have. 15 CHAIRMAN EDGAR: Thank you very much. 16 17 Mr. Friedman. MR. FRIEDMAN: Madam Chairman, Commissioners, my name 18 is Martin Friedman of the law office of Rose Sundstrom & 19 20 Bentley. We represent the utility, Gold Coast Utility Corp. 21 With me also is Mr. Keith Berg (phonetic), who is the primary owner and utility director. And next to him is Mr. Frank 22 Seidman, who you all know. 23 We believe that the staff recommendation has made a 24 reasonable compromise between the positions that OPC and the 25

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utility have. In general, they support the staff's 1 recommendation, with one issue that I would like to address, 2 and that is Issue Number 5 on the used and useful of the water 3 4 and wastewater plants. And that's based on an investigation 5 that the Commission did that culminated in 1999 with an order, and in that rate investigation, the Commission implicitly 6 7 acknowledged that the water and wastewater plants were 100 percent used and useful. There have been no significant 8 changes in the plants since that rate investigation was 9 complete, and thus we believe that you should follow that 10 1999 order and find that the water and wastewater plants are 11 100 percent used and useful. 12

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The staff rejects that order on the basis that there 13 was no specific finding in that 1999 order of 100 percent used 14 15 and useful. However, that order made a number of adjustments to the books and records of the company, operating and 16 17 maintenance types of adjustments. And had the staff and this Commission believed that adjustments were also appropriate to 18 rate base by making used and useful adjustments, then those 19 20 adjustments would have been made also. The absence of any 21 adjustment leads you to the conclusion that the finding in 22 1999 was that the plants were 100 percent used and useful.

As I pointed out, no significant modifications have been made to the plant, and we would suggest to you that a used and useful of 100 percent is the appropriate amount in this

1 case. Thank you.

CHAIRMAN EDGAR: Thank you, Mr. Friedman.

Mr. Reilly. And before you start, I'll note that OPC has distributed a copy to all of us, and I believe to the parties and our staff, titled Gold Coast Utility Corporation Water Treatment Plant, Used and Useful.

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Mr. Reilly.

8 MR. REILLY: Thank you, Madam Chairman. I also wish 9 to address Issue 5, used and useful of water treatment. I, of 10 course, disagree with the company with regard to the staff's understanding of that prior order. I just don't think the 11 order addressed it. It specifically made no finding concerning 12 the used and usefulness of it. I think that that is really 13 driven home clearly when you look -- and I do ask you to look, 14 if you would, at the one-page handout that I had. Plus the 15 other thing that you might look at to try to, you know, 16 17 comprehend or maybe appreciate some of the arguments I'm about 18 to make would be Page 46 of the recommendation. That is the schedule that really delineates staff's approach to the used 19 and useful issue of the water treatment system, which, frankly, 20 21 Public Counsel agrees with in large measure.

There's only two points that we do disagree with on Page 46, and the only reason why I handed out a separate handout was just to kind of take you through this whole issue of used and useful and kind of build up from the ground, shall

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we say from the ground up going forward as to how we are getting these used and useful percentages. By the way, the two issues that we take exception with staff is how you appropriately determine the fire flow requirement, number one. And, number two, the staff's treatment of an interpretation of firm reliable capacity. Those are the two subcomponents that we kind of take exception with.

8 The reason why I handed out this little handout was 9 just to -- from the ground up appreciate that although when we 10 are trying do a used and useful analysis, you don't look at 11 normal conditions, you don't look at average conditions, you 12 really build into both the numerator, the demand-side, as well 13 as the denominator, the capacity side, contingencies, unusual 14 circumstances.

15 And what you try to do is, in effect -- first, let me just take you through the first line there. What that is 16 looking at is just on an average daily flow basis of the test 17 year. That's the kind of flows that we are looking at. It is 18 116,244 gallons a day. That doesn't take into account fire 19 flow, it doesn't take into account growth, it also doesn't take 20 into account peak flows that are obviously happening in the 21 system. 22

23 So I'm not suggesting that we use that as the 24 numerator. No one is suggesting that. But it just gives you a 25 base line to look at the reasonableness of a suggestion in

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1999 this system was 100 percent used and useful. In reality, 1 2 the real capacity, the gross capacity of this system is 2,160,000 gallons a day. If you ran both pumps full tilt, you 3 know, seven days a week, that is what you would have. That 4 produces this 5.38 percent used and useful. Now, of course, 5 that's not the number everyone uses. You have got to begin to 6 appropriately create a peak demand which causes that numerator 7 to go up, and you have got to also cause the denominator, in 8 effect, to be reduced by having the firm reliable capacity to 9 take contingencies. 10

And what we do there, in fact, everyone -- I say 11 staff and OPC is in agreement, that we should use a peak flow. 12 Normally, that peak flow would be the peak day. I believe the 13 record reflected in this particular case an anomaly in the peak 14 day. So what has been the practice is to look at the five peak 15 days of the peak month and that produces that second line, the 16 219,000, which as you can see is basically about double. 17 So that obviously has a tremendous impact on that used and useful 18 figure to the far right. 19

But the other thing that impacts it is we're going to more than double reduce the denominator. All the authorities, and even our engineer agrees, is that when there are two or more wells it's appropriate, when you are trying to create a sustainable daily capacity, that it's appropriate to build in from an engineering standpoint that reserve. And so, in this

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case, there is a 730-gallon per minute and a 770-gallon per 1 minute. So what we have recommended, staff has recommended, is 2 that that biggest well be taken off. And when you do that, 3 4 that greatly reduces the denominator and it brings it down to 1,051,200. So now our used and useful is up to 20.83 percent. 5 The other thing, and I put a check by that, the other 6 7 thing that staff has done that OPC agrees with is we have looked at the growth. And they calculated the growth. 8 We have not taken exception with that figure. That's the 5,729 gallons 9 per day, and we have added that figure to the 219, and that 10 increases the numerator. And that's why it jumps up to 11 12 21.38 percent. 13 Here is where we start differing, though. The next issue, we don't differ on what the county requirement is for 14 15 fire flow, that is that figure I put down there. It's 500 gallons per minute times four hours, which translates into 16 120,000 gallons to be put into the numerator. That's what 17 staff has done. They put the full fire flow and put it in 18 treatment, they said. This fire flow requirement, we're going 19 20 to give a credit for that in the numerator for the full 21 gallons. 22 Our engineer says that that's not fair or 23 appropriate. Our argument today, and it will be in the used and useful rule that you will later consider, we believe that 24

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if a company has storage, storage is there to provide for

instantaneous demands. The most important instantaneous demands there are, of course, is the emergency instantaneous demands, which are your fire instances. Which are not going to happen often, but they do happen. And when they happen, storage is there to immediately meet that.

And so what we have done and our approach has been is 6 the first gallons out of storage should be there to meet 7 emergency demands. Well, in this case there is, in fact, an 8 elevated 100,000 gallons storage. And the customers want, I 9 quess, appropriate credit for that storage. And we don't 10 believe, and our argument to you today and will be later when 11 the used and useful will come, is you should not make the 12 customers pay for daily treatment capacity to provide for these 13 instantaneous emergency demands. 14

Now, you will if there is no storage. The fire flow 15 has got to come from somewhere. If there is no storage, we 16 17 admit it has got to come from treatment, or if there is inadequate storage it has to come from treatment. So we will 18 19 concede that if there is no storage or if there is inadequate 20 storage, obviously the fire flow requirement must be met and it will have to necessarily be met by treatment. But, there is 21 this mismatch between the making the requirement -- this is an 22 everyday requirement that you only go to it as a last resort. 23 So there is our difference. Staff has put in the whole 120,000 24 in the numerator whereas we have put in just 20,000 because we 25

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say storage has met part of that fire flow requirement.

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Then you get to the next line which basically is our 2 final OPC position. We've added -- what we have done is we 3 4 have taken out of the numerator, and staff has also taken this 5 number out, we removed excessive unaccounted for water. SO that is how we arrived at our final figure of 243,830, which 6 7 gives you full fire flow, it gives you peak flows and is an appropriate numerator. We stand firm on the denominator. We 8 see it as we are kind of repeating ourselves on the right 9 column. We really feel that that is more than adequate and 10 fair to take the largest well off. 11

Now, you know, you may say, well, why does staff come 12 along, and this is the other point of contention, why does 13 staff come along and whack it, basically cut it right in half. 14 After you have taken the largest well out, they come out back 15 and take the remaining well and literally cut it in half. We 16 feel that that is not fair to the customers. Not only in this 17 case, but it's going to be in, perhaps, some of the these other 18 cases where we have serious affordability issues. That is 19 20 just -- it does not meet, I think, in our view, the 21 Commission's duty of trying to balance affordability and 22 compensatory.

You might have said, well, why does staff take a position? And I asked staff, why do you take the position of cutting this in half? And they said, well, refer yourself to

Mr. Redemann's testimony in an earlier Utilities, Inc. docket. 1 And these are, at least, the arguments that staff gave me when 2 I asked this question. And I'm basically reading from this 3 testimony, and I assume that this will be the same argument 4 that staff makes today. 5 CHAIRMAN EDGAR: Mr. Reilly, actually I would prefer 6 to ask staff to --7 MR. REILLY: To make its own. 8 CHAIRMAN EDGAR: I really would, yes. 9 MR. REILLY: Okay. 10 CHAIRMAN EDGAR: And then if you have comments to 11 respond to that, we will certainly allow that, too. 12 MR. REILLY: All right. Well, I believe that staff 13 in its reason for cutting it, I don't know how I can articulate 14 our position of why it should be, so I guess I will wait now 15 and let staff address why it thinks it's appropriate to cut it 16 in half, and then I will reserve argument as to why I think it 17 is not appropriate. 18 CHAIRMAN EDGAR: Let's try it that way and see where 19 it takes us. 20 Mr. Rendell, could you please speak to some of the 21 points that have been raised? 22 Sure. MR. RENDELL: 23 Commissioners, staff acknowledges that the proposed 24 used and useful has been protested. Until the docket is 25 FLORIDA PUBLIC SERVICE COMMISSION

1	resolved on the rule, we believe we must be consistent with
2	past Commission practice as well as our position in that rule.
3	Obviously, we are going to have disagreements with the Office
4	of Public Counsel on the fire flow as well as the pumping
5	capacity of the well. We believe that 12 hours a day is
6	adequate for the firm reliability, based on the wells operating
7	for the water drawdowns, and consistent with past Commission
8	practice as well as testimony provided in other dockets. As I
9	indicated, we are following past Commission practice as well as
10	the rule, which will be decided in an upcoming hearing based on
11	a protest filed by OPC.
12	CHAIRMAN EDGAR: Thank you.
13	Mr. Reilly.
14	MR. REILLY: As I understand the staff's position,
15	they believe that the well should have some down time to allow
16	aquifer recharge. And this is the previously stated this is
17	the genesis of the staff's position that was taken in a staff
18	recommendation that was voted out by this Commission. We do
19	have a number of cases that the Commission has voted out and
20	says that we will accept this 12 hours, we will cut this figure
21	in half. We have, respectfully, disagreed with that past
22	position of the Commission. We will continue to advocate that
23	position.
24	Today I make it because and it goes on to say
25	it's environmentally responsible and prudent to rest a well for

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1 12 hours per day so the groundwater can recharge. And they go
on to say what happens with excessive pumping. Excessive
pumping has caused wells to draw air, sand, and gravel into the
water system and has caused saltwater intrusion, land
subsistence, and well collapse. The use of 12 hours per day
pumping also reflects general usage patterns.

7 My argument to you would be that I think the 8 Commission should defer to the proper agency. The proper agency with the proper expertise to make judgments concerning 9 aquifers, well drawdowns, requirements of pumping, rate of 10 pumping requirements. I think when the Commission and its 11 12 engineering section goes in and begins to dictate pumping 13 requirements based on what's good for the environment, I think 14 this agency begins to move in a direction beyond its expertise.

I think it is a better policy of this Commission to 15 16 defer to the Water Management Districts, and the consumptive 17 use permits, and the unique aquifer conditions of any 18 particular system. Because there are some systems where all of 19 these things are true. Some of the systems near the coast, if 20 you have excessive drawdowns will cause saltwater institution. 21 Under other situations, and totally unique aquifer conditions, 22 will cause sand -- we ran into that earlier today. But I think 23 it's the agency that has expertise in this area that this agency should defer to is the Water Management District. They 24 25 are very qualified and very capable. And to the extent that

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they say that your permit, you should only pump this quantity, 1 and you should only do it over this well, they have the 2 expertise to do that. 3 CHAIRMAN EDGAR: Mr. Reilly, I think we have heard 4 that point now several times. What I would like to do, and I'm 5 sorry to interrupt you, but I want to make sure that we move 6 through some things, and it has been a long morning, and we do 7 have one further item, so --8 MR. REILLY: Do you want me to conclude? One minute 9 10 to conclude? CHAIRMAN EDGAR: What I would like to do -- yes, but 11 I know that our staff wanted to jump in on a couple of points, 12 and just so we keep the points sort of together, and I was 13 fully expecting that Mr. Friedman would like to jump in, as 14 well. So what I would like to do -- I do believe that our 15 staff wanted to make some comments. I would like to give them 16 the opportunity do that, then, Mr. Reilly, I will come back to 17 you for a minute or so. And then, Mr. Friedman, I will 18 recognize you for some comments, and then what I would like to 19 do is see if the Commissioners have questions. 20 And, Mr. Rendell, do --21 MR. RENDELL: Commissioners, there is not a lot more 22 We will be working with the agencies as well as Office 23 to add. of Public Counsel during the hearing process and on the used 24 and useful rule, and this will be thoroughly addressed during 25

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that hearing process. As I indicated earlier, we're striving 1 2 to remain consistent with Commission practice as well as 3 testimony provided in an earlier docket, which has been voted out by the Commission, as Mr. Reilly has indicated. 4 So we are 5 basically -- as I indicated many times, we are remaining 6 consistent pending the rule challenge hearing. 7 CHAIRMAN EDGAR: Thank you. 8 Give me a minute and I'll come back to you. 9 Yes, sir. 10 MR. EDWARDS: Staff engineer, Gerald Edwards. 11 We are and have been working with the Office of DEP 12 and also Water Management District concerning the water rulemaking. We have considered their input. So it's not like 13 this is just something that the PSC engineers are doing. 14 CHAIRMAN EDGAR: Thank you. 15 Mr. Reilly. 16 17 MR. REILLY: Very quickly. 18 It's not only that it's not supported by the environmental science, and I don't think it is supported by the 19 proper agency, but the argument I had not made that I will make 20 in close is from an engineering standpoint. Our engineers say 21 that just arbitrarily putting 12 hours is just that, it is 22 23 absolutely arbitrary. Those pumps -- according to our 24 engineers, those pumps are designed to pump, pump, pump. They 25 go 24 hours a day, 7 days a week, 52 weeks out of the year. Ιt

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may be that when we get into this rule you may look into the 1 issue of adjusting that 24 to 22, you know, whatever, to 2 consider some other factors, but just making it 50 percent is 3 just way beyond the pale. And we feel like it creates an 4 overstatement of the used and useful for these customers in 5 this case, and that's why I'm here talking about it. It is not 6 supported by engineering basis nor environmental, and it's 7 excessive, and that's why we are bringing it up. 8 CHAIRMAN EDGAR: Thank you, Mr. Reilly. 9 Mr. Friedman. 10 11 MR. FRIEDMAN: Very briefly. Mr. Reilly is making the same arguments that he will 12 be making in this new rule proceeding that OPC has challenged. 13 But I think that until this Commission makes a change based 14 15 upon evidence that you should follow what you have done in other cases, as Mr. Rendell mentioned, which is the methodology 16 17 applied in this case. And I'm going to ask Mr. Siedman, who is the 18 company's expert on used and useful, to make a couple of brief 19 comments. 20 Thank you. 21 CHAIRMAN EDGAR: Mr. Seidman. 22 Thank you, Commissioners. I'll be very MR. SEIDMAN: 23 brief. 24 First, I would like to support the position of both 25 FLORIDA PUBLIC SERVICE COMMISSION

1 Mr. Friedman and staff with regard to the used and useful 2 rulemaking. I think you have to realize that that rule, although it's being challenged, and being challenged only by 3 the Office of Public Counsel, is your rule. You passed it out 4 5 and you agreed with what staff said in that rule, and that rule would be standing now if it were not challenged by the Office 6 of Public Counsel. So I think it behooves you to support your 7 8 staff in that position.

9 We did not agree with staff when we presented our 10 minimum filing requirements. We did ask for 100 percent used 11 and useful, but we have not taken an issue in this case with 12 the recommendation, rather let it go out as it is. But one of 13 the major points is the reason that we did not agree with staff in this particular case, although they are following what they 14 have proposed, what you have proposed in the rule, is that in 15 16 this case following Mr. Reilly's suggestion, we deferred to the 17 Water Management District permit which specifically has a 18 limitation and says the maximum daily allocations shall not exceed 230,000 gallons a day, and that's what we used as a 19 basis for capacity rather than the capacity of the pump. On 20 that basis, the plant is 100 percent used and useful. So I 21 don't think you can have it both ways on this. 22

23 CHAIRMAN EDGAR: Thank you all. I appreciate all of24 your comments and the discussion.

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Commissioners, let's open it up for questions from

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the bench, if there are any.

Commissioner McMurrian.

COMMISSIONER McMURRIAN: Thank you.

I quess I'll start off with something that 4 Mr. Edwards talked about, how he was working with DEP and the 5 Water Management Districts on the rule. And I guess one of the 6 questions I was going to ask that I guess is more specific is 7 are those entities involved in the hearing process that we are 8 now in, and when is that hearing coming before us, too? 9 MR. RENDELL: It has not been scheduled yet. We just 10 received the protest. The hearing has not been scheduled. 11 Once the order establishing procedure will be issued, which 12 13 delineates when the different testimony will be due, we will be working with the various agencies to provide testimony. Also 14 possibly meeting with Office of Public Counsel to see if there 15 is some type of compromise or settlement so we can avoid any 16 17 type of hearing. But, as I indicated, that recently did occur, 18 and we are still working on that.

19 COMMISSIONER MCMURRIAN: So is there some possibility 20 that the Water Management District and DEP also might give some 21 sort of testimony with respect to the points that Mr. Reilly 22 has raised?

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MR. RENDELL: It's possible.

24 We did workshop the rule. DEP was there, they did 25 provide testimony on our proposed rule. Mr. Reilly did

participate in that workshop, as well, with a different consultant. Granted, he has hired a new consultant which did not provide comments to our rule prior to going to agenda, so we have not seen what his new consultant's comments are on it. I'm assuming that's going to be articulated through the testimony provided by OPC. So we are kind of at a loss right now to even look at where OPC is coming from on their protest.

8 COMMISSIONER McMURRIAN: But it is fair to say that 9 we expect that the Water Management District would be able to 10 review any testimony that's put forward and might even testify 11 in this case as to these issues so that we might have, I guess, 12 for our purposes, the benefit of their expertise with respect 13 to these issues.

14 MR. RENDELL: Yes. We will work closely with them through the memorandum of understanding to provide testimony on 15 behalf of staff. I do want to point out in this particular 16 17 case this utility has gone to the Water Management District to 18 increase their consumptive use permit. They are expecting a 19 very large area of growth in the future. It's questionable 20 when that growth will occur, but they have actually taken a proactive step to go before the Water Management District to 21 increase their consumption use permit. 22

COMMISSIONER McMURRIAN: And I do have a couple of other questions. I think, Mr. Rendell, you spoke to this earlier, but I guess -- I don't know, we have discussed this

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several times before with Mr. Reilly, but about adding the 100,000 gallons per day for fire flow, and his comments about there is no storage or inadequate storage, it must come from treatment. And it sounds like we have addressed that through our rule which has been protested, but help me understand staff's thinking on that point.

MR. RENDELL: Well, originally we looked at -- when 7 we first started the process of the rule is we were combining 8 the storage and the treatment. Based on the comments in the 9 workshop, we agreed with the utility consultants and the 10 11 comments with DEP that you should separate them, they should be separate components. Then the point of where does fire flow 12 come from came about. Should it come from just the treatment 13 plant or should it come from just the storage. Originally we 14 15 looked at OPC's position that it should only come from storage, if it's adequately provided, then anything over that should be 16 17 added to the treatment.

Upon further reflection and reviewing the comments of the parties provided during the rulemaking process, we then agreed that the fire flow should be added to the storage as well as to treatment plant so that if there is a fire on that day that while the fire flow is coming from the tank it also has to be provided elsewhere through the treatment plant, and that's what the rule reflected that was protested.

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COMMISSIONER McMURRIAN: And I'm assuming that that

issue along with the issue of the 12 hours per day are the 1 subjects of the protest, and we will be looking into that in 2 3 detail, also getting additional testimony perhaps from the 4 other agencies. 5 MR. RENDELL: That's correct. COMMISSIONER MCMURRIAN: Okay. 6 That's all. 7 CHAIRMAN EDGAR: Commissioner Skop. Thank you, Madam Chair. COMMISSIONER SKOP: 8 Just a 9 question for Mr. Rendell. 10 With respect Mr. Reilly's comment about the running times of the pump, usually I read these pretty diligently, but 11 12 I don't believe that is contained in the staff recommendation at all. Is that an external document? 13 MR. RENDELL: It is in the calculation itself where 14 we consider the pump running 12 hours. If you look on Page 19 15 16 under plant capacity, it is inherent in the calculation of the firm reliability of the treatment system. Where we differ is 17 we have used 12 hours pumping for the well, whereas Mr. Reilly 18 19 would indicate that it should be 24 hours pumping of the well. COMMISSIONER SKOP: Thank you. 20 CHAIRMAN EDGAR: Commissioner Argenziano. 21 COMMISSIONER ARGENZIANO: To the issue of the 12 22 hours, the Water Management District when issuing a consumption 23 use permit has a three-prong test, and then they have all these 24 25 particulars, and I don't know how you would come up with the 12

1	hours for an environmental purpose. As Mr. Reilly stated
2	before, many times in many different areas you have wells, well
3	fields in the Ocala Ridge area you can pump forever without
4	I mean, you're talking a very large capacity of water versus a
5	well that's well, not on the coast, because there is no
6	fresh water on the coast anymore anyway in the potable zones,
7	there's no potable zone, but closer to the influence of the
8	salinity, you can't. So I don't know how if you have kept
9	how do you come to that conclusion? Did the Water Management
10	District advise staff that the 12 hours would be an
11	environmental concern that they have that they don't currently
12	use?
13	MR. RENDELL: It was based on testimony provided in a
14	previous docket by Staff Witness Redemann, Rich Redemann in the
15	Utilities Inc. docket. Mr. Siedman had provided testimony as
16	well as Office of Public Counsel, and so it was based on that
17	testimony and that set the precedent. We started using the 12
18	hours in subsequent cases based on the testimony provided in
19	that docket.
20	COMMISSIONER ARGENZIANO: So for environmental
21	purposes, but wouldn't it be different in different
22	geographical areas?
23	MR. RENDELL: It is possible, depending on the
24	aquifer and the draw-down times, but when we are looking at
25	ratesetting we look at globally how we set rates throughout the

state of Florida. If a utility or the Office of Public Counsel 1 2 wants to come forward and offer additional documentation that 3 the 12 hours may not be established for that utility, it might 4 be something different, then we would consider that. That has not occurred in this case there has been no documentation to 5 6 recant staff's methodology. 7 COMMISSIONER ARGENZIANO: But, once again, it's 8 only -- the 12 hours is only really geared for environmental 9 purposes, that is your purpose of using the 12 hours. 10 MR. RENDELL: It was for water drawdowns as well as letting the pumps rest for a certain period of time so that you 11 12 are not always running the pump and basically burning them up. You don't want to run them for 24 hours straight. 13 That was at issue in that case where there is staff testimony. 14 15 COMMISSIONER ARGENZIANO: Thank you. 16 CHAIRMAN EDGAR: Commissioners, any further 17 questions? Commissioner Skop. 18 19 COMMISSIONER SKOP: Thank you, Madam Chair. 20 Just as a follow up to Commissioner Argenziano's comment to Mr. Rendell. With respect to the pump start up and 21 22 starting or running continuously, it would seem to me, or I'm 23 not aware of the prior staff testimony since I'm new to the Commission, but it just seems as a matter of engineering 24 25 principle that the starting and stopping a pump, or that

1 assumption, would be more detrimental to the pump itself, which 2 would be designed to run continuously. I mean, i.e., nuclear 3 reactor plants and such, feed water pumps, et cetera, et 4 cetera, et cetera.

5 But the starting and stopping, I mean, that is 6 substantial wear on pump components when you do that. So is 7 there some testimony that you are relying on to the extent that 8 you're supporting the assumption that it is detrimental to the 9 pump by running it continuously versus it would be more 10 detrimental to start and stop?

MR. RENDELL: Not that I'm aware of. I think it is based on the analysis of the comments provided during the workshop on the rule. I believe that could be an area for additional discussion with the Office of Public Counsel during the protest of the rule. That definitely will be an area topic to discuss.

17 COMMISSIONER SKOP: Thank you.
18 CHAIRMAN EDGAR: Commissioner Carter.
19 COMMISSIONER CARTER: Thank you, Madam Chair.
20 Was there any discussion from any of the expert
21 witnesses or the testimony in the rule proceeding that lead to
22 the resolution of coming to the 12 hours versus 14 hours versus
23 16 hours versus 20 hours?

24 MR. RENDELL: Well, the rule hearing has not been 25 scheduled. There has been testimony provided. The specific

1 docket I was referring to was Utilities, Inc. of Florida, not 2 the one that just went before the Commission, but the prior one which went to hearing. There was testimony provided by the 3 utility, DEP, as well as staff on the appropriate amount of 4 5 hours, the drawdowns, should it be 24 hours, 16 hours, 12 6 hours. And that was weighed by the Commission, and they agreed 7 with the staff witness at that time, and that's what we are 8 basing our decision on here is precedent in prior cases, rate 9 cases. 10 COMMISSIONER CARTER: Madam Chair. So if I hear you correctly, you're saying that based 11 12 upon the current iteration of cases pursuant to the rule is you 13 are trying to stay consistent with that because that is the 14 number that you have come up with based upon prior Commission 15 rulings? MR. RENDELL: Prior cases that were before the 16 17 Commission, and that is what we were attempting to do in the 18 rule was to codify those past decisions based on testimony 19 provided in rate cases, and that will be a subject matter of 20 the rule proceeding. But unless there is some outweighing 21 evidence to do otherwise, we believe we should be consistent 22 with past Commission practice. 23 Commissioner, just a follow up before I lose --24 CHAIRMAN EDGAR: Commissioner Carter. 25 COMMISSIONER CARTER: -- one of my over-50 moments

1 here.

You talked about there would have to be some reason.
What would you enunciate those reasons to be to come up with
something other than the 12 hours?

5 MR. RENDELL: Well, we will be considering carefully 6 the testimony provided by OPC's consultant in the rule hearing, 7 and we will look at those points brought forward by the 8 different parties during that proceeding that may differ from 9 what was in the past rate case before the Commission, and we 10 would carefully consider those based on the new testimony in 11 the new proceeding.

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CHAIRMAN EDGAR: Commissioner Argenziano.

13 COMMISSIONER ARGENZIANO: I want to go back to the issue again. Because while I appreciate the concern in trying 14 to be consistent, sometimes thing do change. And I'm not sure 15 that this is not really -- what I'm hearing is more of a cone 16 17 of influence issue in regards to drawdown, and that is what I thought the Water Management Districts do, and make sure that 18 19 they are doing properly, so that there is not an over drawdown in one particular area. So I don't know how we establish the 20 number. I haven't been here in the past, so I don't know about 21 the other cases that were established, but I would not beq to 22 differ, but add that to me that that would be ever changing 23 24 depending on where the well was and the determination of, I 25 think, the Water Management Districts, and that is a cone of

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influence issue more than, I think, a PSC issue. 1 MR. RENDELL: Mr. Willis may --2 MR. WILLIS: Commissioner Argenziano, if I could just 3 4 add to that. I really agree with you, there is a cone of 5 influence issue here. And it really, in the past, through the hearings I have participated in has come down with mostly 6 7 testimony from DEP. And I wish Mr. Van Hoofnagle was still 8 here. The issue gets down to not only recharging of the 9 aquifer, but the quality of water you are going to be withdrawing from the well. 10 If you don't allow that cone of influence, it is kind 11 of like when you over pump a well you are going to have the 12 water being down in sort of a cone, that's why we get the cone 13 of influence. When you rest it, it comes back up to the normal 14 15 water level. If you over pump, you can get back to the sand 16 issue. You can get an excessive amount or quantity of sand 17 being pulled into a well because of overpumping. And, of 18 course, utilities that don't have the capacity available to serve the customers do tend to overpump. They will pump their 19 20 wells past 12 hours. 21 But in the past the testimony that we have heard from 22 the environmental agencies is that there is a need to rest. 23 Now, what that is can vary from system to system, but we have

tried in the past to come up with consistent rules for 25 companies to follow, that is where the 12 hours came from.

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CHAIRMAN EDGAR: Commissioner.

2 COMMISSIONER ARGENZIANO: I understand that. But 3 when you talk about recharge, really in Florida below, I guess, 4 New Smyrna and Cedar Key, everything that is really recharge is 5 rain, because you can't take out more than what Mother Nature 6 puts back in without recharging the aquifer.

But then if that is what you are telling me, then you have to have a rule that says the wastewater, or whatever you are recharging with artificially has to be when those wells are resting, then you would need to be recharging in an artificial way. Is that happening? Are we saying, okay, if you rest your wells now your wastewater has to be pumped into a pond so that it can recharge? Are we doing any recharging?

MR. WILLIS: No, that's not exactly what I'm talking about when I'm talking about recharging. I'm not really specifically saying it needs to be recharged by means of rainwater, or stormwater, or reuse being applied. What I am talking about there is an actual drawdown of the water table several feet out from the well head.

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COMMISSIONER ARGENZIANO: Right.

MR. WILLIS: And if you allow a well to rest, that water level will come back up to the water level in the ground for a period of time. But it's going to take a little period of time for that water level to come back up. I'm not an expert in the area of engineering and drawdown, but this is

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just the testimony I have heard from professional engineers in
 the past over the need to have that.

COMMISSIONER ARGENZIANO: I understand.

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And, Madam Chair, I'm not going to belabor the point. I know what you are saying, but if you are in a confined aquifer area, or it's not permeable, you are not going to get recharge if you have taken it out. The only thing that is going to recharge it is if you have artificially recharge by putting water in a pond and letting it go down or rain comes.

Unless you are in a larger aquifer zone that 10 horizontally the water will move in, then you really don't have 11 the concern of drawdown unless you are really in a very low 12 state to begin with in the aquifer. That's what I'm saying. 13 So I'm trying to think, if you are saying that you are going to 14 recharge, then you would have to have a rule that says, well, 15 while your pumps are down you need to be recharging unless it 16 is raining profusely. Do you follow what I'm saying? 17

In a karst area, if you are in a separate watershed, a smaller watershed, you are not going to get that recharge that you are indicating unless something happens. Hence the water overdrawing and cone of influence then is greater. And I will talk with you some other time, but I'm just having a hard time understanding how you recharge it --

24 CHAIRMAN EDGAR: Let me go ahead. I think there were 25 some questions to my left, so let's go ahead and take those.

Commissioner Skop.

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COMMISSIONER SKOP: Thank you, Madam Chair.

3 I guess, you know, building upon what Commissioner Argenziano just mentioned, and more focussing on the crux of 4 5 the matter, it seems to me that Mr. Reilly is trying to 6 challenge an historical assumption that was based on past Commission precedent that may be subject to change, but 7 8 effectively what I think he is trying to do is to capture a 9 financial benefit for the consumers just to the extent that that number represents the denominator and has a influence on 10 used and usefulness. So in that regard I'm just wondering 11 whether staff -- I know that OPC provided this handout at the 12 hearing today, but if staff had any time or would know what the 13 financial impact of just switching that used and useful number 14 would be in terms of the rate increase that the consumer would 15 either experience or would that reduce the overall rate 16 17 increase based on the usefulness?

18 MR. RENDELL: We just received this, as well, so we 19 would not have the impact. I assume it would be quite 20 substantial, between the 65 and the 23 percent.

21 COMMISSIONER SKOP: And as a follow up, Madam Chair, 22 on Page 48, am I looking at that correctly that staff would 23 have adjusted the non-used and useful components, or where 24 would be the proper page in terms of the total expense that 25 would reflect if you applied that percentage to a physical

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1 number.

2 MR. RENDELL: I'm sorry, the adjustments are 3 reflected on Schedule 1C, which is on Page 50, and that is the 4 adjustment to the plant items. And that's net of depreciation. 5 There would also be an adjustment to the depreciation expense. 6 COMMISSIONER SKOP: So those adjustments would go up

7 if you adopted the OPC position.

8 MR. RENDELL: That's correct. On Schedule 3-C under 9 depreciation expense there are two adjustments for non-used and 10 useful, as well, as well as a property tax non-used and useful 11 under taxes and other income on Schedule 3-C, Page 54. So 12 there are different areas that will impact the rate base as 13 well as different expenses.

COMMISSIONER SKOP: Thank you.

15 CHAIRMAN EDGAR: Commissioners, are there further 16 questions?

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Commissioner Carter.

18 COMMISSIONER CARTER: Is there a way for us to maybe 19 take a quick break and allow staff to run some numbers on this 20 just to kind of give us a warm and fuzzy? Is that possible?

21 CHAIRMAN EDGAR: We can always take a short break. I 22 always try to honor those requests, but what I would ask you to 23 do is maybe give our staff a little more direction as to what 24 you're looking to, and then let's see how we can accomplish it. 25 COMMISSIONER CARTER: I think what we are asking --

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1	and, of course, Commissioner Argenziano and Commissioner Skop
2	and Commissioner McMurrian and you, as well, can speak for
3	yourself, but I think what we are asking here is what's the
4	impact of going from 12 hours versus 24 hours. I mean, I think
5	that is what I thought we were discussing. And, of course, in
6	all fairness to staff, they had not had an opportunity to look
7	at this document that Mr. Reilly gave. And, of course, I say a
8	few minutes. Not being a math major, it may take a lot longer
9	than that, but I certainly would like to look at that and see
10	what the impact of that would be, because I think Commissioner
11	Skop is correct, is that if you look at what impact this has on
12	the customers, we want to see what that number is, but by the
13	same token we want to balance that with making sure that we are
14	fair.
15	CHAIRMAN EDGAR: Mr. Rendell or Ms. Lingo, can you
16	speak to Commissioner Carter.
17	MR. RENDELL: Sure. We would actually have to
18	calculate it ourselves, because OPC's position also does not
19	allow fire flow in the treatment plant, so I'm assuming you
20	only want us to look at the pumping of the well itself from 12
21	to 24, and we would need about, maybe 30 minutes. I would have
22	to go back and do it on the computer.
23	CHAIRMAN EDGAR: Commissioners, is there an interest?
24	Commissioner Carter, would that be useful to you?
25	COMMISSIONER CARTER: I hate to impose upon my

1 colleagues, but that would be very helpful.

CHAIRMAN EDGAR: Okay. Let me suggest this, perhaps. 2 We have one remaining item. It is a panel, and it is, of 3 4 course, coming on lunch time, as well. And I'm open to discussion on this. Here is one proposal, that we table this 5 item for a short period of time, and we will discuss that in a 6 7 moment with the request to our staff, and I will give you the 8 opportunity to ask clarifying questions so we all know what it is that we are asking. 9

10 But what about we have that discussion, we will then 11 table this item with direction to our staff, move into -- if 12 the two Commissioners sitting closest to me are ready to keep 13 going -- and we can move into our last remaining item, and we 14 will set a time certain to come back and take up Item 16. 15 Does that sound --16 COMMISSIONER ARGENZIANO: Yes.

17 CHAIRMAN EDGAR: Does it sound like that will work?18 Okay.

19 Commissioner Skop.

20 COMMISSIONER SKOP: Madam Chair, just one quick point 21 of information. I just want to emphasize that in asking staff 22 to look at that, we are just merely questioning a financial 23 assumption, it has no environmental impact, because it is not 24 saying that the pumps are going to run 24 hours or anything 25 like that, it's simply looking at what is the best assumptions

1	to benefit the consumer and be fair to everyone concerned.		
2	Thank you.		
3	CHAIRMAN EDGAR: Thank you.		
4	MR. SEIDMAN: Commissioner.		
5	Mr. Seidman.		
6	MR. SEIDMAN: I just want to reiterate that		
7	regardless of what calculation comes out, if they pump more		
8	than 230,000 gallons a day they are going to be in violation of		
9	their permit.		
10	CHAIRMAN EDGAR: Ms. Lingo.		
11	MS. LINGO: Thank you, Madam Chairman.		
12	Good afternoon, Commissioners. I'm Jennie Lingo with		
13	Commission staff. I have reviewed the Water Management		
14	District permit for this utility, and they are allowed about		
15	150 (sic) gallons per day of withdrawal. I'm not an engineer,		
16	and I don't profess to know anything about the used and useful		
17	rule, but if we just look at what's going on in this case, if		
18	they are allowed about 150,000 gallons per day of withdrawal,		
19	and the peak five day average is 219,000, then we are		
20	approaching 50 percent greater than what the Water Management		
21	District would anticipate a typical day would be.		
22	So at that point it probably would be prudent to		
23	begin to look at some sort of well pumping reduction other than		
24	24 hours, since the peak day is already greater than the		
25	average that the Water Management District had anticipated. So		

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1	I just wanted to throw that out there for your edification.
2	Thank you.
3	CHAIRMAN EDGAR: Thank you. Okay. What I think I
4	would like to propose is that we table this item. We will plan
5	to take it up, Commissioners 1:30, does that work? That we
6	would come back, that also gives OPC and the company and our
7	staff some time to maybe regroup, and us, as well.
8	So, we will table this item for now. We will come
9	back to it at 1:30, and we will move into our remaining item,
10	which is a panel of Commissioners Edgar, Carter, and McMurrian.
11	And, Commissioners Skop and Argenziano, we are jealous of the
12	lunch time that you get.
13	Okay. I'm going to have to ask everybody to sit
14	down, please, sorry. Commissioner McMurrian has a further
15	comment.
16	COMMISSIONER McMURRIAN: I'm sorry, I just wanted to
17	also because I think we might get into this eventually
18	anyway, so during the break if staff could also consider, and I
19	think this is probably more legal staff. If we do change this
20	somehow here and we also have the rule going on that is
21	protested, and this decision ultimately gets protested perhaps
22	by the company, what kind of posture are we in with respect to
23	these dockets going on at the same time? I'm just trying to
24	foresee that perhaps coming up and wanted that to be considered
25	during the break, also.

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1	CHAIRMAN EDGAR: Thank you.
2	* * * * * *
3	CHAIRMAN EDGAR: We are back on the record. We are
4	back from break, and we are going to, I hope, finish our
5	discussions and deliberations on our one remaining item, which
6	is Item 16.
7	Before we went on break, we have asked our staff to
8	put together some additional information for us from the
9	information that they had and is in the item before us, and
10	also to get with the parties, as well.
11	And so, Mr. Rendell, if you can start us off.
12	MR. RENDELL: Commissioners, I believe Ms. Fleming
13	would like to address Commissioner McMurrian's comments and
14	then I will proceed with Commissioner Carter's concerns.
15	CHAIRMAN EDGAR: Okay. Ms. Fleming.
16	MS. FLEMING: Katherine Fleming for Commission legal
17	staff.
18	Before the break, Commissioner McMurrian asked about
19	the legal posture of this docket with the legal posture of the
20	rulemaking docket. If this were to be voted out and Gold Coast
21	would protest it in the future, the Gold Coast docket would
22	continue on its own hearing track as would the rulemaking
23	docket.
24	There is currently no rule in effect so, therefore,
25	the Gold Coast docket would operate and the Commission would

look at the record and the evidence on the record, and the 1 Commission could look at past Commission practice, because 2 3 that's what Gold Coast is operating under. Once there is a 4 rule in effect, the proposed rule, if it is approved by the Commission, it would apply prospectively. So, therefore, any 5 applications that would come in after the rule is in effect 6 7 would use whatever the Commission approves as far as the rule. The Commission could change the 12 hours to 24 hours. 8 However, pursuant to the Administrative Procedures Act the 9 10 Commission would need to proceed a basis for deviating from past Commission policy. And that's the only thing that we 11 would caution. 12

With that, Mr. Rendell.

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MR. RENDELL: Commissioners, staff was asked to recalculate used and useful based on 24 hours pumping of the wells. We have done so, and handed out the end result which lowers the used and useful down to 31.84 percent, and lowers the overall revenue requirement \$12,888.

However, I believe the parties have talked and they have reached an agreement and would like to present a proposed settlement. And I will let Mr. Reilly present that to you.

22 MR. REILLY: The proposal that I think seems to be 23 acceptable to OPC and the utility, and I think even with staff, 24 is for the Commission to vote out today the PAA with the 25 current rates and revenue requirements, but leave the docket

open, and base that on the existing policy that you have. But that leave the docket open, and upon the conclusion, upon the issuing of a final order on your used and useful rule, that the issue would be reopened.

And to the extent that the rule was different than the policy adopted here under the used and useful, that they would prospectively change the rates for these particular customers. So these customers would receive the benefit of the final judgment of the Commission on the used and useful docket.

10 CHAIRMAN EDGAR: Whether it changes or not. MR. REILLY: Whether it changes or not. 11 If it doesn't change, obviously nothing changes. To the extent that 12 13 24 become 20, or a portion, or whatever of the storage would be articulated in that policy, and that policy as voted out 14 15 finally, the final order issued by this Commission would apply to these customers prospectively. 16 This means there won't be --17 given the dollars we are talking about, there will not be a refund or recalculation of that, that is one thing I kind of 18 gave up in the negotiations. But these customers would benefit 19 by any final pronouncement by this Commission at the conclusion 20 of the used and useful rule. So that allows you -- but, I 21 22 guess the docket technically would be held open just for the 23 purpose of revisiting the used and useful of water treatment 24 upon the conclusion of the used and useful rule.

CHAIRMAN EDGAR: Thank you.

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Mr. Friedman, can you speak to that? 1 2 MR. FRIEDMAN: Mr. Reilly articulated our settlement, if it is acceptable to the Commission. 3 CHAIRMAN EDGAR: I'm not sure that settlement seems 4 5 like the right term, but if we are getting close to all singing 6 kumbiya, that may be a good thing. 7 Commissioner Carter, you have raised some questions, 8 so let me look to you next. 9 COMMISSIONER CARTER: Madam Chairman, thank you for this opportunity. And to my colleagues, thank you for your 10 indulgence. 11 I raised an issue about these numbers, and upon 12 13 further reflection, I think that the perspective that we should be based upon here is we have this 12 hours in place based upon 14 15 precedent. We are moving forward with the rule. In order to change that, I think we would have to have something more than 16 just speculation, because we don't have anything in the record 17 to change it to unless we want to say by policy edict we 18 declare, or based upon evidence as presented. 19 So I appreciate staff's hard work, as always. 20 It is excellent, answered all the questions, but I think that -- and 21 22 I do apologize to my colleagues of my exuberance, it was 23 probably because I was, you know, lusting after a peanut butter 24 and jelly sandwich. But I think that I have been talking about 25 all morning about precedence, about structure, about

accountability, and I think I would do grave disservice to the process if we were to change this based upon speculation not having the information. When you consider that we have the rule process going through, and I think that 12 is as good a number as any based upon precedent until we get to the conclusion of the rule, and then we can base that upon something other than speculation.

8 CHAIRMAN EDGAR: Thank you, Commissioner Carter. 9 Commissioners, other questions or comment? Any this 10 way? Any this way? No. Okay.

Then, Ms. Fleming, if you could speak to us briefly 11 about the point that was raised about do we leave the docket 12 13 open, do we not, how do we address procedurally, or how is the best way to address procedurally what has been presented to us 14 about moving forward with the staff recommendation as it is, 15 but then after we go through the rule process, perhaps 16 reevaluating where we stand at that point is, I think, kind of 17 what I'm hearing. 18

19 MS. FLEMING: I believe that the Commission can 20 approve staff's recommendations on Issues 1 through 23.

On Issue 24, it is just should the docket be closed, we should say no, and just strike the remaining language and state that the docket should remain open. And at the point in time once the rule becomes final, if there is any change into the effect of the rates, I think at that time staff can get

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1	together with the utility and OPC and staff can bring a
2	recommendation to the Commission.
3	COMMISSIONER CARTER: Madam Chairman.
4	CHAIRMAN EDGAR: Commissioner Carter.
5	COMMISSIONER CARTER: With that recommendation, I so
6	move.
7	CHAIRMAN EDGAR: Okay. So I have a motion to approve
8	the staff recommendation for Issues 1 through 23, to amend
9	Issue 24 to leave the docket open with the direction to our
10	staff to evaluate after the used and useful rule has become
11	effective. And is there a second?
12	COMMISSIONER SKOP: Second.
13	CHAIRMAN EDGAR: Okay. I have a motion and a second.
14	We have had full discussion. All in favor say aye.
15	(Unanimous affirmative vote.)
16	CHAIRMAN EDGAR: Opposed?
17	Show it adopted.
18	That is our last item for the day. Thank you,
19	Commissioners, for all of your participation and patience, and
20	we are adjourned.
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2	STATE OF FLORIDA )
3	: CERTIFICATE OF REPORTER
4	COUNTY OF LEON )
5	I, JANE FAUROT, RPR, Chief, Hearing Reporter Services
6	Section, FPSC Division of Commission Clerk, do hereby certify that the foregoing proceeding was heard at the time and place
7	herein stated.
8	IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been
9	transcribed under my direct supervision; and that this transcript constitutes a true transcription of my notes of said
10	proceedings.
11	I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative
12	or employee of any of the parties' attorney or counsel connected with the action, nor am I financially interested in
13	the action.
14	DATED THIS 16th day of July, 2007.
15 16	Junstaurst
	JANE FAUROT, RPR Official FPSC Hearings Reporter
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