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ORIGINAL



BEFORE THE  
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 07 \_\_\_\_\_ -EI  
IN RE: TAMPA ELECTRIC'S  
PETITION TO DETERMINE NEED FOR  
POLK POWER PLANT UNIT 6

TESTIMONY AND EXHIBIT  
OF  
PAUL L. CARPINONE

DOCUMENT NUMBER-DATE

06171 JUL 20 5

FPSC-COMMISSION CLERK

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

PREPARED DIRECT TESTIMONY

**ORIGINAL**

OF

PAUL L. CARPINONE

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5  
6 Q. Please state your name, business address, occupation and  
7 employer.

8  
9 A. My name is Paul L. Carpinone. My business address is 702  
10 North Franklin Street, Tampa, Florida 33602. I am  
11 employed by Tampa Electric Company ("Tampa Electric" or  
12 "company") as Director, Environmental Health & Safety in  
13 the Environmental Health and Safety Department.

14  
15 Q. Please provide a brief outline of your educational  
16 background and business experience.

17  
18 A. I received a Bachelor of Science degree in Water  
19 Resources Engineering Technology from the Pennsylvania  
20 State University in 1978. I have been a Registered  
21 Professional Engineer in the State of Florida since  
22 1984. Prior to joining Tampa Electric I worked for  
23 Seminole Electric Cooperative as a Civil Engineer in  
24 various positions and in environmental consulting. In  
25 February 1988, I joined Tampa Electric as a Principal

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1 Engineer, and I have primarily worked in the area of  
2 Environmental Health & Safety. In 2006, I became  
3 Director, Environmental Health and Safety. My  
4 responsibilities include the development and  
5 administration of the company's environmental, health  
6 and safety policies and goals. I am also responsible  
7 for ensuring resources, procedures and programs meet or  
8 exceed compliance with applicable environmental, health  
9 and safety requirements, and that rules and policies are  
10 in place and functioning appropriately and consistently  
11 throughout the company.

12  
13 **Q.** What is the purpose of your testimony?  
14

15 **A.** The purpose of my testimony is to demonstrate, from an  
16 environmental perspective, the benefits of the proposed  
17 IGCC Polk Unit 6 project over other coal technology  
18 alternatives Tampa Electric considered. I will describe  
19 the environmental requirements and permits necessary to  
20 comply with existing regulation. I will explain why the  
21 selection of IGCC technology is the best alternative to  
22 ensure the company meets or surpasses environmental  
23 requirements on emissions over other coal technologies.  
24 Finally, I will discuss other potentially viable benefits  
25 with IGCC technology such as carbon capture and

1 sequestration and other potential impacts associated with  
2 new legislation related to carbon dioxide ("CO<sub>2</sub>").

3  
4 **Q.** Have you prepared an exhibit to support your testimony?

5  
6 **A.** Yes, Exhibit No. \_\_\_\_\_ (PLC-1) was prepared under my  
7 direction and supervision. It consists of the following  
8 documents:

9 Document No. 1 IGCC and Pulverized Coal Air Emissions  
10 Comparisons

11 Document No. 2 Emissions of Recently Proposed  
12 Projects in Florida

13  
14 **Q.** Are you sponsoring any sections of Tampa Electric's  
15 Determination of Need Study for Electrical Power: Polk  
16 Unit 6 ("Need Study")?

17  
18 **A.** Yes. I sponsor sections of the Need Study entitled  
19 "Environmental". Specifically, I sponsor sections III.D  
20 "Environmental" and VII.C. "Environmental".

21  
22 **ENVIRONMENTAL APPROVALS AND REQUIREMENTS**

23 **Q.** What type of permits will be required for Polk Unit 6?

24  
25 **A.** Polk Unit 6 will be required to obtain federal, state,

1 and regional environmental approvals and permits. The  
2 principal approval is Certification under Florida's  
3 Electrical Power Plant Siting Act ("PPSA"). This will be  
4 a comprehensive review of all environmental aspects of  
5 Polk Unit 6, coordinated through the Florida Department  
6 of Environmental Protection ("FDEP") and involving all  
7 state and regional agencies with environmental  
8 responsibility and those potentially affected by Polk  
9 Unit 6. Polk Unit 6 will also require federal and  
10 federally delegated permits including approval by the  
11 U.S. Army Corp of Engineers for impacts to wetlands,  
12 Prevention of Significant Deterioration/Air Construction  
13 Permit by the FDEP, National Pollutant Discharge  
14 Elimination System Permit, and an Underground Injection  
15 Control Permit from FDEP.

16  
17 **Q.** What is the schedule for filing the required  
18 environmental permits?

19  
20 **A.** The Site Certification Application will be filed with the  
21 FDEP in August 2007. Tampa Electric has engaged the  
22 services of an environmental consultant to prepare air  
23 modeling studies and other evaluations, as well as  
24 prepare the permit application documents.

25

1 Q. What general features of the Polk Station site serve to  
2 meet existing or potential environmental requirements?

3  
4 A. The Polk Station site was selected because of the  
5 advantages of using the existing site and infrastructure.  
6 The existing site provides the needed infrastructure and  
7 minimizes environmental impacts. The Polk Station site  
8 includes sufficient land area, which has been previously  
9 certified in accordance with the PPSA. Water use will be  
10 minimized by using excess storm water from on-site  
11 collection, maximizing the reuse of existing industrial  
12 wastewater, and using water from the Upper Floridan  
13 Aquifer. Water will be recycled as much as possible and  
14 released using underground injection control wells. Polk  
15 Unit 6 is being designed to minimize water discharges to  
16 surface waters or groundwater that could potentially  
17 affect the environment. Byproducts will be recycled to  
18 the greatest extent practicable. Byproducts that cannot  
19 be recycled will be placed in an approved disposal  
20 facility designed and permitted to have minimal impacts  
21 to the environment.

22

23 **COMPLIANCE STRATEGY**

24 Q. Does IGCC technology minimize air emissions?

25

1 A. Yes. As described by witness Mark J. Hornick, the IGCC  
2 technology minimizes emissions more effectively than  
3 other coal technologies by optimizing the systems used to  
4 remove pollutants and optimizing the amount of power  
5 produced per unit of fuel. Unlike other coal generation  
6 technologies, IGCC allows for efficient removal of most  
7 pollutants before the combustion process when the volume  
8 of the gas to be treated is substantially smaller than it  
9 is after combustion. As witness Hornick further  
10 described, sulfur oxides are minimized by removing sulfur  
11 compounds from the synthesis gas fuel stream using an  
12 effective chemical separation process that results in  
13 production of a marketable sulfur product. The smaller  
14 gas stream also allows for economical removal of  
15 particulate matter emissions using intensive liquid  
16 scrubbing and traditional gas filtration methods. In  
17 addition, although it is not currently a regulatory  
18 requirement, it is technically feasible to modify this  
19 chemical separation process to allow removal of CO<sub>2</sub>.

20  
21 Polk Unit 6 will be configured to provide the highest  
22 level of mercury removal using an activated carbon  
23 filter. The technology will include combustion controls  
24 to minimize formation of nitrogen oxides, carbon monoxide  
25 and volatile organic compounds. Selective Catalytic

1 Reduction will be implemented for further reduction of  
2 nitrogen oxides emissions.

3  
4 **Q.** Will the emission rates of mercury from Polk Unit 6 meet  
5 or be less than regulatory standards?

6  
7 **A.** The emission rates of mercury from Polk Unit 6 will be  
8 less than the latest and most stringent mercury emission  
9 standard recently established for IGCC plants by the  
10 environmental protection agency ("EPA"). Tampa Electric  
11 expects Polk Unit 6 to achieve a 90 percent removal  
12 efficiency. Mercury emissions are primarily a function  
13 of the amount of mercury contained in the fuel burned and  
14 therefore will vary accordingly.

15  
16 **Q.** How do the emissions of Polk Unit 6 compare to those from  
17 units using alternative coal generation technologies?

18  
19 **A.** As reflected in Document No. 1 of my Exhibit No. \_\_\_ (PLC-  
20 1), a comparison between various coal generation  
21 technologies developed by the EPA demonstrates the most  
22 effective coal generation technology for removal of the  
23 aforementioned constituents is IGCC.

24  
25 As described in the testimony of witness Hornick, the

1 IGCC process uniquely allows use of the efficient  
2 combined cycle system, which optimizes the power output  
3 per unit of fuel input or heat rate. By recovering waste  
4 heat from the synthesis gas production and the combustion  
5 process and converting it to power output, more power can  
6 be produced with fewer emissions.

7  
8 **Q.** How do the air emission rates for Polk Unit 6 compare  
9 with recently proposed generation projects such as  
10 Florida Power & Light's Glades Power Park, Seminole  
11 Electric's Unit 3 and Taylor County's Energy Center?

12  
13 **A.** As previously stated, Polk Unit 6 will have lower  
14 emissions than other coal-fired technologies. Document  
15 No. 2 in my Exhibit No. \_\_\_\_ (PLC-1) shows emissions  
16 comparisons of the most recently proposed projects in the  
17 state of Florida based on permit applications and  
18 proposed data. As illustrated, Polk Unit 6 will have  
19 lower nitrogen oxides, sulfur dioxide, particulate  
20 matter, and comparable mercury emissions to those of  
21 other recently proposed coal projects in Florida.

22  
23 **Q.** How will the emission rates proposed for Polk Unit 6  
24 affect air quality?

25

1 **A.** The emission rates will only minimally affect Florida's  
2 air quality. Polk County and the entire air shed  
3 associated with Polk Unit 6 are classified as in  
4 attainment with all National Ambient Air Quality  
5 Standards. The emissions as a result of Polk Unit 6 are  
6 not expected to change the attainment status of the area.

7

8 **OTHER ENVIRONMENTAL CONSIDERATIONS**

9 **Q.** What is the Tampa Electric's position related to  
10 greenhouse gas emissions such as CO<sub>2</sub>?

11

12 **A.** The company's position is that, several key elements  
13 should be the foundation of any legislative plan  
14 addressing greenhouse gases, including:

- 15 • Ensure greenhouse gas policy is applied economy-wide  
16 to all industries;
- 17 • Encourage technology development to address reductions  
18 with tax incentives;
- 19 • Give credit for early action for steps taken by  
20 companies, like Tampa Electric, prior to any mandated  
21 CO<sub>2</sub> reduction program;
- 22 • Support a realistic time frame for addressing climate  
23 change that maintains fuel diversity, and supports  
24 advanced clean coal technology; and
- 25 • Ensure that any greenhouse gas initiative that is

1           implemented does not economically disadvantage the  
2           United States.

3  
4   **Q.**   How will Polk Unit 6 be positioned to comply with any  
5           potential CO<sub>2</sub> emissions legislation?

6  
7   **A.**   Polk Unit 6 is well-positioned to comply with potential  
8           CO<sub>2</sub> legislation because the IGCC process is uniquely  
9           conducive to removing CO<sub>2</sub> in the most efficient manner.  
10          One of the most significant factors in making meaningful  
11          progress towards this legislation is through carbon  
12          capture and sequestration.        Although there are  
13          uncertainties regarding the technical feasibility of  
14          sequestering CO<sub>2</sub> of the magnitude necessary, components  
15          of the IGCC technology for CO<sub>2</sub> removal have been  
16          commercially demonstrated.    Tampa Electric has worked  
17          with the University of South Florida to evaluate the  
18          geologic storage of CO<sub>2</sub> beneath the Polk Station.   The  
19          study identified a deep saline aquifer with an  
20          appropriate confining layer above it that appears capable  
21          of storing large quantities of CO<sub>2</sub>.   Though additional  
22          work must occur to fully assess the feasibility, Polk  
23          Unit 6 has the best opportunity that we know of today to  
24          meet the growth in demand for electricity and the  
25          potential legislative goals for CO<sub>2</sub> emissions reduction.

1 Witnesses William A. Smotherman, Mark J. Hornick and  
2 Michael R. Rivers address the technology's capability of  
3 CO<sub>2</sub> capture and sequestration in more detail.

4  
5 **Q.** How could potential CO<sub>2</sub> legislation impact Polk Unit 6?  
6

7 **A.** Various types of mandates on CO<sub>2</sub> have been proposed as  
8 part of legislation addressing CO<sub>2</sub> and other greenhouse  
9 gases. Two of the most widely discussed approaches are a  
10 cap-and-trade program and a tax on the amount of CO<sub>2</sub>  
11 emitted. While it is not known what CO<sub>2</sub> emission policy,  
12 if any, would ultimately be implemented, Tampa Electric  
13 believes that a cap-and-trade scenario would be more  
14 likely than a tax scenario. Assuming that cap-and-trade  
15 legislation is enacted and implemented by 2013, Tampa  
16 Electric has analyzed several scenarios with the impacts  
17 of future carbon emission price policies. The economic  
18 results of those analyses are included in the testimony  
19 of witness William A. Smotherman.

20  
21 It is anticipated that IGCC technology is the best choice  
22 to reduce CO<sub>2</sub> emissions that may be required by future CO<sub>2</sub>  
23 regulations. The capabilities of IGCC technology at Polk  
24 Unit 6 to remove and sequester carbon are discussed in  
25 the testimony of witness Mark J. Hornick.

1 Q. Since there are no environmental regulations concerning  
2 CO<sub>2</sub> capture today, how will Polk Unit 6 be designed  
3 should future regulations occur either during  
4 construction or post-construction?

5  
6 A. Polk Unit 6 will be specifically designed to allow for  
7 space to include carbon capture equipment to be installed  
8 once any legislation is enacted. Additionally, the  
9 technology selected allows for the most efficient removal  
10 of CO<sub>2</sub> since it is captured prior to combustion. Witness  
11 Rivers addresses the design characteristics in more  
12 detail.

13  
14 Q. Please summarize your testimony.

15  
16 A. Polk Unit 6 utilizes a proven technology that will not  
17 only meet, but will likely surpass existing environmental  
18 regulatory requirements. The selection of IGCC over  
19 other coal technology alternatives will minimize  
20 emissions while simultaneously providing cost-effective  
21 and reliable energy. As a result of the pollution  
22 control equipment and engineering control measures that  
23 will be included in the design of Polk Unit 6, it is  
24 anticipated that the facility will surpass the latest EPA  
25 requirements on emissions. It is the state of the art

1 design features that will make Polk Unit 6 one of the  
2 cleanest of the coal generation technologies recently  
3 proposed in the state of Florida. Finally, because of  
4 this unique combustion process for Polk Unit 6, it is  
5 well-positioned to address any potential environmental  
6 regulatory uncertainties such as CO<sub>2</sub> legislation.

7

8 **Q.** Does this conclude your testimony?

9

10 **A.** Yes, it does.

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IGCC and Pulverized Coal (PC) Air Emissions Comparisons

Parameter	Bituminous Coal			
	IGCC Slurry Feed Gasifier	Sub- critical PC	Super- critical PC	Ultra Super- critical PC
NO <sub>x</sub> (as NO <sub>2</sub> ) <sup>1</sup> (lb/MMBtu)	0.043	0.056	0.056	0.055
SO <sub>2</sub> <sup>2</sup> (lb/MMBtu)	0.038	0.080	0.080	0.079
PM <sup>3</sup> (lb/MMBtu)	0.006	0.011	0.011	0.011
Mercury <sup>4</sup> (lb/yr)	24.1	29.3	27.4	24.5

**Source:** Environmental Footprints and Costs of Coal-Based Integrated Combine Cycle and Pulverized Coal Technologies, U.S. Environmental Protection Agency, EPA-430/R-06/006, July 2006.

**Note:** Lb/MMBtu and lb/yr values calculated from EPA's lb/MWH and heat rate data.

- <sup>1</sup> The NO<sub>x</sub> emission comparisons are based on emission levels expressed in ppmvd at 15% oxygen for IGCC and lb/MMBtu for PC.
- <sup>2</sup> SO<sub>2</sub> removal efficiency basis is 98% for PC. Removal efficiency basis for IGCC is 99%.
- <sup>3</sup> Particulate removal is 99.9% or greater for the IGCC, 99.8% for bituminous coal and 99.7% for sub-bituminous.
- <sup>4</sup> Mercury emission rates are based on the premise that mercury-specific controls are installed and operate at 90% efficiency.

Emissions of Recently Proposed Projects in Florida

Parameter	Polk 6 w/ SCR	Seminole Unit 3 (proposed)	Taylor Energy Center (proposed)	FP&L Glades (proposed) <sup>1</sup>
NO <sub>x</sub> (lb/MMBtu)	0.038	0.07	0.05	0.05 <sup>2</sup>
SO <sub>2</sub> (lb/MMBtu)	0.019	0.165	0.04	0.04
PM (lb/MMBtu)	0.007	0.015	0.013	0.013
Mercury (lb/yr)	48	46	58	180

<sup>1</sup> Proposed as of May 2007

<sup>2</sup> Glades NO<sub>x</sub> limit is proposed on a 30-day rolling average basis