

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 080317-EI

In the Matter of:

PETITION FOR RATE INCREASE BY
TAMPA ELECTRIC COMPANY.

VOLUME 4

Pages 403 through 541

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PROCEEDINGS: HEARING

BEFORE: CHAIRMAN MATTHEW M. CARTER, II
COMMISSIONER LISA POLAK EDGAR
COMMISSIONER KATRINA J. McMURRIAN
COMMISSIONER NANCY ARGENZIANO
COMMISSIONER NATHAN A. SKOP

DATE: Wednesday, January 21, 2009

TIME: Recommended at 9:30 a.m.
Recessed at 6:28 p.m.

PLACE: Betty Easley Conference Center
Room 148
4075 Esplanade Way
Tallahassee, Florida

REPORTED BY: MARY ALLEN NEEL, RPR, FPR

APPEARANCES: (As heretofore noted.)

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P R O C E E D I N G S

1
2 (Transcript continues in sequence from
3 Volume 3.)

4 Thereupon,

5 GORDON L. GILLETTE

6 a witness on behalf of Tampa Electric Company, continues
7 his testimony under oath as follows:

CROSS-EXAMINATION

8
9 BY MR. WRIGHT:

10 Q. Aren't the capacity payments typically fixed
11 for the projected time period covered by the ensuing
12 fuel and/or capacity cost recovery dockets?

13 A. They are.

14 Q. You also spoke of performance risks. Do you
15 recall that conversation?

16 A. I do.

17 Q. Isn't it true that your power purchase
18 agreements have performance security provisions in them?

19 A. Yes.

20 Q. Isn't it also true that they, before the
21 facility comes on line, have completion security
22 provisions?

23 A. Yes.

24 Q. And that first went to these provisions. If
25 somebody fails to meet a milestone date, come on line

1 when they say to or fail to perform, you can collect
2 some money? You can call on the security; right?

3 A. Right.

4 Q. You also had a conversation with Mr. Moyle in
5 which you suggested that there's some risk that a
6 seller, be it QF, IPP, EWG, or whatever, could fail to
7 perform and then sue you for payment despite its
8 non-performance. Do you recall that conversation?

9 A. Yes.

10 Q. My question for you is this: Are you aware of
11 any federal or state court in Florida ever having
12 ordered a Florida investor-owned utility to make
13 capacity payments when a seller was not performing?

14 A. No, I'm not.

15 Q. Are you aware of any such decision in any
16 other jurisdiction in the United States?

17 A. I'm not personally aware, but it's been a
18 while since I've been close to the independent power
19 business.

20 Q. You had a conversation with Mr. Moyle about
21 Standard & Poor's risk factor analysis and practice.
22 I'm sure you recall that.

23 A. Yes.

24 Q. I believe that you said that Standard & Poor
25 does the same thing for every utility it analyzes. Is

1 that an accurate characterization of your testimony
2 yesterday afternoon?

3 A. No.

4 Q. Oh. I recall there was some discussion about
5 what Standard & Poor's does in other states with regard
6 to other utilities. Can you tell me what your
7 understanding of that is?

8 A. Yes. There's an attachment to my rebuttal
9 testimony that specifically goes through what Standard &
10 Poor's does. But bottom line, my understanding is they
11 make a judgment on the ability of a utility to recover
12 its payments, and where there are pass-through clauses
13 like there are in Florida, they apply a 25 percent risk
14 factor. But that 25 percent risk factor is not
15 consistently applied to every utility across the United
16 States. It depends on their particular regulatory
17 situation.

18 Q. So your problem with my characterization of
19 what I thought you said yesterday is that in fact
20 Standard & Poor's applies the same analytical framework,
21 but they assign different percentage risk factors to
22 different jurisdictions. Is that --

23 A. Correct. I believe they try to be consistent
24 in the application of their methodology, but their
25 methodology allows for variations in the amount of risk

1 that they apply.

2 Q. Are you aware of whether Standard & Poor's
3 assigns a zero percent risk factor to any utility or
4 regulatory jurisdiction?

5 A. From what I understand of their methodology, I
6 would expect not.

7 Q. Are you aware of any state public utility
8 commission, Public Service Commission, or similar
9 regulatory authority that recognizes this purchased
10 power agreement imputed debt adjustment in rate cases?

11 A. Not specifically, but in my experience, it has
12 been my understanding just in interfacing within the
13 industry and being involved within the industry for some
14 time that there are regulatory jurisdictions, mostly
15 west of the Mississippi River, that have different
16 regulatory regimes. In some cases -- and I think it has
17 pretty much become uniform now, but in some cases, not
18 even allowing necessarily for the full recovery of fuel
19 costs. And so I would expect that in especially some of
20 those western states, there may have been some
21 regulatory jurisdictions that didn't allow the direct
22 recovery of purchased power costs as well, but I don't
23 know specifically. And another reason that leads me to
24 that conclusion is that S&P has room in its methodology
25 for varying that risk factor.

1 Q. Thank you for that explanation. I think that
2 you did answer my question, but I just want to make sure
3 that you did. My question was, are you aware of any
4 state regulatory authority that recognizes or that has
5 recognized a power purchase agreement imputed debt
6 adjustment in a general rate case? I think you said, "I
7 don't know," or "I'm not aware of any," and then went on
8 with your explanation. Is that accurate?

9 A. Yes. It might be helpful to maybe clarify
10 just a little bit here, though, because it is my
11 testimony and I do have direct knowledge of the fact
12 that, for instance, Progress Energy Florida in their
13 regulatory stipulation has a treatment of purchased
14 power that's similar to what we're proposing. And I
15 appreciate the difference between stipulations and
16 specific Commission approvals on issues.

17 Q. Have you read that whole order, Mr. Gillette?

18 A. No, only the part of the order that is
19 applicable to the purchased power, which I believe is on
20 page 13.

21 Q. Do you know anything more about what was
22 actually resolved in that settlement?

23 A. I have a pretty good working knowledge of
24 Progress Energy Florida's regulatory deal, yes.

25 Q. Are you aware that the settlement was a global

1 settlement of all issues that included no increase in
2 base rates?

3 A. Yes.

4 Q. Are you familiar with the use by Florida
5 investor-owned utilities of the imputed debt adjustment
6 in evaluating proposed power purchase agreements in
7 their RFP processes?

8 A. Can you repeat the question?

9 Q. Yes. Are you familiar with the use by Florida
10 investor-owned utilities, y'all, Progress, FPL, Gulf --

11 A. Got it.

12 Q. -- of an imputed debt adjustment in their
13 evaluations of proposed power purchase agreements in
14 their power supply RFP processes?

15 A. I believe that in the rules for need for
16 power, there is some requirement for utilities to look
17 at those obligations.

18 Q. Is that the extent of your familiarity with
19 that issue?

20 A. Yes.

21 Q. So would you be aware of what other states do
22 or don't do with respect to proposed imputed debt
23 adjustments?

24 A. I would not.

25 Q. Do you personally believe that S&P's practice

1 of assigning a 25 percent risk factor to Tampa Electric
2 Company's non-recovery of capacity payments under power
3 purchase agreements approved by this Commission is
4 appropriate?

5 A. You know, I really don't have an opinion on
6 that.

7 Q. Would you agree that the risk of the Florida
8 Public Service Commission not allowing full recovery of
9 capacity payments under a power purchase agreement that
10 it had approved is zero?

11 A. No, I would not.

12 Q. You think there's a risk that the Florida
13 Public Service Commission, having approved a contract,
14 would subsequently not allow recovery of capacity
15 payments under that approved contract?

16 A. We have a lot of faith in the Florida
17 Commission, and it has been, I think, very judicious in
18 balancing the needs of companies and customers, but
19 there always can be a change.

20 And I think that S&P -- I think the important
21 thing here -- we've been through a lot of
22 cross-examination with regard to the PPA adjustment. I
23 think the important thing here is that whether I believe
24 or anybody in Tampa Electric believes that it's correct
25 or incorrect for S&P to impute 25 percent of the present

1 value of those costs, they do. They do it in the
2 ratings analysis of Tampa Electric Company.

3 And so the cash flows -- and specifically what
4 S&P does is, they take the \$77 million and they reduce
5 the cash flows of the company by imputing that as debt
6 as though it's interest expense to the company on an
7 annual basis. And so when they calculate their
8 ratios -- and I have some of those ratios in Document
9 Number 5 to my testimony -- their ratios are in fact
10 lower by virtue of this imputed interest. And so it is
11 part of the ratings analysis that S&P does, like it or
12 not.

13 Q. I understand your position on the issue. My
14 question was, do you believe that there's a risk that
15 the Florida Public Service Commission would not allow
16 full recovery of capacity payments under a contract that
17 it had previously approved under a final order of this
18 Commission?

19 A. And my answer to the question is yes, there is
20 a risk.

21 Q. Can you assign a percentage probability value
22 to that risk?

23 A. I really can't.

24 Q. Have you ever personally challenged this
25 practice in conversations with the Standard & Poor

1 folks?

2 A. We've discussed it. We understand it. But
3 it's really generally not our place to challenge it.

4 Q. So did you tell the Standard & Poor folks you
5 think 25 percent is too high?

6 A. No.

7 Q. Did anybody else in the company to your
8 knowledge challenge Standard & Poor's assignment of a
9 25 percent risk factor?

10 A. Not that I'm aware of.

11 Q. Are you familiar with the Commission's earlier
12 orders on this subject matter?

13 A. Not specifically. I know that in the '90s,
14 during a time when the investor-owned utilities and the
15 Commission were looking at issues of equity ratio, there
16 was a certain amount of activity in the case of FP&L,
17 but I'm not intimately familiar with that.

18 Q. I apologize for the ambiguity of my question.
19 I meant to ask more specifically, are you aware of the
20 Commission's orders with respect to the effectiveness
21 and future effect of their approval of power purchase
22 agreements for cost recovery purposes?

23 A. I would say generally, yes. But obviously,
24 there's a lot of specific orders out there and a lot of
25 different deals.

1 Q. Will you agree that it's the Commission's
2 expressed policy as articulated in its orders that
3 having approved a power purchase agreement for cost
4 recovery purposes, it will not subsequently disallow
5 cost recovery of payments made under those contracts?

6 A. I do understand that to be -- I'm not familiar
7 with all of the orders, but I do understand that to be a
8 regulatory tenet.

9 Q. Thank you.

10 A. Having said that, you know, we've been on this
11 for a while, but I would point out that, as I said
12 yesterday, I can envision circumstances where, you know,
13 a power purchaser isn't performing, but they're trying
14 to get paid, you know, and the Commission and the power
15 purchaser effectively indirectly don't see eye to eye,
16 and the company gets caught in between.

17 Q. In that regard, I think you previously
18 testified during my cross-examination that you're not
19 aware of a single instance in the United States where a
20 company has been required to make capacity payments when
21 a seller was not performing. Is that true?

22 A. I'm not aware, but I'm not aware of an awful
23 lot of -- you know, the individual projects, you know,
24 that exist in the IPP industry in the United States.

25 Q. Has it ever happened in Florida to your

1 knowledge, Mr. Gillette?

2 A. Not that I'm aware of.

3 COMMISSIONER EDGAR: Mr. Wright, I'm having a
4 little difficulty hearing you. If I could ask you to
5 either speak louder or a little closer. Thank you.

6 MR. WRIGHT: Thank you for calling that to my
7 attention, Madam Chairman.

8 BY MR. WRIGHT:

9 Q. Did I understand you to say in your
10 cross-examination testimony yesterday that you cannot
11 show any specific numeric adjustment that either Moody's
12 or Fitch makes in evaluating Tampa Electric's or TECO
13 Energy's financial condition or ratings?

14 A. Can you repeat the question?

15 Q. I believe yesterday I understood you to say
16 that you cannot show any specific numeric adjustment
17 that either Moody's or Fitch makes in their respective
18 evaluations of Tampa Electric's or TECO Energy's
19 ratings, financial condition, et cetera. Is that an
20 accurate characterization of your testimony yesterday?

21 A. With regard to the purchased power?

22 Q. Yes, sir.

23 A. That is an accurate characterization.

24 However, I did state yesterday that I am aware that
25 Moody's does in some way take into account purchased

1 power.

2 Q. And in that regard, is it your understanding
3 that it's a qualitative consideration, that they
4 consider the regulatory environment, or what?

5 A. I'm not completely clear on that, but I think
6 witness Abbott may be able to shed a little bit more
7 light on that.

8 Q. So if you didn't have the Standard & Poor
9 practice of assigning the 25 percent risk factor, you
10 wouldn't have any analytical basis for applying this
11 adjustment to ask for an additional \$5 million in this
12 case, would you?

13 A. Standard & Poor's has been the most
14 transparent on what they do. I would state, however,
15 that Moody's for sure, and possibly Fitch, are in some
16 way taking it into consideration. And I wouldn't say
17 we -- you know, we necessarily wouldn't be talking about
18 this if it weren't for S&P.

19 MR. WRIGHT: Madam Chairman, the pending
20 question was, if you didn't have the Standard & Poor
21 practice of assigning a 25 percent risk factor, you
22 wouldn't have any analytical basis for applying this
23 factor so as to propose collecting an additional
24 \$5 million a year from customers; isn't that true? I
25 would appreciate a yes or no --

1 COMMISSIONER EDGAR: Are you speaking to me?

2 MR. WRIGHT: I was attempting to rather than
3 engage in anything like argument with the witness, Madam
4 Chairman. I asked him what I believe was a yes or no
5 question, in which he spoke about Moody's and Fitch
6 taking a look at this stuff. I asked him, "Do you have
7 any other analytical basis other than Standard & Poor's
8 25 percent risk factor application to support asking our
9 members, their customers, to pay an extra \$5 million a
10 year. I would appreciate a yes or no answer.

11 COMMISSIONER EDGAR: Mr. Willis.

12 MR. WILLIS: To the contrary, I think
13 Mr. Wright has been arguing with this witness for some
14 time. He doesn't like the answers that he's getting,
15 and he just is continuing to repeat the questions. And
16 I think this question has been asked and answered, and I
17 think we should move on.

18 COMMISSIONER EDGAR: I do know we've heard it
19 three times.

20 Mr. Gillette, can you respond to the question
21 that Mr. Wright has most recently posed to you with a
22 yes or no answer?

23 THE WITNESS: I will, but I need to hear it
24 one more time to hear if it was stated in the negative
25 or the positive.

1 COMMISSIONER EDGAR: That's fine. One more
2 time, Mr. Wright, please.

3 BY MR. WRIGHT:

4 Q. I'll try to state it in a more positive
5 orientation. Isn't it true that the only analytical
6 basis you have for asking your customers to pay this
7 extra \$5 million or so per year is the Standard & Poor's
8 practice of assigning a 25 percent risk factor to
9 capacity payments under power purchase agreements?

10 A. Yes, from an analytical standpoint. But
11 again, from a qualitative standpoint, the other rating
12 agencies consider it, as I understand it. If in
13 analytical you mean quantitative, the answer to your
14 question is yes.

15 Q. Thank you. I think I understood your earlier
16 testimony to indicate that Standard & Poor will not
17 produce a witness to testify regarding its practice. Is
18 that accurate?

19 A. We have not -- we do not have anybody from the
20 company from Standard & Poor's, nor do we have anybody
21 from the company that's currently from Moody's. But as
22 I testified, our witness on financial integrity, witness
23 Abbott, I think can speak very well to the practices of
24 any of the three rating agencies.

25 Q. Have you asked Standard & Poor to produce a

1 witness to testify to this Commission with authoritative
2 testimony as to their practice and the justifications
3 therefor?

4 A. No, I have not. Having said that, I do
5 believe that either formally or informally, back in the
6 1990s, Florida Power & Light had somebody with S&P
7 engage with this Commission on this very topic.

8 Interestingly enough, in the context of this
9 topic, this is on a pro rata basis fairly small, the
10 amount of purchased power that we buy, relative to
11 Florida Power & Light. We're requesting effectively a
12 100 basis point adjustment in ROE. Florida Power &
13 Light with all of its purchases from Southern Company
14 and cogenerators has probably some 7- or 800 basis
15 points worth of purchased power. And I believe that the
16 Commission at some point in time has heard a lot on this
17 particular matter.

18 Q. To your knowledge, has a Standard & Poor
19 employee ever testified under oath to this Commission
20 regarding this practice?

21 A. No, but I believe there has been communication
22 on this issue either with staff or the Commission in
23 some form.

24 Q. Did I understand your testimony this morning
25 to be that Standard & Poor will not produce a witness to

1 testify to a regulatory commission on this issue?

2 A. That's my understanding, that that's their
3 policy. On the other hand, in the instance that I
4 referenced in the late '90s, I think some means of
5 getting direct information from S&P was employed.

6 COMMISSIONER EDGAR: Mr. Wright, as you
7 mentioned in your -- or as you alluded to in your
8 question, this seems to me to be ground that was well
9 tread this morning and partially yesterday, which
10 makes -- in my opinion, we're awfully close to friendly
11 cross, which, as you know, our Chairman yesterday asked
12 us to avoid.

13 MR. WRIGHT: Thank you.

14 BY MR. WRIGHT:

15 Q. You've been around regulation a pretty long
16 time, haven't you?

17 A. Yes.

18 Q. Do you believe that it's right to let a single
19 rating agency who won't produce a witness for the
20 Commission to question about its practices cost Tampa
21 Electric's customers an extra \$5 million a year?

22 A. I can only speak to what S&P does when they
23 rate us, and they do adjust the cash flows. And we
24 think in this regulatory proceeding, the cash flows need
25 to be adjusted as such.

1 Q. Just so I'm clear, the answer to my question
2 is, you don't have an opinion or a position as to
3 whether it's right for that to work that way?

4 A. I think that's a fair characterization.

5 Q. Thank you. I'm going to change lines now.

6 I would like -- these questions relate to the
7 meaning of the information presented in the company's
8 MFR Schedule D-1a, Mr. Gillette.

9 A. I'm there.

10 Q. Thank you. I note that in the header of this
11 schedule next to the word "explanation," it says,
12 "Provide the company's 13-month average cost of capital
13 for the test year, the prior year, and the historical
14 base year." My question is, what does the 13-month
15 average refer to there?

16 A. It's an average taking into account the test
17 year and I believe the prior month of December.

18 Q. And does that mean that, for example, the --
19 let's say the value for the total -- let's say the total
20 jurisdictional capital structure in column 9, row 18,
21 \$3,656,800,000. Is that the sum of 13 average capital
22 structure numbers, 13 monthly capital structure numbers
23 divided by 13?

24 A. I believe that to be the case, although I
25 didn't physically perform that particular calculation on

1 this MFR. We have three sponsors to the MFR.

2 Mr. Chronister can probably walk you through the
3 specifics of the mathematics better than I can.

4 Q. The company projects that it will earn a
5 4.3 percent rate of return on equity without rate
6 relief. Is it true that this conclusion assumes that
7 the company will actually spend everything it claims it
8 will spend in 2009?

9 A. Yes.

10 Q. Is that true both for capital investments that
11 would be reflected in rate base?

12 A. You said one thing.

13 Q. And for O&M expenses.

14 A. Yes.

15 Q. Thank you. I realized during my question it
16 was compound, so I was going to let him answer the first
17 one and then ask the second one.

18 Does this analysis that shows the low ROE --
19 D-1a shows 5 percent, but I think we can all agree that
20 you really want 4 -- you really believe it will be 4.38
21 percent. So the question is, does the company's
22 analysis that shows this result assume that you put the
23 five combustion turbines that have been discussed in
24 this case into rate base for the whole year?

25 A. Yes.

1 Q. Same question for the Big Bend rail
2 facilities.

3 A. Yes. Let me clarify. Again, we're getting
4 into territory where witness Chronister did the actual
5 calculations, and I would feel much more comfortable if
6 Mr. Chronister were answering these specific questions.
7 So what I'm stating to you is, not having physically
8 done the calculations, that's what my understanding is.

9 Q. As a general proposition, would you expect
10 that if the company got no rate relief, but deferred
11 substantial amounts of investment in the combustion
12 turbines, say, that would increase the company's
13 achieved rate of return on equity?

14 A. I mean, I think as a generic question, if we
15 spend less on rate base, will the ROE go up, I think
16 that's the case. I think it's important to state, as
17 Mr. Black was saying yesterday, though, that we do have
18 needs for new capacity, both driven by peak demand and
19 the black start capability. So I assume your question
20 was a hypothetical one, because I don't know that we can
21 defer those projects and serve customers reliably.

22 Q. Well, Mr. Black did testify yesterday, did he
23 not, that the company is considering deferring at least
24 a substantial amount of investment in the three CTs that
25 are scheduled to come on line in September?

1 A. I think he did say something along that line.

2 Q. And I was really just trying to understand the
3 financial mechanics. If that occurs and the company
4 gets no rate relief, your ROE will be higher; right?

5 A. That is true. You know, I would think -- I'll
6 leave it at that.

7 Q. To your knowledge, is the company considering
8 deferring any other investments in capital items from
9 2009 to any later year? And when I say any other
10 investments, I mean investments that are presently in
11 your MFRs, projected to be in service in 2009.

12 A. The only thing I think that may be in play a
13 bit is the timing of some of the out year generating
14 capacity, which I think affects 2009, you know, only to
15 a small degree. But we're watching the load growth
16 carefully in terms of our generation needs for the out
17 years.

18 Q. Would that be a question that I would be
19 better off asking Mr. Chronister or another witness?

20 A. Probably witness Chronister.

21 Q. Thank you.

22 A. I would add, just to provide a little bit of
23 color on this, the need that we have in 2013 for base
24 load capacity that we've identified in our Ten-Year Site
25 Plan is not only driven by load growth, but also by the

1 fact that we have purchased power contracts going away.
2 And so the fact that we are obviously looking at what's
3 happening with our sales in the service territory, and
4 they are lower than we expect, may or may not change the
5 need for the out year capacity.

6 Q. To your knowledge, is there investment capital
7 reflected in the company's MFRs associated with base
8 load capacity in 2013?

9 A. I think there may be some expenditures in --
10 small expenditures in 2009 for the early stages, but
11 Mr. Chronister is better able to speak to that.

12 Q. Do you agree that Tampa Electric has an
13 excellent business risk profile?

14 A. Could I ask for a clarification on that
15 question? Are you speaking generally, or are you
16 speaking to the specific S&P designation?

17 Q. I think I was really asking both, but I meant
18 it more generically, in your own opinion. I'm sure
19 you're aware Ms. Abbott testified that she agrees with
20 the S&P assessment that it's excellent, and I'm asking
21 you, do you agree that Tampa Electric has an excellent
22 business risk profile?

23 A. Yes, I do. And I would supplement my answer
24 by saying -- I think Commissioner Argenziano asked some
25 questions along this line yesterday, and it might be

1 helpful just to provide a little bit of explanation
2 here.

3 When S&P looks at business risk profile, they
4 look at the risk of recovering revenues and those kinds
5 of things, but they also look at a separate type of risk
6 profile, and that's financial risk profile, and
7 financial risk profile is driven by the level of
8 leverage in the company. And I think it would be
9 interesting for the Commission to know that in the case
10 of Tampa Electric, we are judged by S&P to have an
11 excellent business risk profile, but at our triple-B
12 rating with the equity ratio that we have now, we have
13 what's called an aggressive financial profile.

14 Interestingly, if you contrast that with, say,
15 Mosaic Phosphate Company, they have a very poor business
16 risk profile, but over time, they've been working to
17 improve their financial risk profile. In 2006, Mosaic
18 Phosphate Company, according to public documents, was
19 about a 60 percent equity ratio. They took it to 65
20 percent equity ratio in 2007. But only in 2008 when
21 Mosaic Phosphate took their equity ratio all the way to
22 80 percent equity ratio --

23 MR. MOYLE: I think, Madam Chair, this is the
24 point that I'm supposed to object and say this is beyond
25 the scope of the question that was asked.

1 MR. WILLIS: He's explaining business and
2 financial risk.

3 MR. MOYLE: Particularly now that he's
4 bringing in one of my member companies.

5 COMMISSIONER EDGAR: I was kind of surprised
6 that I had not heard an objection, but that's neither
7 here nor there. Mr. Willis.

8 MR. WILLIS: Both Mr. Wright and Mr. Moyle
9 have opened up the issue of the difference between
10 business and financial risk, and he's just explaining
11 it.

12 COMMISSIONER EDGAR: Commissioner.

13 COMMISSIONER ARGENZIANO: Just for
14 clarification for myself, are the ratings just based on
15 risk, or are they based on other criteria, such as
16 management? And I believe TECO took equity -- the
17 parent company took equity out of TECO a number of years
18 ago. Does that type of -- does that have anything to do
19 with the ratings, or does it factor in, or is it just
20 risk?

21 THE WITNESS: What the rating agencies attempt
22 to do, as I understand it -- and again, S&P has been,
23 you know, most prolific in the literature on this. They
24 attempt to take some of these very qualitative factors,
25 like business risk and financial risk, and boil them

1 down into what ranges are required in terms of coverage
2 ratios for people with varying levels of risk in their
3 ratings process. In other words, if someone -- if a
4 company has a very low financial risk profile and a very
5 low -- I mean an excellent financial risk profile and an
6 excellent business risk profile, the bar that they have
7 to get over with regard to their coverage ratios, the
8 numbers that they have to meet are lower. And
9 conversely, if they have a high level of business risk
10 and a high level of leverage, it translates to higher
11 numbers that they have to meet, and they -- S&P has
12 grids in this regard.

13 With regard, Commissioner, to your question on
14 holding company versus Tampa Electric Company and those
15 kinds of things, the rating agencies -- obviously, we're
16 a consolidated entity, and so the ratings agencies use
17 different methodologies to look at on a consolidated
18 basis what the rating should be for the holding company
19 versus what the rating should be for the utility.

20 But I would say where we are right now, the
21 rating agencies have been crystal clear in their report,
22 and already in the record there are rating agency
23 reports that state basically this, and that is that the
24 rating agencies are looking to our investment in equity,
25 our capex program at Tampa Electric, and this

1 Commission's decision as the major qualitative factors
2 with regard to risk that are going to drive the ratings
3 of Tampa Electric going forward.

4 COMMISSIONER ARGENZIANO: Since the last rate
5 case, since TECO's last rate case, has TECO been an A
6 rated or triple-A rated, ever?

7 THE WITNESS: Our ratings have varied. In the
8 '90s, we were in the low double-A, single-A range. And
9 since about 2003, Tampa Electric has been in the
10 triple-B range. And some of my testimony this morning
11 was along the lines of our interest in achieving ratings
12 parameters, in other words, those specific coverage
13 ratios and those kinds of things that would allow us to
14 ascend to the single-A rating again. And we believe
15 that our proposal on capital structure and return on
16 equity in this case would in fact allow us to get there.

17 COMMISSIONER ARGENZIANO: Just one other
18 question. Does management set the debt, the amount of
19 debt?

20 THE WITNESS: Certainly management and the
21 board are involved in the decision-making on the various
22 debt issues that we go to the market for, and we view it
23 as management's responsibility to go to the market at
24 good times when rates are the best. And we also view it
25 as, in our corporate structure, the holding company's

1 responsibility to fund adequate amounts of equity in
2 order for on a combined basis the debt of Tampa Electric
3 and equity infusions from the holding company to meet
4 any needs for external financing.

5 COMMISSIONER ARGENZIANO: Thank you.

6 COMMISSIONER EDGAR: To state the obvious for
7 the record, the objection is overruled.

8 MR. WRIGHT: I did not hear that, Madam
9 Chairman. I apologize.

10 COMMISSIONER EDGAR: The objection is
11 overruled. But I would appreciate the opportunity to
12 remind the witness, as we have discussed, to try to
13 answer the question to the best of your ability that is
14 posed to you, and if you need to elaborate, we certainly
15 will continue to allow.

16 And on that note, let me ask you this,
17 Mr. Gillette. We've been going at it for quite a while,
18 and we've kept you there for a while. Would you like to
19 proceed, or would you like to take a short break?

20 THE WITNESS: I'm fine.

21 COMMISSIONER EDGAR: Okay. Then we will go
22 for a while longer, and then we will take a break.

23 Mr. Wright.

24 MR. WRIGHT: Thank you.

25 BY MR. WRIGHT:

1 Q. Mr. Gillette, yesterday I believe that from
2 the bench, it was suggested that Tampa Electric faces
3 risks that are extremely minimal as compared to other
4 industries. Do you agree with that?

5 A. From a business risk perspective, yes. From a
6 financial risk perspective, no. And I'll explain simply
7 by saying that we are a very capital-intensive industry,
8 and it is in the ratepayers' best interests for us to
9 finance a reasonable amount, as reasonable an amount as
10 possible, with debt, because debt is a cheaper source of
11 capital. But there are limits to that, and utilities
12 work through their regulators to determine the very best
13 means of doing that.

14 Other industries are not as concerned with the
15 level of leverage. And in fact, most general industry
16 has much less leverage, including Mosaic Phosphate,
17 which is at an 80 percent equity ratio.

18 Q. Do you agree that Tampa Electric has a high
19 degree of revenue certainty?

20 A. No.

21 Q. Do you agree that Tampa Electric has a high
22 degree of certainty of recovering its operating costs?

23 A. Well, the answer is yes and no. In the
24 context of operating costs in the area of fuel and
25 purchased power, as we've been discussing for some time,

1 vis-a-vis the clause mechanisms, there's a fairly
2 regular treatment of that by the Commission.

3 In the case of operating and maintenance
4 costs, as everybody I think in the room is aware,
5 they're a subject in this base rate proceeding. And we
6 have been effectively recovering those costs by earning
7 a return that has been within our allowed range of
8 return. But a combination of things, including
9 increases in operating costs, have caused us to be below
10 our allowed rate of return, and as a result of that, it
11 is this Commission's decision in this rate case whether
12 they're going to make us whole on those expenses or not.

13 Q. Isn't it true that before the company can book
14 a positive return on equity, it has to pay all of its
15 operating costs?

16 A. Yes.

17 Q. Since your last rate case, which was decided
18 by an order issued about 16 years ago, what's the lowest
19 annualized ROE Tampa Electric has achieved?

20 A. 8.66 percent, that which was on our September
21 surveillance report.

22 MR. WRIGHT: Madam Chairman, my colleague is
23 handing out a document that I would like marked as -- I
24 think it's going to be 98.

25 COMMISSIONER EDGAR: Yes, I'm showing 98.

1 MR. WRIGHT: Thank you. And its short title
2 is FPSC Revenue Decoupling Report.

3 COMMISSIONER EDGAR: Okay. As requested, we
4 will mark the exhibit just distributed as 98 and title
5 it FPSC Revenue Decoupling Report.

6 MR. WRIGHT: Thank you.

7 (Exhibit 98 was marked for identification.)

8 BY MR. WRIGHT:

9 Q. Mr. Gillette, have you seen this document
10 before?

11 A. No, I have not.

12 Q. I would like to ask you, please, to look at
13 pages 15 and 16 of the report. We'll start with the
14 table at the bottom of page 15.

15 A. I see it.

16 Q. That purports to show costs recovered through
17 clauses as a percent of annual revenues by utility for
18 the nine years indicated; correct?

19 A. Yes.

20 Q. And that shows that Tampa Electric's
21 percentage increased from 34 percent in 1999 to 57
22 percent in 2007.

23 A. Yes. And I believe that's mostly the result
24 of rising fuel costs.

25 Q. Do you agree that --

1 A. And environmental costs.

2 Q. Do you agree that those values represent an
3 accurate characterization of the percentage of Tampa
4 Electric's costs recovered through clauses as a percent
5 of annual revenues?

6 A. As I see here, the source of the information
7 is the earnings surveillance reports, and I think the
8 earnings surveillance reports do provide adequate
9 information to make these types of calculations.

10 Q. So the answer to my question is yes?

11 A. I'm not familiar with exactly the calculations
12 that were done here. This is the first time I've seen
13 this document. But given the source of information and
14 given what I understand the calculation to be, I believe
15 the answer would be yes.

16 Q. Thank you. If I can ask the same ultimate
17 question with regard to the table at the top of page 16,
18 do you agree that this, at least to the best of your
19 knowledge, represents an accurate representation of the
20 percentage of Tampa Electric's costs recovered through
21 clauses as a percent of annual expenses for the time
22 period shown?

23 A. Yes, that's what it appears to be to me.

24 Q. Thank you.

25 A. I would just quickly comment to say that this

1 is clearly showing that this percentage has risen over
2 time, and as I say, I think it's the result of increased
3 fuel and environmental costs. This case is about the
4 base rate side, which has from a rate perspective been
5 the same since 1992.

6 Q. When you referenced fuel there, did you mean
7 to include capacity costs as well that are recovered
8 through the capacity cost recovery clause?

9 A. Yes.

10 MR. WRIGHT: Okay. I'm going to change lines
11 again, Madam Chairman.

12 BY MR. WRIGHT:

13 Q. In a response that you made a few minutes ago,
14 you made the statement, I believe, that it's in the
15 ratepayers' best interests for the company to raise
16 capital through debt because it's lower cost. Is that
17 an accurate characterization of what you said?

18 A. Yes, debt is a lower cost source of capital.

19 Q. Thank you. And you would understand our
20 respective parties' positions to be that the company
21 should raise more through debt, and that's why we
22 advocate a lower equity ratio? Is that your
23 understanding?

24 A. I understand that's the position. In light of
25 the current environment, I do not understand that

1 rationale for that position, either from an access or a
2 cost perspective.

3 Q. Did Tampa Electric raise any new capital in
4 2008?

5 A. Yes.

6 Q. And what was that?

7 A. The company raised \$100 million of debt in May
8 of 2008, and TECO Energy injected roughly \$300 million
9 of equity into Tampa Electric in 2008.

10 Q. Where did TECO Energy get the equity funding
11 that it infused into Tampa Electric?

12 A. From internally generated funds. In other
13 words, we didn't go to the market for either debt or
14 equity.

15 Q. Does that mean retained earnings out of the
16 dividends paid in to TECO Energy by its subsidiaries?

17 A. That's correct. Our policy at TECO Energy is
18 that the operating subs dividend 100 percent of their
19 net income to TECO Energy, and TECO Energy redistributes
20 those funds either in the form of dividends to external
21 shareholders or investments back into the subsidiaries,
22 of which our strong focus has been this year, and will
23 continue to be as we're targeting the single-A ratings,
24 injection of equity into Tampa Electric.

25 Q. I would like the record to make clear what the

1 mechanism for these equity infusions is. Is it by a
2 purchase of Tampa Electric common stock by TECO Energy,
3 or is it by paid-in capital or some other mechanism?

4 A. It's by virtue of paid-in capital.

5 Q. I think that at least Mr. Black testified that
6 you also -- that either Tampa Electric or TECO Energy
7 recently renewed a credit facility. Is that accurate?

8 A. That's correct.

9 Q. Did you describe that borrowing or credit
10 arrangement in your previous answer? I'm just trying to
11 understand what all you've got here.

12 A. Understood. No. I was speaking to long-term
13 sources of capital in my previous answer.

14 Q. Thank you.

15 A. But you are correct to point out that we did
16 renew a credit facility.

17 Q. Approximately what date did you renew the
18 credit facility?

19 A. It was in late December, and it was renewed at
20 a much higher rate than we had before.

21 Q. What rate?

22 A. It's a LIBOR-based credit facility. There's a
23 fixed commitment fee to the new credit facility of 125
24 basis points, and then there's fee on use of the
25 facility of 50 basis points on top of the three-month

1 LIBOR, so the effective cost is LIBOR plus 175 basis
2 points. That particular credit facility in the past has
3 had a fixed commitment fee of 17 basis points and a
4 drawn adder of 17 basis points, for a total of 34 basis
5 points. And I think this is another demonstration of
6 the very significant increases in the cost of all
7 sources of capital, including short-term debt, as a
8 result of the financial crisis.

9 Q. I want to ask, what is the typical maturity of
10 funds that you would borrow under this credit facility?
11 Does that question make sense to you?

12 A. It makes sense to me actually more in the
13 context of long-term debt. In the context of the credit
14 facility, we use those for the very short-term borrowing
15 needs of Tampa Electric. And so in any given month, if
16 there's a big fuel bill due or a big interest payment
17 due, we might draw on that credit line, and then
18 revenues will come in and we'll be able to pay down the
19 credit line, and so we use the credit line as a source
20 of liquid financing.

21 But I would say, importantly, one of the
22 things that we try to do at TECO Energy and Tampa
23 Electric both is to be sure that our credit lines are
24 not significantly in use during the beginning of
25 hurricane season so we've got adequate funds if we do

1 have hurricane damage.

2 Q. So would it be accurate that your use when you
3 use it is typically in the range of, say, 15 to 60 days?

4 A. Yes, and it's highly, highly variable. It's
5 paid up and down on a regular basis.

6 Q. Currently, what is the relationship between
7 the LIBOR rate and the comparable U.S. Treasury rate?

8 A. There was a page handed to me earlier that
9 provides what looks to be some fairly recent
10 information, showing that the three-month U.S. Treasury
11 rate was trading at about 12 basis point or .12 percent.
12 And I believe the 30-day LIBOR has closed recently in
13 the neighborhood of about 1 percent.

14 I would just -- I would add, you know, on this
15 particular question, this level of Treasury and LIBOR
16 rates is indicative of what's happening in the financial
17 markets right now and the flight to quality that we
18 talked about earlier. We've seen three-month LIBOR
19 rates as high as 5 percent in the last five years, and
20 commensurately, Treasury rates almost that high as well.

21 Q. I think in your answer just now you referred
22 to a three-month LIBOR rate, and in your previous
23 response you said the current 30-day LIBOR rate is about
24 1 percent. Is that what you said?

25 A. I think I meant to say three months in both

1 cases.

2 Q. Okay.

3 A. And the reason I reference that is, that's the
4 basis for the pricing of our bank line.

5 Q. So your bank loan is the three-month LIBOR
6 rate?

7 A. I believe so.

8 Q. Plus the 175 basis points?

9 A. Yes, I believe so.

10 Q. So if you had a draw against that credit
11 facility right now, you would be paying 2.75 percent,
12 roughly?

13 A. That's about right.

14 Q. How much debt does Tampa Electric plan to
15 issue in 2009?

16 A. \$125 million.

17 Q. And do you plan to issue that debt in
18 November?

19 A. Yes. That's where it is in our budget.

20 Q. Is there any significant chance that it could
21 move from November to an earlier or later month?

22 A. We're going to watch that closely throughout
23 this year. We've been watching fuel over- and
24 under-recoveries very closely. And at one point in the
25 fall of this year, I think in our preliminary fuel

1 adjustment filing, we had filed for an under-recovery in
2 2008 of \$209 million. And at that point in time, we
3 made consideration of an acceleration of that debt
4 issuance. But when ultimately fuel prices came down and
5 we refiled expecting a fuel under-recovery of \$133
6 million, we felt more comfortable that we wouldn't have
7 to move the debt issuance. But we're watching that
8 closely, and we're watching the markets closely as well.

9 Q. Do you have an estimate for how much debt the
10 company plans to issue in 2010?

11 A. I think it's roughly an equivalent amount.

12 Q. So roughly 125 million?

13 A. That's correct.

14 Q. Do you have a similar estimate for 2011?

15 A. Yes. I mean, if you would like, we have
16 actually filed documents on this, but I think in 2011,
17 it's another 125 million. And then in 2012, it's a
18 fairly high number, because it's kind of the regular
19 amount we need to fund our ongoing capital expenditures,
20 and we have a very large maturity, I think \$500 million
21 in 2012.

22 That all, on a total basis, I think I
23 testified this morning, over the period 2009 through
24 2013, with refinancings, gets to us an estimated
25 \$1 billion in capital raising during the 2009 through

1 2013 time period.

2 Q. Thank you. Now, you've expressed on several
3 occasions concern about Tampa Electric being able to
4 access debt financing; is that fair to say?

5 A. Yes.

6 Q. Is it your testimony that the company has to
7 show a high equity ratio in order to access capital
8 markets, the debt market specifically?

9 A. My answer to that is yes, but I would
10 supplement my answer by saying it's an indirect
11 relationship, in that higher equity ratios translate to
12 higher coverage ratios, which in turn translate to
13 higher ratings, which in turn translate to better
14 access, and in this market, better costs in the capital
15 markets, lower costs in the capital markets. So there
16 is a relationship there, but it takes some steps to get
17 there.

18 Q. Would it be fair to say that it's kind of a
19 combination of factors, including equity ratio, ROE,
20 revenue certainty, and perhaps other factors?

21 A. Absolutely no question. And I think my
22 previous testimony is pretty clear that the decisions
23 this Commission will make on ROE and equity ratio will
24 have a very direct bearing in this high time of
25 financial market uncertainty and the high capex that

1 we're facing.

2 COMMISSIONER ARGENZIANO: Let me ask a
3 question.

4 COMMISSIONER EDGAR: Commissioner.

5 COMMISSIONER ARGENZIANO: Pertaining to that,
6 does this Commission have the authority to hold TECO to
7 a specific level of debt-to-equity ratio?

8 THE WITNESS: The regulatory regime as I have
9 understood it in Florida is that the companies invest
10 equity and debt as they are able into the utility, and
11 the equity ratio can float in between rate cases.

12 COMMISSIONER ARGENZIANO: But does this
13 Commission have the authority to set a level? Or maybe
14 I should ask staff, but I figured you could answer that.

15 THE WITNESS: That may be a legal question. I
16 don't know what the extent of your authority is in that
17 regard.

18 COMMISSIONER ARGENZIANO: Can I ask staff to
19 answer that?

20 MS. HELTON: That may be a subject that's
21 better addressed in staff's recommendation to you.

22 THE WITNESS: I would say certainly --

23 COMMISSIONER ARGENZIANO: I feel like I'm here
24 with my hands tied. I believe that this Commission has
25 no authority to do that.

1 THE WITNESS: Okay.

2 COMMISSIONER ARGENZIANO: Thank you.

3 THE WITNESS: I would just add maybe one point
4 from a layman's point of view on this, and that is, I
5 believe the Commission does have authority in this rate
6 proceeding to decide the equity ratio on which rates
7 will be set.

8 COMMISSIONER EDGAR: And actually, on that
9 note, the witness may be just fine, but I could use a
10 stretch. So, Mr. Wright, if you will defer, we are
11 going to take a short stretch break for me. And we will
12 come back at 25 after, and you, of course, will continue
13 to be up.

14 MR. WRIGHT: Thank you, Madam Chairman.

15 (Short recess.)

16 COMMISSIONER EDGAR: Mr. Wright, you're
17 recognized.

18 MR. WRIGHT: Thank you, Madam Chairman.

19 I'm trying to get a clarifying question
20 together, Madam Chairman. Thank you for your patience.

21 BY MR. WRIGHT:

22 Q. Mr. Gillette, I would like to ask you to look
23 at what has been marked for identification as Exhibit
24 Number 94, please.

25 A. Is that this?

1 Q. Thank you. I just want to make sure I
2 understand what the --

3 COMMISSIONER EDGAR: Let me just make sure
4 that we're all looking at the same thing. Mr. Gillette,
5 this is the document that you had a color copy of
6 initially, and then we also gave you the black and
7 white.

8 THE WITNESS: Yes. Thank you.

9 BY MR. WRIGHT:

10 Q. I just want to make sure that I understand
11 what the value that is shown in the column right in the
12 middle of the page that says "Return on Equity" beneath
13 the header "Increase Authorized" represents. To the
14 extent applicable, does that represent the midpoint of
15 any authorized range, does it represent the high end of
16 any authorized range, or does it represent something
17 else?

18 A. I'm not sure that all regulatory jurisdictions
19 have the same concept of midpoint and those kinds of
20 things. But, for instance, in the case of Tampa
21 Electric, on the page here, it's showing 11.75, which is
22 the midpoint of Tampa Electric's allowed range.

23 Q. So would it be your understanding that if
24 there's a range, the number shown would be the midpoint?

25 A. In the case of the Florida utilities, that

1 certainly would appear to be the case, and I would
2 expect Regulatory Research Associates to try to be
3 consistent in that regard, yes.

4 Q. And otherwise, would it be your expectation
5 and understanding that the number is a fixed number
6 without a range banding it?

7 A. Well, in virtually all the cases, there's just
8 one number there, so, yes.

9 Q. Thank you. We were talking a short while ago
10 about your credit facility and the fact that it's pegged
11 to the LIBOR rate. I want to ask you a couple of
12 follow-up questions about that. Say a year ago,
13 January, February, March, some relevant time period of
14 roughly a year ago, what was the LIBOR rate, the
15 three-month LIBOR rate to which the credit facility was
16 pegged? What was the actual interest rate on LIBOR
17 three-month lending?

18 A. It was pretty close to 5 percent. It was
19 actually over 5 percent.

20 Just to give a little bit of historical
21 perspective to the Commissioners, for the period 2004 to
22 2008, the three-month LIBOR rate was 3.8 percent on
23 average, and for the period 2006 through 2008, the LIBOR
24 rate was 4.5 percent on average. And that, by the way,
25 was the basis for the company's proposed 4.63 percent

1 cost of short-term debt in this case.

2 Q. Just so I'm -- I missed a date number in your
3 response because I was trying to write. You said from
4 2004 through 2008, the average three-month LIBOR rate
5 was 3.8 percent?

6 A. That's correct.

7 Q. And was it 2006 through 2008 that the average
8 LIBOR three-month rate was 4.5?

9 A. That's correct.

10 Q. Thank you. So a year ago -- I just want to
11 make sure I'm interpreting what you told us correctly.
12 A year ago, you were paying something in the range of
13 5.34 percent on your facility?

14 A. That's correct.

15 Q. And today you're paying roughly 2.75 percent?

16 A. Right. And that's again part of the last
17 three months' craziness in the financial market that
18 we've discussed in this proceeding.

19 Q. And is that representative of what you've
20 characterized in your testimony as the flight to
21 quality?

22 A. That's correct. And also in my testimony,
23 I've stated that while the Treasury rate, for instance,
24 has gone down very significantly, the spreads have
25 increased, and therefore, the costs of long-term issues

1 have risen.

2 Q. Would you agree that utility credit is
3 generally regarded as high quality credit?

4 A. Utility credit is rated by the rating agencies
5 just like all other credit, and it's my understanding
6 that a single-A rating in this industry is -- at least
7 the rating agencies attempt for it to be equivalent to a
8 single-A rating in another industry.

9 Q. Well, what I'm getting at is that your current
10 interest rate is a lot less than it was a year ago.
11 It's about 2.75 percent. And my question is, is the
12 fact that you're able to borrow on these terms
13 representative of the fact that lending capital is
14 flying to quality, in this instance, to the quality
15 investment in Tampa Electric's credit?

16 A. No. And the reason I state that is, we, like
17 other corporates, happen to have bank lines that are
18 tied to LIBOR, which is the London interbank lending
19 rate. And as a result of all the money that has been
20 injected in banks all over the world, that rate is very
21 low right now. It doesn't have a darn thing to do with
22 Tampa Electric. In fact, on the other hand, when we
23 renewed the bank line, the spread that's affixed to
24 LIBOR, as I testified earlier, actually went up.

25 Q. Thank you. You've spoken about dislocations

1 in the credit market; correct?

2 A. Yes.

3 Q. And you've also in at least one response to
4 Mr. Moyle's questioning referred to a period October,
5 November, December of 2008. Is that roughly the period
6 of which you were speaking of these dislocations having
7 occurred in the credit markets?

8 A. Yes. There have been previous dislocations,
9 but this one, as I've testified, is the most recent, and
10 perhaps unprecedented in its degree. But I would, by
11 example, just state for the Commission's knowledge that
12 back in the late 2002, early 2003 time period, there was
13 a time when it was very difficult for electric utilities
14 to obtain debt financing.

15 Q. I'm sure we've all heard the expression "the
16 financial meltdown" applied to at least the U.S. capital
17 markets. You're familiar with that term?

18 A. Yes.

19 Q. Is that kind of the same thing that you're
20 referring to when you say the dislocations?

21 A. Yes. And you once again are -- I referred to
22 an earlier time, but you're referring, as I understand,
23 in your question to this --

24 Q. I was referring to the late 2008 events.

25 A. Yes, sir.

1 Q. Is it your understanding that the time period
2 of these dislocations was October through December, or
3 is it continuing through today, or -- I'm trying to
4 understand. I'm trying to get a time period applicable
5 to these dislocations, if you could help me with that.

6 A. I completely understand the question. As we
7 were referring earlier to the chart, the file period
8 started, you know, for major dislocation, on
9 September 8th, when the debt markets were ostensibly
10 closed, and has continued through today. And in my
11 opinion, there's every reason to believe, given the
12 continued financial uncertainty in the markets, that it
13 will continue for quite a while longer.

14 MR. WRIGHT: Madam Chairman, I'm having my
15 colleague -- excuse me. I should say my colleague is
16 kindly distributing an exhibit that I would ask be
17 marked as, I think, 99.

18 COMMISSIONER EDGAR: Yes, 99.

19 MR. WRIGHT: Thank you. It's a copy of an
20 article from the Wall Street Journal of January 13th.
21 If you wanted to give it a short title, you could say
22 WSJ Utility Bonds Article, 1/13/2009.

23 THE WITNESS: I've actually seen this article
24 before.

25 COMMISSIONER EDGAR: And we will so mark.

1 (Exhibit 99 was marked for identification.)

2 BY MR. WRIGHT:

3 Q. You just said you've seen this article. Do
4 you believe that everything that's represented in there
5 regarding borrowings discussed in the article and in the
6 table is accurate?

7 A. I'm just reviewing it again. One moment.

8 Q. Certainly.

9 A. Like any newspaper article, there are a lot of
10 opinions and quotes and those kinds of things in it, and
11 as a result of that, I don't know that I can generally
12 agree, you know, to everything that's in this article as
13 my thought or opinion.

14 As I said earlier, we've been through a
15 difficult time. There have been a few deals in 2009
16 that have gotten off, and Progress Energy, for instance,
17 issued both equity and debt in the market. I think the
18 jury is still out as to where spreads are going this
19 year.

20 And I think a lot of this article, in my
21 opinion, speaks to things that were going on before the
22 dislocation in the financial markets. The headline of
23 the article is "Bonds Are a Bright Spot for Utilities in
24 2008," basically saying there were a lot of bonds that
25 were sold in 2008. I would testify that there were a

1 lot of bonds sold in 2008 at decent rates before the
2 financial crisis occurred. After that time, it's been
3 pretty rough going.

4 Q. To the best of your knowledge, is it true that
5 Progress Energy sold \$600 million of bonds on
6 January 8th, as indicated in the article?

7 A. Yes, they did. I don't have the information
8 with me. I believe those bonds were long-term and
9 secured.

10 Q. To the best of your --

11 A. And I believe that they also issued equity in
12 parallel with those bonds.

13 Q. To the best of your knowledge, is the
14 statement, the partial statement around the middle of
15 the page that the 10-year bonds, referring to the
16 Progress Energy bonds, carried a coupon rate of
17 5.3 percent? Is that true to the best of your
18 knowledge?

19 A. Yes. And I would testify that that very same
20 week, there were triple-B utilities that were issuing in
21 the high 7 percent range. And that's the reason for my
22 testimony that I think the jury is still out.

23 The Progress Energy deal was a very unique
24 deal because they issued equity in parallel, and the
25 market really liked that. Very few of the other utility

1 companies that are issuing debt are issuing equity at
2 the very same time. And I believe in this article,
3 Mr. Johnson testified that it -- it says, "It felt good
4 to get this one off the table," and I think that speaks
5 to the fact that he was concerned about what the rate
6 might be as well.

7 MR. WRIGHT: Madam Chairman, Mr. Moyle is
8 again kindly distributing an exhibit that I would ask be
9 marked as Exhibit 100. And we can call that, if you
10 will, S&P Rating Summary for Progress Energy, 1/21/2009.

11 COMMISSIONER EDGAR: We will so mark.

12 (Exhibit 100 was marked for identification.)

13 BY MR. WRIGHT:

14 Q. I'm sure you've seen pages like this a lot,
15 Mr. Gillette; isn't that right?

16 A. Yep.

17 Q. Will you agree that this is an accurate
18 representation of Progress Energy's bond rating at BBB+
19 by Standard & Poor as of today, or as of March 15, 2007?

20 A. Yes. Like our company, the company has
21 ratings from different rating agencies and also has
22 different entities that have debt ratings, and I believe
23 this is on the holding company, and it's BBB+ at S&P,
24 but it would appear to me that at Moody's, just looking
25 at the top credit rating lines -- this printout is not

1 very good. It's somehow wrapped around, so it's a
2 little bit hard to see, but it looks to me like at
3 Moody's, they're at A-2. Is that right? Okay. That's
4 their commercial paper rating. I'm sorry.

5 MR. WRIGHT: Madam Chairman, Mr. Moyle is
6 again kindly distributing another exhibit, which I would
7 ask be marked as Exhibit 101. And a short title would
8 be PEF Earnings Surveillance Report, 11/30/2008.

9 I apologize. There is a typographic error in
10 the title on the document. Where it says energy
11 surveillance, it should say earnings surveillance.

12 COMMISSIONER EDGAR: Okay. So noted for that
13 change on the cover page. And as you have described, we
14 will mark 101, PEF Earnings Surveillance Report,
15 11/30/08.

16 (Exhibit 101 was marked for identification.)

17 COMMISSIONER EDGAR: Commissioner Skop.

18 COMMISSIONER SKOP: Thank you, Madam Chair.
19 It has been a lengthy day, and I'm a little confused, so
20 I'm going to ask Mr. Wright. What is -- I guess in the
21 line of questioning with respect to the Progress
22 documents and asking the witness to testify to documents
23 not related to his own company, is there something
24 behind that that I'm missing?

25 MR. WRIGHT: The point of these exhibits,

1 Commissioner, is to show that another Florida regulated
2 utility with a BBB+ rating was able to access the credit
3 market as recently as 13 days ago and raise \$600 million
4 worth of debt at a very favorable interest rate. And
5 Progress Energy Florida, as the latest exhibit will
6 show, for the most recent reported time period has a
7 rate of -- reported rate of return on equity of
8 9.3 percent.

9 COMMISSIONER SKOP: Thank you.

10 THE WITNESS: Just one quick clarification. I
11 do think this A-2 rate is a Moody's debt rating. And
12 just looking at something, I believe their current --
13 Progress Energy Carolinas was the issuer, and I believe
14 they're rating A2 and A- at Moody's and S&P, so I would
15 consider them to be an A rated utility. I think what
16 you printed out here, Mr. Wright, is the ratings for the
17 -- again, it's very hard to read because it wrapped
18 around, but I think it's the ratings for the holding
19 company. And the issuer of the debt in the case of
20 Progress Energy was Progress Energy Carolinas, which
21 carries a higher debt rating than Progress Energy, Inc.

22 And this is very much the case with Tampa
23 Electric as well. Tampa Electric is triple-B rated, and
24 TECO Energy is low triple-B rated. And I think you
25 mistakenly printed out the rating for the holding

1 company, and the issuer of the debt was Progress Energy
2 Carolinas, which is a strong single-A.

3 MR. WRIGHT: The article says that Progress
4 Energy, Inc., a utility that operates in the Carolinas
5 and Florida, that sold 600 million of bonds January 8th.
6 So the point --

7 THE WITNESS: But newspapers don't always get
8 it right, do they?

9 MR. WRIGHT: Okay.

10 MR. MOYLE: Madam Chairman.

11 COMMISSIONER EDGAR: Mr. Moyle.

12 MR. MOYLE: I know there has been a request,
13 that there's an exhibit that is going to be prepared
14 after the fact, and my understanding was that you've
15 asked staff and/or TECO to go out and try to put
16 together an exhibit. Presumably that exhibit will
17 include what is referenced in the article in the Wall
18 Street Journal and will have good information about
19 that.

20 COMMISSIONER EDGAR: I am hopeful.

21 MR. MOYLE: I just wanted to kind of make
22 sure. I hope that that shows up in this to-be-filed
23 exhibit.

24 COMMISSIONER EDGAR: I am hopeful. And again,
25 we expect to all have the opportunity to look at that

1 together next week at some point in time.

2 Mr. Wright, I'm sorry. I was just going to
3 make sure that I knew where we were, which was, you had
4 just distributed a document that we had marked 101. And
5 since we've kind of been flipping back and forth, I
6 wanted to make sure the witness had that as well. Are
7 we in the same place?

8 MR. WRIGHT: Yes, ma'am.

9 COMMISSIONER EDGAR: All right. Go ahead.

10 BY MR. WRIGHT:

11 Q. Mr. Gillette, I'm sure you're familiar with
12 the earnings surveillance reports filed with the
13 Commission.

14 A. Yes.

15 Q. And we agree that this report looks like other
16 earnings surveillance reports you've seen, and at the
17 second page, it shows that Progress Energy reports a 9.3
18 percent ROE for the most recent 12 months reported
19 ending November 30, 2008?

20 A. Yes. Looks like they need a rate case too.

21 Q. We hear one is coming.

22 You have stated both in your cross-examination
23 responses and in your direct testimony that you think
24 it's best to meet a company's capital spending needs in
25 the most cost-effective and timely manner possible;

1 correct?

2 A. Yes, while maintaining access to capital.

3 Q. Define "most cost-effective" as you use the
4 term, please.

5 A. You want me to define cost-effective?

6 Q. Yes, as you used the term in your testimony,
7 the phrase "most cost-effective."

8 A. Sure. As it relates to the costs of capital
9 that ultimately get flowed through rates.

10 Q. So do you mean most cost-effective to the
11 company's customers?

12 A. Yes, sir.

13 Q. Such that they would have adequate service at
14 the lowest possible cost?

15 A. Right, while maintaining adequate access to
16 the capital markets.

17 Q. Can you tell us as you sit here today what the
18 interest rate differential on debt would be if Tampa
19 Electric were a BBB -- just say BBB rated company versus
20 if it were an A- rated company?

21 A. We've looked at a lot of information during
22 the course of the day today that I think shows that
23 there is a significant differential in the current
24 market. That long page that we were looking at earlier
25 that showed after September 25th what the debt issuances

1 were I believe I characterized was showing triple-B
2 utilities issuing in the 8 to 9 percent range in the
3 late 2008 time period, while single-A utilities were
4 issuing in the 6 and 7 percent range. And so the
5 differential, it would appear to me to be about 150 to
6 200 basis points at this point in time.

7 And I believe that's roughly the amount that
8 J.P. Morgan factored into their study which we provided
9 on deposition that showed it would be more
10 cost-effective on a weighted cost of capital basis to be
11 single-A in this current market than it would be to be
12 triple-B. And in that, I'm referring to my late-filed
13 exhibit to my deposition.

14 Q. Tampa Electric has never defaulted on its
15 debt, has it?

16 A. No.

17 Q. Are you aware of any Florida investor-owned
18 utility regulated by the Florida Public Service
19 Commission that has ever failed to pay its debt service?

20 A. I couldn't name names, but I would imagine
21 that -- I seem to recall that there have been some gas
22 utilities and water utilities that have failed to meet
23 debt service and ostensibly gone bankrupt.

24 Q. Any electric company?

25 A. Not to my knowledge.

1 Q. Do you know how long the Florida Public
2 Service Commission has been in business regulating
3 electric public utilities in Florida?

4 A. No, but I'm sure you're going to impress me
5 with your knowledge of that. It's a long, long time.

6 Q. I think the year is about 1951, but that's
7 easily verifiable from the statutes.

8 A. I do know it used to regulate railroads as
9 well.

10 Q. I want to ask you a question that I asked
11 Mr. Black yesterday. I'm going to state a proposition
12 and then ask whether you agree with it. Absent a
13 finding of gross imprudence, the Florida Public Service
14 Commission would ensure that Tampa Electric or any other
15 Florida investor-owned electric company would have
16 sufficient funds available to pay its debt service. Do
17 you agree or disagree?

18 A. I generally agree with that. I think, you
19 know, that's one of the reasons that in the exhibit in
20 Ms. Abbott's testimony she has shown that this
21 Commission has above average ratings as a regulatory
22 commission in balancing the needs of customers and
23 companies. Having said that, it's hard to foresee, you
24 know, in an Entergy New Orleans type circumstance what
25 this Commission would be able to do.

1 And by the way, that's one of the reasons that
2 with a relatively compact service territory that has the
3 potential to be hit dead-on by a hurricane, not
4 dissimilar to Entergy New Orleans, we think the safety
5 net that would be afforded by a single-A credit rating
6 is especially important.

7 Q. You just mentioned Entergy New Orleans. Were
8 you referring to some specific event relative to Entergy
9 New Orleans?

10 A. Yes. When Hurricane Katrina hit the
11 Louisiana/Mississippi/Alabama coast, we're all familiar
12 with the inundation and the challenges that not only
13 Entergy New Orleans had, but Entergy Louisiana,
14 Mississippi, and the holding company had.

15 And while we're talking debt ratings, during
16 the time that Entergy New Orleans went through its
17 restructuring, it was downgraded from A to triple-B,
18 ultimately to triple-C, and then to D. And so I think
19 that's illustrative of some of the risks that we're very
20 concerned about in this time period of what forecasters
21 have said may be more hurricanes.

22 Q. Did Mississippi Power, which was also impacted
23 by Katrina, have a similar experience, or do you know
24 whether they were downgraded at all?

25 A. At the time of the Katrina event, Mississippi

1 Power, Louisiana Power, Entergy holding company were all
2 put on negative watch by all of the rating agencies, and
3 there was great concern for their financial viability,
4 even the holding company. But due to some swift action
5 on the part of Entergy and its supporting banks, they
6 were able to get loans at the Entergy parent level and
7 the Louisiana and Mississippi subsidiaries that were
8 well, well in excess of their bank lines. Their bank
9 lines were in the neighborhood, I believe, of a billion
10 dollars. They were able to get short-term loans of
11 upward of \$3 billion from their banks in order to avert
12 being downgraded. And then they had to take the very
13 difficult action of declaring bankruptcy in the New
14 Orleans utility, as I understand it. And those things
15 combined allowed Mississippi Power and Louisiana Power
16 to avert a downgrade, but they were certainly on the
17 verge, and there were moments when the financial
18 community was concerned that the entire holding company
19 was on the verge.

20 Q. Just following that briefly, is it true that
21 Entergy Corp., the parent company, averted a downgrade?

22 A. Ultimately, yes, but they were placed on
23 negative watch for a time. And it was by the grace of
24 the banks that gave them short-term lending that they
25 were able to do that. And in this bank market, I don't

1 know about the rest of the folks in the room, but I
2 don't think we could rely on the banks to the same
3 degree that Entergy was able to rely on the banks.

4 MR. WRIGHT: Madam Chairman, Mr. Moyle is
5 distributing another exhibit, which is an article from
6 Business Week immediately after Katrina impacted the
7 Gulf Coast. You can just call it Business Week Katrina
8 Article of 8/31/2005 and mark that Exhibit 102, please.

9 COMMISSIONER EDGAR: Yes, 102, Business Week,
10 "Katrina: How Big a Blow to Credit," 8/21/05.

11 MR. WRIGHT: Thank you.

12 (Exhibit 102 was marked for identification.)

13 BY MR. WILLIS:

14 Q. Do you read Business Week, Mr. Gillette?

15 A. Periodically.

16 Q. Certainly with the understanding and
17 exposition that you gave in response to previous
18 questions, I would ask you to look at what is the third
19 page of this document. There's a section around the
20 middle of the page that's headed in bold face type
21 "Utilities"?

22 A. Yes.

23 Q. To summarize it, I read it as saying Katrina's
24 impact was unfavorable, but the ultimate effects will be
25 worked out. As of the present, it looked like things

1 would be okay. And that's generally consistent with
2 your testimony as to what ultimately happened with
3 respect at least to the parent company and Mississippi
4 Power; correct?

5 A. Yes. Thank goodness for the grace of the
6 banks and the fact that Entergy is a fairly far-flung
7 entity.

8 Q. Is it your understanding that a whole lot of
9 City of New Orleans is constructed below sea level?

10 A. Yes.

11 Q. And surrounded by levies?

12 A. Yes.

13 Q. You all don't have any levies in Tampa, do
14 you?

15 A. We do not. But the damage to our T&D system
16 in the event of a hurricane, and possibly our power
17 plants, could equal that of New Orleans. We would hope
18 that the loss of population and therefore the
19 corresponding loss of customers and revenues would not
20 occur in the case of Tampa Electric, but no one can be
21 sure.

22 MR. WRIGHT: Madam Chairman, Mr. Moyle is
23 distributing a news article from USA Today regarding
24 Florida Power & Light Company, a company regulated by
25 this Commission, and its experience following Hurricane

1 Wilma.

2 COMMISSIONER EDGAR: Okay. So this will be
3 103, marked USA Today Article, October 25, '05.

4 MR. WRIGHT: Thank you.

5 COMMISSIONER EDGAR: 10/25/05.

6 (Exhibit 103 was marked for identification.)

7 BY MR. WRIGHT:

8 Q. Just to summarize, Mr. Gillette, I think this
9 article says that Florida Power & Light was able to
10 cover its costs through insurance, storm reserve, and
11 rate increases, and that Hurricane Wilma specifically
12 should not be expected to hurt FPL's credit ratings. Is
13 that a fair characterization of what happened to FPL
14 following the '04 and '05 storm seasons?

15 A. It would appear to be so from the article and
16 my general knowledge. I would note in the middle of the
17 page, there's a quote from Jodi Hecht, an analyst at
18 Standard & Poor's who I know, where she said that the
19 company had enough liquidity, 2.3 billion in cash and
20 revolving credit, and then she went on to say it
21 shouldn't hurt their credit ratings. And I think this
22 is somewhat consistent with what I testified to earlier,
23 the fact that we try to keep our bank lines of credit
24 powder dry going into storm season.

25 But I think this article points out kind of an

1 important point in the context of this case and our
2 proposal to move to single-A credit ratings, and that
3 is, it's one thing to have enough cash on hand. And
4 obviously, that's very important. Finance 101 would say
5 don't run out of cash, and so it's very important to do
6 that. And in this case, FP&L had adequate cash on hand.

7 But what Standard & Poor's talks about is the
8 potential aftereffects of a storm, because even if one
9 can get the short-term money to repair the system,
10 significant questions will remain. And those questions
11 are, what will be the utility's ability to finance
12 long-term and repay those short-term loans; what will be
13 the character of the company's customer base after the
14 storm; during the storm, what will be the amount of lost
15 revenues associated with the time that the system is
16 being returned to service. And those are all nagging
17 questions, and the reason that you have all of these
18 rating agency analysts being quoted and asked questions
19 in the events of these storms is that there's obviously
20 concern. The newspapers don't print things unless
21 there's concern for the financial health of companies in
22 situations like this.

23 Fortunately, FP&L had adequate capital
24 resources, and by the grace of this Commission was able
25 to secure adequate regulatory mechanisms to recover

1 after the storm. But in the case of Tampa Electric, a
2 relatively compact utility in west central Florida, with
3 the understanding that this Commission I believe in my
4 heart of hearts would do everything to help us recover
5 from a storm, it's not clear if we had a direct hit from
6 a hurricane that we would be in a position to recover in
7 the best way if we were rated triple-B minus like we are
8 at S&P. And that's the secondary part. It's the
9 repayment of the short-term loans and the financing of
10 those with long-term loans. And that's why I've
11 testified that we would like to have the safety net of
12 being single-A rated so that we don't run that risk of
13 S&P being on a hair trigger and taking us below triple-B
14 in the event of a storm.

15 Q. Is it a fair characterization of your
16 testimony that you trust this Commission to make sure
17 you have adequate money to repay -- to cover all your
18 storm restoration costs reasonably and prudently
19 incurred?

20 A. Generally, yes. We think the best way for
21 that to be done is through a storm reserve of
22 \$20 million a year like we've submitted in this case for
23 the up to medium size storm event of potentially
24 \$120 million like we've testified -- as we've said in
25 our direct testimony in this case. For storms beyond

1 that magnitude, we would certainly be at the mercy of
2 this Commission for recovery of costs beyond the storm
3 reserve.

4 Q. Do you have any doubt that the Commission
5 would exercise that mercy and make sure that you
6 recovered all your reasonable and prudent costs?

7 A. I think they very likely would. I'm not
8 exactly sure if the rating agencies would think the same
9 thing, and the important thing in this context is what
10 the rating agencies think. And the rating agencies
11 don't live like we do every day in Florida and don't
12 always understand all the intricacies of regulation,
13 don't understand all the intricacies of hurricane risk
14 as we do. And I'm being very forthright in telling you
15 that being at our current rating with S&P, triple-B
16 minus, is a place in this financial market --

17 MR. MOYLE: Madam Chair, I would move to
18 strike. The question was whether the Commission would
19 allow recovery, and now we're off about what the rating
20 agencies may do. It's nonresponsive, the answer to the
21 question is.

22 COMMISSIONER EDGAR: Mr. Willis.

23 MR. WILLIS: I think he's adequately
24 explaining his position and should be given latitude to
25 do so. And it's not Mr. Moyle's question that he's

1 responding to.

2 MR. MOYLE: It's also triple hearsay.

3 MR. WILLIS: I mean, it's kind of like --

4 COMMISSIONER EDGAR: One at a time.

5 MR. WILLIS: -- the old Toyota. If you asked
6 for it, you got it.

7 COMMISSIONER EDGAR: I think that we have
8 shown latitude, and I also think that Mr. Wright has
9 opened the door quite far. My opinion, Mr. Wright,
10 maybe not yours. But I would ask the witness to stick
11 to the questions that are asked, and let's see if we can
12 move forward.

13 Mr. Wright, in other words, motion to strike
14 overruled.

15 MR. MOYLE: I'll withdraw it.

16 MR. WRIGHT: I didn't object. We're committed
17 to the truth, and whatever Mr. Gillette wants to add to
18 the truth of the matter is okay.

19 MR. MOYLE: Mr. Gillette, I was kidding with
20 him and said he may have to take up residency in Leon
21 County at this rate.

22 THE WITNESS: And I'm running out of shirts.

23 COMMISSIONER EDGAR: I understand. I'm trying
24 to get to the dry cleaners myself, which isn't working
25 with our schedule.

1 Okay. Let's get back on task. Mr. Wright.

2 BY MR. WRIGHT:

3 Q. Mr. Gillette, Florida Power & Light Company is
4 presently rated single-A; correct?

5 A. Yes. And there's that whole -- there's
6 different gradations amongst the rating agencies, but
7 yes, they're generally a single-A.

8 Q. I was pulling that off the RRA report.

9 A. Okay.

10 MR. WRIGHT: Madam Chairman, Mr. Moyle is
11 distributing an exhibit I would like marked for
12 identification as Exhibit 104, FPL rating information
13 from FPL website, 1/21/2009.

14 COMMISSIONER EDGAR: So marked, Exhibit 104.
15 (Exhibit 104 was marked for identification.)

16 MR. WRIGHT: Thank you. A short title is FPL
17 Rating Summary, Storm Recovery Bonds.

18 BY MR. WRIGHT:

19 Q. Mr. Gillette, will you agree that FPL
20 successfully issued storm recovery funding bonds
21 following the '04 and '05 storm seasons pursuant to a
22 financing order issued by this Commission that received
23 a triple-A rating from all three rating agencies?

24 A. Yes. But it would be my testimony that that
25 may not be the best mechanism for Tampa Electric.

1 Would you like to know why?

2 MR. WRIGHT: I certainly don't want to ask
3 that question. I think he has already answered it, in
4 fact.

5 COMMISSIONER EDGAR: I understand. I
6 understand.

7 Are you hanging in there, Mr. Gillette? Are
8 you okay?

9 THE WITNESS: If I could supplement my answer,
10 I --

11 COMMISSIONER EDGAR: That's all right. I
12 think we're good. Mr. Wright, further questions?

13 MR. WRIGHT: I do have further questions for
14 the witness, but not on this line, Madam Chairman.

15 COMMISSIONER EDGAR: Okay.

16 THE WITNESS: Can I supplement my answer, or
17 should I supplement my answer to the last question with
18 regard to them not being the appropriate mechanism for
19 us?

20 COMMISSIONER EDGAR: I think that you have
21 answered that previously. Mr. Wright, you and I have
22 the same issue here.

23 Commissioner Argenziano, did you have a
24 question?

25 COMMISSIONER ARGENZIANO: Yes, before I

1 forget. And I appreciate Mr. Wright hanging on a
2 minute.

3 I just want to ask the same question that I
4 asked Mr. Black. Could you tell me your total
5 compensation from TECO, total package, bonuses, stock
6 awards, or anything else?

7 THE WITNESS: Yes, ma'am. I believe there was
8 an MFR filed in that regard, and I think if I dig here
9 just a minute, we can find it. One moment.

10 COMMISSIONER ARGENZIANO: Thank you.

11 THE WITNESS: I am so sorry. I thought I had
12 a copy of an MFR that we filed in this regard in front
13 of me.

14 Yes, ma'am. I've now found it. For 2008, the
15 total compensation as reported on line F of
16 Interrogatory Number 1, page 405, for the 2008 projected
17 test year is 1,304,504. But I would very quickly say
18 that in this case, we filed the budgeted number, and
19 virtually 60 percent or maybe more of this is at risk.
20 2008 was not a very good year for us, and so as a result
21 of that, the number -- I don't know if you're looking at
22 the same MFR, but --

23 COMMISSIONER ARGENZIANO: No, I'm not.

24 THE WITNESS: The breakdown of that 1,304 is
25 455 in base salary.

1 COMMISSIONER ARGENZIANO: 455?

2 THE WITNESS: Yes, ma'am. 542 in stock
3 awards, 24 in option awards, 273 in equity incentive
4 plan compensation, and then 9,000 in all other
5 compensation.

6 And I would say the stock awards of 542 I can
7 virtually say will not vest. We've had this program in
8 place -- it's a long-term incentive program -- for some
9 time. It's based on the comparison of our total return
10 to shareholders with other utilities. And in the time
11 that it's been in place, the program has been in place,
12 it has only paid out once. And so that will not pay out
13 this year.

14 COMMISSIONER ARGENZIANO: So by grace of --
15 God willing, it could pay off at 542, but you're saying
16 it has not or will not, or your don't --

17 THE WITNESS: I can virtually say, unless our
18 stock price absolutely, you know, increases, you know,
19 50 percent between now and March 31st, that it will not.

20 And then line D, the 273 non-equity incentive
21 plan compensation, all of that is at risk as well. And
22 again, due to lower than expected sales at Tampa
23 Electric and tough times in the markets for our coal
24 business, all of that line D is at risk as well.

25 Now, our compensation committee will be

1 meeting in late January to make their ultimate decision
2 on that 273, but I don't expect to see all of that.

3 COMMISSIONER ARGENZIANO: That's for 2008;
4 right?

5 THE WITNESS: That's correct.

6 COMMISSIONER ARGENZIANO: And in 2007, would
7 you know offhand what your total compensation was that
8 you actually received?

9 THE WITNESS: The basic numbers that are on
10 those kind of lines that I went through were lower, for
11 instance, on the base salary, probably by about 3
12 percent. I think I got about a 3 percent raise. By the
13 way, I don't expect one of those this year either. And
14 so all the numbers in 2007 would have basically been
15 lower. The same was the case in 2007. The company
16 didn't perform to the degree to allow the award of
17 several of these line items.

18 COMMISSIONER ARGENZIANO: I'm trying to, I
19 guess, grasp what you actually have been compensated.
20 And since you can't tell me for 2008 yet, because it
21 hasn't come to fruition, whether some of those things
22 will pay off, do you know what you were compensated in
23 total for '07?

24 THE WITNESS: I know some of the line items.
25 I don't recall all of it. I believe that the base in

1 '07 was like a 439 number. And then none of the
2 performance restricted stock vested in 2007, only the
3 small portion that's time vested in 2007, so a very
4 small amount of that 542 number in '07. And then for
5 '07 -- I think Ms. Merrill is going to be able to
6 testify to this for not only me, but the other
7 witnesses. I believe we did receive some form of an
8 award under the non-equity incentive plan, but I -- my
9 recollection is that it wasn't the full amount.

10 COMMISSIONER ARGENZIANO: Okay. Thank you.

11 THE WITNESS: The board sets the targets
12 pretty high.

13 COMMISSIONER EDGAR: Mr. Wright?

14 MR. WRIGHT: Thank you, Madam Chairman.

15 BY MR. WRIGHT:

16 Q. Following along the lines of some brief
17 testimony given by Mr. Black yesterday, Mr. Gillette, he
18 characterized himself as the head coach for the rate
19 case. Do you recall that?

20 A. Yes. And I'm the head nerd for the rate case.

21 Q. I can relate. Would it be fair to extend that
22 and say that Mr. Black is the head coach for Tampa
23 Electric Company?

24 A. Yes, sir.

25 Q. Who would the general manager be? Would that

1 be somebody at TECO Energy, or would it be the TECO
2 Energy board, or --

3 A. It would be Chuck.

4 Q. Okay. And the owner would be whom?

5 A. TECO Energy.

6 Q. Would it be a fair question to ask you if you
7 could identify an owner's rep, would that be Mr. Hudson?

8 A. Yeah. And John Ramil is the chief operating
9 officer of the company. Basically, all of the operating
10 company presidents report to Mr. Ramil, and so on a
11 regular basis, obviously, Mr. Black and Mr. Ramil
12 interface.

13 Q. Is it correct that TECO Energy controls the
14 infusion of equity capital into Tampa Electric?

15 A. Yes.

16 Q. Is that a decision made by TECO Energy's board
17 or by an individual?

18 A. It's made by TECO Energy's board at the
19 request of Tampa Electric's management.

20 Q. Would it be fair to say that TECO Energy has a
21 fair amount of leeway in determining Tampa Electric's
22 capital structure using various combinations of equity
23 and debt?

24 A. Well, just to be clear -- and we've covered
25 this ground a little bit, but I think the record should

1 be clear on this. What TECO Energy does is, it invests
2 equity in Tampa Electric. Tampa Electric Company raises
3 its own debt. Tampa Electric has its own debt raises,
4 and it raises it's own debt externally. And I contrast
5 that with the unregulated companies at TECO Energy for
6 which TECO Finance raises the debt and TECO Energy
7 invests the equity.

8 Q. Does Tampa Electric Company have complete
9 autonomy in issuing debt?

10 A. As autonomous as you can get, you know, in a
11 case where the chief financial officer is both the chief
12 financial officer of TECO Energy and Tampa Electric. We
13 are affiliated companies, obviously.

14 Q. Does someone in TECO Energy acting in his or
15 her official capacity as an official of TECO Energy have
16 to sign off on or approve a debt issuance by Tampa
17 Electric Company?

18 A. The board of Tampa Electric approves debt
19 issuances of Tampa Electric, as does this Commission.
20 Every year in September, we seek permission from this
21 Commission to have authorization to issue securities.

22 Q. Is any approval by any official within TECO
23 Energy required for Tampa Electric Company to issue
24 debt?

25 A. No. Again, the TECO Energy board and the

1 Tampa Electric board have basically approval authority
2 on -- in the case of TECO Energy, the TECO Energy board,
3 debt issuances at TECO Energy or TECO Finance. And the
4 Tampa Electric board, which happens to be comprised of
5 the same individuals as the TECO Energy board, approves
6 debt issuances at Tampa Electric. And there's a finance
7 committee of that board that signs off in concert with
8 the full board signing off on those. And so to your
9 question, there's no management individual that signs
10 off on Tampa Electric debt issuances.

11 Q. But if I understood your response there, in
12 practical terms, it's the same individuals sitting as
13 the board of each company making the decisions?

14 A. That's correct, of which the majority are
15 independent.

16 Q. As I understand the three pages of MFR D-1a,
17 in 2007, Tampa Electric had on a -- I guess what we
18 would call PSC basis 40.53 percent equity. Is that
19 accurate?

20 A. Yes.

21 Q. And in 2008, 44.5 percent?

22 A. Yes.

23 Q. And continuing on a comparable basis, the
24 projection is that in 2009, that would be 50.21 percent;
25 correct?

1 A. That's correct.

2 Q. Has TECO Energy infused any equity into Tampa
3 Electric in either December 2008 or January of 2009?

4 A. Yes.

5 Q. How much?

6 A. In December of 2008, we put \$58 million into
7 Tampa Electric from TECO Energy as the result of a
8 return of capital from one of the unregulated
9 subsidiaries.

10 And maybe to provide just a little background
11 for the Commissioners on this, in 2006, TECO Energy
12 injected \$52 million, and in 2007, \$82 million. And
13 with the \$58 million, close to \$300 million will have
14 been injected in 2008, with plans for significant
15 continuing equity infusions in 2009.

16 Q. I think that in an earlier response, you
17 indicated that the expectation is that TECO Energy would
18 infuse something like \$350 million of equity into Tampa
19 Electric in 2009. Is that accurate?

20 A. Yes, that's about right.

21 Q. Can you tell us in what months those infusions
22 are presently projected to occur?

23 A. Our budget for 2009 at TECO Energy is not
24 completed or hasn't been approved by the board of
25 directors at this point in time, but it's our target to

1 put roughly the amount that you said in, in order to get
2 to a total equity infusion during the 2008-2009 time
3 period in excess of \$600 million in order to achieve the
4 targeted 55.3 percent equity ratio.

5 Q. Is it a fair interpretation of your response
6 just now regarding your budget that you cannot tell us
7 when that infusion is projected to occur?

8 A. No, I can't tell you exactly when it's going
9 to occur. It will depend on such things as the amount
10 of under- or over-recovery in Tampa Electric's fuel,
11 because that affects what comes to TECO Energy. It will
12 depend on Tampa Electric's level of sales, because that
13 will affect TECO Energy and Tampa Electric's dividend of
14 net income. And it will also depend on the performance
15 of our unregulated subsidiaries as well.

16 Q. Will it also depend on the decisions that
17 Tampa Electric makes with regard to its capital
18 expenditure program, the CTs and the other generating
19 assets you mentioned earlier?

20 A. Clearly, the goal here is for us to put in
21 adequate equity to fund Tampa Electric's capex. We're
22 looking at, as you know, in this case five CTs, and the
23 first two CTs will be coming in in May at about the time
24 that we expect to get rates in this case. And so, yes,
25 we'll be looking to fund the capital expenditures that

1 Tampa Electric has planned.

2 Q. If the Commission does not award the company
3 its entire requested increase, would the company still
4 issue exactly the same amount of debt as presently
5 planned?

6 A. Regardless of the decision of this Commission
7 in this case, we have an obligation to find a way to
8 meet the needs to add -- make capital additions for
9 Tampa Electric. And so I think the answer -- you asked
10 the question in the context of debt, and I would say
11 what we do to finance Tampa Electric's overall external
12 financing needs will be dependent, obviously, to a
13 degree on the Commission's decision on equity ratio and
14 those kinds of things as we think about the proportion
15 of debt and equity. But we do have an obligation to,
16 obviously, fund Tampa Electric.

17 Q. My question was this: If the Commission does
18 not award the entire requested increase, will the
19 company, Tampa Electric Company, still issue exactly the
20 same amount of the debt as presently projected? If you
21 could give me a yes, no, or I don't know before any
22 further explanation, I would appreciate it.

23 A. Yes or no. It depends on the amount of equity
24 that we're granted, and the equity ratio, and several
25 other things. If the Commission, you know, grants a

1 lower equity ratio in this case, we may be -- you know,
2 we may be forced to issue more debt. My concern, as
3 I've stated before, with that is that I don't think that
4 will be the most cost-effective way to do the next round
5 of incremental financings.

6 COMMISSIONER EDGAR: Mr. Wright, let me break
7 in again. I apologize, but again, just for planning
8 purposes, can you give me an idea of about how much
9 longer you have on questions, roughly? We'll not hold
10 you to it.

11 MR. WRIGHT: Can I have a moment to look at my
12 stuff here?

13 COMMISSIONER EDGAR: Take a moment.

14 MR. WRIGHT: Thank you for that leeway, Madam
15 Chairman. With the caveat that this is an interactive
16 process, I don't think that I have very much more. In
17 fact, I think I have very little more. My optimistic
18 estimate would be five, six, seven minutes, but I think
19 we could be done by five o'clock, even allowing for my
20 typical overoptimism.

21 COMMISSIONER EDGAR: I understand. I would
22 like to take a very short break just for a stretch,
23 realizing it has been a long day. And we will come back
24 right before five o'clock and give you the opportunity
25 to continue.

1 MR. WRIGHT: Thank you, Madam Chairman.

2 COMMISSIONER EDGAR: So a short stretch for us
3 all, and we'll come back at about 2 minutes to 5:00 by
4 the clock on the wall.

5 (Short recess.)

6 COMMISSIONER EDGAR: Okay. We are back on the
7 record. And, Mr. Wright, please proceed.

8 MR. WRIGHT: Thank you, Madam Chairman.

9 BY MR. WRIGHT:

10 Q. Mr. Gillette, for whatever amount of rate
11 increase the Commission might grant, if the company
12 subsequently decides to defer the investment in the
13 combustion turbines until 2010 or later, the company's
14 return on equity would be higher; correct?

15 A. Yes, depending on what the Commission does,
16 obviously, with the pro rata or the annualization
17 proposal that we've made in this proceeding.

18 Q. I was understanding that to be built into the
19 rate increase, whatever it would be.

20 A. It is built into our request. And maybe just
21 to go one step further on what Mr. Black said, we're
22 very committed to getting those May turbines in because
23 they replace turbines at Big Bend Station that we need
24 for black start capability.

25 Q. So would it be true that if the company were

1 to get the entire requested increase and then to defer
2 capital spending on the September CTs beyond 2009, its
3 rate of return would be expected, other things equal, to
4 be greater than 12 percent?

5 A. Yes.

6 Q. Now, I had a chance during the break to look
7 at the J.P. Morgan article regarding weighted average
8 cost of capital.

9 A. Yes, sir.

10 Q. I'm just trying to translate that into numbers
11 that I'm familiar with. Two of the ROE witnesses from
12 the consumer side in this case recommend 9.75 percent.
13 That company has asked for 12.0 percent. That's a
14 difference of 225 basis points; correct?

15 A. In ROE, yes.

16 Q. And to calculate the ultimate effect on
17 customers by equity funding, you would have to multiply
18 that differential by the 1.63 factor you discussed
19 earlier; correct?

20 A. Yes.

21 Q. I did that arithmetic during the break, and I
22 get something like 366 basis points. And I just did a
23 straight 1.63. I didn't do the 1.63490. Does that
24 sound about right to you?

25 A. It's in the neighborhood of that.

1 Q. Okay. Now, in a previous response, you said
2 that the difference between BBB and single-A rating
3 would probably be between 150 and 200 basis points;
4 correct?

5 A. Yes, for new issuance in the market.

6 Q. In fact, it could be less than that, couldn't
7 it?

8 A. Could be more, could be less.

9 Q. What I'm having difficulty understanding is,
10 let's say for any given \$100 million of capital that
11 could be funded either through equity or debt, how is it
12 that -- when I do the arithmetic, the cost of the
13 difference between the company's position and our
14 position translates to 366 basis points versus 150 or
15 200 basis points. How can it possibly be cost-effective
16 for us, the consumers in this case, for you to fund that
17 hypothetical \$100 million of investment with equity
18 instead of debt?

19 A. Well, you missed something, and what you
20 missed is that if we're at, say, a 50 percent equity
21 ratio -- we're already, by the way, funded to a 52.6
22 percent equity ratio, but if we're at a 50 percent
23 equity ratio like the intervenors suggest, we're going
24 to stay triple-B. And if we stay triple-B, our issuance
25 cost is going to be higher going forward. And if we, in

1 the alternative, get the 55 percent equity ratio, our
2 debt issuance cost will be lower. And so when you
3 calculate the differential cost of those debt issuances
4 and calculate the changes in the cap structure, that's
5 how J.P. Morgan came up with their answer that they
6 believe that on the increment, single-A is cheaper than
7 triple-B.

8 Q. Now, did I understand the context of your
9 answer then to refer to something longer term, i.e.,
10 beyond the test year involved in this case?

11 A. We are issuing debt in the test year, and so
12 my answer applies to the test year and to the billion
13 dollars of debt we have to issue. But I am talking
14 about incremental issuances of debt.

15 Q. Well, let's say for 2009, you've indicated you
16 intend to -- the expectation is that TECO Energy will
17 infuse \$350 million of equity and that Tampa Electric
18 will borrow \$125 million in debt. Is that accurate?

19 A. That's correct.

20 Q. Now, just assume that we moved \$100 million of
21 that projected equity and replaced it -- removed, I
22 should say, and replaced it with \$100 million of debt
23 such that the total would remain the same, \$475,000
24 (sic), but 250 million would be paid in capital from
25 TECO Energy, and 225 million would be by Tampa Electric

1 debt.

2 A. Right, right.

3 Q. Okay. From our perspective as consumers,
4 we're avoiding 100 million of equity that costs us 366
5 basis points more in return for something that might
6 cost us between 150 and 200 basis points more on the
7 debt. How can that be cost-effective to us?

8 A. Right. What you're pointing out is something
9 that I've testified to previously, and that is, there's
10 nobody questioning, including me for sure, that debt is
11 cheaper than equity. But what will be the cost of that
12 debt at single-A versus what will be the cost of the
13 debt at triple-B is the real question here. And given
14 the 150 to 200 basis point differential in single-A and
15 triple-B, which is dependent on the Commission's
16 decision in this case on equity ratio, will cause not
17 only the \$125 million debt issuances, but a future
18 billion dollars of debt issuances to have a different
19 cost.

20 Q. So back to the previous question. It's really
21 that long-term consideration that you claim is driving
22 your conclusion; is that fair?

23 A. It is. And just to summarize and maybe get
24 beyond this quickly, it's my testimony that the key on
25 the single-A rating is access and a safety net in

1 difficult financial markets, and the cost considerations
2 in all of this are important and add to our case.

3 Q. Now, the analysis of which you were speaking
4 was performed by somebody at J.P Morgan; correct?

5 A. That's correct.

6 Q. It was not performed by you, was it?

7 A. That's correct.

8 Q. I have a couple of more questions that key
9 from Exhibit 94, which is your -- what was your color
10 printed version of the RRA report, or also the black and
11 white version.

12 A. Yes.

13 Q. Now, I went through this, and I was able to
14 identify 11 rate of return decisions, as indicated by
15 the effective date column in that table, that occurred
16 after September 8th, 2008. Why don't I just hand you my
17 copy that's highlighted.

18 A. Okay.

19 Q. First I would just like to ask you to verify
20 that I did in fact catch all of the decisions reflected
21 in this table after September 8, 2008.

22 A. Okay. It would appear that you did.

23 Q. And to make this quick, will you agree that
24 the highest ROE reflected in any decision post 9/8 was
25 11 percent?

1 A. Yes, I would.

2 Q. And that there were four decisions reflected
3 at the bottom of page 2 by the Virginia, Washington, and
4 Oregon commissions that were in the range of 10.1 to
5 10.2 percent?

6 A. Yes, I would. I would point out as a
7 supplement to my answer that none of those utilities are
8 in the Southeast, and as I've testified, the utilities
9 that are in the Southeast that have pending cases are
10 all asking for 11.75 or more.

11 Q. There was some discussion about national
12 versus regional capital markets. Is the meaningful
13 capital market a national capital market, Mr. Gillette?

14 A. Yes, it is. But as I've testified, investors
15 look at the characteristics of each individual utility
16 that's issuing debt.

17 MR. WRIGHT: Thank you. Madam Chairman, I
18 think with the break-adjusted calculation of the time I
19 spent, I was about on target. That's all the questions
20 I have. Thank you very much, Madam Chairman. Thank
21 you, Mr. Gillette.

22 COMMISSIONER EDGAR: I agree. Thank you.
23 And, Mr. Twomey, before we move to you, let me again
24 just kind of see where we're at. To our staff, will
25 there be staff questions on cross for this witness.

1 MR. YOUNG: Yes, ma'am.

2 COMMISSIONER EDGAR: Any idea about how long?

3 MR. YOUNG: Very short. Five, ten minutes,
4 less than ten minutes for sure.

5 COMMISSIONER EDGAR: Okay. And, Mr. Twomey,
6 roughly.

7 MR. TWOMEY: Optimistically, I would say 30 or
8 40 minutes, something like that, depending on his
9 answers.

10 COMMISSIONER EDGAR: Mr. Willis, I'm expecting
11 redirect. Any idea, again, roughly?

12 MR. WILLIS: Less than five minutes.

13 COMMISSIONER EDGAR: Oh, okay. All right.
14 Well, let's see how far we can get.

15 Mr. Twomey.

16 MR. TWOMEY: Thank you, Madam Chair.

17 CROSS-EXAMINATION

18 BY MR. TWOMEY:

19 Q. Good -- whatever it is. Evening.

20 A. Good evening.

21 Q. I'm going to try not to be redundant. I
22 wanted to say that again, but -- I'm going to try and be
23 concise. And to the extent that you will observe the
24 admonition of trying to give a yes or no answer and
25 being concise, you can play a role in making this short

1 as well, but talk as long as you want.

2 Isn't it true that the PSC historically grants
3 the utility the weighted cost of capital based upon the
4 face values of its issued debt, if still reasonable,
5 plus the midpoint of the range of reasonableness of the
6 approved equity?

7 A. Yes.

8 Q. My recollection from cases in the 1980s is
9 that if a company had debt rates that were excessive as
10 compared to current market, they might subject
11 themselves to criticism. Does that sound logical?

12 A. Yes.

13 Q. Because from a business perspective, you would
14 be expected to call your debt where you could and
15 refinance whenever the spreads were appropriate; right?

16 A. Yes.

17 Q. I mean, that would be -- between rate cases,
18 that would benefit your shareholders; right?

19 A. Yes.

20 Q. And then maybe prospectively, your customers
21 if a case came up and you had lower debt.

22 A. Yes.

23 Q. Now, as just suggested, if you made such a
24 debt refinancing between rate cases, the monetary
25 benefit would flow solely to the shareholders initially?

1 A. Yes.

2 Q. That is, a change in debt rates either up or
3 down is not reflected in customers' rates until the next
4 base rate case?

5 A. Yes.

6 Q. Your current requested weighted cost of
7 capital of 8.82 percent is based upon your requested ROE
8 of 12 percent and a financial equity ratio of
9 55.3 percent; is that correct?

10 A. Yes.

11 Q. Your average cost of debt included in your
12 8.82 percent weighted cost of capital, as I understand
13 it, is 6.8 percent; correct?

14 A. Yes.

15 MR. TWOMEY: Okay. I've got a handout, if one
16 of you will do that, please.

17 Madam Chair, this doesn't need to be
18 identified, I don't think. It's an excerpt. It's page
19 42 of the prefiled testimony of witness O'Donnell.

20 COMMISSIONER EDGAR: Okay. Thank you.

21 BY MR. TWOMEY:

22 Q. I assume you've seen this, sir.

23 A. Yes. I'm reviewing it. One second.

24 Q. Tell me when you're finished. And I'm just --
25 the yellow part is all I'm concerned with, the marked

1 part.

2 A. Yes, I see it.

3 Q. Okay. As I think you may agree, at page 42 of
4 his prefiled testimony -- pardon me for going ahead,
5 Madam Chair, but I will. Mr. O'Donnell says that the
6 cost of equity on a pre-tax basis is more than twice the
7 cost of debt. Do you see that?

8 A. Yes.

9 Q. I believe I heard you earlier this afternoon
10 tell Mr. Wright that the pre-tax equity rate associated
11 with an after-tax equity rate of 12 percent is
12 19.6 percent; is that correct?

13 A. Yes.

14 Q. So if that's the case, the pre-tax ROE is
15 actually about 2.9 times more as compared to his more
16 than twice?

17 A. Yes.

18 Q. Mr. O'Donnell continues, saying that paying
19 excessive ROEs to achieve a lower cost of debt is
20 similar to asking customers to pay \$30,000 for a \$15,000
21 car in order to get a \$500 manufacturer's rebate. Do
22 you see that?

23 A. Yes.

24 Q. You don't agree with that, do you?

25 A. No. The only part I don't agree with is that

1 our request I don't believe is excessive.

2 Q. I'm sorry. The only part you don't agree with
3 is that your ROE is excessive?

4 A. That's correct.

5 Q. But that you believe that paying -- well,
6 never mind.

7 Okay. Some of your other company witnesses
8 testified that a 12 percent ROE is fair and reasonable,
9 so I understand that your testimony and that of witness
10 Abbott are more to the point that a 12 percent ROE is a
11 means to the end of obtaining a single-A rating. Is
12 that generally true?

13 A. It's one of the means. Also, the equity ratio
14 is important as well, as I've testified.

15 Q. Yes, sir. So you hope, don't you, that a
16 12 percent ROE and a single-A rating will give you
17 greater access to debt and at a lower cost rate?

18 A. Yes.

19 Q. If I understood your testimony in the last
20 four days, you've conceded several times that you have
21 zero assurance that you will get a single-A rating
22 equivalent from any of the three rating agencies if
23 awarded a 12 percent ROE; is that correct?

24 A. None of them have told us that they'll give us
25 it, but they've also said in their reports that the

1 outcome of this case is very important to their
2 determinations. And two of the three rating agencies
3 have us on outlook positive pending the finalization of
4 this case.

5 Q. So if that's the case, would you agree with me
6 that increasing equity rates, that is, your achieved ROE
7 here -- not your achieved, your awarded ROE -- solely
8 for the purpose of obtaining lower debt rates has clear
9 costs and unknown benefits?

10 A. No, I wouldn't agree with that. And you
11 weren't present at my deposition, but this J.P. Morgan
12 paper that we've been talking about I think speaks to
13 the contrary.

14 Q. Okay. Let me ask you a few follow-up
15 questions, then. Mr. Moyle yesterday, I believe it was,
16 asked Mr. Black and yourself, I think, or at least
17 Mr. Black, if it wasn't true that increased ROE -- an
18 increased ROE would be reflected almost immediately in
19 customers' new rates, and that it would have that impact
20 until a new rate case. Did you hear that?

21 A. Yes, I did hear that.

22 Q. Do you agree with that conclusion that if
23 there was a -- whatever your authorized ROE flowing from
24 this case will be reflected immediately in customers'
25 rates upon the effective date of the rates?

1 A. Yes. But I would say that as time goes on,
2 that ROE could be greater or less, depending on our
3 operating results.

4 Q. Depending on a lot of things?

5 A. Certainly.

6 Q. Revenues, investment?

7 A. Yes, sir.

8 Q. O&M?

9 A. Yes, sir.

10 Q. However, conversely, isn't it true that
11 increased debt rates that are incurred subsequent to the
12 test year in this case would not adversely impact
13 customers' until the next rate case?

14 A. That is true.

15 Q. In fact, if TECO stayed out another 15 to 16
16 years, it would be possible, wouldn't it, to finance
17 your new construction at the feared higher rates, higher
18 debt rates, and then refinance that debt at lower rates
19 prior to the next rate case, with the result that the
20 initially higher debt rates would never adversely affect
21 customers' rates upward?

22 A. I know we're trying to be quick here. That
23 was a long hypothetical. And I would say that the way
24 it works, as I understand it, we're granted rates, and
25 we make investments through time, and hopefully -- we're

1 not sure of this now -- our revenues are going to grow
2 through time. And if they grow together, it may be a
3 very long time before we come in for rates again, but as
4 soon as they get out of whack, you know, as they have
5 now, we'll be back in. At this point in time, it's
6 very, very hard to say what that calculus is going to
7 be. And I think what we all need to focus on in this
8 case is getting the rates right so we can stay out as
9 long as possible.

10 Q. Well, isn't the proof in the pudding, in the
11 sense that this company has demonstrated that you could
12 do it 16 years, 15 years, 16, whatever; right?

13 A. In a constant 2.5 percent customer growth
14 environment, without the requirements for storm
15 hardening and without the requirements for increased
16 transmission, without the doubling of generation costs
17 and the tripling of transmission costs, yes, and without
18 the impacts that we're seeing in the financial markets.
19 All of those are new, and I would say on all of those
20 fronts, we're going into uncharted territory.

21 Q. Okay. Now, going back to my last question
22 that you said was long, which I agree that it was,
23 notwithstanding it being long, you understood it, didn't
24 you?

25 A. Yes, I did.

1 Q. And isn't it a fact that the outcome I've
2 suggested hypothetically is possible?

3 A. Yes, it's possible. In this environment, I'm
4 not sure it's probable.

5 Q. Okay. Fair enough.

6 Okay. If the Public Service Commission grants
7 you a 12 percent ROE versus Public Counsel's and the
8 rest of our adopted rate of 9.75 percent, what
9 percentage of your equity is the 12 percent rate applied
10 to for purposes of establishing rates and revenue
11 requirement?

12 A. 100 percent.

13 Q. 100 percent. Now, Mr. Black acknowledged
14 yesterday, and you may have confirmed yesterday or
15 today, that we could use \$30 million annual revenue
16 requirement, a percentage point, which would equal
17 \$65.5 million a year in revenue requirements between the
18 Public Counsel's suggested ROE and your requested
19 12 percent; right?

20 A. If you make an adjustment only to the equity
21 cost. But I think my testimony is clear. There's a
22 point where the return on equity gets low enough that
23 debt ratings will go up, Wall Street will be concerned,
24 and we'll have challenges accessing the capital markets,
25 and may therefore have that rate case in the future that

1 you've talked about much earlier.

2 Q. Okay. But that doesn't change the answer to
3 -- your answer to my fundamental question?

4 A. It doesn't, but I think we need to be very
5 clear here, because this is a very important point for
6 the Commission, and that is, we're going to issue debt
7 along the way between now and the next rate case, and
8 we're going to issue a boatload of it, and who knows
9 what's going to be happening in the debt markets.

10 And you made the kind of flip statement that,
11 well, you might be able to refinance it all, you know,
12 before we get to the next rate case. We don't know
13 that's going to be the case. We may issue a billion
14 dollars of debt at exorbitant rates and be sitting here
15 being chastised by the intervenors in the next rate case
16 for our cost of long-term debt having risen from
17 6.8 percent to 9 percent, and I just don't think that's
18 fair.

19 Q. Well, you just suggested or accused that I
20 don't know that that's going to be the case. And
21 conversely, you do not know that it won't be, do you?

22 A. Fair enough.

23 Q. Okay. And as Mr. Wright has pointed out,
24 that's just using the straight after-tax dollars per
25 percentage point. But if we use the 67.5 percent --

1 million dollars as being the spread and the cost to the
2 customers in annual revenues, if the Commission were to
3 grant 12 percent versus the Public Counsel's number, my
4 math suggests that over the course of five years, that
5 would equal \$337.5 million. And these are all subject
6 to check.

7 A. I understand, you know, your question. This
8 Commission in the past has not been so shortsighted as
9 to grant very low ROEs that would damage the financial
10 integrity of utilities. And I believe that granting the
11 return on equity that's proposed by the intervenor
12 witnesses in this case, especially witness Herndon,
13 would cause us to have significant financial problems,
14 significant financing problems going forward, a
15 degradation of debt ratings, potentially to below
16 investment grade, and that's a result that none of us
17 want.

18 Q. Yes, sir, Mr. Gillette. I wasn't talking
19 about Mr. Herndon's number. I was using -- just for
20 talking about numbers and how you multiply by the years,
21 I was just using, as I think you understand, the spread
22 between Public Counsel's number, 9.75 percent, almost
23 10, and your number of 12. You understand that; right?

24 A. Understood.

25 Q. And I was just going to finish saying that if

1 my math is correct, it's 67.5 million for one year
2 different revenue requirement for customers, it's 337.5
3 million for five years, 675.5 for 10 years, and if you
4 stay out another 16 years, the impact to customers'
5 annual revenue requirement of the difference between the
6 Commission voting for Public Counsel's number versus the
7 company's would be \$1.08 billion.

8 A. So what's your question of me? Can I add and
9 subtract?

10 Q. I haven't finished. I haven't finished the
11 question yet.

12 MR. MOYLE: We would stipulate with the CFO of
13 TECO that he can.

14 MR. WILLIS: We would just ask that you ask a
15 question.

16 MR. TWOMEY: I am.

17 BY MR. TWOMEY:

18 Q. So any increase, any increment that the PSC
19 approves just for seeking lower debt rates -- do you
20 follow? Any element or increment of the ROE that the
21 Public Service Commission votes solely for the purpose
22 of seeking lower debt rates has an immediate -- isn't it
23 true that it has an immediate and adverse impact on
24 customer rates which persists until a new base rate
25 case?

1 A. I apologize. Your line of questioning was on
2 equity costs, and now you've shifted to debt, and I'm
3 not sure I understood the question.

4 Q. Well, what I was trying to get at -- and I'm
5 sorry that I got confused there momentarily. I was
6 trying to, through my demonstration of my incredible
7 math skills, show that the distinction, the spread
8 between Public Counsel's number and your number has a
9 large dollar amount for -- we would say it's a large
10 dollar amount for one year, and it's progressively
11 larger, of course, over the course of 5, 10, 16 years.
12 And my intent of the question was to say that if the
13 Commission approves even a part of those increases
14 solely for the ability to give you a lower -- I mean a
15 better rating, single-A, so you could have a lower debt
16 rate, that those dollar amounts will stay in effect year
17 after year until you have a new case. Isn't that true?

18 A. Yes.

19 Q. Now, I asked myself, if those are some of the
20 costs associated with trying to -- some of the costs
21 associated with a higher ROE, how would you calculate
22 the benefits that are perceived to flow, to some, from
23 getting a lower debt cost as a result of a single-A
24 rating.

25 And I wanted to ask you this. You had told

1 Mr. Wright, I think a couple of hours ago, and you
2 talked about it again a few minutes ago, that you
3 proposed to have a debt issuance of \$125 million in
4 November of this year, followed by another 125 million
5 in 2010; correct?

6 A. Yes.

7 Q. Okay. Let's use -- for purposes of a little
8 math in a hypothetical here, let's use that \$250 million
9 of debt issuance into this year and 2010. And what I
10 wanted to ask you, Mr. Gillette, is, to determine the
11 benefit of this company achieving a single-A bond
12 rating, wouldn't it be appropriate to look at what the
13 delta would be, the difference, the delta between a
14 single-A cost rate and a triple-B rate for about the
15 same time period? Would that be a fair way to analyze
16 this?

17 A. No, in that when debt is issued, it's issued
18 for the long term. You know, we've had a lot of
19 discussion about costs, and I think it's important for
20 the Commission to be reminded, as we've gone through all
21 of this math here, that it's the company's position that
22 first and foremost, we're seeking the single-A debt
23 rating and the equity ratio and the return on equity
24 that we are in order to have financial integrity, have a
25 safety net for hurricanes in this very tenuous financial

1 market. It's first and foremost a question of access.
2 And the J.P. Morgan report says that on the increment
3 it's also cheaper to be single-A.

4 Mr. Twomey, I think you're pointing out that
5 given our embedded rate base, the cost of that debt
6 until it's refinanced won't change. And you're right.
7 In the short term, it will cost more to have more equity
8 or have a higher cost of equity in the rate base. But I
9 would suggest that it is the financially prudent thing
10 to do in light of the access issue.

11 Q. Okay. What is your total debt now?
12 1.8 billion, something like that?

13 A. Yes, about 1.8 billion.

14 Q. And we already discussed what the current debt
15 rate is, average debt rate for that amount of debt;
16 correct?

17 A. Yes. I'm sorry. I'm looking at MFR D-1a, and
18 the total jurisdictional long-term debt is about 1.4
19 billion.

20 Q. 1.4 billion. Okay. And the current average
21 cost rate is --

22 A. 6.8 percent.

23 Q. 6.8 percent. Now, when you go out in November
24 of this year, if you do in fact, for \$125 million of
25 debt issuance, you're going to pay whatever the current

1 rate is then, assuming you have access, and that will be
2 a fair rate; correct?

3 A. Well, it will be a market-determined rate,
4 whatever it is, and we're hoping that when we're out in
5 the market, we're out in the market as a single-A
6 credit.

7 Q. And if it's a fair market rate, we consumers
8 should view that as reasonable, shouldn't we?

9 A. Sure.

10 Q. And what I'm trying to get to, Mr. Gillette,
11 is, in addition to all the other reasons you've told us
12 and told the Commission of why you want to pursue a
13 single-A rating, one of them still is cost. You have
14 said repeatedly that you expect to get a lower debt cost
15 rate as a result of obtaining a single-A rating than you
16 would otherwise expect to pay for a triple-B. And I
17 thought I heard you earlier say that you would expect
18 the delta between those two would be 150 basis points to
19 200 basis points, did you not?

20 A. Yes.

21 Q. So what I wanted to ask you is, for what it's
22 worth, if we took the 2 percent or the 200 basis points
23 on a \$250 million issuance, counting what you now think
24 you're going to spend or issue in the latter part of
25 this year and the following year, \$250 million, and you

1 take 200 basis points, my math says that the dollar
2 difference in straight interest is \$5 million. Would
3 you check that for me?

4 A. Okay. So you're saying 250 worth of issuance?

5 Q. Yes, sir, and 200 basis points delta.

6 A. Okay.

7 Q. I get \$5 million.

8 A. I do too.

9 Q. Okay. Now, I said to myself -- next I said,
10 is \$5 million a big deal of achieved savings for those
11 two issuances? And I said to myself, okay, let's
12 compare that to what you all are asking the customers to
13 bear for a percentage point of the after-tax equity.
14 And I recall that Mr. Black said \$3 million was okay, so
15 I compared those two. I did some division, and I came
16 up with a number that I would like you to check that
17 showed that the \$5 million delta for achieving a 200
18 basis point savings on debt rate would equal 16.6 basis
19 points. Will you see if that's right?

20 A. I'm not sure I'm following. Let me tell you,
21 just in general, when the J.P. Morgan report came out, I
22 did some of the same kinds of back-of-the-envelopes, you
23 know, looking at, say, 9 percent debt for triple-B and
24 7 percent debt for single-A, and you've got to multiply
25 times where we'll be equity ratio-wise at single-A and

1 triple-B. And you're right. There's a higher cost of
2 equity. And I'm not following all your math, but when I
3 did the calculations with the weighted average cost of
4 capital, looking at weighted average after-tax cost of
5 capital, I came up with single-A on the increment being
6 cheaper.

7 And I want to be real clear, because I want to
8 make sure that the record is clear. Every time I've
9 said that it would be cheaper, you know, for us to be
10 single-A, I've been speaking on the increment, you know,
11 new debt issuance for the company.

12 Q. Yes, sir. And I apologize for my confusing
13 math, but let me go back and recap a little bit, because
14 I want to try and finish the point. We were looking at
15 -- I asked to you look at two years, your next two years
16 of issuance, which is \$250 million.

17 A. Okay.

18 Q. And I asked you to assume the maximum of the
19 spread that you gave Mr. Wright of 200 basis points
20 versus the smaller of 150 basis point. Okay?

21 A. Okay.

22 Q. And I think you agreed with me that 200 basis
23 points on \$250 million is \$5 million.

24 A. Yes. I got you that far.

25 Q. So what I'm trying to get you to help me

1 figure out is how much in increased revenues as a result
2 of an equity increase that you want these Commissioners
3 to grant you, how much should consumers be willing to
4 pay in order to achieve a \$5 million savings on a debt
5 issuance, even if it applies to them in terms of the
6 savings? And it occurred to me that the most they
7 should want to save -- to pay to save \$5 million is
8 \$5 million. Do you agree with me?

9 A. Fair enough.

10 Q. And so I said to myself, okay, if this company
11 requires \$30 million, a percentage point, either way, on
12 its ROE award, I said, \$5 million is one-sixth of 30, I
13 think, and one-sixth equates to 16.6 percent, which
14 means 16.6 basis points is the most, if my theory is
15 correct, that your company's customers should want to
16 pay in increased equity costs to achieve \$5 million of
17 debt issuance interest in my hypothetical. Now, where
18 am I wrong?

19 A. Your concept is not completely wrong, but it's
20 different than what J.P. Morgan did when they looked at
21 the incremental cost. What J.P. Morgan said was -- I
22 don't know if you've read the paper that J.P. Morgan put
23 together, but the paper that J.P. Morgan put together
24 had a graph that showed at various ratings levels what
25 the cost of capital would be on the increment. And what

1 they did is different than what you're doing, because
2 what they did was, they said if you're going to be at a
3 single-A rating, then you're going to have to have a
4 certain cap structure to get to that single-A rating,
5 and as a result of that cap structure, you're going to
6 have presumably higher equity. And so you're right.
7 There's a cost associated with that, but you're going to
8 get a lower cost of debt.

9 And then they said, on the other hand, at a
10 lower capital structure, a lower percent equity, you're
11 going to be triple-B rated, and as a result of that,
12 have a higher cost of debt. And when they did their
13 weighted average cost of capital calculations, they came
14 to single-A being more capital efficient on the
15 increment.

16 And if you would like -- at one point, like I
17 said, I did some math and constructed an example of
18 their calculation, and I would be happy to do it. I'm
19 not sure it's the most efficient thing to try to do it
20 on the stand here.

21 Q. No, we don't need to do that, but I gave you
22 -- didn't I give you the highest spread of 200 basis
23 points that you said --

24 A. You did.

25 Q. -- was the benefit? And none of my math was

1 incorrect, was it?

2 A. I'm sorry. I'm still not understanding how
3 you're doing the calculation. The only way I can think
4 to do it is the way J.P. Morgan did it.

5 Q. Let me ask you something first. Is J.P.
6 Morgan still in business?

7 A. Yes. They're probably the strongest bank out
8 there.

9 Q. Okay. I thought you agreed with me,
10 Mr. Gillette, that if you -- if you achieved a 200 basis
11 point savings on your debt cost --

12 A. Right. It would be \$5 million a year.

13 Q. It would be \$5 million. And I thought you
14 agreed with me that if \$30 million is 100 basis points,
15 that \$5 million is 16.6 basis points. Isn't it?

16 A. That second part I'm not getting.

17 Q. The part about --

18 A. I don't know how you're getting the basis
19 points and --

20 Q. Well, you've got a savings of \$5 million
21 resulting from a 200 basis point savings.

22 A. Per year over the life of the bond.

23 Q. Yes, for the -- we're just talking about one
24 year right now, for the \$250 million of issuance that
25 you project for the next two years.

1 A. Right.

2 Q. So I was saying to you, what does that
3 \$5 million equate to in basis points in your equity
4 swing? And my math says it's 16.6 basis points if
5 30 million equals 100 basis points.

6 A. Okay.

7 Q. Is that math wrong? What percentage of 30 is
8 5?

9 A. 16 percent.

10 Q. Okay. So my point is that -- I'm asking you
11 why would your customers and our clients want to pay
12 more in increased equity every year in order to -- pay
13 more than \$5 million in order to save \$5 million in debt
14 issuance costs?

15 A. Because it will give us better access to
16 capital.

17 Q. Okay. Excellent. And again, that delta would
18 only apply to your incremental issuances.

19 Now, let me just confirm. You don't purport
20 to know what the debt cost rates will be in 2010, 2011,
21 or 2012?

22 A. No.

23 Q. Mr. Willis said yesterday that he considered
24 you to be an expert in finance, and you agreed with him;
25 correct?

1 A. Yes.

2 Q. I've heard other experts on TV shows, radio
3 and so forth, project that our economy and the financial
4 markets will begin to turn around the end of this year,
5 or perhaps no later than the middle of the next year at
6 the latest.

7 MR. WILLIS: Mr. Twomey, you're starting to
8 testify, and I object to that.

9 COMMISSIONER EDGAR: Mr. Willis, I'm sorry. I
10 didn't --

11 MR. WILLIS: I said Mr. Twomey is starting to
12 testify himself rather than ask questions.

13 MR. TWOMEY: Okay. I'll ask -- thank you.
14 Sorry, Madam Chair.

15 BY MR. TWOMEY:

16 Q. What's your basis -- what's your view as a
17 financial expert on when our economy will begin to turn
18 around?

19 A. I think it's going to take a while for us to
20 get all the way back to anywhere near where we were. I
21 would be hopeful that there would be some early signs of
22 it this year.

23 Q. A turnaround at some point this year?

24 A. At least the signs of one.

25 Q. How about -- where do you expect -- where do

1 you hope that it will be by the middle of next year?

2 A. Well, you know, my focus in my job is the
3 financial markets. There's a lot more going on here,
4 obviously, in the economy. But based on our overall
5 look at the economy as a company, we're hopeful that we
6 start to see customer growth and, you know, the more
7 local economic indicators start to return more to normal
8 by mid to late 2010.

9 Q. Okay. And your first projected debt issuance
10 is November of this year. When is your second issuance
11 planned for 2010 of 125 million?

12 A. I don't know that we have a specific time
13 designated for that yet.

14 Q. Okay. If the economy and the financial
15 markets start to turn around as you hope either the
16 latter part of this year or, say, the middle of next
17 year, wouldn't you, Mr. Gillette, expect to see a return
18 of the financial markets, that is, the institutional
19 investors seeking out higher returns than what they're
20 achieving now as a result of their flight to security?

21 A. Can you repeat the question?

22 Q. Yes, sir. I thought it was your testimony
23 that a lot of the capital in this country, perhaps in
24 the world, was taking a flight, so to speak, to security
25 or safety, or whatever your terminology was, that people

1 wanted to have the security of not losing their
2 principal, and therefore were investing their money in
3 securities that provided lower, almost no returns;
4 right?

5 A. That's correct.

6 Q. And my question to you is, as the economy
7 begins to turn around, whether it's the latter part of
8 2009 or the mid of next year, at that point, wouldn't
9 you expect to see some of those investors, particularly
10 the institutional investors, free up some of that money,
11 feel more secure in regulated monopoly utilities like
12 yourself, and seek out higher returns than they're
13 achieving today? Wouldn't you expect that would be the
14 case?

15 A. Yes, I generally would expect that to be the
16 case. There will be a lot of mechanics that will occur.
17 You know, we talked about the flight to quality. You
18 know, the other thing that's likely to happen is, when
19 investors begin to demand -- you know, to get back into
20 utility stocks and other types of investments, likely
21 the Treasury rates will come back up as well.

22 Q. I'm sorry. So you're saying, yes, you think
23 investors will turn away from the safer, lower paying
24 securities and seek higher returns?

25 A. Yes.

1 Q. And that should be good for you. Yes?

2 A. Well, it depends on where you put us on the
3 spectrum. Utilities are generally considered to be safe
4 investments in their own right, not as safe as
5 Treasuries.

6 Q. Okay.

7 A. So it's hard to say. I don't think anybody
8 will deny, however, that the stock market has been
9 depressed, and it has been depressed because people have
10 taken money out of the market and put it into fixed
11 income.

12 Q. Now -- I'm sorry. Were you finished?

13 A. (Nodding head.)

14 Q. But isn't it almost axiomatic, Mr. Gillette,
15 that as the economy starts to turn around, whether it's
16 the latter part of this year or the mid part of next
17 year, as institutions and individuals seek higher
18 returns, won't that competition for higher returns tend
19 to drive down rates, cost rates? Isn't that the way our
20 system works?

21 A. No, I don't think that will happen. And the
22 reason -- and I don't think that's the way the system
23 works. You've got part of it right.

24 You know, there's an element of supply and
25 demand in what we're talking about here. But when we

1 look at how all -- all of these things will move
2 concert. You're correct to point out perhaps that
3 utility debt spreads may go down. Right? But at the
4 same time, Treasuries are going to go up. And remember,
5 I testified today that the cost of utility bonds are a
6 function of the cost of the Treasury and that spread.
7 And so we've -- you know, we've in fact seen a rise in
8 the cost of debt in the markets, and there is absolutely
9 nothing to say that we may not in fact have just reached
10 a new level and that we'll perhaps stay there.

11 You know, we've talked about, you know, will
12 things turn around, will they not turn around. Even if
13 the economy comes back, you know, with a stronger
14 economy comes inflation, and there is a component of
15 inflation in the cost of capital as well. And so I
16 think it's altogether possible that we have reached a
17 new level in the cost of capital here, and I think that
18 the Commission should recognize that in setting rates in
19 this case.

20 Q. Okay. But I guess in the end, as I understand
21 your testimony, you don't purport to know what debt
22 rates or cost rates are going to be at the end of this
23 year or next year?

24 A. No. They could be higher or could be lower.

25 Q. Okay. Thank you. Now, I want to ask you very

1 briefly about rate case expense. Some quarters
2 apparently believe that by giving a utility a higher ROE
3 that there's an advantage to the customers because the
4 company can stay out longer and that customers will
5 benefit from not having to incur rate case expense,
6 which they pay for if it's reasonable, right? I mean,
7 customers --

8 A. That's part --

9 Q. -- pay for reasonable rate case expense;
10 right?

11 A. That's part of regulation in Florida.

12 Q. So the theory apparently is that by giving
13 TECO or other utilities a higher ROE, you'll be able to
14 stay out, and customers will benefit, if for no other
15 reason, by not having to incur rate case expense with
16 the same frequency. Are you familiar with that theory?

17 A. I really haven't heard that theory before, and
18 I don't subscribe to it. In our case, we're proposing
19 what we believe to be fair returns on equity and capital
20 structure to accomplish the overall goals of the company
21 on behalf of serving its customers at reasonable rates.

22 Q. Okay. I want to ask you a couple more
23 questions anyway. Is your projected rate case expense
24 in the neighborhood of \$3.1 million, or what is it?

25 A. Witness Chronister would be better to speak to

1 that, but it sounds in the ballpark.

2 Q. Okay. It's my understanding that TECO is
3 requesting that the rate case expense be amortized over
4 three years. Do you know whether that's true or not?

5 A. It's in other witnesses' testimony, but that
6 again sounds like our proposal.

7 Q. Well, hypothetically, Mr. Gillette, for
8 purposes of my question, let's just say if rate case
9 expense was \$3 million and it was amortized over three
10 years, isn't it true that customers -- that would affect
11 your revenue requirement by a million dollars a year;
12 correct?

13 MR. WILLIS: Madam Chairman, I object to this
14 line of questioning, because it's not in Mr. Gillette's
15 direct testimony. These questions are appropriately
16 addressed to witness Chronister.

17 COMMISSIONER EDGAR: Mr. Twomey, I think he
18 has a point.

19 MR. TWOMEY: I'll wait for that witness, Madam
20 Chair.

21 BY MR. TWOMEY:

22 Q. And then lastly, and I'm just about finished,
23 my understanding -- and I'm not going to beat this one
24 too hard. Your purchased power equity adjustment would
25 impute \$77 million of equity to your capital structure;

1 right?

2 A. That's correct.

3 Q. And I think I've heard that the revenue impact
4 on your customers is \$5 million a year, thereabouts. Is
5 that about right?

6 A. Yes, that's correct.

7 Q. Okay. And we're concerned about this because
8 -- is it because one of the -- is it just Standard &
9 Poor's, or is it all three of the rating agencies that
10 have problems with this?

11 A. I'm sorry. I lost the train. Can you ask the
12 prior question and the current one?

13 Q. My understanding, and correct me if I'm wrong,
14 is that the company is concerned and you're testifying
15 that the company is concerned about the necessity for
16 this adjustment because one or more of the rating
17 agencies believe it's required; correct?

18 A. This adjustment in rates or --

19 Q. The purchased power --

20 A. The purchased power adjustment. Okay.

21 Q. Equity infusion or imputation.

22 A. That's right.

23 Q. Was it just Standard & Poor's?

24 MR. WILLIS: Madam Chairman, I object. These
25 questions have been asked by both Mr. Moyle and

1 Mr. Wright, and we're plowing the same ground, the exact
2 same questions over again.

3 MR. TWOMEY: Madam Chair, we're not, because
4 if he answers my question, it's the foundation for
5 probably one, maybe two more questions at most.

6 COMMISSIONER EDGAR: Mr. Twomey, please
7 recognize that much of this ground has been well tread.
8 I say the same to you as I did to one or two of the
9 other parties earlier. It has been a long day for all
10 of us.

11 MR. TWOMEY: I appreciate that.

12 COMMISSIONER EDGAR: So a little --

13 MR. TWOMEY: And as I just said, Madam
14 Chair --

15 COMMISSIONER EDGAR: Excuse me. Let me
16 finish, please. So a little latitude, but let's stay on
17 point and see if we can wrap it up.

18 MR. TWOMEY: Yes, ma'am. It's the foundation
19 for the next question.

20 BY MR. TWOMEY:

21 Q. Was it Standard & Poor's alone or all three of
22 the rating agencies?

23 A. My testimony was that Standard & Poor's does
24 the analytical calculation and has published their
25 methodology for imputing debt associated with purchased

1 power commitments, but that the other rating agencies
2 also take purchased power into consideration in making
3 their determinations of ratings.

4 Q. Now, you've been qualified as a financial
5 opinion expert. My question is this: I'm of the
6 understanding that all three of these rating agencies
7 gave triple-A investment grade ratings to trillions of
8 dollars of mortgage-backed securities. Isn't that true?

9 A. Yes.

10 Q. And it's my further understanding that those
11 ratings, one, played a significant role in the collapse
12 of our financial system and our economy to some degree.
13 Isn't that true?

14 A. Yes.

15 Q. It's further my understanding that all three
16 of these agencies are defendants in various lawsuits by
17 institutional investors and others. Isn't that true?

18 A. Yes.

19 Q. How much credence should this Commission and
20 your customers give to the fact that Standard & Poor's
21 or the other two attach importance to an equity
22 imputation adjustment?

23 A. It makes a difference in our ratings, and as a
24 result of making a difference in our ratings, that,
25 combined with the other decisions of the Commission on

1 return on equity and capital structure in this case
2 could have a significant impact on our ability to access
3 capital, and therefore could severely impact the
4 company, especially in the event of some of the things
5 that we've talked about, hurricanes and the like.

6 Q. Yes. And lastly, but isn't it true that aside
7 from the mention in a settled case, a globally settled
8 case involving Progress Energy that resulted in no base
9 rate increases, you are not aware of any jurisdiction,
10 including this one, that has imposed the equity
11 imputation adjustment in a litigated rate case? Isn't
12 that correct?

13 A. That's correct, but we talked a little bit
14 earlier today that I believe that Florida Power & Light
15 does kind of the reverse. Instead of imputing equity,
16 they impute debt when they calculate their financial
17 jurisdictional equity ratio.

18 MR. TWOMEY: Thank you. It has been a long
19 day, and I appreciate your time.

20 THE WITNESS: Thank you.

21 COMMISSIONER EDGAR: Thank you, Mr. Twomey.

22 Mr. Gillette, our staff had said that they had
23 some questions, I don't think lengthy. But I do
24 recognize it's been a long day. Can you hang in a
25 little while longer, with --

1 THE WITNESS: Absolutely.

2 COMMISSIONER EDGAR: -- the carrot that maybe
3 you wouldn't have to come back next week? Okay. Then
4 we'll look to our staff for questions.

5 MR. YOUNG: Thank you.

6 CROSS-EXAMINATION

7 BY MR. YOUNG:

8 Q. Mr. Gillette, very quickly, can you please
9 turn to tab 62 of the staff composite exhibit right next
10 to you? Do you have it in front of you? We're going to
11 reference the J.P. Morgan article you talked about.
12 Okay?

13 A. Okay. What I have is -- I've got our
14 Late-filed Exhibit Number 1. Is that right?

15 Q. Yes.

16 A. Okay.

17 MR. YOUNG: And just for point of information,
18 Madam Chairman, this is from his deposition exhibit.
19 It's Bates stamped page 2438, if you want to look for
20 it, under tab 62.

21 COMMISSIONER EDGAR: Are you there?

22 THE WITNESS: Yes. I'm sorry. I didn't
23 realize there was a question.

24 COMMISSIONER EDGAR: That's okay. Go ahead.

25 BY MR. YOUNG:

1 Q. Looking at the J.P. Morgan article, and that's
2 Bates stamped page -- we're going to turn to Bates
3 stamped page 2441. The chart on the bottom of the page
4 purports to show a weighted average cost of capital over
5 a range of credit ratings; is this correct?

6 A. Yes. I happen to be looking at one that's not
7 Bates stamped that way. It's got the stamps from the
8 late-filed deposition exhibit. But would I be correct
9 in referencing this also as Late-filed Deposition
10 Exhibit Number 1, page 5 of 23?

11 Q. Yes. That's fine.

12 A. Okay. Yes, I see the chart.

13 Q. And I realize you -- J.P. Morgan has indicated
14 that a single-A rating results in a minimum cost of
15 capital. When looking at the top of the line, can you
16 distinguish the difference in the weighted average cost
17 of capital over the range from a triple-B to a single-A?

18 A. It's pretty flat. It's difficult to
19 differentiate. I assume that J.P. Morgan has a
20 spreadsheet that backs up the line that shows that it is
21 lowest at the A rating.

22 Q. Okay. Would you agree there is a cost
23 associated with improving the company's financial matrix
24 from a triple-B rating to a single-A rating?

25 A. Yes.

1 Q. Okay. The company has not -- and would you
2 agree that the company has not done a specific analysis
3 of the difference in cost to maintain a single-A rating
4 compared to a triple-B rating?

5 A. That's correct.

6 Q. Okay. And finally, at the bottom of the page,
7 looking at the article, this analysis by J.P. Morgan is
8 for a typical industrial firm, not a utility; correct?

9 A. That's correct.

10 MR. YOUNG: All right. No further questions,
11 Madam Chairman.

12 COMMISSIONER EDGAR: Hold on. You're not
13 done.

14 Commissioners, any questions? No.

15 All right. Mr. Willis, redirect?

16 MR. WILLIS: I just have a couple of areas.

17 REDIRECT EXAMINATION

18 BY MR. WILLIS:

19 Q. Mr. Gillette, in response to a question that I
20 believe Mr. Wright asked you, you testified that the PPA
21 adjustment added 100 basis point to ROE. Did you
22 misspeak when you stated that? Did you mean to say 100
23 basis points of equity ratio?

24 A. Yes, I misspoke, and I meant to say 100 basis
25 points to equity ratio.

1 Q. In looking at the handout that Mr. Twomey gave
2 you that is an excerpt of Kevin O'Donnell's testimony --
3 do you have it there in front of you?

4 A. Yes.

5 Q. I wanted to be sure I understood what you said
6 there. Do I understand it that you agree with the
7 portions of the statement that's on line 14 through 16
8 with respect -- which states, "Ms. Abbott states that a
9 12 percent return on equity is needed in order for the
10 utility to achieve a set credit rating in the
11 marketplace"? I believe that you said that you
12 disagreed with the statement on line 18 supporting an
13 excessive return on equity.

14 A. Yes.

15 Q. But you do not disagree with the statement
16 that I read to you, do you?

17 A. That's correct.

18 MR. WILLIS: No further questions. We would
19 move that Exhibits 18 and 80, as well as Exhibit 94, be
20 moved into the record.

21 COMMISSIONER EDGAR: Okay. Let me get there
22 just a moment on my sheets. Here we go.

23 Okay. Exhibit 18, GLG-1. Mr. Moyle?

24 MR. MOYLE: Just for the record, I think I
25 know how the ruling is going to go, but I just for the

1 record want to preserve --

2 COMMISSIONER EDGAR: Sometimes I might
3 surprise you.

4 MR. MOYLE: Okay. I want to preserve an
5 objection to 94.

6 COMMISSIONER EDGAR: Okay. Let me get there.
7 Can I get there? Hold, please.

8 MR. MOYLE: Okay. Sure.

9 COMMISSIONER EDGAR: Let me get there, because
10 I'm tired too, so I would like to go in order. So let
11 me start with the exhibit that is marked 18, GLG-1,
12 which was attached to the prefiled direct testimony.
13 Seeing no objections, we will enter 18 into the record.

14 (Exhibit 18 was admitted into the record.)

15 COMMISSIONER EDGAR: Which then will bring me
16 to -- okay. Help me, Mr. Willis. Did we have
17 additional prefiled exhibits?

18 MR. WILLIS: Exhibit 80 is GLG-2.

19 COMMISSIONER EDGAR: Thank you. I see it now.
20 Thank you. The exhibit marked 80, GLG-2, any
21 objections?

22 Commissioner Skop, a question? Okay. A
23 question from Commissioner Skop.

24 COMMISSIONER SKOP: I'll reserve it until we
25 enter the exhibits, but I just have one brief question

1 for the witness.

2 COMMISSIONER EDGAR: Oh, okay. Hold on.
3 We're almost there. Okay. Seeing no objection, we will
4 enter the exhibit marked 80 into the record.

5 (Exhibit 80 was admitted into the record.)

6 COMMISSIONER EDGAR: Which then brings me to
7 Exhibit -- that brings us to 93. Have I missed
8 anything, Mr. Willis?

9 MR. WILLIS: I believe it's 94, isn't it,
10 which is the --

11 COMMISSIONER EDGAR: I think not. I think
12 that that brings us to 93, which is the exhibit that we
13 had tentatively labeled at this time ROE of Regulated
14 Utilities Comparison and the RRA document or report,
15 which we requested to be filed sometime next week or
16 brought to us sometime next week.

17 MR. WILLIS: Okay. I'm not asking that be
18 moved into evidence. I'm asking for the document that
19 Mr. Moyle got Mr. Gillette to copy for him and that we
20 talked about for hours.

21 COMMISSIONER EDGAR: You're talking about 94?

22 MR. WILLIS: Yes.

23 COMMISSIONER EDGAR: Okay. Hold on. Let me
24 come back. Mr. Moyle, were your comments on 93?

25 MR. MOYLE: I think on 93, it's a document

1 that hasn't even been created yet, so we have to wait
2 until it's created to review it, and then we can
3 register objections, I would think, when it's offered
4 next week.

5 COMMISSIONER EDGAR: That is my preference.

6 MR. MOYLE: But with respect to 94, I would
7 have an objection, in that it was a document that was
8 never produced or provided to the parties. And I know
9 that a lot of things come in, but just again for the
10 record, I would object, in that 94 hasn't been properly
11 authenticated, it's hearsay, and was not timely
12 provided.

13 COMMISSIONER EDGAR: Okay. My -- and I will
14 look to you here a moment, Mr. Willis. My understanding
15 is that much of the information that is perhaps
16 contained on what we have marked as 94 will be contained
17 in 93 and 96, although perhaps with additional
18 information expanded and/or otherwise sorted.

19 MR. WILLIS: That is true. However, we have
20 been talking about this exhibit in great detail for
21 hours today, and it has been fully --

22 COMMISSIONER EDGAR: Along with other things.

23 MR. WILLIS: It has been fully vetted. It is
24 among numerous exhibits that Mr. Wright has handed out
25 and Mr. Moyle has handed out, newspaper articles, all

1 variety of things which have been presented to you. And
2 I certainly think that this qualifies as an exhibit that
3 should be received in evidence.

4 COMMISSIONER EDGAR: Mr. Moyle.

5 MR. MOYLE: The chief difference being that
6 the documents Mr. Wright has been handing out have been
7 cross documents that, you know, he has prepared for
8 cross-examination. This is a document that was prepared
9 by Mr. Gillette under his direction for the direct case.

10 But I'll tell you what. I think I may
11 withdraw the objection, provided, you know, we have sort
12 of a understanding on the rules. I mean, this is a
13 document that we've never seen. A guy gets up on the
14 stand and starts referring to it, and now all of a
15 sudden it's coming in. Now, if that's how we were going
16 to handle it, then -- you know, what's good for the
17 goose is good for the gander I guess would be my point
18 there.

19 MR. WILLIS: Well, we --

20 COMMISSIONER EDGAR: Hold, please, if you may.
21 Ms. Helton, do you have comments?

22 MS. HELTON: My mind is a little bit fuzzy
23 right now, but my recollection is -- I can't remember if
24 it was one of you all who asked for Exhibit Number 94 to
25 be --

1 COMMISSIONER EDGAR: It was actually Mr. Moyle
2 who asked that we mark it for purposes of reference at
3 that time, with his statement that he was not going to
4 ask that it be entered.

5 MS. HELTON: Okay. And my recollection is
6 that at that time, Mr. Moyle did not raise any
7 objections with respect to hearsay or any of the other
8 objections that he's raising now. And if that's not
9 correct, someone please let me know now.

10 MR. MOYLE: Well, it wasn't moved for
11 admission. I would have objected if it was moved.

12 MS. HELTON: You know, my understanding of the
13 rules of evidence and the way that Professor Ehrhart
14 would deal with this situation is that if there are
15 questions raised concerning -- or if you conduct
16 cross-examination on an exhibit, at that time, there
17 must be an objection raised. It must be
18 contemporaneous. And my recollection is that that is
19 not the case today.

20 I believe that -- my suggestion to you, Madam
21 Chairman, is that Exhibit Number 94 be admitted, if for
22 no other reason, for clarity of the record. There was
23 quite a bit of cross-examination conducted on it. And
24 at the appropriate time, you can give it the weight that
25 it deserves.

1 COMMISSIONER EDGAR: Mr. Willis, anything --
2 I'm sorry. Excuse me. Mr. Moyle, anything additional?

3 MR. MOYLE: No. We'll go ahead and maintain
4 the objection, but understand where things may go.

5 COMMISSIONER EDGAR: Okay. Then let me -- I
6 will approach it this way. When we labeled it, it was
7 at that point described as not being offered for
8 admittance into the record. So I guess my preference
9 would have been, Mr. Willis, if you would have made the
10 statement at that time that you would have wanted to.

11 But I fully recognize that there was
12 discussion after that and questions were asked, and more
13 questions, and I allowed them, and the witness
14 responded, and there was the opportunity for redirect
15 and all of that. So with that in mind, I am going at
16 this point in time enter Exhibit 94 into the record,
17 noting the objection that Mr. Moyle has raised, and we
18 will all proceed tomorrow to continue to work for the
19 best results.

20 MR. MOYLE: Thanks. And just so the record is
21 clear, you've overruled the objection?

22 COMMISSIONER EDGAR: I have overruled the
23 objection by admitting it into the record.

24 MR. MOYLE: Okay. Thank you.

25 (Exhibit 94 was admitted into the record.)

1 COMMISSIONER EDGAR: Okay. That brings us to
2 Mr. Moyle, Exhibit 95.

3 MR. MOYLE: Given the trend, I'll go ahead and
4 move 95 in.

5 COMMISSIONER EDGAR: Any objections? Okay.
6 Seeing none, we will enter -- hang on. I've got to look
7 at my notes here. Ninety-four and 95. Ninety-six we
8 are also going to be receiving at a later date in the
9 proceeding.

10 (Exhibit 95 was admitted into the record.)

11 COMMISSIONER EDGAR: That brings me,
12 Mr. Wright, to your list of exhibits, which go from 97
13 to 104.

14 MR. WRIGHT: And I move that those be admitted
15 into the record, Madam Chairman.

16 COMMISSIONER EDGAR: Mr. Willis or others, any
17 objection?

18 MR. WILLIS: While I'm not --

19 COMMISSIONER EDGAR: And we can take them one
20 by one if you want to.

21 MR. WILLIS: All I can say, as a group, I'm
22 not going to object to the exhibits. They are hearsay,
23 they're newspaper articles, they're all manner of kind
24 of things, but I believe that this Commission can sort
25 out the weight that it deserves to be treated, and with

1 that understanding, I do not have any objection.

2 COMMISSIONER EDGAR: Okay. And with that
3 discussion, we will enter Exhibits 96 through 104.

4 MR. WRIGHT: Madam Chair?

5 COMMISSIONER EDGAR: Yes, sir.

6 MR. WRIGHT: You did just say 96 through 104.

7 I just want to be clear as to how 96 is coming in.

8 COMMISSIONER EDGAR: I'm sorry. I'm sorry.

9 MR. WRIGHT: I mean, I asked for --

10 COMMISSIONER EDGAR: No. I'm sorry. Yes,
11 thank you. I did say 96, which is not what I meant,
12 because I had just a moment ago -- and I thank you for
13 catching it. It was a test. Not really. I'm just
14 tired. I did a moment ago say that we would be
15 receiving 96, so let me correct myself. And I
16 appreciate that.

17 We will now enter 97 through 104, with again
18 the understanding that we will be looking for 93 and 96
19 next week.

20 (Exhibits 97 through 104 were admitted into
21 the record.)

22 MR. WRIGHT: And just so I understand, how
23 will 93 and 96 be handled? I just don't want to get
24 caught with the fact that they were introduced during
25 the cross-examination of Mr. Gillette and the fact that

1 he has left the stand. As far as I'm concerned, they
2 are what they are.

3 COMMISSIONER EDGAR: He may have to come back
4 next week.

5 MR. WRIGHT: Well, I'm not suggesting that. I
6 think they are what they are, and absent something that
7 appears really grotesquely false or something with the
8 exhibits, you know, I'm going to want them to come in
9 for what they are.

10 I just want to make sure there's not going to
11 be any problem with them coming in after we have a
12 chance to look at them based on the fact that the
13 witness has been excused or anything like that.

14 COMMISSIONER EDGAR: I do not expect there to
15 be any problems along those lines.

16 MR. WRIGHT: Thank you.

17 COMMISSIONER EDGAR: If there were to be, we
18 will deal with it collectively. And again, there will
19 certainly be an opportunity to review the documents
20 before they are entered in.

21 MR. WRIGHT: Thank you.

22 COMMISSIONER EDGAR: Thank you.

23 MS. CHRISTENSEN: Commissioner, can I ask one
24 follow-up question on 93 and 96?

25 COMMISSIONER EDGAR: Yes, ma'am.

1 MS. CHRISTENSEN: Since they are supposed to
2 be being produced at some point next week, if we could
3 get a time or a date by which they will be produced by
4 Tampa Electric, because we, of course, have several
5 witnesses going next week, and it might be apropos to be
6 able to utilize the document further, especially since
7 it was just produced at today's hearing.

8 COMMISSIONER EDGAR: Or requested. Okay. I
9 see company representatives conferring, so let's see.
10 Mr. Willis, can you give us a date?

11 MR. WILLIS: We will try to bring them back by
12 next Tuesday for the parties.

13 COMMISSIONER EDGAR: Ms. Christensen, is that
14 satisfactory?

15 MS. CHRISTENSEN: Well, it will give us an
16 opportunity -- hopefully we'll get it in sufficient time
17 to look at it before we start talking to other ROE
18 witnesses. I'm hopeful.

19 COMMISSIONER EDGAR: Okay. Thank you. Just a
20 moment more, Mr. Gillette, before we lose you. I want
21 to make sure there's nothing out.

22 Okay. Just a reminder to everybody. We have
23 a hearing on a different matter tomorrow in this room,
24 so everybody does need to take any of your documents,
25 materials, anything, because they could very well

1 disappear.

2 And I think -- Commissioner Skop, did you have
3 -- before we finish for the day.

4 COMMISSIONER SKOP: Thank you, Madam Chair.
5 Very briefly, because again, Mr. Gillette I'm sure
6 doesn't want to come back, so I would rather just
7 briefly get this out of the way.

8 Just in relation -- on page 36 of your
9 prefiled testimony, you discuss the parent company debt
10 adjustment and why such debt adjustment would be
11 inappropriate. I think I've gained a little bit of
12 understanding from reading that, but if such an
13 adjustment were not to be made, would that increase the
14 pro forma adjustment or pro forma provision for taxes,
15 thereby overstating the taxes without that adjustment?

16 THE WITNESS: If such an adjustment were to be
17 made or were not to be made?

18 COMMISSIONER SKOP: If the adjustment were not
19 to be made, would the provision for taxes be effectively
20 overstated?

21 THE WITNESS: No. I believe the provision for
22 taxes is correct as we filed it in this case.

23 COMMISSIONER SKOP: Okay. Thank you.

24 COMMISSIONER EDGAR: Okay. Seeing nothing
25 further from the bench, anything from staff before we

1 wrap?

2 MR. YOUNG: Yes. Just a reminder that the
3 transcripts are available daily. Yesterday's
4 transcripts should have been e-mailed, but they are
5 available today.

6 COMMISSIONER EDGAR: Okay. Thank you.
7 Mr. Gillette, you are excused. Thank you for your
8 stamina.

9 Mr. Moyle?

10 MR. MOYLE: You're ordering us to get back
11 together at 9:30 on Tuesday; is that right?

12 COMMISSIONER EDGAR: And I was just about to
13 cover that. Thank you. Yes, we will be back here, same
14 time, same room, same seats, Tuesday, the -- I believe
15 that's the 27th, at 9:30.

16 And let me just ask TECO. My understanding is
17 that if she is able, we will begin with witness Abbott.

18 MR. WILLIS: That's correct. But we do not
19 know what her status is at the moment.

20 COMMISSIONER EDGAR: I understand. If
21 Ms. Abbott is -- as we discussed earlier today, if
22 Ms. Abbott is well enough, we will begin with her. If
23 she is not, we will begin with witness Murry.

24 Okay. Anything else? All right. Thank you,
25 everyone, for your cooperation and patience, and we will

1 see you next week. We are adjourned for the evening.

2 (Proceedings recessed at 6:28 p.m.)

3 (Transcript continues in sequence in

4 Volume 5.)

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CERTIFICATE OF REPORTER


STATE OF FLORIDA:

COUNTY OF LEON:

I, MARY ALLEN NEEL, Registered Professional Reporter, do hereby certify that the foregoing proceedings were taken before me at the time and place therein designated; that my shorthand notes were thereafter translated under my supervision; and the foregoing pages numbered 403 through 540 are a true and correct record of the aforesaid proceedings.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor relative or employee of such attorney or counsel, or financially interested in the foregoing action.

DATED THIS 22nd day of January, 2008.


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