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October 7, 2008

COMMISSION

Embarq Mailstop: FLTLH00102 1313 Blair Stone Rd Tallahassee, FL 32301 embarq.com

Ms. Ann Cole Office of Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Re:

Docket No. OSOG, Petition for Expedited Review of Growth Code Denials by the North American Numbers Plan Administration for the Winter Garden Exchange

Dear Ms. Cole:

Enclosed for filing on behalf of Embarq Florida, Inc. (Embarq), are the original and seven copies of Embarq's redacted Petition for expedited Review of NXX-X Code Denial, which we ask that you file in the captioned new docket.

Copies are being served on the parties in this docket pursuant to the attached certificate of service.

If you have any questions regarding this electronic filing, please do not hesitate to call me at 850-599-1560.

Sincerely,

Susan S. Masterton
Susan S. Masterton

Senior Counsel

Enclosure

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ECR ____
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Susan S. Masterton SENIOR COUNSEL

Voice: (850) 599-1560
Fax: (850) 878-0777
susan.masterton@embarq.com

CERTIFICATE OF SERVICE DOCKET NO. ____

I HEREBY CERTIFY that a true and correct copy of the foregoing was served by U.S. Mail this 7^{th} day of October, 2008 to the following:

Staff Counsel Florida Public Service Commission Division of Legal Services 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

NANPA Tom Foley, Relief Planner Eastern Region 820 Riverbend Blvd. Longwood, FL 32779-2327

Susan S. Masterton
Susan S. Masterton

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition for Expedited Review of Growth

Code Denials by the North American Numbering

Plan Administration for the Winter Garden

Exchange

Docket No.

080629-TL

Date Filed: October 7,2008

PETITION FOR EXPEDITED REVIEW OF NXX-X CODE DENIAL

Embarq Florida, Inc. (Embarq), pursuant to 47 C.F.R § 52.15(g)(iv), Federal Communications Commission ("FCC") Order FCC 00-104, and Florida Public Service Commission ("Commission") Order No. PSC-01-1973-PCO-TL, petitions the Commission to review the Pooling Administrator's ("NeuStar") denial of Embarq's requests for additional numbering resources in the Winter Garden Exchange. In support of this petition, Embarq states:

PARTIES

- 1. Embarq is an incumbent local exchange company ("ILEC") regulated by the Commission and authorized to provide local exchange telecommunications and intraLATA toll telecommunications in the State of Florida.
- 2. NeuStar is an independent non-governmental entity, which is responsible for administering and managing the numbering resources in pooling areas. See 47 C.F.R § 52.20(d)

JURISDICTION

3. The Commission has jurisdiction of this matter pursuant to the Industry Numbering Committee's (INC) Number Pooling Guidelines Sections 3.7 and 12(c). This provision provides that a carrier may challenge NeuStar's decision to deny numbering resources to the appropriate regulatory authority.

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BACKGROUND AND REQUEST FOR RELIEF

- 4. On March 31, 2000, the FCC issued Order No. 00-104 ("FCC 00-104" or the "Order") in the Numbering Resource Optimization docket (Docket No. 99-200). The goal of FCC 00-104 was to implement uniform standards governing requests for telephone numbering resources in order to increase efficiency in the use of telephone numbers and to avoid further exhaustion of telephone numbers under the NANP.
- 5. Among other things, FCC 00-104 adopted a revised standard for assessing a carrier's need for numbering resources by requiring rate center based utilization rates to be reported to NANPA. FCC Order at § 105. The FCC further required that, to qualify for access to new numbering resources, applicants must establish that existing numbering inventory within the applicant's rate center will be exhausted within six months of the application. Prior to the ruling, the Central Office Code Assignment Guidelines, used by the industry and NANPA to make code assignments, required the applicant's existing number inventory within the applicant's serving switch to exhaust within a specific months-toexhaust ("MTE") of the code application in order for a code to be assigned or for the carrier to prove that it was unable to meet a specific customer's request with its current inventory of numbers. The FCC stated that the shift to a "rate center" basis for determining the need for new numbering resources was intended to "more accurately reflect how numbering resources are assigned" and to allow "carriers to obtain numbering resources in response to specific customer demands." FCC Order at ¶ 105.

- 6. On December 29, 2000, the FCC also released FCC 00-429, which reaffirmed FCC 00-104 and required carriers to also meet a 60 percent initial utilization threshold. FCC 00-429 at ¶ 26. Based on these two FCC orders, carriers are required to meet six MTE criteria as well as a utilization threshold on a rate center/exchange basis in order to be granted additional numbering resources. Id. At ¶ 29.
- 7. In FCC 00-104, the FCC directed the industry and the Pooling Administrator to comply with the INC Pooling Guidelines. FCC 11-104 ¶ 183. Pursuant to the INC Guidelines, in order to obtain thousand-block allocations, the carrier must demonstrate that its existing numbering resources for the rate center will exhaust within six (6) months and also have a utilization of 75 percent for the specific rate center. See INC Guidelines Section 4.3 (c) [THOUSANDS-BLOCK NUMBER (NXX-X) POOLING ADMINISTRATION GUIDELINES (TBPAG) dated May 20, 2005] and Appendix 3. These requirements are known as the six (6) months-to-exhaust ("MTE") and utilization threshold.
- 8. Embarq has utilized mechanisms such as number pooling to manage its numbering resources in the most efficient manner. However, Embarq is required in this instance to petition the Commission for relief.
- 9. On May 25, 2001, BellSouth petitioned the Commission to develop an expedited process to review NANPA's denial of a request for additional numbering resources to minimize the delay carriers experience in attempting to challenge a denial by NANPA. As a result of BellSouth's Petition and the Commission's efforts to make numbering resources available to carriers, the

commission issued Order No. PSC-01-1973-PCO-TL setting forth an expedited code denial process. On March 15, 2002, the Commission issued Order No. PSC-02-0352-PAA-TL adopting the same expedited code denial process for pooling areas.

- 10. The Winter Garden Exchange consists of one (1) central office and one (1) switching entity that utilizes numbering resources.
- 11. On October 3, 2008, Embarq Florida requested additional numbering resources from NeuStar for the Winter Garden exchange. See Attachment 1. Specifically, in order to meet the telephone number needs of one of its customers, Embarq requested 200 new consecutive DID numbers in the Winter Garden (WNGRFLXADS0) wire center. Embarq cannot currently meet this request given the inventory of numbers available at this time in this switch.
- 12. At the time of the code request, the Winter Garden exchange had an MTE of much longer than six (6) months and a utilization of 86%. There are no blocks of un-assigned numbers large enough to meet the request of this customer in this switch.
- 13. On October 3, 2008, NeuStar denied Embarq's request for additional numbering resources because Embarq requested more blocks than it will exhaust in six (6) months, notwithstanding the fact that Embarq's Winter Garden switch is at 86% utilization and does not have available blocks of numbers in sufficient quantity to meet the customer's requirements. See Attachment 1.

- 14. Embarq's request for additional numbering resources to meet this customer's requirement in the Winter Garden Exchange would not materially impact exhaustion of available numbers in the 407 area code.
- 15. As discussed above, both the FCC Order and INC guidelines provided hat state regulatory authorities have the power and authority to review NANPA's decision to deny a request for numbering resources. See INC Number Pooling Guidelines Sections 3.7 and 11.1(c).
- 16. Under earlier procedures used by NANPA, waivers or exceptions were granted when customer hardships could be demonstrated or when the service provider's inventory did not have a block of sequential numbers large enough to meet the customer's specific request. Under existing procedures, NeuStar and NANPA look at the MTE criteria and utilization threshold for the rate center and allow exceptions. The current process is arbitrary and may result in (1) decisions contrary to the public interest and welfare of consumers in the State of Florida; and (2) decisions that do not necessarily promote the efficient use of telephone numbers.
- 17. Embarq's inability to provide this customer with the requested blocks of numbers prevents Embarq from providing the quality of service this customer desires and expects.
- 18. This Commission has previously received similar requests from numerous carriers, both ILECs and CLECS in which the carriers have asked the PSC to overrule a decision of NANPA and NeuStar. The Commission has granted these requests.

19. Embarq requests that the Commission reverse NeuStar's decision to withhold numbering resources from Embarq on the following grounds:

(a.) NeuStar's denial of numbering resources to Embarq interferes with

Embarq's ability to service its customers within the State of Florida.

(b.) As a result of NeuStar's denial of Embarq's request for additional

numbering resources, Embarq will be unable to provide

telecommunications services to its customers as required under Florida

law.

WHEREFORE, Embarq Florida, Inc. requests:

1. The Commission review the decision of NeuStar to deny

Embarq's request for additional numbering resources for the

Winter Garden exchange, and

2. The Commission directs NeuStar to provide the requested

numbering resources for the Winter Garden exchange as discussed

above.

Respectfully submitted this 7th day of October, 2008.

Susan S. Masterton

Counsel for Embarq Florida, Inc.

P.O. Box 2214

Tallahassee, FL 32316-2214

850-599-1560

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Appendix 3 - Modified August 6, 2001

MONTHS TO EXHAUST and UTILIZATION CERTIFICATION WORKSHEET – TN Level ¹ (Thousands-Block Number Pooling Growth Block Request)

Date:10/03/2008 OCN: 0341 Co	mpany Na	ame: _Eī	MBARQ_									
Rate Center: _WINTERGRDN_												
Name of Block Applicant		· <u> </u>			Signatur);					<u> </u>	
List all Codes NPA(s)-NXXs and Blocks								·				<u> </u>
Title:												
E:Mail			_									
A. Available Numbers:												
B. Assigned Numbers:												
C. Total Numbering Resources:												
D. Quantity of numbers activated in the List excluded Code(s) or Block(s): _	past 90 da	ays and e	excluded fr	om the U	tilization c	alculation:						
	Month #1	Month #2	Month #3	Month #4	М ол і п #5	Month #6	Month #7	Month #8	Month #9	Month #10	Month #11	Month #12
E. Growth History Previous 6 (months ²												
F. Forecast - Next 12 months ³							4					
G. Average Monthly Forecast (Sum of months a	#1-6 (Part F	above) divi	ided by 6):									
H. Months to Exhaust ⁴		Number	s Avaitable t Average	for Assignme Monthly For	ent to Custo recast (G)	ners (A)		=	_0			
I. Utilization ⁵			umbers (B) - Resources				* 100	ä	_86%_	-		
Explanation: We have a customer, center. Customer would like to activate request is denied, please begin the appe	the num	ibers in c	one monti	ting 200 c	ner conta	t person	is	CO	ntact num	ber		ITERGRDN 1

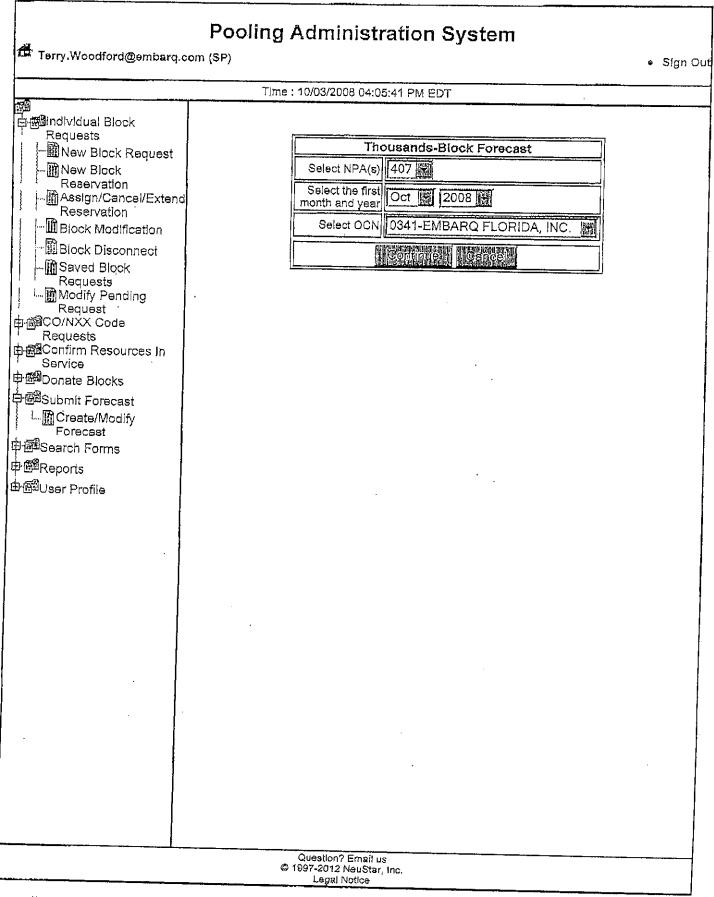
¹ A copy of this worksheet is required to be submitted to the Pooling Administrator when requesting additional numbering resources in a rate center. For auditing purposes, the applicant must retain a copy of this document.

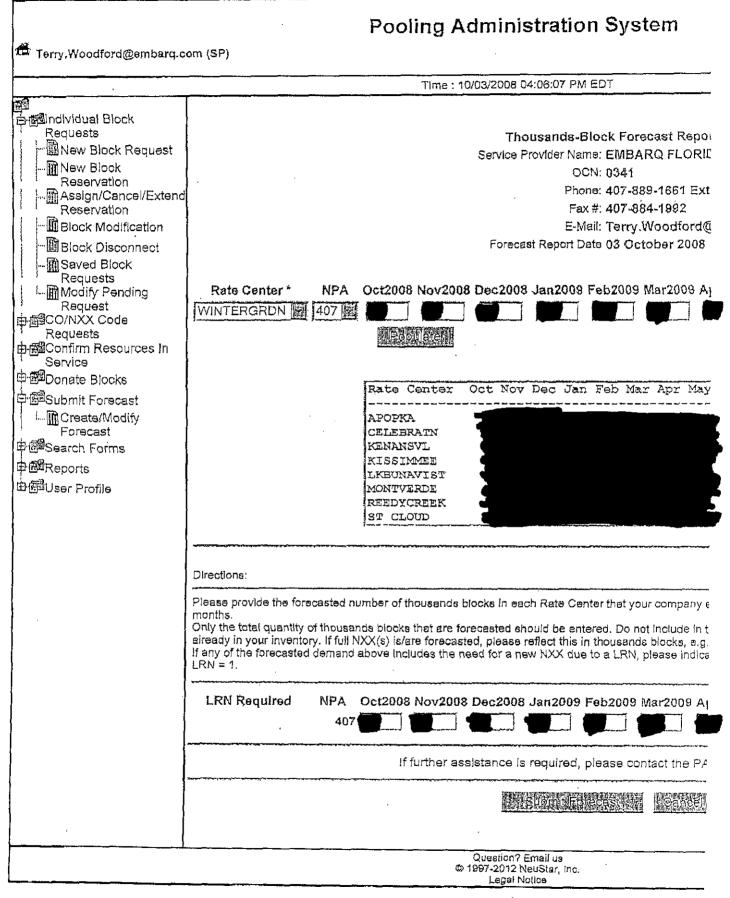
² Net change in TNs no longer available for assignment in each previous month, starting with the most distant month as Month #1, and Month #6 as the current month.

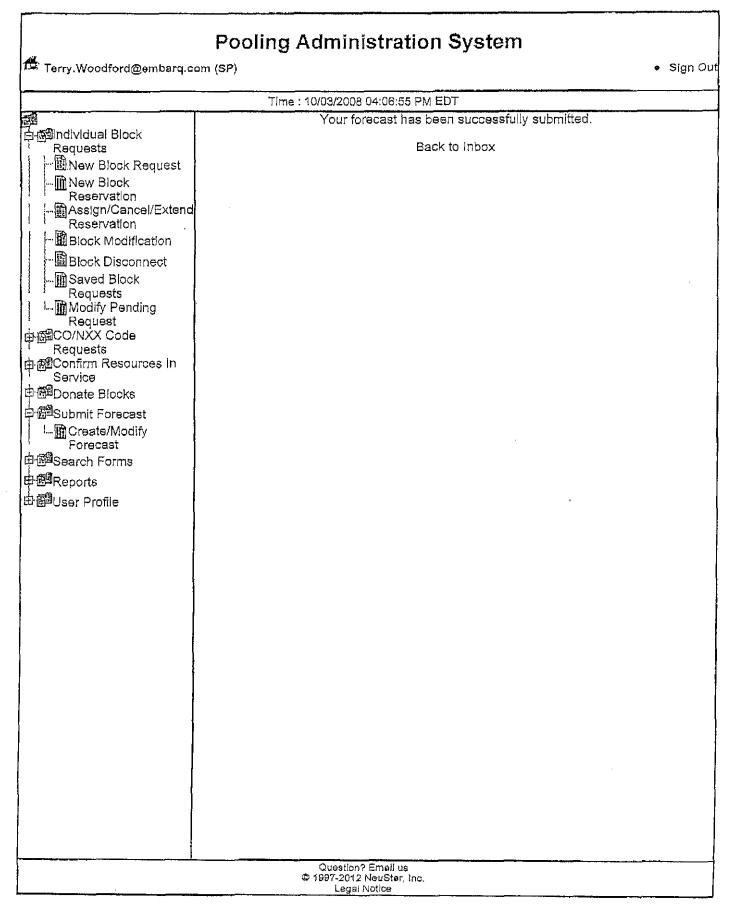
³ Forecast of TNs needed in each following month, starting with the most recent month as Month #1.

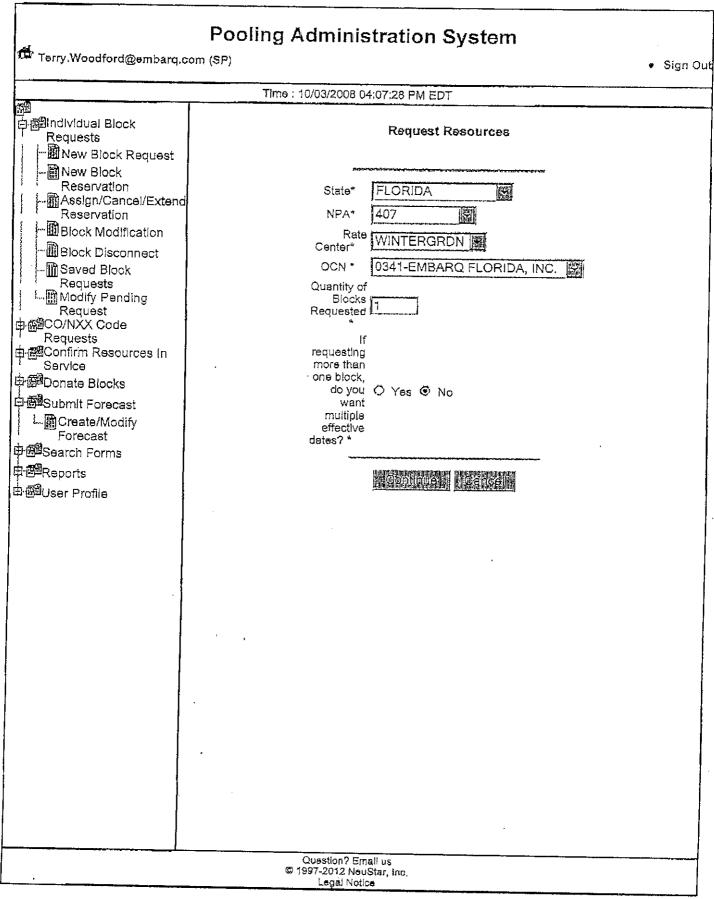
⁴ To be assigned an additional thousands-block (NXX-X) for growth, "Months to Exhaust" must be less than or equal to 6 months. (FCC 00-104, § 52.15 (g) (3) (iii)).

⁵ Newty acquired numbers may be excluded from the Utilization calculation (FCC 00104, section 52.15 (g)(3)(ii))









Terry.Woodford@embarg.c	Time : 10/03/2008 04:07:55	5 PM EDT
超 Individual Block Requests Dunew Block Request Dunew Block	Type of Application : New Block	Part 1A
Requests New Block Request	1.1 Contact Information: Company Name EMBARQ F Headquarters Address: 6600 Sprint City: Overland Proceedings State: KS Zip: 86251 Contact Name Terry Wood Contact Address 555 Lake Brook City Apopka Zip 32703 Telephone 407-889-166 E-mail Terry, Wood Pooling Administrator II: Contact Name Dara Sodam Contact Address 1800 Sutter City Concord Zip 94520 Telephone 925-363-873 E-mail dara.sodame 1.2 General Information NPA 407	Note: If any of the contact info is incorrect, edit your used in the contact info is i
	OCN IV. 0341-EMBARQ FLORIDA, INC. Parent Company OCN 0341 Number of Thousands-Blocks Requested Switch identification (Switching WNGRFLXADSO Identity/POI)** Rate Center VI WINTERGRDN	City or Wire Center WINTER GARDEN Rate Center Sub Zone

			بار دارد ادارد سورای بردید استان از بر زیر زیر زیر	The second secon	المرابعة بالأدامة (المرابعة بمنافعة المنافعة بالمنافعة المنافعة بالمنافعة المنافعة بالأرافع (المنافعة المنافع المنافعة بالأدامة (المنافعة المنافعة المنافعة المنافعة المنافعة المنافعة المنافعة بالأدامة بالأدامة المنافعة
1.3 Dates					
	/ii Friday, Octobe	r 3, 2008			
Treatmen	d O Yes O No it				,
Requested Effective Date ^{villi}	11/03/2008		(MM/DD/YY	YY)	
1.4 Type of S	ervice Provider	Requesting	the Thousan	ds-Block	and the second s
а) Туре of Service Provider*	Incumbent Loca	l Exchange	Carrier (ILEC)		The second secon
b) Primary Type of Service Blocks to be used for*	Wireline			,	
c) Thousands- Biock(s) (NPA- NXX-X) assignment	10, 20, 2	**************************************			
preference Click here to see the avaliable blocks in the pool.					
NOTE: The blocks available list shows blocks that are available at the time a request is submitted. These same blocks may not be available at he time the equest is processed. Therefore, it is ecommended nat you provide dditional lock					. Seattle
references in ne event nose blocks re not vailable, d) Thousands-					
Block(s) (NPA- XX-X) that are indesirable for	·				

this assignment, if any	
1.5 Type of Request*	
O Initial block for rate center Or By selecting this checkbox, I acknowledge that I am will explicitly understand that the underlying code may not loaded in the NPAC on the block effective date.	lling to accept a block in red an yet be activated in the PSTN an
200 consecutive DID numbers which w provide in the WINTERGRDN rate cent like to activate the numbers in one	er. Customer would month. Customer et number

I hereby certify that the above information requesting an NXX-X block is true and accurate to the best knowledge and that this application has been prepared in accordance with the Thousands-Block (NX: Pooling Administration Guidelines(ATIS-0300088) available on the ATIS web site (http://www.atis.org.by.contacting inc@atis.org.as of the date of this application.

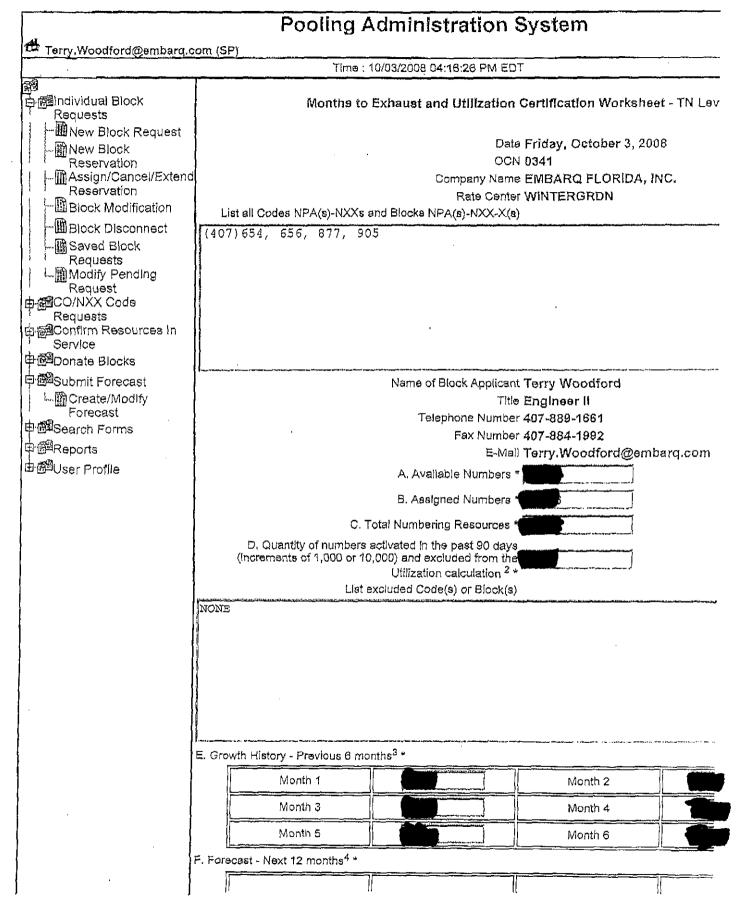
Instructions for filling out each Section of the Part 1A form:

Section 1.1 Contact information requires that Service Providers supply under "Block Applicant" the contact name, company headquarters address, a contact within the company, an address where the contact may be reached, in addition to the correct phone, fax, and e-mail address. The Pooling Administrator also requires the Service Provider to fill in the Pooling Administrator's name, address, phone, fax and

Section 1.2 Service Providers who need a thousands-block assignment or for an Location Routing Ni (LRN) are required to fill in this section. If needed for an LRN, a CO Code Application needs to also be submitted to the PA. The Service Provider should supply the Numbering Plan Area (NPA); the Local of Transport Area (LATA), which is a three-digit number that can be found in the Telcordia LERG LERG Company Number (OCN) assigned to the service provider and the OCN its pat company. An OCN is a four-character alphanumeric assigned by Telcordia Company Routing Administration addition, the number of thousands-blocks requested should be supplied. The Switch identification as the city or wire center name, rate center, rate center sub zone, homing tandem and CLLI Landem is facilities based provider XI. Explanations of these terms may be found in the footnotes.

Section 1.3 The date the Service Provider completes the application should be entered in this section as the Effective Date of the requested thousands-block.

Section 1.4 Service Providers should indicate their type, e.g., local exchange carrier, competitive locs exchange carrier, interexchange carrier, CMRS. The also indicate the primary type of business in while numbering resource is to be used. Service Providers also may indicate their preference for a particular



Month 1		Month 2	
Month 3		Month 4	
Month 5	The state of the s	Month 6	
Month 7	Carried Communication of the C	Month 8	
Month 9		Month 10	
Month 11	The state of the s	Month 12	

G. Average Monthly Forecast (Sum of months # 1-8 (Part F above) divided by 6)



H. Months to Exhaust ⁵ (Numbers Available for Assignment to customers (A) / Average Monthly Fore-

Block Requested
1

A. Avallable Numbers

H. Months to Exhau 1037.690

 i. Utilization⁸ (Assigned Numbers (B)) / (Total Numbering Resources (C) - Excluded Numbers (100

Explanation

We have a customer, who is requesting 200 consecutive DID numbers which we are unable to provide in the WINTERGRDN rate center. Customer would like to activate the numbers in one month. Customer contact person is contact number this request is denied, please begin the appeal process.

¹ A copy of this worksheet is required to be submitted to the Pooling Administrator when requesting a resources in a rate center. For auditing purposes, the applicant must retain a copy of this document. ² Quantity of numbers activated in the past 90 days is based on blocks and/or codes received from the shall be reported in increments of 1,000 or 10,000 TNs (e.g.: 2 blocks received=2,000 and 1 code re ³ Net change in TNs no longer available for assignment in each previous month, starting with the more Month #1, and Month #6 as the current month.

⁴ Forecast of TNs needed in each following month, starting with the most recent month as Month #1, ⁵ To be assigned an additional thousands-block (NXX-X) for growth, "Months to Exhaust" must be lest months. (FCC 00-104, § 52.15 (g)(3)(iii)).

⁸ Newly acquired numbers may be excluded from the Utilization calculation (FCC 00104, section 52.1

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