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August 23, 2007

Ms. Ann Cole, Commission Clerk  
Florida Public Service Commission  
2540 Shumard Oak Boulevard  
Tallahassee FL 32399-0850

Dear Ms. Cole:

Re: Review of 2007 Electric Infrastructure Storm Hardening  
Plan Filed pursuant to Rule 25-6.0342, F.A.C., Submitted  
by Gulf Power Company.

Enclosed for official filing in Docket No. 070299-EI are an original and fifteen  
copies of the following:

1. Prepared direct testimony and exhibit of E. J. Battaglia.
2. Prepared direct testimony of A. G. McDaniel.

Sincerely,

*Susan D. Ritenour*  
*lrb*

CMP 2  
 COM 5  
 CTR 1  
 ECR       
 GCL 2  
 OPC       
 RCA 1  
 SCR       
 SGA       
 SEC       
 OTH     

bh

Enclosures

cc w/encl: Beggs & Lane

Jeffrey A. Stone, Esq. *BATTAGLIA*

DOCUMENT NUMBER-DATE

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*McDANIEL*  
DOCUMENT NUMBER-DATE

07597 AUG 24 5

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

IN RE: Review of 2007 Electric Infrastructure )  
Storm Hardening Plan filed pursuant to )  
Rule 25-6.0342, Florida Administrative )  
Code, submitted by Gulf Power Company )

Docket No.: **070299-EI**  
Date Filed: August 23, 2007

**CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that a true copy of the foregoing was furnished by regular U. S. mail, all this 23rd day of August, 2007, on the following:

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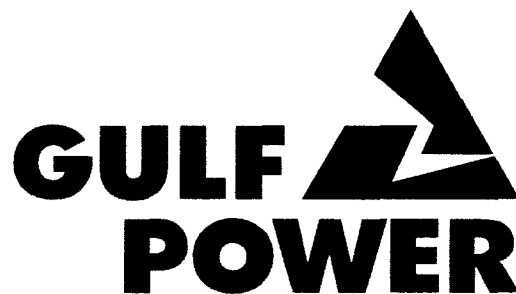
**Attorneys for Gulf Power Company**

BEFORE THE  
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 070299-EI

TESTIMONY AND EXHIBIT  
OF  
EDWARD J. BATTAGLIA

August 24, 2007



A **SOUTHERN COMPANY**

07596 AUG 24 5  
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1 GULF POWER COMPANY

2 Before the Florida Public Service Commission

3 Prepared Direct Testimony of

4 Edward J. Battaglia

5 Docket No. 070299-EI

6 In Support of Gulf Power Company's Storm Hardening Plan

7 Date of Filing: August 24, 2007

8 Q. Please state your name, business address and occupation.

9 A. My name is Edward J. Battaglia, and my business address is One Energy  
10 Place, Pensacola, Florida 32520. I am the Technical Services Manager  
11 for Gulf Power Company. My organization is responsible for providing  
12 technical support for the distribution engineering and construction  
13 personnel at Gulf. This technical support function includes the Company's  
14 Reliability, Design and Construction Specifications, Power Quality,  
15 Distribution Geographic Information System (DistGIS), Technical  
16 Applications, such as the Company's Job Estimating and Tracking  
17 System, and large project engineering.

18 Q. Please summarize your educational and professional background.

19 A. I graduated from the State University of New York at Buffalo with a  
20 Bachelor of Science Degree in Electrical Engineering in 1972 and the  
21 University of South Florida with a Master of Science Degree in  
22 Engineering Management in 1989. I joined Gulf Power Company in 1973  
23 as a Field Engineer in Panama City. I have since held a number of  
24 positions with increasing responsibility: Construction Services Supervisor,  
25 Manager of Division Engineering, Power Delivery Manager, Principal  
Engineer, and Supervisor of Distribution Reliability and Power Quality. My

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1 experience is predominately in the areas of distribution operation,  
2 maintenance, and construction. During my career, I have participated in  
3 and led multiple storm restoration teams after major storms. My first  
4 hurricane experience was as a damage evaluator and crew leader after  
5 Hurricane Eloise in 1975. My most recent experience was as an area  
6 restoration coordinator after Hurricanes Ivan, Dennis and Katrina in 2004  
7 and 2005. In total, I have assisted with restoration work in the field for  
8 over 17 named storms ranging in strength from tropical storm to  
9 category 3 hurricanes. I am registered as a Professional Engineer in the  
10 State of Florida.

11

12 Q. Have you prepared an exhibit that contains information to which you will  
13 refer in your testimony?

14 A. Yes. I have one exhibit consisting of 10 schedules to which I will refer.  
15 These schedules were prepared under my supervision and direction.

16 Counsel: We ask that Mr. Battaglia's Exhibit EJB-1, consisting of  
17 10 schedules, be marked for identification as Exhibit No. \_\_\_\_.

18 Please refer to Schedule 1 of Exhibit EJB-1 for an Index of  
19 Schedules.

20

21 Q. What is the purpose of your testimony in this proceeding?

22 A. I will address Gulf Power Company's Storm Hardening Plan (the "Plan")  
23 for the period 2007 through 2009 as amended on August 14, 2007.

24 Specifically, I will give an overview of how Gulf developed its Plan and  
25 how each part of the Plan addresses and supports the requirements set

1           forth in Florida Public Service Commission (FPSC) Rules 25-6.0341 and  
2           25-6.0342, Florida Administrative Code. Further, I will discuss how Gulf  
3           will assess the ongoing effectiveness of the Plan.

4  
5    Q.    Please give an overview of Gulf's service area, including the number of  
6           customers, what counties are served, and a summary of Gulf's facilities.

7    A.    Please refer to Schedule 2 for a map of Gulf Power's service area. Gulf  
8           Power's service area spans the area from the Alabama border on the west  
9           to the Apalachicola River on the east; and from the Alabama border on the  
10          north to the Gulf of Mexico on the south. Gulf Power serves  
11          approximately 427,000 retail customers in 71 towns and communities in its  
12          eight-county service area: Escambia, Santa Rosa, Okaloosa, Walton,  
13          Holmes, Bay, Washington, and Jackson. Gulf is a mixture of rural and  
14          urban customer populations with weighting towards being more rural.  
15          Please refer to Schedule 3 for a map which illustrates population  
16          densities.

17                 Gulf Power owns approximately 2,700 MW of generation capacity.  
18                 To deliver electricity to its customers, Gulf maintains 126 substations,  
19                 approximately 1,600 miles of transmission line and 7,200 miles of  
20                 distribution line. Approximately 1,400 miles (20 percent) of the distribution  
21                 system is underground.

22  
23    Q.    Please describe and discuss Gulf's Storm Hardening Plan.

24    A.    Gulf Power's Storm Hardening Plan, which consists of 12 sections and 7  
25          appendices, addresses the requirements as set forth in FPSC Rules 25-

1 6.0341 and 25-6.0342. Gulf Power views this Plan as a starting point of  
2 an ongoing process to identify ways to minimize future storm damage and  
3 customer outages. Gulf plans to build on what works well and to improve  
4 in areas that do not work as well as intended. Gulf is committed to  
5 continuous improvement by building on its experiences and is supportive  
6 of research to address the potential benefits of initiatives, which could lead  
7 to less-frequent customer outages and improved continuity of service  
8 during major storm-related events. The Plan incorporates the Ten-Part  
9 Storm Preparedness Plan initiatives (Ten-Part Initiatives) in Section 2.0  
10 that were approved in FPSC Order Nos. PSC-06-0781-PAA-EI and PSC-  
11 06-0947-PAA-EI. These initiatives have been updated to reflect FPSC  
12 approved changes and the latest company information. The Ten-Part  
13 Initiatives include the following:

14 1. Gulf's Vegetation Management Plan which provides for a  
15 three year trim cycle on all main line feeders and a six-year cycle on  
16 laterals, an annual inspection and corrective action program for main line  
17 feeders, and a hazard tree program.

18 2. Joint-use pole attachment audits which provide for a field  
19 audit every five years and a Pole Strength/Load Assessment annually  
20 through 2009.

21 3. Inspection cycle of transmission structures on a six-year  
22 inspection cycle.

23 4. Storm hardening activities for transmission structures,  
24 providing for storm guy installations and replacement of wood cross-arms  
25 with steel.

1           5.     Geographic Information System (GIS) development, which is  
2     an electronic database for Gulf's distribution, transmission and land  
3     records data.

4           6.     Post storm data collection and forensic analysis utilizing the  
5     GIS mentioned above.

6           7.     Collection of outage data differentiating between overhead  
7     and underground systems.

8           8.     Close coordination with local governments on storm  
9     preparedness and restoration efforts.

10          9.     Participation in collaborative storm hardening research with  
11     other utilities through the Public Utility Research Center at the University  
12     of Florida.

13          10.    Annual updates to Gulf's Disaster Preparedness and  
14     Recovery Plan.

15                 Section 3.0 of the Plan describes the Wood Pole Inspection Plan  
16     approved in FPSC Order No. PSC-07-0078-PAA-EU that requires Gulf to  
17     implement an 8-year wood pole inspection cycle. Gulf had previously  
18     utilized a 10-year inspection cycle for all wood poles. Actual performance  
19     data for the initiatives in Sections 2.0 and 3.0 is included in the Distribution  
20     Reliability Report filed annually on March 1. These initiatives comprise the  
21     foundation of Gulf's Plan.

22                 Sections 4.0 through 9.0 of Gulf's Plan address each of the new  
23     requirements contained in Rules 25-6.0341 and 25-6.0342.

24                 In Section 4.0, concerning compliance with the National Electric  
25     Safety Code (NESC), the Plan states that Gulf will exceed NESC by



1 initiating a transition to Grade B construction for all new construction,  
2 major projects and maintenance work.

3 Section 5.0 addresses the adoption of extreme wind loading (EWL)  
4 for distribution facilities, including a specific discussion on storm hardening  
5 critical infrastructure and major thoroughfares. In this section of the Plan,  
6 Gulf proposes to adopt Grade B construction standards for new  
7 construction, major expansions, rebuilds, and relocations of distribution  
8 facilities. In addition, Gulf is continuing its storm hardening efforts  
9 regarding EWL through pilot programs targeting critical infrastructure  
10 facilities and major thoroughfares.

11 Section 6.0 relates to mitigation of damage to underground facilities  
12 and supporting overhead transmission and distribution facilities due to  
13 flooding and storm surges. Gulf has developed overhead and  
14 underground distribution storm hardening specifications to address this  
15 requirement of the Commission's rules.

16 Section 7.0 addresses placement of new and replacement of  
17 distribution facilities so as to facilitate safe and efficient access for  
18 installation and maintenance. Gulf has always recognized that easy  
19 access to its facilities is critical to efficient operation, maintenance and  
20 restoration of its facilities. Gulf has 99.998% of its overhead facilities  
21 located on road right-of-ways or easements with only 0.002% of its  
22 facilities are back lot line construction. Gulf will continue to build its  
23 facilities with this design aspect in mind and has modified company  
24 specifications to reinforce this design concept.

25 Section 8.0 contains other key elements such as feeder patrols and

1 infrared patrols. These two activities help further prepare the distribution  
2 system for storm season. The installation of Gulf's wind monitors is  
3 another key element that will provide the granular weather data needed to  
4 support the forensic data analysis and the evaluation of the effectiveness  
5 of Gulf's storm hardening projects.

6 Section 9.0 describes Gulf's Storm Plan deployment strategy.

7 Section 10.0 contains Gulf's estimate of incremental costs and  
8 benefits, which are summarized on page 2 of Appendix 7 of the Plan.

9 Sections 11.0 and 12.0 address storm hardening, as it relates to  
10 joint-use and third-party attachers.

11

12 Q. What sections of Gulf's Plan are you addressing in your testimony?

13 A. I will be addressing Section 2.0 of Gulf's Plan, Gulf's Ten-Part Storm  
14 Preparedness Plan; Section 3.0, Gulf's Wood Pole Inspection Plan;  
15 Section 4.0 concerning compliance with the National Electric Safety Code  
16 (NESC); Section 5.0 which addresses the adoption of EWL for distribution  
17 facilities; Section 6.0 concerning mitigation of damage to underground  
18 facilities and supporting overhead transmission and distribution facilities  
19 due to flooding and storm surges; Section 7.0 related to placement of new  
20 and replacement distribution facilities so as to facilitate safe and efficient  
21 access for installation and maintenance; Section 8.0 which contains other  
22 key elements such as feeder patrols, infrared patrols and installation of  
23 Gulf's own wind monitors; Section 9.0 which is Gulf's Storm Plan  
24 deployment strategy; and Section 10.0, Gulf's estimate of incremental  
25 costs and benefits.

1 Mr. Alan McDaniel, Gulf's Project Services Manager, will address  
2 Section 11.0, Impact to Collocation Facilities, concerning pole strength  
3 and load assessments and the new process concerning pre-notification by  
4 third-party attachers when performing overlashing of cables, along with  
5 Section 12.0, which covers third-party attachers' estimate of costs and  
6 benefits.

7  
8 Q. Please summarize the process used to develop Gulf's Storm Hardening  
9 Plan.

10 A. The foundation of Gulf's Plan is the Ten-Part Initiatives and Wood Pole  
11 Inspection Plan already approved by this Commission. Gulf's operational,  
12 maintenance and storm restoration experience strongly support that these  
13 initiatives hold the most potential for accomplishing the objectives of  
14 reduced customer outages and reduced restoration time. The initiatives  
15 that will do the most to accomplish our goals of reducing customer  
16 outages and restoration times are: Vegetation Management, Joint-Use  
17 Pole Attachment Audits, Transmission Inspection and Storm Hardening  
18 Activities, Post Storm Data Collection and Forensic Analysis, which are  
19 part of the Ten-Part Initiatives, and the Wood Pole Inspection Program.  
20 These five "key elements" of the Ten-Part Initiatives, along with the Wood  
21 Pole Inspection Program, will help meet the desired objectives during both  
22 storm situations and on a day-to-day reliability basis. Based on their  
23 benefits and costs, these initiatives will provide the most value to our  
24 customers in regard to storm hardening.

25 Building on the Ten-Part Initiatives and Wood Pole Inspection

1 program, Gulf relied on its many years of storm restoration experience and  
2 the lessons learned from Hurricanes Ivan and Dennis to formulate a plan  
3 to meet the requirements of Rule 25-6.0341 and 25-6.0342, F.A.C. which  
4 addresses EWL. Appendix 5 and 6 of the Plan and Gulf's updated storm  
5 preparations and restoration practices contain these lessons learned.  
6 While there is no empirical forensic data showing the exact storm impacts  
7 from Hurricanes Ivan and Dennis, field observations by Gulf personnel  
8 involved in the restoration effort after these hurricanes were used as an  
9 input for determining how to storm harden Gulf's system. Along with this  
10 base of knowledge, Gulf also incorporated its experience with day-to-day  
11 operation and maintenance of its electric system.

12 Gulf considered transitioning to underground as a storm hardening  
13 option in the development of its Plan. In adopting a storm hardening  
14 activity, Gulf considers both cost- effectiveness and whether the activity  
15 meets the goal of reduced customer outages and restoration times. In  
16 reviewing an activity for implementation, the Company looks at how the  
17 activity would further the goal of reduced customer outages and  
18 restoration times both in the aftermath of a storm occurrence and also on  
19 a day-to-day operations basis. At this time, Gulf's experience with  
20 underground distribution does not support its use as a storm hardening  
21 activity. Although underground distribution appears to be an attractive  
22 method of avoiding wind damage during a storm event, underground  
23 construction has limitations that cause additional issues on a day-to-day  
24 operational basis and during storm restoration. For example, underground  
25 construction has increased costs both with initial installation, normal

1 operation and maintenance and during storm restoration situations.  
2 Finding and repairing damage to underground facilities after a storm event  
3 and on a day-to-day basis takes longer resulting in longer outages.  
4 Finally, underground is susceptible to storm surges and to damage during  
5 clean-up after storms. Based on Gulf's experience with underground  
6 construction on both a day-to-day operational basis and during storm  
7 restoration, underground construction was not adopted as a storm  
8 hardening activity. However, Gulf is conducting several distribution pilot  
9 projects in potential storm surge areas to test the effectiveness of  
10 mitigation techniques. For further description of these projects, see  
11 Section 6.0 of the Plan.

12 In respect to Gulf's Plan, as data continues to be gathered and  
13 research progresses, Gulf will continue to evaluate and refine its approach  
14 to storm hardening in a way that balances storm hardening with the need  
15 to maintain reasonable costs and still achieve the expected results of  
16 reduced outages and restoration times.

17  
18 Q. How did Gulf address extreme wind loading standards in its Storm  
19 Hardening Plan?

20 A. For new construction, major expansions, rebuilds, and relocations of  
21 distribution facilities, Gulf is adopting the NESC standard Grade B  
22 construction. Beginning in 2007, Gulf will begin transitioning to Grade B  
23 construction. Moving to Grade B involves more than just substituting a  
24 stronger pole. While a stronger class of pole can certainly be a part of  
25 going to Grade B construction, other considerations are also involved,

1 including stronger anchoring and guying, and in some cases shorter span  
2 lengths with a greater number of poles. In addition, all of the attachments  
3 on a pole must be modeled and analyzed to determine what impact they  
4 have on the pole strength and whether it meets Grade B construction  
5 standards. Modeling of pole structures is an extensive process that looks  
6 at, among other items, the size of all conductors attached, the heights of  
7 all conductors, the configuration, the span lengths of every conductor, the  
8 lead length of all anchors and soil class. Pole strength analysis will be  
9 performed by both Gulf and a third-party contractor. Gulf will use an  
10 application named PoleForeman, while the third-party contractor will use a  
11 similar proprietary application. PoleForeman is an industry-recognized  
12 application for calculating the loading on a pole. PoleForeman calculates  
13 the stresses on the pole and determines which components will fail, if any.  
14 For extreme wind loading, the wind is applied 360 degrees around the  
15 pole and the worst-case scenario is modeled. Please refer to Schedules  
16 5, 6, and 7 of Exhibit EJB-1 for an example of a pole analysis. Schedule 5  
17 shows a photo of a main line feeder pole with power and communication  
18 attachments. Schedule 6 shows the PoleForeman analysis of the pole  
19 which under EWL analysis shows that the pole does not meet strength  
20 requirements for 140 mph wind loading. Schedule 7 shows the analysis  
21 after the needed modifications are added and that the pole now meets  
22 EWL criteria for a 140 mph wind. Gulf will continue to work with third-party  
23 attachers to ensure that necessary inputs are included in the pole strength  
24 analysis to account for all impacts from attachments to poles.

25 Over the next three years, Gulf will be undertaking targeted pilot

1 projects to upgrade certain of its critical infrastructure and interstate  
2 crossings to extreme wind loading standards specified by Figure 250-2(d)  
3 of the 2007 edition of the NESC. Gulf analyzed National Oceanic and  
4 Atmospheric Administration (NOAA) data for Northwest Florida's hurricane  
5 history as an input into the Plan. Schedule 8 of Exhibit EJB-1 shows a  
6 map of all of the storm paths for 155 years, which shows that there are  
7 few spots that have not been impacted to some degree over this time  
8 period. As a result of these storms, Gulf has gained valuable experience  
9 that has shaped Gulf's construction practices, storm preparations and  
10 restoration practices over the years. Appendices 5 and 6 of the Plan are  
11 examples of design specification changes that Gulf has adopted as a  
12 result of past storms. Some additional changes made include: improving  
13 internal communications to the field on how the restoration process is  
14 proceeding; acquiring additional evaluators, support, and staging site  
15 management teams earlier in the restoration effort; determining alternative  
16 housing options by assuming that all motels are damaged and not  
17 available; combining the distribution line and tree trimming contractor  
18 coordination to ensure administrative consistency; and decentralizing the  
19 logistics function into major field areas during storms.

20 The chart in Schedule 9, again from NOAA, shows the distribution  
21 by hurricane category for Northwest Florida. As you can see, category 1  
22 storms account for approximately 50% of the storms experienced, with no  
23 category 4 or 5 storms.

24 The use of Grade C construction, which is equal to a 60 MPH wind  
25 design, results in an "equivalent wind" load of 83 MPH. This is Gulf's

1 current standard. In addition, three phase feeders and laterals can have  
2 an effective wind load up to 95 MPH. When you take into consideration  
3 that Gulf's service area storm history is nearly 50% category 1, it shows  
4 that our current system design is well-matched with the most likely storms.  
5 As discussed previously, Gulf's Plan adopts Grade B construction for all  
6 new and planned expansions, rebuilds and relocations. This design  
7 results in an "equivalent wind" load of 118 MPH. Adopting Grade B  
8 construction will now strengthen the distribution system to address  
9 approximately 80% of the storms likely to be experienced by Gulf based  
10 on past historical hurricane data. Gulf's field experience strongly indicates  
11 that pole failures on its distribution system are not the result of the wind  
12 itself during a hurricane, but rather the wind-carried debris and off right-of-  
13 way trees. Despite this, it is reasonable to adopt Grade B construction at  
14 this time given its cost-effectiveness and the potential for positive storm  
15 hardening benefits. Gulf will continue to evaluate the adoption of Grade B  
16 construction to determine its actual costs and benefits. Further, Gulf plans  
17 to compare Grade C and Grade B construction in the field post-storm to  
18 determine what benefits, if any, actually have been derived by  
19 transitioning to Grade B construction standards.

20  
21 Q. Please discuss Gulf's pilot projects that upgrade certain critical  
22 infrastructure and interstate crossings to EWL standards.

23 A. Gulf defines critical infrastructure as feeders which serve critical loads,  
24 such as hospitals, major sewage treatment plants, and fuel depots. Gulf  
25 defines major thoroughfares as Interstates 10 and 110. As a part of the



1 process of developing the Plan, Gulf solicited input from a representative  
2 sample of county emergency operating centers to help determine the  
3 critical infrastructure categories on which to begin focusing its storm  
4 hardening efforts. This input was used as the basis of Gulf's definition of  
5 critical infrastructure. These contacts also served to reinforce Gulf's  
6 ongoing input from local governmental agencies as described in  
7 Section 2.8 of the Plan.

8 Gulf Power will adopt Grade B construction standards for all new  
9 construction and major rebuilds of existing distribution facilities that serve  
10 critical infrastructure facilities and cross major thoroughfares. In addition,  
11 as a pilot program, Gulf proposes to adopt EWL standards specified by  
12 Figure 250-2(d) of the 2007 edition of the NESC for main feeder  
13 distribution systems that serve critical facilities such as hospitals, sewer  
14 treatment plants, fuel depots, and feeders that cross major thoroughfares.  
15 Please refer to Schedule 10 for a summary by year of EWL projects. The  
16 proposed EWL pilot projects for the years 2007 through 2009 are also  
17 identified in Section 9.1 of the Plan. As a part of these pilot projects, Gulf  
18 will also install wind monitoring devices at substations nearest to the  
19 planned pilot projects. These devices will enable Gulf to collect granular  
20 wind data close to the actual projects. This granular wind data coupled  
21 with forensic data gathered after a major storm will assist in the  
22 determination of the effectiveness of the EWL pilot projects in Gulf's  
23 service area. Gulf believes this is a prudent approach to EWL given that  
24 the actual impacts of wind on Gulf's system are not clearly defined and  
25 evidence shows that pure wind impacts alone without wind blown debris

1 are minimal in Gulf's service area.

2

3 Q. Why did Gulf not adopt EWL standards for all of its existing overhead  
4 distribution facilities?

5 A. It is not cost-effective to do so. If Gulf applied EWL standards to all of its  
6 existing distribution overhead lines, the estimated cost would be  
7 approximately \$437.2 million plus a yearly cost of approximately \$2 million  
8 associated with new overhead construction.

9 Using Gulf's methodology for determining benefits associated with  
10 storm hardening initiatives, the possible avoided storm restoration cost is  
11 approximately \$1.1 million. The benefits were calculated using data from  
12 Gulf's March 1, 2006, filing for "Reliability and Storm Hardening Initiatives  
13 Report". Pole losses are based on Gulf's worst hurricane to date, which  
14 was Hurricane Ivan, a Category 3 storm in 2004, where the percentage of  
15 pole loss was approximately 1.6% or 3,976 poles out of 233,897 poles.  
16 Based on NOAA weather data, Gulf has experienced approximately 80%  
17 category 1 and 2 hurricanes and approximately 20% category 3  
18 hurricanes during this 155-year time period. The total cost/benefit  
19 analysis was derived by modeling two scenarios, one for feeder pole  
20 losses and one for lateral pole losses. While Gulf cannot predict what  
21 frequency and category of storms it may experience in the future, this  
22 analysis does show a range of potential benefits. In addition, Gulf's  
23 experience is that wind-blown debris is the predominant cause of damage  
24 versus pure wind.

25

1 Q. In the Plan, does Gulf reasonably address the extent to which its  
2 distribution facilities are designed to mitigate damage to underground and  
3 supporting overhead transmission and distribution facilities due to flooding  
4 and storm surges?

5 A. Yes. Gulf has developed overhead and underground distribution storm  
6 hardening specifications to mitigate damage due to flooding and storm  
7 surges. These specifications are shown in Appendices 5 and 6 of Gulf's  
8 Plan. In addition, Gulf is currently working on several distribution pilot  
9 projects in potential storm surge areas to test the effectiveness of  
10 mitigation techniques. Current pilot projects include the installation of  
11 below-grade gear, along with heavy lids and anchoring systems on flush-  
12 mounted switch enclosures. Gulf will continue to utilize stainless steel  
13 equipment in all coastal areas as it has done for many years.

14  
15 Q. In the Plan, does Gulf reasonably address the extent to which the  
16 placement of new and replacement distribution facilities facilitate safe and  
17 efficient access for installation and maintenance pursuant to Rule 25-  
18 6.0341, F.A.C?

19 A. Yes. Gulf Power has always recognized that accessibility to distribution  
20 facilities is essential to safe and efficient maintenance and storm  
21 restoration. Gulf continues to promote placement of facilities adjacent to  
22 public roads; to utilize easements, public streets, roads and highways; to  
23 obtain easements for underground facilities; and to use right-of-ways for  
24 conversions of overhead to underground. Gulf has 99.998% of its facilities  
25 on road right-of ways or easements.

1 Q. In the Plan, does Gulf provide a detailed description of its deployment  
2 strategy including a description of the facilities affected, technical  
3 design specifications, construction standards, and construction  
4 methodologies employed?

5 A. Yes. Section 9.1 of the Plan describes the 3-year deployment strategy for  
6 the proposed EWL critical infrastructure pilot projects. Appendices 5 and  
7 6 of the Plan contain the design and construction specifications for the  
8 overhead and underground distribution facilities.

9

10 Q. In the Plan, does Gulf provide a detailed description of the communities  
11 and areas within the utility's service area where the electric infrastructure  
12 improvements, including facilities identified by the utility as critical  
13 infrastructure and along major thoroughfares, are to be made?

14 A. Yes. Section 9.1 of the Plan identifies the proposed critical infrastructure  
15 project locations. In addition, Appendix 1 of the Plan is a map that shows  
16 the location of the proposed critical infrastructure projects in relation to the  
17 communities in Northwest Florida.

18

19 Q. In the Plan, does Gulf provide a reasonable estimate of the costs and  
20 benefits to the utility of making the electric infrastructure  
21 improvements, including the effect on reducing storm restoration costs  
22 and customer outages?

23 A. Yes. Total storm hardening costs for the 2007 to 2009 time period are  
24 estimated at approximately \$20 million per year. Schedule 4 is a  
25 summary sheet of the total costs and benefits, which indicates a 2007 cost

1 per customer of \$46.00.

2 The incremental costs of Gulf's storm hardening activities are  
3 shown on page 2 of Appendix 7 of the Plan, as amended. The estimated  
4 revenue requirement for incremental storm hardening costs over the 2007  
5 to 2009 time period is approximately \$8.3 million or \$0.28 for the cost of  
6 1,000 kWh on Gulf's residential rate RS. Gulf continues to evaluate the  
7 possible benefits associated with its storm hardening activities. The items  
8 contained in this Plan are likely to result in some mitigation of storm  
9 damage, though it will take years to determine their true effect and  
10 resulting benefits.

11

12 Q. How will Gulf assess the ongoing effectiveness of its Plan?

13 A. Gulf will assess the effectiveness of its storm hardening efforts with a two-  
14 part approach. First, Gulf will address the effectiveness of the Plan on a  
15 "non-storm" basis or how the initiatives affect normal daily operations.  
16 The second part addresses the effectiveness of initiatives during named  
17 storm events, which involves forensic data collection post-storm. In both  
18 parts, Gulf will use new and existing internal work processes, which  
19 include reporting tools and procedures. This will involve using existing  
20 accounting systems with some modifications and existing applications,  
21 such as Gulf's Job Estimating and Tracking System (JETS) and Trouble  
22 Call Management Systems (TCMS), to collect data. The data obtained  
23 through these systems, along with the internal work processes, will  
24 provide cost information and reliability data for the ongoing evaluation of  
25 the effectiveness of initiatives and projects contained in the Plan.

1 Q. How does Gulf plan to address communications with interested parties  
2 related to storm hardening activities?

3 A. As described in Section 2.8 of the Plan, Coordination with Local  
4 Governments, Gulf Power has several employees whose responsibility  
5 during storm restoration is to serve as liaison with local governments and  
6 customers in Northwest Florida. In addition, district managers located in  
7 Pensacola, Ft. Walton, and Panama City, along with local managers  
8 located in Milton, Crestview, Niceville, and Chipley, interact with city and  
9 county personnel and customers on a daily/weekly basis as needed  
10 regarding numerous issues, including emergency preparedness. These  
11 Gulf Power employees are also actively involved in joint government and  
12 business committees that focus on local development and emergency  
13 preparedness needs in Northwest Florida.

14  
15 Q. Does Gulf's Plan comply with all applicable sections of the National  
16 Electric Safety Code (ANSI C-2) [NESC] 2007 Edition?

17 A. Yes. Gulf's Plan fully complies with the National Electric Safety Code.

18  
19 Q. Does Gulf's Plan meet the desired objectives of enhancing reliability and  
20 reducing restoration costs and outage times in a prudent, practical, and  
21 cost-effective manner to the affected parties?

22 A. Yes. Gulf's Plan can reasonably be expected to enhance the reliability  
23 and reduce restoration cost and customer outage times in a cost-effective  
24 manner. By adopting Grade B construction standards on all new and  
25 major distribution rebuilds, along with utilizing an EWL pilot project

1 approach on critical infrastructure facilities and performing underground  
2 storm hardening projects where appropriate, Gulf's Plan is prudent,  
3 practical, and cost-effective.

4

5 Q. Does this conclude your direct testimony?

6 A. Yes.

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**AFFIDAVIT**

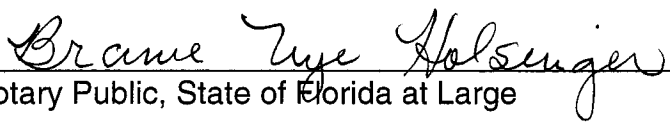
STATE OF FLORIDA     )  
                                  )  
COUNTY OF ESCAMBIA )

Docket No. 070299-EI

Before me the undersigned authority, personally appeared Edward J. Battaglia, who being first duly sworn, deposes, and says that he is the Manager of Technical Services of Gulf Power Company, a Florida corporation, that the foregoing is true and correct to the best of his knowledge, information, and belief. He is personally known to me.

  
\_\_\_\_\_  
Edward J. Battaglia  
Manager of Technical Services

Sworn to and subscribed before me this 23<sup>RD</sup> day of August, 2007.

  
\_\_\_\_\_  
Notary Public, State of Florida at Large

Commission No. DD 401210

My Commission Expires April 10, 2009



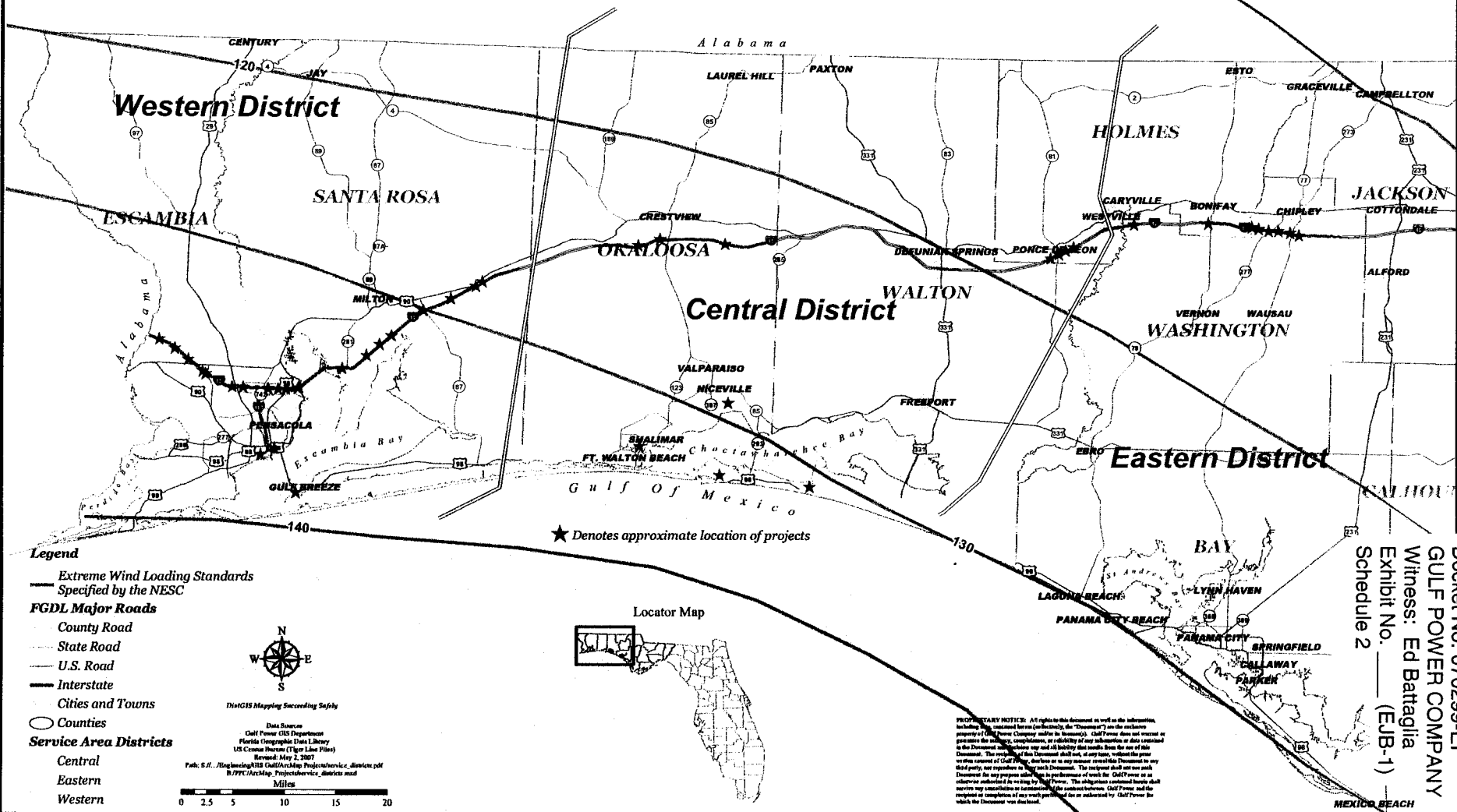


Florida Public Service Commission  
Docket No. 070299-EI  
GULF POWER COMPANY  
Witness: E. J. Battaglia  
Exhibit No. \_\_\_\_\_ (EJB-1)  
Schedule 1

<u>Index</u>	<u>Schedule Number</u>
Index to Schedules	1
Map of Gulf Power's Service Area	2
Map of Florida Population Densities	3
Gulf Power Company Storm Hardening Plan - Summary of Costs	4
Example of Pole to be analyzed by PoleForeman	5
PoleForeman Application Screen Picture	6
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Map showing Storm Paths for 155 Years	8
Hurricane Categories for Northwest Florida	9
Summary by year of Extreme Wind Loading projects	10



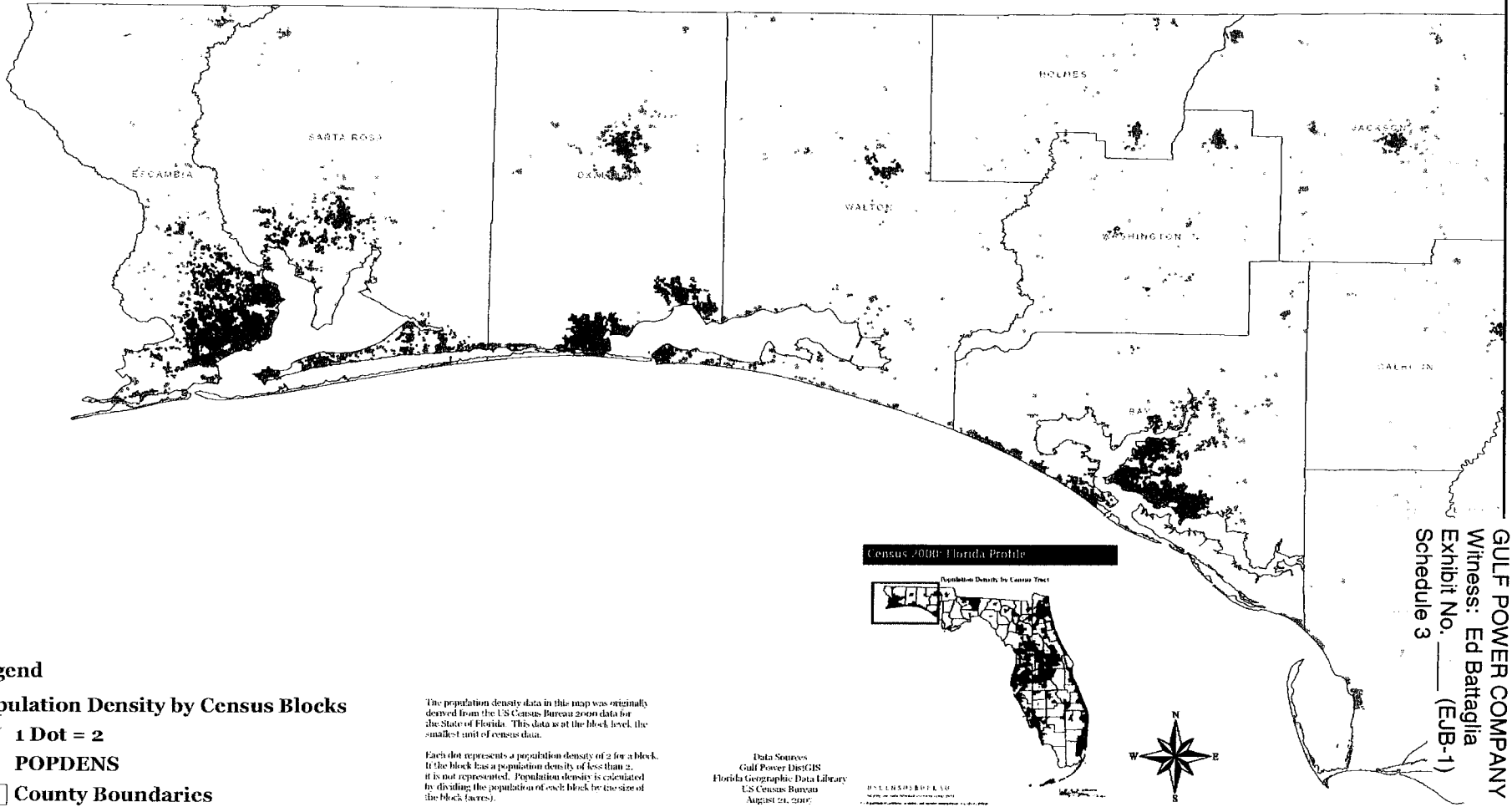
# GULF POWER DISTRICT SERVICE AREAS



Florida Public Service Commission  
 Docket No. 070299-EI  
**GULF POWER COMPANY**  
 Witness: Ed Battaglia  
 Exhibit No. \_\_\_\_\_ (EJB-1)  
 Schedule 2



# Population Density of Northwest Florida by Census Blocks



### Legend

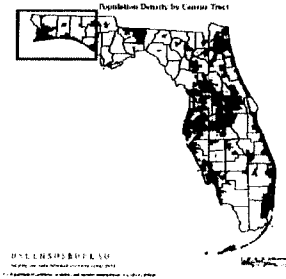
- Population Density by Census Blocks
- 1 Dot = 2 POPDENS
- County Boundaries

The population density data in this map was originally derived from the US Census Bureau 2000 data for the State of Florida. This data is at the block level, the smallest unit of census data.

Each dot represents a population density of 2 for a block. If the block has a population density of less than 2, it is not represented. Population density is calculated by dividing the population of each block by the size of the block (acres).

Data Sources:  
Gulf Power DistGIS  
Florida Geographic Data Library  
US Census Bureau  
August 21, 2007

Census 2000 Florida Profile



Florida Public Service Commission  
Docket No. 070299-EI  
GULF POWER COMPANY  
Witness: Ed Battaglia  
Exhibit No. \_\_\_\_\_ (EJB-1)  
Schedule 3

Rule 25-6.0342 - Gulf Power Company Storm Hardening Plan

Activity	Docket No.	Actual/Estimated Utility Costs						Estimated Benefits to Utility Customers						Estimated Benefits to Third Party Attachers										
								Impact on Storm Restoration Costs			Impact on Storm Caused Outages - avoided CMI			Other Estimated Company Benefits			Impact on Storm Restoration Costs			Impact on Storm Caused Outages				
		2004	2005	2006	2007	2008	2009	2007	2008	2009	2007	2008	2009	2007	2008	2009	2007	2008	2009	2007	2008	2009		
(a) <b>Wooden Pole Inspections.</b>	060078-EI	\$288,109	\$988,971	\$595,146	\$830,000	\$850,000	\$850,000	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11
<b>Ten Storm Hardening Initiatives.</b>	060198-EI																							
(b) 1 A Three-Year Vegetation Management Cycle for Distribution Circuits		\$2,821,245	\$3,617,018	\$2,180,416	\$4,638,139	\$4,907,005	\$4,906,189	\$500,000	\$500,000	\$500,000	4,425,000	8,850,000	13,275,000	See Note 2	See Note 2	See Note 2	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11
(c) 2 An Audit of Joint-Use Attachment Agreements	See Note 6	\$0	\$0	\$0	\$384,000	\$420,000	\$460,000	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11
(d) 3 A Six-Year Transmission Structure Inspection Program		\$330,974	\$78,346	\$245,181	\$475,552	\$481,335	\$485,086	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 12	See Note 12	See Note 12	See Note 12	See Note 12	See Note 12	See Note 12	See Note 12
(e) 4 Hardening of Existing Transmission Structures		\$1,797,840	\$2,052,497	\$1,829,361	\$3,900,000	\$3,000,000	\$3,000,000	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 12	See Note 12	See Note 12	See Note 12	See Note 12	See Note 12	See Note 12	See Note 12
(f) 5 Transmission and Distribution GIS		\$0	\$0	\$0	\$75,000	\$75,000	\$75,000	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 2	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11
(g) 6 Post-Storm Data Collection and Forensic Analysis	See Note 5	\$0	\$0	\$0	\$205,000	\$100,000	\$100,000	0	0	See Note 5	See Note 7	See Note 7	See Note 7	See Note 2	See Note 2	See Note 2	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11
(h) 7 Collection of Detailed Outage Data Differentiating Between the Reliability Performance of Overhead and Underground Systems		\$0	\$0	\$0	\$0	\$0	\$0	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 2	See Note 2	See Note 2	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11
(i) 8 Increased Utility Coordination with Local Governments		\$0	\$0	\$0	\$0	\$0	\$0	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 2	See Note 2	See Note 2	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11
(j) 9 Collaborative Research on Effects of Hurricane Winds and Storm Surge		\$0	\$0	\$0	\$15,000	\$17,000	\$17,000	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 2	See Note 2	See Note 2	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11
(k) 10 A Natural Disaster Preparedness and Recovery Program		\$0	\$0	\$0	\$0	\$0	\$0	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 2	See Note 2	See Note 2	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11
<b>Compliance with National Electric Safety Code's adoption of Extreme Wind Loading Standards.</b>	070xxx-EI																							
(l) 1 New Distribution Facilities - incremental	See Note 8	0	0	0	\$30,400	\$121,500	\$121,500	\$611,891	\$611,891	\$611,891	35,975	35,975	35,975	See Note 2	See Note 2	See Note 2	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11
Base amount		\$4,583,494	\$4,995,443	\$5,594,281	\$4,558,770	\$4,152,510	\$4,145,850	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable
(m) 2 Major planned expansion, rebuild, or relocation of distribution facilities	See Note 8	0	0	0	\$25,900	\$103,500	\$103,500	\$510,241	\$510,241	\$510,241	30,646	30,646	30,646	See Note 2	See Note 2	See Note 2	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11
Base amount		\$2,802,490	\$3,884,056	\$4,930,651	\$2,159,000	\$3,978,000	\$4,108,000	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable	Not Applicable
(n) 3 Critical infrastructure and major thoroughfares	See Note 10	0	0	0	\$523,610	\$499,229	\$563,479	\$271,180	\$254,800	\$293,020	23,095	21,700	24,955	See Note 2	See Note 2	See Note 2	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11
Wind Monitors to provide needed wind data		0	0	0	\$43,000	\$36,000	\$45,000	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 2	See Note 2	See Note 2	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11
<b>Mitigating flood and storm surge damage to underground and supporting overhead facilities.</b>	070xxx-EI																							
(o) 1 Transmission	See Note 3																							
(p) 2 Distribution - piloted project incremental costs	See Note 4	\$0	\$71,680	\$446,000	\$181,000	\$100,000	\$100,000	See Note 4	See Note 4	See Note 4	See Note 4	See Note 4	See Note 4	See Note 4	See Note 4	See Note 4	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11
Distribution - use of SS equipment	See Note 9	\$993,555	\$1,057,308	\$1,380,338	\$1,143,733	\$1,143,733	\$1,143,733	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 7	See Note 4	See Note 4	See Note 4	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11	See Note 11
(q) <b>Placement of new and replacement distribution facilities to facilitate safe and efficient access for installation and maintenance.</b>	070xxx-EI																							
<b>TOTALS</b>		\$13,617,707	\$16,745,319	\$17,201,374	\$19,218,504	\$20,106,312	\$20,345,837	\$1,893,312	\$1,876,932	\$1,915,152	4,514,716	8,938,321	13,366,576											
SH Cost per customer using 2006 YE customers of 418,892		\$46 per customer																						

Notes:

- Gulf has always recognized that accessibility to distribution facilities is essential to safe and efficient maintenance and storm restoration. Since this activity is already integral to our construction practices, there is no added cost impact nor can these costs be determined. There is no incremental cost impact or benefits associated with this activity.
- Until the program is complete and a storm hits it is not possible to estimate benefits resulting from this activity.
- Gulf does not have underground transmission/substation facilities.
- Gulf recognized and piloted underground system storm hardening design changes in response to lessons learned from Ivan in 2004. Gulf has not determined a methodology at this time for determining the benefits of undergrounding in coastal areas as a storm hardening technique.
- Cost for 2007 includes setting up the computer code, the database, and testing. Post storm forensic data collection and analysis will initially increase the cost of the storm due to cost associated with collection and analysis of data. System storm hardening improvements identified through data analysis will not occur until improvements can be budgeted the year after the storm strikes and implemented during the year in which they are budgeted. This time lag for initiating system improvements will be approximately two years after a storm strike. Cost for Forensic data collection will vary greatly depending on the size of the storm and extent of storm damage.
- Gulf performs these audits every five years across the system, therefore no dollars are shown for 2004 to 2006.
- It is not possible to estimate benefits at this time.
- Transitioning to Grade B construction.
- Gulf has historically used stainless steel transformers within coastal areas which mitigates damage after a storm surge. Estimates for 07, 08, and 09 based on 3 year average of actuals.
- Applying Extreme Wind Loading to targeted projects.
- Estimates to be determined and provided by Third Party Attachers.
- There are no Third Party Attachers on transmission structures.

Florida Public Service Commission  
 Docket No. 070299-EI  
**GULF POWER COMPANY**  
 Witness: Ed Battaglia  
 Exhibit No. \_\_\_\_\_ (EJB-1)  
 Schedule 4

Florida Public Service Commission  
Docket No. 070299-EI  
GULF POWER COMPANY  
Witness: Ed Battaglia  
Exhibit No. \_\_\_\_ (EJB-1)  
Schedule 5



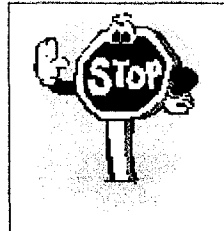
## Pole Loading Analysis

### Pole Loading Percentage

Pole Size  Grade B

Horizontal Loading

Vertical Loading  250C



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### Span Guy Strand Data

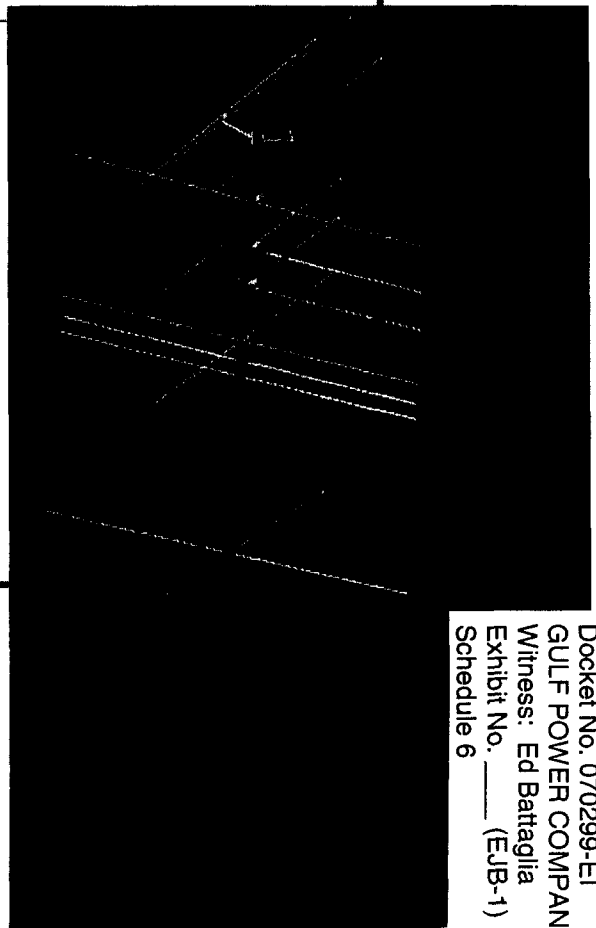
Span Number	Strand Size	Strand Tension	Attach Height	Span Length	Span Direction	Strand Strength	Strand Loading
3	3/8" UG	3,435	108"	373'	0°	10,350	33%
3	3/8" UG	2,178	150"	373'	0°	10,350	21%
3	3/8" UG	827	382"	373'	0°	10,350	8%

### Arm / Bracket Data

Arm/Bracket	Attach	Vert Loading	Horz Loading
18" Steel PTP	8"	5%	34%
26" 1Ø FG 2.0"	32"	26%	29%
26" 1Ø FG 2.0"	32"	26%	29%
Spool Rack	208"		

### Insulator Data

Insulator	Attach	Loading	Angle
15KV Pin	8"	72%	0°
15KV Pin	32"	72%	0°
15KV Pin	32"	72%	0°
15KV Dead End	90"	16%	0°



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 Schedule 6

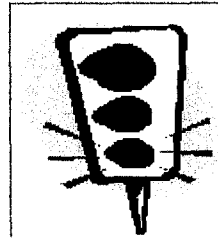
## Pole Loading Analysis

### Pole Loading Percentage

Pole Size  Grade B

Horizontal Loading  250C

Vertical Loading  250C



Print

Screen

Graphs

Close

### Guy Strand Data

Anchor Number	Strand Size	Strand Tension	Strand Strength	Attach Point	Lead Length	Guy Direction	Strand Loading	NESC Rule
1	3/8" UG	7,669	10,350	100"	20'	269°	74%	250C

### Span Guy Strand Data

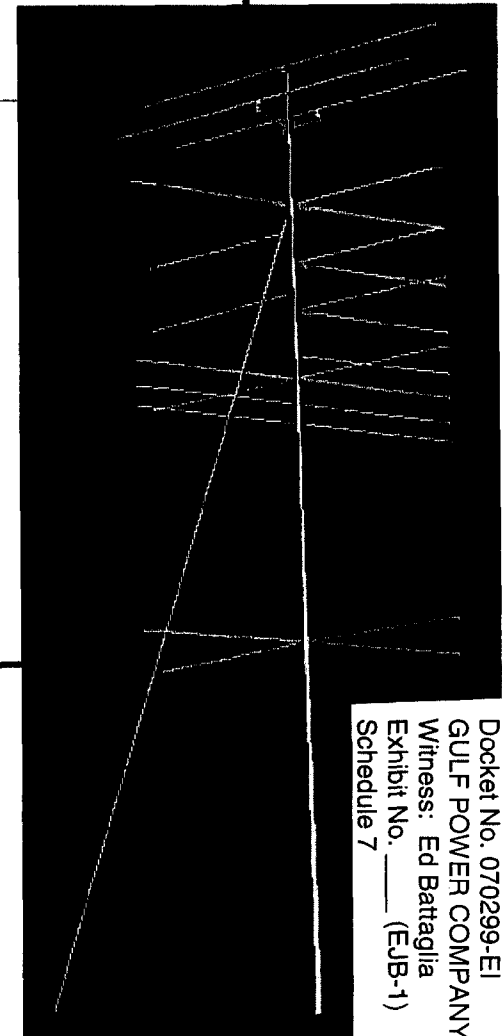
Span Number	Strand Size	Strand Tension	Attach Height	Span Length	Span Direction	Strand Strength	Strand Loading
3	3/8" UG	3,030	108"	166'	0°	10,350	29%
3	3/8" UG	1,558	150"	166'	0°	10,350	15%
3	3/8" UG	1,150	382"	166'	0°	10,350	11%
6	3/8" UG	3,949	192"	85'	90°	10,350	38%

### Anchor Data

Anchor Number	Rod Tension	Rod Strength	Rod Size	Anchor Strength	Soil Class	Anchor Type
1	7,669	58,000	1-1/4" Rod	8,000	Class - 7	10" Single Heli

### Arm / Bracket Data

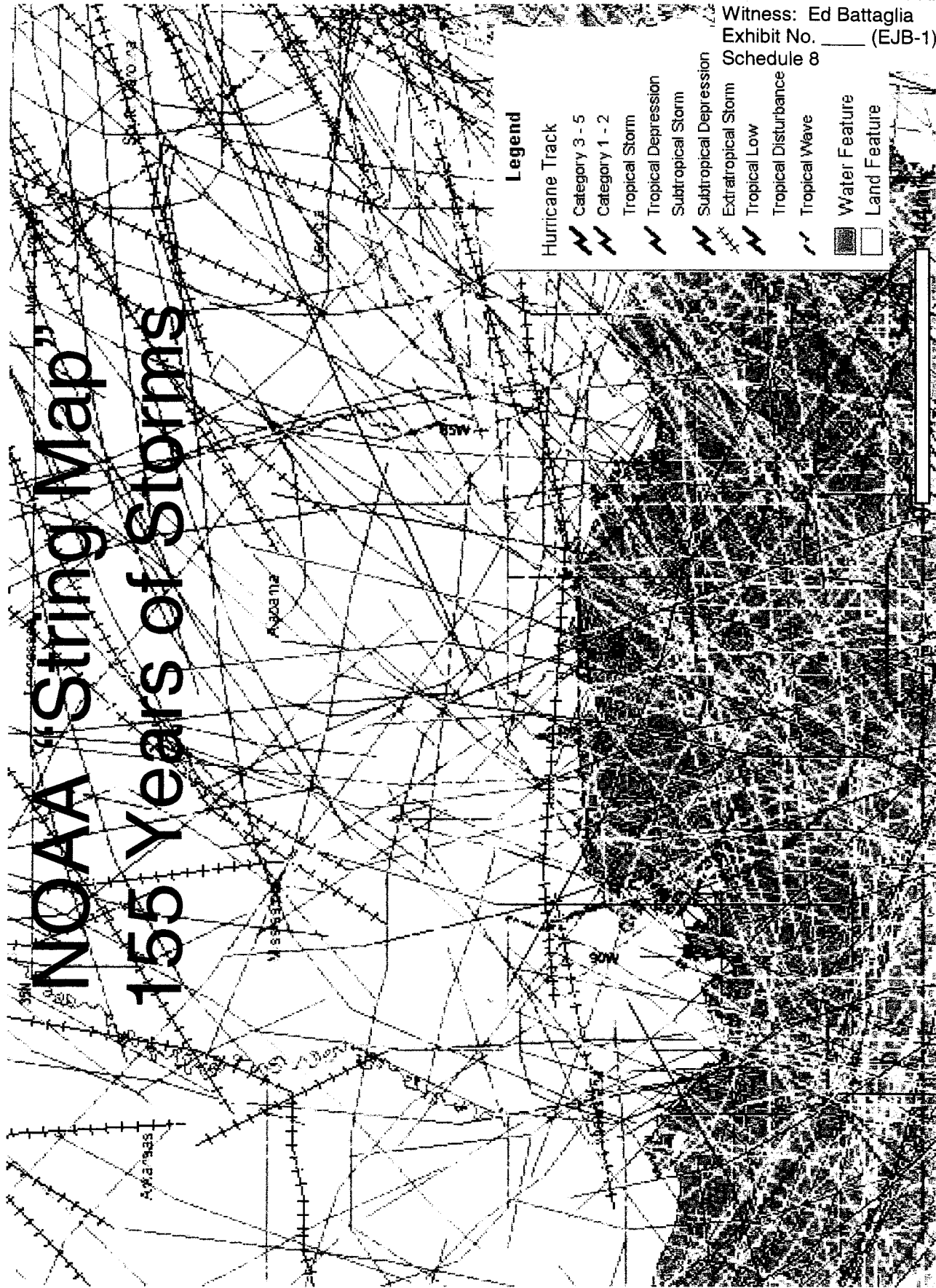
Arm/Bracket	Attach	Vert Loading	Horz Loading



Solution for example shown. In order to meet 140MPH. The modifications include the following:

- 1) set 2 additional poles to shorten the span to the north and the span to the south
- 2) add 1 additional anchor to the West.
- 3) add one span guy to the east and an anchor.

# NOAA "String Map" 155 Years of Storms



Florida Public Service Commission  
Docket No. 070299-EI  
GULF POWER COMPANY  
Witness: Ed Battaglia  
Exhibit No. \_\_\_\_ (EJB-1)  
Schedule 8



# Hurricane Direct Hits on NW Florida 1851 to 2006 Data Source NOAA

Area	CAT 1 Winds 74-94 mph	CAT 2 Winds 96-110 mph	CAT 3 Winds 111- 130 mph	CAT 4 Winds 131- 155 mph	CAT 5 Winds >155 mph	ALL	Major Hurricanes
NW Florida	27	16	12	0	0	55	12
Percentage of Total	49%	29%	22%	0%	0%	-	22%

**Summary of Extreme Wind Loading Projects by Year**

2007	District	Critical Load	Feeder ID	Total Main Miles	Estimated Cost
	Central	Hospital	8162	0.27	\$34,038
	Eastern	I-10 Crossings	Various	N.A.	\$52,000
	Central	I-10 Crossings	Various	N.A.	\$45,500
	Western	Sewage Plant	5912	0.37	\$46,645
	Western	Sewage Plant	7402	1.36	\$171,453
	Western	Fuel Depot	6522	1.38	\$173,974
<b>TOTAL 2007</b>					<b>\$523,610</b>
2008	District	Critical Load	Feeder ID	Total Main Miles	Estimated Cost
	Central	Hospital	9132	1.13	\$142,457
	Central	Fuel Depot	9252	2.83	\$356,772
<b>TOTAL 2008</b>					<b>\$499,229</b>
2009	District	Critical Load	Feeder ID	Total Main Miles	Estimated Cost
	Western	Hospital	7512 & 7522	1.06	\$133,633
	Central	Sewage Plant	9342	2.43	\$306,346
	Western	I-10 Crossings	Various	N.A.	\$123,500
<b>TOTAL 2009</b>					<b>\$563,479</b>
	<b>Company</b>	<b>Three Year Plan Totals</b>			<b>\$1,586,318</b>