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Hublic Service Commission

CAPITAL CIRCLE OFFICE CENTER • 2540 SHUMARD OAK BOULEVARD TALLAHASSEE, FLORIDA 32399-0850

-M-E-M-O-R-A-N-D-U-M-

DATE:

August 13, 2008

Tampa, FL 33601-3239

TO:

James E. Breman, Senior Analyst - PSC. Division of Economic Regulation

FROM:

Denise N. Vandiver, Chief of Auditing, Division of Regulatory Compliance

RE:

Docket No. 080009-EI; Company Name: Progress Energy Florida, Inc.;

Company Code: E1801; Audit Purpose: Nuclear Cost Recovery Clause for Levy Plant, Pre-Construction Costs; Audit Control No: 08-087-2-1; Record #

5791

Attached is a redacted audit report for the utility stated above. This includes the redactions made by the company in its formal request for confidentiality filed August 7, 2008. I am distributing this redacted report to the same people who received the initial report.

Attachment

CC: Division of Regulatory Compliance (Salak, Mailhot, Harvey, Small, District Offices, File Folder) Office of Commission Clerk (2) General Counsel Office of Public Counsel Mr. Paul Lewis, Jr. Progress Energy Florida, Inc. 106 E. College Ave., Suite 800 COM Tallahassee, FL 32301-7740 ECR GCL Mr. John T. Burnett OPC Progress Energy Services Co., LLC RCP P.O. Box 14042 SSC St. Petersburg, FL 33733-4042 **SGA** Carlton Fields Law Firm ADM CLK Name J. Michael Watts/Diane M. Tripplett P.O. Box 3239

DOCUMENT NUMBER-DATE

07198 AUG 138

FPSC-COMMISSION CLERK



FLORIDA PUBLIC SERVICE COMMISSION

DIVISION OF REGULATORY COMPLIANCE & CONSUMER ASSISTANCE BUREAU OF AUDITING

Tampa District Office

PROGRESS ENERGY FLORIDA, INC.

NUCLEAR COST RECOVERY CLAUSE

LEVY COUNTY UNITS 1 & 2 PRE-CONSTRUCTION COST

AS OF DECEMBER 31, 2007

DOCKET NO. 080009-EI AUDIT CONTROL NO. 08-087-2-1

Jeffery A. Small, Audit Manager

Joseph W. Rohrbacher, District Supervisor

DOCUMENT NUMBER-DATE

07198 AUG 138

FPSC-COMMISSION CLERK

TABLE OF CONTENTS

AUDIT	UR'S REPORT	PAGE
I. PU	RPOSE	2
II. OB	JECTIVES AND PROCEDURES	3
III. FIN	DINGS	
. 1.	LAND AND LAND RIGHTS	5
IV. EXH	HIBITS ¹	
1.	2007 SCHEDULE T-1 - RETAIL REVENUE REQUIREMENT	9
2.	2007 SCHEDULE T-3 - CONSTRUCTION CARRYING COST	10
3.	2007 SCHEDULE T-3A - DEFERRED TAX CARRYING COST	11
4.	2007 SCHEDULE T-3B - CONSTRUCTION PERIOD INTEREST	12
5.	2007 SCHEDULE T-6 - MONTHLY EXPENDITURES	13

¹ Schedules included in the company's filing that did not contain information reviewed by the audit staff is not incorporated in this report.

DIVISION OF REGULATORY COMPLIANCE & CONSUMER ASSISTANCE AUDITOR'S REPORT

JULY 17, 2008

TO: FLORIDA PUBLIC SERVICE COMMISSION AND OTHER INTERESTED PARTIES

We have performed the procedures described later in this report to meet the agreed upon objectives set forth by the Division of Economic Regulation in its audit service request dated March 27, 2008. We have applied these procedures to the attached schedules prepared by Progress Energy Florida, Inc. in support of its 2007 filings for Nuclear Cost Recovery Clause relief in Docket No. 080009-EI.

This audit was performed following general standards and field work standards found in the AICPA Statements on Standards for Attestation Engagements. This report is based on agreed upon procedures which are only for internal Commission use.

OBJECTIVES AND PROCEDURES

GENERAL

To verify that the company's 2007 Nuclear Cost Recovery Clause (NCRC) filings in Docket No. 080009-El are consistent and in compliance with Section 366.93, F.S. and Chapter 25-6.0423, F.A.C.

SPECIFIC

- Objective: Verify that the company's filing is properly recorded on its books and records according to the Code of Federal Regulations (CFR) Uniform System of Accounts. (USoA)
 - Procedures: We reconciled the company's filing to the general ledger and verified that the costs incurred were posted to the proper USoA account.
- Objective: Verify that Schedule T-1 is accurately calculated and that it includes the
 correct balances from the supporting schedules of the company's 2007 NCRC filing.
 Procedures: We reconciled and recalculated a sample of the monthly revenue
 requirement accruals displayed on Schedule T-1 to the supporting schedules in the
 company's 2007 NCRC filing.
- 3. Objective: Verify that the carrying cost amounts displayed on Schedule T-3, which rolls forward to Schedule T-1, are accurately calculated and that they include the correct balances from the supporting schedules of the company's 2007 NCRC filing. Procedures: We reconciled and recalculated a sample of the carrying cost accruals displayed on Schedule T-3 to the supporting schedules in the company's 2007 NCRC filing. We recalculated a sample of the Allowance for Funds Used During Construction (AFUDC) balances displayed as Other Adjustments in the filing and reconciled the rates applied by the company to its approved AFUDC rates in Order No. PSC-05-0945-FOF-EI, issued September 28, 2005.
- 4. Objective: Verify that the Deferred Tax Return Requirement amount displayed on Schedule T-3A, which rolls forward to Schedule T-1, is accurately calculated and that it includes the correct balances from the supporting schedules of the company's 2007 NCRC filing.
 - *Procedures:* We reconciled and recalculated a sample of the monthly deferred tax carrying cost accruals displayed on Schedule T-3A to the supporting schedules in the company's 2007 NCRC filing. We recalculated a sample of the monthly carrying cost balances for deferred tax assets based on the equity and debt components established in Order No. PSC-05-0945-FOF-EI.
- Objective: Verify that the Construction Period Interest (CPI) amount displayed on Schedule T-3B, which rolls forward to Schedule T-3A, is accurately calculated and that it includes the correct balances from the supporting schedules of the company's 2007 NCRC filing.

Procedures: We reconciled and recalculated a sample of the monthly CPI accruats displayed on Schedule T-3B to the supporting schedules in the company's 2007 NCRC filing. We recalculated the company's CPI rate and reconciled the component balances to the company's general ledger.

6. Objective: Verify that the jurisdictional nuclear construction amounts, displayed on Schedule T-6 of the company's 2007 filing, which rolls forward to Schedule T-3, are accurately calculated and are supported by original source documentation. Procedures: We recalculated a sample of monthly jurisdictional nuclear construction expenditures displayed on Schedule T-6 of the company's 2007 NCRC filing. We sampled and verified the construction and transmission cost expenditures and traced the invoiced amounts to supporting documentation. We reconciled the jurisdictional factors applied by the company to the eligible carrying cost to the factors approved in Order No. PSC-06-0972-FOF-EI, issued November 22, 2006, in Docket No. 060007-EI. Audit Finding No. 1 discusses our analysis and discloses additional information concerning the company's balances for generation, transmission and future use land.

AUDIT FINDING NO. 1

SUBJECT: LAND AND LAND RIGHTS

AUDIT ANALYSIS: The company's filing and general ledger include the following balances for land and land rights for the Levy Units 1 and 2 nuclear plant projects.

Acct No.	Project No.	Description	Land Cost	Other Cost	Total Land
1071000	20059051	Land - Generation	\$52,008,983	\$521,276	\$52,530,259
1071000	20064886	Land - Transmission	8,930,645	10,780	8,941,425
1071000	20065752	Land - Held for Future Use	27,667,950	0	27,667,950
Total Land	j		\$88,607,578	\$532,056	\$89,139,634

The "Other Cost" balances above include company cost outside of the closing process related to the land purchased.

The company's calculations of the above future use and transmission use land balances are displayed below.

Land Purchases	Amount	Acres	Price/Acre
Rayonier land price	\$46,579,500	3,105.00	\$15,000
Closing cost	<u>1,617,172</u>		
Totals	\$48,196,672		
Lybass land price	\$39,084,959	2,159.00	\$18,103
Closing cost	1,325,947	4,100,00	φ.ο,
Totals	\$40,410,906		
rotato	\$ 10, 7,0,000		
		Total	Used/Useful
Lybass purchase	Land Use	Percent	Percent
Generation	94.08	4.36%	29.92%
Transmission	220.39	10.21%	<u>70.08%</u>
Future Use	<u>1,844.53</u>	<u>85.43%</u>	
Totals	2,159.00	100.00%	100.00%
Future Use	Amount	•	
Fair market value	\$15,000	•	•
Future use acreage	<u> 1,844.53</u>		
Total Future Use Value	\$27,667,950		
Transmission Use	Amount		
Total Lybass Cost	\$40,410,906		
Future Use Value	27,667,950		
Remaining Value	\$12,742,956		
Transmission Percent	70.08%		
Total Transmission Value	\$8.930.645		
	+-,,- · -		

(Small differences are attributed to rounding errors)

The company cited 18 CFR 101, Electric Plant Instruction 7G as justification and support for its valuation and allocation methodology.

When the purchase of land for electric operations requires the purchase of more land than needed for such purposes, the charge to the specific land account shall be based

upon the cost of the land purchased, less the fair market value of that portion of the land which is not to be used in electric operations.

The company asserts that the purchase price it paid for the Lybass property was above its fair market value (FMV) because the sale was influenced by the previous purchase of the Rayonier property. The company therefore used the \$15,000 per acre price of the Rayonier purchase as the FMV multiplier to determine the land held for future use balance of \$27,667,950. The remaining Lybass purchase price of \$12,742,956 was allocated between the generation and transmission land accounts based on percentage of estimated use. The remaining purchase price includes 100 percent of the closing cost.

Other applicable CFR citations include 18 CFR 101, Definitions 9 and 23.

Cost means the amount of money actually paid for property or services.

Original cost, as applied to electric plant, means the cost of such property to the person first devoting it to public service.

A first alternative valuation method would use \$18,103, the actual FMV per acre purchase price of the Lybass property, to determine the future use land balance. The Lybass property contains the entire land area that is designated by the company for future use and the valuation method is supported by all three of the CFR citations referenced above. The following reflects our calculated generation, transmission and future use land balances.

Description	Land Cost	Other Cost	Total Land
Land - Generation	\$50,296,511	\$521,276	\$50,817,787
Land - Transmission	4,919,043	10,780	4,929,823
Land - Held for Future Use	<u>33,392,024</u>	<u>0</u>	33,392,024
Total Land	\$88,607,578	\$532,056	\$89,139,634

Future Use	Amount
Fair market value	\$18,103
Future use acreage	<u>1,844.53</u>
Total Future Use Value	\$33,392,024
Transmission Use	Amount
Total Lybass Cost	\$40,410,906
Future Use Value	<u>33,392,024</u>
Remaining Value	\$7,018,882
Transmission Percent	<u>70.08%</u>
Total Transmission Value	\$4,919,043

(Small differences are attributed to rounding errors)

A second alternative valuation method would use \$16,274, the average FMV per acre purchase price of both the Rayonier and Lybass properties, to determine the future use land balance. This method would treat the entire land purchase as one transaction, which is the ultimate use for the two parcels of land purchased. The following reflects

our calculated generation, transmission and future use land balances.

Description Land - Generation	<u>Land Cost</u> \$51,306,150	Other Cost \$521,276	<u>Total Land</u> \$51,827,426
Land - Transmission	7,284,204	10,780	7,294,984
Land - Held for Future Use	<u>30,017,224</u>	<u>0</u>	<u>30,017,224</u>
Total Land	\$88,607,578	\$532,056	\$89,139,634
Land Purchases	Amount	Acres	Price/Acre
Rayonier land cost	\$46,579,500	3,105.00	\$15,000
Closing cost	<u>1,617,172</u>		, , , , , , , , , , , , , , , , , , , ,
Totals 🗼	\$48,196,672		
Lybass land cost	\$39,084,959	2,159.00	\$18,103
Closing cost	<u>1,325,947</u>		
Totals	\$40,410,906		
Combined land cost	\$85,664,459	5,264.00	\$16,274
Closing cost	2,943,119		. ,
Totals	\$88,607,578		
•		Total	Used/Useful
Lybass Site	Land Use	Percent	Percent
Generation	94.08	4.36%	29.92%
Transmission	220.39	10.21%	<u>70.08%</u>
Future Use	<u>1,844.53</u>	<u>85.43%</u>	
Totals	2,159.00	100.00%	100.00%
Future Use	Amount		
Fair market value	\$16,274		
Future use acreage	<u>1,844.53</u>		
Total Future Use Value	\$30,017,224		
Transmission Use	Amount	•	
Total Lybass Cost	\$40,410,906		
Future Use Value	30,017,224		
Remaining Value	\$10,393,682		
Transmission Percent	70.08%		
Total Transmission Value	\$7,284,204		

(Small differences are attributed to rounding errors)

Additional information

During our review of supporting documentation for the land purchases it was discovered that the land balances reflected in the filing are overstated by \$127,073 as described below.

1. The company, in response to Document Request No. LV-12-07-PC, identified an invoice totaling \$20,612 for a survey of the Lybass property that was paid twice. The company stated that it would correct the duplicate billing when it receives reimbursement from the vendor.

- 2. The company, in response to Document Request No. LV-11-07-PC, identified the "Other Cost" balance of \$10,780 included in the schedules above as a PEF Administrative Overhead allocation that should not have been charged to the land projects. The company provided evidence that it removed and reclassified the amount in June 2008.
- 3. The company, in response to Document Request No. LV-12-07-PC, identified a \$95,681 accrual that is included in the land balance that should have been reversed in 2007. The company provided evidence that it removed the accrual in June 2008.

None of the three land valuation methods and resulting balances described earlier in this finding includes the additional information discussed above.

The sales contract to purchase the Rayonier property¹ and the direct testimony of Daniel Roderick² indicate that the contract terms of the Rayonier property sale included a deferred purchase price of The contingent liability becomes due when PEF has received the Combined Construction and Operation License issued by the U.S. Nuclear Regulatory Commission. The company has not included any accounting entries in the current filing or its general ledger that records the deferred purchase contingent liability.

EFFECT ON THE FILING:

Action	Effect	Amount
Accept company land valuation	None	\$0
Accept first alternative valuation	Reduce generation land balance Reduce transmission land balance Increase future use land balance Net	(\$1,712,472) (\$4,011,602) <u>\$5,724,074</u> \$0
Accept second alternative valuation	Increase generation land balance Reduce transmission land balance Increase future use land balance Net	(\$702,833) (\$1,646,441) <u>\$2,349,274</u> \$0
Accept additional information finding	Reduce generation land balance Reduce generation land balance Reduce transmission land balance	(\$20,612) (\$95,681) (\$10,780) (\$127,073)

EFFECT ON THE GENERAL LEDGER: An alternative valuation adjustment would only apply to the balances of the individual projects within Acct. No. 1071000 with a net effect of \$0 on the account. The additional information adjustments have already been made or will be made by the company in 2008.

We defer the appropriate treatment of the deferred purchase contingent liability to the analyst in this proceeding.

¹ Purchase and Sale Agreement, executed November 16, 2006, Page 21, Paragraph 44.

² Confidential Testimony of Daniel L. Roderick on Behalf of Progress Energy Florida, filed March 11, 2008, Docket No. 080148-EI, Page 11, Lines 21-22.

Levy County Nuclear Filing Pre-Construction Costs and Carrying Costs on Construction Cost Balance (Section (5)(c)1.a.) Schedule T-1 True-up Filing: Retail Revenue Requirements Summary FLORIDA PUBLIC SERVICE COMMISSION EXPLANATION: Provide the calculation of the actual true-up of total retail revenue requirements based on actual expenditures COMPANY: for the current year and the previously filed expenditures For the Year Ended 12/31/2007 Progress Energy - FL for such current year. DOCKET NO .: 080149-EI Wilness: (H) (1) (K) (L) (M) (N) Line Actual Actual Actual Actual Actual Actual 12 Month No. July October August September November December Total Jurisdictional Dollars 1. Preconstruction Revenue Requirements (Schedule T-2, line 7) 2. Construction Carrying Cost Revenue Requirements (Schedule T-3, line 7 224,666 1,713,284 3. Recoverable O&M Revenue Requirements (Schedule T-4, line 24) 4. Deferred Tax Liability Carrying Cost (Schedule T-3A, Ilne 8) (70) (904) (1,841) 5. Other Adjustments 6. Total Period Revenue Requirements (Lines 1 though 5) 224,596 400,273 182 719 543,835 1 711,443 7. Total Return Requirements from most recent Projections 8. Difference (Line 6 - Line 7) \$ 224,596 \$ 460,273 \$ 482,739 \$ 543,835 \$ 1,711,443

Levy County Nuclear Filing

Pre-Construction Costs and Carrying Costs on Construction Cost Balance
True-up Filing: Construction

[Section (5)(c)1.a.]

Schedule T-3

FLORIDA PUBLIC SERVICE COMMISSION

EXPLANATION:

Provide the calculation of the final true-up of carrying costs on construction expenditures, based on actual carrying costs on construction expenditures for the prior year and previously filed carrying costs on construction expenditures for such prior year.

For the Year Ended 12/31/2007

COMPANY;

Progress Energy - FL

DOCKET NO.:

080149-E1

Witness:

Line No.		(I) Beginning of Period	(J) Actual July	(K) Actual Augusi	(L) Actual September	(M) Actual October	(N) Actual November	(O) Actual December	(P) 12 Month Total
					Jurisdictional	Dollars			
	Nuclear CWIP Additions (Schedule T-6, line 48)		\$.	\$.	\$ 42,706,524	\$ 1,831,101	\$ 1,875,080	\$ 9,148,386	\$ 65,561,072
	Transfers to Plant in Service		•	-	•		•	-	_
	Other Adjustments (d)					151,386	310,354	325,693	787,441
	CWIP Base Eligible for Return (PM CWIP Bal, + Line 1 - 2 + 3)		-		42,708,624	44,689,020	48,874,434	56,348,513	50,348,513
	Average Net CWIP Additions				21,353,262	43,773,469	45,936,904	51,774,320	r√a.
	Return on Average Net CWIP Additions (c)								
1	. Equity Component (a)				€16,674	239,178	250,999	282,895	809,747
!	. Equity Comp. grossed up for taxes (b)		-		189,946	389,383	408,827	460,553	1,448,509
1	c. Debt Component		•		34,720	71,176	74,683	84,186	264,776
	Total Return Requirements (Line 6b + 6c)				224,868	480.558	465,321	544,738	1,713,284
	Total Return Requirements from most recent Projections		-		-	•		-	÷
	Difference (Line 7 - Line 8)		\$	5 -	\$ 224,668	\$ 460,558	\$ 483,321	\$ 544,738	\$ 1,713,284

Notes:

Page 2 of 2

⁽a) The monthly Equity Component of 6.85% reflects an 11.75% return on equity.

⁽b) Requirement for the payment of income taxes is calculated using a Federal income Tax rate of 38.575%.

⁽c) AFUDC actual monthly rate is calculated using the formula M = {(1 + A/100)1/12-1} x 100; resulting in a monthly accoust rate of 0.005464 (Equity) and 0.001626 (Debt), which results in the annual rate of 8.848%

⁽d) Return on average not Construction Work in Progress (CWRP) additions that is being included in the Levy costs until such time as these costs are recovered under the Capacity Cost Recovery (CCR) rate.

Levy County Nuclear Filing Pre-Construction Costs and Carrying Costs on Construction Cost Balance Schedule T-3A (Section (5)(c)1.a.) True-up Filling: Deferred Tax Carrying Costs FLORIDA PUBLIC SERVICE COMMISSION EXPLANATION: Provide the calculation of the Actual deterred tax Carrying Costs for the current COMPANY: For the Year Ended 12/31/2007 Progress Energy - FL DOCKET NO.: 080149-EI Witness; (M) (N) (0) (P) Line Becimning Actual Actual Actual Actual Actual Actual 12 Month M), of Period August September October November December Team **Juristilictional Dollars** Construction Period Interest (Schedule T-3B, Line 7) 1. 2. Recovered Costs Excluding AFUDC (Schedule T-2, Line 1+ Line 3) 3. Other Adjustments (d) (34,720) (71,178) (74,603) 4, Tax Basis Less Book Basis (Prior Mo Balance + Line 1 + 2 + 3) (34,720) (105,654) (254,775) 5 Defended Yax Liability (DTL) on Yax Basis in Excess of Book (Line 4 * Tax Rale (13,304) (40,845) (69,662) (102,137) 8. Average Accumutated DTA (0.007) (27,121) (34,256) (86,900) Carrying Costs on DTA (c) a. Equity Component (a) (75) (144) (302) (400) (956) b. Equity Comp. grossed up for taxes (b) (241) (492) (754) (1.566) c. Dabi Component (11) (44) (90) (140) (285) Total Return Requirements (Line 7b + 7c) (10) (286) (581) (904) (1,641) 9. Total Return Requirements from most recent Projections 10. Difference (Line 8 - Line 9) (70) \$ (295) 1 (581) \$ (904) \$ (1,541)

Notes

Page 2 of 2

⁽a) The monthly Equity Component of 8,85% reflects an 11,75% ration on equity.

⁽b) Requirement for the payment of income taxes is calculated using a Federal income Tax rate of 38.575%.

⁽c) AFUDC school monthly rate is calculated using the formula 81-2(1 + AFDD) 111-1(1 100) resulting in a monthly action rate of 0.005464 (Equity) and 0.001626 (Debt), which results in the annual rate of 8.848%.

⁽d) Return on everage net Construction Work in Progress (CWIP) additions that is being included in the Levy costs until such time as these costs are recovered under the Cepacity Cost Recovery (CCR) rate.

(a) CPI is not calculated until construction starts for tax purposes.

Levy County Nuclear Filing Pre-Construction Costs and Carrying Costs on Construction Cost Balance |Section (5)(c)1.a.| Schedule T-38 True-up Filing: Construction Period Interest FLORIDA PUBLIC SERVICE COMMISSION EXPLANATION: Provide the calculation of the Actual Construction Period Interest for the current COMPANY: year. For the Year Ended 12/31/2007 Progress Energy - FL DOCKET NO : 080149-EI Witness: (J) (10) (L) (M) (N) (0) Line Beginning Actual Actual Actual Actual Actual Actual 12 Month No. of Period بالان August September October November December Total Jurisdictional Oollars 1. Beginning Salance \$ 42,493,547 \$ 42,708,524 \$ 44,537,525 \$ 46,412,685 2. Additions Site Selection & Preconstruction (Schedule T-2, line 1) 3. Additions Construction (Schedule T-3, line 1) 42,493,547 212,977 1,831,101 1,875,050 9,148,386 55,561,072 Other Adjustments Average Balanco Eligible for CPI 5 21,246,774 42,000,038 43,622,075 45,475,155 50,986,878 Monthly CPI Rate (a) 7. Construction Period Interest for Tax (CPI) Ending Balance Excluding CPI 42,490,547 \$ 42,706,524 \$ 44,537,625 \$ 46,412,685 \$ 55,581,077 \$ 55,561,072 8.

Page 2 of 2

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