		1
1		BEFORE THE
2	FLOR	IDA PUBLIC SERVICE COMMISSION
3.		DOCKET NO. 080163-GU
4	In the Matter of:	DOCKEI NO. 000103~30
± 5		AL TO CREATE REGULATORY
6	SUBACCOUNT OF METER	
7	ASSOCIATED WITH INS	TALLATION OF ENCODER
	RECEIVER TRANSMITTE PROVISIONS OF STATE	MENT OF FINANCIAL
8	ACCOUNTING STANDARD FOR THE EFFECTS OF	CERTAIN TYPES OF
9	REGULATION (SFAS 71 DEPRECIATION OF INS'	TALLATION COSTS OF
10	ERTS OVER 15-YEAR P JANUARY 1, 2008, BY	
11		/
12		
13	PROCEEDINGS:	AGENDA CONFERENCE
14		ITEM NO. 21
15	BEFORE:	CHAIRMAN MATTHEW M. CARTER, II COMMISSIONER LISA POLAK EDGAR
16		COMMISSIONER KATRINA J. MCMURRIAN COMMISSIONER NANCY ARGENZIANO
17		COMMISSIONER NATHAN A. SKOP
18	DATE:	Tuesday, September 4, 2008
19	PLACE:	Betty Easley Conference Center Room 148
20		4075 Esplanade Way Tallahassee, Florida
21	REPORTED BY:	LINDA BOLES, RPR, CRR
22		Official FPSC Reporter (850) 413-6734
23		
24		
25		
		DOCUMENT NUMBER-DATE
	FLOR	IDA PUBLIC SERVICE COMBLESIONSEP 10 g
ļ		FPSC-COMMISSION CLERK

	2
1	PARTICIPATING:
2	BETH KEATING, ESQUIRE, and DAVID WEAVER, representing
3	Florida City Gas.
4	ANNE MARSH and JOHN SLEMKEWICZ, representing the
5	Florida Public Service Commission staff.
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
	FLORIDA PUBLIC SERVICE COMMISSION

1 PROCEEDINGS CHAIRMAN CARTER: We are now on Item 21. Give staff 2 3 an opportunity to change out. MS. MARSH: I'm Anne Marsh with Commission staff. 4 5 Item 21 is a request by City Gas to establish regulatory 6 subaccounts for their ERT installations. They also are 7 requesting that they be allowed to capitalize all costs 8 associated with the project, including items that had already 9 been expensed in previous years. 10 Staff's recommendation is that the account should be established effective January 1, 2008, and that the company be 11 12 allowed to capitalize all costs from that point forward. 13 The company is here to speak and staff is prepared to go through the issues or answer your questions as you prefer. 14 15 CHAIRMAN CARTER: Thank you. 16 Ms. Keating. MS. KEATING: Good morning, Mr. Chairman, 17 Commissioner. Beth Keating, Akerman Senterfitt, here today on 18 19 behalf of Florida City Gas. We appreciate the opportunity to address you on this item. And I'd like to turn to Mr. Weaver, 20 who Mr. Feil introduced you to a moment ago, and he would like 21 22 to present a couple of comments. 23 CHAIRMAN CARTER: Mr. Weaver, you're recognized. 24 MR. WEAVER: Thank you, Mr. Chairman. David Weaver 25 on behalf of Florida City Gas.

FLORIDA PUBLIC SERVICE COMMISSION

First of all, thank you for allowing me to appear. This is my first appearance on behalf of the company. We support 90, probably 90 percent of staff's recommendation. They have done an outstanding job analyzing this case. We appreciate their support for the accounting treatment we've requested.

7 The one, I guess, slightly unusual aspect of our 8 request was seeking a similar accounting treatment for expenses 9 we incurred in 2006 as a part of a pilot program and in 2007, 10 during the last quarter of 2007 as we began the meter 11 installations.

We acknowledge the appropriate accounting rules that 12 staff has cited back to you and are here really today simply on 13 14 policy grounds to ask for consideration of just the 2007 expenses. We -- in communications with staff during the 15 investigation process we realized that the pilot program 16 17 expenses in 2006 were probably too remote to be a reasonable 18 request for us to seek, and so we are supportive of that piece 19 of our original petition being denied.

But in considering the expenses we incurred in 2007, my, my argument is simply that we believe it's the best policy grounds to match up how those assets will be deployed and the benefits the ratepayers will derive from those assets over the 15-year useful life, allowing those expenses to be capitalized in the same manner that staff is supporting for 2008 and

FLORIDA PUBLIC SERVICE COMMISSION

1 beyond.

2 We were perhaps a bit lax in coming to staff to seek 3 a waiver of the rule in advance of beginning the program. We 4 did seek opportunities but obviously too casually to get 5 guidance back from staff on a more timely basis. But these 6 expenses were incurred just in the last quarter of 2007 and it 7 wasn't for the entire year, I guess is the best question. It's 8 approximately \$300,000.

9 Doing what we're requesting, reversing that 10 treatment, allowing us to capitalize those expenses, will have no rate impact on our customers. We were not in an overearning 11 situation in 2007, and so this will not affect us going from an 12 13 underearning to an overearning situation in 2007. There will be a beneficial effect to us from an earnings standpoint in 14 2008, and 2008 has proven to be a challenging year for the 15 So that, that would be of benefit to us. 16 company.

But the overarching policy reason that I'm here today for is simply to match up the useful life of the assets with the 15-year benefit of service from those assets that our customers will receive and that there, that the reversal would have no rate impact on our customers.

22

CHAIRMAN CARTER: Thank you.

23 Commissioners? Commissioner McMurrian, you're24 recognized.

25

COMMISSIONER MCMURRIAN: I guess I would just ask for

FLORIDA PUBLIC SERVICE COMMISSION

staff to respond to those concerns. I know that when they
originally asked, they were asking for 2006 and 2007. I would
assume that your arguments stay the same with respect to the
lesser period too. But can you just go over for me why staff
didn't believe it was okay to retroactively apply the same
methodology that you're recommending to apply in 2008 forward?

7 MS. MARSH: Yes, ma'am, I'll be glad to respond to 8 that.

9 This has been a longstanding practice of this 10 Commission not to go back and retroactively change accounting 11 practice. For the company to go back and restate for prior years or even one prior year is simply not in line. We looked 12 for examples of where that had been done in other cases and we 13 simply didn't find it. It's an unusual circumstance in 14 15 accounting to go back and change your accounting retroactively. When accounting changes are made, they're typically made going 16 forward. 17

Additionally, we have a rule for depreciation for establishment of accounts, and the rule states that basically if you want to go back to the beginning of the year, you should file by midyear of that year. In this case, they're wanting to go back even for 2007 more than a year to establish the account, and so that's not in compliance with the rule.

The staff gave the company a number of guidance opportunities on this, including when they filed formal

FLORIDA PUBLIC SERVICE COMMISSION

testimony in their acquisition adjustment account, and I 1 2 believe I have referred to that in the recommendation. There was nothing casual about it. We, we gave them the rule, we 3 4 offered them, you know, if they needed further advice to get 5 with us as early as 2005. In 2006 when they filed their 6 acquisition adjustment we questioned this particular item, and 7 they stated that it was an expense item and there was no need 8 for any capital. So there's simply no reason to go back and 9 redo it several years after the fact.

7

10 MR. SLEMKEWICZ: This is John Slemkewicz. And I 11 would just like to add that, you know, there will be, you know, 12 if you accept the retroactivity, there will be a rate impact in 13 the future the next time rates are established because it would 14 increase rate base.

15

CHAIRMAN CARTER: Mr. Weaver.

16 MR. WEAVER: If I might. David Weaver again. Let me17 clarify two points.

18 One, in my anecdotal reference to being casual, I was 19 referring to the company, not the staff. The staff has acted 20 appropriately and very professionally throughout this whole 21 process and we actually have been very appreciative and have 22 gained much from the guidance that they've given us. So if I, 23 if I misspoke, I apologize for that. I was referring to myself 24 and my predecessors in terms of how we should have pursued a 25 more, a more definitive statement in those prior years instead

FLORIDA PUBLIC SERVICE COMMISSION

of being too casual in seeking staff's guidance in how we
 should proceed. So I apologize.

Second, as to future rate implications, that is, 3 there's certainly nothing in the record that would support 4 that. That's a theoretical statement. The amount of money 5 that we're talking about here is about \$309,000. We are in a 6 rate stay-out period for at least another three to five years 7 before we'll be back in. And so depreciation, we believe, 8 would more than offset any potential rate impact that adding 9 \$309,000 to a capital account would have because of the passage 10 of time and the effects of depreciation. 11

So, yes, these would be capital assets that would be theoretically added to a rate base, but depreciation would offset that during the ensuing years until we filed our rate case so that the net effect, we believe, would be zero to our overall rate base at the time if and when we filed another rate case in the future.

CHAIRMAN CARTER:

18

21

19 Commissioners? Commissioner Skop, you're recognized,
20 sir.

Thank you.

COMMISSIONER SKOP: Thank you, Mr. Chairman.

I guess having listened to the parties and reviewing the staff recommendation, if there are no further concerns, at the appropriate time I'd move staff's recommendation as to Issues 1, 2 and 3 and 4.

FLORIDA PUBLIC SERVICE COMMISSION

	9		
1	CHAIRMAN CARTER: Commissioners, anything further?		
2	Commissioner Skop, you're recognized for a motion.		
3	COMMISSIONER SKOP: Thank you, Mr. Chair. I'd move		
4	to, respectfully move to adopt the staff recommendation as to		
5	Issues 1 through 4.		
6	COMMISSIONER EDGAR: Second.		
7	CHAIRMAN CARTER: It's been moved and properly		
8	seconded. Commissioners, anything further, any further		
9	discussion or debate? Hearing none, all those in favor, let it		
10	be known by the sign of aye.		
11	(Unanimous affirmative vote.)		
12	All those opposed, like sign. Show it done.		
13	(Agenda Item 21 concluded.)		
14			
15			
16			
17			
18			
19			
20			
21			
22			
23			
24			
25			
	FLORIDA PUBLIC SERVICE COMMISSION		

	10
1	STATE OF FLORIDA)
2	: CERTIFICATE OF REPORTER COUNTY OF LEON)
3	
4	I, LINDA BOLES, RPR, CRR, Official Commission
5	Reporter, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.
6	IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been
7	transcribed under my direct supervision; and that this transcript constitutes a true transcription of my notes of said
8	proceedings.
9	I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative
10	or employee of any of the parties' attorneys or counsel connected with the action, nor am I financially interested in
11	the action.
12	DATED THIS 10th day of September.
13	2008.
14	Linda balan
15	LINDA BOLES, RPR, CRR
16	FPSC Official Commission Reporter (850) 413-6734
17	
18	
19	
20	
21	
22	
23	
24	
25	
	FLORIDA PUBLIC SERVICE COMMISSION