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BEFORE THE 1 FLORIDA PUBLIC SERVICE COMMISSION 2 3 In the Matter of: DOCKET NO. 130160-EI 4 5 PETITION FOR DECLARATORY STATEMENT REGARDING THE INSPECTION, REPAIR AND 6 REPLACEMENT OF METER ENCLOSURES 7 FOR SMART METER ANALYTICAL TOOL, BY FLORIDA POWER & LIGHT COMPANY. 8 9 10 COMMISSION CONFERENCE AGENDA 11 PROCEEDINGS: ITEM NO. 3 12 COMMISSIONERS PARTICIPATING: CHAIRMAN RONALD A. BRISÉ 13 COMMISSIONER LISA POLAK EDGAR COMMISSIONER ART GRAHAM 14 COMMISSIONER EDUARDO E. BALBIS 15 COMMISSIONER JULIE I. BROWN DATE: Tuesday, August 13, 2013 16 17 PLACE: Betty Easley Conference Center Room 148 4075 Esplanade Way 18 Tallahassee, Florida 19 REPORTED BY: JANE FAUROT, RPR Official FPSC Reporter 20 (850) 413-673221 22 23 24 25

FLORIDA PUBLIC SERVICE COMMISSION

## PROCEEDINGS

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CHAIRMAN BRISÉ: Moving on to Item Number 3.

MS. COWDERY: Good morning. Kathryn Cowdery with the Office of General Counsel.

Item 3 addresses FPL's petition for declaratory statement regarding the inspection of approximately 400 meters and meter enclosures and the possible repair and replacement of those meter enclosures by FPL. OPC intervened in the docket and filed a motion for an evidentiary hearing.

In Issue 1, staff recommends that the Commission should deny the Office of Public Counsel's motion for an evidentiary hearing. However, staff recommends that the Commission exercise its discretion to allow each party ten minutes in present oral argument. In Issue 2, staff recommends that the Commission should issue a declaratory statement as set forth in the staff recommendation.

Staff is available to answer any questions.

Commissioners, I think it probably is appropriate to hear from the parties. So we will allow ten minutes to each party to do so, unless you all have a separate arrangement that I think that may be possible at this

time. So I will allow FPL to address us, and then the

CHAIRMAN BRISÉ: Thank you very much.

Office of Public Counsel.

MR. RUBIN: Thank you, Mr. Chairman. Ken
Rubin for FPL. And I have conferred with Mr. Rehwinkel.
I think we have come to an agreement here, but because
there was a request for an oral argument, and I believe
Public Counsel is going to make a statement, I'd like to
make a brief statement on behalf of FPL.

CHAIRMAN BRISÉ: Sure.

MR. RUBIN: First of all, FPL strongly supports staff's recommendation. With data received from the four and a half million smart meters that FPL has installed, the company has identified a pattern that may allow us to potentially identify certain issues within customer-owned meter enclosures and to do so before the condition leads to service issues for our customers.

We need to study a very small number of meter enclosures to validate and refine information that we have developed to date. This matter is actually before the Commission on a very limited issue. In order to proceed with this project, FPL must examine and analyze approximately 400 customer-owned meter enclosures. This will only be done once we receive permission and consent from the affected 400 customers.

As part of this analysis, FPL expects that

repair or replacement will be necessary for a number of these customer-owned meter enclosures. Because the Commission has a longstanding policy acknowledging that meter enclosures are owned by the customer and not by the utility, and that it is generally the customer's obligation to repair or replace their meter enclosure, FPL has asked for this declaratory statement acknowledging that the company's repair or replacement of meter enclosures in conjunction with this project is not inconsistent with prior Commission orders.

We feel that repair or replacement by FPL, if necessary, is the right approach for purposes of this study and for our customers, but we do not wish to disturb the Commission's general policy on this matter. The petition for declaratory statement does not ask the Commission for any change or deviation from these orders.

The petition does not ask the Commission to adjudicate any fact questions or to afford any relief.

The affected customers will not be financially responsible for the work FPL will have to do on these enclosures, and FPL will not claim or assert any ownership interest in the meter enclosures it repairs or replaces, and does not wish to seek and does not seek in any way to alter the legal obligations of the parties

when it comes to repair or replacement of meter enclosures.

The equipment belongs to the customer and that will not change by virtue of the issuance of a declaratory statement in response to this petition and consistent with your staff's recommendation. Thank you.

CHAIRMAN BRISÉ: Thank you.

Mr. Rehwinkel.

MR. REHWINKEL: Thank you, Commissioners, and I appreciate the opportunity for argument.

The Public Counsel sent an e-mail last week to staff and the company indicating that we did not need a hearing on this matter. We intervened and filed our petition, our motion in an abundance of caution. Having now seen the response of the company to our motion, and the discovery that the staff sent out, and the company's response to the staff's discovery, and read the staff's recommendation, the Public Counsel's Office is satisfied that this entire process has worked as it should and provided clarity and context to the motion or the petition for declaratory statement. So we are very satisfied that what the staff is recommending that the order say is what it should say.

Our concern, and the only reason I wanted an opportunity to make a statement today was to express the

concern that drove us. Our concern was that in the smart meter transition process, that if a customer owned a completely serviceable meter enclosure that housed a meter that was fully functional and but for the fact of the smart meter change-out that enclosure would have a serviceable life and not need to be changed out, we thought that it would be appropriate that that customer's meter enclosure, if it needed to be repaired as a part of the smart meter change out process, that it should be a part of the cost of the smart meter program.

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There was a concern on our part that the request by the company would undermine that. The staff's recommendation, we believe, has clarified that, and said that this is very much limited in scope as stated in the staff recommendation and as the company's petition asked. I would concede that the company's petition was made for a proper purpose and it was not intended to undermine or change or reconsider an existing Commission order, to the contrary of what we suggested in our pleading.

So with that said, I would ask -- the thing that makes the Public Counsel's Office the most comfortable with your staff's recommendation is on Page 14 of the staff recommendation, and this is the language that gives us comfort, and to the extent that this

language is to be included in the order, and I don't

know that it will be, but if it is, we would -- we had a

slight tweak that we would propose to it.

And the language I'm referring to is in the last two sentences of the paragraph that ends on Page 14 that starts with this declaratory statement. It reads, "Now this declaratory statement should not be construed as addressing or approving the project or future use of any predictive tool developed by FPL. Moreover, this declaratory statement does not address what may be the cause of any meter communication problems that may be identified by FPL, or prejudge any cost-recovery the utility might seek in relation to the project's costs."

We think that's good clarifying language. We only -- we had five words to suggest to be added to that. And after the word "recovery," we would ask that the phrase "or cost attribution" be added. And that after the phrase "the utility might seek" the phrase "or propose" be added. So that that sentence, that that last phrase would say, "Or prejudge any cost-recovery or cost attribution the utility might seek or propose in relation to the project's cost."

What we're going for there is that -- and we think that this probably may even not occur, but if a customer has a meter that needs to be changed out, and

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it was a perfectly good meter under the old meter, that the cost of changing that meter enclosure out should be part of the change-out and not be the responsibility of the customer, or at least the customer should have an opportunity to come to the Commission and make their case.

If it has been tampered with, if it was on its last leg, if it was otherwise not serviceable under whatever meter it was housing, no problem. But the customer should have an opportunity to come to the Commission and say it was working, the enclosure was fine, it should have been changed out as a part of the process. I believe that the company has done that by and large as a part of the change-out process when they identified a meter or they pulled a meter out.

My understanding is if the enclosure was bad at the time of the smart meter change-out, they went ahead and took care of that. And I think they will do that as a part of the 400 meters that they deal with. So that's our only suggestion, otherwise we are very satisfied with the staff's recommendation and the company's request.

Thank you.

CHAIRMAN BRISÉ: Thank you very much.

MR. RUBIN: Just very briefly, Mr. Chairman.

Two points. First of all, what Mr. Rehwinkel suggested is precisely what we are going to do. That's why we came to the Commission with this declaratory statement. It's our intention to repair or replace these meter enclosures, if we need to, during the course of the study and for a period of time thereafter if customers call us with problems.

And the second point is that the prior declaratory statement that we brought to the Commission two years ago did address this on a larger scale for the entire smart meter rollout. This petition only relates to the 400 that we are proposing to study during this project.

Thank you, sir.

CHAIRMAN BRISÉ: Thank you.

Commissioner Balbis and then Commissioner Graham.

COMMISSIONER BALBIS: Thank you, Mr. Chairman.

I don't have an issue with adding that additional language to the declaratory statement. But, one concern that I did have that I discussed with staff is that there is two parts to the declaratory statement, and I think that the beginning portion of the second part is very clear that this statement applies to the 400 meter enclosures that are part of the project. And

then it kind of fades a little bit and there may be an implication that it applies to the larger part of the entire smart meter program, which from listening to the parties, looking at staff's recommendation, that is not the case.

So I would like some additional language added and I wanted to propose this for my fellow

Commissioners, and that is on that same last sentence that Mr. Rehwinkel proposed additional language, simply to add, you know, where it states, "Moreover, this declaratory statement does not address," but after that statement, just add "applies to the 400 customers participating in the project and," and then it continues with the remaining portion of the sentence. So that it's clear the declaratory statement only applies to the 400 customers and does not apply to the overall smart meter program.

I believe I discussed that with staff. I don't know if you had time to think about that, if there would be any issues with it, or is that consistent with staff's recommendation.

MS. COWDERY: Commissioner, that is consistent with staff's recommendation, your proposed language.

MR. RUBIN: We have no problem with that language, sir.

COMMISSIONER BALBIS: And just to repeat, so 1 2 the sentence would read, "Moreover, this declaratory statement applies to the 400 customers participating in 3 the project and does not address what may be the cause 4 of any meter communication problems," and the sentence 5 continues. 6 7 CHAIRMAN BRISÉ: Did everyone get that? Okay. Commissioner Graham. 8 9 COMMISSIONER GRAHAM: Thank you, Mr. Chairman. This is more of a curiosity question. How 10 were the 400 customers selected? 11 MR. RUBIN: It's a random selection based upon 12 13 meters that are displaying the data pattern. We have or we will conduct a random selection of the 400 14 geographically dispersed customers. 15 COMMISSIONER GRAHAM: And so they'll be 16 17 contacted and they have to volunteer to be part of this? MR. RUBIN: Yes. They will be contacted. 18 19 They will be advised what the project is. If they 2.0 choose not to participate, they don't have to participate. Then we will go back in and randomly 21 22 select additional until we get up to the 400. 23 COMMISSIONER GRAHAM: Thank you. 24 CHAIRMAN BRISÉ: All right. 25 Commissioner Edgar.

COMMISSIONER EDGAR: Thank you, Mr. Chairman.

A question for OPC. And I appreciate the, you know, continuing to look at the issues and come forward with an alternative suggestion. With that said, will you be withdrawing the motion requesting an evidentiary proceeding?

MR. REHWINKEL: We can do that. I sent an e-mail to staff on Thursday or Friday saying that we did not want one. I felt like we receded from that request. I could do that formally, if that would be necessary or helpful.

COMMISSIONER EDGAR: To me that seems neater, if, indeed, that is the intention. I guess, to our legal staff.

MS. COWDERY: I would say if that is your intent, it would be good to withdraw it formally and then the Commission can act accordingly.

MR. REHWINKEL: Okay. I mean, I can state to you today that we formally withdraw our request for a hearing before the Commission. So if that would put you in a position of not having to deny our request for a hearing, I would offer that to you.

COMMISSIONER EDGAR: Okay. Thank you.

MR. REHWINKEL: Because that certainly is my intention.

COMMISSIONER EDGAR: Thank you. That is clearer to me, and I appreciate that. It's those loose ends hanging out there sometimes that trouble me.

Mr. Chairman, if I may, then from my review of this information and from my discussion with staff, it is my understanding that the intent for a declaratory statement is for it to be very narrowly focused. And my understanding from the suggested language additions is in keeping with that intent. So for discussion purposes, I will go ahead and move staff recommendation on both items with the understanding that OPC has verbally withdrawn their request, and that the language that has been discussed on Page 14 would be included in the final order or final statement that issues with the additional changes suggested by Mr. Rehwinkel and Commissioner Balbis.

COMMISSIONER GRAHAM: Second.

CHAIRMAN BRISÉ: It has been moved and seconded.

MR. REHWINKEL: Mr. Chairman, I have a handout, if it would be helpful to just give the exact language. I read it, but just so there is no --

CHAIRMAN BRISÉ: Sure. It doesn't hurt.

Okay. Any further discussion as we wait for the language? Recognizing that this language only

applies to the language that was suggested by OPC, the motion still has language that was suggested by Commission Balbis.

Okay. I think we have had good discussion. Any further comments or questions?

I think we are ready for the vote. All in favor?

(Vote taken.)

## CHAIRMAN BRISÉ: Any opposed?

Seeing none. Well, thank you very much. I think we have come to the conclusion of our meeting today.

For planning purposes, tomorrow morning we will have Internal Affairs at 9:30 at the Betty Easley building right there where we typically have the IA. I think our new facility will be ready for the September meeting. Okay. Well, with that, we are officially adjourned. Thank you for your participation today.

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STATE OF FLORIDA )

: CERTIFICATE OF REPORTER

COUNTY OF LEON )

I, JANE FAUROT, RPR, Chief, Hearing Reporter Services Section, FPSC Division of Commission Clerk, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.

IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript constitutes a true transcription of my notes of said proceedings.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorney or counsel connected with the action, nor am I financially interested in the action.

DATED THIS 23rd day of August, 2013.

JANE FAUROT, RPR

Official FPSC Hearings Reporter

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