

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition of Duke Energy Florida, Inc.
for approval of Nuclear Decommissioning
Cost Study

Docket No. _____
Submitted for Filing: March 21, 2014

**DUKE ENERGY FLORIDA, INC.'S PETITION FOR APPROVAL OF ITS
NUCLEAR DECOMMISSIONING COST STUDY AND ANNUAL ACCRUALS**

Pursuant to Sections 366.06(1), 366.041, Florida Statutes, and Rule 25-6.04365, Florida Administrative Code (F.A.C.), Duke Energy Florida (“DEF” or the “Company”) respectfully petitions the Florida Public Service Commission (“FPSC” or the “Commission”) for approval of its Nuclear Decommissioning Cost Study (“2014 Decommissioning Study”) for DEF’s Crystal River Unit 3 Nuclear Power Plant (“CR3”) located in Citrus County, Florida.

The CR3 nuclear power plant commenced commercial operation on March 13, 1977, after its operating license was issued by the Nuclear Regulatory Commission (“NRC”) on January 28, 1977. The initial operating license was due to expire on December 3, 2016. In February 2013, the Company announced its decision to retire and decommission CR3 rather than attempt further repairs to the unit. CR3 had been in an extended outage since September 2009, as a result of a delamination of the outside containment building wall, and was placed in extended cold shutdown effective January 1, 2011. By letter dated February 20, 2013, DEF provided the NRC with the certification required by 10 CFR 50.82(a)(1)(i) and (ii), that operation had permanently ceased and that all fuel had been permanently removed from the reactor vessel at CR3. DEF is now in the process of taking the actions necessary to decommission and decontaminate the plant, while continuing to maintain the plant, including the spent fuel, in a safe condition. The decommissioning approach that DEF selected for CR3 is the

NRC-acceptable safe storage (“SAFSTOR”) method. As more fully described below and in DEF’s 2014 Decommissioning Study attached hereto as Exhibit A and incorporated by reference, DEF requests that the Commission approve its 2014 Decommissioning Study and annual accruals request of \$0.

DEF requests to have this Petition reviewed pursuant to the proposed agency action procedures and supports its request for approval of its 2014 Decommissioning Study and appropriate annual accruals with this Petition and the 2014 Decommissioning Study. DEF is submitting sufficient information upon which the Commission can develop its proposed agency action (“PAA”) order on DEF’s requests; however, DEF reserves the right to submit testimony or additional information addressing issues identified in any protest of a PAA order.

I. PRELIMINARY INFORMATION.

1. The Petitioner’s name and address are:

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299 1st Ave. N.
St. Petersburg, Florida 33701

2. Any document required to be served upon DEF or filed by any party to this proceeding should be served upon the following individuals:

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II. PRIMARILY AFFECTED UTILITY.

3. DEF is the utility primarily affected by the proposed request. DEF is an investor-owned electric utility, regulated by the Commission pursuant to Chapter 366, Florida Statutes, and is a wholly owned subsidiary of Duke Energy, Inc. The Company's principal place of business is located at 299 1st Ave. N., St. Petersburg, Florida 33701.

4. DEF serves approximately 1.7 million retail customers in Florida. Its service area comprises approximately 20,000 square miles in 35 of the state's 67 counties, encompassing the densely populated areas of Pinellas and western Pasco Counties and the greater Orlando area in Orange, Osceola, and Seminole Counties. DEF supplies electricity at retail to approximately 350 communities and at wholesale to Florida municipalities, utilities, and power agencies in the State of Florida.

5. CR3 commenced operation in 1977 and was retired in 2013. DEF is currently taking actions to decommission the plant and site. The primary goal of decommissioning is the removal and disposal of the contaminated systems and structures so that the plant's operating license can be terminated.

6. The Commission adopted Rule 25-6.04365, F.A.C., to require utilities to have sufficient funds on hand at the time of decommissioning of its nuclear units to pay for all necessary decommissioning expenses. Rule 25-6.04365 requires a utility that owns a nuclear power plant to estimate its future decommissioning costs and to have sufficient funds to cover

the estimated costs at the time of decommissioning of the power plant through appropriate decommissioning accruals recovered from customers in the utility's base rates.

7. Rule 25-6.04365(3) specifies what must be included in a utility's nuclear decommissioning study. DEF's 2014 Decommissioning Study attached as Exhibit A and incorporated by reference complies with those rule provisions.

8. Through this Petition, DEF seeks approval of its 2014 Decommissioning Study, estimated decommissioning costs, and estimated current annual accruals pursuant to Rule 25-6.04365, F.A.C.

III. DEF REQUESTS APPROVAL OF ITS DECOMMISSIONING STUDY AND COSTS.

A. Procedural Background

9. DEF's last decommissioning study was submitted to and approved by the Commission in 2010 prior to DEF's decision to retire CR3. Pursuant to Order No. PSC-10-0131-FOF-EI, DEF filed its 2010 Update-2008 Decommissioning Costs Analysis, Crystal River Nuclear Plant, Unit 3 ("2010 Nuclear Decommissioning Study") on December 15, 2010. In the 2010 Nuclear Decommissioning Study, DEF planned to retire CR3 in 2036 at the end of its expected renewed operating license and useful life at that time and to decommission CR3 under the DECON decommissioning method. DECON is the decommissioning "alternative in which the equipment, structures, and portions of a facility and site containing radioactive contaminants are removed or decontaminated to a level that permits the property to be release for unrestricted use shortly after cessation of operations." 10 CFR Parts 30, 40, 50, 51, 70, and 71. At that time, DEF estimated an annual accrual of \$0 for the estimated DECON decommissioning costs upon CR3's retirement when CR3 was expected to cease operations. DEF's 2010 Nuclear

Decommissioning Study was approved by the Commission in Order No. PSC-12-0225-PAA-EI (made effective and final in Order No. PSC-12-0258-CO-EI).

10. Duke Energy thereafter decided to retire and decommission CR3 in February of 2013. In addition, on July 31, 2013, DEF entered into a comprehensive Revised and Restated Stipulation and Settlement Agreement (“2013 Settlement Agreement”), which resolved certain issues related to CR3 including the retirement of CR3. The 2013 Settlement Agreement further provided that DEF would file an updated nuclear decommissioning cost study for CR3 on or before March 31, 2019. This 2013 Settlement Agreement was approved by the Commission on November 12, 2013, in Order No. PSC-13-0598-FOF-EI.

11. Based on DEF’s decision to retire CR3 in February 2013, DEF commissioned an update to its 2010 Nuclear Decommissioning Study. DEF now files this Petition and requests Commission review and approval of its updated 2014 Decommissioning Study.

DEF’s 2014 Decommissioning Study

12. In accordance with Rule 25-6.04365, F.A.C., DEF’s 2014 Decommissioning Study provides the Commission with (1) updated decommissioning cost estimates based on the Company’s decision to retire and decommission CR3; (2) information on the NRC-acceptable decommissioning methodology DEF has selected to decommission CR3; and (3) information on the annual accrual, if any, needed to recover the estimated decommissioning costs.

13. The decommissioning approach that DEF selected for CR3 is the SAFSTOR (“SAFe STORage”) method. The SAFSTOR decommissioning method is a decommissioning method that is permitted by the NRC and currently employed by other utilities in the industry at other retired nuclear power plants. Under the SAFSTOR decommissioning methodology the plant is placed in a safe and stable condition and maintained in that state to allow levels of

radioactivity to decrease through radioactive decay thereby reducing the quantity of radioactive material to be removed during final decontamination. After the safe storage period, the plant will be decontaminated and dismantled to permit license termination. Generally, under the SAFSTOR decommissioning method, decontamination and dismantlement must be within 60 years. For purposes of the 2014 Decommissioning Study, the safe-storage period is planned until 2067 at which time CR3 will begin to be decontaminated and dismantled and the site released for alternative use by 2074.

14. As described in the 2014 Decommissioning Study, the selection of a preferred decommissioning alternative is influenced by a number of factors. These include (1) the costs of each decommissioning alternative, (2) minimization of occupational radiation exposure, (3) availability of low-level waste disposal facilities, (4) availability of high-level waste (spent fuel) repository or Department of Energy (“DOE”) spent fuel storage facility, (5) regulatory requirements, and (6) public concerns. As discussed in the 2014 Decommissioning Study, the SAFSTOR method is consistent with the need to effectively manage spent fuel for an extended period of time after the facility is permanently shut down, minimizes the potential for radiation exposure during dismantlement because of radioactive decay during the safe storage period, and is the lower cost alternative method for DEF and its customers because it allows the fund to grow over a longer period of time before decontamination activities commence.

15. The 2014 Decommissioning Study was prepared by TLG Services, Inc. (“TLG”). TLG’s estimated CR3 decommissioning costs under the SAFSTOR method are \$1,180 million in 2013 dollars. These are total decommissioning costs including DEF’s share and the nine minority joint owners’ share of the decommissioning costs. The CR3 minority joint owners are the City of Alachua, City of Bushnell, City of Gainesville, City of Kissimmee, City of Leesburg,

City of Ocala, Orlando Utilities Commission, Seminole Electric Cooperative, and City of New Smyrna Beach. There are three categories of decommissioning costs: (1) operating license termination (radiological remediation), (2) spent fuel management, and (3) site restoration. The spent fuel management costs included in the 2014 Decommissioning Study do not include the costs, approximately \$94 million total (\$80 million retail after removing co-owners' and wholesale customers' share), to construct a dry cask storage facility on site. The construction of a dry cask storage facility has not been included in prior decommissioning cost studies as the dry cask storage facility construction was contemplated to occur prior to retirement. The Company's proposed mechanism for recovery of the costs related to the construction of the dry cask storage facility, including DEF's retail share of \$80 million to be spent plus costs already incurred and included in the CR3 Regulatory Asset of \$49 million, will be addressed, pursuant to the 2013 Settlement Agreement, in a separate future PSC proceeding. The 2014 Decommissioning Study cost estimates are based on all necessary, fundamental assumptions, including regulatory requirements, low-level radioactive waste disposal practices, high-level radioactive waste management options, project contingencies, and site restoration requirements. These assumptions are described in more detail in the 2014 Decommissioning Study.

16. A separate 2014 Decommissioning Study was prepared by TLG utilizing the DECON method. In that study the estimated CR3 decommissioning costs are \$994 million in 2013 dollars. The comparison of the estimated decommissioning costs and required accruals for the DECON and SAFSTOR decommissioning methods demonstrates that the SAFSTOR decommissioning method is the most cost effective, safe, and therefore optimal decommissioning method for the Company and its customers. By comparison, if the Company were to choose the DECON method, the Company's current nuclear decommissioning fund

balance would be deficient by \$195 million. Accordingly, to minimize the impact to DEF's customers, the Company has selected the SAFSTOR method.

17. DEF intends to pay for the expenditures to decommission CR3 under the SAFSTOR method from the decommissioning trust fund currently held by DEF and its minority owners. The aggregate trust fund balance for CR3, including co-owners, was \$825 million as of December 2013. The current trust funds are sufficient to accomplish the intended decommissioning tasks laid out in the 2014 Decommissioning Study. Accordingly, the annual accrual amount requested for DEF's retail share of total decommissioning costs is \$0. This is based on the assumptions of a DEF beginning balance at December 31, 2013 of \$753,249,557, total cost allocated to DEF in 2013 dollars of \$1,083,133,148, an assumed inflation rate of 2.80%, and an assumed fund earnings rate of 5.1% for the normal growth portion of the fund and 2.80% for the low risk portion of the fund.

18. DEF's decommissioning trust holds funds collected from customers pursuant to orders of the Commission based on site-specific estimates that included radiological decommissioning (license termination), spent fuel management, and site restoration. A recent Commission order – Order No. PSC-13-0452-FOF-EI – confirmed that the accumulated funds were intended to be used for all three categories of costs, not just radiological decommissioning or license termination. To minimize additional collection of dollars from customers, DEF requests that the Commission enter an order finding that the funds accumulated in the DEF decommissioning trust shall be allocated among NRC License Termination, Spent Fuel Management, and Site Restoration in a manner that provides DEF maximum flexibility in allocating the funds in particular percentages to demonstrate financial assurance to the NRC and to minimize, where possible, the need for additional contributions by DEF's customers. In order

to do so, the allocations must be based on the percentages needed to fund each of these categories, as determined by the Decommissioning Study when the timing of expenditures and earnings is considered. At this time, the specific percentages of the beginning balance needed to fund each category of costs are: (1) license termination – 62.86%; (2) spent fuel management – 35.09%; and (3) site restoration – 2.05%. These percentages will change each year inherently as costs and earnings materialize in each category. These allocations do not affect the determination that the estimated decommissioning costs for CR3 under the SAFSTOR method require no change in the accrual for decommissioning costs.

IV. DISPUTED ISSUES OF MATERIAL FACT.

19. DEF is not aware at this time that there will be any disputed issues of material fact in this proceeding. Through its Petition and the attached 2014 Decommissioning Study, DEF has demonstrated that it has complied with the requirements of Rule 25-6.04365, F.A.C. and that its 2014 Decommissioning Study and associated annual accruals should be approved.

V. CONCLUSION.

20. For all of the reasons stated above and in DEF's 2014 Decommissioning Study attached as Exhibit A and incorporated by reference, DEF's Petition should be approved.

21. DEF requests that the annual accrual requested of \$0 be effective January 1, 2015.

WHEREFORE, DEF respectfully requests that the Commission: (1) approve DEF's 2014 Nuclear Decommissioning Cost Study for the Crystal River Unit 3 Nuclear Plant; (2) approve the costs contained within the 2014 Decommissioning Study, the allocations, and the appropriate annual accruals needed to recover those costs; (3) specifically approve the findings set forth in in the Nuclear Decommissioning Cost Study, Section 1, Summary, as required by the Internal Revenue Service to obtain approval of DEF's treatment of its fund for tax purposes; (4) issue an order approving the annual average fund earnings rate of 4.47%, which is made up of

5.1% for the normal growth portion of the fund and 2.80% for the low risk portion of the fund and which represents a spread of 1.67% over the forecasted inflation rate of 2.80%; and (5) issue an order that the funds accumulated in the DEF nuclear decommissioning trust shall be allocated among NRC License Termination, Spent Fuel Management, and Site Restoration in a manner that provides DEF maximum flexibility in allocating the funds in particular percentages to demonstrate financial assurance to the NRC and to minimize, where possible, the need for additional contributions to the nuclear decommissioning trust by DEF's customers.

Respectfully submitted this 21st day of March, 2014.

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EXHIBIT A

DUKE ENERGY FLORIDA

2014 NUCLEAR DECOMMISSIONING COST STUDY

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A site specific decommissioning cost study has been prepared by TLG Services, Inc. (TLG) for Crystal River Unit No. Three (CR3) which estimates the cost of decommissioning to be \$1,180,128,000 in 2013 dollars. The costs can be categorized as follows:

	<u>(in 000's)</u> <u>2013 \$'s</u>	<u>%</u> <u>of Total</u>
Prep for Safe-Storage (2013 - 2015) - Excl. Security	\$ 116,090	9.8%
Prep for Safe-Storage (2013 - 2015) - Security	17,845	1.5%
Spent Fuel Pool Off-load Preparations (2013 - 2015)	17,577	1.5%
Alternate Spent Fuel Cooling System	2,931	0.2%
Reduction of Electrical System	2,675	0.2%
Decontamination	6,919	0.6%
Removal	112,629	9.5%
Packaging	16,347	1.4%
Transportation	11,163	0.9%
Waste Disposal	64,646	5.5%
Off-site Waste Processing	32,610	2.8%
Program Management	325,212	27.6%
Security	142,622	12.1%
Spent Fuel Management	68,091	5.8%
Insurance and Regulatory Fees	49,349	4.2%
Energy	11,467	1.0%
Characterization and Licensing Surveys	28,600	2.4%
Property Taxes	20,642	1.7%
Site O&M	110,397	9.4%
Miscellaneous Equipment	21,378	1.8%
Other	938	0.1%
Total	<u>\$ 1,180,128</u>	<u>100.0%</u>

The cost estimate includes updated decommissioning assumptions from the most recent cost study which was the 2010 update of the 2008 study (2010 study) approved by the Florida Public Service Commission (FPSC) on April 30, 2012 (Order No. PSC-12-0225-PAA-EI). The current study reflects significant changes from the 2010 study as a result of Duke Energy's decision to retire CR3 in 2013. Following the completion of a comprehensive analysis, on February 5, 2013, Duke Energy announced its intention to retire CR3. The decision was made to begin decommissioning CR3 in 2013 as compared

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to the 2036 date filed in the previous study. CR3 has been safely shut down since September 26, 2009, when the plant entered the Cycle 16 refueling outage. As of May 28, 2011, all fuel assemblies were removed from the reactor vessel and placed in the spent fuel pool for temporary storage. Certification of the permanent cessation of power operations and defueling was submitted to the Nuclear Regulatory Commission (NRC) on February 20, 2013.

Additionally, while the DECON method was approved in the 2010 study, DEF has selected the SAFSTOR method in the current study. Please see the section below in the "Other Issues" section titled "Decommissioning Methodology Selection", the DECON calculations in Section 6, and the "Summary" portion of the 2013 TLG study in Section 5 for discussion of this selection. Either alternative is acceptable to the NRC and several nuclear power plants in the United States are currently being decommissioned utilizing the SAFSTOR alternative

In total the 2014 cost estimate for the SAFSTOR decommissioning option is \$362M, or 44%, higher than the DECON method approved in the 2010 study. Note however, that this is not a direct comparison as the decommissioning in the 2010 study was assumed to take place from 2036 through 2073 versus the current study, which has decommissioning occurring from 2014 through 2074. Due to the change in methodology selected and significant change in the timing and duration of decommissioning, a comparison of each cost element is not relevant. As such, TLG did not prepare a Comparison Report for the current study versus the 2010 study.

ASSUMED ESCALATION RATE AND FUND EARNINGS RATE

The future cost of decommissioning CR3 is forecast by applying a cost escalation rate to the costs in current dollars. This cost escalation rate is obtained from our NDT Consultant, Towers Watson Investment Services. Towers Watson provided their U.S. Capital Market forecast, dated July 1, 2013. The forecast consists of 20-year projected portfolio returns and 20-year projected portfolio real returns. The difference between these two forecasts is the assumed inflation rate of 2.80%. The methodology used to determine the escalation rate for converting the current estimated decommissioning cost to future estimated decommissioning cost is not the same as that approved in FPSC Order No. PSC-12-0225-PAA-EI dated April 30, 2012. In DEF's prior decommissioning study, the escalation rate was obtained by using various rates provided by Economy.com. DEF now uses the single Towers Watson rate referenced above. The composite escalation rate used in the study approved in 2012 was 2.80% which is consistent with the rate used in the current analysis.

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The minimum fund earnings rate used in the current analysis is 5.10%, net of taxes and all administrative costs, and was provided by Towers Watson. While DEF applied a constant earnings rate to all years in the 2010 study, DEF modeled the earnings in the current study to more closely resemble DEF's expected investment activities in the fund. DEF plans to "de-risk" or lower the risk profile for the portion of the fund that will be used to pay for decommissioning expenditures over a prospective five year rolling period. For example, each year DEF will calculate the expected costs for the current year and future four years. Then DEF will ensure that the funds needed to cover those future costs are invested in low risk securities. When modeled, this results in earnings equal to the rate of inflation of 2.80%. The remaining balance of the fund is assumed to earn the average 5.10% rate provided by Towers Watson. The calculation of these rates is included in Section 3, and both the standard earnings and the low risk earnings are calculated in separate columns in Section 2.

CONTINGENCY ALLOWANCE

The overall contingency allowance of 25% approved in Order No. 21928 was reduced to 17% in the 1994 cost study. The contingency factor used in the 2000 study remained at 17%. The contingency factor used in the 2005 study was 17.3%. The contingency factor used in the 2008 study was approximately 17.2%. The reductions in the factor during the 1990s are based on improved study methodology and industry experience over those used in Order No. 21928. The overall contingency allowance used in the current cost study is approximately 13.5%. There was no change in the methodology for how contingency was applied (except in Period 1 of decommissioning, where budgeted costs were used) or calculated, as compared to the 2010 study. However, the mix of costs and the uncertainty associated with those costs did lower the average as calculated over the entire estimate. A detailed explanation of the contingency allowance is contained in Subsection 3.3.1 of the TLG cost study Section 5.

CONCLUSION

The annual accrual amount requested for DEF's retail share of total decommissioning costs is \$0. This is based on the assumptions of a total cost in 2013 dollars of \$1,180,128,000, an escalation rate of 2.80%, and an assumed fund earnings rate of 5.1% for the normal growth portion of the fund and 2.80% for the low risk portion of the fund as explained above. Section 2 of this report provides the related assumptions and calculations, including a projection schedule which shows that no further funding is needed to satisfy the future cost of decommissioning as presented in this study.

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PARTIES OWNING AN INTEREST IN CR3

There are 9 participants other than DEF in the ownership of CR3. The total participant's share is 8.2194%. Participants are responsible for funding their individual portion of the total cost of decommissioning.

In 1990, DEF and the co-owners submitted a certification to the NRC (DEF letter 3F0790-05) that funds will be available to decommission the nuclear facility. Assurance was provided that DEF and each participant would fund their pro rata share of the decommissioning cost liability using an external trust fund. The NRC requires biennially that DEF and the participants provide an update on the funding status of the external trust fund. In the March 2013 report, DEF and the participants reported current funding balances, accrual rates, assumed cost escalation rates, and assumed fund earnings rates. DEF reported that funds were being accrued at a rate sufficient to meet the site specific cost study approved by the FPSC. NRC minimum trust fund balances at 12/31/2012 and actual trust fund balances at 2/31/2013 are provided in the following table.

Participants	% Share	NRC Minimum Funding Requirement 12/31/2012	Trust Fund Balance at 12/31/2013
City of Alachua	0.0779%	\$ 374,905	\$ 613,577
City of Bushnell	0.0388%	186,731	304,902
City of Gainesville	1.4079%	6,775,720	10,815,000
City of Kissimmee	0.6754%	3,250,459	5,841,557
City of Leesburg	0.8244%	3,967,543	6,351,856
City of New Smyrna Beach	0.5608%	2,698,930	4,277,783
City of Ocala	1.3333%	6,416,697	10,231,829
Orlando Utilities Commission	1.6015%	7,707,448	13,249,626
Seminole Electric Coop. Inc.	1.6994%	8,178,605	13,091,344
Total - Participants	8.2194%	<u>39,557,038</u>	<u>\$ 64,777,472</u>
Duke Energy Florida	91.7806%	<u>441,707,259</u>	
Total	100.0000%	<u>\$ 481,264,297</u>	

IRS REQUIRED ISSUES

The following items require specific FPSC rulings to obtain Internal Revenue Service (IRS) approval of DEF's treatment of decommissioning costs for tax purposes. DEF seeks approval of:

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- 1) Safe Storage / Deferred Decontamination (SAFSTOR), which is a change from the last filing which used Prompt Removal/Dismantling (DECON)
- 2) Estimated cost of \$1,180,128,000 in 2013 dollars, of which \$1,083,133,148 is DEF's share, needed to decommission CR3. This cost includes a contingency allowance of 13.5% for which we also seek approval.
- 3) DEF's share of estimated cost of decommissioning of \$3,189,345,899 in future dollars based on the 13.5% contingency, DEF's assumed escalation rate of 2.80%, and decommissioning beginning in 2014
- 4) Expenditure of funds accumulated in the Nuclear Decommissioning Trust in the years 2014 – 2074
- 5) Estimated future costs of decommissioning in each year in which decommissioning funds will be expended consistent with Section 2, Table 2.1, Column C, Total.
- 6) Methodology of converting the estimated cost of decommissioning in current dollars to estimated cost of decommissioning in future dollars is accomplished by multiplying each year's expenditures by the composite escalation factor of 2.80% compounded by the number of years between 2014 and the year of expenditure
- 7) The assumed after-tax, net of administrative expenses, rate of return of 5.10% to be earned on the normal growth portion of the fund and 2.80% on the low risk portion of the fund
- 8) CR3 is no longer included in rate base for ratemaking purposes as of January 2013. Recovery of unrecovered CR3 expenses, excluding those recovered from the nuclear decommissioning trust, will begin no later than 2017. See 2013 Settlement Agreement, Order PSC-13-0598-FOF-EI.
- 9) Affirmative statement that decommissioning costs in the amount of \$0 be included in DEF's cost of service for ratemaking purposes.

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OTHER ISSUES

Spent Nuclear Fuel Storage Costs

The Department of Energy's delay in acceptance of spent nuclear fuel has impacted the overall cost of decommissioning. Additional costs will be incurred to fund, among other things, the design, licensing and construction of an independent spent fuel storage installation including the construction of a dry spent fuel storage pad, the purchase of multi purpose storage casks, and staffing to monitor the fuel during storage prior to DOE acceptance of the fuel. Section 5 of this document contains the CR3 decommissioning cost study which addresses the necessity of on-site spent fuel storage and its impact of the cost of decommissioning (Section 5, Executive Summary and Subsections 1.3.1 and 3.4.1).

The spent fuel management costs included in the 2014 Decommissioning Study do not include the costs, approximately \$94 million total (\$80 million retail after removing co-owners' and wholesale customers' share), to construct a dry cask storage facility on site. The construction of a dry cask storage facility has not been included in prior decommissioning cost studies as the dry cask storage facility construction was contemplated to occur prior to retirement. The Company's proposed mechanism for recovery of the costs related to the construction of the dry cask storage facility, including DEF's retail share of \$80 million to be spent plus costs already incurred and included in the CR3 Regulatory Asset of \$49 million, will be addressed, pursuant to the 2013 Settlement Agreement, Order PSC-13-0598-FOF-EI, in a separate future PSC proceeding.

Decommissioning Methodology Selection

The Nuclear Regulatory Commission (NRC) has defined three acceptable decommissioning methods: Prompt Removal/Dismantling (DECON); Safe Storage / Deferred Decontamination (SAFSTOR); and Entombment (ENTOMB). The study incorporates costs included in the definition of decommissioning by the NRC, as well as activities associated with the dismantling and demolition of buildings and facilities demonstrated to be free from contamination. The ENTOMB alternative is not considered practical for commercial reactors that generate significant amounts of long-lived radioactive material due to the 60-year restriction. Based on the comparison between the DECON and SAFSTOR alternatives, DEF selected the SAFSTOR method. This is a change from the method last approved by the FPSC in Order No. PSC-12-0225-PAA-EI.

SAFSTOR was selected based on an analysis of various factors, including the cost of each decommissioning alternative, the duration and amount of fund earnings

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growth, minimization of occupational radiation exposure, availability of low-level waste disposal facilities, availability of high-level waste (spent fuel) repository or Department of Energy (DOE) spent fuel storage facility, regulatory requirements and public concerns.

The analysis shows that the total cost to decommission under DECON is \$994M, which is \$186M lower than the cost under SAFSTOR of \$1,180M; however, while the nuclear decommissioning trust fund is fully funded under the SAFSTOR method, additional funding of approximately \$195M (in today's dollars) would be required under the DECON method. The additional funding requirement of \$195M under DECON is due primarily to the shorter timeframe for earnings growth than under SAFSTOR. Please see Section 6 titled "DECON Method Calculations" for the costs and funding requirements under the DECON method.

There are other benefits to implementing the SAFSTOR decommissioning method at CR3 beyond the economic benefits to the Company's customers if this decommissioning method is used at CR3. One benefit is the additional, substantial reduction in radioactivity of material and equipment at CR3 that must be decontaminated and dismantled during the dormancy or safe storage period under the SAFSTOR decommissioning method. In relative terms, this is advantageous to the handling of more radioactive material present during decontamination and dismantlement under the immediate DECON decommissioning method. For example, there is a reduced cost and risk of exposure to radioactivity because of fewer shipments of radioactive material to low-level radioactive waste disposal sites under the SAFSTOR decommissioning method than the DECON decommissioning method. The reduction in radioactivity during the SAFSTOR dormancy or safe storage period further reduces work exposure to radioactivity as a result of dismantlement activities. This is beneficial to the Company and to its vendors and contractors employed in the CR3 decommissioning activities.

The SAFSTOR alternative is consistent with the need to effectively manage spent fuel for an extended period of time after the facility is permanently shut down, minimizes the potential for radiation exposure during dismantlement because of radioactive decay during the safe storage period, and is the lower cost alternative method for DEF and its customers because it allows the fund to grow over a longer period of time before decommissioning activities commence.

**DUKE ENERGY FLORIDA
2014 NUCLEAR DECOMMISSIONING COST STUDY
SUMMARY**

Use of Nuclear Decommissioning Trust Fund

To minimize additional collection of dollars from customers, DEF requests that the Commission enter an order finding that the funds accumulated in the DEF decommissioning trust shall be allocated among NRC License Termination, Spent Fuel Management, and Site Restoration in a manner that provides DEF maximum flexibility in allocating the funds in particular percentages to demonstrate financial assurance to the NRC and to minimize, where possible, the need for additional contributions by DEF's customers. In order to do so, the allocations must be based on the percentages needed to fund each of these categories, as determined by the Decommissioning Study when the timing of expenditures and earnings is considered. At this time, the specific percentages of the beginning balance needed to fund each category of costs are: (1) license termination – 62.86%; (2) spent fuel management – 35.09%; and (3) site restoration – 2.05%. These percentages will change each year inherently as costs and earnings materialize in each category.

Trust Fund Balances

The qualified and nonqualified trust fund balances, including unrealized gains/losses, for each year since the prior study are included in the following chart:

	Qualified	Non Qualified
	Fund Balance	Fund Balance
12/31/2006	466,425,056	85,098,796
12/31/2007	492,628,038	87,861,351
12/31/2008	332,033,339	84,802,028
12/31/2009	495,062,538	1,007,447
12/31/2010	552,508,232	995,869
12/31/2011	558,068,355	984,237
12/31/2012	627,799,576	856,592
12/31/2013	753,193,797	55,760

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2014 NUCLEAR DECOMMISSIONING COST STUDY
DETERMINATION OF ANNUAL ACCRUAL FOR DECOMMISSIONING

TABLE 2.1 EXPLANATIONS

- **Column A** – Total costs are from the December 2013 Site-Specific Decommissioning Cost Estimate (“DCE”) prepared by TLG Services, Inc. (included in Section 5). Totals may not tie exactly due to rounding. 2014 costs represent the sum of the 2013 and 2014 costs from the DCE because no costs were disbursed from the trust funds in 2013. The 2013 costs are expected to be disbursed in 2014.
- **Column B** – Represents DEF’s ownership share in Crystal River Unit 3 (CR3).
- **Column C** – Escalates the costs in Column B by the 2.8% inflation index provided in Section 3. Note that 2014 License Termination costs have been reduced by the balance in the Tallahassee nuclear decommissioning fund as of 12/31/13 (\$6,760,841). DEF expects to access the entire Tallahassee fund balance in 2014. Since DEF doesn’t own the Tallahassee fund but has a contractual right to that fund, costs were reduced in 2014 by the balance of that fund.
- **Column D** - The beginning balance in Column D is DEF’s nuclear decommissioning trust fund balance at 12/31/13. This balance includes both the qualified trust balance of \$753,193,797 and the non-qualified trust balance of \$55,760, for a total of \$753,249,557. This total balance has been allocated to each of the three categories based on a methodology that achieves an ending balance for each category that is consistent with each category’s percentage of total costs in Column A. For example, in Column A the percentage of each category’s cost to the total cost is 73.03% for License Termination, 22.50% for Spent Fuel and 4.47% for Site Restoration. In order to achieve these percentages for each category’s ending balance, the beginning balance must be comprised of 62.86% License Termination, 35.09% Spent Fuel and 2.05% Site Restoration. These percentages will change each year inherently as expenditures and earnings materialize.

Note further that the beginning balance cannot be allocated simply based on each category’s percentage of cost to total as this could yield a deficiency in a particular category due to the timing of the expenditures. For example, Spent Fuel makes up 22.50% of the total cost but these costs occur in the early years. While the total fund balance is sufficient to cover all of the costs, allocating only 22.50% of the beginning balance to the Spent Fuel category would cause the balance for this category to go negative well before the end of the decommissioning period. Therefore, the beginning balance must be allocated 35.09% to Spent Fuel in order to achieve an ending balance for Spent Fuel that is 22.5% of the total ending balance.

- **Column E** – DEF modeled the earnings to more closely resemble DEF’s expected investment activities in the fund. DEF plans to “de-risk” the portion of the fund that will be used to pay for decommissioning expenditures over a prospective five year rolling period. For example, each year DEF will calculate the expected costs for the current year and future four years. Then DEF will ensure that the funds needed to cover those future costs are invested in low risk securities. When

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modeled, this results in earnings equal to the rate of inflation of 2.80%.

- **Column F** – Represents the remainder of the beginning fund balance each year after removing the “de-risked” portion. The average earnings rate applied to the remaining balance is 5.10% as reflected in Section 3.
- **Column G** – Represents the amount of annual contributions that would be necessary in the event that the 2074 ending fund balance in Column L becomes a negative amount, or a deficiency. In the current study no additional funding is necessary.
- **Column H** – Calculates the after-tax earnings on the “de-risked” portion of the fund at 2.80%, which is equal to the rate of inflation provided in Section 3.
- **Column I** - Calculates the after-tax earnings on the remaining portion of the fund at 5.10%, which is equal to the average annual after-tax rate of return provided in Section 3.
- **Column J** – DEF’s beginning trust balance includes capital gains of \$301,677,213. Taxes will be paid on these gains at a capital gains tax rate of 20% when the funds are disbursed. The calculation assumes these gains will be paid as the funds are accessed.
- **Column K** – Aggregates the total disbursements from the fund for costs in Column C and capital gains in Column J.
- **Column L** – Calculates the ending trust fund balance based on the beginning balance in Column D plus annual contributions (if any) in Column G plus “de-risked” earnings in Column H plus the remaining fund earnings in Column I less disbursements from the fund in Column K.
- **Column M** – Provides the annual rate of return based on the total returns in Columns H and I divided by the average of the beginning and ending trust fund balance each year. The average of all annual returns is calculated at the bottom of Column M. Then the 2.8% rate of inflation is subtracted to arrive at an average real rate of return of 1.67%.

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DETERMINATION OF ANNUAL ACCRUAL FOR DECOMMISSIONING - SAFSTOR METHODOLOGY

	COLUMN A (Per TLG Cost Study)				COLUMN B (Column A x 91.7806%)				COLUMN C (Column B escalated at 2.8%)				COLUMN D (Column L prior year end bal. for 2015-2024)			
	Cost Estimate (2013 Dollars) - Total Cost				Cost Estimate (2013 Dollars) - DEF Portion				Cost Estimate (Escalated) - DEF Portion				Beginning Balance - DEF Portion			
	License Termination	Spent Fuel	Site Restoration	Total	License Termination	Spent Fuel	Site Restoration	Total	License Termination	Spent Fuel	Site Restoration	Total	62.86% License Termination	35.09% Spent Fuel	2.05% Site Restoration	Total
2014	101,152,000	25,606,000	0	126,758,000	92,837,913	23,501,340	-	116,339,253	88,676,533	24,159,378	-	112,835,911	473,492,672	264,315,270	15,441,616	753,249,557
2015	47,935,000	26,020,000	0	73,955,000	43,995,031	23,881,312	-	67,876,343	46,493,244	25,237,389	-	71,730,633	385,287,808	244,014,535	16,229,138	645,531,481
2016	6,831,000	35,781,000	0	42,612,000	6,269,533	32,840,016	-	39,109,549	6,811,057	35,676,538	-	42,487,596	346,276,569	221,441,860	17,056,824	584,775,253
2017	6,812,000	35,683,000	0	42,495,000	6,252,094	32,750,071	-	39,002,166	6,982,292	36,575,032	-	43,557,323	354,773,030	185,576,185	17,926,722	558,275,937
2018	6,812,000	35,683,000	0	42,495,000	6,252,094	32,750,071	-	39,002,166	7,177,796	37,599,133	-	44,776,928	363,539,392	147,650,148	18,840,985	530,030,525
2019	6,275,000	23,675,000	0	29,950,000	5,759,233	21,729,057	-	27,488,290	6,797,095	25,644,815	-	32,441,909	373,006,940	109,765,204	19,801,876	502,574,020
2020	5,437,000	4,611,000	0	10,048,000	4,990,111	4,232,003	-	9,222,115	6,054,273	5,134,496	-	11,188,769	384,392,390	88,241,393	20,811,771	493,445,554
2021	5,422,000	4,598,000	0	10,020,000	4,976,344	4,220,072	-	9,196,416	6,206,622	5,263,381	-	11,470,003	397,113,600	86,904,575	21,873,172	505,891,346
2022	5,422,000	4,598,000	0	10,020,000	4,976,344	4,220,072	-	9,196,416	6,380,408	5,410,755	-	11,791,163	410,308,716	85,351,602	22,988,703	518,649,022
2023	5,422,000	4,598,000	0	10,020,000	4,976,344	4,220,072	-	9,196,416	6,559,059	5,562,256	-	12,121,316	423,979,181	83,551,856	24,161,127	531,692,164
2024	5,437,000	4,611,000	0	10,048,000	4,990,111	4,232,003	-	9,222,115	6,761,367	5,734,166	-	12,495,533	438,143,703	81,488,057	25,393,345	545,025,105
2025	5,422,000	4,598,000	0	10,020,000	4,976,344	4,220,072	-	9,196,416	6,931,509	5,878,104	-	12,809,612	452,802,371	79,125,086	26,688,405	558,615,863
2026	5,422,000	4,598,000	0	10,020,000	4,976,344	4,220,072	-	9,196,416	7,125,591	6,042,690	-	13,168,282	468,013,332	76,476,345	28,049,514	572,539,191
2027	5,422,000	4,598,000	0	10,020,000	4,976,344	4,220,072	-	9,196,416	7,325,108	6,211,886	-	13,536,993	483,779,370	73,505,374	29,480,039	586,764,783
2028	5,437,000	4,611,000	0	10,048,000	4,990,111	4,232,003	-	9,222,115	7,551,043	6,403,873	-	13,954,916	500,122,615	70,190,500	30,983,521	601,296,636
2029	5,422,000	4,598,000	0	10,020,000	4,976,344	4,220,072	-	9,196,416	7,741,057	6,564,622	-	14,305,678	517,044,465	66,489,999	32,563,681	616,098,144
2030	5,422,000	4,598,000	0	10,020,000	4,976,344	4,220,072	-	9,196,416	7,957,806	6,748,431	-	14,706,237	534,611,219	62,416,214	34,224,428	631,251,861
2031	5,422,000	4,598,000	0	10,020,000	4,976,344	4,220,072	-	9,196,416	8,180,625	6,937,387	-	15,118,012	552,827,422	57,925,665	35,969,874	646,722,960
2032	5,437,000	4,611,000	0	10,048,000	4,990,111	4,232,003	-	9,222,115	8,432,948	7,151,797	-	15,584,745	571,719,295	52,884,281	37,804,338	662,407,913
2033	5,422,000	4,598,000	0	10,020,000	4,976,344	4,220,072	-	9,196,416	8,645,153	7,331,320	-	15,976,473	591,289,981	47,261,457	39,732,359	678,283,797
2034	5,422,000	4,598,000	0	10,020,000	4,976,344	4,220,072	-	9,196,416	8,887,218	7,536,597	-	16,423,814	611,616,500	41,334,068	41,758,709	694,709,277
2035	5,422,000	7,358,000	0	12,780,000	4,976,344	6,753,217	-	11,729,561	9,136,060	12,398,216	-	21,534,276	632,705,780	35,064,558	43,888,403	711,658,741
2036	5,437,000	6,681,000	0	12,118,000	4,990,111	6,131,862	-	11,121,973	9,417,852	11,572,682	-	20,990,534	654,589,051	23,712,018	46,126,712	724,427,781
2037	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	9,597,860	-	-	9,597,860	677,271,917	12,903,929	48,479,174	738,655,021
2038	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	9,866,600	-	-	9,866,600	700,898,903	13,562,030	50,951,612	765,412,545
2039	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	10,142,865	-	-	10,142,865	725,425,293	14,253,693	53,550,144	793,229,131
2040	5,404,000	0	0	5,404,000	4,959,824	-	-	4,959,824	10,453,948	-	-	10,453,948	750,888,402	14,980,632	56,281,202	822,150,236
2041	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	10,718,817	-	-	10,718,817	777,299,011	15,744,644	59,151,543	852,195,198
2042	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	11,018,944	-	-	11,018,944	804,752,720	16,547,621	62,168,272	883,468,612
2043	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	11,327,475	-	-	11,327,475	833,265,308	17,391,549	65,338,854	915,995,711
2044	5,404,000	0	0	5,404,000	4,959,824	-	-	4,959,824	11,674,890	-	-	11,674,890	862,881,223	18,278,518	68,671,135	949,830,876
2045	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	11,970,694	-	-	11,970,694	893,615,422	19,210,723	72,173,363	984,999,508
2046	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	12,305,873	-	-	12,305,873	925,577,738	20,190,470	75,854,205	1,021,622,412
2047	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	12,650,438	-	-	12,650,438	958,789,016	21,220,184	79,722,769	1,059,731,969
2048	5,404,000	0	0	5,404,000	4,959,824	-	-	4,959,824	13,038,428	-	-	13,038,428	993,302,282	22,302,413	83,788,630	1,099,393,325
2049	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	13,368,780	-	-	13,368,780	1,029,137,800	23,439,836	88,061,850	1,140,639,486
2050	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	13,743,106	-	-	13,743,106	1,066,421,971	24,635,268	92,553,005	1,183,610,243
2051	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	14,127,913	-	-	14,127,913	1,105,182,007	25,891,666	97,273,208	1,228,346,881
2052	5,404,000	0	0	5,404,000	4,959,824	-	-	4,959,824	14,561,218	-	-	14,561,218	1,145,481,259	27,212,141	102,234,142	1,274,927,542
2053	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	14,930,153	-	-	14,930,153	1,187,346,702	28,599,961	107,448,083	1,323,394,746
2054	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	15,348,197	-	-	15,348,197	1,230,924,065	30,058,558	112,927,935	1,373,910,559
2055	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	15,777,946	-	-	15,777,946	1,276,248,536	31,591,545	118,687,260	1,426,527,341
2056	5,404,000	0	0	5,404,000	4,959,824	-	-	4,959,824	16,261,858	-	-	16,261,858	1,323,395,908	33,202,714	124,740,310	1,481,338,932
2057	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	16,673,881	-	-	16,673,881	1,372,401,605	34,896,052	131,102,066	1,538,399,723
2058	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	17,140,750	-	-	17,140,750	1,423,433,946	36,675,751	137,788,271	1,597,897,968
2059	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	17,620,691	-	-	17,620,691	1,476,538,082	38,546,214	144,815,473	1,659,899,769
2060	5,404,000	0	0	5,404,000	4,959,824	-	-	4,959,824	18,161,120	-	-	18,161,120	1,531,804,812	40,512,071	152,201,062	1,724,517,946
2061	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	18,621,264	-	-	18,621,264	1,589,280,164	42,578,187	159,963,316	1,791,821,667
2062	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	19,142,660	-	-	19,142,660	1,649,158,911	44,749,674	168,121,445	1,862,030,031
2063	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	19,678,654	-	-	19,678,654	1,711,498,620	47,031,908	176,695,639	1,935,226,167
2064	5,404,000	0	0	5,404,000	4,959,824	-	-	4,959,824	20,282,201	-	-	20,282,201	1,774,244,714	49,430,535	185,668,855	2,009,344,103
2065	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	20,796,087	-	-	20,796,087	1,833,795,511	51,951,492	194,972,546	2,080,719,550
2066	5,390,000	0	0	5,390,000	4,946,974	-	-	4,946,974	21,378,377	-	-	21,378,377	1,884,626,715	54,601,018	204,589,285	2,143,817,018
2067	28,460,000	0	408,000	28,868,000	26,120,759	-	374,465	26,495,224	116,041,673	-	1,663,563	117,705,236	1,928,792,959	57,385,670	214,594,903	2,200,773,532
2068	64,676,000	0	1,319,000	65,995,000	59,360,021	-	1,210,586	60,570,607	271,091,157	-	5,528,623	276,619,780	1,871,668,019	60,312,339	223,350,361	2,155,330,719
2069	118,071,000	0	1,629,000	119,700,000	108,366,272	-	1,495,106	109,861,378	508,754,841	-	7,019,180	515,774,022	1,651,411,012	63,388,269	228,637,386	1,943,436,666
2070	89,757,000	0	997,000	90,754,000	82,379,513	-	915,053	83,294,566	3							

DETERMINATION OF ANNUAL ACCRUAL FOR DECOMMISSIONING - SAFSTOR METHODOLOGY

	COLUMN I [(Column F + Column G annual avg) x 5.1%]				COLUMN J (Column C x 20%)				COLUMN K (Column C + Column J)				COLUMN L (Column D + G + H + I - K)				COLUMN M Annual Rate of Return
	After Tax Earnings (Growth) - DEF Portion				Long-Term Capital Gains Tax Payment - DEF Portion				Trust Fund Deductions (Pmts & Cap Gains Tax) - DEF Portion				Est. Ending Q Trust Balance - DEF Portion				
	License Termination	Spent Fuel	Site Restoration	Total	License Termination	Spent Fuel	Site Restoration	Total	License Termination	Spent Fuel	Site Restoration	Total	License Termination	Spent Fuel	Site Restoration	Total	
2014	14,614,721	3,851,569	787,522	19,253,812	17,735,307	4,831,876	-	22,567,182	106,411,839	28,991,254	-	135,403,093	385,287,808	244,014,535	16,229,138	645,531,481	3.96%
2015	15,196,625	2,986,900	827,686	19,011,210	9,298,649	5,047,478	-	14,346,127	55,791,893	30,284,866	-	86,076,760	346,276,569	221,441,860	17,056,824	584,775,253	4.12%
2016	15,743,670	3,118,362	869,898	19,731,930	1,362,211	7,135,308	-	8,497,519	8,173,269	42,811,846	-	50,985,115	354,773,030	185,576,185	17,926,722	558,275,937	4.28%
2017	16,277,288	3,204,185	914,263	20,395,736	1,396,458	7,315,006	-	8,711,465	8,378,750	43,890,038	-	52,268,788	363,539,392	147,650,148	18,840,985	530,030,525	4.41%
2018	16,826,288	3,232,400	960,890	21,019,579	995,975	5,217,175	-	6,213,150	8,173,771	42,816,307	-	50,990,079	373,006,940	109,765,204	19,801,876	502,574,020	4.56%
2019	17,391,484	3,200,225	1,009,896	21,601,604	-	-	-	-	6,797,095	25,644,815	-	32,441,909	384,392,390	88,241,393	20,811,771	493,445,554	4.68%
2020	17,973,964	3,117,953	1,061,400	22,153,317	-	-	-	-	6,054,273	5,134,496	-	11,188,769	397,113,600	86,904,575	21,873,172	505,891,346	4.73%
2021	18,578,006	3,011,852	1,115,532	22,705,390	-	-	-	-	6,206,622	5,263,381	-	11,470,003	410,308,716	85,351,602	22,988,703	518,649,022	4.73%
2022	19,204,090	2,892,905	1,172,424	23,269,419	-	-	-	-	6,380,408	5,410,755	-	11,791,163	423,979,181	83,551,856	24,161,127	531,692,164	4.73%
2023	19,853,104	2,760,260	1,232,217	23,845,582	-	-	-	-	6,559,059	5,562,256	-	12,121,316	438,143,703	81,488,057	25,393,345	545,025,105	4.73%
2024	20,524,903	2,612,084	1,295,061	24,432,048	-	-	-	-	6,761,367	5,734,166	-	12,495,533	452,802,371	79,125,086	26,688,405	558,615,863	4.73%
2025	21,222,531	2,449,219	1,361,109	25,032,859	-	-	-	-	6,931,509	5,878,104	-	12,809,612	468,013,332	76,476,345	28,049,514	572,539,191	4.73%
2026	21,945,949	2,269,747	1,430,525	25,646,221	-	-	-	-	7,125,591	6,042,690	-	13,168,282	483,779,370	73,505,374	29,480,039	586,764,783	4.73%
2027	22,696,210	2,072,598	1,503,482	26,272,290	-	-	-	-	7,325,108	6,211,886	-	13,536,993	500,122,615	70,190,500	30,983,521	601,296,636	4.73%
2028	23,473,216	1,855,604	1,580,160	26,908,979	-	-	-	-	7,551,043	6,403,873	-	13,954,916	517,044,465	66,489,999	32,563,681	616,098,144	4.72%
2029	24,280,431	1,619,579	1,660,748	27,560,757	-	-	-	-	7,741,057	6,564,622	-	14,305,678	534,611,219	62,416,214	34,224,428	631,251,861	4.72%
2030	25,117,881	1,362,245	1,745,446	28,225,572	-	-	-	-	7,957,806	6,748,431	-	14,706,237	552,827,422	57,925,665	35,969,874	646,722,960	4.72%
2031	25,986,816	845,088	1,834,464	28,666,368	-	-	-	-	8,180,625	6,937,387	-	15,118,012	571,719,295	52,884,281	37,804,338	662,407,913	4.71%
2032	26,887,203	351,577	1,928,021	29,166,802	-	-	-	-	8,432,948	7,151,797	-	15,584,745	591,289,981	47,261,457	39,732,359	678,283,797	4.69%
2033	27,825,898	429,555	2,026,350	30,281,803	-	-	-	-	8,645,153	7,331,320	-	15,976,473	611,616,500	41,334,068	41,758,709	694,709,277	4.72%
2034	28,800,256	501,155	2,129,694	31,431,106	-	-	-	-	8,887,218	7,536,597	-	16,423,814	632,705,780	35,064,558	43,888,403	711,658,741	4.75%
2035	29,811,772	565,777	2,238,309	32,615,857	-	-	-	-	9,136,600	7,748,431	-	16,885,031	654,589,051	23,712,018	46,126,712	724,427,781	4.78%
2036	30,860,606	619,106	2,352,462	33,832,175	-	-	-	-	9,417,852	7,972,682	-	17,390,534	677,271,917	12,903,929	48,479,174	738,655,021	4.81%
2037	31,951,083	658,100	2,472,438	35,081,621	-	-	-	-	9,597,860	-	-	9,597,860	700,898,903	13,562,030	50,951,612	765,412,545	4.83%
2038	33,083,584	691,664	2,598,532	36,373,780	-	-	-	-	9,866,600	-	-	9,866,600	725,425,293	14,253,693	53,550,144	793,229,131	4.84%
2039	34,259,925	726,938	2,731,057	37,717,921	-	-	-	-	10,142,865	-	-	10,142,865	750,888,402	14,980,632	56,281,202	822,150,236	4.84%
2040	35,480,411	764,012	2,870,341	39,114,764	-	-	-	-	10,453,948	-	-	10,453,948	777,299,011	15,744,644	59,151,543	852,195,198	4.84%
2041	36,749,998	802,977	3,016,729	40,569,703	-	-	-	-	10,718,817	-	-	10,718,817	804,752,720	16,547,621	62,168,272	883,468,612	4.84%
2042	38,069,197	843,929	3,170,582	42,083,708	-	-	-	-	11,018,944	-	-	11,018,944	833,265,308	17,391,549	65,338,854	915,995,711	4.84%
2043	39,440,133	886,969	3,332,282	43,659,383	-	-	-	-	11,327,475	-	-	11,327,475	862,881,223	18,278,518	68,671,135	949,830,876	4.84%
2044	40,863,286	932,204	3,502,228	45,297,718	-	-	-	-	11,674,890	-	-	11,674,890	893,615,422	19,210,723	72,173,363	984,999,508	4.84%
2045	42,344,342	979,747	3,680,842	47,004,930	-	-	-	-	11,970,694	-	-	11,970,694	925,577,738	20,190,470	75,854,205	1,021,622,412	4.84%
2046	43,884,027	1,029,714	3,868,564	48,782,305	-	-	-	-	12,305,873	-	-	12,305,873	958,789,016	21,220,184	79,722,769	1,059,731,969	4.84%
2047	45,484,878	1,082,229	4,065,861	50,632,968	-	-	-	-	12,650,438	-	-	12,650,438	993,302,282	22,302,413	83,788,630	1,099,393,325	4.85%
2048	47,147,605	1,137,423	4,273,220	52,558,248	-	-	-	-	13,038,428	-	-	13,038,428	1,029,137,800	23,439,836	88,061,850	1,140,639,486	4.85%
2049	48,878,738	1,195,432	4,491,154	54,565,324	-	-	-	-	13,368,780	-	-	13,368,780	1,066,421,971	24,635,268	92,553,005	1,183,610,243	4.85%
2050	50,679,281	1,256,399	4,720,203	56,655,882	-	-	-	-	13,743,106	-	-	13,743,106	1,105,182,007	25,891,666	97,273,208	1,228,346,881	4.85%
2051	52,552,266	1,320,475	4,960,934	58,833,674	-	-	-	-	14,127,913	-	-	14,127,913	1,145,481,259	27,212,141	102,234,142	1,274,927,542	4.85%
2052	54,498,696	1,387,819	5,213,941	61,100,457	-	-	-	-	14,561,218	-	-	14,561,218	1,187,346,702	28,599,961	107,448,083	1,323,394,746	4.85%
2053	56,526,088	1,458,598	5,479,852	63,464,538	-	-	-	-	14,930,153	-	-	14,930,153	1,230,924,065	30,058,558	112,927,935	1,373,910,559	4.85%
2054	58,635,793	1,532,986	5,759,325	65,928,104	-	-	-	-	15,348,197	-	-	15,348,197	1,276,248,536	31,591,545	118,687,260	1,426,527,341	4.85%
2055	60,831,444	1,611,169	6,053,050	68,495,663	-	-	-	-	15,777,946	-	-	15,777,946	1,323,395,908	33,202,714	124,740,310	1,481,338,932	4.86%
2056	63,114,418	1,693,338	6,361,756	71,169,512	-	-	-	-	16,261,858	-	-	16,261,858	1,372,401,605	34,896,052	131,102,066	1,538,399,723	4.86%
2057	65,493,379	1,779,699	6,686,205	73,959,283	-	-	-	-	16,673,881	-	-	16,673,881	1,423,433,946	36,675,751	137,788,271	1,597,897,968	4.86%
2058	67,970,121	1,870,463	7,027,202	76,867,786	-	-	-	-	17,140,750	-	-	17,140,750	1,476,538,082	38,546,214	144,815,473	1,659,899,769	4.86%
2059	70,548,998	1,965,857	7,385,589	79,900,444	-	-	-	-	17,620,691	-	-	17,620,691	1,531,804,812	40,512,071	152,201,062	1,724,517,946	4.86%
2060	73,231,865	2,066,116	7,762,254	83,060,234	-	-	-	-	18,161,120	-	-	18,161,120	1,589,280,164	42,578,187	159,963,316	1,791,821,667	4.86%
2061	76,028,724	2,171,488	8,158,129	86,358,341	-	-	-	-	18,621,264	-	-	18,621,264	1,649,158,911	44,749,674	168,121,445	1,862,030,031	4.86%
2062	78,941,928	2,282,233	8,574,194	89,798,355	-	-	-	-	19,142,660	-	-	19,142,660	1,711,498,620	47,031,908	176,695,639	1,935,226,167	4.86%
2063	77,179,403	2,398,627	8,926,636	88,504,666	-	-	-	-	19,678,654	-	-	19,678,654	1,774,244,714	49,430,535	185,668,855	2,009,344,103	4.76%
2064	67,557,416	2,520,957	9,102,310	79,180,684	-	-	-	-	20,282,201	-	-	20,282,201	1,833,795,511	51,951,492	194,972,546	2,080,719,550	4.48%
2065	45,682,402	2,649,526	9,218,820	57,550,748	-	-	-	-	20,796,087	-	-	20,796,087	1,884,626,715	54,601,018	204,589,285	2,143,817,018	3.97%
2066	29,058,710	2,784,652	9,484,045	41,327,407	-	-	-	-	21,378,377	-	-	21,378,377	1,928,792,959	57,385,670	214,594,903	2,200,773,532	3.61%
2067	14,858,462	2,926,669	9,836,414	27,621,545	-	-	-	-	116,041,673	-	1,663,563	117,705,236	1,871,668,019	60,312,339	223,350,361	2,155,330,719	3.32%
2068	5,787,318	3,075,929	10,304,519	19,167,767	-	-	-	-	271,091,157	-	5,528,623	276,619,780	1,651,411,012	63,388,269	228,637,386	1,943,436,666	3.16%
2069	7,187,860	3,232,802	4,165,999	14,586,661	-	-	-	-	508,754,841	-	7,019,180	515,774,022	1,184,287,955	66,621,070	229,790,541	1,480,699,566	3.10%

**DUKE ENERGY FLORIDA
2014 NUCLEAR DECOMMISSIONING COST STUDY
INFLATION RATE AND ASSUMED FUND EARNINGS RATE**

**SECTION 3
TABLE 3.1**

	<u>COMBINED</u>	<u>QUALIFIED</u>	<u>NONQUALIFIED</u>
20 YEAR RETURN	6.55%	6.55%	0.00%
ESTIMATED EXPENSES:			
MANAGEMENT FEES			
FIXED INCOME	0.07%	0.07%	
EQUITY	0.06%	0.06%	
TRUSTEE FEES	0.04%	0.04%	
OUTSIDE PROFESSIONAL SERVICES	0.01%	0.01%	
TOTAL EXPENSES	<u>0.18%</u>	<u>0.18%</u>	
NET RETURN AFTER FEES	6.37%	6.37%	0.00%
AFTER-TAXES AND FEE RETURN	5.10% (1)	5.10%	0.00%
LONG TERM CPI	<u>2.80%</u>	Annual Towers Watson forward look on inflation for the next 20 years	
FORECASTED REAL RATE OF RETURN	<u><u>2.30%</u></u>		
PROPOSED AFTER-TAX, AFTER FEE NDT FUND EARNINGS RATE	<u><u>5.10%</u></u>		

(1) After Tax Return calculated using Towers Watson Capital Market Assumptions as of July 1, 2013 and assuming a 55% US equity, 10% international equity and 35% Barclays Aggregate allocation. 20.0% tax rate.

DUKE ENERGY FLORIDA
 2014 NUCLEAR DECOMMISSIONING COST STUDY
 HISTORICAL FUND RETURNS

SECTION 4
 TABLE 4.1

TIME WEIGHTED RETURNS FOR THE PERIODS ENDED:
 6/30/2013

	Quarter	Year To-Date	One Year	Annualized			
				Three Years	Five Years	Ten Years	Fifteen Years
<u>Nuc Decom Trust Fund -Total*</u>							
Before Tax Total Fund	0.74%	7.33%	14.13%	12.28%	4.86%	5.66%	4.72%
After Tax Total Fund	0.59%	6.95%	13.49%	11.56%	4.83%	5.17%	4.08%
<u>Indices</u>							
Barclays Capital Govt/Credit Bonds	-2.51%	-2.67%	-0.62%	3.88%	5.29%	4.43%	5.55%
S&P 500	2.91%	13.82%	20.60%	18.45%	7.01%	7.30%	4.24%
CPI	0.46%	1.44%	1.96%	2.19%	1.13%	2.38%	2.39%

* Fund returns are net of investment management fees

DUKE ENERGY FLORIDA
2014 NUCLEAR DECOMMISSIONING COST STUDY

SECTION 5
TLG STUDY

SITE-SPECIFIC DECOMMISSIONING COST ESTIMATE
for the
CRYSTAL RIVER UNIT 3 NUCLEAR GENERATING PLANT



prepared for

Duke Energy Florida, Inc.

prepared by

TLG Services, Inc.
Bridgewater, Connecticut

December 2013

APPROVALS

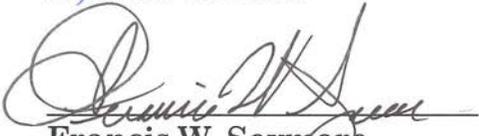
Project Manager	 _____ William A. Cloutier, Jr.	<u>12/02/2013</u> Date
Project Engineer	 _____ John A. Carlson	<u>12/2/13</u> Date
Technical Manager	 _____ Francis W. Seymore	<u>12/2/13</u> Date

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REVISION LOG

No.	Date	Item Revised	Reason for Revision
0	12-02-2013		Original Issue

SUMMARY

This report presents an estimate of the cost to decommission the Crystal River Unit 3 Nuclear Generating Plant (CR-3). The analysis relies upon site-specific, technical information from an earlier evaluation prepared in 2011,^[1] updated to reflect current assumptions pertaining to the disposition of the nuclear unit and relevant industry experience in undertaking such projects. This estimate has been prepared for Duke Energy Florida, Inc. (DEF), formerly known as Florida Power Corporation, to comply with the requirements of 10 CFR 50.82(a)(4)(i).

The current estimate is designed to provide DEF with sufficient information to assess its financial obligations, as they pertain to the decommissioning of the nuclear station. It is not a detailed engineering document, but a financial analysis prepared in advance of the detailed engineering that will be required to carry out the decommissioning.

CR-3 has been safely shutdown since September 26, 2009, when the plant entered the Cycle 16 refueling outage to replace the steam generators. As of May 28, 2011, all fuel assemblies were removed from the reactor vessel and placed in the spent fuel pool for temporary storage. Certification of the permanent cessation of power operations and defueling was submitted to the Nuclear Regulatory Commission (NRC) on February 20, 2013.^[2]

DEF has announced its intention to decommission under the SAFSTOR alternative. The currently projected total cost to decommission the nuclear unit, assuming the SAFSTOR alternative, is estimated at \$1,180 million, as reported in 2013 dollars (DEF's share, as well as that of the nine minority owners). The cost includes the monies anticipated to be spent for operating license termination (radiological remediation), interim spent fuel storage and site restoration activities. The cost is based on several key assumptions in areas of regulation, component characterization, high-level radioactive waste management, low-level radioactive waste disposal, performance uncertainties (contingency) and site remediation and restoration requirements. The assumptions are discussed in more detail in this document.

¹ "Preliminary Decommissioning Cost Estimate for the Crystal River Unit 3 Nuclear Generating Plant," Document No. P23-1651-001, Rev. 0, TLG Services, Inc., November 2011

² FPC to NRC letter dated February 20, 2013, "Crystal River Unit 3 - Certificate of Permanent Cessation of Power Operations and that Fuel Has Been Permanently Removed from the Reactor" (ADAMS Accession No. ML13056A005)

Decommissioning Alternatives and Regulations

The ultimate objective of the decommissioning process is to reduce the inventory of contaminated and activated material to levels at or below the site release criteria so that the license can be terminated. The NRC (or Commission) provided initial decommissioning requirements in its rule adopted on June 27, 1988.^[3] In this rule, the NRC set forth financial criteria for decommissioning licensed nuclear power facilities. The regulations addressed planning needs, timing, funding methods, and environmental review requirements for decommissioning. The decommissioning rulemaking also defined three decommissioning alternatives as being acceptable to the NRC: DECON, SAFSTOR, and ENTOMB.

DECON is defined as "the alternative in which the equipment, structures, and portions of a facility and site containing radioactive contaminants are removed or decontaminated to a level that permits the property to be released for unrestricted use shortly after cessation of operations."^[4]

SAFSTOR is defined as "the alternative in which the nuclear facility is placed and maintained in a condition that allows the nuclear facility to be safely stored and subsequently decontaminated (deferred decontamination) to levels that permit release for unrestricted use."^[5] Decommissioning is to be completed within 60 years, although longer time periods will be considered when necessary to protect public health and safety.

ENTOMB is defined as "the alternative in which radioactive contaminants are encased in a structurally long-lived material, such as concrete; the entombed structure is appropriately maintained and continued surveillance is carried out until the radioactive material decays to a level permitting unrestricted release of the property."^[6] As with the SAFSTOR alternative, decommissioning is currently required to be completed within 60 years, although longer time periods will also be considered when necessary to protect public health and safety.

The 60-year restriction has limited the practicality for the ENTOMB alternative at commercial reactors that generate significant amounts of long-lived radioactive

³ U.S. Code of Federal Regulations, Title 10, Parts 30, 40, 50, 51, 70 and 72 "General Requirements for Decommissioning Nuclear Facilities," Nuclear Regulatory Commission, Federal Register Volume 53, Number 123 (p 24018 et seq.), June 27, 1988.

⁴ Ibid. Page FR24022, Column 3.

⁵ Ibid.

⁶ Ibid. Page FR24023, Column 2.

material. In 1997, the Commission directed its staff to re-evaluate this alternative and identify the technical requirements and regulatory actions that would be necessary for entombment to become a viable option. The resulting evaluation provided several recommendations, however, rulemaking has been deferred pending the completion of additional research studies (e.g., on engineered barriers).

In 1996, the NRC published revisions to the general requirements for decommissioning nuclear power plants to clarify ambiguities and codify procedures and terminology as a means of enhancing efficiency and uniformity in the decommissioning process.^[7] The amendments allow for greater public participation and better define the transition process from operations to decommissioning. Regulatory Guide 1.184, issued in July 2000, further described the methods and procedures acceptable to the NRC staff for implementing the requirements of the 1996 revised rule relating to the initial activities and major phases of the decommissioning process. The costs and schedules presented in this analysis follow the general guidance and processes described in the amended regulations. The format and content of the estimate is also consistent with the recommendations of Regulatory Guide 1.202, issued in February 2005.^[8]

Basis of the Cost Estimate

The decommissioning approach that has been selected by DEF for CR-3 is the SAFSTOR method. The primary objectives of the CR-3 decommissioning project are to remove the facility from service, reduce residual radioactivity to levels permitting unrestricted release, restore the site, perform this work safely, and complete the work in a cost effective manner. The selection of a preferred decommissioning alternative is influenced by a number of factors. These factors include the cost of each decommissioning alternative, minimization of occupational radiation exposure, availability of low-level waste disposal facilities, availability of a high-level waste (spent fuel) repository or Department of Energy (DOE) interim storage facility, regulatory requirements, and public concerns. In addition, 10 CFR 50.82(a)(3) requires decommissioning to be completed within 60 years of permanent cessation of operations.

Under the SAFSTOR methodology, the facility is placed in a safe and stable condition and maintained in that state, allowing levels of radioactivity to decrease through radioactive decay, followed by decontamination and dismantlement. After the safe

⁷ U.S. Code of Federal Regulations, Title 10, Parts 2, 50, and 51, "Decommissioning of Nuclear Power Reactors," Nuclear Regulatory Commission, Federal Register Volume 61, (p 39278 et seq.), July 29, 1996.

⁸ "Standard Format and Content of Decommissioning Cost Estimates for Nuclear Power Reactors," Regulatory Guide 1.202, U.S. Nuclear Regulatory Commission, February 2005

storage period, the facility will be decontaminated and dismantled to levels that permit license termination. In accordance with 10 CFR 50.82(a)(9), a license termination plan (LTP) will be developed and submitted for NRC approval at least two years prior to termination of the license.

An Independent Spent Fuel Storage Installation (ISFSI) will be constructed adjacent to the power block. The spent fuel will be relocated from the auxiliary building to the ISFSI to await transfer to a DOE facility. Assuming priority pickup for the spent fuel from shutdown reactors, and based upon a 2032 start date, DEF anticipates that the removal of spent fuel from the site could be completed by the end of year 2036.

For purposes of this analysis, the plant remains in safe-storage until 2067, at which time it will be decommissioned and the site released for alternative use without restriction, i.e., the license is terminated within the required 60-year time period.

Methodology

The primary goal of the decommissioning is the removal and disposal of the contaminated systems and structures so that the plant's operating license can be terminated. The analysis recognizes that spent fuel will be stored at the site in the plant's storage pool and/or in an ISFSI until such time that it can be transferred to the DOE. Consequently, the estimate includes those costs to manage and subsequently decommission the interim storage facilities.

The estimate is based on numerous fundamental assumptions, including regulatory requirements, low-level radioactive waste disposal practices, high-level radioactive waste management options, project contingencies, and site restoration requirements.

The methodology used to develop the estimate followed the basic approach originally presented in the AIF/NESP-036 study report, "Guidelines for Producing Commercial Nuclear Power Plant Decommissioning Cost Estimates,"^[9] and the DOE "Decommissioning Handbook."^[10] These documents present a unit cost factor method for estimating decommissioning activity costs that simplifies the calculations. Unit factors for concrete removal (\$/cubic yard), steel removal (\$/ton), and cutting costs (\$/inch) were developed using local labor rates. The activity-dependent costs were then estimated with the item quantities (cubic yards and tons), developed from plant drawings and inventory documents. Removal rates and

⁹ T.S. LaGuardia et al., "Guidelines for Producing Commercial Nuclear Power Plant Decommissioning Cost Estimates," AIF/NESP-036, May 1986.

¹⁰ W.J. Manion and T.S. LaGuardia, "Decommissioning Handbook," U.S. Department of Energy, DOE/EV/10128-1, November 1980.

material costs for the conventional disposition of components and structures relied upon information available in the industry publication, "Building Construction Cost Data," published by R.S. Means.^[11]

The unit factor method provides a demonstrable basis for establishing reliable cost estimates. The detail provided in the unit factors, including activity duration, labor costs (by craft), and equipment and consumable costs, ensures that essential elements have not been omitted.

An activity duration critical path is used to determine the total decommissioning program schedule. The schedule is relied upon in calculating the carrying costs, which include program management, administration, field engineering, equipment rental, and support services, such as quality control and security.

This analysis reflected lessons learned from TLG's involvement in the Shippingport Station decommissioning, completed in 1989, as well as the decommissioning of the Cintichem reactor, hot cells, and associated facilities, completed in 1997. In addition, the planning and engineering for the Pathfinder, Shoreham, Rancho Seco, Trojan, Yankee Rowe, Big Rock Point, Maine Yankee, Humboldt Bay-3, Connecticut Yankee, and San Onofre-1 nuclear units have provided additional insight into the process, the regulatory aspects, and the technical challenges of decommissioning commercial nuclear units.

Contingency

Consistent with cost estimating practice, contingencies are applied to the decontamination and dismantling costs developed as "specific provision for unforeseeable elements of cost within the defined project scope, particularly important where previous experience relating estimates and actual costs has shown that unforeseeable events which will increase costs are likely to occur."^[12] The cost elements in the estimate are based on ideal conditions; therefore, the types of unforeseeable events that are almost certain to occur in decommissioning, based on industry experience, are addressed through a percentage contingency applied on a line-item basis. This contingency factor is a nearly universal element in all large-scale construction and demolition projects. It should be noted that contingency, as used in this analysis, does not account for price escalation and inflation in the cost of decommissioning over the life of the project.

¹¹ "Building Construction Cost Data 2013," Robert Snow Means Company, Inc., Kingston, Massachusetts.

¹² Project and Cost Engineers' Handbook, Second Edition, American Association of Cost Engineers, Marcel Dekker, Inc., New York, New York, p. 239.

Contingency funds are expected to be fully expended throughout the program. As such, inclusion of contingency is necessary to provide assurance that sufficient funding will be available to accomplish the intended tasks.

Low-Level Radioactive Waste Disposal

The contaminated and activated material generated in the decontamination and dismantling of a commercial nuclear reactor is generally classified as low-level radioactive waste, although not all of the material is suitable for shallow-land disposal. With the passage of the “Low-Level Radioactive Waste Disposal Act” in 1980 and its Amendments of 1985, ^[13] the states became ultimately responsible for the disposition of low-level radioactive waste generated within their own borders.

With the exception of Texas, no new compact facilities have been successfully sited, licensed, and constructed. Construction of the Texas Compact disposal facility is now essentially complete and the facility was declared operational by the operator, Waste Control Specialists (WCS), in November 2011. The facility will be able to accept limited quantities of non-Compact waste; however, at this time the cost for non-Compact generators is being negotiated on an individual basis.

Disposition of the various waste streams produced by the decommissioning process considered all options and services currently available to DEF. The majority of the low-level radioactive waste designated for direct disposal (Class A^[14]) can be sent to EnergySolutions’ facility in Clive, Utah. Therefore, disposal costs for Class A waste were based upon DEF’s *Life of Plant Agreement* with EnergySolutions. This facility is not licensed to receive higher activity waste (Class B and C).

The WCS facility is able to receive the Class B and C waste. As such, for this analysis, Class B and C waste is assumed to be shipped to the WCS facility and disposal costs for the waste were based upon preliminary and indicative information on the cost for such from WCS (and intermediary processors such as Studsvik).

The dismantling of the components residing closest to the reactor core generates radioactive waste that may be considered unsuitable for shallow-land disposal (i.e., low-level radioactive waste with concentrations of radionuclides that exceed the limits established by the NRC for Class C radioactive waste (GTCC)). The Low-Level Radioactive Waste Policy Amendments Act of 1985 assigned the federal

¹³ “Low-Level Radioactive Waste Policy Amendments Act of 1985,” Public Law 99-240, January 15, 1986

¹⁴ Waste is classified in accordance with U.S. Code of Federal Regulations, Title 10, Part 61.55, “Licensing Requirements for Land Disposal of Radioactive Waste”

government the responsibility for the disposal of this material. The Act also stated that the beneficiaries of the activities resulting in the generation of such radioactive waste bear all reasonable costs of disposing of such waste. However, to date, the federal government has not identified a cost for disposing of GTCC or a schedule for acceptance.

For purposes of this study, components that must be disposed of as GTCC waste would be packaged in the same canisters used for spent fuel. Because dismantlement would occur after the projected date for DOE acceptance of spent fuel and high level waste, for purposes of this study it is assumed that the canisters would be shipped directly to a DOE facility.

A significant portion of the waste material generated during decommissioning may only be potentially contaminated by radioactive materials. This waste can be analyzed on site or shipped off site to licensed facilities for further analysis, for processing and/or for conditioning/recovery. Reduction in the volume of low-level radioactive waste requiring disposal in a licensed low-level radioactive waste disposal facility can be accomplished through a variety of methods, including analyses and surveys or decontamination to eliminate the portion of waste that does not require disposal as radioactive waste, compaction, incineration or metal melt. The estimate reflects the savings from waste recovery/volume reduction.

High-Level Radioactive Waste Management

Congress passed the “Nuclear Waste Policy Act” (NWPA) in 1982, assigning the federal government’s long-standing responsibility for disposal of the spent nuclear fuel created by the commercial nuclear generating plants to the DOE. The DOE was to begin accepting spent fuel and high-level waste by January 31, 1998; however, to date no progress in the removal of spent fuel from commercial generating sites has been made.

Today, the country is at an impasse on high-level waste disposal, even with the License Application for a geologic repository submitted by the DOE to the NRC in 2008. The current administration has cut the budget for the repository program while promising to “conduct a comprehensive review of policies for managing the back end of the nuclear fuel cycle ... and make recommendations for a new plan.”^[15] Towards this goal, the administration appointed a Blue Ribbon Commission on America’s Nuclear Future (Blue Ribbon Commission) to make recommendations for a new plan for nuclear waste disposal. The Blue Ribbon Commission’s charter

¹⁵ Blue Ribbon Commission on America’s Nuclear Future’s Charter,
<http://cybercemetery.unt.edu/archive/brc/20120620215336/http://brc.gov/index.php?q=page/charter>

includes a requirement that it consider “[o]ptions for safe storage of used nuclear fuel while final disposition pathways are selected and deployed.”^[16]

On January 26, 2012, the Blue Ribbon Commission issued its “Report to the Secretary of Energy” containing a number of recommendations on nuclear waste disposal. Two of the recommendations that may impact decommissioning planning are:

- “[T]he United States [should] establish a program that leads to the timely development of one or more consolidated storage facilities”^[17]
- “[T]he United States should undertake an integrated nuclear waste management program that leads to the timely development of one or more permanent deep geological facilities for the safe disposal of spent fuel and high-level nuclear waste.”^[18]

In January 2013, the DOE issued the “Strategy for the Management and Disposal of Used Nuclear Fuel and High-Level Radioactive Waste,” in response to the recommendations made by the Blue Ribbon Commission and as “a framework for moving toward a sustainable program to deploy an integrated system capable of transporting, storing, and disposing of used nuclear fuel...”^[19]

“With the appropriate authorizations from Congress, the Administration currently plans to implement a program over the next 10 years that:

- Sites, designs and licenses, constructs and begins operations of a pilot interim storage facility by 2021 with an initial focus on accepting used nuclear fuel from shut-down reactor sites;
- Advances toward the siting and licensing of a larger interim storage facility to be available by 2025 that will have sufficient capacity to provide flexibility in the waste management system and allows for acceptance of enough used nuclear fuel to reduce expected government liabilities; and

¹⁶ Ibid.

¹⁷ “Blue Ribbon Commission on America’s Nuclear Future, Report to the Secretary of Energy,” http://www.brc.gov/sites/default/files/documents/brc_finalreport_jan2012.pdf, p. 32, January 2012

¹⁸ Ibid., p.27

¹⁹ “Strategy for the Management and Disposal of Used Nuclear Fuel and High-Level Radioactive Waste,” U.S. DOE, January 11, 2013

- Makes demonstrable progress on the siting and characterization of repository sites to facilitate the availability of a geologic repository by 2048.”^[20]

In 2010, the government discontinued work on the review of the application to construct a geologic repository for spent nuclear fuel and high-level waste at Yucca Mountain. However, the US Court of Appeals for the District of Columbia Circuit recently issued a writ of mandamus (in August 2013) ordering NRC to comply with federal law and restart its review of DOE's Yucca Mountain repository license application.

Even with a favorable review, there is considerable uncertainty as to DOE's future actions on the growing backlog of spent fuel, even with the additional direction provided by the Blue Ribbon Commission. For purposes of this analysis, Duke Energy evaluated the feasibility of several spent fuel disposition scenarios, both near-term (e.g., 2021) and long-term (e.g., 2048), as well as a more moderate scenario.

For purposes of this estimate, the spent fuel management plan for the CR-3 spent fuel is based in general upon: 1) a 2032 start date for DOE initiating transfer of commercial spent fuel to a federal facility, 2) priority pickup for shutdown reactors, and 3) pickup based on the permanent shutdown date of the plant (oldest fuel first). Assuming a maximum rate of transfer of 3,000 metric tons of uranium (MTU)/year,^[21] and the aforementioned assumptions on spent fuel management, transfer of spent fuel from CR-3 to DOE would begin in 2035 and the spent fuel from CR-3 would be completely removed from the site by the end of 2036.

The NRC requires that licensees establish a program to manage and provide funding for the caretaking of all irradiated fuel at the reactor site until title of the fuel is transferred to the DOE.^[22] Interim storage of the fuel, until the DOE has completed the transfer, will be in the auxiliary building's storage pool, as well as at an ISFSI to be constructed on the site. Once the wet storage pool is emptied, the auxiliary building can be prepared for long-term storage.

DEF's position is that the DOE has a contractual obligation to accept the spent fuel earlier than the projections set out above consistent with its contract commitments. No assumption made in this study should be interpreted to be inconsistent with this claim.

²⁰ Ibid., p.2

²¹ "Acceptance Priority Ranking & Annual Capacity Report," DOE/RW-0567, July 2004

²² U.S. Code of Federal Regulations, Title 10, Part 50 – Domestic Licensing of Production and Utilization Facilities, Subpart 54 (bb), "Conditions of Licenses"

Site Restoration

The efficient removal of the contaminated materials at the site may result in damage to many of the site structures. Blasting, coring, drilling, and the other decontamination activities can substantially damage power block structures, potentially weakening the footings and structural supports. It is unreasonable to anticipate that these structures would be repaired and preserved after the radiological contamination is removed. Dismantling site structures with a work force already mobilized is more efficient and less costly than if the process is deferred. Consequently, this study assumes that site structures addressed by this analysis are removed to a nominal depth of three feet below the top grade of the embankment, wherever possible.

The cost for the site restoration of decontaminated and/or non-contaminated structures has been calculated and is separately presented as "Site Restoration" expenditures in this report.

Summary

The cost to decommission CR-3 assumes the removal of all contaminated and activated plant components and structural materials such that DEF may then have unrestricted use of the site with no further requirements for an operating license. Low-level radioactive waste, other than GTCC waste, is sent to a commercial processor for treatment/conditioning or to a controlled disposal facility.

Decommissioning is accomplished within the 60-year period required by current NRC regulations. In the interim, the spent fuel remains in storage at the site until such time that the transfer to a DOE facility is complete. Once emptied, the storage facilities are also decommissioned.

The decommissioning scenario is described in Section 2. The assumptions are presented in Section 3, along with schedules of annual expenditures. The major cost contributors are identified in Section 6, with detailed activity costs, waste volumes, and associated manpower requirements delineated in Appendix C.

The cost elements in the estimate are assigned to one of three subcategories: NRC License Termination, Spent Fuel Management, and Site Restoration. The subcategory "NRC License Termination" is used to accumulate costs that are consistent with "decommissioning" as defined by the NRC in its financial assurance regulations (i.e., 10 CFR Part 50.75). In situations where the long-term management of spent fuel is not an issue, the cost reported for this subcategory is generally sufficient to terminate the unit's operating license.

The “Spent Fuel Management” subcategory contains costs associated with the containerization and transfer of spent fuel from the wet storage pool to the ISFSI, as well as the eventual transfer of the spent fuel at the ISFSI to the DOE. Costs are included for the operation of the storage pool and the management of the ISFSI until such time that the transfer is complete. It does not include any spent fuel management expenses incurred prior to June 3, 2013, cost to construct the ISFSI, purchase the horizontal storage modules, nor does it include any costs related to the final disposal of the spent fuel.

“Site Restoration” is used to capture costs associated with the dismantling and demolition of buildings and facilities demonstrated to be free from contamination. This includes structures never exposed to radioactive materials, as well as those facilities that have been decontaminated to appropriate levels.

It should be noted that the costs assigned to these subcategories are allocations. Delegation of cost elements is for the purposes of comparison (e.g., with NRC financial guidelines) or to permit specific financial treatment (e.g., Asset Retirement Obligation determinations). In reality, there can be considerable interaction between the activities in the three subcategories. For example, DEF may decide to remove non-contaminated structures early in the project to improve access to highly contaminated facilities or plant components. In these instances, the non-contaminated removal costs could be reassigned from Site Restoration to an NRC License Termination support activity. However, in general, the allocations represent a reasonable accounting of those costs that can be expected to be incurred for the specific subcomponents of the total estimated program cost, if executed as described.

As noted within this document, the estimate is developed and costs are presented in 2013 dollars. As such, the estimate does not reflect the escalation of costs (due to inflationary and market forces) during the decommissioning project. The decommissioning periods and milestone dates for the analyzed SAFSTOR decommissioning scenario are identified in Table 1. The cost projected for license termination (in accordance with 10 CFR 50.75) is shown at the bottom of Table 2 along with the costs for spent fuel management and site restoration. The schedule of expenditures for license termination activities is provided in Table 3.

**TABLE 1
DECOMMISSIONING SCHEDULE**

Decommissioning Periods	Start	End	Duration (years)
Period 1: Planning and Preparations ^[1]	03 Jun 2013	01 Jul 2015	2.08
Period 2a: Dormancy w/Wet Fuel Storage	01 Jul 2015	13 Aug 2019	4.12
Period 2b: Dormancy w/Dry Fuel Storage	13 Aug 2019	31 Dec 2036	17.39
Period 2c: Dormancy w/No Fuel Storage	31 Dec 2036	23 May 2067	30.39
Period 3a: Site Reactivation	23 May 2067	22 May 2068	1.00
Period 3b: Decommissioning Prep	22 May 2068	21 Nov 2068	0.50
Period 4a: Large Component Removal	21 Nov 2068	03 May 2070	1.45
Period 4b: Plant Systems Removal and Building Remediation	03 May 2070	22 May 2072	2.05
Period 4f: License Termination	22 May 2072	20 Feb 2073	0.75
Period 5b: Site Restoration	20 Feb 2073	21 Aug 2074	1.50
Total ^[2]			61.22

^[1] While permanent cessation of operations was declared on February 20, 2013, decommissioning costs are accumulated as of June 2013

^[2] Columns may not add due to rounding

TABLE 2
DECOMMISSIONING COST SUMMARY ^[1]
(thousands of 2013 dollars)

Decommissioning Periods	License Termination	Spent Fuel Management	Site Restoration
Period 1: Planning and Preparations ^[2]	145,653	33,638	-
Period 2a: Dormancy w/Wet Fuel Storage ^[3]	28,071	147,032	-
Period 2b: Dormancy w/Dry Fuel Storage	94,344	84,835	-
Period 2c: Dormancy w/No Fuel Storage	163,892	-	-
Period 3a: Site Reactivation	43,152	-	667
Period 3b: Decommissioning Prep	34,626	-	876
Period 4a: Large Component Removal	170,798	-	2,356
Period 4b: Plant Systems Removal and Building Remediation	155,222	-	1,397
Period 4f: License Termination	25,926	-	-
Period 5b: Site Restoration	219	-	47,424
Total ^[4]	861,902	265,505 ^[5]	52,721

^[1] Represents the total cost of decommissioning: DEF's share (91.8%), as well as that of the nine minority owners: City of Alachua, City of Bushnell, City of Gainesville, City of Kissimmee, City of Leesburg, City of Ocala, Orlando Utilities Commission, Seminole Electric Cooperative, and City of New Smyrna Beach

^[2] Includes site costs (budgets for 2013, 2014 and the first half of 2015), installation of the alternative spent fuel cooling system, shutdown electrical line-up, and removal of legacy waste from the site

^[3] Includes site costs to off-load the spent fuel pool to the ISFSI (completed in 2019)

^[4] Columns may not add due to rounding

^[5] \$93.8M in ISFSI construction costs funded from sources outside the DTF are not included in the total

TABLE 3
SCHEDULE OF LICENSE TERMINATION EXPENDITURES
 (thousands, 2013 dollars)

Year	Labor	Equipment & Materials	Energy	LLRW Disposal	Other	Total
2013	30,458	1,554	0	0	1,640	33,652
2014	52,440	2,675	0	6,000	6,385	67,500
2015	27,196	1,567	56	14,007	5,109	47,935
2016	2,371	479	111	15	3,855	6,831
2017	2,364	477	111	15	3,845	6,812
2018	2,364	477	111	15	3,845	6,812
2019	2,364	418	111	12	3,370	6,275
2020	2,370	326	111	7	2,623	5,437
2021	2,364	325	111	7	2,616	5,422
2022	2,364	325	111	7	2,616	5,422
2023	2,364	325	111	7	2,616	5,422
2024	2,370	326	111	7	2,623	5,437
2025	2,364	325	111	7	2,616	5,422
2026	2,364	325	111	7	2,616	5,422
2027	2,364	325	111	7	2,616	5,422
2028	2,370	326	111	7	2,623	5,437
2029	2,364	325	111	7	2,616	5,422
2030	2,364	325	111	7	2,616	5,422
2031	2,364	325	111	7	2,616	5,422
2032	2,370	326	111	7	2,623	5,437
2033	2,364	325	111	7	2,616	5,422
2034	2,364	325	111	7	2,616	5,422
2035	2,364	325	111	7	2,616	5,422
2036	2,370	326	111	7	2,623	5,437
2037	2,364	317	111	6	2,592	5,390
2038	2,364	317	111	6	2,592	5,390
2039	2,364	317	111	6	2,592	5,390
2040	2,370	318	111	6	2,599	5,404
2041	2,364	317	111	6	2,592	5,390
2042	2,364	317	111	6	2,592	5,390
2043	2,364	317	111	6	2,592	5,390
2044	2,370	318	111	6	2,599	5,404
2045	2,364	317	111	6	2,592	5,390
2046	2,364	317	111	6	2,592	5,390
2047	2,364	317	111	6	2,592	5,390
2048	2,370	318	111	6	2,599	5,404

TABLE 3 (continued)
SCHEDULE OF LICENSE TERMINATION EXPENDITURES
 (thousands, 2013 dollars)

Year	Labor	Equipment & Materials	Energy	LLRW Disposal	Other	Total
2049	2,364	317	111	6	2,592	5,390
2050	2,364	317	111	6	2,592	5,390
2051	2,364	317	111	6	2,592	5,390
2052	2,370	318	111	6	2,599	5,404
2053	2,364	317	111	6	2,592	5,390
2054	2,364	317	111	6	2,592	5,390
2055	2,364	317	111	6	2,592	5,390
2056	2,370	318	111	6	2,599	5,404
2057	2,364	317	111	6	2,592	5,390
2058	2,364	317	111	6	2,592	5,390
2059	2,364	317	111	6	2,592	5,390
2060	2,370	318	111	6	2,599	5,404
2061	2,364	317	111	6	2,592	5,390
2062	2,364	317	111	6	2,592	5,390
2063	2,364	317	111	6	2,592	5,390
2064	2,370	318	111	6	2,599	5,404
2065	2,364	317	111	6	2,592	5,390
2066	2,364	317	111	6	2,592	5,390
2067	23,365	1,272	722	22	3,080	28,461
2068	45,542	9,911	1,108	3,235	4,880	64,677
2069	47,629	24,558	1,055	28,524	16,304	118,071
2070	44,857	14,448	907	18,276	11,268	89,757
2071	43,465	9,372	833	13,130	8,740	75,541
2072	35,266	4,691	461	5,126	5,040	50,584
2073	4,223	233	30	4	366	4,857
2074	93	0	0	0	0	93
Total	475,185	87,166	10,843	88,687	200,021	861,902

Note: Total costs reported (i.e., there is no cost allocation by ownership share)

1. INTRODUCTION

This report presents an estimate of the cost to decommission the Crystal River Unit 3 Nuclear Generating Plant (CR-3). The analysis relies upon site-specific, technical information from an earlier evaluation prepared in 2011,^[1] updated to reflect current assumptions pertaining to the disposition of the nuclear unit and relevant industry experience in undertaking such projects. This estimate has been prepared for Duke Energy Florida, Inc. (DEF), formerly known as Florida Power Corporation, to comply with the requirements of 10 CFR 50.82(a)(4)(i).

The current estimate is designed to provide DEF with sufficient information to assess its financial obligations, as they pertain to the decommissioning of the nuclear station. It is not a detailed engineering document, but a financial analysis prepared in advance of the detailed engineering that will be required to carry out the decommissioning.

1.1 OBJECTIVES OF STUDY

The objectives of this study were to prepare a comprehensive estimate of the costs to decommission CR-3, to provide a sequence or schedule for the associated activities, and to develop waste stream projections from the decontamination and dismantling activities.

CR-3 has been safely shutdown since September 26, 2009, when the plant entered the Cycle 16 refueling outage to replace the steam generators. As of May 28, 2011, all fuel assemblies were removed from the reactor vessel and placed in the spent fuel pool for temporary storage. Certification of the permanent cessation of power operations and defueling was submitted to the NRC on February 20, 2013.^[2]

DEF has announced its intention to decommission under the SAFSTOR alternative.

1.2 SITE DESCRIPTION

The CR-3 site is located in Citrus County, Florida, approximately 70 miles north of Tampa on the shore of the Gulf of Mexico. The generating site is comprised of four fossil-fired units and one nuclear unit. The Gulf of Mexico provides the heat sink for both Units 1 and 2 fossil-fired units, and the nuclear unit (natural draft towers provide the cooling for Units 4 and 5).

The nuclear steam supply system (NSSS) consists of a pressurized water reactor and a two-loop reactor coolant system, designed by Babcock & Wilcox.

The generating unit had a reference core design of 2609 MWt (thermal), with a corresponding net dependable capability electrical rating of 860 megawatts (electric) with the reactor at rated power.

The reactor coolant system is comprised of the reactor vessel and two heat transfer loops, each loop containing a vertical once-through type steam generator, and two single speed centrifugal reactor coolant pumps. In addition, the system includes an electrically heated pressurizer, a reactor coolant drain tank and interconnected piping. The system is housed within the reactor containment building or reactor building, a seismic Category I reinforced concrete structure. The reactor building is a reinforced concrete structure composed of a vertical cylinder with a shallow dome and flat circular foundation slab. The cylinder wall is prestressed with a post-tensioning system in the vertical and horizontal directions. The dome roof is prestressed utilizing a three-way post-tensioning system. The foundation slab is reinforced with conventional mild steel. The inside surface of the reactor building is lined with a carbon steel liner to ensure a high degree of leak tightness during operating and accident conditions.

Heat produced in the reactor was converted to electrical energy by the steam and power conversion system. A turbine-generator system converted the thermal energy of steam produced in the steam generators into mechanical shaft power and then into electrical energy. The unit's turbine generator consists of high-pressure and low-pressure turbine sections driving a direct-coupled generator at 1800 rpm. The turbines were operated in a closed feedwater cycle, which condensed the steam; the heated feedwater was returned to the steam generators. Heat rejected in the main condensers was removed by the circulating water system. The condenser circulating water was taken from and returned to the Gulf of Mexico through the intake and discharge canals, respectively.

1.3 REGULATORY GUIDANCE

The NRC provided initial decommissioning requirements in its rule "General Requirements for Decommissioning Nuclear Facilities," issued in June 1988.^[3] This rule set forth financial criteria for decommissioning licensed nuclear power facilities. The regulation addressed decommissioning planning needs, timing, funding methods, and environmental review requirements. The intent of the rule was to ensure that decommissioning would be accomplished in a safe and timely manner and that adequate funds would be available for this purpose. Subsequent to the rule, the NRC issued Regulatory Guide 1.159, "Assuring the Availability of Funds for Decommissioning Nuclear Reactors,"^[4] which provided additional guidance to the licensees of nuclear facilities on the

financial methods acceptable to the NRC staff for complying with the requirements of the rule. The regulatory guide addressed the funding requirements and provided guidance on the content and form of the financial assurance mechanisms indicated in the rule.

The decommissioning rulemaking defined three decommissioning alternatives as being acceptable to the NRC: DECON, SAFSTOR, and ENTOMB. The DECON alternative assumes that any contaminated or activated portion of the plant's systems, structures and facilities are removed or decontaminated to levels that permit the site to be released for unrestricted use shortly after the cessation of plant operations. The rule also placed limits on the time allowed to complete the decommissioning process. For SAFSTOR, the process is restricted in overall duration to 60 years, unless it can be shown that a longer duration is necessary to protect public health and safety. The guidelines for ENTOMB are similar, providing the NRC with both sufficient leverage and flexibility to ensure that these deferred options are only used in situations where it is reasonable and consistent with the definition of decommissioning. At the conclusion of a 60-year dormancy period (or longer for ENTOMB if the NRC approves such a case), the site would still require significant remediation to meet the unrestricted release limits for license termination.

The ENTOMB alternative has not been viewed as a viable option for power reactors due to the significant time required to isolate the long-lived radionuclides for decay to permissible levels. With rulemaking permitting the controlled release of a site,^[5] the NRC has re-evaluated this alternative. The resulting feasibility study, based upon an assessment by Pacific Northwest National Laboratory, concluded that the method did have conditional merit for some, if not most reactors. The staff also found that additional rulemaking would be needed before this option could be treated as a generic alternative. The NRC had considered rulemaking to alter the 60-year time for completing decommissioning and to clarify the use of engineered barriers for reactor entombments.^[6] However, the NRC's staff has recommended that rulemaking be deferred, based upon several factors, e.g., no licensee has committed to pursuing the entombment option, the unresolved issues associated with the disposition of greater-than-Class C material (GTCC), and the NRC's current priorities, at least until after the additional research studies are complete. The Commission concurred with the staff's recommendation.

In 1996, the NRC published revisions to the general requirements for decommissioning nuclear power plants.^[7] When the decommissioning regulations were adopted in 1988, it was assumed that the majority of licensees would decommission at the end of the facility's operating licensed life. Since that time, several licensees permanently and prematurely ceased

operations. Exemptions from certain operating requirements were required once the reactor was defueled to facilitate the decommissioning. Each case was handled individually, without clearly defined generic requirements. The NRC amended the decommissioning regulations in 1996 to clarify ambiguities and codify procedures and terminology as a means of enhancing efficiency and uniformity in the decommissioning process. The amendments allow for greater public participation and better define the transition process from operations to decommissioning.

Under the revised regulations, licensees will submit written certification to the NRC within 30 days after the decision to cease operations. Certification will also be required once the fuel is permanently removed from the reactor vessel. Submittal of these notices will entitle the licensee to a fee reduction and eliminate the obligation to follow certain requirements needed only during operation of the reactor. Within two years of submitting notice of permanent cessation of operations, the licensee is required to submit a Post-Shutdown Decommissioning Activities Report (PSDAR) to the NRC. The PSDAR describes the planned decommissioning activities, the associated sequence and schedule, and an estimate of expected costs. Prior to completing decommissioning, the licensee is required to submit an application to the NRC to terminate the license, which will include a license termination plan (LTP).

1.3.1 Nuclear Waste Policy Act

Congress passed the “Nuclear Waste Policy Act”^[8] (NWPA) in 1982, assigning the federal government’s long-standing responsibility for disposal of the spent nuclear fuel created by the commercial nuclear generating plants to the DOE. The DOE was to begin accepting spent fuel and high-level waste by January 31, 1998; however, to date no progress in the removal of spent fuel from commercial generating sites has been made.

Today, the country is at an impasse on high-level waste disposal, even with the License Application for a geologic repository submitted by the DOE to the NRC in 2008. The current administration has cut the budget for the repository program while promising to “conduct a comprehensive review of policies for managing the back end of the nuclear fuel cycle ... and make recommendations for a new plan.”^[9] Towards this goal, the administration appointed a Blue Ribbon Commission on America’s Nuclear Future (Blue Ribbon Commission) to make recommendations for a new plan for nuclear waste disposal. The Blue Ribbon Commission’s charter includes a requirement that it consider “[o]ptions

for safe storage of used nuclear fuel while final disposition pathways are selected and deployed.”

On January 26, 2012, the Blue Ribbon Commission issued its “Report to the Secretary of Energy”^[10] containing a number of recommendations on nuclear waste disposal. Two of the recommendations that may impact decommissioning planning are:

- “[T]he United States [should] establish a program that leads to the timely development of one or more consolidated storage facilities”
- “[T]he United States should undertake an integrated nuclear waste management program that leads to the timely development of one or more permanent deep geological facilities for the safe disposal of spent fuel and high-level nuclear waste.”

In January 2013, the DOE issued the “Strategy for the Management and Disposal of Used Nuclear Fuel and High-Level Radioactive Waste,” in response to the recommendations made by the Blue Ribbon Commission and as “a framework for moving toward a sustainable program to deploy an integrated system capable of transporting, storing, and disposing of used nuclear fuel...”^[11]

“With the appropriate authorizations from Congress, the Administration currently plans to implement a program over the next 10 years that:

- Sites, designs and licenses, constructs and begins operations of a pilot interim storage facility by 2021 with an initial focus on accepting used nuclear fuel from shut-down reactor sites;
- Advances toward the siting and licensing of a larger interim storage facility to be available by 2025 that will have sufficient capacity to provide flexibility in the waste management system and allows for acceptance of enough used nuclear fuel to reduce expected government liabilities; and
- Makes demonstrable progress on the siting and characterization of repository sites to facilitate the availability of a geologic repository by 2048.”

In 2010, the government discontinued work on the review of the application to construct a geologic repository for spent nuclear fuel and high-level waste at Yucca Mountain. However, the US Court of Appeals for the District of Columbia Circuit recently issued a writ of mandamus

(in August 2013) ordering NRC to comply with federal law and restart its review of DOE's Yucca Mountain repository license application.

Even with a favorable review, there is considerable uncertainty as to DOE's future actions on the growing backlog of spent fuel, even with the additional direction provided by the Blue Ribbon Commission. For purposes of this analysis, Duke Energy evaluated the feasibility of several spent fuel disposition scenarios, both near (e.g., 2021) and long-term (e.g., 2048), as well as a more moderate scenario.

For purposes of this estimate, the spent fuel management plan for the CR-3 spent fuel is based in general upon: 1) a 2032 start date for DOE initiating transfer of commercial spent fuel to a federal facility, 2) priority pickup for shutdown reactors, and 3) pickup based on the permanent shutdown date of the plant (oldest fuel first). Assuming a maximum rate of transfer of 3,000 metric tons of uranium (MTU)/year,^[12] and the aforementioned assumptions on spent fuel management, transfer of spent fuel from CR-3 to DOE would begin in 2035 and the spent fuel from CR-3 would be completely removed from the site by the end of 2036.

The NRC requires that licensees establish a program to manage and provide funding for the caretaking of all irradiated fuel at the reactor site until title of the fuel is transferred to the DOE.^[13] Interim storage of the fuel, until the DOE has completed the transfer, will be in the auxiliary building's storage pool, as well as at an Independent Spent Fuel Storage Facility (ISFSI) to be constructed on the site. Once the wet storage pool is emptied, the auxiliary building can be prepared for long-term storage.

DEF's position is that the DOE has a contractual obligation to accept the spent fuel earlier than the projections set out above consistent with its contract commitments. No assumption made in this study should be interpreted to be inconsistent with this claim.

1.3.2 Low-Level Radioactive Waste Acts

The contaminated and activated material generated in the decontamination and dismantling of a commercial nuclear reactor is classified as low-level (radioactive) waste, although not all of the material is suitable for "shallow-land" disposal. With the passage of the "Low-Level Radioactive Waste Policy Act" in 1980,^[14] and its Amendments of 1985,^[15] the states became ultimately responsible for the disposition of low-level radioactive waste generated within their own borders.

With the exception of Texas, no new compact facilities have been successfully sited, licensed, and constructed. Construction of the Texas Compact disposal facility is now essentially complete and the facility was declared operational by the operator, Waste Control Specialists (WCS), in November 2011. The facility will be able to accept limited quantities of non-Compact waste; however, at this time the cost for non-Compact generators is being negotiated on an individual basis.

Disposition of the various waste streams produced by the decommissioning process considered all options and services currently available to DEF. The majority of the low-level radioactive waste designated for direct disposal (Class A^[16]) can be sent to EnergySolutions' facility in Clive, Utah. Therefore, disposal costs for Class A waste were based upon DEF's *Life of Plant Agreement* with EnergySolutions. This facility is not licensed to receive higher activity waste (Class B and C).

The WCS facility is able to receive the Class B and C waste. As such, for this analysis, Class B and C waste is assumed to be shipped to the WCS facility and disposal costs for the waste were based upon preliminary and indicative information on the cost for such from WCS (and intermediary processors such as Studsvik).

The dismantling of the components residing closest to the reactor core generates radioactive waste that may be considered unsuitable for shallow-land disposal (i.e., low-level radioactive waste with concentrations of radionuclides that exceed the limits established by the NRC for Class C radioactive waste (GTCC)). The Low-Level Radioactive Waste Policy Amendments Act of 1985 assigned the federal government the responsibility for the disposal of this material. The Act also stated that the beneficiaries of the activities resulting in the generation of such radioactive waste bear all reasonable costs of disposing of such waste. However, to date, the federal government has not identified a cost for disposing of GTCC or a schedule for acceptance.

For purposes of this study, components that must be disposed of as GTCC waste would be packaged in the same canisters used for spent fuel. Because dismantlement would occur after the projected date for DOE acceptance of spent fuel and high level waste, for purposes of this study it is assumed that the canisters would be shipped directly to a DOE facility.

A significant portion of the waste material generated during decommissioning may only be potentially contaminated by radioactive materials. This waste can be analyzed on site or shipped off site to licensed facilities for further analysis, for processing and/or for conditioning/recovery. Reduction in the volume of low-level radioactive waste requiring disposal in a licensed low-level radioactive waste disposal facility can be accomplished through a variety of methods, including analyses and surveys or decontamination to eliminate the portion of waste that does not require disposal as radioactive waste, compaction, incineration or metal melt. The estimate reflects the savings from waste recovery/volume reduction.

1.3.3 Radiological Criteria for License Termination

In 1997, the NRC published Subpart E, “Radiological Criteria for License Termination,”^[17] amending 10 CFR Part 20. This subpart provides radiological criteria for releasing a facility for unrestricted use. The regulation states that the site can be released for unrestricted use if radioactivity levels are such that the average member of a critical group would not receive a Total Effective Dose Equivalent (TEDE) in excess of 25 millirem per year, and provided that residual radioactivity has been reduced to levels that are As Low As Reasonably Achievable (ALARA).

The decommissioning estimate assumes that the CR-3 site will be remediated to the levels specified in 10 CFR 20.1402, “Radiological criteria for unrestricted use,” although the remediation measures included in this estimate are believed to be sufficient to result in substantially lower levels than required by the foregoing regulation.

It should be noted that the NRC and the Environmental Protection Agency (EPA) differ on the amount of residual radioactivity considered acceptable in site remediation. The EPA has two limits that apply to radioactive materials. An EPA limit of 15 millirem per year is derived from criteria established by the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA or Superfund).^[18] An additional and separate limit of 4 millirem per year, as defined in 40 CFR §141.16, is applied to drinking water.^[19]

On October 9, 2002, the NRC signed an agreement with the EPA on the radiological decommissioning and decontamination of NRC-licensed sites. The Memorandum of Understanding (MOU)^[20] provides that EPA will defer exercise of authority under CERCLA for the majority of facilities decommissioned under NRC authority. The MOU also includes

provisions for NRC and EPA consultation for certain sites when, at the time of license termination, (1) groundwater contamination exceeds EPA-permitted levels; (2) NRC contemplates restricted release of the site; and/or (3) residual radioactive soil concentrations exceed levels defined in the MOU.

The MOU does not impose any new requirements on NRC licensees and should reduce the involvement of the EPA with NRC licensees who are decommissioning. Most sites are expected to meet the NRC criteria for unrestricted use, and the NRC believes that only a few sites will have groundwater or soil contamination in excess of the levels specified in the MOU that trigger consultation with the EPA. However, if there are other hazardous materials on the site, the EPA may be involved in the cleanup. As such, the possibility of dual regulation remains for certain licensees. The present study does not include any costs for this occurrence.

2. SAFSTOR DECOMMISSIONING ALTERNATIVE

A detailed cost estimate was developed to decommission the CR-3 nuclear unit for the SAFSTOR decommissioning alternative. The following narrative describes the basic activities associated with the alternative. Although detailed procedures for each activity identified are not provided, and the actual sequence of work may vary, the activity descriptions provide a basis not only for estimating but also for the expected scope of work, i.e., engineering and planning at the time of decommissioning.

The conceptual approach that the NRC has described in its regulations divides decommissioning into three phases. The initial phase commences with the effective date of permanent cessation of operations and involves the transition of both plant and licensee from reactor operations (i.e., power production) to facility de-activation and closure. During the first phase, notification is to be provided to the NRC certifying the permanent cessation of operations and the removal of fuel from the reactor vessel. The licensee is then prohibited from reactor operation.

The second phase encompasses activities during the storage period or during major decommissioning activities, or a combination of the two. The third phase pertains to the activities involved in license termination. The decommissioning estimate developed for CR-3 is also divided into phases or periods; however, demarcation of the periods is based upon major milestones within the project or significant changes in the projected expenditures.

2.1 PERIOD 1 - PREPARATIONS

The NRC defines SAFSTOR as "the alternative in which the nuclear facility is placed and maintained in a condition that allows the nuclear facility to be safely stored and subsequently decontaminated (deferred decontamination) to levels that permit release for unrestricted use." The facility is left intact (during the dormancy period), with structures maintained in a sound condition. Systems that are not required to support the spent fuel pool or site surveillance and security are drained, de-energized, and secured. Minimal cleaning/removal of loose contamination and/or fixation and sealing of remaining contamination are performed. Access to contaminated areas is secured to provide controlled access for inspection and maintenance.

Preparations for long-term storage include the revision of technical specifications appropriate to the operating conditions and requirements (i.e., permanently shutdown technical specifications), a characterization of the facility and major components, and the development of the PSDAR.

The process of placing the plant in safe-storage includes, but is not limited to, the following activities:

- Creation of an organizational structure to support the decommissioning plan and evolving emergency planning and site security requirements.
- Design and installation of an alternate spent fuel cooling system, including air-cooled heat exchangers to be located on the control complex roof and piped into the existing service water system.
- Isolation of the spent fuel pool and fuel handling systems so that safe-storage operations may commence on the balance of the plant.
- Construction of the ISFSI pad and acquisition of the dry fuel storage modules for off-load of the spent fuel pool.
- Removal of systems from service that are no longer required to support site operations or maintenance.
- Processing and disposal of water and filter and treatment media that is not required to support dormancy operations.
- Disposition of legacy waste, including the retired steam generators, reactor vessel closure head and hot leg piping.
- Reconfiguration of ventilation, fire protection, electric power, lighting, and other plant systems needed to support long-term storage and periodic plant surveillance and maintenance.
- Cleaning or fixing loose surface contamination to facilitate future building access and plant maintenance.
- Performing an interim radiation survey of plant, posting caution signs and establishing access requirements, where appropriate.
- Posting and/or cordoning off high contamination / high radiation areas.
- Reconfiguring security boundaries and surveillance systems, as required.

2.2 PERIOD 2 - DORMANCY

The second phase identified by the NRC in its rule addresses licensed activities during a storage period and is applicable to the dormancy phases of the deferred decommissioning alternatives. Dormancy activities include a 24-hour security force, preventive and corrective maintenance on security systems, area lighting, general building maintenance, heating and ventilation of buildings, routine radiological inspections of contaminated structures, maintenance of structural integrity, and a site environmental and radiation monitoring program. Resident maintenance personnel perform equipment maintenance,

inspection activities, routine services to maintain safe conditions, adequate lighting, heating, and ventilation, and periodic preventive maintenance on essential site services.

An environmental surveillance program is carried out during the dormancy period to monitor and control releases of radioactive material to the environment. Appropriate emergency procedures are established and initiated for potential releases that exceed prescribed limits. The environmental surveillance program constitutes an abbreviated version of the program in effect during normal plant operations.

Security during the dormancy period is conducted primarily to safe-guard the spent fuel while on site and prevent unauthorized entry. The security fence, sensors, alarms, and other surveillance equipment provide security. Fire and radiation alarms are also monitored and maintained.

Once the ISFSI has been constructed (estimated in late 2016), the spent fuel will be transferred from the spent fuel pool to horizontal storage modules located on the ISFSI pad. Spent fuel transfer is expected to be complete by January 2019. The pool will be drained and readied for long-term storage once the fuel transfer is completed. The spent fuel pool will be maintained in a recoverable condition until all fuel has been removed from the site unless contingency plans are put in place for offload of DSCs if needed.

For purposes of planning and this cost estimate, the transfer of the spent fuel from the ISFSI to a DOE facility is projected to begin in 2035 and be completed a year later (end of 2036), although transfer could occur earlier if DOE is successful in implementing its current strategy for the management and disposal of spent fuel.. The ISFSI will then be secured for long-term storage and decommissioned along with the power block structures in Period 4.

2.3 PERIOD 3 - PREPARATIONS FOR DECOMMISSIONING

CR-3 is currently expected to remain in safe storage until 2067, at which time preparations for decommissioning would commence. The period of storage was based upon, and considered, the available financial resources, projected fund growth and the cost to complete decommissioning and plant dismantlement.

Prior to the commencement of decommissioning operations, preparations are undertaken to reactivate site services and prepare for decommissioning. Preparations include engineering and planning, a detailed site characterization, and the assembly of a decommissioning management

organization. Final planning for activities and the writing of activity specifications and detailed procedures are also initiated at this time.

At least two years prior to the anticipated date of license termination, an LTP is required. Submitted as a supplement to the Final Safety Analysis Report (FSAR) or its equivalent, the plan must include: a site characterization, description of the remaining dismantling activities, plans for site remediation, procedures for the final radiation survey, designation of the end use of the site, an updated cost estimate to complete the decommissioning, and any associated environmental concerns. The NRC will notice the receipt of the plan, make the plan available for public comment, and schedule a local hearing. LTP approval will be subject to any conditions and limitations as deemed appropriate by the Commission.

2.4 PERIOD 4 - DECOMMISSIONING

This period includes the physical decommissioning activities associated with the removal and disposal of contaminated and activated components and structures, including the successful termination of the 10 CFR §50 operating license. Although the initial radiation levels due to ^{60}Co will decrease during the dormancy period, the internal components of the reactor vessel will still exhibit sufficiently high radiation dose rates to require remote sectioning under water due to the presence of long-lived radionuclides such as ^{94}Nb , ^{59}Ni , and ^{63}Ni . Portions of the biological shield will also be radioactive due to the presence of activated trace elements with long half-lives (^{152}Eu and ^{154}Eu). Decontamination will require controlled removal and disposal. It is assumed that radioactive corrosion products on inner surfaces of piping and components will not have decayed to levels that will permit unrestricted use or allow conventional removal. These systems and components will be surveyed as they are removed and disposed of in accordance with the existing radioactive release criteria.

Significant decommissioning activities in this phase include:

- Reconfiguration and modification of site structures and facilities, as needed to support decommissioning operations. This may include establishing a centralized processing area to facilitate equipment removal and component preparation for off-site disposal. Modifications may also be required to the reactor building to facilitate access of de-construction equipment, support the segmentation of the reactor vessel internals, and for large component extraction.
- Design and fabrication of temporary and permanent shielding to support removal and transportation activities, construction of contamination control envelopes, and the procurement of specialty tooling.

- Procurement (lease or purchase) of shipping canisters, cask liners, and industrial packages for the disposition of low-level radioactive waste.
- Decontamination of components and piping systems as required to control (minimize) worker exposure.
- Removal of piping and components no longer essential to support decommissioning operations.
- Removal of control rod drive housings and the head service structure from the reactor vessel head.
- Removal and segmentation of the plenum assembly. Segmentation will maximize the loading of the shielded transport casks, (i.e., by weight and activity). The operations will be conducted under water using remotely operated tooling and contamination controls.
- Disassembly and segmentation, if necessary, of the remaining reactor internals, including the core former and baffles and lower core support assembly. Depending on packaging, some material may exceed Class C disposal requirements. Any such material will be packaged in modified fuel storage canisters for transfer to DOE.
- Segmentation / removal of the reactor vessel. If segmented, a shielded platform will be installed for segmentation as cutting operations will be performed in-air using remotely operated equipment within a contamination control envelope. The water level will be maintained just below the cut to minimize the working area dose rates. Segments will be transferred in-air to containers that are stored under water, for example, in an isolated area of the refueling canal.
- Removal of the activated and contaminated portions of the concrete biological shield and accessible contaminated concrete surfaces. If dictated by the steam generator and pressurizer removal scenarios, those portions of the associated D-rings necessary for access and component extraction will be removed.
- Removal of the steam generators for processing and pressurizer for controlled disposal. The generators will be moved to an on-site processing center and prepared for transport to the waste processor. To facilitate transport, the generators will be cut in half, across the tube bundle. The exposed ends will be capped and sealed. The pressurizer will be disposed of intact.
- Removal of remaining plant systems and associated components as they become nonessential to the decommissioning program or worker health and safety (e.g., waste collection and treatment systems, electrical power and ventilation systems).

- Removal of the steel liners from refueling canal, disposing of the activated and contaminated sections as radioactive waste. Removal of any activated/contaminated concrete.
- Surveys of the decontaminated areas of the reactor building.
- Remediation and removal of the contaminated equipment and material from the auxiliary building and any other contaminated area. Radiation and contamination controls will be utilized until residual levels indicate that the structures and equipment can be released for unrestricted access and conventional demolition. This activity may necessitate the dismantling and disposition of most of the systems and components (both clean and contaminated) located within these areas. This activity facilitates surface decontamination and subsequent verification surveys required prior to obtaining release for demolition.
- Routing of material removed in the decontamination and dismantling to a central processing area. Material certified to be free of contamination will be released for unrestricted disposition, e.g., as scrap, recycle, or general disposal. Contaminated material will be characterized and segregated for additional off-site processing (disassembly, chemical cleaning, volume reduction, and waste treatment), and/or packaged for controlled disposal at a low-level radioactive waste disposal facility.
- Remediation of the west settling pond (approximately 500 cubic yards), and the excavation and removal of the station drain tank line, as well as the underground portions of the nitrogen line.

Incorporated into the LTP is the Final Survey Plan. This plan identifies the radiological surveys to be performed once the decontamination activities are completed and is developed using the guidance provided in the “Multi-Agency Radiation Survey and Site Investigation Manual (MARSSIM).”^[21] This document incorporates the statistical approaches to survey design and data interpretation used by the EPA. It also identifies commercially available instrumentation and procedures for conducting radiological surveys. Use of this guidance ensures that the surveys are conducted in a manner that provides a high degree of confidence that applicable NRC criteria are satisfied. Once the survey is complete, the results are provided to the NRC in a format that can be verified. The NRC then reviews and evaluates the information, performs an independent confirmation of radiological site conditions, and makes a determination on release of the property for unrestricted use and license termination.

The NRC will terminate the operating license if it determines that site remediation has been performed in accordance with the LTP, and that the

terminal radiation survey and associated documentation demonstrate that the facility is suitable for release.

2.5 PERIOD 5 - SITE RESTORATION

The efficient removal of the contaminated materials at the site may result in damage to many of the site structures. Blasting, coring, drilling, and the other decontamination activities can substantially damage power block structures, potentially weakening the footings and structural supports. It is unreasonable to anticipate that these structures would be repaired and preserved after the radiological contamination is removed. Dismantling site structures with a work force already mobilized is more efficient and less costly than if the process is deferred. Consequently, this study assumes that site structures addressed by this analysis are removed to a nominal depth of three feet below the top grade of the embankment, wherever possible.

The three-foot depth allows for the placement of gravel for drainage, as well as topsoil, so that vegetation can be established for erosion control. Site areas affected by the dismantling activities are restored and the plant area graded as required to prevent ponding and inhibit the refloating of subsurface materials.

Non-contaminated concrete rubble produced by demolition activities is processed to remove reinforcing steel and miscellaneous embedments. The processed material is then used on site to backfill foundation voids. Excess non-contaminated materials are trucked to an off-site area for disposal as construction debris.

3. COST ESTIMATE

The cost estimate prepared for decommissioning CR-3 considers the unique features of the site, including the NSSS, power generation systems, support services, site buildings, and ancillary facilities. The basis of the estimate, including the sources of information relied upon, the estimating methodology employed, site-specific considerations, and other pertinent assumptions, is described in this section.

3.1 BASIS OF ESTIMATE

The estimate was developed using the site-specific, technical information from the 2011 analysis. This information was reviewed for the current analysis and updated as deemed appropriate. The site-specific considerations and assumptions used in the previous evaluation were also revisited. Modifications were incorporated where new information was available or experience from ongoing decommissioning programs provided viable alternatives or improved processes.

3.2 METHODOLOGY

The methodology used to develop the estimate follows the basic approach originally presented in the AIF/NESP-036 study report, "Guidelines for Producing Commercial Nuclear Power Plant Decommissioning Cost Estimates,"^[22] and the DOE "Decommissioning Handbook."^[23] These documents present a unit factor method for estimating decommissioning activity costs, which simplifies the estimating calculations. Unit factors for concrete removal (\$/cubic yard), steel removal (\$/ton), and cutting costs (\$/inch) are developed using local labor rates. The activity-dependent costs are estimated with the item quantities (cubic yards and tons), developed from plant drawings and inventory documents. Removal rates and material costs for the conventional disposition of components and structures rely upon information available in the industry publication, "Building Construction Cost Data," published by R.S. Means.^[24]

The unit factor method provides a demonstrable basis for establishing reliable cost estimates. The detail provided in the unit factors, including activity duration, labor costs (by craft), and equipment and consumable costs, ensures that essential elements have not been omitted. Appendix A presents the detailed development of a typical unit factor. Appendix B provides the values contained within one set of factors developed for this analysis.

This analysis reflects lessons learned from TLG's involvement in the Shippingport Station Decommissioning Project, completed in 1989, as well as the decommissioning of the Cintichem reactor, hot cells, and associated facilities, completed in 1997. In addition, the planning and engineering for the Pathfinder, Shoreham, Rancho Seco, Trojan, Yankee Rowe, Big Rock Point, Maine Yankee, Humboldt Bay-3, Oyster Creek, Connecticut Yankee, and San Onofre-1 nuclear units have provided additional insight into the process, the regulatory aspects, and the technical challenges of decommissioning commercial nuclear units.

Work Difficulty Factors

TLG has historically applied work difficulty adjustment factors (WDFs) to account for the inefficiencies in working in a power plant environment. WDFs are assigned to each unique set of unit factors, commensurate with the inefficiencies associated with working in confined, hazardous environments. The ranges used for the WDFs are as follows:

- Access Factor 10% to 20%
- Respiratory Protection Factor 0% to 50%
- Radiation/ALARA Factor 0% to 15%
- Protective Clothing Factor 0% to 30%
- Work Break Factor 8.33%

The factors and their associated range of values were developed in conjunction with the AIF/NESP-036 study. The application of the factors is discussed in more detail in that publication.

Scheduling Program Durations

The unit factors, adjusted by the WDFs as described above, are applied against the inventory of materials to be removed in the radiological controlled areas. The resulting man-hours, or crew-hours, are used in the development of the decommissioning program schedule, using resource loading and event sequencing considerations. The scheduling of conventional removal and dismantling activities is based upon productivity information available from the "Building Construction Cost Data" publication.

An activity duration critical path is used to determine the total decommissioning program schedule. The schedule is relied upon in calculating the carrying costs, which include program management, administration, field

engineering, equipment rental, and support services such as quality control and security. This systematic approach for assembling decommissioning estimates ensures a high degree of confidence in the reliability of the resulting costs.

3.3 FINANCIAL COMPONENTS OF THE COST MODEL

TLG's proprietary decommissioning cost model, DECCER, produces a number of distinct cost elements. These direct expenditures, however, do not comprise the total cost to accomplish the project goal, i.e., license termination and site restoration.

3.3.1 Contingency

Inherent in any cost estimate that does not rely on historical data is the inability to specify the precise source of costs imposed by factors such as tool breakage, accidents, illnesses, weather delays, and labor stoppages. In the DECCER cost model, contingency fulfills this role. Contingency is added to each line item to account for costs that are difficult or impossible to develop analytically. Such costs are historically inevitable over the duration of a job of this magnitude; therefore, this cost analysis includes funds to cover these types of expenses.

The activity- and period-dependent costs are combined to develop the total decommissioning cost. A contingency is then applied on a line-item basis, using one or more of the contingency types listed in the AIF/NESP-036 study. "Contingencies" are defined in the American Association of Cost Engineers "Project and Cost Engineers' Handbook"^[25] as "specific provision for unforeseeable elements of cost within the defined project scope; particularly important where previous experience relating estimates and actual costs has shown that unforeseeable events which will increase costs are likely to occur." The cost elements in this analysis are based upon ideal conditions and maximum efficiency; therefore, consistent with industry practice, contingency is included. In the AIF/NESP-036 study, the types of unforeseeable events that are likely to occur in decommissioning are discussed and guidelines are provided for percentage contingency in each category. It should be noted that contingency, as used in this analysis, does not account for price escalation and inflation in the cost of decommissioning over the remaining operating life of the station.

Contingency funds are an integral part of the total cost to complete the decommissioning process. Exclusion of this component puts at risk a

successful completion of the intended tasks and, potentially, subsequent related activities. For this study, TLG examined the major activity-related problems (decontamination, segmentation, equipment handling, packaging, transport, and waste disposal) that necessitate a contingency. Individual activity contingencies ranged from 10% to 75%, depending on the degree of difficulty judged to be appropriate from TLG's actual decommissioning experience. The contingency values used in this study are as follows:

• Decontamination	50%
• Contaminated Component Removal	25%
• Contaminated Component Packaging	10%
• Contaminated Component Transport	15%
• Low-Level Radioactive Waste Disposal	25%
• Low-Level Radioactive Waste Processing	15%
• Reactor Segmentation	75%
• NSSS Component Removal	25%
• Reactor Waste Packaging	25%
• Reactor Waste Transport	25%
• Reactor Vessel Component Disposal	50%
• GTCC Disposal	15%
• Non-Radioactive Component Removal	15%
• Heavy Equipment and Tooling	15%
• Construction	15%
• Supplies	25%
• Engineering	15%
• Energy	15%
• Characterization and Termination Surveys	30%
• Spent Fuel Transfer	15%
• ISFSI Decommissioning	25%
• Operations and Maintenance	15%
• Taxes and Fees	10%
• Insurance	10%
• Staffing (plant, contractor and security)	15%

The contingency values are applied to the appropriate components of the estimate on a line item basis, except where actual budgets were provided or estimates for activities provided by DEF assume to include contingency.

3.3.2 Financial Risk

In addition to the routine uncertainties addressed by contingency, another cost element that is sometimes necessary to consider when bounding decommissioning costs relates to uncertainty, or risk. Examples can include changes in work scope, pricing, job performance, and other variations that could conceivably, but not necessarily, occur. Consideration is sometimes necessary to generate a level of confidence in the estimate, within a range of probabilities. TLG considers these types of costs under the broad term “financial risk.” Included within the category of financial risk are:

- Delays in approval of the decommissioning plan due to intervention, public participation in local community meetings, legal challenges, and national and local hearings.
- Changes in the project work scope from the baseline estimate, involving the discovery of unexpected levels of contaminants, contamination in places not previously expected, contaminated soil previously undiscovered (either radioactive or hazardous material contamination), variations in plant inventory or configuration not indicated by the as-built drawings.
- Regulatory changes, for example, affecting worker health and safety, site release criteria, waste transportation, and disposal.
- Policy decisions altering national commitments (e.g., in the ability to accommodate certain waste forms for disposition), or in the timetable for such, for example, the start and rate of acceptance of spent fuel by the DOE.
- Pricing changes for basic inputs such as labor, energy, materials, and disposal. Items subject to widespread price competition (such as materials) may not show significant variation; however, others such as waste disposal could exhibit large pricing uncertainties, particularly in markets where limited access to services is available.

This cost study does not add any additional costs to the estimate for financial risk, since there is insufficient historical data from which to project future liabilities. Consequently, the areas of uncertainty or risk should be revisited periodically and addressed through revisions or updates of the base estimate.

3.4 SITE-SPECIFIC CONSIDERATIONS

There are a number of site-specific considerations that affect the method for dismantling and removal of equipment from the site and the degree of restoration required. The cost impact of the considerations identified below is included in this cost study.

3.4.1 Spent Fuel Management

The cost to dispose the spent fuel generated from plant operations is not reflected within the estimate to decommission CR-3. Ultimate disposition of the spent fuel is within the province of the DOE's Waste Management System, as defined by the Nuclear Waste Policy Act. As such, the disposal cost is financed by a 1 mill/kW-hr surcharge paid into the DOE's waste fund during operations. However, the NRC requires licensees to establish a program to manage and provide funding for the management of all irradiated fuel at the reactor until title of the fuel is transferred to the Secretary of Energy. This funding requirement is fulfilled through inclusion of certain high-level waste cost elements within the estimate, as described below.

Completion of the decommissioning process is highly dependent upon the DOE's ability to remove spent fuel from the site. The timing for removal of spent fuel from the site is based upon an internal DEF probability assessment and the most recent information from the DOE on likely future actions regarding interim and long-term solutions to spent fuel disposition.

For purposes of this estimate, the spent fuel management plan for the CR-3 spent fuel is based in general upon: 1) a 2032 start date for DOE initiating transfer of commercial spent fuel to a federal facility, 2) priority pickup for shutdown reactors, and 3) pickup based on the permanent shutdown date of the plant (oldest fuel first). Assuming a maximum rate of transfer of 3,000 metric tons of uranium (MTU)/year,^[26] and the aforementioned assumptions on spent fuel management, the spent fuel from CR-3 would be completely removed from the site by the end of 2036.

ISFSI

An ISFSI will be constructed adjacent to the power block and used to off-load the spent fuel pool. The ISFSI is assumed to be available by the end of 2016 with the majority of spent fuel transferred to the facility in 2017

and 2018. The estimate includes the costs to purchase, load, and transfer the dry shielded canisters (DSCs), as well as operations and maintenance costs (e.g., staffing, security, insurance, and licensing fees, etc.). It does not include the cost to construct the ISFSI and purchase the horizontal storage modules (HSMs).

Assuming that DOE begin accepting spent fuel in 2032 (from shutdown units), CR-3 fuel is projected to be first removed from the site in 2035. The process is expected to be completed by the end of the following year. Once emptied, the ISFSI will be secured for storage. Decommissioning of the ISFSI will be deferred and synchronized with the power block structures.

Storage Canister Design

DOE has not identified any cask systems it may use. As such, for the purpose of this analysis, the design and capacity of the ISFSI is based upon the NUHOMS system, with a 32 fuel assembly internal DSC and a concrete HSM.

Canister Loading and Transfer

The cost for the labor and equipment to seal each spent fuel canister once it is loaded and to load/transport the spent fuel from the pool to the ISFSI pad was provided by DEF based upon current vendor-supplied information. For estimating purposes, an allowance was used for the transfer of the fuel from the ISFSI into a DOE transport cask.

Operations and Maintenance

The estimate includes the cost for operation and maintenance of the spent fuel pool and the ISFSI. Pool operations are expected to continue through January of 2019, as which time it will be emptied and secured for storage. ISFSI operations are expected to continue through December 2036, based upon the previously outlined assumptions on DOE performance.

ISFSI Decommissioning

In accordance with 10 CFR §72.30, licensees must have a proposed decommissioning plan for the ISFSI site and facilities that includes a cost estimate to implement. The plan should contain sufficient information on the proposed practices and procedures for the

decontamination of the ISFSI and for the disposal of residual radioactive materials after all spent fuel, high-level radioactive waste, and reactor-related GTCC waste have been removed.

A multi-purpose (storage and transport) dry shielded storage canister with a horizontal, reinforced concrete storage module is used as a basis for the cost analysis. As an allowance for module remediation, 6 modules are assumed to have some level of neutron-induced activation after approximately 20 years of storage (i.e., to levels exceeding free-release limits), equivalent to the number of modules required to accommodate the final core off load. The steel support structure is assumed to be removed from these modules and sent, along with the concrete, for controlled disposal. The cost of the disposition of this material, as well as the demolition of the ISFSI facility, is included in the estimate.

The cost estimate for decommissioning the ISFSI reflects: 1) the cost of an independent contractor performing the decommissioning activities; 2) an adequate contingency factor; and 3) the cost of meeting the criteria for unrestricted use. The cost summary for decommissioning the ISFSI is presented in Appendix D.

GTCC

The dismantling of the reactor internals generates radioactive waste considered unsuitable for shallow land disposal (i.e., low-level radioactive waste with concentrations of radionuclides that exceed the limits established by the NRC for Class C radioactive waste (GTCC)). The Low-Level Radioactive Waste Policy Amendments Act of 1985 assigned the Federal Government the responsibility for the disposal of this material. The Act also stated that the beneficiaries of the activities resulting in the generation of such radioactive waste bear all reasonable costs of disposing of such waste. However, to date, the Federal Government has not identified a cost for disposing of GTCC or a schedule for acceptance. For purposes of this estimate, the GTCC radioactive waste has been assumed to be packaged in the same canisters used to store spent fuel and disposed of as high-level waste, at a cost equivalent to that envisioned for the spent fuel.

The GTCC material is assumed to be shipped directly to a DOE facility as it is generated from the segmentation of the reactor vessel internals.

3.4.2 Reactor Vessel and Internal Components

The reactor pressure vessel and internal components are segmented for disposal in shielded, reusable transportation casks. Segmentation is performed in the refueling canal, where a turntable and remote cutter are installed. The vessel is segmented in place, using a mast-mounted cutter supported off the lower head and directed from a shielded work platform installed overhead in the reactor cavity. Transportation cask specifications and transportation regulations dictate the segmentation and packaging methodology.

Intact disposal of reactor vessel shells has been successfully demonstrated at several of the sites currently being decommissioned. Access to navigable waterways has allowed these large packages to be transported to the Barnwell disposal site with minimal overland travel. Intact disposal of the reactor vessel and internal components can provide savings in cost and worker exposure by eliminating the complex segmentation requirements, isolation of the GTCC material, and transport/storage of the resulting waste packages. Portland General Electric (PGE) was able to dispose of the Trojan reactor as an intact package (including the internals). However, its location on the Columbia River simplified the transportation analysis since:

- the reactor package could be secured to the transport vehicle for the entire journey, i.e., the package was not lifted during transport,
- there were no man-made or natural terrain features between the plant site and the disposal location that could produce a large drop, and
- transport speeds were very low, limited by the overland transport vehicle and the river barge.

As a member of the Northwest Compact, PGE had a site available for disposal of the package - the US Ecology facility in Washington State. The characteristics of this arid site proved favorable in demonstrating compliance with land disposal regulations.

It is not known whether this option will be available to CR-3. Future viability of this option will depend upon the ultimate location of the disposal site, as well as the disposal site licensee's ability to accept highly radioactive packages and effectively isolate them from the environment. Consequently, the study assumes the reactor vessel will

require segmentation, as a bounding condition. With lower levels of activation, the vessel shell can be packaged more efficiently than the curie-limited internal components. This will allow the use of more conventional waste packages rather than shielded casks for transport.

3.4.3 Primary System Components

Due to the natural decay of radionuclides over the dormancy period, a chemical decontamination of the primary coolant system is not included.

The following discussion deals with the removal and disposition of the steam generators, but the techniques involved are also applicable to other large components, such as heat exchangers, component coolers, and the pressurizer. The steam generators' size and weight, as well as their location within the reactor building, will ultimately determine the removal strategy.

A trolley crane is set up for the removal of the generators. It can also be used to move portions of the steam generator cubicle walls and floor slabs from the reactor building to a location where they can be decontaminated and transported to the material handling area. Interferences within the work area, such as grating, piping, and other components are removed to create sufficient laydown space for processing these large components.

The generators are rigged for removal, disconnected from the surrounding piping and supports, and maneuvered into the open area where they are lowered onto a dolly. Each generator is rotated into the horizontal position for extraction from the reactor building and placed onto a multi-wheeled vehicle for transport to an on-site processing and storage area.

The generators are segmented on-site to facilitate transportation. Each unit is cut in half, across the tube bundle. The exposed ends are capped and sealed. Each component is then loaded onto a rail car for transport to the waste processing facility.

Reactor coolant piping is cut from the reactor vessel once the water level in the vessel (used for personnel shielding during dismantling and cutting operations in and around the vessel) is dropped below the nozzle zone. The piping is boxed and transported by shielded van. The reactor coolant pumps and motors are lifted out intact, packaged, and transported for processing and/or disposal.

3.4.4 Retired Components

The estimate includes the cost to dispose of the retired steam generators, reactor closure head and hot leg piping. Disposition is currently scheduled to occur in 2014 and 2015, prior to the plant entering dormancy.

3.4.5 Main Turbine and Condenser

The main turbine is dismantled using conventional maintenance procedures. The turbine rotors and shafts are removed to a laydown area. The lower turbine casings are removed from their anchors by controlled demolition. The main condensers are also disassembled and moved to a laydown area. Material is then prepared for transportation to an off-site recycling facility where it is surveyed and designated for either decontamination or volume reduction, conventional disposal, or controlled disposal. Components are packaged and readied for transport in accordance with the intended disposition.

3.4.6 Transportation Methods

Contaminated piping, components, and structural material other than the highly activated reactor vessel and internal components will qualify as LSA-I, II or III or Surface Contaminated Object, SCO-I or II, as described in Title 49.^[27] The contaminated material will be packaged in Industrial Packages (IP-1, IP-2, or IP-3, as defined in subpart 173.411) for transport unless demonstrated to qualify as their own shipping containers. The reactor vessel and internal components are expected to be transported in accordance with Part 71, as Type B. It is conceivable that the reactor, due to its limited specific activity, could qualify as LSA II or III. However, the high radiation levels on the outer surface would require that additional shielding be incorporated within the packaging so as to attenuate the dose to levels acceptable for transport.

Any fuel cladding failure that occurred during the lifetime of the plant is assumed to have released fission products at sufficiently low levels that the buildup of quantities of long-lived isotopes (e.g., ¹³⁷Cs, ⁹⁰Sr, or transuranics) has been prevented from reaching levels exceeding those that permit the major reactor components to be shipped under current transportation regulations and disposal requirements.

Transport of the highly activated metal, produced in the segmentation of the reactor vessel and internal components, will be by shielded truck

cask. Cask shipments may exceed 95,000 pounds, including vessel segment(s), supplementary shielding, cask tie-downs, and tractor-trailer. The maximum level of activity per shipment assumed permissible was based upon the license limits of the available shielded transport casks. The segmentation scheme for the vessel and internal segments is designed to meet these limits.

The transport of large intact components (e.g., large heat exchangers and other oversized components) will be by a combination of truck, rail, and/or multi-wheeled transporter.

Transportation costs for material requiring controlled disposal are based upon the mileage to the EnergySolutions facility in Clive, Utah and the Waste Control Specialist facility in Andrews County, Texas. Transportation costs for off-site waste processing are based upon the mileage to Memphis, Tennessee. Truck transport costs are estimated using published tariffs from Tri-State Motor Transit.^[28]

The transportation cost for the GTCC material is assumed to be included in the disposal cost.

3.4.7 Low-Level Radioactive Waste Disposal

To the greatest extent practical, metallic material generated in the decontamination and dismantling processes is processed to reduce the total cost of controlled disposal. Material meeting the regulatory and/or site release criterion, is released as scrap, requiring no further cost consideration. Conditioning (preparing the material to meet the waste acceptance criteria of the disposal site) and recovery of the waste stream is performed off site at a licensed processing center. Any material leaving the site is subject to a survey and release charge, at a minimum.

The mass of radioactive waste generated during the various decommissioning activities at the site is shown on a line-item basis in Appendix C, and summarized in Section 5. The quantified waste summaries shown in these tables are consistent with 10 CFR Part 61 classifications. Commercially available steel containers are presumed to be used for the disposal of piping, small components, and concrete. Larger components can serve as their own containers, with proper closure of all openings, access ways, and penetrations. The volumes are calculated based on the exterior package dimensions for containerized material or a specific calculation for components serving as their own waste containers.

The more highly activated reactor components will be shipped in reusable, shielded truck casks with disposable liners. In calculating disposal costs, the burial fees are applied against the liner volume, as well as the special handling requirements of the payload.

Disposal fees are based upon estimated charges, with higher rates applying for the highly activated components, for example, generated in the segmentation of the reactor vessel. The cost to dispose of the lowest level and majority of the material generated from the decontamination and dismantling activities is based upon the current cost for disposal at EnergySolutions facility in Clive, Utah. Disposal costs for the higher activity waste (Class B and C) are based upon preliminary and indicative information on the cost for such from WCS.

The estimate includes a Florida Department of Health inspection fee; applied to the volume of low-level radioactive waste shipped to commercial low-level radioactive waste management facilities for treatment, storage, or disposal (Florida Radiation Protection Act, s. 404.131(3)(a)).

Material exceeding Class C limits (limited to material closest to the reactor core and comprising less than 1% of the total waste volume) is generally not suitable for shallow-land disposal. This material is packaged in the same multi-purpose canisters used for spent fuel transport.

3.4.8 Site Conditions Following Decommissioning

The NRC will terminate the site license if it determines that site remediation has been performed in accordance with the license termination plan, and that the terminal radiation survey and associated documentation demonstrate that the facility is suitable for release. The NRC's involvement in the decommissioning process will end at this point. Local building codes and state environmental regulations will dictate the next step in the decommissioning process, as well as the owner's own future plans for the site.

Non-essential structures or buildings severely damaged in decontamination process are removed to a nominal depth of three feet below the top grade of the embankment (i.e., 118'-6"), wherever possible. The embankment and the foundations of buildings located on the embankment, below this elevation, will be abandoned in place. Below grade voids will be filled with clean concrete rubble (processed to

removed rebar), generated from demolition activities. Excess construction debris is trucked off site as an alternative to onsite disposal. Certain facilities, which have continued use or value (e.g., the switchyard) are left intact.

The intake and discharge canals are abandoned. No remediation is anticipated.

Costs are included for the remediation of minor quantities of asbestos containing materials (e.g., gaskets, insulation, construction materials) and for the remediation of the firing range (i.e., removal of soil containing lead residue).

3.5 ASSUMPTIONS

The following are the major assumptions made in the development of the estimate for decommissioning the site.

3.5.1 Estimating Basis

The study follows the principles of ALARA through the use of work duration adjustment factors. These factors address the impact of activities such as radiological protection instruction, mock-up training, and the use of respiratory protection and protective clothing. The factors lengthen a task's duration, increasing costs and lengthening the overall schedule. ALARA planning is considered in the costs for engineering and planning, and in the development of activity specifications and detailed procedures. Changes to worker exposure limits may impact the decommissioning cost and project schedule.

3.5.2 Labor Costs

DEF, as the licensee, will continue to provide site operations support, including decommissioning program management, licensing, radiological protection, and site security. A Decommissioning Operations Contractor (DOC) will provide the supervisory staff needed to oversee the labor subcontractors, consultants, and specialty contractors needed to perform the work required for the decontamination and dismantling effort. The DOC will also provide the engineering services needed to develop activity specifications, detailed procedures, detailed activation analyses, and support field activities such as structural modifications.

Site personnel costs are based upon average salary information provided by DEF. Overhead costs are included for site and corporate support, reduced commensurate with the staffing of the project.

The craft labor required to decontaminate and dismantle the nuclear unit is acquired through standard site contracting practices. The current cost of labor at the site is used as an estimating basis.

Security, while reduced from operating levels, is maintained throughout the decommissioning for access control, material control, and to safeguard the spent fuel. Once the spent fuel is removed from the site, the organization is converted from a “nuclear” to an industrial security force.

3.5.3 Design Conditions

Any fuel cladding failure that occurred during the lifetime of the plant is assumed to have released fission products at sufficiently low levels that the buildup of quantities of long-lived isotopes (e.g., ¹³⁷Cs, ⁹⁰Sr, or transuranics) has been prevented from reaching levels exceeding those that permit the major NSSS components to be shipped under current transportation regulations and disposal requirements.

The curie contents of the vessel and internals at final shutdown are derived from those listed in NUREG/CR-3474.^[29] Actual estimates are derived from the curie/gram values contained therein and adjusted for the different mass of the CR-3 components, operating life, and period of decay. Additional short-lived isotopes were derived from NUREG/CR-0130^[30] and NUREG/CR-0672,^[31] and benchmarked to the long-lived values from NUREG/CR-3474.

The control elements are disposed of along with the spent fuel, i.e., there is no additional cost provided for their disposal. The estimate does include an allowance for the legacy waste currently stored in the spent fuel pool. The \$3 million dollars allocated for its disposal is expected to be spent in 2014.

Neutron activation of the containment building structure is assumed to be confined to the biological shield.

3.5.4 General

Transition Activities

Existing warehouses are cleared of non-essential material and remain for use by DEF and its subcontractors. The plant's operating staff performs the following activities at no additional cost or credit to the project during the transition period:

- Drain and collect fuel oils, lubricating oils, and transformer oils for recycle and/or sale.
- Drain and collect acids, caustics, and other chemical stores for recycle and/or sale.
- Process operating waste inventories, i.e., the estimate does not address the disposition of any legacy wastes; the disposal of operating wastes during this initial period is not considered a decommissioning expense.

Scrap and Salvage

The existing plant equipment is considered obsolete and suitable for scrap as deadweight quantities only. DEF will make economically reasonable efforts to salvage equipment. However, dismantling techniques assumed by TLG for equipment in this analysis are not consistent with removal techniques required for salvage (resale) of equipment. Experience has indicated that some buyers wanted equipment stripped down to very specific requirements before they would consider purchase. This required expensive rework after the equipment had been removed from its installed location. Since placing a salvage value on this machinery and equipment would be speculative, and the value would be small in comparison to the overall decommissioning expenses, this analysis does not attempt to quantify the value that an owner may realize based upon those efforts.

It is assumed, for purposes of this analysis, that any value received from the sale of scrap generated in the dismantling process would be more than offset by the on-site processing costs. The dismantling techniques assumed in the decommissioning estimate do not include the additional cost for size reduction and preparation to meet "furnace ready" conditions. For example, the recovery of copper from electrical cabling may require the removal and disposition of any contaminated insulation, an added expense. With a volatile market, the potential profit margin in scrap recovery is highly speculative, regardless of the ability to free

release this material. This assumption is an implicit recognition of scrap value in the disposal of clean metallic waste at no additional cost to the project.

Furniture, tools, mobile equipment such as forklifts, trucks, bulldozers, and other property is removed at no cost or credit to the decommissioning project. Disposition may include relocation to other facilities. Spare parts are also made available for alternative use.

Equipment and materials acquired for the power uprate, and not installed, are assumed to be dispositioned at no net cost or credit to the project.

Energy

For estimating purposes, the plant is assumed to be de-energized, with the exception of those facilities associated with spent fuel storage. Replacement power costs are used to calculate the cost of energy consumed during decommissioning for tooling, lighting, ventilation, and essential services.

Insurance

Costs for continuing coverage (nuclear liability and property insurance) during decommissioning are included and based upon operating premiums. Reductions in premiums, upon entering dormancy and beyond, are based upon the guidance provided in SECY-00-0145, "Integrated Rulemaking Plan for Nuclear Power Plant Decommissioning."^[32] The NRC's financial protection requirements are based on various reactor (and spent fuel) configurations.

Taxes

The estimate includes an allowance for property taxes (or payments in lieu of taxes).

Site Modifications

The perimeter fence and in-plant security barriers will be moved, as appropriate, to conform to the Site Security Plan in force during the various stages of the project.

3.6 COST ESTIMATE SUMMARY

Schedules of expenditures are provided in Tables 3.1 through 3.4. The tables delineate the cost contributors by year of expenditures as well as cost contributor (e.g., labor, materials, and waste disposal).

The cost elements are also assigned to one of three subcategories: “License Termination,” “Spent Fuel Management,” and “Site Restoration.” The subcategory “License Termination” is used to accumulate costs that are consistent with “decommissioning” as defined by the NRC in its financial assurance regulations (i.e., 10 CFR §50.75). In situations where the long-term management of spent fuel is not an issue, the cost reported for this subcategory is generally sufficient to terminate the unit’s operating license.

The “Spent Fuel Management” subcategory contains costs associated with the containerization and transfer of spent fuel from the wet storage pool to the ISFSI, as well as the eventual transfer of the spent fuel at the ISFSI to the DOE. Costs are included for the operation of the storage pool and the management of the ISFSI until such time that the transfer is complete. It does not include any spent fuel management expenses incurred prior to June 3, 2013, cost to construct the ISFSI, purchase the horizontal storage modules, nor does it include any costs related to the final disposal of the spent fuel.

“Site Restoration” is used to capture costs associated with the dismantling and demolition of buildings and facilities demonstrated to be free from contamination. This includes structures never exposed to radioactive materials, as well as those facilities that have been decontaminated to appropriate levels.

As noted within this document, the estimate is developed and costs are presented in 2013 dollars. As such, the estimate does not reflect the escalation of costs (due to inflationary and market forces) during the decommissioning project. Schedules of expenditures are based upon the detailed activity costs reported in Appendix C, along with the schedule presented in Section 4.

TABLE 3.1
TOTAL ANNUAL EXPENDITURES
(thousands, 2013 dollars)

Year	Labor	Equipment & Materials	Energy	LLRW Disposal	Other	Total
2013	37,138	4,281	0	0	1,640	43,060
2014	63,941	7,371	0	6,000	6,385	83,698
2015	45,819	7,267	112	14,007	6,749	73,955
2016	28,070	7,185	223	15	7,119	42,612
2017	27,993	7,165	222	15	7,099	42,495
2018	27,993	7,165	222	15	7,099	42,495
2019	19,555	4,603	179	12	5,601	29,950
2020	6,166	534	111	7	3,229	10,048
2021	6,150	533	111	7	3,220	10,020
2022	6,150	533	111	7	3,220	10,020
2023	6,150	533	111	7	3,220	10,020
2024	6,166	534	111	7	3,229	10,048
2025	6,150	533	111	7	3,220	10,020
2026	6,150	533	111	7	3,220	10,020
2027	6,150	533	111	7	3,220	10,020
2028	6,166	534	111	7	3,229	10,048
2029	6,150	533	111	7	3,220	10,020
2030	6,150	533	111	7	3,220	10,020
2031	6,150	533	111	7	3,220	10,020
2032	6,166	534	111	7	3,229	10,048
2033	6,150	533	111	7	3,220	10,020
2034	6,150	533	111	7	3,220	10,020
2035	8,910	533	111	7	3,220	12,780
2036	8,236	534	111	7	3,229	12,118
2037	2,364	317	111	6	2,592	5,390
2038	2,364	317	111	6	2,592	5,390
2039	2,364	317	111	6	2,592	5,390
2040	2,370	318	111	6	2,599	5,404
2041	2,364	317	111	6	2,592	5,390
2042	2,364	317	111	6	2,592	5,390
2043	2,364	317	111	6	2,592	5,390
2044	2,370	318	111	6	2,599	5,404
2045	2,364	317	111	6	2,592	5,390
2046	2,364	317	111	6	2,592	5,390
2047	2,364	317	111	6	2,592	5,390

TABLE 3.1 (continued)
TOTAL ANNUAL EXPENDITURES
(thousands, 2013 dollars)

Year	Labor	Equipment & Materials	Energy	LLRW Disposal	Other	Total
2048	2,370	318	111	6	2,599	5,404
2049	2,364	317	111	6	2,592	5,390
2050	2,364	317	111	6	2,592	5,390
2051	2,364	317	111	6	2,592	5,390
2052	2,370	318	111	6	2,599	5,404
2053	2,364	317	111	6	2,592	5,390
2054	2,364	317	111	6	2,592	5,390
2055	2,364	317	111	6	2,592	5,390
2056	2,370	318	111	6	2,599	5,404
2057	2,364	317	111	6	2,592	5,390
2058	2,364	317	111	6	2,592	5,390
2059	2,364	317	111	6	2,592	5,390
2060	2,370	318	111	6	2,599	5,404
2061	2,364	317	111	6	2,592	5,390
2062	2,364	317	111	6	2,592	5,390
2063	2,364	317	111	6	2,592	5,390
2064	2,370	318	111	6	2,599	5,404
2065	2,364	317	111	6	2,592	5,390
2066	2,364	317	111	6	2,592	5,390
2067	23,773	1,272	722	22	3,080	28,868
2068	46,849	9,921	1,108	3,235	4,883	65,995
2069	49,154	24,639	1,055	28,524	16,327	119,700
2070	45,805	14,489	907	18,276	11,276	90,754
2071	44,124	9,394	833	13,130	8,740	76,221
2072	35,523	4,699	461	5,126	5,040	50,848
2073	19,103	10,550	126	4	2,333	32,117
2074	11,100	7,631	71	0	1,455	20,257
Total	706,364	146,208	11,467	88,687	227,402	1,180,128

Note: Columns may not add due to rounding

TABLE 3.2
LICENSE TERMINATION EXPENDITURES
(thousands, 2013 dollars)

Year	Labor	Equipment & Materials	Energy	LLRW Disposal	Other	Total
2013	30,458	1,554	0	0	1,640	33,652
2014	52,440	2,675	0	6,000	6,385	67,500
2015	27,196	1,567	56	14,007	5,109	47,935
2016	2,371	479	111	15	3,855	6,831
2017	2,364	477	111	15	3,845	6,812
2018	2,364	477	111	15	3,845	6,812
2019	2,364	418	111	12	3,370	6,275
2020	2,370	326	111	7	2,623	5,437
2021	2,364	325	111	7	2,616	5,422
2022	2,364	325	111	7	2,616	5,422
2023	2,364	325	111	7	2,616	5,422
2024	2,370	326	111	7	2,623	5,437
2025	2,364	325	111	7	2,616	5,422
2026	2,364	325	111	7	2,616	5,422
2027	2,364	325	111	7	2,616	5,422
2028	2,370	326	111	7	2,623	5,437
2029	2,364	325	111	7	2,616	5,422
2030	2,364	325	111	7	2,616	5,422
2031	2,364	325	111	7	2,616	5,422
2032	2,370	326	111	7	2,623	5,437
2033	2,364	325	111	7	2,616	5,422
2034	2,364	325	111	7	2,616	5,422
2035	2,364	325	111	7	2,616	5,422
2036	2,370	326	111	7	2,623	5,437
2037	2,364	317	111	6	2,592	5,390
2038	2,364	317	111	6	2,592	5,390
2039	2,364	317	111	6	2,592	5,390
2040	2,370	318	111	6	2,599	5,404
2041	2,364	317	111	6	2,592	5,390
2042	2,364	317	111	6	2,592	5,390
2043	2,364	317	111	6	2,592	5,390
2044	2,370	318	111	6	2,599	5,404
2045	2,364	317	111	6	2,592	5,390
2046	2,364	317	111	6	2,592	5,390
2047	2,364	317	111	6	2,592	5,390

TABLE 3.2 (continued)
LICENSE TERMINATION EXPENDITURES
(thousands, 2013 dollars)

Year	Labor	Equipment & Materials	Energy	LLRW Disposal	Other	Total
2048	2,370	318	111	6	2,599	5,404
2049	2,364	317	111	6	2,592	5,390
2050	2,364	317	111	6	2,592	5,390
2051	2,364	317	111	6	2,592	5,390
2052	2,370	318	111	6	2,599	5,404
2053	2,364	317	111	6	2,592	5,390
2054	2,364	317	111	6	2,592	5,390
2055	2,364	317	111	6	2,592	5,390
2056	2,370	318	111	6	2,599	5,404
2057	2,364	317	111	6	2,592	5,390
2058	2,364	317	111	6	2,592	5,390
2059	2,364	317	111	6	2,592	5,390
2060	2,370	318	111	6	2,599	5,404
2061	2,364	317	111	6	2,592	5,390
2062	2,364	317	111	6	2,592	5,390
2063	2,364	317	111	6	2,592	5,390
2064	2,370	318	111	6	2,599	5,404
2065	2,364	317	111	6	2,592	5,390
2066	2,364	317	111	6	2,592	5,390
2067	23,365	1,272	722	22	3,080	28,461
2068	45,542	9,911	1,108	3,235	4,880	64,677
2069	47,629	24,558	1,055	28,524	16,304	118,071
2070	44,857	14,448	907	18,276	11,268	89,757
2071	43,465	9,372	833	13,130	8,740	75,541
2072	35,266	4,691	461	5,126	5,040	50,584
2073	4,223	233	30	4	366	4,857
2074	93	0	0	0	0	93
Total	475,185	87,166	10,843	88,687	200,021	861,902

Note: Columns may not add due to rounding

TABLE 3.3
SPENT FUEL MANAGEMENT EXPENDITURES
(thousands, 2013 dollars)

Year	Labor	Equipment & Materials	Energy	LLRW Disposal	Other	Total
2013	6,680	2,728	0	0	0	9,408
2014	11,502	4,696	0	0	0	16,198
2015	18,623	5,700	56	0	1,641	26,020
2016	25,699	6,706	111	0	3,264	35,780
2017	25,629	6,688	111	0	3,255	35,683
2018	25,629	6,688	111	0	3,255	35,683
2019	17,191	4,185	68	0	2,231	23,675
2020	3,796	209	0	0	606	4,611
2021	3,786	208	0	0	604	4,598
2022	3,786	208	0	0	604	4,598
2023	3,786	208	0	0	604	4,598
2024	3,796	209	0	0	606	4,611
2025	3,786	208	0	0	604	4,598
2026	3,786	208	0	0	604	4,598
2027	3,786	208	0	0	604	4,598
2028	3,796	209	0	0	606	4,611
2029	3,786	208	0	0	604	4,598
2030	3,786	208	0	0	604	4,598
2031	3,786	208	0	0	604	4,598
2032	3,796	209	0	0	606	4,611
2033	3,786	208	0	0	604	4,598
2034	3,786	208	0	0	604	4,598
2035	6,546	208	0	0	604	7,358
2036	5,866	209	0	0	606	6,681
Total ^[1]	200,189	40,933	458	0	23,926	265,505 ^[2]

Notes:

^[1] Columns may not add due to rounding

^[2] \$93.8M in ISFSI construction costs funded from sources outside the DTF are not included in the total

TABLE 3.4
SITE RESTORATION EXPENDITURES
(thousands, 2013 dollars)

Year	Labor	Equipment & Materials	Energy	LLRW Disposal	Other	Total
2013-66	0	0	0	0	0	0
2067	408	0	0	0	0	408
2068	1,307	9	0	0	3	1,319
2069	1,525	81	0	0	23	1,629
2070	948	41	0	0	8	997
2071	659	21	0	0	0	680
2072	256	8	0	0	0	265
2073	14,880	10,317	96	0	1,967	27,260
2074	11,007	7,631	71	0	1,455	20,164
Total	30,990	18,109	167	0	3,455	52,721

Note: Columns may not add due to rounding

4. SCHEDULE ESTIMATE

The schedule for the decommissioning scenario considered in this study follows the sequences presented in the AIF/NESP-036 study, with minor changes to reflect recent experience and site-specific constraints. In addition, the scheduling has been revised to reflect the spent fuel management plan described in Section 3.4.1.

The start and end dates of the decommissioning subperiods are shown in Table 4.1. A schedule or sequence of activities for the deferred decommissioning portion of the SAFSTOR alternative is presented in Figure 4.1. The scheduling sequence assumes that fuel has been removed from the site prior to the start of decontamination and dismantling activities. The key activities listed in the schedule do not reflect a one-to-one correspondence with those activities in the cost tables, but reflect dividing some activities for clarity and combining others for convenience. The schedule was prepared using the "Microsoft Project Professional 2010" computer software.^[33]

4.1 SCHEDULE ESTIMATE ASSUMPTIONS

The schedule reflects the results of a precedence network developed for the site decommissioning activities, i.e., a PERT (Program Evaluation and Review Technique) Software Package. The work activity durations used in the precedence network reflect the actual person-hour estimates from the cost table, adjusted by stretching certain activities over their slack range and shifting the start and end dates of others. The following assumptions were made in the development of the decommissioning schedule:

- The spent fuel handling area in the auxiliary building is isolated until such time that all spent fuel has been discharged from the spent fuel pool to the ISFSI.
- All work (except vessel and internals removal) is performed during an 8-hour workday, 5 days per week, with no overtime. There are eleven paid holidays per year.
- Reactor and internals removal activities are performed by using separate crews for different activities working on different shifts, with a corresponding backshift charge for the second shift.
- Multiple crews work parallel activities to the maximum extent possible, consistent with optimum efficiency, adequate access for cutting, removal and laydown space, and with the stringent safety measures necessary during demolition of heavy components and structures.

- For plant systems removal, the systems with the longest removal durations in areas on the critical path are considered to determine the duration of the activity.

4.2 PROJECT SCHEDULE

The period-dependent costs presented in the detailed cost tables are based upon the durations developed in the schedules for decommissioning. Durations are established between several milestones in each project period; these durations are used to establish a critical path for the entire project. In turn, the critical path duration for each period is used as the basis for determining the period-dependent costs.

The project timeline is provided in Figure 4.2 with milestone dates based on the 2013 declaration of permanent cessations of operations. The fuel pool is emptied by January 2019, while ISFSI operations continue until the DOE can complete the transfer of assemblies to its repository. Deferred decommissioning is assumed to commence in 2067 with the operating license is terminated within a 60-year period from the declared cessation of plant operations.

**TABLE 4.1
DECOMMISSIONING SCHEDULE**

Decommissioning Periods	Start	End	Duration (years)
Period 1: Planning and Preparations ^[1]	03 Jun 2013	01 Jul 2015	2.08
Period 2a: Dormancy w/Wet Fuel Storage	01 Jul 2015	13 Aug 2019	4.12
Period 2b: Dormancy w/Dry Fuel Storage	13 Aug 2019	31 Dec 2036	17.39
Period 2c: Dormancy w/No Fuel Storage	31 Dec 2036	23 May 2067	30.39
Period 3a: Site Reactivation	23 May 2067	22 May 2068	1.00
Period 3b: Decommissioning Prep	22 May 2068	21 Nov 2068	0.50
Period 4a: Large Component Removal	21 Nov 2068	03 May 2070	1.45
Period 4b: Plant Systems Removal and Building Remediation	03 May 2070	22 May 2072	2.05
Period 4f: License Termination	22 May 2072	20 Feb 2073	0.75
Period 5b: Site Restoration	20 Feb 2073	21 Aug 2074	1.50
Total ^[2]			61.22

^[1] While permanent cessation of operations was declared on February 20, 2013, decommissioning costs are accumulated as of June 2013

^[2] Columns may not add due to rounding

**FIGURE 4.1
 DEFERRED DECOMMISSIONING ACTIVITY SCHEDULE**

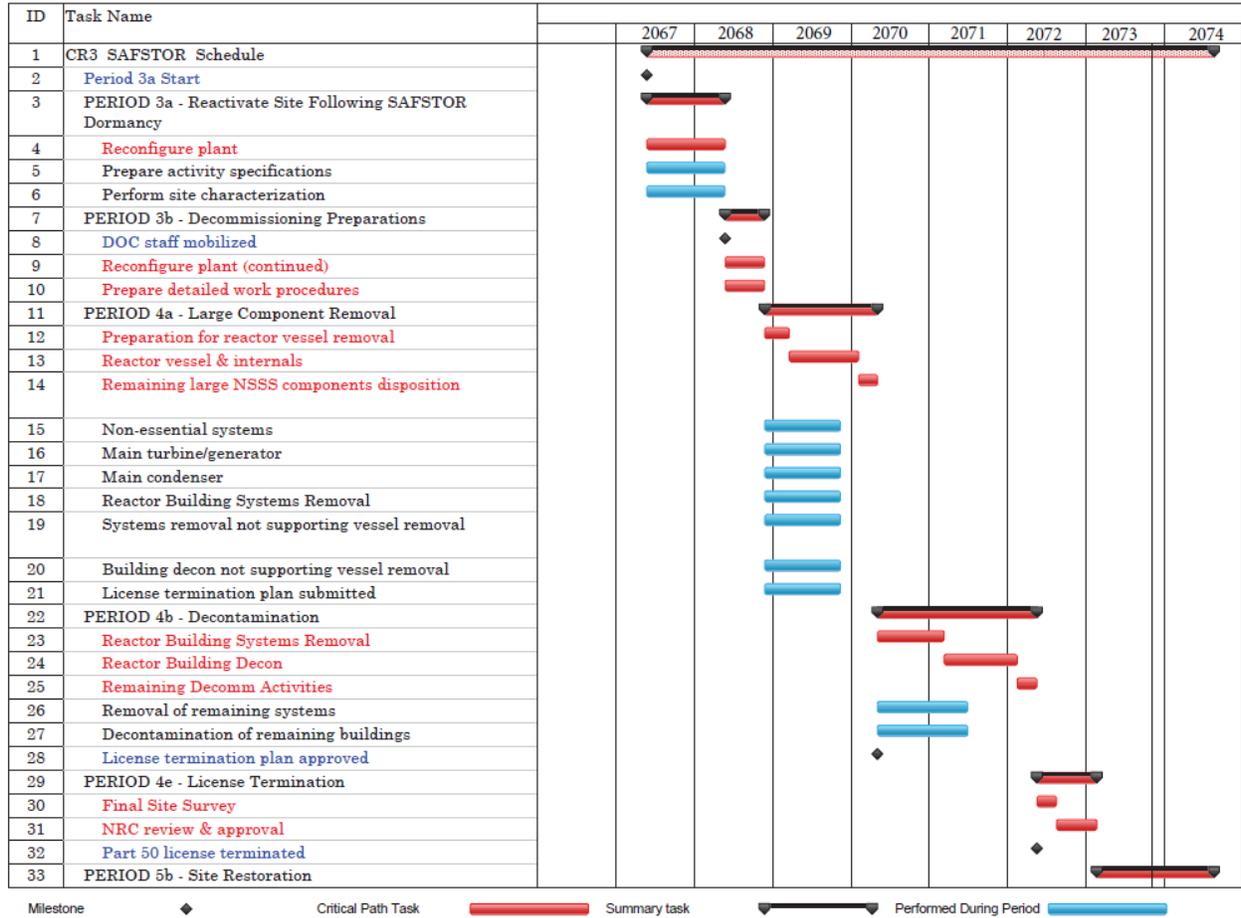
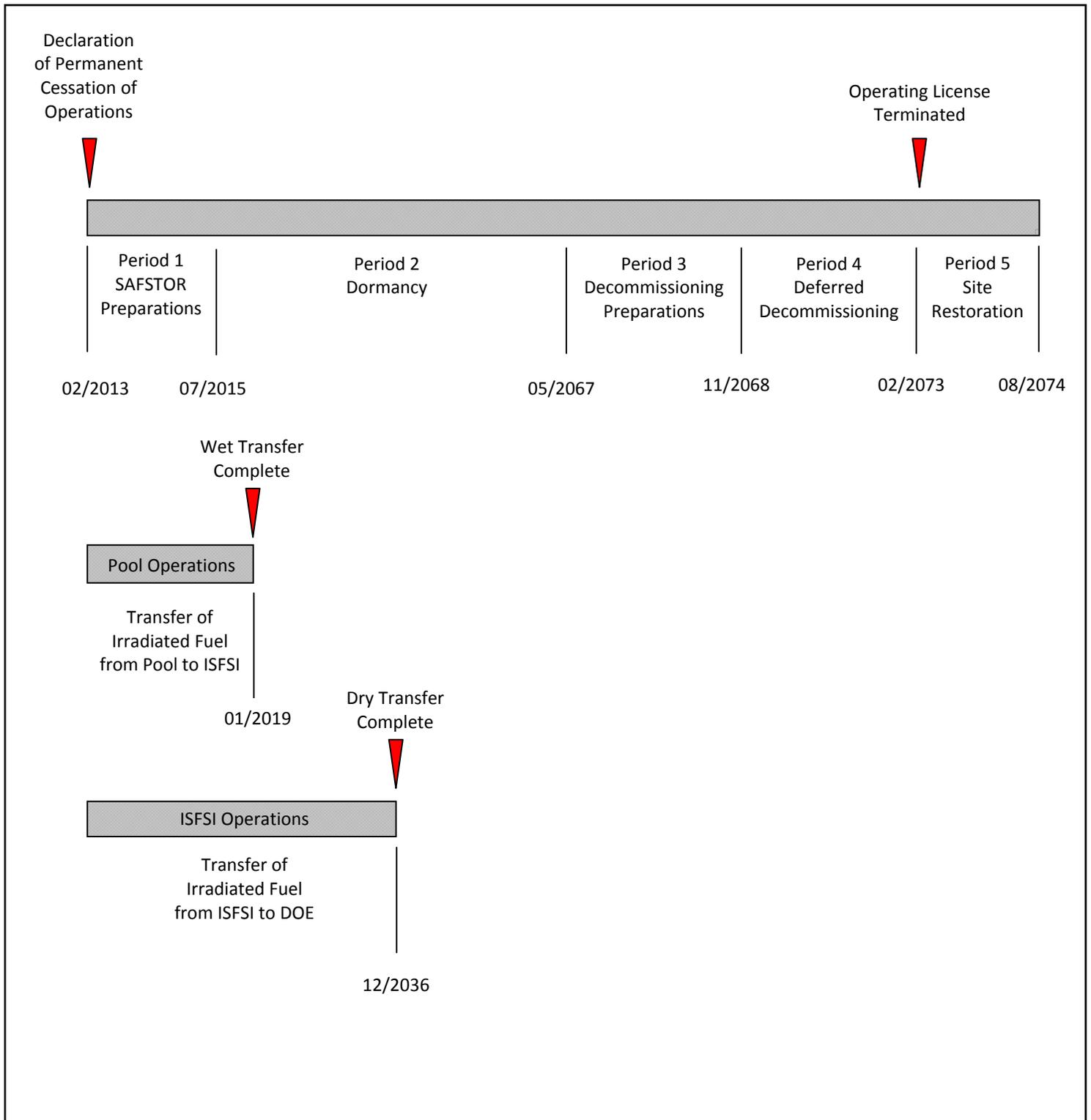


FIGURE 4.2
DECOMMISSIONING TIMELINE
 (not to scale)



5. RADIOACTIVE WASTES

The objectives of the decommissioning process are the removal of all radioactive material from the site that would restrict its future use and the termination of the NRC license. This currently requires the remediation of all radioactive material at the site in excess of applicable legal limits. Under the Atomic Energy Act,^[34] the NRC is responsible for protecting the public from sources of ionizing radiation. Title 10 of the Code of Federal Regulations delineates the production, utilization, and disposal of radioactive materials and processes. In particular, Part 71 defines radioactive material as it pertains to transportation and Part 61 specifies its disposition.

Most of the materials being transported for controlled burial are categorized as Low Specific Activity (LSA) or Surface Contaminated Object (SCO) materials containing Type A quantities, as defined in 49 CFR Parts 173-178. Shipping containers are required to be Industrial Packages (IP-1, IP-2 or IP-3, as defined in 10 CFR §173.411). For this study, commercially available steel containers are presumed to be used for the disposal of piping, small components, and concrete. Larger components can serve as their own containers, with proper closure of all openings, access ways, and penetrations.

The destinations for the various waste streams from decommissioning are identified in Figure 5.1. The volumes are shown on a line-item basis in Appendix C and summarized in Table 5.1. The volumes are calculated based on the exterior dimensions for containerized material and on the displaced volume of components serving as their own waste containers.

The reactor vessel and internals are categorized as large quantity shipments and, accordingly, will be shipped in reusable, shielded truck casks with disposable liners. In calculating disposal costs, the burial fees are applied against the liner volume, as well as the special handling requirements of the payload. Packaging efficiencies are lower for the highly activated materials (greater than Type A quantity waste), where high concentrations of gamma-emitting radionuclides limit the capacity of the shipping casks.

No process system containing/handling radioactive substances at shutdown is presumed to meet material release criteria by decay alone (i.e., systems radioactive at shutdown will still be radioactive over the time period during which the decommissioning is accomplished, due to the presence of long-lived radionuclides). While the dose rates decrease with time, radionuclides such as ¹³⁷Cs will still control the disposition requirements.

The waste material produced in the decontamination and dismantling of the nuclear plant is primarily generated during Period 4 of SAFSTOR. Material that is considered potentially contaminated when removed from the radiological controlled area (e.g., concrete and dry active waste) and metal with low levels of contamination are sent to processing facilities in Tennessee for conditioning and disposal. The disposal volumes reported in the tables reflect the savings resulting from reprocessing and recycling. Heavily contaminated components and activated materials are routed for direct, controlled disposal.

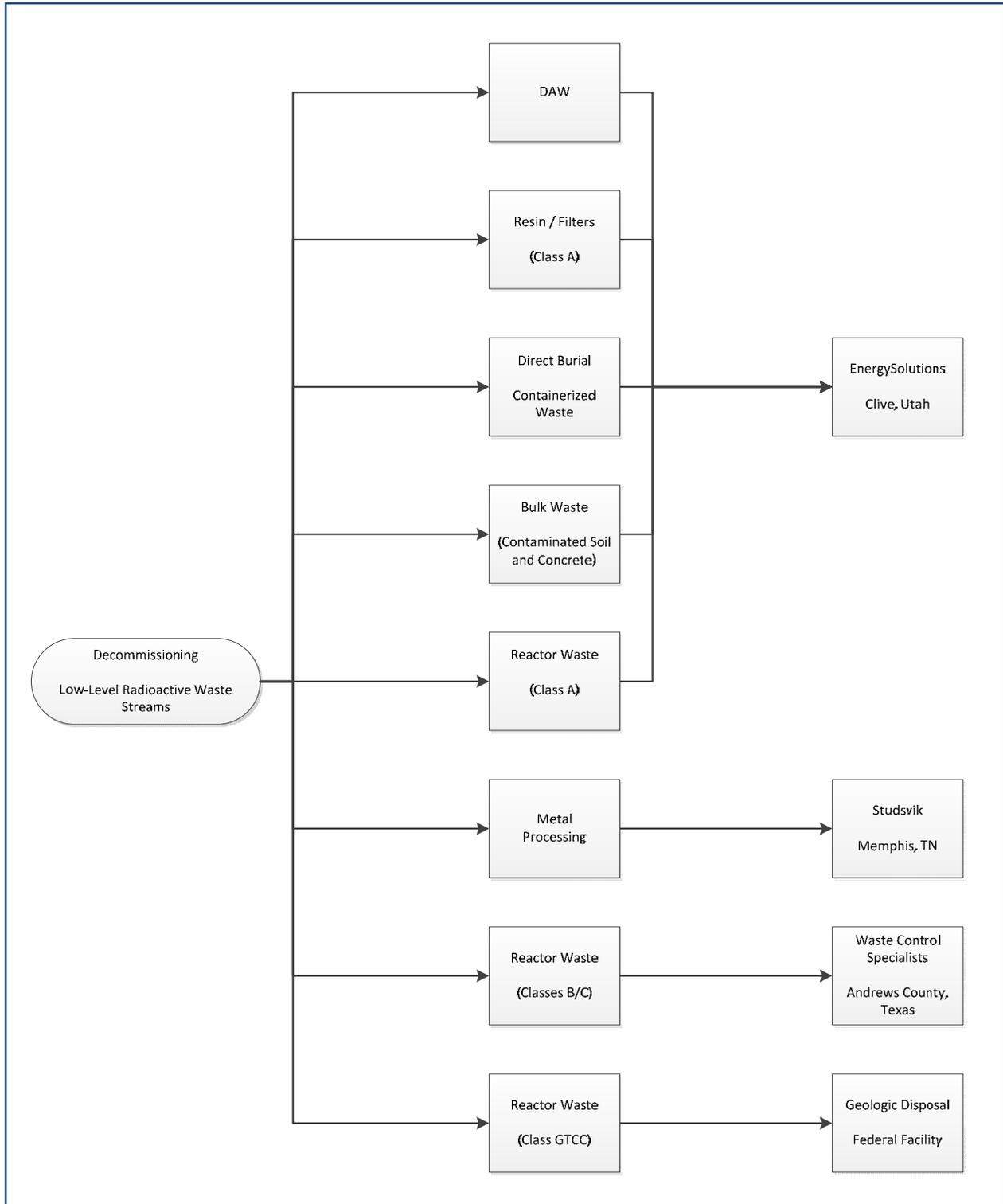
Disposal costs for Class A waste were based upon DEF's *Life of Plant Agreement* with *EnergySolutions*. Separate rates were used for containerized waste and large components, including the pressurizer and reactor coolant pumps. Demolition debris including miscellaneous steel, scaffolding, and concrete was disposed of at a bulk rate. The decommissioning waste stream also includes resins and dry active waste.

Since *EnergySolutions* is not currently able to receive the more highly radioactive components generated in the decontamination and dismantling of the reactor, disposal costs for the Class B and C material were based upon preliminary and indicative information on the cost for such waste from WCS.

The estimate includes a Florida Department of Health inspection fee; applied to the volume of low-level radioactive waste shipped to commercial low-level radioactive waste management facilities for treatment, storage, or disposal (Florida Radiation Protection Act, s. 404.131(3)(a)).

A small quantity of material will be generated during the decommissioning will not be considered suitable for near-surface disposal, and is assumed to be disposed of in a geologic repository, in a manner similar to that envisioned for spent fuel disposal. This material, known as GTCC material, is estimated to require five spent fuel storage canisters (or the equivalent) to dispose of the most radioactive portions of the reactor vessel internals. The volume and weight reported in Table 5.1 represents the packaged weight and volume of the spent fuel storage canisters.

FIGURE 5.1
DECOMMISSIONING WASTE DISPOSITION



**TABLE 5.1
 DECOMMISSIONING WASTE SUMMARY**

Waste	Cost Basis	Class ^[1]	Waste Form	Waste Volume (cubic feet)	Weight (pounds)
Low-Level Radioactive Waste (near-surface disposal)	EnergySolutions	A	Containerized	69,040	6,000,659
		A	Bulk	67,818	6,480,244
	WCS	B	Shielded Cask	876	92,900
	WCS	C	Shielded Cask	462	59,891
GTCC (geologic repository or federal facility)	Spent Fuel Equivalent	GTCC	DSC	1,785	353,095
Processed/Conditioned (off-site recycling center)	Recycling Vendors	A	Bulk	269,051	12,459,830
Total ^[2]				409,032	25,446,619

^[1] Waste is classified according to the requirements as delineated in Title 10 CFR, Part 61.55

^[2] Columns may not add due to rounding.

6. RESULTS

The analysis to estimate the cost to decommission CR-3 relied upon the site-specific, technical information developed for a previous analysis prepared in 2011. While not an engineering study, the estimate provides DEF with sufficient information to assess their financial obligations, as they pertain to the decommissioning of the nuclear station.

The estimate described in this report is based on numerous fundamental assumptions, including regulatory requirements, project contingencies, low-level radioactive waste disposal practices, high-level radioactive waste management options, and site restoration requirements. The decommissioning scenarios assume continued operation of the station's spent fuel pool until the spent fuel can be off-loaded to the ISFSI. The ISFSI will be used to safeguard the spent fuel until such time that the DOE can complete the transfer of the assemblies to its facility.

The cost projected for deferred decommissioning (SAFSTOR) is estimated to be \$1,180.1 million. The majority of this cost (approximately 73.0%) is associated with placing the unit in storage, ongoing caretaking of the unit during dormancy, and the eventual physical decontamination and dismantling of the nuclear unit so that the operating license can be terminated. Another 22.5% is associated with the management, interim storage, and eventual transfer of the spent fuel. The remaining 4.5% is for the demolition of the designated structures and limited restoration of the site. The costs are allocated, by subperiod, into the categories of License Termination, Spent Fuel Management and Site Restoration in Table 6.1.

The primary cost contributors, identified in Table 6.2, are either labor-related or associated with the management and disposition of the radioactive waste. Program management is the largest single contributor to the overall cost. The magnitude of the expense is a function of both the size of the organization required to manage the decommissioning, as well as the duration of the program. It is assumed, for purposes of this analysis, that DEF will oversee the decommissioning program, using a DOC to manage the decommissioning labor force and the associated subcontractors. The size and composition of the management organization varies with the decommissioning phase and associated site activities. However, once the operating license is terminated, the staff is substantially reduced for the conventional demolition and restoration of the site.

As described in this report, the spent fuel pool will be isolated and an independent spent fuel island created. Once the ISFSI is constructed, the spent fuel will be packaged into transportable steel canisters for interim storage. Dry storage of the fuel provides additional flexibility in the event the DOE is not able to meet the

current timetable for completing the transfer of assemblies to an off-site facility and minimizes the associated caretaking expenses.

The cost for waste disposal includes only those costs associated with the controlled disposition of the low-level radioactive waste generated from decontamination and dismantling activities, including plant equipment and components, structural material, filters, resins and dry-active waste. As described in Section 5, the EnergySolutions facility in Utah is the assumed destination for the majority of the low-level radioactive material required controlled disposal, with the remaining high-activity waste destined for Waste Control Specialists' facility in Texas. Components, requiring additional isolation from the environment (i.e., GTCC), are packaged for geologic disposal. The cost of geologic disposal is based upon a cost equivalent to spent fuel.

A significant portion of the metallic waste is designated for additional processing and treatment at an off-site facility. Processing reduces the volume of material requiring controlled disposal through such techniques and processes as survey and sorting, decontamination, and volume reduction. The material that cannot be unconditionally released is packaged for controlled disposal at one of the currently operating facilities. The cost identified in the summary tables for processing is all-inclusive, incorporating the ultimate disposition of the material.

Removal costs reflect the labor-intensive nature of the decommissioning process, as well as the management controls required to ensure a safe and successful program. Decontamination and packaging costs also have a large labor component that is based upon prevailing wages. Non-radiological demolition is a natural extension of the decommissioning process. The methods employed in decontamination and dismantling are generally destructive and indiscriminate in inflicting collateral damage. With a work force mobilized to support decommissioning operations, non-radiological demolition can be an integrated activity and a logical expansion of the work being performed in the process of terminating the operating license.

The reported cost for transport includes the tariffs and surcharges associated with moving large components and/or overweight shielded casks overland, as well as the general expense, e.g., labor and fuel, of transporting material to the destinations identified in this report. For purposes of this analysis, material is primarily moved overland by truck.

Decontamination is used to reduce the plant's radiation fields and minimize worker exposure. Slightly contaminated material or material located within a contaminated area is sent to an off-site processing center, i.e., this analysis does not assume that contaminated plant components and equipment can be decontaminated for uncontrolled release in-situ. Centralized processing centers have proven to be a

more economical means of handling the large volumes of material produced in the dismantling of a nuclear unit.

License termination survey costs are associated with the labor intensive and complex activity of verifying that contamination has been removed from the site to the levels specified by the regulating agency. This process involves a systematic survey of all remaining plant surface areas and surrounding environs, sampling, isotopic analysis, and documentation of the findings. The status of any plant components and materials not removed in the decommissioning process will also require confirmation and will add to the expense of surveying the facilities alone.

The remaining costs include allocations for heavy equipment and temporary services, as well as for other expenses such as regulatory fees and the premiums for nuclear insurance. While site operating costs have been greatly reduced following the final cessation of plant operations, certain administrative functions do need to be maintained either at a basic functional or regulatory level.

TABLE 6.1
DECOMMISSIONING COST SUMMARY ^[1]
(thousands of 2013 dollars)

Decommissioning Periods	License Termination	Spent Fuel Management	Site Restoration
Period 1: Planning and Preparations ^[2]	145,653	33,638	-
Period 2a: Dormancy w/Wet Fuel Storage ^[3]	28,071	147,032	-
Period 2b: Dormancy w/Dry Fuel Storage	94,344	84,835	-
Period 2c: Dormancy w/No Fuel Storage	163,892	-	-
Period 3a: Site Reactivation	43,152	-	667
Period 3b: Decommissioning Prep	34,626	-	876
Period 4a: Large Component Removal	170,798	-	2,356
Period 4b: Plant Systems Removal and Building Remediation	155,222	-	1,397
Period 4f: License Termination	25,926	-	-
Period 5b: Site Restoration	219	-	47,424
Total ^[4]	861,902	265,505 ^[5]	52,721

^[1] Represents the total cost of decommissioning: DEF's share (91.8%), as well as that of the nine minority owners: City of Alachua, City of Bushnell, City of Gainesville, City of Kissimmee, City of Leesburg, City of Ocala, Orlando Utilities Commission, Seminole Electric Cooperative, and City of New Smyrna Beach

^[2] Includes site costs (budgets for 2013, 2014 and the first half of 2015), installation of the alternative spent fuel cooling system, shutdown electrical line-up, and removal of legacy waste from the site

^[3] Includes site costs to off-load the spent fuel pool to the ISFSI (completed in 2019)

^[4] Columns may not add due to rounding

^[5] \$93.8M in ISFSI construction costs funded from sources outside the DTF are not included in the total

TABLE 6.2
DECOMMISSIONING COST ELEMENT CONTRIBUTION
 (thousands of 2013 dollars)

Cost Element	Total	%
Preparations for Safe-Storage (2013 - 2015) - Excluding Security	116,090	9.8
Preparations for Safe-Storage (2013 - 2015) - Security	17,845	1.5
Spent Fuel Pool Off-load Preparations (2013 - 2015)	17,577	1.5
Alternate Spent Fuel Cooling System	2,931	0.3
Reduction of Electrical System	2,675	0.2
Decontamination	6,919	0.6
Removal	112,629	9.5
Packaging	16,347	1.4
Transportation	11,163	1.0
Waste Disposal	64,646	5.5
Off-site Waste Processing	32,610	2.8
Program Management ^[1]	325,212	27.6
Security	142,622	12.1
Spent Fuel Management – Direct Costs ^[2]	68,091	5.8
Insurance and Regulatory Fees	49,349	4.2
Energy	11,467	1.0
Characterization and Licensing Surveys	28,600	2.4
Property Taxes	20,642	1.8
Miscellaneous Equipment	21,378	1.8
Site O&M	110,397	9.4
Other	938	0.1
Total ^[3]	1,180,128	100.0

Cost Allocation	Total	%
License Termination	861,903	73.0
Spent Fuel Management	265,505	22.5
Site Restoration	52,721	4.5
Total ^[3]	1,180,128	100.0

^[1] Includes engineering

^[2] Excludes program management costs (staffing) and ISFSI construction, but includes costs for ISFSI O&M, EP fees, and spent fuel transfer costs to DOE

^[3] Columns may not add due to rounding

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31. H.D. Oak, et al., "Technology, Safety and Costs of Decommissioning a Reference Boiling Water Reactor Power Station," NUREG/CR-0672 and addenda, Pacific Northwest Laboratory for the Nuclear Regulatory Commission. June 1980
32. SECY-00-0145, "Integrated Rulemaking Plan for Nuclear Power Plant Decommissioning," June 2000
33. "Microsoft Project Professional 2010," Microsoft Corporation, Redmond, WA.
34. "Atomic Energy Act of 1954," (68 Stat. 919)

APPENDIX A
UNIT COST FACTOR DEVELOPMENT

**APPENDIX A
UNIT COST FACTOR DEVELOPMENT**

Example: Unit Factor for Removal of Contaminated Heat Exchanger < 3,000 lbs.

1. SCOPE

Heat exchangers weighing < 3,000 lbs. will be removed in one piece using a crane or small hoist. They will be disconnected from the inlet and outlet piping. The heat exchanger will be sent to the waste processing area.

2. CALCULATIONS

Act ID	Activity Description	Activity Duration (minutes)	Critical Duration (minutes)*
a	Remove insulation	60	(b)
b	Mount pipe cutters	60	60
c	Install contamination controls	20	(b)
d	Disconnect inlet and outlet lines	60	60
e	Cap openings	20	(d)
f	Rig for removal	30	30
g	Unbolt from mounts	30	30
h	Remove contamination controls	15	15
i	Remove, wrap, send to waste processing area	<u>60</u>	<u>60</u>
Totals (Activity/Critical)		355	255

Duration adjustment(s):

+ Respiratory protection adjustment (50% of critical duration) 128

+ Radiation/ALARA adjustment (15% of critical duration) 38

Adjusted work duration 421

+ Protective clothing adjustment (30% of adjusted duration) 126

Productive work duration 547

+ Work break adjustment (8.33 % of productive duration) 46

Total work duration (minutes) 593

***** Total duration = 9.883 hours *****

* alpha designators indicate activities that can be performed in parallel

APPENDIX A
(continued)

3. LABOR REQUIRED

Crew	Number	Duration (hours)	Rate (\$/hr)	Cost
Laborers	3.00	9.883	\$33.47	\$992.35
Craftsmen	2.00	9.883	\$44.63	\$882.16
Foreman	1.00	9.883	\$53.20	\$525.78
General Foreman	0.25	9.883	\$61.78	\$152.64
Fire Watch	0.05	9.883	\$33.47	\$16.54
Health Physics Technician	1.00	9.883	\$51.92	<u>\$513.13</u>
Total Labor Cost				\$3,082.60

4. EQUIPMENT & CONSUMABLES COSTS

Equipment Costs	none
Consumables/Materials Costs	
-Universal Sorbent 50 @ \$0.69 sq ft ^{1}	\$34.50
-Tarpaulins (oil resistant/fire retardant) 50 @ \$0.31/sq ft ^{2}	\$15.50
-Gas torch consumables 1 @ \$19.21/hr x 1 hr ^{3}	<u>\$19.21</u>
Subtotal cost of equipment and materials	\$69.21
Overhead & profit on equipment and materials @ 16.00 %	<u>\$11.07</u>
Total costs, equipment & material	\$80.28

TOTAL COST:

Removal of contaminated heat exchanger <3000 pounds:	\$3,162.88
Total labor cost:	\$3,082.60
Total equipment/material costs:	\$80.28
Total craft labor man-hours required per unit:	72.15

5. NOTES AND REFERENCES

- Work difficulty factors were developed in conjunction with the Atomic Industrial Forum's (now NEI) program to standardize nuclear decommissioning cost estimates and are delineated in Volume 1, Chapter 5 of the "Guidelines for Producing Commercial Nuclear Power Plant Decommissioning Cost Estimates," AIF/NESP-036, May 1986.
- References for equipment & consumables costs:
 1. www.mcmaster.com online catalog, McMaster Carr Spill Control (7193T88)
 2. R.S. Means (2013) Division 01 56, Section 13.60-0600, page 22
 3. R.S. Means (2013) Division 01 54 33, Section 40-6360, page 688
- Material and consumable costs were adjusted using the regional indices for Tampa, Florida.

APPENDIX B

**UNIT COST FACTOR LISTING
(SAFSTOR: Power Block Structures Only)**

APPENDIX B

**UNIT COST FACTOR LISTING
(Power Block Structures Only)**

Unit Cost Factor	Cost/Unit(\$)
Removal of clean instrument and sampling tubing, \$/linear foot	0.39
Removal of clean pipe 0.25 to 2 inches diameter, \$/linear foot	4.08
Removal of clean pipe >2 to 4 inches diameter, \$/linear foot	5.95
Removal of clean pipe >4 to 8 inches diameter, \$/linear foot	11.47
Removal of clean pipe >8 to 14 inches diameter, \$/linear foot	21.91
Removal of clean pipe >14 to 20 inches diameter, \$/linear foot	28.62
Removal of clean pipe >20 to 36 inches diameter, \$/linear foot	42.07
Removal of clean pipe >36 inches diameter, \$/linear foot	49.93
Removal of clean valve >2 to 4 inches	78.93
Removal of clean valve >4 to 8 inches	114.67
Removal of clean valve >8 to 14 inches	219.09
Removal of clean valve >14 to 20 inches	286.18
Removal of clean valve >20 to 36 inches	420.73
Removal of clean valve >36 inches	499.29
Removal of clean pipe hanger for small bore piping	28.21
Removal of clean pipe hanger for large bore piping	95.46
Removal of clean pump, <300 pound	196.25
Removal of clean pump, 300-1000 pound	537.06
Removal of clean pump, 1000-10,000 pound	2,112.69
Removal of clean pump, >10,000 pound	4,095.85
Removal of clean pump motor, 300-1000 pound	222.34
Removal of clean pump motor, 1000-10,000 pound	874.68
Removal of clean pump motor, >10,000 pound	1,968.03
Removal of clean heat exchanger <3000 pound	1,148.81
Removal of clean heat exchanger >3000 pound	2,905.59
Removal of clean feedwater heater/deaerator	8,089.54
Removal of clean moisture separator/reheater	16,498.75
Removal of clean tank, <300 gallons	252.11
Removal of clean tank, 300-3000 gallon	789.63
Removal of clean tank, >3000 gallons, \$/square foot surface area	6.63

APPENDIX B

**UNIT COST FACTOR LISTING
(Power Block Structures Only)**

Unit Cost Factor	Cost/Unit(\$)
Removal of clean electrical equipment, <300 pound	104.61
Removal of clean electrical equipment, 300-1000 pound	361.99
Removal of clean electrical equipment, 1000-10,000 pound	723.99
Removal of clean electrical equipment, >10,000 pound	1,753.79
Removal of clean electrical transformer < 30 tons	1,217.98
Removal of clean electrical transformer > 30 tons	3,507.58
Removal of clean standby diesel generator, <100 kW	1,244.08
Removal of clean standby diesel generator, 100 kW to 1 MW	2,776.84
Removal of clean standby diesel generator, >1 MW	5,748.61
Removal of clean electrical cable tray, \$/linear foot	9.96
Removal of clean electrical conduit, \$/linear foot	4.36
Removal of clean mechanical equipment, <300 pound	104.61
Removal of clean mechanical equipment, 300-1000 pound	361.99
Removal of clean mechanical equipment, 1000-10,000 pound	723.99
Removal of clean mechanical equipment, >10,000 pound	1,753.79
Removal of clean HVAC equipment, <300 pound	126.49
Removal of clean HVAC equipment, 300-1000 pound	434.96
Removal of clean HVAC equipment, 1000-10,000 pound	866.88
Removal of clean HVAC equipment, >10,000 pound	1,753.79
Removal of clean HVAC ductwork, \$/pound	0.41
Removal of contaminated instrument and sampling tubing, \$/linear foot	1.17
Removal of contaminated pipe 0.25 to 2 inches diameter, \$/linear foot	17.97
Removal of contaminated pipe >2 to 4 inches diameter, \$/linear foot	29.11
Removal of contaminated pipe >4 to 8 inches diameter, \$/linear foot	45.75
Removal of contaminated pipe >8 to 14 inches diameter, \$/linear foot	87.89
Removal of contaminated pipe >14 to 20 inches diameter, \$/linear foot	104.94
Removal of contaminated pipe >20 to 36 inches diameter, \$/linear foot	143.96
Removal of contaminated pipe >36 inches diameter, \$/linear foot	169.19
Removal of contaminated valve >2 to 4 inches	354.93
Removal of contaminated valve >4 to 8 inches	406.14

APPENDIX B

**UNIT COST FACTOR LISTING
(Power Block Structures Only)**

Unit Cost Factor	Cost/Unit(\$)
Removal of contaminated valve >8 to 14 inches	820.91
Removal of contaminated valve >14 to 20 inches	1,041.98
Removal of contaminated valve >20 to 36 inches	1,381.63
Removal of contaminated valve >36 inches	1,633.92
Removal of contaminated pipe hanger for small bore piping	114.40
Removal of contaminated pipe hanger for large bore piping	361.86
Removal of contaminated pump, <300 pound	722.19
Removal of contaminated pump, 300-1000 pound	1,644.38
Removal of contaminated pump, 1000-10,000 pound	5,221.26
Removal of contaminated pump, >10,000 pound	12,691.12
Removal of contaminated pump motor, 300-1000 pound	726.23
Removal of contaminated pump motor, 1000-10,000 pound	2,141.94
Removal of contaminated pump motor, >10,000 pound	4,817.34
Removal of contaminated heat exchanger <3000 pound	3,162.88
Removal of contaminated heat exchanger >3000 pound	9,264.14
Removal of contaminated tank, <300 gallons	1,207.75
Removal of contaminated tank, >300 gallons, \$/square foot	23.04
Removal of contaminated electrical equipment, <300 pound	549.62
Removal of contaminated electrical equipment, 300-1000 pound	1,304.67
Removal of contaminated electrical equipment, 1000-10,000 pound	2,516.48
Removal of contaminated electrical equipment, >10,000 pound	5,046.17
Removal of contaminated electrical cable tray, \$/linear foot	26.73
Removal of contaminated electrical conduit, \$/linear foot	13.29
Removal of contaminated mechanical equipment, <300 pound	612.32
Removal of contaminated mechanical equipment, 300-1000 pound	1,458.37
Removal of contaminated mechanical equipment, 1000-10,000 pound	2,807.39
Removal of contaminated mechanical equipment, >10,000 pound	5,046.17
Removal of contaminated HVAC equipment, <300 pound	612.32
Removal of contaminated HVAC equipment, 300-1000 pound	1,458.37
Removal of contaminated HVAC equipment, 1000-10,000 pound	2,807.39

APPENDIX B

**UNIT COST FACTOR LISTING
(Power Block Structures Only)**

Unit Cost Factor	Cost/Unit(\$)
Removal of contaminated HVAC equipment, >10,000 pound	5,046.17
Removal of contaminated HVAC ductwork, \$/pound	1.82
Removal/plasma arc cut of contaminated thin metal components, \$/linear in.	2.90
Additional decontamination of surface by washing, \$/square foot	6.44
Additional decontamination of surfaces by hydrolasing, \$/square foot	26.13
Decontamination rig hook up and flush, \$/ 250 foot length	5,153.02
Chemical flush of components/systems, \$/gallon	21.48
Removal of clean standard reinforced concrete, \$/cubic yard	134.93
Removal of grade slab concrete, \$/cubic yard	171.08
Removal of clean concrete floors, \$/cubic yard	368.58
Removal of sections of clean concrete floors, \$/cubic yard	1,043.46
Removal of clean heavily rein concrete w/#9 rebar, \$/cubic yard	243.04
Removal of contaminated heavily rein concrete w/#9 rebar, \$/cubic yard	1,798.06
Removal of clean heavily rein concrete w/#18 rebar, \$/cubic yard	307.24
Removal of contaminated heavily rein concrete w/#18 rebar, \$/cubic yard	2,375.29
Removal heavily rein concrete w/#18 rebar & steel embedments, \$/cubic yard	438.28
Removal of below-grade suspended floors, \$/cubic yard	368.58
Removal of clean monolithic concrete structures, \$/cubic yard	852.65
Removal of contaminated monolithic concrete structures, \$/cubic yard	1,787.88
Removal of clean foundation concrete, \$/cubic yard	673.83
Removal of contaminated foundation concrete, \$/cubic yard	1,665.07
Explosive demolition of bulk concrete, \$/cubic yard	30.03
Removal of clean hollow masonry block wall, \$/cubic yard	93.44
Removal of contaminated hollow masonry block wall, \$/cubic yard	280.67
Removal of clean solid masonry block wall, \$/cubic yard	93.44
Removal of contaminated solid masonry block wall, \$/cubic yard	280.67
Backfill of below-grade voids, \$/cubic yard	37.43
Removal of subterranean tunnels/voids, \$/linear foot	106.85
Placement of concrete for below-grade voids, \$/cubic yard	138.88
Excavation of clean material, \$/cubic yard	3.60

APPENDIX B

**UNIT COST FACTOR LISTING
(Power Block Structures Only)**

Unit Cost Factor	Cost/Unit(\$)
Excavation of contaminated material, \$/cubic yard	36.57
Removal of clean concrete rubble (tipping fee included), \$/cubic yard	26.59
Removal of contaminated concrete rubble, \$/cubic yard	22.87
Removal of building by volume, \$/cubic foot	0.31
Removal of clean building metal siding, \$/square foot	1.15
Removal of contaminated building metal siding, \$/square foot	3.58
Removal of standard asphalt roofing, \$/square foot	1.82
Removal of transite panels, \$/square foot	1.93
Scarifying contaminated concrete surfaces (drill & spall), \$/square foot	11.08
Scabbling contaminated concrete floors, \$/square foot	6.48
Scabbling contaminated concrete walls, \$/square foot	16.94
Scabbling contaminated ceilings, \$/square foot	57.69
Scabbling structural steel, \$/square foot	5.17
Removal of clean overhead crane/monorail < 10 ton capacity	510.43
Removal of contaminated overhead crane/monorail < 10 ton capacity	1,361.87
Removal of clean overhead crane/monorail >10-50 ton capacity	1,225.02
Removal of contaminated overhead crane/monorail >10-50 ton capacity	3,266.88
Removal of polar crane > 50 ton capacity	5,224.54
Removal of gantry crane > 50 ton capacity	21,922.39
Removal of structural steel, \$/pound	0.18
Removal of clean steel floor grating, \$/square foot	3.91
Removal of contaminated steel floor grating, \$/square foot	10.33
Removal of clean free standing steel liner, \$/square foot	9.94
Removal of contaminated free standing steel liner, \$/square foot	26.62
Removal of clean concrete-anchored steel liner, \$/square foot	4.97
Removal of contaminated concrete-anchored steel liner, \$/square foot	30.94
Placement of scaffolding in clean areas, \$/square foot	14.84
Placement of scaffolding in contaminated areas, \$/square foot	22.26
Landscaping with topsoil, \$/acre	27,452.06
Cost of CPC B-88 LSA box & preparation for use	2,323.32

APPENDIX B

**UNIT COST FACTOR LISTING
(Power Block Structures Only)**

Unit Cost Factor	Cost/Unit(\$)
Cost of CPC B-25 LSA box & preparation for use	2,119.84
Cost of CPC B-12V 12 gauge LSA box & preparation for use	1,716.34
Cost of CPC B-144 LSA box & preparation for use	12,107.07
Cost of LSA drum & preparation for use	209.65
Cost of cask liner for CNSI 8 120A cask (resins)	9,210.20
Cost of cask liner for CNSI 8 120A cask (filters)	9,042.46
Decontamination of surfaces with vacuuming, \$/square foot	0.76

APPENDIX C
DETAILED COST ANALYSIS

Table C
Crystal River Unit 3 Nuclear Generating Plant
SAFSTOR Decommissioning Cost Estimate with Dry Fuel Storage
(thousands of 2013 dollars)

Activity Index	Activity Description	Decon Cost	Removal Cost	Packaging Costs	Transport Costs	Off-Site Processing Costs	LLRW Disposal Costs	Other Costs	Total Contingency	Total Costs	NRC Lic. Term. Costs	Spent Fuel Management Costs	Site Restoration Costs	Processed Volume Cu. Feet	Burial Volumes				Burial / Processed Wt., Lbs.	Craft Manhours	Utility and Contractor Manhours
															Class A Cu. Feet	Class B Cu. Feet	Class C Cu. Feet	GTCC Cu. Feet			
PERIOD 1 - Preparations																					
Period 1 Additional Costs																					
1.2.1	2013 O&M Budget (Excluding Security)	-	-	-	-	-	-	9,700	-	9,700	9,700	-	-	-	-	-	-	-	-	-	-
1.2.2	2013 O&M Budget Nuc. Protective Services (Security)	-	-	-	-	-	-	1,500	-	1,500	150	1,350	-	-	-	-	-	-	-	-	-
1.2.3	2013 Corporate Allocations	-	-	-	-	-	-	2,400	-	2,400	2,400	-	-	-	-	-	-	-	-	-	-
1.2.4	2014 O&M Budget (Excluding Security)	-	-	-	-	-	-	54,951	-	54,951	54,951	-	-	-	-	-	-	-	-	-	-
1.2.5	2014 O&M Budget Nuc. Protective Services (Security)	-	-	-	-	-	-	10,095	-	10,095	1,010	9,086	-	-	-	-	-	-	-	-	-
1.2.6	2014 O&M Budget Corporate Allocations	-	-	-	-	-	-	18,265	-	18,265	18,265	-	-	-	-	-	-	-	-	-	-
1.2.7	2015 O&M Budget (Excluding Security)	-	-	-	-	-	-	25,585	-	25,585	25,585	-	-	-	-	-	-	-	-	-	-
1.2.8	2015 O&M Budget Nuc. Protective Services (Security)	-	-	-	-	-	-	6,250	-	6,250	625	5,625	-	-	-	-	-	-	-	-	-
1.2.9	Spent Fuel Pool Offload Preparations	-	-	-	-	-	-	17,577	-	17,577	-	17,577	-	-	-	-	-	-	-	-	-
1.2.10	Severance (contingency)	-	-	-	-	-	-	5,189	-	5,189	5,189	-	-	-	-	-	-	-	-	-	-
1.2.11	Reduction of Electrical System	-	-	-	-	-	-	2,489	187	2,675	2,675	-	-	-	-	-	-	-	-	-	-
1.2.12	Alternate Spent Fuel Cooling System	-	-	-	-	-	-	2,727	205	2,931	2,931	-	-	-	-	-	-	-	-	-	-
1.2.13	Disposal of Retired NSSS Components	-	-	-	-	-	-	15,000	2,000	17,000	17,000	-	-	-	29,386	-	-	-	-	2,370,069	-
1.2.14	Disposal of Legacy Radwaste	-	-	-	-	-	-	3,000	-	3,000	3,000	-	-	-	-	-	-	-	-	-	-
1.2	Subtotal Period 1 Additional Costs	-	-	-	-	-	-	18,000	156,728	2,391	177,119	143,481	33,638	-	-	29,386	-	-	-	2,370,069	-
Period 1 Period-Dependent Costs																					
1.4.2	Property taxes	-	-	-	-	-	-	2,172	-	2,172	2,172	-	-	-	-	-	-	-	-	-	-
1.4	Subtotal Period 1 Period-Dependent Costs	-	-	-	-	-	-	2,172	-	2,172	2,172	-	-	-	-	-	-	-	-	-	-
PERIOD 1 TOTALS																					
		-	-	-	-	-	-	18,000	158,900	2,391	179,291	145,653	33,638	-	-	29,386	-	-	-	2,370,069	-
PERIOD 2a - SAFSTOR Dormancy with Wet Spent Fuel Storage																					
Period 2a Direct Decommissioning Activities																					
2a.1.1	Quarterly Inspection	-	-	-	-	-	-	-	-	-	a	-	-	-	-	-	-	-	-	-	-
2a.1.2	Semi-annual environmental survey	-	-	-	-	-	-	-	-	-	a	-	-	-	-	-	-	-	-	-	-
2a.1.3	Prepare reports	-	-	-	-	-	-	-	-	-	a	-	-	-	-	-	-	-	-	-	-
2a.1.4	Bituminous roof replacement	-	-	-	-	-	-	348	52	401	401	-	-	-	-	-	-	-	-	-	-
2a.1.5	Maintenance supplies	-	-	-	-	-	-	568	142	710	710	-	-	-	-	-	-	-	-	-	-
2a.1	Subtotal Period 2a Activity Costs	-	-	-	-	-	-	917	194	1,111	1,111	-	-	-	-	-	-	-	-	-	-
Period 2a Additional Costs																					
2a.2.1	ISFSI Construction & Pool Offload	-	-	-	-	-	-	55,116	-	55,116	-	55,116	-	-	-	-	-	-	-	-	-
2a.2	Subtotal Period 2a Additional Costs	-	-	-	-	-	-	55,116	-	55,116	-	55,116	-	-	-	-	-	-	-	-	-
Period 2a Period-Dependent Costs																					
2a.4.1	Insurance	-	-	-	-	-	-	2,143	214	2,358	2,115	242	-	-	-	-	-	-	-	-	-
2a.4.2	Property taxes	-	-	-	-	-	-	5,964	-	5,964	5,964	-	-	-	-	-	-	-	-	-	-
2a.4.3	Health physics supplies	-	916	-	-	-	-	-	229	1,145	1,145	-	-	-	-	-	-	-	-	-	-
2a.4.4	Disposal of DAW generated	-	-	24	6	-	-	-	16	95	95	-	-	-	1,010	-	-	-	-	20,202	33
2a.4.5	Plant energy budget	-	-	-	-	-	-	796	119	916	458	458	-	-	-	-	-	-	-	-	-
2a.4.6	NRC Fees	-	-	-	-	-	-	1,214	121	1,336	1,336	-	-	-	-	-	-	-	-	-	-
2a.4.7	Emergency Planning Fees	-	-	-	-	-	-	360	36	396	-	396	-	-	-	-	-	-	-	-	-
2a.4.8	Florida LLRW Inspection Fees	-	-	-	-	-	-	1	0	1	1	1	-	-	-	-	-	-	-	-	-
2a.4.9	Spent Fuel Pool O&M	-	-	-	-	-	-	3,225	484	3,709	-	3,709	-	-	-	-	-	-	-	-	-
2a.4.10	ISFSI Operating Costs	-	-	-	-	-	-	384	58	442	-	442	-	-	-	-	-	-	-	-	-
2a.4.11	Site O&M Non-Labor	-	-	-	-	-	-	13,034	1,955	14,989	6,367	8,621	-	-	-	-	-	-	-	-	-
2a.4.12	Security Staff Cost	-	-	-	-	-	-	43,398	6,510	49,908	3,249	46,658	-	-	-	-	-	-	-	-	962,560
2a.4.13	Utility Staff Cost	-	-	-	-	-	-	32,712	4,907	37,619	6,230	31,389	-	-	-	-	-	-	-	-	446,903
2a.4	Subtotal Period 2a Period-Dependent Costs	-	916	24	6	-	50	103,232	14,649	118,877	26,960	91,917	-	-	1,010	-	-	-	-	20,202	33
2a.0	TOTAL PERIOD 2a COST	-	916	24	6	-	50	159,265	14,843	175,103	28,071	147,032	-	-	1,010	-	-	-	-	20,202	33
PERIOD 2b - SAFSTOR Dormancy with Dry Spent Fuel Storage																					
Period 2b Direct Decommissioning Activities																					
2b.1.1	Quarterly Inspection	-	-	-	-	-	-	-	-	-	a	-	-	-	-	-	-	-	-	-	-
2b.1.2	Semi-annual environmental survey	-	-	-	-	-	-	-	-	-	a	-	-	-	-	-	-	-	-	-	-
2b.1.3	Prepare reports	-	-	-	-	-	-	-	-	-	a	-	-	-	-	-	-	-	-	-	-
2b.1.4	Bituminous roof replacement	-	-	-	-	-	-	1,471	221	1,692	1,692	-	-	-	-	-	-	-	-	-	-
2b.1.5	Maintenance supplies	-	-	-	-	-	-	2,400	600	2,999	2,999	-	-	-	-	-	-	-	-	-	-
2b.1	Subtotal Period 2b Activity Costs	-	-	-	-	-	-	3,871	821	4,691	4,691	-	-	-	-	-	-	-	-	-	-

Table C
Crystal River Unit 3 Nuclear Generating Plant
SAFSTOR Decommissioning Cost Estimate with Dry Fuel Storage
(thousands of 2013 dollars)

Activity Index	Activity Description	Decon Cost	Removal Cost	Packaging Costs	Transport Costs	Off-Site Processing Costs	LLRW Disposal Costs	Other Costs	Total Contingency	Total Costs	NRC Lic. Term. Costs	Spent Fuel Management Costs	Site Restoration Costs	Processed Volume Cu. Feet	Burial Volumes				Burial / Processed Wt., Lbs.	Craft Manhours	Utility and Contractor Manhours	
															Class A Cu. Feet	Class B Cu. Feet	Class C Cu. Feet	GTCC Cu. Feet				
Period 2b Collateral Costs																						
2b.3.1	Spent Fuel Capital and Transfer	-	-	-	-	-	-	4,200	630	4,830	-	4,830	-	-	-	-	-	-	-	-	-	-
2b.3	Subtotal Period 2b Collateral Costs	-	-	-	-	-	-	4,200	630	4,830	-	4,830	-	-	-	-	-	-	-	-	-	-
Period 2b Period-Dependent Costs																						
2b.4.1	Insurance	-	-	-	-	-	-	8,335	834	9,169	8,933	236	-	-	-	-	-	-	-	-	-	-
2b.4.2	Property taxes	-	-	-	-	-	-	4,062	-	4,062	4,062	-	-	-	-	-	-	-	-	-	-	-
2b.4.3	Health physics supplies	-	1,787	-	-	-	-	-	447	2,234	2,234	-	-	-	-	-	-	-	-	-	-	-
2b.4.4	Disposal of DAW generated	-	-	45	11	-	95	-	30	181	181	-	-	-	1,923	-	-	-	-	38,462	63	-
2b.4.5	Plant energy budget	-	-	-	-	-	-	1,681	252	1,933	1,933	-	-	-	-	-	-	-	-	-	-	-
2b.4.6	NRC Fees	-	-	-	-	-	-	4,901	490	5,391	5,391	-	-	-	-	-	-	-	-	-	-	-
2b.4.7	Emergency Planning Fees	-	-	-	-	-	-	1,521	152	1,674	-	1,674	-	-	-	-	-	-	-	-	-	-
2b.4.8	Florida LLRW Inspection Fee	-	-	-	-	-	-	2	0	3	3	0	-	-	-	-	-	-	-	-	-	-
2b.4.9	ISFSI Operating Costs	-	-	-	-	-	-	1,623	243	1,866	-	1,866	-	-	-	-	-	-	-	-	-	-
2b.4.10	Site O&M Non-Labor	-	-	-	-	-	-	29,241	4,386	33,627	26,888	6,738	-	-	-	-	-	-	-	-	-	-
2b.4.11	Security Staff Cost	-	-	-	-	-	-	51,914	7,787	59,701	13,720	45,980	-	-	-	-	-	-	-	-	-	1,197,617
2b.4.12	Utility Staff Cost	-	-	-	-	-	-	43,320	6,498	49,818	26,308	23,510	-	-	-	-	-	-	-	-	-	580,663
2b.4	Subtotal Period 2b Period-Dependent Costs	-	1,787	45	11	-	95	146,600	21,120	169,658	89,653	80,005	-	-	1,923	-	-	-	-	38,462	63	1,778,280
2b.0	TOTAL PERIOD 2b COST	-	1,787	45	11	-	95	154,671	22,570	179,180	94,344	84,835	-	-	1,923	-	-	-	-	38,462	63	1,778,280
PERIOD 2c - SAFSTOR Dormancy without Spent Fuel Storage																						
Period 2c Direct Decommissioning Activities																						
2c.1.1	Quarterly Inspection	-	-	-	-	-	-	-	-	-	a	-	-	-	-	-	-	-	-	-	-	-
2c.1.2	Semi-annual environmental survey	-	-	-	-	-	-	-	-	-	a	-	-	-	-	-	-	-	-	-	-	-
2c.1.3	Prepare reports	-	-	-	-	-	-	-	-	-	a	-	-	-	-	-	-	-	-	-	-	-
2c.1.4	Bituminous roof replacement	-	-	-	-	-	-	2,571	386	2,957	2,957	-	-	-	-	-	-	-	-	-	-	-
2c.1.5	Maintenance supplies	-	-	-	-	-	-	4,193	1,048	5,242	5,242	-	-	-	-	-	-	-	-	-	-	-
2c.1	Subtotal Period 2c Activity Costs	-	-	-	-	-	-	6,765	1,434	8,199	8,199	-	-	-	-	-	-	-	-	-	-	-
Period 2c Period-Dependent Costs																						
2c.4.1	Insurance	-	-	-	-	-	-	14,191	1,419	15,611	15,611	-	-	-	-	-	-	-	-	-	-	-
2c.4.2	Property taxes	-	-	-	-	-	-	7,100	-	7,100	7,100	-	-	-	-	-	-	-	-	-	-	-
2c.4.3	Health physics supplies	-	2,938	-	-	-	-	-	734	3,672	3,672	-	-	-	-	-	-	-	-	-	-	-
2c.4.4	Disposal of DAW generated	-	-	73	17	-	154	-	48	292	292	-	-	-	3,095	-	-	-	-	61,905	101	-
2c.4.5	Plant energy budget	-	-	-	-	-	-	2,938	441	3,378	3,378	-	-	-	-	-	-	-	-	-	-	-
2c.4.6	NRC Fees	-	-	-	-	-	-	7,904	790	8,694	8,694	-	-	-	-	-	-	-	-	-	-	-
2c.4.7	Florida LLRW Inspection Fee	-	-	-	-	-	-	4	1	4	4	-	-	-	-	-	-	-	-	-	-	-
2c.4.8	Site O&M Non-Labor	-	-	-	-	-	-	40,861	6,129	46,990	46,990	-	-	-	-	-	-	-	-	-	-	-
2c.4.9	Security Staff Cost	-	-	-	-	-	-	20,850	3,127	23,977	23,977	-	-	-	-	-	-	-	-	-	-	951,343
2c.4.10	Utility Staff Cost	-	-	-	-	-	-	39,979	5,997	45,975	45,975	-	-	-	-	-	-	-	-	-	-	554,950
2c.4	Subtotal Period 2c Period-Dependent Costs	-	2,938	73	17	-	154	133,826	18,687	155,693	155,693	-	-	-	3,095	-	-	-	-	61,905	101	1,506,293
2c.0	TOTAL PERIOD 2c COST	-	2,938	73	17	-	154	140,590	20,121	163,892	163,892	-	-	-	3,095	-	-	-	-	61,905	101	1,506,293
PERIOD 2 TOTALS																						
		-	5,640	142	33	-	299	454,526	57,534	518,175	286,307	231,868	-	-	6,028	-	-	-	-	120,568	197	4,694,035
PERIOD 3a - Reactivate Site Following SAFSTOR Dormancy																						
Period 3a Direct Decommissioning Activities																						
3a.1.1	Prepare preliminary decommissioning cost	-	-	-	-	-	-	158	24	182	182	-	-	-	-	-	-	-	-	-	-	1,300
3a.1.2	Review plant dwgs & specs.	-	-	-	-	-	-	560	84	645	645	-	-	-	-	-	-	-	-	-	-	4,600
3a.1.3	Perform detailed rad survey	-	-	-	-	-	-	-	-	-	a	-	-	-	-	-	-	-	-	-	-	-
3a.1.4	End product description	-	-	-	-	-	-	122	18	140	140	-	-	-	-	-	-	-	-	-	-	1,000
3a.1.5	Detailed by-product inventory	-	-	-	-	-	-	158	24	182	182	-	-	-	-	-	-	-	-	-	-	1,300
3a.1.6	Define major work sequence	-	-	-	-	-	-	914	137	1,051	1,051	-	-	-	-	-	-	-	-	-	-	7,500
3a.1.7	Perform SER and EA	-	-	-	-	-	-	378	57	434	434	-	-	-	-	-	-	-	-	-	-	3,100
3a.1.8	Perform Site-Specific Cost Study	-	-	-	-	-	-	609	91	701	701	-	-	-	-	-	-	-	-	-	-	5,000
3a.1.9	Prepare/submit License Termination Plan	-	-	-	-	-	-	499	75	574	574	-	-	-	-	-	-	-	-	-	-	4,096
3a.1.10	Receive NRC approval of termination plan	-	-	-	-	-	-	-	-	-	a	-	-	-	-	-	-	-	-	-	-	-
Activity Specifications																						
3a.1.11.1	Re-activate plant & temporary facilities	-	-	-	-	-	-	898	135	1,033	929	-	103	-	-	-	-	-	-	-	-	7,370
3a.1.11.2	Plant systems	-	-	-	-	-	-	508	76	584	525	-	58	-	-	-	-	-	-	-	-	4,167
3a.1.11.3	Reactor internals	-	-	-	-	-	-	865	130	995	995	-	-	-	-	-	-	-	-	-	-	7,100
3a.1.11.4	Reactor vessel	-	-	-	-	-	-	792	119	911	911	-	-	-	-	-	-	-	-	-	-	6,500
3a.1.11.5	Biological shield	-	-	-	-	-	-	61	9	70	70	-	-	-	-	-	-	-	-	-	-	500

Table C
Crystal River Unit 3 Nuclear Generating Plant
SAFSTOR Decommissioning Cost Estimate with Dry Fuel Storage
 (thousands of 2013 dollars)

Activity Index	Activity Description	Decon Cost	Removal Cost	Packaging Costs	Transport Costs	Off-Site Processing Costs	LLRW Disposal Costs	Other Costs	Total Contingency	Total Costs	NRC Lic. Term. Costs	Spent Fuel Management Costs	Site Restoration Costs	Processed Volume Cu. Feet	Burial Volumes				Burial / Processed Wt., Lbs.	Craft Manhours	Utility and Contractor Manhours	
															Class A Cu. Feet	Class B Cu. Feet	Class C Cu. Feet	GTCC Cu. Feet				
Activity Specifications (continued)																						
3a.1.11.6	Steam generators	-	-	-	-	-	-	380	57	437	437	-	-	-	-	-	-	-	-	-	-	3,120
3a.1.11.7	Reinforced concrete	-	-	-	-	-	-	195	29	224	112	-	112	-	-	-	-	-	-	-	-	1,600
3a.1.11.8	Main Turbine	-	-	-	-	-	-	49	7	56	-	-	56	-	-	-	-	-	-	-	-	400
3a.1.11.9	Main Condensers	-	-	-	-	-	-	49	7	56	-	-	56	-	-	-	-	-	-	-	-	400
3a.1.11.10	Plant structures & buildings	-	-	-	-	-	-	380	57	437	219	-	219	-	-	-	-	-	-	-	-	3,120
3a.1.11.11	Waste management	-	-	-	-	-	-	560	84	645	645	-	-	-	-	-	-	-	-	-	-	4,600
3a.1.11.12	Facility & site closeout	-	-	-	-	-	-	110	16	126	63	-	63	-	-	-	-	-	-	-	-	900
3a.1.11	Total	-	-	-	-	-	-	4,846	727	5,573	4,906	-	667	-	-	-	-	-	-	-	-	39,777
Planning & Site Preparations																						
3a.1.12	Prepare dismantling sequence	-	-	-	-	-	-	292	44	336	336	-	-	-	-	-	-	-	-	-	-	2,400
3a.1.13	Plant prep. & temp. svces	-	-	-	-	-	-	2,900	435	3,335	3,335	-	-	-	-	-	-	-	-	-	-	-
3a.1.14	Design water clean-up system	-	-	-	-	-	-	171	26	196	196	-	-	-	-	-	-	-	-	-	-	1,400
3a.1.15	Rigging/Cont. Cntrl Envlp/tooling/etc.	-	-	-	-	-	-	2,200	330	2,530	2,530	-	-	-	-	-	-	-	-	-	-	-
3a.1.16	Procure casks/liners & containers	-	-	-	-	-	-	150	22	172	172	-	-	-	-	-	-	-	-	-	-	1,230
3a.1	Subtotal Period 3a Activity Costs	-	-	-	-	-	-	13,958	2,094	16,052	15,384	-	667	-	-	-	-	-	-	-	-	72,703
Period 3a Period-Dependent Costs																						
3a.4.1	Insurance	-	-	-	-	-	-	467	47	513	513	-	-	-	-	-	-	-	-	-	-	-
3a.4.2	Property taxes	-	-	-	-	-	-	233	-	233	233	-	-	-	-	-	-	-	-	-	-	-
3a.4.3	Health physics supplies	-	461	-	-	-	-	-	115	577	577	-	-	-	-	-	-	-	-	-	-	-
3a.4.4	Heavy equipment rental	-	612	-	-	-	-	-	92	704	704	-	-	-	-	-	-	-	-	-	-	-
3a.4.5	Disposal of DAW generated	-	-	12	3	-	26	-	8	48	48	-	-	-	514	-	-	-	-	10,287	17	-
3a.4.6	Plant energy budget	-	-	-	-	-	-	966	145	1,111	1,111	-	-	-	-	-	-	-	-	-	-	-
3a.4.7	NRC Fees	-	-	-	-	-	-	381	38	419	419	-	-	-	-	-	-	-	-	-	-	-
3a.4.8	Florida LLRW Inspection Fee	-	-	-	-	-	-	1	0	1	1	-	-	-	-	-	-	-	-	-	-	-
3a.4.9	Site O&M Non-Labor	-	-	-	-	-	-	1,931	290	2,221	2,221	-	-	-	-	-	-	-	-	-	-	-
3a.4.10	Security Staff Cost	-	-	-	-	-	-	1,333	200	1,533	1,533	-	-	-	-	-	-	-	-	-	-	65,179
3a.4.11	Utility Staff Cost	-	-	-	-	-	-	17,744	2,662	20,406	20,406	-	-	-	-	-	-	-	-	-	-	258,629
3a.4	Subtotal Period 3a Period-Dependent Costs	-	1,074	12	3	-	26	23,057	3,596	27,767	27,767	-	-	-	514	-	-	-	-	10,287	17	323,807
3a.0	TOTAL PERIOD 3a COST	-	1,074	12	3	-	26	37,015	5,690	43,819	43,152	-	667	-	514	-	-	-	-	10,287	17	396,510
PERIOD 3b - Decommissioning Preparations																						
Period 3b Direct Decommissioning Activities																						
Detailed Work Procedures																						
3b.1.1.1	Plant systems	-	-	-	-	-	-	577	87	663	597	-	66	-	-	-	-	-	-	-	-	4,733
3b.1.1.2	Reactor internals	-	-	-	-	-	-	305	46	350	350	-	-	-	-	-	-	-	-	-	-	2,500
3b.1.1.3	Remaining buildings	-	-	-	-	-	-	164	25	189	47	-	142	-	-	-	-	-	-	-	-	1,350
3b.1.1.4	CRD cooling assembly	-	-	-	-	-	-	122	18	140	140	-	-	-	-	-	-	-	-	-	-	1,000
3b.1.1.5	CRD housings & ICI tubes	-	-	-	-	-	-	122	18	140	140	-	-	-	-	-	-	-	-	-	-	1,000
3b.1.1.6	Incore instrumentation	-	-	-	-	-	-	122	18	140	140	-	-	-	-	-	-	-	-	-	-	1,000
3b.1.1.7	Reactor vessel	-	-	-	-	-	-	442	66	509	509	-	-	-	-	-	-	-	-	-	-	3,630
3b.1.1.8	Facility closeout	-	-	-	-	-	-	146	22	168	84	-	84	-	-	-	-	-	-	-	-	1,200
3b.1.1.9	Missile shields	-	-	-	-	-	-	55	8	63	63	-	-	-	-	-	-	-	-	-	-	450
3b.1.1.10	Biological shield	-	-	-	-	-	-	146	22	168	168	-	-	-	-	-	-	-	-	-	-	1,200
3b.1.1.11	Steam generators	-	-	-	-	-	-	560	84	645	645	-	-	-	-	-	-	-	-	-	-	4,600
3b.1.1.12	Reinforced concrete	-	-	-	-	-	-	122	18	140	70	-	70	-	-	-	-	-	-	-	-	1,000
3b.1.1.13	Main Turbine	-	-	-	-	-	-	190	29	219	-	-	219	-	-	-	-	-	-	-	-	1,560
3b.1.1.14	Main Condensers	-	-	-	-	-	-	190	29	219	-	-	219	-	-	-	-	-	-	-	-	1,560
3b.1.1.15	Auxiliary building	-	-	-	-	-	-	333	50	383	344	-	38	-	-	-	-	-	-	-	-	2,730
3b.1.1.16	Reactor building	-	-	-	-	-	-	333	50	383	344	-	38	-	-	-	-	-	-	-	-	2,730
3b.1.1	Total	-	-	-	-	-	-	3,928	589	4,518	3,642	-	876	-	-	-	-	-	-	-	-	32,243
3b.1	Subtotal Period 3b Activity Costs	-	-	-	-	-	-	3,928	589	4,518	3,642	-	876	-	-	-	-	-	-	-	-	32,243
Period 3b Additional Costs																						
3b.2.1	Site Characterization	-	-	-	-	-	-	6,085	1,826	7,911	7,911	-	-	-	-	-	-	-	-	-	30,500	10,852
3b.2	Subtotal Period 3b Additional Costs	-	-	-	-	-	-	6,085	1,826	7,911	7,911	-	-	-	-	-	-	-	-	-	30,500	10,852
Period 3b Collateral Costs																						
3b.3.1	Decon equipment	1,014	-	-	-	-	-	-	152	1,166	1,166	-	-	-	-	-	-	-	-	-	-	-
3b.3.2	DOC staff relocation expenses	-	-	-	-	-	-	1,258	189	1,447	1,447	-	-	-	-	-	-	-	-	-	-	-
3b.3.3	Pipe cutting equipment	-	1,100	-	-	-	-	-	165	1,265	1,265	-	-	-	-	-	-	-	-	-	-	-
3b.3	Subtotal Period 3b Collateral Costs	1,014	1,100	-	-	-	-	1,258	506	3,878	3,878	-	-	-	-	-	-	-	-	-	-	-

Table C
Crystal River Unit 3 Nuclear Generating Plant
SAFSTOR Decommissioning Cost Estimate with Dry Fuel Storage
(thousands of 2013 dollars)

Activity Index	Activity Description	Decon Cost	Removal Cost	Packaging Costs	Transport Costs	Off-Site Processing Costs	LLRW Disposal Costs	Other Costs	Total Contingency	Total Costs	NRC Lic. Term. Costs	Spent Fuel Management Costs	Site Restoration Costs	Processed Volume Cu. Feet	Burial Volumes				Burial / Processed Wt., Lbs.	Craft Manhours	Utility and Contractor Manhours		
															Class A Cu. Feet	Class B Cu. Feet	Class C Cu. Feet	GTCC Cu. Feet					
Period 3b Period-Dependent Costs																							
3b.4.1	Decon supplies	31	-	-	-	-	-	-	8	39	39	-	-	-	-	-	-	-	-	-	-		
3b.4.2	Insurance	-	-	-	-	-	-	261	26	287	287	-	-	-	-	-	-	-	-	-	-		
3b.4.3	Property taxes	-	-	-	-	-	-	117	-	117	117	-	-	-	-	-	-	-	-	-	-		
3b.4.4	Health physics supplies	-	255	-	-	-	-	-	64	319	319	-	-	-	-	-	-	-	-	-	-		
3b.4.5	Heavy equipment rental	-	307	-	-	-	-	-	46	353	353	-	-	-	-	-	-	-	-	-	-		
3b.4.6	Disposal of DAW generated	-	-	7	2	-	14	-	5	27	27	-	-	-	292	-	-	-	-	5,834	10		
3b.4.7	Plant energy budget	-	-	-	-	-	-	484	73	557	557	-	-	-	-	-	-	-	-	-	-		
3b.4.8	NRC Fees	-	-	-	-	-	-	191	19	210	210	-	-	-	-	-	-	-	-	-	-		
3b.4.9	Florida LLRW Inspection Fee	-	-	-	-	-	-	0	0	0	0	-	-	-	-	-	-	-	-	-	-		
3b.4.10	Site O&M Non-Labor	-	-	-	-	-	-	968	145	1,113	1,113	-	-	-	-	-	-	-	-	-	-		
3b.4.11	Security Staff Cost	-	-	-	-	-	-	669	100	769	769	-	-	-	-	-	-	-	-	-	32,679		
3b.4.12	DOC Staff Cost	-	-	-	-	-	-	4,498	675	5,173	5,173	-	-	-	-	-	-	-	-	-	58,560		
3b.4.13	Utility Staff Cost	-	-	-	-	-	-	8,896	1,334	10,231	10,231	-	-	-	-	-	-	-	-	-	129,669		
3b.4	Subtotal Period 3b Period-Dependent Costs	31	562	7	2	-	14	16,085	2,495	19,195	19,195	-	-	-	292	-	-	-	-	5,834	10	220,907	
3b.0	TOTAL PERIOD 3b COST	1,045	1,662	7	2	-	14	27,357	5,415	35,502	34,626	-	876	-	292	-	-	-	-	5,834	30,510	264,002	
PERIOD 3 TOTALS		1,045	2,736	19	4	-	40	64,371	11,105	79,321	77,778	-	1,543	-	806	-	-	-	-	16,121	30,526	660,512	
PERIOD 4a - Large Component Removal																							
Period 4a Direct Decommissioning Activities																							
Nuclear Steam Supply System Removal																							
4a.1.1.1	Reactor Coolant Piping	28	101	27	27	155	190	-	116	643	643	-	-	564	597	-	-	-	-	130,847	2,774	-	
4a.1.1.2	Pressurizer Relief Tank	3	12	4	4	26	29	-	17	95	95	-	-	94	94	-	-	-	-	20,849	340	-	
4a.1.1.3	Reactor Coolant Pumps & Motors	21	67	71	124	-	1,804	-	504	2,589	2,589	-	-	-	6,873	-	-	-	-	937,200	2,601	80	
4a.1.1.4	Pressurizer	8	45	421	138	-	689	-	250	1,550	1,550	-	-	-	2,624	-	-	-	-	341,500	1,505	1,500	
4a.1.1.5	Steam Generators	39	6,178	1,672	2,296	3,106	-	-	2,541	15,832	15,832	-	-	18,522	-	-	-	-	-	2,375,446	9,461	4,500	
4a.1.1.6	CRDMs/ICIs/Service Structure Removal	31	81	310	83	69	175	-	133	882	882	-	-	753	3,085	-	-	-	-	90,684	2,352	-	
4a.1.1.7	Reactor Vessel Internals	58	3,198	7,404	1,035	-	13,319	276	11,239	36,530	36,530	-	-	-	1,454	876	462	-	-	281,646	26,583	1,195	
4a.1.1.8	Vessel & Internals GTCC Disposal	-	-	-	-	-	7,162	-	1,074	8,237	8,237	-	-	-	-	-	-	1,785	-	353,095	-	-	
4a.1.1.9	Reactor Vessel	80	6,291	2,026	1,679	-	2,903	276	7,178	20,433	20,433	-	-	-	9,521	-	-	-	-	977,823	26,583	1,195	
4a.1.1	Totals	267	15,973	11,934	5,387	3,356	26,270	552	23,052	86,791	86,791	-	-	19,934	24,247	876	462	1,785	5,509,091	72,200	8,471		
Removal of Major Equipment																							
4a.1.2	Main Turbine/Generator	-	240	23	5	110	-	-	80	459	459	-	-	991	-	-	-	-	-	44,602	5,478	-	
4a.1.3	Main Condensers	-	751	55	13	257	-	-	234	1,310	1,310	-	-	2,316	-	-	-	-	-	104,240	17,268	-	
Cascading Costs from Clean Building Demolition																							
4a.1.4.1	Reactor	-	717	-	-	-	-	-	108	825	825	-	-	-	-	-	-	-	-	-	8,100	-	
4a.1.4.2	Auxiliary Building	-	178	-	-	-	-	-	27	204	204	-	-	-	-	-	-	-	-	-	2,064	-	
4a.1.4.3	Fuel Handling Area (Aux Bldg)	-	114	-	-	-	-	-	17	131	131	-	-	-	-	-	-	-	-	-	1,249	-	
4a.1.4.4	Intermediate Bldg	-	49	-	-	-	-	-	7	56	56	-	-	-	-	-	-	-	-	-	569	-	
4a.1.4.5	Machine Shop - Hot	-	4	-	-	-	-	-	1	4	4	-	-	-	-	-	-	-	-	-	57	-	
4a.1.4.6	RM Warehouse	-	1	-	-	-	-	-	0	1	1	-	-	-	-	-	-	-	-	-	13	-	
4a.1.4	Totals	-	1,062	-	-	-	-	-	159	1,221	1,221	-	-	-	-	-	-	-	-	-	12,052	-	
Disposal of Plant Systems																							
4a.1.5.1	Auxiliary Steam	-	56	-	-	-	-	-	8	65	-	-	-	65	-	-	-	-	-	-	-	1,391	-
4a.1.5.2	Auxiliary Steam - RCA	-	32	1	2	38	-	-	14	86	86	-	-	376	-	-	-	-	-	15,255	605	-	
4a.1.5.3	Chemical Addition - Cont	-	59	1	3	60	-	-	24	146	146	-	-	596	-	-	-	-	-	24,217	1,127	-	
4a.1.5.4	Chemical Addition - Cont - Insulated	-	9	0	0	6	-	-	3	19	19	-	-	61	-	-	-	-	-	2,461	159	-	
4a.1.5.5	Chemical Addition - Insulated - RCA	-	8	0	0	6	-	-	3	17	17	-	-	61	-	-	-	-	-	2,461	124	-	
4a.1.5.6	Chemical Addition - RCA	-	50	1	3	66	-	-	23	143	143	-	-	658	-	-	-	-	-	26,704	903	-	
4a.1.5.7	Chemical Feed Secondary Cycle	-	13	-	-	-	-	-	2	15	-	-	-	-	-	-	-	-	-	-	331	-	
4a.1.5.8	Chemical Feed Secondary Cycle - RCA	-	7	0	0	5	-	-	2	14	14	-	-	51	-	-	-	-	-	2,067	107	-	
4a.1.5.9	Chilled Water	-	62	-	-	-	-	-	9	71	-	-	-	71	-	-	-	-	-	-	1,520	-	
4a.1.5.10	Chilled Water - RCA	-	67	1	3	67	-	-	27	166	166	-	-	672	-	-	-	-	-	27,273	1,225	-	
4a.1.5.11	Circulating Water	-	94	-	-	-	-	-	14	109	-	-	-	109	-	-	-	-	-	-	2,318	-	
4a.1.5.12	Cond Demin Regeneration	-	44	-	-	-	-	-	7	51	-	-	-	51	-	-	-	-	-	-	1,049	-	
4a.1.5.13	Condensate	-	115	-	-	-	-	-	17	132	-	-	-	132	-	-	-	-	-	-	2,868	-	
4a.1.5.14	Condensate & Demin Water Supply	-	25	-	-	-	-	-	4	29	-	-	-	29	-	-	-	-	-	-	606	-	
4a.1.5.15	Condensate & Demin Water Supply - Cont	-	67	1	2	48	-	-	24	143	143	-	-	483	-	-	-	-	-	19,601	1,284	-	
4a.1.5.16	Condensate & Demin Water Supply - RCA	-	98	2	4	88	-	-	38	230	230	-	-	875	-	-	-	-	-	35,538	1,773	-	
4a.1.5.17	Condensate - Cont	-	164	5	16	325	-	-	93	603	603	-	-	3,236	-	-	-	-	-	131,415	3,586	-	
4a.1.5.18	Condensate Demineralizer	-	101	-	-	-	-	-	15	116	-	-	-	116	-	-	-	-	-	-	2,482	-	
4a.1.5.19	Condensate Demineralizer - Cont	-	141	3	8	161	-	-	61	373	373	-	-	1,604	-	-	-	-	-	65,131	2,800	-	

Table C
Crystal River Unit 3 Nuclear Generating Plant
SAFSTOR Decommissioning Cost Estimate with Dry Fuel Storage
(thousands of 2013 dollars)

Activity Index	Activity Description	Decon Cost	Removal Cost	Packaging Costs	Transport Costs	Off-Site Processing Costs	LLRW Disposal Costs	Other Costs	Total Contingency	Total Costs	NRC Lic. Term. Costs	Spent Fuel Management Costs	Site Restoration Costs	Processed Volume Cu. Feet	Burial Volumes				Burial / Processed Wt., Lbs.	Craft Manhours	Utility and Contractor Manhours	
															Class A Cu. Feet	Class B Cu. Feet	Class C Cu. Feet	GTCC Cu. Feet				
Disposal of Plant Systems (continued)																						
4a.1.5.20	Condenser Air Removal & Priming	-	94	-	-	-	-	-	14	108	-	-	108	-	-	-	-	-	-	-	2,308	-
4a.1.5.21	Cycle Makeup Demin Water	-	62	-	-	-	-	-	9	71	-	-	71	-	-	-	-	-	-	-	1,472	-
4a.1.5.22	Cycle Makeup Demin Water - RCA	-	63	1	3	51	-	-	24	141	141	-	-	513	-	-	-	-	-	20,841	1,125	-
4a.1.5.23	Cycle Startup	-	9	-	-	-	-	-	1	10	-	-	10	-	-	-	-	-	-	-	222	-
4a.1.5.24	Cycle Startup - RCA	-	21	1	2	43	-	-	12	79	79	-	-	431	-	-	-	-	-	17,510	401	-
4a.1.5.25	Diesel Jacket Coolant	-	26	-	-	-	-	-	4	30	-	-	30	-	-	-	-	-	-	-	613	-
4a.1.5.26	Diesel-Air Cooler Coolant	-	4	-	-	-	-	-	1	5	-	-	5	-	-	-	-	-	-	-	108	-
4a.1.5.27	EDG FO & Compressed Air & Exhaust	-	43	-	-	-	-	-	6	50	-	-	50	-	-	-	-	-	-	-	1,028	-
4a.1.5.28	EDG Lube Oil	-	5	-	-	-	-	-	1	5	-	-	5	-	-	-	-	-	-	-	111	-
4a.1.5.29	FFP-3 Compressed and Starting Air	-	12	-	-	-	-	-	2	13	-	-	13	-	-	-	-	-	-	-	302	-
4a.1.5.30	FFP-3 Fuel Oil Transfer	-	18	-	-	-	-	-	3	20	-	-	20	-	-	-	-	-	-	-	444	-
4a.1.5.31	FFPB Sump Discharge	-	8	-	-	-	-	-	1	10	-	-	10	-	-	-	-	-	-	-	225	-
4a.1.5.32	Emergency Feedwater	-	70	-	-	-	-	-	10	80	-	-	80	-	-	-	-	-	-	-	1,668	-
4a.1.5.33	Emergency Feedwater - RCA	-	127	3	8	164	-	-	58	361	361	-	-	1,640	-	-	-	-	-	66,593	2,413	-
4a.1.5.34	Extraction Steam	-	117	-	-	-	-	-	17	134	-	-	134	-	-	-	-	-	-	-	2,916	-
4a.1.5.35	FW Heater Relief Vents & Drains	-	51	-	-	-	-	-	8	58	-	-	58	-	-	-	-	-	-	-	1,225	-
4a.1.5.36	FW Heater Relief Vents & Drains - Cont	-	59	1	2	37	-	-	21	119	119	-	-	366	-	-	-	-	-	14,864	1,187	-
4a.1.5.37	Feedwater	-	88	-	-	-	-	-	13	101	-	-	101	-	-	-	-	-	-	-	2,106	-
4a.1.5.38	Feedwater - Insulated	-	48	-	-	-	-	-	7	55	-	-	55	-	-	-	-	-	-	-	1,222	-
4a.1.5.39	Feedwater - Insulated - RCA	-	101	4	11	230	-	-	62	408	408	-	-	2,293	-	-	-	-	-	93,138	1,961	-
4a.1.5.40	Feedwater - RCA	-	24	1	3	57	-	-	15	100	100	-	-	572	-	-	-	-	-	23,243	453	-
4a.1.5.41	HVAC-Misc Outbldgs	-	18	-	-	-	-	-	3	20	-	-	20	-	-	-	-	-	-	-	469	-
4a.1.5.42	LP & HP Feedwater Drains & Vents	-	204	-	-	-	-	-	31	234	-	-	234	-	-	-	-	-	-	-	5,048	-
4a.1.5.43	LP & HP Feedwater Drains & Vents - Cont	-	219	4	12	235	-	-	92	562	562	-	-	2,346	-	-	-	-	-	95,269	4,444	-
4a.1.5.44	Liquid Sampling - Cont	-	69	1	2	31	-	-	22	125	125	-	-	313	-	-	-	-	-	12,721	1,396	-
4a.1.5.45	Liquid Sampling - RCA	-	58	1	2	34	-	-	20	114	114	-	-	336	-	-	-	-	-	13,655	1,100	-
4a.1.5.46	Lube Oil	-	11	-	-	-	-	-	2	12	-	-	12	-	-	-	-	-	-	-	256	-
4a.1.5.47	Main & Reheat Steam	-	89	-	-	-	-	-	13	102	-	-	102	-	-	-	-	-	-	-	2,230	-
4a.1.5.48	Main & Reheat Steam - Cont	-	562	58	173	3,459	-	-	691	4,942	4,942	-	-	34,481	-	-	-	-	-	1,400,277	12,031	-
4a.1.5.49	Main & Reheat Steam - RCA	-	15	0	1	23	-	-	7	46	46	-	-	226	-	-	-	-	-	9,182	279	-
4a.1.5.50	Misc Turbine Room Steam Drains	-	51	-	-	-	-	-	8	59	-	-	59	-	-	-	-	-	-	-	1,332	-
4a.1.5.51	Misc Turbine Room Steam Drains - Cont	-	204	2	7	141	-	-	73	428	428	-	-	1,405	-	-	-	-	-	57,049	3,733	-
4a.1.5.52	Nitrogen/Hydrogen/Carbon Dioxide	-	28	-	-	-	-	-	4	33	-	-	33	-	-	-	-	-	-	-	736	-
4a.1.5.53	Nuc Serv & Decay Heat Sea Water	-	47	-	-	-	-	-	7	54	-	-	54	-	-	-	-	-	-	-	1,172	-
4a.1.5.54	Nuc Serv & Decay Heat Sea Water - Cont	-	68	6	19	375	-	-	77	544	544	-	-	3,740	-	-	-	-	-	151,890	1,438	-
4a.1.5.55	Nuc Serv & Decay Heat Sea Water - RCA	-	73	4	13	251	-	-	58	400	400	-	-	2,504	-	-	-	-	-	101,697	1,455	-
4a.1.5.56	RC & Misc Waste Evaporator	-	363	23	42	609	82	-	211	1,331	1,331	-	-	6,075	454	-	-	-	-	276,261	7,957	-
4a.1.5.57	RC & Misc Waste Evaporator - Insulated	-	36	5	4	6	25	-	17	94	94	-	-	62	135	-	-	-	-	11,500	636	-
4a.1.5.58	Screen Wash Water	-	41	-	-	-	-	-	6	47	-	-	47	-	-	-	-	-	-	-	989	-
4a.1.5.59	Seal & Spray Water	-	4	-	-	-	-	-	1	5	-	-	5	-	-	-	-	-	-	-	99	-
4a.1.5.60	Seal & Spray Water - Cont	-	100	1	4	82	-	-	38	225	225	-	-	814	-	-	-	-	-	33,044	1,877	-
4a.1.5.61	Seal & Spray Water - RCA	-	79	1	4	79	-	-	32	195	195	-	-	783	-	-	-	-	-	31,811	1,379	-
4a.1.5.62	Secondary Cycle Sampling	-	24	-	-	-	-	-	4	27	-	-	27	-	-	-	-	-	-	-	622	-
4a.1.5.63	Secondary Cycle Sampling - Cont	-	9	0	0	6	-	-	3	19	19	-	-	60	-	-	-	-	-	2,419	169	-
4a.1.5.64	Secondary Cycle Sampling - Cont - Ins	-	3	0	0	2	-	-	1	6	6	-	-	20	-	-	-	-	-	810	57	-
4a.1.5.65	Secondary Cycle Sampling - Insulated	-	7	-	-	-	-	-	1	8	-	-	8	-	-	-	-	-	-	-	180	-
4a.1.5.66	Secondary Serv Closed Cycle Cooling	-	201	-	-	-	-	-	30	231	-	-	231	-	-	-	-	-	-	-	4,978	-
4a.1.5.67	Turb Bldg Sump & Oily Water Separator	-	20	-	-	-	-	-	3	23	-	-	23	-	-	-	-	-	-	-	491	-
4a.1.5.68	Turbine Generator Seal Oil	-	25	-	-	-	-	-	4	28	-	-	28	-	-	-	-	-	-	-	621	-
4a.1.5.69	Turbine Gland Steam & Drains	-	16	-	-	-	-	-	2	18	-	-	18	-	-	-	-	-	-	-	391	-
4a.1.5.70	Turbine Lube Oil	-	47	-	-	-	-	-	7	54	-	-	54	-	-	-	-	-	-	-	1,107	-
4a.1.5.71	Waste Drumming	-	15	2	2	3	11	-	7	40	40	-	-	26	57	-	-	-	-	4,866	269	-
4a.1.5.72	Waste Gas Disposal	-	269	26	30	238	124	-	141	829	124	-	-	2,374	674	-	-	-	-	140,950	5,335	-
4a.1.5	Totals	-	5,233	160	386	7,027	242	-	2,297	15,344	13,049	-	2,295	70,051	1,321	-	-	-	-	2,931,711	114,041	-
4a.1.6	Scaffolding in support of decommissioning	-	875	20	6	87	13	-	238	1,239	1,239	-	-	784	69	-	-	-	-	39,860	22,214	-
4a.1	Subtotal Period 4a Activity Costs	267	24,133	12,192	5,797	10,837	26,525	552	26,060	106,364	104,069	-	2,295	94,076	25,638	876	462	1,785	8,629,504	243,254	8,471	
Period 4a Additional Costs																						
4a.2.1	Remedial Action Surveys	-	-	-	-	-	-	1,561	468	2,030	2,030	-	-	-	-	-	-	-	-	-	30,069	-
4a.2.2	Asbestos Abatement	-	-	-	-	-	-	100	25	125	125	-	-	-	-	-	-	-	-	-	-	-
4a.2.3	Remove Contaminated Outdoor Piping	-	141	28	49	-	224	-	101	542	542	-	-	-	1,239	-	-	-	-	37,866	2,621	-
4a.2	Subtotal Period 4a Additional Costs	-	141	28	49	-	224	1,661	595	2,697	2,697	-	-	-	1,239	-	-	-	-	37,866	32,690	-
Period 4a Collateral Costs																						
4a.3.1	Process decommissioning water waste	3	-	3	18	-	19	-	9	53	53	-	-	-	45	-	-	-	-	2,707	9	-
4a.3.3	Small tool allowance	-	239	-	-	-	-	-	36	275	247	-	27	-	-	-	-	-	-	-	-	-

Table C
Crystal River Unit 3 Nuclear Generating Plant
SAFSTOR Decommissioning Cost Estimate with Dry Fuel Storage
(thousands of 2013 dollars)

Activity Index	Activity Description	Decon Cost	Removal Cost	Packaging Costs	Transport Costs	Off-Site Processing Costs	LLRW Disposal Costs	Other Costs	Total Contingency	Total Costs	NRC Lic. Term. Costs	Spent Fuel Management Costs	Site Restoration Costs	Processed Volume Cu. Feet	Burial Volumes				Burial / Processed Wt., Lbs.	Craft Manhours	Utility and Contractor Manhours
															Class A Cu. Feet	Class B Cu. Feet	Class C Cu. Feet	GTCC Cu. Feet			
4a.3	Subtotal Period 4a Collateral Costs	3	239	3	18	-	19	-	45	328	300	-	27	-	45	-	-	-	2,707	9	-
Period 4a Period-Dependent Costs																					
4a.4.1	Decon supplies	90	-	-	-	-	-	-	22	112	112	-	-	-	-	-	-	-	-	-	-
4a.4.2	Insurance	-	-	-	-	-	-	752	75	828	828	-	-	-	-	-	-	-	-	-	-
4a.4.3	Property taxes	-	-	-	-	-	-	338	-	338	304	-	34	-	-	-	-	-	-	-	-
4a.4.4	Health physics supplies	-	1,955	-	-	-	-	-	489	2,444	2,444	-	-	-	-	-	-	-	-	-	-
4a.4.5	Heavy equipment rental	-	3,394	-	-	-	-	-	509	3,903	3,903	-	-	-	-	-	-	-	-	-	-
4a.4.6	Disposal of DAW generated	-	-	90	21	-	190	-	60	360	360	-	-	-	3,822	-	-	-	76,441	125	-
4a.4.7	Plant energy budget	-	-	-	-	-	-	1,328	199	1,527	1,527	-	-	-	-	-	-	-	-	-	-
4a.4.8	NRC Fees	-	-	-	-	-	-	869	87	956	956	-	-	-	-	-	-	-	-	-	-
4a.4.9	Florida LLRW Inspection Fee	-	-	-	-	-	-	160	24	184	184	-	-	-	-	-	-	-	-	-	-
4a.4.10	Liquid Radwaste Processing Equipment/Services	-	-	-	-	-	-	574	86	660	660	-	-	-	-	-	-	-	-	-	-
4a.4.11	Site O&M Non-Labor	-	-	-	-	-	-	2,801	420	3,221	3,221	-	-	-	-	-	-	-	-	-	-
4a.4.12	Security Staff Cost	-	-	-	-	-	-	1,929	289	2,218	2,218	-	-	-	-	-	-	-	-	-	94,286
4a.4.13	DOC Staff Cost	-	-	-	-	-	-	14,967	2,245	17,212	17,212	-	-	-	-	-	-	-	-	-	208,183
4a.4.14	Utility Staff Cost	-	-	-	-	-	-	25,915	3,887	29,803	29,803	-	-	-	-	-	-	-	-	-	377,143
4a.4	Subtotal Period 4a Period-Dependent Costs	90	5,349	90	21	-	190	49,634	8,393	63,766	63,732	-	34	-	3,822	-	-	-	76,441	125	679,611
4a.0	TOTAL PERIOD 4a COST	360	29,862	12,313	5,886	10,837	26,957	51,847	35,092	173,155	170,798	-	2,356	94,076	30,744	876	462	1,785	8,746,518	276,077	688,082
PERIOD 4b - Site Decontamination																					
Period 4b Direct Decommissioning Activities																					
4b.1.1	Remove spent fuel racks	399	40	190	105	-	716	-	423	1,873	1,873	-	-	-	3,899	-	-	-	257,713	1,074	-
Disposal of Plant Systems																					
4b.1.2.1	ACC Diesel Gen.	-	15	-	-	-	-	-	2	18	-	-	18	-	-	-	-	-	-	369	-
4b.1.2.2	Chemical Cleaning Steam Gen - Cont	-	24	0	1	15	-	-	8	48	48	-	-	151	-	-	-	-	6,141	452	-
4b.1.2.3	Chemical Cleaning Steam Gen - RCA	-	22	0	1	19	-	-	9	51	51	-	-	188	-	-	-	-	7,642	399	-
4b.1.2.4	Containment Monitoring	-	57	1	2	35	-	-	20	114	114	-	-	351	-	-	-	-	14,268	1,068	-
4b.1.2.5	Core Flooding	-	93	2	7	138	-	-	45	285	285	-	-	1,373	-	-	-	-	55,743	1,836	-
4b.1.2.6	Decay Heat Closed Cycle Cooling	-	324	14	43	868	-	-	219	1,468	1,468	-	-	8,651	-	-	-	-	351,308	6,555	-
4b.1.2.7	Decay Heat Removal	-	287	48	75	734	262	-	263	1,670	1,670	-	-	7,317	1,427	-	-	-	391,451	6,084	-
4b.1.2.8	Diesel Fuel Oil Tanks-UST's	-	21	-	-	-	-	-	3	25	-	-	25	-	-	-	-	-	-	493	-
4b.1.2.9	Domestic Water	-	40	-	-	-	-	-	6	46	-	-	46	-	-	-	-	-	-	985	-
4b.1.2.10	Domestic Water - RCA	-	64	1	3	53	-	-	24	145	145	-	-	525	-	-	-	-	21,339	1,106	-
4b.1.2.11	Electrical - Clean	-	552	-	-	-	-	-	83	635	-	-	635	-	-	-	-	-	-	13,208	-
4b.1.2.12	Electrical - Contaminated	-	496	7	22	441	-	-	194	1,160	1,160	-	-	4,394	-	-	-	-	178,459	10,259	-
4b.1.2.13	Electrical - Decontaminated	-	3,440	72	209	4,182	-	-	1,526	9,429	9,429	-	-	41,690	-	-	-	-	1,693,054	68,485	-
4b.1.2.14	Fire Service Water	-	279	-	-	-	-	-	42	321	-	-	321	-	-	-	-	-	-	6,727	-
4b.1.2.15	Fire Service Water - RCA	-	515	12	36	715	-	-	243	1,521	1,521	-	-	7,126	-	-	-	-	289,375	9,742	-
4b.1.2.16	Floor & Equip Drains - Aux & Reac Bldg	-	171	28	37	262	163	-	131	793	793	-	-	2,614	886	-	-	-	164,809	3,483	-
4b.1.2.17	HVAC - Auxiliary Bldg	-	225	7	21	419	-	-	123	795	795	-	-	4,174	-	-	-	-	169,500	4,279	-
4b.1.2.18	HVAC - Clean Machine Shop	-	8	-	-	-	-	-	1	9	-	-	9	-	-	-	-	-	-	196	-
4b.1.2.19	HVAC - Control Complex	-	38	-	-	-	-	-	6	43	-	-	43	-	-	-	-	-	-	944	-
4b.1.2.20	HVAC - Diesel Gen Bldg	-	7	-	-	-	-	-	1	8	-	-	8	-	-	-	-	-	-	168	-
4b.1.2.21	HVAC - Fire Pump House	-	3	-	-	-	-	-	0	3	-	-	3	-	-	-	-	-	-	72	-
4b.1.2.22	HVAC - Fuel Handling Area	-	212	5	15	301	-	-	101	634	634	-	-	3,001	-	-	-	-	121,884	3,690	-
4b.1.2.23	HVAC - Hot Machine Shop	-	35	1	3	51	-	-	17	107	107	-	-	511	-	-	-	-	20,735	662	-
4b.1.2.24	HVAC - Intermediate Bldg	-	67	3	9	180	-	-	46	306	306	-	-	1,799	-	-	-	-	73,076	1,291	-
4b.1.2.25	HVAC - Maintenance Support	-	6	-	-	-	-	-	1	7	-	-	7	-	-	-	-	-	-	162	-
4b.1.2.26	HVAC - Office Bldg	-	7	-	-	-	-	-	1	8	-	-	8	-	-	-	-	-	-	176	-
4b.1.2.27	HVAC - Reactor Bldg	-	427	13	39	778	-	-	230	1,486	1,486	-	-	7,751	-	-	-	-	314,790	7,743	-
4b.1.2.28	HVAC - Turbine Bldg	-	116	-	-	-	-	-	17	133	-	-	133	-	-	-	-	-	-	3,059	-
4b.1.2.29	ICI Instrumentation	-	109	1	4	74	-	-	39	227	227	-	-	740	-	-	-	-	30,061	1,883	-
4b.1.2.30	Industrial Cooler Water	-	30	-	-	-	-	-	5	35	-	-	35	-	-	-	-	-	-	731	-
4b.1.2.31	Industrial Cooler Water - RCA	-	200	4	12	233	-	-	87	535	535	-	-	2,320	-	-	-	-	94,222	3,708	-
4b.1.2.32	Instrument & Station Service Air	-	75	-	-	-	-	-	11	86	-	-	86	-	-	-	-	-	-	1,884	-
4b.1.2.33	Instrument & Station Service Air - Cont	-	160	2	6	116	-	-	58	342	342	-	-	1,160	-	-	-	-	47,115	3,121	-
4b.1.2.34	Instrument & Station Service Air - RCA	-	286	3	10	202	-	-	104	605	605	-	-	2,012	-	-	-	-	81,728	5,162	-
4b.1.2.35	Leak Rate Test - Cont	-	88	1	4	73	-	-	34	199	199	-	-	723	-	-	-	-	29,355	1,775	-
4b.1.2.36	Leak Rate Test - RCA	-	80	2	5	95	-	-	35	217	217	-	-	945	-	-	-	-	38,385	1,566	-
4b.1.2.37	Liquid Waste Disposal	-	874	73	83	354	447	-	403	2,234	2,234	-	-	3,528	2,431	-	-	-	304,116	17,069	-
4b.1.2.38	Makeup & Purification	-	602	7	22	437	-	-	220	1,288	1,288	-	-	4,355	-	-	-	-	176,876	11,685	-
4b.1.2.39	Makeup & Purification - Insulated	-	152	2	5	94	-	-	53	306	306	-	-	941	-	-	-	-	38,212	2,994	-
4b.1.2.40	Nitrogen/Hydrogen/Carbon Dioxide - Cont	-	23	0	1	15	-	-	8	47	47	-	-	148	-	-	-	-	6,028	419	-
4b.1.2.41	Nitrogen/Hydrogen/Carbon Dioxide - RCA	-	84	1	3	65	-	-	31	185	185	-	-	644	-	-	-	-	26,153	1,402	-
4b.1.2.42	Noble Gas Effluent Monitoring - Cont	-	20	0	1	15	-	-	8	44	44	-	-	152	-	-	-	-	6,172	389	-

Table C
Crystal River Unit 3 Nuclear Generating Plant
SAFSTOR Decommissioning Cost Estimate with Dry Fuel Storage
(thousands of 2013 dollars)

Activity Index	Activity Description	Decon Cost	Removal Cost	Packaging Costs	Transport Costs	Off-Site Processing Costs	LLRW Disposal Costs	Other Costs	Total Contingency	Total Costs	NRC Lic. Term. Costs	Spent Fuel Management Costs	Site Restoration Costs	Processed Volume Cu. Feet	Burial Volumes				Burial / Processed Wt., Lbs.	Craft Manhours	Utility and Contractor Manhours
															Class A Cu. Feet	Class B Cu. Feet	Class C Cu. Feet	GTCC Cu. Feet			
Disposal of Plant Systems (continued)																					
4b.1.2.43	Noble Gas Effluent Monitoring - RCA	-	17	0	1	15	-	-	7	40	40	-	-	152	-	-	-	-	6,172	299	-
4b.1.2.44	Nuc Serv Closed Cycle Cooling - Cont	-	669	21	62	1,235	-	-	364	2,350	2,350	-	-	12,315	-	-	-	-	500,136	13,503	-
4b.1.2.45	Nuc Serv Closed Cycle Cooling - RCA	-	583	27	78	1,566	-	-	395	2,649	2,649	-	-	15,611	-	-	-	-	633,983	11,323	-
4b.1.2.46	PASS Containment Monitoring - Cont	-	8	0	0	4	-	-	3	15	15	-	-	44	-	-	-	-	1,777	147	-
4b.1.2.47	PASS Containment Monitoring - RCA	-	17	0	1	13	-	-	6	37	37	-	-	128	-	-	-	-	5,207	306	-
4b.1.2.48	Post Accident Sampling - Cont	-	31	0	1	21	-	-	11	63	63	-	-	205	-	-	-	-	8,339	579	-
4b.1.2.49	Post Accident Sampling - RCA	-	29	0	1	24	-	-	11	65	65	-	-	237	-	-	-	-	9,629	520	-
4b.1.2.50	Post Accident Venting - Cont	-	34	1	2	41	-	-	15	93	93	-	-	411	-	-	-	-	16,678	680	-
4b.1.2.51	Post Accident Venting - RCA	-	13	0	1	16	-	-	6	36	36	-	-	162	-	-	-	-	6,581	234	-
4b.1.2.52	RB Penetration Cooling - RCA	-	116	2	5	96	-	-	44	264	264	-	-	960	-	-	-	-	39,005	2,178	-
4b.1.2.53	RCP Lube Oil - Cont	-	4	0	0	6	-	-	2	13	13	-	-	58	-	-	-	-	2,361	85	-
4b.1.2.54	RCP Lube Oil - RCA	-	4	0	0	6	-	-	2	12	12	-	-	58	-	-	-	-	2,361	66	-
4b.1.2.55	Radwaste Demineralizer	-	30	3	3	18	15	-	15	83	83	-	-	177	79	-	-	-	12,440	583	-
4b.1.2.56	Reac Bldg Pressure Sensing & Test	-	2	-	-	-	-	-	0	3	-	-	3	-	-	-	-	-	-	55	-
4b.1.2.57	Reac Bldg Pressure Sensing & Test - RCA	-	40	1	1	29	-	-	15	86	86	-	-	293	-	-	-	-	11,905	673	-
4b.1.2.58	Reactor Building Spray	-	218	5	14	276	-	-	99	611	611	-	-	2,752	-	-	-	-	111,740	4,454	-
4b.1.2.59	Refueling Equipment	-	131	10	16	142	62	-	73	433	433	-	-	1,412	337	-	-	-	79,604	3,006	-
4b.1.2.60	Sewage	-	12	-	-	-	-	-	2	14	-	-	14	-	-	-	-	-	-	282	-
4b.1.2.61	Spent Fuel Cooling	-	482	41	59	395	266	-	259	1,502	1,502	-	-	3,938	1,445	-	-	-	255,498	10,106	-
4b.1.2.62	Waste Gas Sampling	-	66	1	2	44	-	-	23	137	137	-	-	443	-	-	-	-	18,005	1,190	-
4b.1.2.63	Wet Layup/N2 Blanketing	-	4	-	-	-	-	-	1	5	-	-	5	-	-	-	-	-	-	112	-
4b.1.2.64	Wet Layup/N2 Blanketing - Cont	-	7	0	0	4	-	-	2	14	14	-	-	40	-	-	-	-	1,626	132	-
4b.1.2.65	Wet Layup/N2 Blanketing - RCA	-	4	0	0	2	-	-	1	7	7	-	-	24	-	-	-	-	978	61	-
4b.1.2	Totals	-	12,855	424	923	14,917	1,215	-	5,814	36,148	34,750	-	1,397	148,708	6,605	-	-	-	6,476,022	258,055	-
4b.1.3	Scaffolding in support of decommissioning	-	1,312	30	9	131	19	-	357	1,858	1,858	-	-	1,176	104	-	-	-	59,791	33,321	-
Decontamination of Site Buildings																					
4b.1.4.1	Reactor	932	437	18	61	228	89	-	643	2,408	2,408	-	-	2,269	1,323	-	-	-	205,438	28,526	-
4b.1.4.2	Auxiliary Building	331	105	4	45	50	67	-	223	825	825	-	-	497	1,101	-	-	-	114,446	8,770	-
4b.1.4.3	Fuel Handling Area (Aux Bldg)	699	569	15	53	439	74	-	586	2,435	2,435	-	-	4,376	908	-	-	-	252,849	27,179	-
4b.1.4.4	Intermediate Bldg	68	23	1	10	21	15	-	49	188	188	-	-	208	240	-	-	-	29,051	1,822	-
4b.1.4.5	Machine Shop - Hot	51	11	1	7	0	11	-	32	114	114	-	-	3	181	-	-	-	15,753	1,236	-
4b.1.4.6	OTSG Storage Building	10	41	1	18	-	26	-	25	121	121	-	-	-	442	-	-	-	38,322	877	-
4b.1.4.7	RB Maintenance Bldg and HP Office	6	5	0	2	-	3	-	5	21	21	-	-	-	49	-	-	-	4,260	199	-
4b.1.4.8	RM Warehouse	39	36	1	17	-	25	-	37	155	155	-	-	-	421	-	-	-	36,510	1,382	-
4b.1.4.9	RVCH Storage Building	4	2	0	1	3	1	-	3	14	14	-	-	27	13	-	-	-	2,183	130	-
4b.1.4.10	Reactor Building Interior Concrete	-	165	93	1,292	-	1,911	-	722	4,183	4,183	-	-	-	32,437	-	-	-	2,810,700	2,465	-
4b.1.4	Totals	2,141	1,394	135	1,506	740	2,222	-	2,325	10,463	10,463	-	-	7,380	37,115	-	-	-	3,509,512	72,585	-
4b.1	Subtotal Period 4b Activity Costs	2,540	15,601	778	2,544	15,788	4,172	-	8,919	50,342	48,945	-	1,397	157,264	47,723	-	-	-	10,303,040	365,035	-
Period 4b Additional Costs																					
4b.2.1	License Termination Survey Planning	-	-	-	-	-	-	1,654	496	2,150	2,150	-	-	-	-	-	-	-	-	-	12,480
4b.2.2	Decommissioning of ISFSI	-	271	3	667	-	296	1,915	788	3,942	3,942	-	-	-	1,682	-	-	-	2,104,229	7,509	17,091
4b.2.3	West Settling Pond	-	23	0	68	-	806	-	218	1,115	1,115	-	-	-	13,500	-	-	-	1,053,000	309	-
4b.2.4	Underground Services Excavation	-	1,985	-	-	-	-	1,876	778	4,639	4,639	-	-	-	-	-	-	-	-	35,000	-
4b.2.5	Remedial Action Surveys	-	-	-	-	-	-	2,218	665	2,883	2,883	-	-	-	-	-	-	-	-	42,712	-
4b.2.6	Operational Tools & Equipment	-	-	3	49	776	-	-	124	952	952	-	-	11,710	-	-	-	-	292,750	44	-
4b.2	Subtotal Period 4b Additional Costs	-	2,280	7	784	776	1,102	7,663	3,069	15,680	15,680	-	-	11,710	15,182	-	-	-	3,449,979	85,574	29,571
Period 4b Collateral Costs																					
4b.3.1	Process decommissioning water waste	9	-	12	62	-	66	-	32	181	181	-	-	-	154	-	-	-	9,256	30	-
4b.3.3	Small tool allowance	-	324	-	-	-	-	-	49	373	373	-	-	-	-	-	-	-	-	-	-
4b.3.4	Decommissioning Equipment Disposition	-	-	155	55	667	97	-	148	1,122	1,122	-	-	6,000	529	-	-	-	304,968	88	-
4b.3.5	On-site survey and release of 134.9 tons clean metallic waste	-	-	-	-	-	-	189	19	208	208	-	-	-	-	-	-	-	-	-	-
4b.3	Subtotal Period 4b Collateral Costs	9	324	167	117	667	163	189	247	1,884	1,884	-	-	6,000	683	-	-	-	314,224	118	-
Period 4b Period-Dependent Costs																					
4b.4.1	Decon supplies	1,098	-	-	-	-	-	-	275	1,373	1,373	-	-	-	-	-	-	-	-	-	-
4b.4.2	Insurance	-	-	-	-	-	-	1,069	107	1,176	1,176	-	-	-	-	-	-	-	-	-	-
4b.4.3	Property taxes	-	-	-	-	-	-	480	-	480	480	-	-	-	-	-	-	-	-	-	-
4b.4.4	Health physics supplies	-	3,014	-	-	-	-	-	754	3,768	3,768	-	-	-	-	-	-	-	-	-	-
4b.4.5	Heavy equipment rental	-	4,773	-	-	-	-	-	716	5,489	5,489	-	-	-	-	-	-	-	-	-	-
4b.4.6	Disposal of DAW generated	-	-	140	33	-	295	-	93	561	561	-	-	-	5,955	-	-	-	119,100	194	-
4b.4.7	Plant energy budget	-	-	-	-	-	-	1,489	223	1,712	1,712	-	-	-	-	-	-	-	-	-	-
4b.4.8	NRC Fees	-	-	-	-	-	-	1,235	124	1,359	1,359	-	-	-	-	-	-	-	-	-	-
4b.4.9	Florida LLRW Inspection Fee	-	-	-	-	-	-	306	46	351	351	-	-	-	-	-	-	-	-	-	-

Table C
Crystal River Unit 3 Nuclear Generating Plant
SAFSTOR Decommissioning Cost Estimate with Dry Fuel Storage
(thousands of 2013 dollars)

Activity Index	Activity Description	Decon Cost	Removal Cost	Packaging Costs	Transport Costs	Off-Site Processing Costs	LLRW Disposal Costs	Other Costs	Total Contingency	Total Costs	NRC Lic. Term. Costs	Spent Fuel Management Costs	Site Restoration Costs	Processed Volume Cu. Feet	Burial Volumes				Burial / Processed Wt., Lbs.	Craft Manhours	Utility and Contractor Manhours
															Class A Cu. Feet	Class B Cu. Feet	Class C Cu. Feet	GTCC Cu. Feet			
Period 4b Period-Dependent Costs (continued)																					
4b.4.10	Liquid Radwaste Processing Equipment/Services	-	-	-	-	-	-	816	122	938	938	-	-	-	-	-	-	-	-	-	-
4b.4.11	Site O&M Non-Labor	-	-	-	-	-	-	3,905	586	4,491	4,491	-	-	-	-	-	-	-	-	-	-
4b.4.12	Security Staff Cost	-	-	-	-	-	-	2,740	411	3,151	3,151	-	-	-	-	-	-	-	-	-	133,929
4b.4.13	DOC Staff Cost	-	-	-	-	-	-	20,589	3,088	23,677	23,677	-	-	-	-	-	-	-	-	-	287,143
4b.4.14	Utility Staff Cost	-	-	-	-	-	-	34,945	5,242	40,186	40,186	-	-	-	-	-	-	-	-	-	505,714
4b.4	Subtotal Period 4b Period-Dependent Costs	1,098	7,787	140	33	-	295	67,573	11,786	88,712	88,712	-	-	-	5,955	-	-	-	119,100	194	926,786
4b.0	TOTAL PERIOD 4b COST	3,647	25,993	1,092	3,478	17,230	5,732	75,424	24,021	156,619	155,222	-	1,397	174,974	69,544	-	-	-	14,186,340	450,922	956,357
PERIOD 4f - License Termination																					
Period 4f Direct Decommissioning Activities																					
4f.1.1	ORISE confirmatory survey	-	-	-	-	-	-	163	49	211	211	-	-	-	-	-	-	-	-	-	-
4f.1.2	Terminate license	-	-	-	-	-	-	-	-	a	-	-	-	-	-	-	-	-	-	-	-
4f.1	Subtotal Period 4f Activity Costs	-	-	-	-	-	-	163	49	211	211	-	-	-	-	-	-	-	-	-	-
Period 4f Additional Costs																					
4f.2.1	License Termination Survey	-	-	-	-	-	-	6,752	2,026	8,777	8,777	-	-	-	-	-	-	-	-	126,566	6,240
4f.2	Subtotal Period 4f Additional Costs	-	-	-	-	-	-	6,752	2,026	8,777	8,777	-	-	-	-	-	-	-	-	126,566	6,240
Period 4f Collateral Costs																					
4f.3.1	DOC staff relocation expenses	-	-	-	-	-	-	1,258	189	1,447	1,447	-	-	-	-	-	-	-	-	-	-
4f.3	Subtotal Period 4f Collateral Costs	-	-	-	-	-	-	1,258	189	1,447	1,447	-	-	-	-	-	-	-	-	-	-
Period 4f Period-Dependent Costs																					
4f.4.2	Property taxes	-	-	-	-	-	-	175	-	175	175	-	-	-	-	-	-	-	-	-	-
4f.4.3	Health physics supplies	-	699	-	-	-	-	-	175	873	873	-	-	-	-	-	-	-	-	-	-
4f.4.4	Disposal of DAW generated	-	-	8	2	-	17	-	5	33	33	-	-	-	350	-	-	-	6,999	11	-
4f.4.5	Plant energy budget	-	-	-	-	-	-	145	22	167	167	-	-	-	-	-	-	-	-	-	-
4f.4.6	NRC Fees	-	-	-	-	-	-	452	45	497	497	-	-	-	-	-	-	-	-	-	-
4f.4.7	Florida LLRW Inspection Fee	-	-	-	-	-	-	0	0	1	1	-	-	-	-	-	-	-	-	-	-
4f.4.8	Site O&M Non-Labor	-	-	-	-	-	-	1,157	174	1,331	1,331	-	-	-	-	-	-	-	-	-	-
4f.4.9	Security Staff Cost	-	-	-	-	-	-	396	59	455	455	-	-	-	-	-	-	-	-	-	18,789
4f.4.10	DOC Staff Cost	-	-	-	-	-	-	4,544	682	5,226	5,226	-	-	-	-	-	-	-	-	-	57,149
4f.4.11	Utility Staff Cost	-	-	-	-	-	-	5,855	878	6,733	6,733	-	-	-	-	-	-	-	-	-	74,371
4f.4	Subtotal Period 4f Period-Dependent Costs	-	699	8	2	-	17	12,724	2,040	15,490	15,490	-	-	-	350	-	-	-	6,999	11	150,309
4f.0	TOTAL PERIOD 4f COST	-	699	8	2	-	17	20,897	4,303	25,926	25,926	-	-	-	350	-	-	-	6,999	126,577	156,549
PERIOD 4 TOTALS		4,007	56,554	13,413	9,366	28,067	32,707	148,169	63,416	355,699	351,946	-	3,753	269,051	100,638	876	462	1,785	22,939,860	853,576	1,800,988
PERIOD 5b - Site Restoration																					
Period 5b Direct Decommissioning Activities																					
Demolition of Remaining Site Buildings																					
5b.1.1.1	Reactor	-	4,208	-	-	-	-	-	631	4,839	-	-	4,839	-	-	-	-	-	-	-	47,433
5b.1.1.2	AAC Diesel Generator Building	-	20	-	-	-	-	-	3	24	-	-	24	-	-	-	-	-	-	-	223
5b.1.1.3	AWS Ready Warehouse	-	167	-	-	-	-	-	25	193	-	-	193	-	-	-	-	-	-	-	2,786
5b.1.1.4	Auxiliary Building	-	1,615	-	-	-	-	-	242	1,857	-	-	1,857	-	-	-	-	-	-	-	19,011
5b.1.1.5	Central Alarm Station	-	3	-	-	-	-	-	0	3	-	-	3	-	-	-	-	-	-	-	46
5b.1.1.6	Chemical Storage	-	60	-	-	-	-	-	9	69	-	-	69	-	-	-	-	-	-	-	858
5b.1.1.7	Control Complex	-	798	-	-	-	-	-	120	917	-	-	917	-	-	-	-	-	-	-	9,432
5b.1.1.8	Diesel Fuel Oil Tanks UST's	-	16	-	-	-	-	-	2	19	-	-	19	-	-	-	-	-	-	-	133
5b.1.1.9	Diesel Generator Bldg	-	305	-	-	-	-	-	46	351	-	-	351	-	-	-	-	-	-	-	4,335
5b.1.1.10	EFW Pump Building	-	133	-	-	-	-	-	20	153	-	-	153	-	-	-	-	-	-	-	1,711
5b.1.1.11	Fire Pumphouse	-	17	-	-	-	-	-	3	20	-	-	20	-	-	-	-	-	-	-	315
5b.1.1.12	Fuel Handling Area (Aux Bldg)	-	1,074	-	-	-	-	-	161	1,235	-	-	1,235	-	-	-	-	-	-	-	12,421
5b.1.1.13	Intake & Discharge Structures	-	447	-	-	-	-	-	67	513	-	-	513	-	-	-	-	-	-	-	6,051
5b.1.1.14	Intermediate Bldg	-	761	-	-	-	-	-	114	875	-	-	875	-	-	-	-	-	-	-	5,866
5b.1.1.15	Machine Shop - Cold	-	85	-	-	-	-	-	13	98	-	-	98	-	-	-	-	-	-	-	1,460
5b.1.1.16	Machine Shop - Hot	-	81	-	-	-	-	-	12	93	-	-	93	-	-	-	-	-	-	-	1,396
5b.1.1.17	Misc Yard Structures & Foundations	-	1,488	-	-	-	-	-	223	1,712	-	-	1,712	-	-	-	-	-	-	-	12,233
5b.1.1.18	Miscellaneous Yard Structures	-	1,923	-	-	-	-	-	288	2,211	-	-	2,211	-	-	-	-	-	-	-	27,367
5b.1.1.19	OTSG Storage Building	-	516	-	-	-	-	-	77	593	-	-	593	-	-	-	-	-	-	-	6,060
5b.1.1.20	RB Maintenance Bldg and HP Office	-	60	-	-	-	-	-	9	69	-	-	69	-	-	-	-	-	-	-	1,077
5b.1.1.21	RM Warehouse	-	40	-	-	-	-	-	6	45	-	-	45	-	-	-	-	-	-	-	445
5b.1.1.22	RVCH Storage Building	-	79	-	-	-	-	-	12	91	-	-	91	-	-	-	-	-	-	-	1,090

Table C
Crystal River Unit 3 Nuclear Generating Plant
SAFSTOR Decommissioning Cost Estimate with Dry Fuel Storage
(thousands of 2013 dollars)

Activity Index	Activity Description	Decon Cost	Removal Cost	Packaging Costs	Transport Costs	Off-Site Processing Costs	LLRW Disposal Costs	Other Costs	Total Contingency	Total Costs	NRC Lic. Term. Costs	Spent Fuel Management Costs	Site Restoration Costs	Processed Volume Cu. Feet	Burial Volumes				Burial / Processed Wt., Lbs.	Craft Manhours	Utility and Contractor Manhours	
															Class A Cu. Feet	Class B Cu. Feet	Class C Cu. Feet	GTCC Cu. Feet				
Demolition of Remaining Site Buildings (continued)																						
5b.1.1.23	Rusty Bldg	-	227	-	-	-	-	-	34	261	-	-	261	-	-	-	-	-	-	-	3,770	-
5b.1.1.24	Turbine Building	-	2,076	-	-	-	-	-	311	2,388	-	-	2,388	-	-	-	-	-	-	-	27,765	-
5b.1.1.25	Turbine Pedestal	-	507	-	-	-	-	-	76	583	-	-	583	-	-	-	-	-	-	-	5,121	-
5b.1.1	Totals	-	16,705	-	-	-	-	-	2,506	19,211	-	-	19,211	-	-	-	-	-	-	-	198,404	-
Site Closeout Activities																						
5b.1.2	BackFill Site	-	406	-	-	-	-	-	61	467	-	-	467	-	-	-	-	-	-	-	651	-
5b.1.3	Grade & landscape site	-	494	-	-	-	-	-	74	568	-	-	568	-	-	-	-	-	-	-	947	-
5b.1.4	Final report to NRC	-	-	-	-	-	-	190	29	219	219	-	-	-	-	-	-	-	-	-	-	1,560
5b.1	Subtotal Period 5b Activity Costs	-	17,605	-	-	-	-	190	2,669	20,465	219	-	20,246	-	-	-	-	-	-	-	200,002	1,560
Period 5b Additional Costs																						
5b.2.1	Concrete Crushing	-	679	-	-	-	-	9	103	792	-	-	792	-	-	-	-	-	-	-	3,040	-
5b.2.2	Demolition of ISFSI	-	567	-	-	-	-	51	93	711	-	-	711	-	-	-	-	-	-	-	3,026	160
5b.2.3	Intake and Discharge Cofferdams	-	530	-	-	-	-	-	80	610	-	-	610	-	-	-	-	-	-	-	4,436	-
5b.2.4	Firing Range Closure	-	-	-	-	-	-	815	122	938	-	-	938	-	-	-	-	-	-	-	-	-
5b.2	Subtotal Period 5b Additional Costs	-	1,777	-	-	-	-	875	398	3,050	-	-	3,050	-	-	-	-	-	-	-	10,502	160
Period 5b Collateral Costs																						
5b.3.1	Small tool allowance	-	179	-	-	-	-	-	27	206	-	-	206	-	-	-	-	-	-	-	-	-
5b.3	Subtotal Period 5b Collateral Costs	-	179	-	-	-	-	-	27	206	-	-	206	-	-	-	-	-	-	-	-	-
Period 5b Period-Dependent Costs																						
5b.4.3	Heavy equipment rental	-	4,982	-	-	-	-	-	747	5,729	-	-	5,729	-	-	-	-	-	-	-	-	-
5b.4.4	Plant energy budget	-	-	-	-	-	-	145	22	167	-	-	167	-	-	-	-	-	-	-	-	-
5b.4.5	Site O&M Non-Labor	-	-	-	-	-	-	2,100	315	2,415	-	-	2,415	-	-	-	-	-	-	-	-	-
5b.4.6	Security Staff Cost	-	-	-	-	-	-	792	119	910	-	-	910	-	-	-	-	-	-	-	-	37,577
5b.4.7	DOC Staff Cost	-	-	-	-	-	-	8,111	1,217	9,328	-	-	9,328	-	-	-	-	-	-	-	-	106,469
5b.4.8	Utility Staff Cost	-	-	-	-	-	-	4,672	701	5,372	-	-	5,372	-	-	-	-	-	-	-	-	61,063
5b.4	Subtotal Period 5b Period-Dependent Costs	-	4,982	-	-	-	-	15,819	3,120	23,922	-	-	23,922	-	-	-	-	-	-	-	-	205,109
5b.0	TOTAL PERIOD 5b COST	-	24,543	-	-	-	-	16,885	6,214	47,642	219	-	47,424	-	-	-	-	-	-	-	210,505	206,829
PERIOD 5 TOTALS		-	24,543	-	-	-	-	16,885	6,214	47,642	219	-	47,424	-	-	-	-	-	-	-	210,505	206,829
TOTAL COST TO DECOMMISSION		5,052	89,473	13,574	9,403	28,067	51,046	842,851	140,661	1,180,128	861,902	265,505	52,721	269,051	136,858	876	462	1,785	25,446,620	1,094,804	7,362,363	

TOTAL COST TO DECOMMISSION:	\$1,180,128	thousands of 2013 dollars
TOTAL NRC LICENSE TERMINATION COST IS 73.03% OR:	\$861,902	thousands of 2013 dollars
SPENT FUEL MANAGEMENT COST IS 22.5% OR:	\$265,505	thousands of 2013 dollars
NON-NUCLEAR DEMOLITION COST IS 4.47% OR:	\$52,721	thousands of 2013 dollars
TOTAL LOW-LEVEL RADIOACTIVE WASTE VOLUME BURIED (EXCLUDING GTCC):	138,196	cubic feet
TOTAL GREATER THAN CLASS C RADWASTE VOLUME GENERATED:	1,785	cubic feet
TOTAL SCRAP METAL REMOVED:	39,608	tons
TOTAL CRAFT LABOR REQUIREMENTS:	1,094,804	man-hours

End Notes:
n/a - indicates that this activity not charged as decommissioning expense.
a - indicates that this activity performed by decommissioning staff.
0 - indicates that this value is less than 0.5 but is non-zero.
a cell containing " - " indicates a zero value

APPENDIX D
ISFSI DECOMMISSIONING COST ANALYSIS

Table D
Crystal River Unit 3 Nuclear Generating Plant
ISFSI Decommissioning Cost Estimate
 (thousands of 2013 dollars)

Activity Description	Removal Costs	Packaging Costs	Transport Costs	LLRW Disposal Costs	Other Costs	Total Costs	Burial Volume Class A (cubic feet)	Craft Manhours	Oversight and Contractor Manhours
Decommissioning Contractor									
Planning (characterization, specs and procedures)	-	-	-	-	146.6	146.6	-		1,024
Decontamination (activated HSM disposition)	46.2	3.5	667.4	295.6	-	1,012.7	1,682	475	
License Termination (radiological surveys)	-	-	-	-	805.9	805.9	-	7,034	-
Subtotal	46.2	3.5	667.4	295.6	952.5	1,965.2	1,682	7,509	1,024
Supporting Costs									
NRC and NRC Contractor Fees and Costs	-	-	-	-	398.3	398.3		-	776
Insurance					72.3	72.3			
Property taxes					-	-			
Heavy equipment rental	225.2				-	225.2			
Plant energy budget					31.8	31.8			
Corporate A&G					-	-			
Site O&M					-	-			
Security Staff Cost					173.3	173.3			11,520
Oversight Staff Cost					287.2	287.2			3,771
Subtotal	225.2	-	-	-	962.9	1,188.1	-	-	16,067
Total (w/o contingency)	271.4	3.5	667.4	295.6	1,915.4	3,153.3	1,682	7,509	17,091
Total (w/25% contingency)	339.2	4.4	834.3	369.5	2,394.3	3,941.6			

The application of contingency (25%) is consistent with the evaluation criteria referenced by the NRC in NUREG-1757 ("Consolidated Decommissioning Guidance, Financial Assurance, Recordkeeping, and Timeliness," U.S. NRC's Office of Nuclear Material Safety and Safeguards, NUREG-1757, Vol. 3, Rev. 1, February 2012)

DUKE ENERGY FLORIDA
 2014 NUCLEAR DECOMMISSIONING COST STUDY
 DECON METHODOLOGY CALCULATIONS

SECTION 6
 TABLE 6.1

TRUST FUND ENDING BALANCE DEFICIENCY WITH NO ADDITIONAL CONTRIBUTIONS = \$433,334,643

	A	B	C	D	E	F	G	H	I	J	K	L	M
	Decommissioning Cost Estimates			Fund Activity - DEF Portion Only									
	Total Cost Estimate (2013 dollars) (Note 1)	Cost Estimate (2013 dollars) DEF Portion Only	Cost Estimate Escalated at 2.8% DEF Portion Only (91.7806%)	Beginning Trust Fund Balance	Beginning Balance De-risked	Beginning Balance Remaining Fund	Annual Contributions	After Tax Earnings (De-risked) @ 2.8%	After Tax Earnings (Growth) @5.1%	Long Term Capital Gains Taxes @ 20%	Total Deductions (Pmts & Cap Gains Tax)	Ending Trust Fund Balance ("Shortfall")	Annual Rate of Return
2014	136,477,000	125,259,409	122,005,832	753,249,557	678,331,177	74,918,380		16,734,437	3,820,837	24,401,166	146,406,998	627,397,834	2.98%
2015	105,076,000	96,439,383	101,915,597	627,397,834	627,397,834	-		15,680,257	-	20,383,119	122,298,717	520,779,374	2.73%
2016	115,289,000	105,812,936	114,952,417	520,779,374	520,779,374	-		12,568,352	-	15,551,157	130,503,574	402,844,152	2.72%
2017	142,920,000	131,172,834	146,492,827	402,844,152	402,844,152	-		9,019,476	-		146,492,827	265,370,802	2.70%
2018	125,870,000	115,524,241	132,629,062	265,370,802	265,370,802	-		5,384,119	-		132,629,062	138,125,859	2.67%
2019	93,731,000	86,026,874	101,529,636	138,125,859	138,125,859	-		2,301,077	-		101,529,636	38,897,300	2.60%
2020	63,088,000	57,902,545	70,250,506	38,897,300	38,897,300	-		5,267	-		70,250,506	(31,347,939)	0.14%
2021	36,604,000	33,595,371	41,900,997	(31,347,939)	(31,347,939)	-		(1,524,211)	-		41,900,997	(74,773,146)	2.87%
2022	32,855,000	30,154,516	38,662,541	(74,773,146)	(74,773,146)	-		(2,690,152)	-		38,662,541	(116,125,840)	2.82%
2023	20,093,000	18,441,476	24,306,746	(116,125,840)	(116,125,840)	-		(3,626,539)	-		24,306,746	(144,059,125)	2.79%
2024	7,833,000	7,189,174	9,740,994	(144,059,125)	(144,059,125)	-		(4,183,944)	-		9,740,994	(157,984,063)	2.77%
2025	7,811,000	7,168,983	9,985,617	(157,984,063)	(157,984,063)	-		(4,577,617)	-		9,985,617	(172,547,297)	2.77%
2026	7,811,000	7,168,983	10,265,214	(172,547,297)	(172,547,297)	-		(4,989,701)	-		10,265,214	(187,802,212)	2.77%
2027	7,811,000	7,168,983	10,552,640	(187,802,212)	(187,802,212)	-		(5,421,273)	-		10,552,640	(203,776,125)	2.77%
2028	7,833,000	7,189,174	10,878,668	(203,776,125)	(203,776,125)	-		(5,873,573)	-		10,878,668	(220,528,366)	2.77%
2029	7,811,000	7,168,983	11,151,861	(220,528,366)	(220,528,366)	-		(6,346,850)	-		11,151,861	(238,027,078)	2.77%
2030	7,811,000	7,168,983	11,464,114	(238,027,078)	(238,027,078)	-		(6,841,632)	-		11,464,114	(256,332,824)	2.77%
2031	7,811,000	7,168,983	11,785,109	(256,332,824)	(256,332,824)	-		(7,359,145)	-		11,785,109	(275,477,078)	2.77%
2032	7,833,000	7,189,174	12,149,214	(275,477,078)	(275,477,078)	-		(7,900,802)	-		12,149,214	(295,527,094)	2.77%
2033	7,811,000	7,168,983	12,454,314	(295,527,094)	(295,527,094)	-		(8,466,910)	-		12,454,314	(316,448,318)	2.77%
2034	7,811,000	7,168,983	12,803,035	(316,448,318)	(316,448,318)	-		(9,058,084)	-		12,803,035	(338,309,437)	2.77%
2035	10,571,000	9,702,127	17,812,115	(338,309,437)	(338,309,437)	-		(9,747,478)	-		17,812,115	(365,869,030)	2.77%
2036	18,679,000	17,143,698	32,355,354	(365,869,030)	(365,869,030)	-		(10,743,526)	-		32,355,354	(408,967,910)	2.77%
2037	7,143,000	6,555,888	12,719,390	(408,967,910)	(408,967,910)	-		(11,647,342)	-		12,719,390	(433,334,643)	2.77%
	994,383,000	912,650,684	1,080,763,802				-	(49,305,793)	3,820,837	60,335,443	1,141,099,244		2.66%

Note 1 Per cost estimate provided by TLG assuming DECON methodology

Real Return (avg) less 2.8%
 -0.14%

DUKE ENERGY FLORIDA
 2014 NUCLEAR DECOMMISSIONING COST STUDY
 DECON METHODOLOGY CALCULATIONS

SECTION 6
 TABLE 6.2

AMOUNT OF CONTRIBUTION NEEDED IN CURRENT YEAR DOLLARS = \$194,837,362

	A	B	C	D	E	F	G	H	I	J	K	L	M
	Decommissioning Cost Estimates			Fund Activity - DEF Portion Only									
	Total Cost Estimate (2013 dollars) (Note 1)	Cost Estimate (2013 dollars) DEF Portion Only	Cost Estimate Escalated at 2.8% DEF Portion Only (91.7806%)	Beginning Trust Fund Balance	Beginning Balance De-risked	Beginning Balance Remaining Fund	Annual Contributions	After Tax Earnings (De-risked) @ 2.8%	After Tax Earnings (Growth) @ 5.1%	Long Term Capital Gains Taxes @ 20%	Total Deductions (Pmts & Cap Gains Tax)	Ending Trust Fund Balance ("Shortfall")	Annual Rate of Return
2014	136,477,000	125,259,409	122,005,832	753,249,557	678,331,177	74,918,380	194,837,362	16,734,437	8,440,301	24,401,166	146,406,998	826,854,660	3.19%
2015	105,076,000	96,439,383	101,915,597	826,854,660	633,453,816	193,400,844		15,849,825	9,863,443	20,383,119	122,298,717	730,269,211	3.30%
2016	115,289,000	105,812,936	114,952,417	730,269,211	581,405,605	148,863,606		14,265,887	7,592,044	15,551,157	130,503,574	621,623,567	3.23%
2017	142,920,000	131,172,834	146,492,827	621,623,567	492,803,028	128,820,540		11,538,325	6,569,848		146,492,827	493,238,913	3.25%
2018	125,870,000	115,524,241	132,629,062	493,238,913	384,972,742	108,266,171		8,732,973	5,521,575		132,629,062	374,864,399	3.28%
2019	93,731,000	86,026,874	101,529,636	374,864,399	276,650,426	98,213,973		6,179,765	5,008,913		101,529,636	284,523,441	3.39%
2020	63,088,000	57,902,545	70,250,506	284,523,441	184,861,784	99,661,657		4,092,272	5,082,744		70,250,506	223,447,952	3.61%
2021	36,604,000	33,595,371	41,900,997	223,447,952	124,596,895	98,851,056		2,842,245	5,041,404		41,900,997	189,430,603	3.82%
2022	32,855,000	30,154,516	38,662,541	189,430,603	92,961,113	96,469,491		2,006,407	4,919,944		38,662,541	157,694,414	3.99%
2023	20,093,000	18,441,476	24,306,746	157,694,414	64,851,212	92,843,202		1,440,818	4,735,003		24,306,746	139,563,489	4.16%
2024	7,833,000	7,189,174	9,740,994	139,563,489	51,423,134	88,140,355		1,289,559	4,495,158		9,740,994	135,607,212	4.20%
2025	7,811,000	7,168,983	9,985,617	135,607,212	52,834,002	82,773,211		1,325,289	4,221,434		9,985,617	131,168,318	4.16%
2026	7,811,000	7,168,983	10,265,214	131,168,318	54,312,498	76,855,820		1,362,373	3,919,647		10,265,214	126,185,124	4.10%
2027	7,811,000	7,168,983	10,552,640	126,185,124	55,832,392	70,352,731		1,400,496	3,587,989		10,552,640	120,620,969	4.04%
2028	7,833,000	7,189,174	10,878,668	120,620,969	57,428,967	63,192,002		1,440,170	3,222,792		10,878,668	114,405,262	3.97%
2029	7,811,000	7,168,983	11,151,861	114,405,262	59,004,613	55,400,650		1,480,073	2,825,433		11,151,861	107,558,907	3.88%
2030	7,811,000	7,168,983	11,464,114	107,558,907	60,655,786	46,903,121		1,521,488	2,392,059		11,464,114	100,008,341	3.77%
2031	7,811,000	7,168,983	11,785,109	100,008,341	67,003,788	33,004,553		1,694,280	1,683,232		11,785,109	91,600,744	3.53%
2032	7,833,000	7,189,174	12,149,214	91,600,744	87,574,033	4,026,712		2,264,629	205,362		12,149,214	81,921,521	2.85%
2033	7,811,000	7,168,983	12,454,314	81,921,521	81,921,521	-		2,101,652	-		12,454,314	71,568,859	2.74%
2034	7,811,000	7,168,983	12,803,035	71,568,859	71,568,859	-		1,806,397	-		12,803,035	60,572,220	2.73%
2035	10,571,000	9,702,127	17,812,115	60,572,220	60,572,220	-		1,421,209	-		17,812,115	44,181,314	2.71%
2036	18,679,000	17,143,698	32,355,354	44,181,314	44,181,314	-		737,883	-		32,355,354	12,563,843	2.60%
2037	7,143,000	6,555,888	12,719,390	12,563,843	12,563,843	-		155,547	-		12,719,390	(0)	2.48%
	994,383,000	912,650,684	1,080,763,802				194,837,362	103,683,999	89,328,326	60,335,443	1,141,099,244		3.46%

Note 1 Per cost estimate provided by TLG assuming DECON methodology

less 2.8%
 Real Return (avg) 0.66%

TLG COST ESTIMATE BASED ON DECON METHODOLOGY

Year	TABLE 3.1 TOTAL ANNUAL EXPENDITURES (thousands, 2013 dollars)						TABLE 3.2 LICENSE TERMINATION EXPENDITURES (thousands, 2013 dollars)						TABLE 3.3 SPENT FUEL MANAGEMENT EXPENDITURES (thousands, 2013 dollars)						TABLE 3.4 SITE RESTORATION EXPENDITURES (thousands, 2013 dollars)					
	Labor	Equipment & Materials	Energy	LLRW Disposal	Other	Total	Labor	Equipment & Materials	Energy	LLRW Disposal	Other	Total	Labor	Equipment & Materials	Energy	LLRW Disposal	Other	Total	Labor	Equipment & Materials	Energy	LLRW Disposal	Other	Total
2013	37,139	4,281	0	5,594	3,131	50,144	30,458	1,554	0	5,594	3,131	40,736	6,680	2,728	0	0	0	9,408	0	0	0	0	0	0
2014	63,941	7,371	0	9,630	5,390	86,333	52,440	2,675	0	9,630	5,390	70,136	11,502	4,696	0	0	0	16,198	0	0	0	0	0	0
2015	74,546	18,505	560	4,792	6,673	105,076	54,631	2,284	560	4,792	6,171	68,438	19,596	16,221	0	0	502	36,319	319	0	0	0	0	319
2016	82,913	22,949	1,114	255	8,058	115,289	68,049	9,283	1,114	255	7,058	85,759	13,666	13,666	0	0	1,000	28,331	1,198	0	0	0	1	1,199
2017	73,322	25,917	1,055	27,330	15,295	142,920	71,866	25,838	1,055	27,330	14,047	140,137	0	0	0	0	1,104	1,104	1,456	79	0	0	145	1,680
2018	70,238	18,500	946	21,011	15,175	125,870	69,032	18,446	946	21,011	13,998	123,434	0	0	0	0	1,104	1,104	1,206	54	0	0	74	1,333
2019	56,840	9,796	684	13,842	12,570	93,731	56,153	9,775	684	13,842	11,811	92,265	0	0	0	0	758	758	687	21	0	0	0	708
2020	38,809	6,565	389	9,637	7,689	63,088	38,606	6,556	389	9,637	7,485	62,672	0	0	0	0	204	204	203	9	0	0	0	212
2021	26,476	5,784	166	14	4,164	36,604	16,509	841	109	14	2,344	19,817	2,371	0	0	0	736	3,106	7,596	4,943	57	0	1,084	13,680
2022	19,668	9,701	111	0	3,376	32,855	109	0	0	0	0	109	4,653	0	0	0	1,248	5,900	14,906	9,701	111	0	2,128	26,845
2023	12,013	4,757	54	0	3,269	20,093	54	0	0	0	0	54	4,649	0	0	0	2,225	6,874	7,310	4,757	54	0	1,044	13,165
2024	4,658	0	0	0	3,174	7,833	0	0	0	0	0	0	4,658	0	0	0	3,174	7,833	0	0	0	0	0	0
2025	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0
2026	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0
2027	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0
2028	4,658	0	0	0	3,174	7,833	0	0	0	0	0	0	4,658	0	0	0	3,174	7,833	0	0	0	0	0	0
2029	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0
2030	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0
2031	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0
2032	4,658	0	0	0	3,174	7,833	0	0	0	0	0	0	4,658	0	0	0	3,174	7,833	0	0	0	0	0	0
2033	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0
2034	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0	4,646	0	0	0	3,166	7,811	0	0	0	0	0	0
2035	5,336	2,070	0	0	3,166	10,571	0	0	0	0	0	0	5,336	2,070	0	0	3,166	10,571	0	0	0	0	0	0
2036	5,176	2,103	0	0	11,401	18,679	0	550	0	0	8,237	8,787	5,176	1,553	0	0	3,164	9,893	0	0	0	0	0	0
2037	2,244	2,559	55	1,278	1,007	7,143	1,781	1,969	37	1,278	911	5,975	0	0	0	0	0	0	463	590	18	0	96	1,168
Total	619,797	140,859	5,135	93,383	135,211	994,385	459,688	79,771	4,894	93,383	80,582	718,319	124,766	40,933	0	0	50,057	215,756	35,343	20,155	240	0	4,571	60,310