

Voice Data Internet Wireless Entertainment

February 5, 2008

Re:

EMBARQ"

Embarq Mailstop: FLTLHO0102 1313 Blair Stone Rd Tallahassee, FL 32301 embarq.com

Ms. Ann Cole Office of Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

080082-TL

CMP	Denials by the North American Numbers Plan Administration for the Fort Myers Exchange
COM	Dear Ms. Cole:
CTR	
ECR	Enclosed for filing on behalf of Embarq Florida, Inc. (Embarq), is the original and seven copies of Embarq's redacted Petition for expedited Review of NXX-X Code Denial,
GCL	which we ask that you file in the captioned new docket.
OPC	a the standard continue of the attached contificate of
RCA	Copies are being served on the parties in this docket pursuant to the attached certificate of service.
SCR	To a second seco
SGA	If you have any questions regarding this electronic filing, please do not hesitate to call me at 850-599-1560.
SEC	
OTH	Sincerely,
	Shans metal

Docket No. \_\_\_\_\_\_, Petition for Expedited Review of Growth Code

Susan S. Masterton Senior Counsel

Enclosure

0922 FEB-5 %

Susan S. Masterton SENIOR COUNSEL

Voice: (850) 599-1560
Fax: (850) 878-0777
susan.masterton@embarq.com

# CERTIFICATE OF SERVICE DOCKET NO.

I HEREBY CERTIFY that a true and correct copy of the foregoing was served by U.S. Mail this 5<sup>th</sup> day of February, 2008 to the following:

Staff Counsel Florida Public Service Commission Division of Legal Services 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

NANPA Tom Foley, Relief Planner Eastern Region 820 Riverbend Blvd. Longwood, FL 32779-2327

Susan S. Masterton

Swas. mali

### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition for Expedited Review of Growth Code Denials by the North American Numbering

Plan Administration for the Fort Myers Exchange

Docket No. 080082-72

Date Filed: February 5, 2008

### PETITION FOR EXPEDITED REVIEW OF NXX-X CODE DENIAL

Embarq Florida, Inc. (Embarq), pursuant to 47 C.F.R § 52.15(g)(iv), Federal Communications Commission ("FCC") Order FCC 00-104, and Florida Public Service Commission ("Commission") Order No. PSC-01-1973-PCO-TL, petitions the Commission to review the Pooling Administrator's ("NeuStar") denial of Embarq's requests for additional numbering resources in the Fort Myers Exchange. In support of this petition, Embarq states:

# **PARTIES**

- 1. Embarq is an incumbent local exchange company ("ILEC") regulated by the Commission and authorized to provide local exchange telecommunications and intraLATA toll telecommunications in the State of Florida.
- 2. NeuStar is an independent non-governmental entity, which is responsible for administering and managing the numbering resources in pooling areas. See 47 C.F.R § 52.20(d)

## **JURISDICTION**

3. The Commission has jurisdiction of this matter pursuant to the Industry Numbering Committee's (INC) Number Pooling Guidelines Sections 3.7 and 12(c). This provision provides that a carrier may challenge NeuStar's decision to deny numbering resources to the appropriate regulatory authority.

DOCUMENT NUMBER - DATE

# **BACKGROUND AND REQUEST FOR RELIEF**

- 4. On March 31, 2000, the FCC issued Order No. 00-104 ("FCC 00-104" or the "Order") in the Numbering Resource Optimization docket (Docket No. 99-200). The goal of FCC 00-104 was to implement uniform standards governing requests for telephone numbering resources in order to increase efficiency in the use of telephone numbers and to avoid further exhaustion of telephone numbers under the NANP.
- Among other things, FCC 00-104 adopted a revised standard for assessing a 5. carrier's need for numbering resources by requiring rate center based utilization rates to be reported to NANPA. FCC Order at § 105. The FCC further required that, to qualify for access to new numbering resources, applicants must establish that existing numbering inventory within the applicant's rate center will be exhausted within six months of the application. Prior to the ruling, the Central Office Code Assignment Guidelines, used by the industry and NANPA to make code assignments, required the applicant's existing number inventory within the applicant's serving switch to exhaust within a specific months-toexhaust ("MTE") of the code application in order for a code to be assigned or for the carrier to prove that it was unable to meet a specific customer's request with its current inventory of numbers. The FCC stated that the shift to a "rate center" basis for determining the need for new numbering resources was intended to "more accurately reflect how numbering resources are assigned" and to allow "carriers to obtain numbering resources in response to specific customer demands." FCC Order at ¶ 105.

- 6. On December 29, 2000, the FCC also released FCC 00-429, which reaffirmed FCC 00-104 and required carriers to also meet a 60 percent initial utilization threshold. FCC 00-429 at ¶ 26. Based on these two FCC orders, carriers are required to meet six MTE criteria as well as a utilization threshold on a rate center/exchange basis in order to be granted additional numbering resources. Id. At ¶ 29.
- 7. In FCC 00-104, the FCC directed the industry and the Pooling Administrator to comply with the INC Pooling Guidelines. FCC 11-104 ¶ 183. Pursuant to the INC Guidelines, in order to obtain thousand-block allocations, the carrier must demonstrate that its existing numbering resources for the rate center will exhaust within six (6) months and also have a utilization of 75 percent for the specific rate center. See INC Guidelines Section 4.3 (c) [THOUSANDS-BLOCK NUMBER (NXX-X) POOLING ADMINISTRATION GUIDELINES (TBPAG) dated May 20, 2005] and Appendix 3. These requirements are known as the six (6) months-to-exhaust ("MTE") and utilization threshold.
- 8. Embarq has utilized mechanisms such as number pooling to manage its numbering resources in the most efficient manner. However, Embarq is required in this instance to petition the Commission for relief.
- 9. On May 25, 2001, BellSouth petitioned the Commission to develop an expedited process to review NANPA's denial of a request for additional numbering resources to minimize the delay carriers experience in attempting to challenge a denial by NANPA. As a result of BellSouth's Petition and the Commission's efforts to make numbering resources available to carriers, the

- commission issued Order No. PSC-01-1973-PCO-TL setting forth an expedited code denial process. On March 15, 2002, the Commission issued Order No. PSC-02-0352-PAA-TL adopting the same expedited code denial process for pooling areas.
- 10. The Fort Myers Exchange consists of eight (8) central offices and eight (8) switching entities that utilizes numbering resources: Alva (ALBAFLXARS1), Cypress Lake (CYLKFLXADS0), Regional Airport (CYLKFLXBRS0), Fort Myers (FTMYFLXADS0), East Fort Myers (FLTYFLXBRS0), South Fort Myers (FTMYFLXCDS2), Cypress Lake Iona/Punta Rassa (IONAFLXARS0), Cypress Lake San Carlos Park (SCPKFLXARS0).
- 11. On February 4, 2008 Embarq Florida requested additional numbering resources from NeuStar for the Fort Myers exchange. See Attachment 1. Specifically, in order to meet the telephone number needs of one of its customers, Embarq requested 1,200 new consecutive DID numbers in the Fort Myers (FTMYFLXADS0) wire center. Embarq cannot currently meet this request given the inventory of numbers available at this time in this switch.
- 12. At the time of the code request, the Fort Myers exchange had a MTE of much longer than six (6) months and a utilization of 78%. On a switch basis, the Ft. Myers Switch (FTMYFLXADS0) has an MTE of much longer than six (6) months and utilization of 78%. There are no blocks of un-assigned numbers large enough to meet the request of this customer in this switch.
- 13. On February 4, 2008, NeuStar denied Embarq's request for additional numbering resources because Embarq had not met the utilization criteria, notwithstanding the fact that Embarq's Ft. Myers switch is at 78% utilization

- and does not have available blocks of numbers in sufficient quantity to meet the customer's requirements. See Attachment 1.
- 14. Embarq's request for additional numbering resources to meet this customer's requirement in the Fort Myers Exchange would not materially impact exhaustion of available numbers in the 239 area code.
- 15. As discussed above, both the FCC Order and INC guidelines provided hat state regulatory authorities have the power and authority to review NANPA's decision to deny a request for numbering resources. See INC Number Pooling Guidelines Sections 3.7 and 11.1(c).
- 16. Under earlier procedures used by NANPA, waivers or exceptions were granted when customer hardships could be demonstrated or when the service provider's inventory did not have a block of sequential numbers large enough to meet the customer's specific request. Under existing procedures, NeuStar and NANPA look at the MTE criteria and utilization threshold for the rate center and allow exceptions. The current process is arbitrary and may result in (1) decisions contrary to the public interest and welfare of consumers in the State of Florida; and (2) decisions that do not necessarily promote the efficient use of telephone numbers.
- 17. Embarq's inability to provide this customer with the requested blocks of numbers prevents Embarq from providing the quality of service this customer desires and expects.
- 18. This Commission has previously received similar requests from numerous carriers, both ILECs and CLECS in which the carriers have asked the PSC to

overrule a decision of NANPA and NeuStar. The Commission has granted

these requests.

19. Embarq requests that the Commission reverse NeuStar's decision to

withhold numbering resources from Embarq on the following grounds:

(a.) NeuStar's denial of numbering resources to Embarq interferes with

Embarq's ability to service its customers within the State of Florida.

(b.) As a result of NeuStar's denial of Embarq's request for additional

numbering resources, Embarq will be unable to provide

telecommunications services to its customers as required under Florida

law.

WHEREFORE, Embarq Florida, Inc. requests:

1. The Commission review the decision of NeuStar to deny

Embarg's request for additional numbering resources for the Fort

Myers exchange, and

2. The Commission directs NeuStar to provide the requested

numbering resources for the Fort Myers exchange as discussed

above.

Respectfully submitted this 5<sup>th</sup> day of February, 2008.

Susan S. Masterton for.

Counsel for Embarq Florida, Inc.

P.O. Box 2214

Tallahassee, FL 32316-2214

850-599-1560

# Appendix 3 - Modified August 6, 2001

# MONTHS TO EXHAUST and UTILIZATION CERTIFICATION WORKSHEET – TN Level <sup>1</sup> (Thousands-Block Number Pooling Growth Block Request)

lame of Block Applicant:EMB/ ist all Codes NPA(s)-NXXs and Block												
• •				Telephon						No.:	•	
itle: -Mail				•						•		
Available Numbers: Assigned Numbers: Total Numbering Resources:	<b>-</b>			·								
<ul> <li>Quantity of numbers activated in the List excluded Code(s) or Block(s)</li> </ul>				rom the Ut	ilization c	alculation:		<u> </u>				
	Month #1	Month #2	Month #3	Month #4	Month #5	Month #6	Month #7	Month #8	Month #9	Month #10	Month #11	Month #12
. Growth History – Previous ( months <sup>2</sup>	6											
Forecast Next 12 months <sup>3</sup>												
Average Monthly Forecast (Sum of mont	ths #1-6 (Part I	F above) div	ided by 6): 🗹									
		Numbe		for Assignme Monthly For		mers (A)		= .	_797			
d. Months to Exhaust4			lumbare (R).	- Excluded N			*100	=	_78%			
Months to Exhaust <sup>4</sup> Utilization <sup>5</sup>				(C) — Exclud	led Number	s (D)						

<sup>3</sup> Forecast of TNs needed in each following month, starting with the most recent month as Month #1.

<sup>4</sup> To be assigned an additional thousands-block (NXX-X) for growth, "Months to Exhaust" must be less than or equal to 6 months. (FCC 00-104, § 52.15 (g) (3) (iii)).

<sup>&</sup>lt;sup>5</sup> Newly acquired numbers may be excluded from the Utilization calculation (FCC 00104, section 52.15 (g)(3)(ii))

Resource Request Information

Page 1 of 1

Pooling Admir	nistration System
☑ Terry.Woodford@embarq.com (SP)	Sign Out
Reques	t Resources
State	FLORIDA
	239
	FORT MYERS W 10341-EMBARQ FLORIDA, INC. UNITED 18
	Application for Individual Blocks
Quantity of Blocks Requested	2
NOTE: If you are selecting a Rate Center that is moving to the request to the new NPA once the mandatory dis	a new NPA due to a split, PAS will automatically migrate
	•
	•
	ı

Page 1 of 3

Screen One - PAS

P	'ooling Administ	ration System	
Terry.Woodford@embarq.com (SP)			Sign Out
Invalid Block Effective Dat	e:For expedited ord	er, effective date is too ear	ly.
		elp desk at 866-NeuPool fo	
	Part 1A		
Type of Application :	New		and hit fill the same to the deliver to the same appropriate group and proper to the same that the
1.1 Contact Information :	ayddigdigan canini ringilla gwygaga et thiae fifth faith o gwyg gwyg blytai far ac ac gwyg blytai faith ac ac a	**************************************	ade factor and residue for an emphasis read that de de factor de bad ad the resident de bad and the research d
	N	ote: If any of the contact info is incorrect,	edit your user profile.
Block Applicant:			
, ,	EMBARQ FLORIDA, INC.	UNITED	
	6500 Sprint Parkway Overland Park		•
State:			
	88251		
Contact Name	Mrs Terry D Woodford		
	555 Lake Border Dr		
	Apopka 32703		State FL
Telephone	(407) 889-1861		Fax (407) 884- 1992
E-mali	terry.woodford@embarq.	com	
Peoling Administrator li:			
• • • • • • • • • • • • • • • • • • • •	Ms Dara Sodano		
	1800 Sutter St. Ste. 780		State D.A
-	Concord 94520		State CA
·	(925) 363-8730		Fex (925) 363-
	dara.sodano@neustar.bl	Z	7697
1.2 General Information			न के विकास महाना राज्यकार की
The second secon		स्य एक स्थापन सम्बद्धीय स्थापन करूर में इका जा कर कर की विकेश हैं <sup>का</sup> छहा है जो की के लिए हैं की की विकेश की की की की की की हैं की	
LRN Needed <sup>III</sup>	No		
NPA	239	LATA * 939	
OCN M*	0341-EMBARQ FLORIDA, INC. UNITED		
Parent Company OCN *	0341		
Number of Thousands-Blocks Requested	2		
Switch Identification (Switching Identity/POI) V*		City or Wire Center Name FORT MY	ERS
	FORT MYERS	Rate Center Sub Zone 02	
1.3 Dates			

Screen One - PAS

Page 2 of 3

Date of Application vii Monday, February 4, 2008 4 Mar 2008 Requested Block Effective Date vill Request Expedited Treatment @ Yes C No 1.4 Type of Service Provider Requesting the Thousands-Block a) Type of Service Provider \* Incumbent Local Exchange Carrier (ILEC) b) Primary type of service Blocks to be Wireline used for \* c) Thousands-Block(s) (NPA-NXX-X) assignment preference Click here to see the available blocks in the pool. NOTE: The blocks available list shows blocks that are available at the time a request is submitted. These same blocks may not be available at the time the request is processed. Therefore, it is recommended that you provide additional block preferences in the event those blocks are not available. Delete d) Thousands-Block(s) (NPA-NXX-X) that are 355 undesirable for this assignment, if any e) If requesting a code for LRN purposes, indicate which block(s) you will be keeping (the remainder of the blocks will be given to the pool) 1.5 Type of Request Initial block for rate center O Yes Growth block for rate center @ Yes Change block N/A Disconnect black N/A Remarks ! is requesting a range of 1200 consecutive DID numbers. We do not have a consecutive range in our inventory to meet this request. Please expedite. If this request is denied, please begin the appeal process. The customer contact is contact number

Screen One - PAS Page 3 of 3

hereby certify that the above information requesting an NXX-X block is true and accurate to the best of my knowledge and that this application has been prepared in accordance with the Thousands-Block (NXX-X) Pooling Administration Guidelines (ATIS-0300066)

# Rochiner Hornes

#### Instructions for filling out each Section of the Part 1A form:

Section 1.1 Contact information requires that Service Providers supply under "Block Applicant" the company name, company headquarters address, a contact within the company, an address where the contact person may be reached, in addition to the correct phone, fax, and e-mail address. The Pooling Administrator section also requires the Service Provider to fill in the Pooling Administrator's name, address, phone, fax and e-mail.

Section 1.2 Service Providers who need a thousands-block assignment or for an Location Routing Number (LRN) are required to fill in this section. If needed for an LRN, a CO Code Application needs to also be submitted to the PA. The Service Provider should supply the Numbering Plan Area (NPA); the Local Access Transport Area (LATA), which is a three-digit number that can be found in the Telcordia<sup>TM</sup> LERG<sup>TM</sup> Routing Guide. The Operating Company Number (OCN) assigned to the service provider and the OCN its parent company. An OCN is a four-character eiphanumeric assigned by Telcordia<sup>TM</sup> Routing Administration (TRA). In addition, the number of thousands-blocks requested should be supplied. The Switch identification as well as the city or wire center name, rate center, rate center sub zone, homing tandem and CLLi <sup>TM</sup> tandem of the facilities based provider <sup>IX</sup>. Explanations of these terms may be found in the footnotes.

Section 1.3 The date the Service Provider completes the application should be entered in this section, as well as the Effective Date of the requested thousands-block.

Section 1.4 Service Providers should indicate their type, e.g., local exchange carrier, competitive local exchange carrier, interexchange carrier, CMRS. The also indicate the primary type of business in which the numbering resource is to be used. Service Providers also may indicate their preference for a particular thousands-block, e.g., 321-9XXX, or indicate any thousands-blocks that may be undesirable, e.g., 321-6XXX.

Section 1.5 Service Providers indicate the type of request. Initial requests are for first applications for thousands-blocks in a rate center, growth for additional thousands-blocks in a rate center in which the applicant already has numbering resources, and provide the required evidence as ordered by the FCC.

The thousands-block applicant certifies veracity of this form by signing their name, and providing their title and date.

#### Foot Notes:

- Identify type of and reason for change(s) in Section 1.5.
- The Pool Administrator is available to assist in completing these forms.
- III A CO Code application will also need to be submitted to the PA.
- <sup>iv</sup> Operating Company Number (OCN) assignments must uniquely identify the applicant. Relative to CO Code assignments, NECA-assigned Company Codes may be used as OCNs. Companies with no prior CO Code or Company Code assignments should contact NECA (800 524-1020) to be assigned a Company Code(s). Since multiple OCNs and/or Company Codes may be associated with a given company, companies with prior assignments should direct questions regarding appropriate OCN usage to (TRA) (732-699-6700).
- <sup>v</sup> This is an eleven-character descriptor of the switch provided by the owning entity for the purpose of routing calls. This is the 11 character CLLI<sup>TM</sup> code of the switch /POI.
- vi Rate Center name must be a tariffed Rate Center.
- vil Acknowledgment and Indication of disposition of this application will be provided to applicant within seven calendar days from the date of receipt of this application. An incomplete form may result in delays in processing this request.
- VIII Please ensure that the NPA-NXX of the LRN to be associated with this block(s) is/will be active in the network prior to the effective date of the block(s).
- ix Telcordia, LERG Routing Guide, and CLLI are trademarks of Telcordia Technologies, inc.

MTE

Page 1 of 2

Pooling Admi	inistration Sy	stem	
<b>a</b> Terry.Woodford@embarq.∞m (SP)			Sign Out
Months to Exhaust and Utilizati	on Certification Work	sheet - TN Level <sup>1</sup>	
OCN 0341	y, February 4, 2008		
Company Name EMBAR		ITED	
Rate Center FORT N List all Codes NPA(s)-NXXs and Blocks NPA(s)-	NYERS		
NXX-X(8)			
239-226,334,335,336,337,338,339,343,34	4,461,476,477,479		
			÷15
, p	**************************************		
Name of Block Applicant Mrs Ter	•	•	
Title <b>Engine</b> Telephone Number ( <b>407) 88</b>			
Fax Number (407) 88			
· ·	oodford@embarq.cor	n	
A. Available Numbers *			
B. Assigned Numbers *			
C. Total Numbering Resources *			
The contract of the contract o			
D. Quantity of numbers activated in the past 90 days and excluded from the Utilization calculation *	Al-Ministructure, april and also high the additional rights being all objects and a first superior to the second state of the		
List excluded Code(s) or Block(s)			N
		•	
i '			
			time of
5 Open to 1 Harrison Branch and Open to 2 open			
E. Growth History - Previous 6 months <sup>2</sup> •		A CONTRACTOR OF THE CONTRACTOR	
Month 1	Month 2		
Month 3	Month 4		
Month 5	Month 6		
F. Forecast - Next 12 months <sup>3</sup> *		Transmission of the Park of th	
Month 1	Month 2		
II II	11	II	11

**MTE** 

Page 2 of 2

Month 3		Month 4	
Month 5	Competitive and a second and a second and a second	Month 6	
Month 7		Month 8	
Month 9		Month 10	
Month 11		Month 12	

G. Average Monthly Forecast (Sum of months # 1-8 (Part F above ) divided by 6)

93.000

H. Months to Exhaust 4 (Numbers Available for Assignment to customers (A) / Average Monthly Forecast (G))

Block Requested

A. Available Numbers

H. Months to Exhaust 291.323

1 2

302.075

I. Utilization<sup>5</sup>(Assigned Numbers (B)) / (Total Numbering Resources (C) - Excluded Numbers (D)) \* 100

77.609

Explanation

is requesting a range of 1200 consecutive DID numbers. We do not have a consecutive range in our inventory to meet this

<sup>1</sup>A copy of this worksheet is required to be submitted to the Pooling Administrator when requesting additional numbering resources in a rate center. For auditing purposes, the applicant must retain a copy of this document. <sup>2</sup>Net change in TNs no longer available for assignment in each previous month, starting with the most distant month as Month #1, and Month #6 as the current month.

<sup>3</sup>Forecast of TNs needed in each following month, starting with the most recent month as Month #1.

<sup>4</sup>To be assigned an additional thousands-block (NXX-X) for growth, "Months to Exhaust" must be less than or equal to 6 months. (FCC 00-104, ý 52.15 (g)(3)(III)).

<sup>5</sup>Newly acquired numbers may be excluded from the Utilization calculation (FCC 00104, section 52.15 (g)(3)(ii))

III ETOMOETOMOTOTOMO TOTOTOMO TOTOTOMO

MTE Page 1 of 1

# **Pooling Administration System**

Terry.Woodford@embarq.com (SP)

Sign Out

# Months to Exhaust and Utilization Certification Worksheet - TN Level (Continued)

You have requested more blocks than you will exhaust in six months.

# Select One Option and Submit

- @ Return to the Months To Exhaust Form
- O Discard all the information provided for the request and start with a fresh Part 1A
- State Walver Option

