		FILED DEC 11, 2013 DOCUMENT NO. 07374-13 FPSC - COMMISSION CLERK 000001
1	ELODI	BEFORE THE DA PUBLIC SERVICE COMMISSION
2	FLORI	DA PUBLIC SERVICE COMMISSION
3	In the Matter o	f:
4		DOCKET NO. 110165-SU
5	APPLICATION FOR STAFF-ASSISTED RATE CASE IN HIGHLANDS COUNTY BY	
6		TION OF FLORIDA,
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13	PROCEEDINGS:	COMMISSION CONFERENCE AGENDA
14		ITEM NO. 3
15	COMMISSIONERS PARTICIPATING:	CHAIRMAN RONALD A. BRISÉ
16		COMMISSIONER LISA POLAK EDGAR COMMISSIONER ART GRAHAM
17		COMMISSIONER EDUARDO E. BALBIS COMMISSIONER JULIE I. BROWN
18	DATE:	Thursday, November 14, 2013
19	PLACE:	Betty Easley Conference Center
20		Room 148 4075 Esplanade Way
21		Tallahassee, Florida
22	REPORTED BY:	Official FPSC Reporter
23		(850) 413-6732
24		
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		FLORIDA PUBLIC SERVICE COMMISSION

## PROCEEDINGS

CHAIRMAN BRISÉ: Now we are moving on to Item Number 3.

MS. HUDSON: Commissioners, Shannon Hudson on behalf of Commission staff. Item Number 3 was an application for staff assistance by Utility Corporation. They were granted a Phase II rate only to be implemented once they completed some pro forma items. The utility has only completed one of those items.

Our recommendation addresses whether or not an extension of time should be granted to complete the pro forma items. Staff is recommending that no extension be granted and the docket be closed. Staff is prepared to answer any questions at this time.

CHAIRMAN BRISÉ: All right. Thank you very much.

Commissioner Brown.

COMMISSIONER BROWN: Thank you.

Ms. Hudson, are there any representatives from the utility here today?

MS. HUDSON: No.

**COMMISSIONER BROWN:** Okay. In the recommendation it states that the utility purchased the pump and expects to have it installed at the transfer pond by tomorrow, November 15th. Has staff -- what is

the status of the pump? Has staff been in contact with 1 2 the utility other than what's provided in the recommendation? 3 MR. SIMPSON: Robert Simpson, Commission 4 staff. The pump was installed recently. 5 COMMISSIONER BROWN: It was already installed? 6 7 MR. SIMPSON: Yes. COMMISSIONER BROWN: So it was prior to the --8 9 do you know what date? 10 MR. SIMPSON: No, I'm not sure about the date. Yes, but it was installed, I guess, a few days ago. 11 12 COMMISSIONER BROWN: Does that change your recommendation? 13 MR. SIMPSON: 14 No. 15 COMMISSIONER BROWN: Why? MR. SIMPSON: Because of the fact --16 17 COMMISSIONER BROWN: Because it's less than one percent? 18 19 MR. SIMPSON: Yes, because of the fact that 20 the surge tank was not replaced. And that the tank -if you look at the recommendation that we have, I think 21 22 we were saying that the tank should be replaced, and -yes, and because of the fact that, I mean, it has not 23 been replaced, that is why we are saying that we should 24 25 not ask for any extension.

COMMISSIONER BROWN: Okay. But the tank was already in place -- replaced. You don't know the exact date, but it was prior to November 15th. They sent a letter to the Commission timely prior to the deadline asking for the extension of time, a courteous extension of time. Also acknowledging the fact that there is a DEP mandate to replace rather than refurbish the second part of the Phase II, the surge tank. That's a separate issue. But let's just focus on the first issue, which is replacing the pump at the transfer pond, which has already been done, yet staff is still saying that we don't grant an extension to implement the Phase II?

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MR. SIMPSON: Yes, because, see, the company has two options. Option one is to purchase a tank and some piping from a DeSoto County wastewater treatment plant. That is the first option.

Now, the second option is to design a new surge tank. Now, the company is saying that they want to go with the first option, and there's no timeline for that. So if we -- if we give them some time, we are not sure on when they are going to replace that surge tank.

**COMMISSIONER BROWN:** Which is the second component. There's two parts of this, okay?

MR. SIMPSON: Yes.

COMMISSIONER BROWN: And I know that staff

considered -- and the recommendation says the appropriateness of extending the time to complete the improvements for the replacement of the pump at the transfer pond which has been done, but in the recommendation it says to deny that because it would be less than a one percent increase. And that's really the sole reason to deny that, the appropriateness of that portion, is that correct?

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MS. HUDSON: That's correct.

**COMMISSIONER BROWN:** Okay. And I'm just thinking in terms of fairness here.

MS. HUDSON: The pump has been replaced, and we did indicate that's less than a one percent increase if we were to grant them a rate increase based on what they have already completed. The surge tank was a repair. It's a replacement now with different costs that we are not sure of at this time, but could result in different rates than what we already have approved for them.

20 **COMMISSIONER BROWN:** Okay. So you're just 21 grouping the two projects right now, the improvements 22 together?

MS. HUDSON: Correct.

**COMMISSIONER BROWN:** All right. Have you been in contact with the utility?

MR. SIMPSON: 1 Yes. COMMISSIONER BROWN: Have you been in contact 2 with the Department of Environmental Protection to get a 3 gauge of how much the cost would be to replace rather 4 than refurbish, or the utility? 5 MR. SIMPSON: No, I have not done that with 6 7 DEP, because I don't think DEP can tell us the cost of that surge tank. 8 9 **COMMISSIONER BROWN:** What about the utility? 10 MR. SIMPSON: Yes, they don't know. In fact, 11 if you asked me, I think I can give you an estimate. That estimate could be about \$50,000 if they want to 12 13 actually replace that tank. 14 COMMISSIONER BROWN: You know, this is a small, small, small utility. 15 16 MR. SIMPSON: Yes. 17 COMMISSIONER BROWN: And I'm just looking at the first portion of the Phase II, the improvements. 18 19 You know, even though it's less than one percent, every dollar counts to these small utilities. And when I read 20 the recommendation, I was a little concerned at the hard 21 22 line that the recommendation, that staff took, especially now knowing the fact that the pump was 23 already replaced at the transfer pond. 24 25 So, just quickly, I guess there needs to be --

my understanding is that there needs to be more communication to get a clear understanding of how much that would -- the second portion, the replacement of the surge tank would cost, right?

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MR. SIMPSON: Yes, if I do understand you well. Now with the surge tank, we don't actually know the cost of it, and they don't want to actually give us the cost of that surge tank, so I'm just trying to have an estimate of that tank.

**COMMISSIONER BROWN:** There's no statutory time frame here for this particular docket, right? Could we possibly consider tabling this item so that staff could consult with the utility and possibly DEP regarding the cost associated with replacing rather than refurbishing?

MS. HUDSON: There is no --

COMMISSIONER BROWN: Adam?

MR. TEITZMAN: You're correct, Commissioner, there is no statutory deadline.

**COMMISSIONER BROWN:** What are your thoughts on that?

MR. TEITZMAN: If you wanted to table the item and have staff take another look, that is an available option.

24 COMMISSIONER BROWN: And get in contact with 25 the utility?

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MR. TEITZMAN: Absolutely.

**COMMISSIONER BROWN:** Rather than making this hard line and --

**MR. TEITZMAN:** That is certainly an option available to the Commission today.

**COMMISSIONER BROWN:** That's kind of the path that I think we should take, but --

CHAIRMAN BRISÉ: Commissioner Graham.

COMMISSIONER GRAHAM: I just want to -- when I read through this, I was down the same line -- excuse me, the same thought process as Commissioner Brown. But if you look at where it says the case background, the second paragraph, the last sentence, it says -- and you have got to remember, the utility was given this a year ago, September 10th, 2012. And it says that's when they had to complete the pro forma improvements. It says the utility is required to provide staff written notification immediately if they encounter any unforeseeable events.

Immediately means whenever it comes along. They sent a letter three days before the deadline was. I mean, so I don't think the staff has taken a hard line. They gave them a year. If they ran into problems a month later, six months later, nine months later, they could have contacted staff. They waited until the last

minute to contact staff, and now they are saying, oh, no. You know, we're trying. And the pump that went in went in on the 15th of November. Well, it went in a couple of days ago, which was still two months after they were supposed to have this thing done.

CHAIRMAN BRISÉ: Commissioner Edgar.

COMMISSIONER EDGAR: Thank you, Mr. Chairman.

I also, similar to Commissioner Graham, have some concerns about that practice of waiting until the last minute and not coordinating with our staff more actively and more overtly. However, I do believe that Commissioner Brown has raised some questions. And recognizing that it has been a year already, I doubt that another month or so would make much difference. So with that in mind, I would support deferral and ask that our staff bring this item back, either the same or amended, whatever would be their recommendation, at a meeting early next year.

CHAIRMAN BRISÉ: Commissioner Balbis.

COMMISSIONER BALBIS: Thank you, Mr. Chairman. You know, one of the things that I have mentioned, I believe previously in dealing with water cases that I find interesting on how the Commission regulates water utilities is that the period, the short period of time for pro forma improvements. And I have

been used to municipal utilities having five-year capital improvement plans so that you don't have to adjust rates so frequently.

Here is a case where the utility isn't asking to implement the Phase II rates before they have completed the improvements, they simply want additional time to do it. And so I'm fully supportive of tabling this. And, alternatively, I would support simply granting the extension of time. Because we are not having them raise the rates as if the improvements were made, it is just additional time to do it.

I mean, the other option would be to come back in front of us again, spend money coming before us, hiring consultants, et cetera. And, you know, they are moving forward with the project, we are not increasing rates, we are just granting an extension of time. So I would be supportive of either granting the extension and disagreeing with staff's recommendation or tabling the item.

**CHAIRMAN BRISÉ:** All right, Commissioners. I think we have had good discussion. I think we're in the posture to entertain a motion or a few motions that may be dueling.

Commissioner Edgar.

COMMISSIONER EDGAR: Thank you, Mr. Chairman.

FLORIDA PUBLIC SERVICE COMMISSION

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1	I move deferral of this item, ask that our	
2	staff do some additional work and bring an item to us	
3	that reflects that as it turns out to be, whatever that	
4	is, and that it come before us at an agenda item in	
5	approximately February, but I would say early next year.	
6	COMMISSIONER BROWN: Second.	
7	CHAIRMAN BRISÉ: Okay. It has been moved and	
8	seconded. Any further discussion?	
9	All right. Seeing none, all in favor say aye.	
10	(Vote taken.)	
11	CHAIRMAN BRISÉ: Any opposed?	
12	COMMISSIONER GRAHAM: Aye.	
13	CHAIRMAN BRISÉ: Okay. So we have one in	
14	opposition. Thank you very much, staff.	
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	FLORIDA PUBLIC SERVICE COMMISSION	

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