## State of Florida



# Public Service Commission

CAPITAL CIRCLE OFFICE CENTER • 2540 SHUMARD OAK BOULEVARD TALLAHASSEE, FLORIDA 32399-0850

## -M-E-M-O-R-A-N-D-U-M-

May 11, 2010 DATE:

Kenneth Franklin, Regulatory Analyst II, Division of Economic Regulation TO:

Dale N. Mailhot, Director, Office of Auditing and Performance Analysis FROM:

RE: Docket No.: 100001-EI

Company Name: Progress Energy Florida, Inc.

Company Code: EI801

Audit Purpose: Fuel Cost Recovery Clause

Audit Control No: 10-004-2-1

Attached is the final audit report for the utility stated above. I am sending the utility a copy of this memo and the audit report. If the utility desires to file a response to the audit report, it should send a response to the Office of Commission Clerk. There were no confidential work papers associated with this audit.

DNM/ip

Attachment: Audit Report

cc: (With Attachment)

Office of Auditing and Performance Analysis (Mailhot, File Folder)

Office of Commission Clerk Office of the General Counsel

(Without Attachment)

Office of Auditing and Performance Analysis (Harvey, Tampa District Office, Miami

District Office, Tallahassee District Office)

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## FLORIDA PUBLIC SERVICE COMMISSION

OFFICE OF AUDITING AND PERFORMANCE ANALYSIS
BUREAU OF AUDITING

TAMPA DISTRICT OFFICE

PROGRESS ENERGY FLORIDA, INC.

FUEL ADJUSTMENT CLAUSE AUDIT

HISTORICAL YEAR ENDED DECEMBER 31, 2009

DOCKET NO. 100001-EI

AUDIT CONTROL NO. 10-004-2-1

Sinon Ojada, Audit Manager

Clarence Prestwood, Chief of Auditing

DOCUMENT NO. DATE

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## OFFICE OF AUDITING AND PERFORMANCE ANALYSIS

### **AUDITOR'S REPORT**

May 4, 2010

### TO: FLORIDA PUBLIC SERVICE COMMISSION

We have performed the procedures enumerated later in this report to meet the agreed upon objectives set forth by the Division of Economic Regulation in its audit service request dated December 23, 2009. We have applied these procedures to the attached schedules prepared by Progress Energy Florida in support of its filing for fuel and purchased power cost recovery, Docket No. 100001-EI.

This audit was performed following general standards and field work standards found in the AICPA Statements on Standards for Attestation Engagements. This report is based on agreed upon procedures and the report is intended only for internal Commission use.

#### **OBJECTIVES AND PROCEDURES:**

#### **REVENUES**

**Objective:** - Verify that Fuel Adjustment Clause (FAC) revenue and KWH sold were completely and properly recorded on the books of Progress Energy Florida (PEF).

**Procedures:** - We compiled FAC revenues and reconciled it to the filing. We computed FAC revenues using approved Florida Public Service Commission (FPSC) rate factors and company provided KWH sales and verified that the rates used comply with Commission Order. We tested two months of revenues by type and traced it to the appropriate general ledger account. We selected a group of customer bills for one month and recalculated each to verify that the FPSC approved rates were used in the customer billing system.

#### **EXPENSES**

**Objective:**- Review expenses which Progress Energy Florida has included in the fuel clause filing to identify those that do not meet the criteria set forth in Order No. 14546, in Docket No. 850001-EI-B, issued July 8, 1985.

**Procedures:** - We tested filed expenses in the fuel expense work papers. We found those expenses we examined complied with the standards set forth in Order No. 14546.

Objective: - Review and verify amounts under new waterborne coal transportation contracts.

**Procedures:** -We reviewed and verified the amounts paid for waterborne coal transportation by comparing actual coal transportation invoices to contract amounts and verified the effective escalated base rate calculation used.

**Objective:** - Verify that Progress Energy Florida has credited vendor rebates and refunds to its fuel costs.

**Procedures:** - We verified that there were no vendor rebates and refunds except for re-bills which are demurrage charges. We traced a sample of the demurrage charges to supporting source documentation.

**Objective:** - Verify that any adjustments to coal inventory due to differences between the "per books" inventory quantities and the semi-annual coal inventory survey quantities have been recorded as set forth in Order No. PSC-97-0359-FOF-EI, in Docket No. 970001-EI, issued March 31, 1997.

**Procedures:** - We reviewed all documentation supporting aerial survey calculations and recorded adjustments to determine compliance with PSC procedures established in Order No. PSC-97-0359-FOF-EI. We received a company letter which states that inventory procedures have not changed from the prior audit period.

**Objective:** - Reconcile heat rates as shown on the monthly Schedule A-4 for GPIF units with annual GPIF filings.

**Procedures:** - We reconciled the heat rates as shown on the monthly Schedule A-4 for GPIF units with the annual GPIF filings for consistency.

**Objective:** - Verify that Progress Energy Florida has credited generation-related gains derived from non-separated wholesale energy sales to the fuel clause as set forth in Order No. PSC-00-1744-PAA-EI, in Docket No. 991779-EI, issued September 26, 2000.

**Procedures:** -We recalculated generation related gains on the FAC schedule A-6 from PEF documentation to ensure the company was in compliance with Commission Order No. PSC-00-1744-PAA-EI.

**Objective:** - Verify that energy payments to qualifying facilities are based on the appropriate standard offer or negotiated contract rate.

**Procedures:** - We traced amounts on the FAC Schedule A-8 to invoices, cogeneration purchase power report and contracts.

**Objective:** Verify that FTS (firm transportation service) charges for natural gas transportation agree with the appropriate FTS rate schedules from pipeline company tariffs.

**Procedure:** We traced FTS charges for natural gas transportation for April and August 2008 invoices to FTS rate schedules and found that the correct rates were used.

#### ANALYTICAL REVIEW

**Objective:** - Perform analytical review to identify any matter which might influence the scope of the audit.

**Procedures:** - We performed analytical review of the 2008 FAC filing compared to previous years. We did not see any need to change the audit scope.

#### TRUE-UP

**Objective:** - Verify that the true-up and interest were properly calculated.

**Procedures:** - We verified that the beginning true-up equaled the end of the previous year. We recalculated the true-up to verify that the correct commercial paper interest rates were used and that each monthly true-up was calculated accurately.

#### PROGRESS ENERGY FLORIDA FUEL AND PURCHASED POWER COST RECOVERY CLAUSE CALCULATION YEAR TO DATE - DECEMBER 2009

|              |  | \$                            |                              |                                       |                    | MWH                       |                                  |                            |                   |                |
|--------------|--|-------------------------------|------------------------------|---------------------------------------|--------------------|---------------------------|----------------------------------|----------------------------|-------------------|----------------|
|              |  | ACTUAL                        | ESTIMATED                    | DIFFERENCE<br>AMOUNT                  | %                  | ACTUAL                    | ESTIMATED                        | DIFFERENCE<br>AMOUNT       | %                 |                |
| 1<br>2       | FUEL COST OF SYSTEM NET GENERATION (SCH A3)<br>SPENT NUCLEAR FUEL DISPOSAL COST                          | 1,903,562,913<br>4,657,191    | 2,469,134,230<br>4,863,947   | (565,571,317)<br>(206,756)            | (22.9)<br>(4.3)    | 35,724,239<br>4,944,898   | 41,084,062<br>5,174,412          | (5,359,823)<br>(229,514)   | (13.1)<br>(4.4)   |                |
| 3<br>3a<br>4 | COAL CAR INVESTMENT NUCLEAR DECOMMISSIONING AND DECONTAMINATION ADJUSTMENTS TO FUEL COST - MISCELLANEOUS | 438,164<br>0<br>7,190,785     | 422,370<br>0<br>5,621,247    | 15,795<br>0<br>1,5 <del>6</del> 9,538 | 3.7<br>0.0<br>27.9 | 0<br>0<br>0               | 0<br>0<br>0                      | 0<br>0<br>0                | 0.0<br>0.0<br>0.0 |                |
| 4a           | ADJUSTMENTS TO FUEL COST - DISPOSAL COST REFUND  | 0                             | 0                            | 0                                     | 0.0                | 0                         | 0                                | 0                          | 0.0               |                |
| 5            | TOTAL COST OF GENERATED POWER  | 1,915,849,053                 | 2,480,041,794                | (564,192,741)                         | (22.8)             | 35,724,239                | 41,084,062                       | (5,359,823)                | (13.1)            |                |
| 6<br>7       | ENERGY COST OF PURCHASED POWER - FIRM (SCH A7) ENERGY COST OF SCH C,X ECONOMY PURCH - BROKER (SCH A9)    | 175,467,964<br>0              | 273,912,158<br>0             | (98,444,194)<br>0                     | (35.9)<br>0.0      | 4,242,204<br>0            | 5,261,501<br>0                   | (1,019,297)<br>0           | (19.4)<br>0.0     |                |
| 8<br>9       | ENERGY COST OF ECONOMY PURCH - NON-BROKER (SCH A9) ENERGY COST OF SCH E PURCHASES (SCH A9)               | 31,939,815<br>0               | 52,731,456<br>0              | (20,791,641)<br>0                     | (39.4)<br>0.0      | 512,860<br>0              | 643,339<br>0                     | (130,479)<br>0             | (20.3)<br>0.0     |                |
| 10           | CAPACITY COST OF ECONOMY PURCHASES (SCH A9)  | 0                             | 0                            | 0                                     | 0.0                | Ō                         | Ō                                | 0                          | 0.0               |                |
| 11           | PAYMENTS TO QUALIFYING FACILITIES (SCH A8)   | 170,094,232                   | 145,818,592                  | 24,275,640                            | 16.7               | 3,951,100                 | 3,658,234                        | 292,866                    | 0.8               |                |
| 12           | TOTAL COST OF PURCHASED POWER  | 377,502,011                   | 472,462,206                  | (94,960,195)                          | (20.1)             | 8,706,164                 | 9,563,074                        | (856,910)                  | (9.0)             |                |
| 13           | TOTAL AVAILABLE MWH  |                               |                              |                                       |                    | 44,430,403                | 50,647,136                       | (6,216,733)                | (12.3)            |                |
| 14           | FUEL COST OF ECONOMY SALES (SCH A6) GAIN ON ECONOMY SALES - 100% (SCH A6)                                | 0                             | 0                            | 0                                     | 0.0<br>0.0         | 0                         | 0                                | 0                          | 0.0<br>0.0        |                |
| 15           | FUEL COST OF OTHER POWER SALES (SCH A6)  | (12,092,916)                  | (18,430,755)                 | 6,337,839                             | (34.4)             | (345,217)                 | (221,119)                        | (124,098)                  | 56.1              |                |
| 15a          | ·  | (1,219,086)                   | (2,320,221)                  | 1,101,135                             | (47.5)             | (345,217)                 | (221,119)                        | (124,098)                  | 56.1              | <del>-</del> 7 |
| 15t          | GAIN ON TOTAL POWER SALES - 20% (SCH A6) FUEL COST OF SEMINOLE BACK-UP SALES (SCH A6)                    | 0                             | 0                            | 0                                     | 0.0<br>0.0         | 0                         | 0                                | 0<br>0                     | 0.0<br>0.0        | 7              |
| 17           | FUEL COST OF STRATIFIED SALES  | (116,690,613)                 | (278,951,305)                | 162,260,692                           | (58.2)             | (2,399,441)               | (4,891,221)                      | 2,491,780                  | (50.9)            | _              |
| 18<br>19     | TOTAL FUEL COST AND GAINS ON POWER SALES NET INADVERTENT AND WHEELED INTERCHANGE                         | (130,002,614)                 | (299,702,281)                | 169,699,667                           | (56.6)             | (2,744,658)<br>38,702     | (5,112,340)<br>0                 | 2,367,682<br>38,702        | (46.3)            |                |
| 20           | TOTAL FUEL AND NET POWER TRANSACTIONS  | 2,163,348,450                 | 2,652,801,720                | (489,453,269)                         | (18.5)             | 41,724,448                | 45,534,796                       | (3,810,348)                | (8.4)             |                |
| 21           | · · · · · · · · · · · · · · · · · · ·  | (3,944,113)                   | 13,803,704                   | (17,747,817)                          | (128.6)            | 76,070                    | (223,006)                        | 299,076                    | (134.1)           |                |
| 22<br>23     | COMPANY USE T & D LOSSES   | 8,021,837<br>130,907,931      | 8,377,441<br>152,339,480     | (355,604)<br>(21,431,549)             | (4.2)<br>(14.1)    | (154,717)<br>(2,524,818)  | (144,000)<br>(2,614,1 <u>12)</u> | (10,717)<br>89,29 <b>4</b> | 7.4<br>(3.4)      |                |
| 24<br>25     | ADJUSTED SYSTEM KWH SALES (SCH A2 PG 1 OF 2) WHOLESALE KWH SALES (EXCLUDING STRATIFIED SALES)            | 2,163,348,450<br>(71,503,622) |                              | (489,453,269)<br>44,456,878           | (18.5)<br>(38.3)   | 39,120,983<br>(1,296,730) | 42,553,678<br>(1,866,211)        | (3,432,695)<br>569,481     | (8.1)<br>(30.5)   |                |
| 26           | JURISDICTIONAL KWH SALES   | 2,091,844,829                 | 2,536,841,220                | (444,996,392)                         | (17.5)             | 37,824,252                | 40,687,467                       | (2,863,215)                | (7.0)             |                |
| 27<br>28     | JURISDICTIONAL KWH SALES ADJUSTED FOR LINE LOSS - 1.00192<br>PRIOR PERIOD TRUE-UP                        | 2,095,852,712<br>146,154,866  | 2,541,585,113<br>146,154,866 | (445,732,402)<br>0                    | (17.5)<br>0.0      | 37,824,252<br>37,824,252  | 40,687,467<br>40,687,467         | (2,863,215)<br>(2,863,215) | (7.0)<br>(7.0)    |                |
| _            | MARKET PRICE TRUE-UP   | 0                             | 0                            | 0                                     | 0.0                | 37,824,252                | 40,687,467                       | (2,863,215)                | (7.0)             |                |
| 28t          | RECOVERY OF PRIOR PERIOD NUCLEAR REPLACEMENT COST  | 0                             | 0                            | 0                                     | 0.0                | 37,824,252                | 40,687,467                       | (2,863,215)                | (7.0)             |                |
| 29           | TOTAL JURISDICTIONAL FUEL COST   | 2,242,007,578                 | 2,687,739,979                | (445,732,401)                         | (16.6)             | 37,824,252                | 40,687,467                       | (2,863,215)                | (7.0)             |                |
| 30           | REVENUE TAX FACTOR   |                               |                              |                                       |                    |                           |                                  |                            |                   |                |
| 31<br>32     | FUEL COST ADJUSTED FOR TAXES<br>GPIF   | 2,167,933                     | 2,167,933                    |                                       |                    | 37,824,252                | 40,687,467                       |                            |                   |                |

# PROGRESS ENERGY FLORIDA CALCULATION OF TRUE-UP AND INTEREST PROVISION DECEMBER 2009

|     |  | CURRENT MONTH            |                |                | YEAR TO DATE |                 |                 |                 |                      |
|-----|--|--------------------------|----------------|----------------|--------------|-----------------|-----------------|-----------------|----------------------|
|     |  | ACTUAL                   | ESTIMATED      | DIFFERENCE     | PERCENT      | ACTUAL          | ESTIMATED       | DIFFERENCE      | PERCENT              |
| Α.  | FUEL COSTS AND NET POWER TRANSACTIONS  |                          |                |                |              |                 |                 |                 |                      |
| 1.  | FUEL COST OF SYSTEM NET GENERATION   | \$137,483,536            | 197,160,664    | (\$59,677,128) | (30.3)       | \$1,903,562,913 | \$2,469,134,230 | (\$565,571,317) | (22.9)               |
| 1a. | NUCLEAR FUEL DISPOSAL COST   | -                        | 180,480        | (180,480)      | (100.0)      | 4,657,191       | 4,863,947       | (206,756)       | (4.3)                |
| 1b. | . NUCLEAR DECOM & DECON  | -                        | 0              | 0              | 100.0        | 0               | 0               | 0               | 100.0                |
| 1c. | COAL CAR INVESTMENT  | 30,026                   | 28,120         | 1,907          | 6.8          | 438,164         | 422,370         | 15,795          | 3.7                  |
| 2 . | FUEL COST OF POWER SOLD  | (843,867)                | (2,069,582)    | 1,225,715      | (59.2)       | (12,092,916)    | (18,430,755)    | 6,337,839       | (34.4)               |
| 2a. | . GAIN ON POWER SALES  | (120,177)                | (193, 265)     | 73,088         | (37.8)       | (1,219,086)     | (2,320,221)     | 1,101,135       | (47.5)               |
| 3.  | FUEL COST OF PURCHASED POWER   | 7,667,922                | 15,761,679     | (8,093,757)    | (51.4)       | 175,467,964     | 273,912,158     | (98,444,194)    | (35.9)               |
| 3a. | ENERGY PAYMENTS TO QUALIFYING FAC.   | 14,168,549               | 13,401,620     | 766,929        | 5.7          | 170,094,232     | 145,818,592     | 24,275,640      | 16.7                 |
|     | DEMAND & NON FUEL COST OF PURCH POWER  | 0                        | 0              | 0              | 0.0          | 0               | 0               | 0               | 0.0                  |
| 4.  |  | 224,467                  | 2,886,966      | (2.662.499)    | (92.2)       | 31,939,815      | 52,731,456      | (20,791,641)    | (39.4)               |
| 5.  | TOTAL FUEL & NET POWER TRANSACTIONS  | 158,610,457              | 227,156,682    | (68,546,225)   | (30.2)       | 2,272,848,278   | 2,926,131,777   | (653,283,499)   | (22.3)               |
| 6   | ADJUSTMENTS TO FUEL COST:  | ,,,                      | CE,,,,,,,,     | (00,010,220)   | (00.2)       | 2,2,2,0,0,2,0   | 2,020,101,111   | (000,200, 100)  | (22.0)               |
| 6a. | FUEL COST OF STRATIFIED SALES  | (4,573,884)              | (19,276,158)   | 14,702,274     | (76.3)       | (116,690,613)   | (278,951,305)   | 162,260,692     | (58.2)               |
|     | OTHER- JURISDICTIONAL ADJUSTMENTS (see detail below)   | 4,291,624                | 470,418        | 3,821,206      | 812.3        | 7,190,785       | 5,621,247       | 1,569,538       | 27.9                 |
|     | OTHER - PRIOR PERIOD ADJUSTMENT  | 0                        | 0              | 0              | 0.0          | .,,0            | 0,027,247       | 0               | 0.0                  |
| 7.  | ADJUSTED TOTAL FUEL & NET PWR TRNS   | \$158,328,197            | \$208,350,942  | (\$50,022,745) | (24.0)       | \$2,163,348,450 | \$2,652,801,720 | (\$489,453,269) | (18.5)<br><u>ل</u> ا |
|     | FOOTNOTE: DETAIL OF LINE 6b ABOVE  |                          |                |                |              |                 |                 |                 | ,                    |
|     | INSPECTION & FUEL ANALYSIS REPORTS (Wholesale Portion)                                       | \$180                    | \$0            | \$180          |              | \$9,670         | \$0             | \$9,670         |                      |
|     | INEFFICIENT USE OF BARTOW CC   | 0                        | 0              | 0              |              | (6,557,774)     | 0               | (6,557,774)     |                      |
|     | UNIV.OF FL STEAM REVENUE ALLOCATION (Wholesale Portion)                                      | 3,170                    | 0              | 3,170          |              | 39,800          | 0               | 39,800          |                      |
|     | ADJUSTMENT FOR NUCLEAR DECOM & DECON   | 0                        | 0              | 0              |              | 0               | 0               | 0               |                      |
|     | TANK BOTTOM ADJUSTMENT   | 0                        | 0              | 0              |              | 1,003,706       | 0               | 1,003,706       |                      |
|     | AERIAL SURVEY ADJUSTMENT (Coal Pile)   | 3,517,768                | ō              | 3,517,768      |              | 3,517,768       | 0               | 3,517,768       |                      |
|     | COGEN ADJUSTMENT INTEREST (GROSSED UP)   | 0                        | 0              | 0              |              | 0               | 0               | 0               |                      |
|     | RETURN ON COAL INVENTORY IN TRANSIT (GROSSED UP)   | 1,048,657                | 470,418        | 578,240        |              | 9,964,288       | 5,621,247       | 4,343,041       |                      |
|     | OPC Refund   | 0                        | 0              | 0              |              | 0               | 0               | 0               |                      |
|     | Rail Car Sale Gain Net Meter Settlement  | 0                        | 0              | 0              |              | 0<br>563        | 0               | 0               |                      |
|     | f  | 0                        | 0              | 0              |              |                 | 0               | 563             |                      |
|     | OTHER - CR-3 outage (Jan 09) replacement power   | 20.200                   | 0              | _              |              | (1,382,775)     | •               | (1,382,775)     |                      |
|     | Derivative Collateral Interest   | 29,222                   |                | 29,222         |              | 2,387,540       | 0               | 2,387,540       |                      |
|     | Joint Owner CR3 Replacement Power (Capacity Factor Agreement)   SUBTOTAL LINE 6b SHOWN ABOVE | (307,373)<br>\$4,291,624 | 9<br>\$470,418 | (307,373)      | <del></del>  | (1,792,000)     | 0 0             | (1,792,000)     |                      |
|     | SOBTOTAL LINE OD SHOVVIN ABOVE   | \$4,291,624              | \$470,418      | \$3,821,206    |              | \$7,190,785     | \$5,621,247     | \$1,569,538     |                      |
|     | Note: Return on Coal Inventory in Transit based on:  | Avg Investment:          | \$97,938,030   | Avg tons:      | 1,226,642    |                 |                 |                 |                      |
| В.  | KWH SALES  |                          |                |                |              |                 |                 |                 |                      |
| 1.  | JURISDICTIONAL SALES   | 2,628,739,698            | 3.040.404.137  | (411,664,439)  | (13.5)       | 37,824,252,296  | 40,687,467,184  | (2,863,214,888) | (7.0)                |
|     | NON JURISDICTIONAL (WHOLESALE) SALES   | 85.932.349               | 124,543,000    | (38,610,651)   | (31.0)       | 1.296,730,468   | 1.866.211.000   | (569 480.532)   | (30.5)               |
| 3.  | · · · · · · · · · · · · · · · · · · ·  | 2,714,672,047            | 3,164,947,137  | (450,275,090)  | (14.2)       | 39,120,982,764  | 42,553,678,184  | (3,432,695,420) | (8.1)                |
|     | JURISDICTIONAL SALES % OF TOTAL SALES  | 96.83                    | 96.06          | 0.77           | 0.8          | 96.69           | 95.61           | 1.08            | 1.1                  |
|     |  |                          |                |                |              |                 | /+              |                 |                      |