

**DIRECT SUPPLEMENTAL TESTIMONY
OF
APRIL LUNDGREN
IN**

**FLORIDA PUBLIC UTILITIES COMPANY
DOCKET NO 080366-GU**

**IN RE: PETITION OF
FLORIDA PUBLIC UTILITIES COMPANY
FOR A NATURAL GAS RATE INCREASE**

DOCUMENT NUMBER-DATE

07775 JUL 29 8

FPSC-COMMISSION CLERK

1 **Q. Please state your name, affiliation, business address and summarize your**
2 **academic background and professional experience.**

3 A. My name is April Lundgren. I am the Assistant Controller for Florida Public
4 Utilities Company. I began working for the Company in 2001 as the Financial
5 Accountant, was promoted to Senior Financial Accountant, Senior SEC
6 Accountant, and subsequently to my current position as Assistant Controller.
7 Between January 2005 and May 2006, I held the position of Project Controller at
8 Florida Power & Light for several wind plants as well as various gas plants outside
9 the state of Florida. My current responsibilities include overseeing regulatory, tax
10 and special project accounting, internal control compliance and documentation,
11 research and application of new accounting guidance. I assist with the management
12 of the SEC reporting and budget forecasting. Additionally, I coordinate the audits
13 for both external reporting and internal controls. I graduated from Florida Atlantic
14 University in 2003 with a Bachelor of Business Administration, majoring in
15 Accounting.

16 **Q. Please state the purpose of this supplemental testimony.**

17 A. The purpose of this supplemental testimony is to demonstrate the necessity for
18 increasing the amount of recovery for pension costs. Through subsequent questions
19 and answers the Company will calculate the increase in actual and expected pension
20 costs incurred in 2009 in excess of the 2009 test year projections and will explain
21 the appropriateness of receiving recovery of these costs.

22 **Q. Why have the pension costs increased over the anticipated 2009 test year**
23 **projections?**

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1 A. In March 2009, the Company's Board of Directors authorized amendments to the
2 pension plan in an effort to reduce the impact of stock market volatility on
3 anticipated future pension expenses and liability. As a result of these amendments,
4 the Company will freeze the pension plan for all participants effective December
5 31, 2009. All future benefit accruals under the plan shall cease other than allowing
6 the participants to earn up to two additional years, including freezing salary rates at
7 levels existing in 2009. In addition to the freeze, the reduced early retirement
8 eligibility will be lowered from 30 years to 20 years and two additional service
9 years can be earned by active participants with less than 35 years of service at the
10 December 31, 2009 average compensation levels for the purposes of benefit
11 accrual, vesting and retirement eligibility. Beyond December 31, 2011, active
12 participants will continue to accrue service years for the purposes of vesting and
13 retirement eligibility.

14 The amendments to the plan have been accounted for in accordance with SFAS
15 No. 88, Employers' Accounting for Settlements and Curtailments of Defined
16 Benefit Pension Plans and for Termination Benefits. The pension liability has been
17 reduced by \$5.7 million and we recognized approximately a \$2.7 million non-cash
18 pretax curtailment loss of which \$2.3 million is reflected in expenses and \$400,000
19 is reflected on the balance sheet as in the Company's consolidated statements.

20 The freeze will reduce the defined benefit pension plan expenses beginning in the
21 second quarter of 2009. However, the Company will incur costs associated with the
22 401k match. With the freeze, the cumulative pension expense and pension

1 contributions are expected to be approximately \$500,000 and \$13 million,
2 respectively spread over the period 2009 through 2013 (Exhibit AL-1).

3 **Q. Why is it appropriate to recover these additional pension costs? What time**
4 **period is appropriate for recovery?**

5 A. Pension benefits are much like our payroll costs in that they supplement an
6 employee's salary allowing the Company to keep payroll expenses lower than
7 would otherwise be incurred. Through previous rate cases the Company has
8 demonstrated successfully that pension costs are necessary, prudent business
9 expenses. As the business environment has changed and the volatility in the stock
10 market increased, it was necessary for the Company to reevaluate the cost-benefit of
11 providing pension benefits to employees. In March 2009, the Company announced
12 that continuation of the pension plan was no longer a prudent means of
13 supplementing employees' salaries due to the volatility of the stock market among
14 various other factors. The Company froze the plan effectively reducing the impact
15 of the stock market volatility and that impact on future anticipated increases to the
16 defined benefit pension plan costs. Upon freezing the pension plan, the prior
17 service costs component of pension expense, which was previously deferred as a
18 regulatory asset and OCI, was recognized immediately. Although this is a one-time
19 expense, the costs are a direct result of many years of service provided by
20 employees to our customers. Non-curtailment pension costs are currently
21 recoverable as set forth in prior rate proceedings. These non-curtailment pension
22 costs are comprised of the exact same components as the curtailment pension costs.
23 The deferred prior service costs are recognized as expense when amortized over a

1 five year smoothing period in a non-curtailment situation. When a curtailment
2 occurs, the deferred prior service costs are recognized immediately, but they are the
3 same costs normally recoverable in non-curtailment situations. It is therefore
4 appropriate to recover the natural gas portion of the curtailment expense over a four
5 year period to match the period of time that the rates are to be in place.

6 **Q. What additional pension costs have been incurred in 2009 to date?**

7 A. As our original projection did not include any curtailment costs, the entire \$2.3
8 million in pension curtailment costs recognized in expense in the first quarter is in
9 excess of our original projection. The portion allocated to natural gas is 53% or
10 \$1,219,000. Amortization over a four year period would result in an additional
11 \$304,750 in pension expense to be recovered in 2009.

12 **Q. Please explain the long-term benefit of the freeze.**

13 A. While the immediate impact of implementing the pension plan freeze was an
14 increase in pension costs due to curtailment related expenses and lower pension
15 liability, the long-term benefit in cost-savings to the Company and the consumer is
16 far greater. By freezing the plan, the Company has placed a cap on the earnable
17 benefit to the employee, and thus a cap on the expense the Company will eventually
18 recognize. Although the Company will continue to incur pension expense relating
19 to various actuarial assumptions such as life expectancy, we will no longer incur
20 costs relating to an employee's future years of service (other than the additional two
21 years previously discussed) and future anticipated salary increases. We will also
22 reduce the volatility of our pension liability. However, more employees will begin

1 participating in the Company's 401k program which will increase related expenses.

2 We expect the annual 401K match expense to exceed \$500,000 annually.

3 **Q. Have there been subsequent events that may cause Taxes Other Than Income**
4 **(4080) to deviate from the projected expense as filed?**

5 A. Yes. The TOTI projections were based on historical amounts increased for inflation
6 at a rate of 1.0274. However, taxing agencies have recently announced that
7 projected tax rates will be increasing at an average rate of 1.15. The inflation factor
8 used for the 2009 projections is significantly less than what the economy is
9 experiencing. This will cause an increase in our 2009 TOTI projection of
10 \$160,238.77, calculated as follows:

11	2008 tax bills	\$1,307,004.67
12	Increased for inflation rate of 1.0274	\$1,342,816.60
13	Increased for known rate of 1.15	\$1,503,055.37
14	Increase to 2009 projection	\$ 160,238.77

15 **Q. Is it appropriate to increase your TOTI expense for this increase?**

16 A. Yes, the TOTI expense should be increased to reflect this known increase to our
17 expenses over what was filed in our original MFRs. The increase to our property
18 taxes will far exceed the inflation expectations, and these are appropriate for
19 recovery.

20 **Q. Does this conclude your written prepared supplemental testimony?**

21 A. Yes.

Projections Reflecting the 3/31/09 Amendment

	2009	2010	2011	2012	2013
Expense					
Service Cost	\$775,000	\$800,000	\$800,000	\$0	\$0
Interest Cost	\$2,610,000	\$2,650,000	\$2,630,000	\$2,660,000	\$2,650,000
Expected Return on Plan Assets	-\$2,660,000	-\$3,080,000	-\$3,170,000	-\$3,195,000	-\$3,200,000
Amortization of Prior Service Cost	\$205,000	\$0	\$0	\$0	\$0
Amortization of Net (Gain) or Loss	\$55,000	\$0	\$0	\$0	\$0
Total FAS 87 Net Periodic Pension Cost	\$985,000	\$370,000	\$260,000	-\$535,000	-\$550,000
Contributions	\$5,855,000	\$3,850,000	\$1,080,000	\$1,700,000	\$510,000

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