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Dianne M. Triplett ASSOCIATE GENERAL COUNSEL Duke Energy Florida, Inc.

April 1, 2014

# VIA ELECTRONIC DELIVERY

Ms. Carlotta Stauffer, Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Re: Ten-Year Site Plan as of December 31, 2013

Dear Ms. Stauffer:

Please do not consider for filing, ID #1371, as this will replace that filing.

Pursuant to Rule 25-22.071, F.A.C., please find enclosed for filing Duke Energy Florida, Inc.'s 2014 Ten-Year Site Plan.

Thank you for your assistance in this matter. Please feel free to call me at (727) 820-4692 should you have any questions.

Sincerely,

Jann M. Lighto

Dianne M. Triplett

DMT:at Attachment



# Duke Energy Florida, Inc. Ten-Year Site Plan

April 2014

2014-2023

Submitted to: Florida Public Service Commission



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### **CODE IDENTIFICATION SHEET**

# **Generating Unit Type**

ST - Steam Turbine - Non-Nuclear NP - Steam Power - Nuclear GT - Gas Turbine CT - Combustion Turbine CC - Combined Cycle SPP - Small Power Producer COG - Cogeneration Facility

#### **Fuel Type**

NUC - Nuclear (Uranium) NG - Natural Gas RFO - No. 6 Residual Fuel Oil DFO - No. 2 Distillate Fuel Oil BIT - Bituminous Coal MSW - Municipal Solid Waste WH - Waste Heat BIO - Biomass

#### **Fuel Transportation**

WA - Water TK - Truck RR - Railroad PL - Pipeline UN - Unknown

#### **Future Generating Unit Status**

- A Generating unit capability increased
- D-Generating unit capability decreased
- FC Existing generator planned for conversion to another fuel or energy source
- P Planned for installation but not authorized; not under construction
- RP Proposed for repowering or life extension
- RT Existing generator scheduled for retirement
- T Regulatory approval received but not under construction
- U Under construction, less than or equal to 50% complete
- V Under construction, more than 50% complete

# **INTRODUCTION**

Section 186.801 of the Florida Statutes requires electric generating utilities to submit a Ten-Year Site Plan (TYSP) to the Florida Public Service Commission (FPSC). The TYSP includes historical and projected data pertaining to the utility's load and resource needs as well as a review of those needs. Duke Energy Florida, Inc.'s TYSP is compiled in accordance with FPSC Rules 25-22.070 through 22.072, Florida Administrative Code.

DEF's TYSP is based on the projections of long-term planning requirements that are dynamic in nature and subject to change. These planning documents should be used for general guidance concerning DEF's planning assumptions and projections, and should not be taken as an assurance that particular events discussed in the TYSP will materialize or that particular plans will be implemented. Information and projections pertinent to periods further out in time are inherently subject to greater uncertainty.

This TYSP document contains four chapters as indicated below:

# • <u>CHAPTER 1 - DESCRIPTION OF EXISTING FACILITIES</u>

This chapter provides an overview of DEF's generating resources as well as the transmission and distribution system.

# • <u>CHAPTER 2 - FORECAST OF ELECTRICAL POWER DEMAND AND</u> ENERGY CONSUMPTION

Chapter 2 presents the history and forecast for load and peak demand as well as the forecast methodology used. Demand-Side Management (DSM) savings and fuel requirement projections are also included.

# • <u>CHAPTER 3 - FORECAST OF FACILITIES REQUIREMENTS</u>

The resource planning forecast, transmission planning forecast as well as the proposed generating facilities and bulk transmission line additions status are discussed in Chapter 3.

# • CHAPTER 4 - ENVIRONMENTAL AND LAND USE INFORMATION

Preferred and potential site locations along with any environmental and land use information are presented in this chapter.

# CHAPTER 1

DESCRIPTION OF EXISTING FACILITIES



# <u>CHAPTER 1</u> DESCRIPTION OF EXISTING FACILITIES

# **EXISTING FACILITIES OVERVIEW**

# **OWNERSHIP**

Duke Energy Florida, Inc. (DEF or the Company) is a wholly owned subsidiary of Duke Energy Corporation (Duke Energy).

# AREA OF SERVICE

DEF has an obligation to serve approximately 1.7 million customers in Florida. Its service area covers approximately 20,000 square miles in west central Florida and includes the densely populated areas around Orlando, as well as the cities of Saint Petersburg and Clearwater. DEF is interconnected with 22 municipal and nine rural electric cooperative systems. DEF is subject to the rules and regulations of the Federal Energy Regulatory Commission (FERC), the Nuclear Regulatory Commission (NRC), and the FPSC. DEF's Service Area is shown in Figure 1.1.

# TRANSMISSION/DISTRIBUTION

The Company is part of a nationwide interconnected power network that enables power to be exchanged between utilities. The DEF transmission system includes approximately 5,000 circuit miles of transmission lines. The distribution system includes approximately 18,000 circuit miles of overhead distribution conductors and approximately 13,000 circuit miles of underground distribution cable.

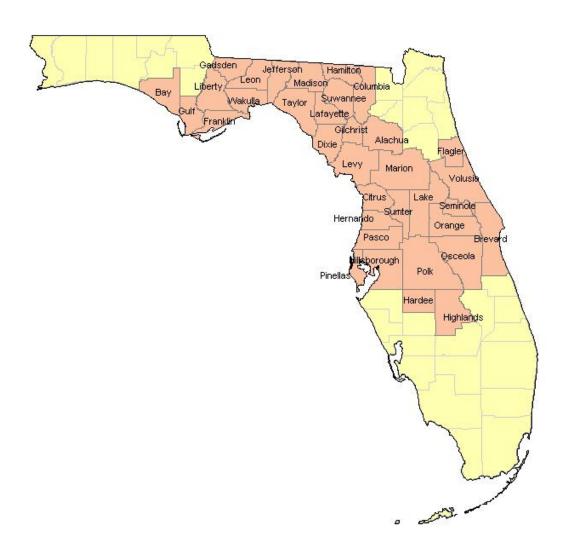
# **ENERGY MANAGEMENT and ENERGY EFFICIENCY**

The Company's residential Energy Management program represents a demand response type of program where participating customers help manage future growth and costs. Approximately 410,000 customers participated in the residential Energy Management program during 2013, contributing about 652 MW of winter peak-shaving capacity for use during high load periods. DEF's currently approved DSM programs consist of six residential programs, eight commercial and industrial programs, one research and development program, and six solar pilot programs.

# TOTAL CAPACITY RESOURCE

As of December 31, 2013, DEF had total summer capacity resources of 11,258 MW consisting of installed capacity of 9,141 MW and 2,117 MW of firm purchased power. Additional information on DEF's existing generating resources can be found in Schedule 1 and Table 3.1 (Chapter 3).

# FIGURE 1.1 DUKE ENERGY FLORIDA County Service Area Map



#### SCHEDULE 1 EXISTING GENERATING FACILITIES

#### AS OF DECEMBER 31, 2013

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10) COM'L IN-	(11) EXPECTED	(12) GEN. MAX.	(13) NET CAP	(14) A BILITY
	UNIT	LOCATION	UNIT	FU	FL.	FUEL TR/	ANSPORT	ALT. FUEL	SERVICE	RETIREMENT	NAMEPLATE	SUMMER	WINTER
<u>PLANT NAME</u> STEAM	<u>NO.</u>	(COUNTY)	TYPE	PRI.	ALT.	<u>PRI.</u>	ALT.	DAYS USE	MO./YEAR	MO./YEAR	<u>KW</u>	MW	MW
ANCLOTE	1	PASCO	ST	NG		PL			10/74		556,200	484	506
ANCLOTE	2	PASCO	ST	NG		PL			10/78		556,200	490	511
CRYSTAL RIVER	1	CITRUS	ST	BIT		RR	WA		10/66		440,550	370	372
CRYSTAL RIVER	2	CITRUS	ST	BIT		RR	WA		11/69		523,800	499	503
CRYSTAL RIVER	4	CITRUS	ST	BIT		WA	RR		12/82		739,260	712	721
CRYSTAL RIVER	5	CITRUS	ST	BIT		WA	RR		10/84		739,260	710	721
SUWANNEE RIVER	1	SUWANNEE	ST	NG		PL		***	11/53	*****	34,500	28	28
SUWANNEE RIVER	2	SUWANNEE	ST	NG		PL		***	11/54	*****	37,500	29	28
SUWANNEE RIVER	3	SUWANNEE	ST	NG		PL		***	10/56	****	75,000	71	73
												3,393	3,463
COMBINED-CYCLE													
BARTOW	4	PINELLAS	CC	NG	DFO	PL	TK	***	6/09		1,253,000	1,160	1,185
HINES ENERGY COMPLEX	1	POLK	CC	NG	DFO	PL	TK	***	4/99		546,500	462	528
HINES ENERGY COMPLEX	2	POLK	CC	NG	DFO	PL	TK	***	12/03		548,250	490	563
HINES ENERGY COMPLEX	3	POLK	CC	NG	DFO	PL	TK	***	11/05		561,000	488	564
HINES ENERGY COMPLEX	4	POLK	CC	NG	DFO	PL	TK	***	12/07		610,000	472	544
TIGER BAY	1	POLK	CC	NG		PL			8/97		278,100	205	231
												3,277	3,615
COMBUSTION TURBINE													
A VON PARK	P1	HIGHLANDS	GT	NG	DFO	PL	TK	***	12/68	*****	33,790	24	35
A VON PARK	P2	HIGHLANDS	GT	DFO		TK		***	12/68	*****	33,790	24	35
BARTOW	P1, P3	PINELLAS	GT	DFO		WA		***	5/72, 6/72		111,400	86	108
BARTOW	P2	PINELLAS	GT	NG	DFO	PL	WA	***	6/72		55,700	42	57
BARTOW	P4	PINELLAS	GT	NG	DFO	PL	WA		6/72		55,700	49	61
BAYBORO	P1-P4	PINELLAS	GT	DFO		WA		***	4/73		226,800	174	232
DEBARY	P1-P6	VOLUSIA	GT	DFO		TK.		***	12/75-4/76		401,220	310	381
DEBARY	P7-P9	VOLUSIA	GT	NG	DFO	PL	TK	***	10/92		345,000	247	287
DEBARY	P10	VOLUSIA	GT	DFO		TK		***	10/92		115,000	80	95
HIGGINS	P1-P2	PINELLAS	GT	NG	DFO	PL	TK	***	3/69, 4/69	*****	67,580	45	45
HIGGINS	P3-P4	PINELLAS	GT	NG	DFO	PL	TK	***	12/70, 1/71	*****	85,850	60	71
INTERCESSION CITY	P1-P6	OSCEOLA	GT	DFO		PL,TK		***	5/74		340,200	286	372
INTERCESSION CITY	P7-P10	OSCEOLA	GT	NG	DFO	PL	PL,TK	***	10/93		460,000	328	379
INTERCESSION CITY	P11 **	OSCEOLA	GT	DFO		PL,TK		***	1/97		165,000	143	161
INTERCESSION CITY	P12-P14	OSCEOLA	GT	NG	DFO	PL	PL,TK	***	12/00		345,000	229	276
RIO PINAR	P1	ORANGE	GT	DFO		TK		***	11/70	*****	19,290	12	15
SUWANNEE RIVER	P1, P3	SUWANNEE	GT	NG	DFO	PL	TK.	***	10/80, 11/80		122,400	104	127
SUWANNEE RIVER	P2	SUWANNEE	GT	DFO		TK		***	10/80		61,200	51	66
TURNER	P1-P2	VOLUSIA	GT	DFO		TK		***	10/70	*****	38,580	20	26
TURNER	P3	VOLUSIA	GT	DFO		TK		***	8/74	*****	71,200	53	77
TURNER	P4	VOLUSIA	GT	DFO		TK		***	8/74		71,200	58	78
UNIV. OF FLA.	P1	ALACHUA	GT	NG		PL			1/94		43,000	46	47
												2,471	3,031

TOTAL RESOURCES (MW) 9,141

10,109

\*\* THE 143 MW SUMMER CAP ABLITY (JUNE THROUGH SEPTEMBER) IS OWNED BY GEORGIA POWER COMPANY \*\*\* APP ROXMATELY 2 TO 8 DAYS OF OL USE TYP CALLY TARTGETED FOR ENTRE PLANT. \*\*\*\*\* SUWANNEE STEAMUNITS ESTMATED TO BE SHUTDOWN BY 6/2018. \*\*\*\*\* PEAKERS at AVON PARK, RD PNAR, TURNER P1&P2 ARE ESTMATED TO BE PUT IN COLD STAND-BY OR RETRED BY 6/2016 WITH TURNER P3 BY 12/2014 AND HIGGINS BY 6/2020.

# CHAPTER 2

FORECAST OF ELECTRIC POWER DEMAND AND ENERGY CONSUMPTION



# <u>CHAPTER 2</u> FORECAST OF ELECTRIC POWER DEMAND AND ENERGY CONSUMPTION

# **OVERVIEW**

The information presented in Schedules 2, 3, and 4 represents DEF's history and forecast of customers, energy sales (GWh), and peak demand (MW). DEF's customer growth is expected to average 1.4 percent between 2014 and 2023, which is more than the ten-year historical average of 0.8 percent. County population growth rate projections from the University of Florida's Bureau of Economic and Business Research (BEBR) were incorporated into this projection. The severe housing crisis witnessed both nationwide and in Florida since 2007 has dampened the DEF historical ten-year growth rate significantly as total customer growth turned negative for a twenty-one month period during 2008, 2009 and 2010. Economic conditions going forward look more amenable to improved customer growth due to lower housing prices, improved housing affordability and a large retiring baby-boomer population.

Net energy for load (NEL) dropped by an average 1.2 percent per year between 2004 and 2013 due primarily to the economic recession and the weak economic recovery that followed. Sales for Resale in 2013 were only 35% of their 2004 level. Mild winter weather conditions early in 2013 and above normal rainfall over the summer also contributed to the results. The 2014 to 2023 period is expected to improve by an average growth rate of 1.5 percent per year due to expected higher population and economic growth that drives the retail jurisdiction back to more normal NEL growth rates. Going forward, projected NEL growth continues to reflect the FPSC approved DSM energy savings targets. Wholesale NEL is expected to increase by 33% over the ten year horizon.

Summer net firm demand declined an average 0.3 percent per year during the last ten years, mostly driven by a wholesale load that was nearly 50% below the average of the previous nine summers. The projected ten year period summer net firm demand growth rate of 1.6 percent is primarily driven by higher population improving net firm retail demand.

# ENERGY CONSUMPTION AND DEMAND FORECAST SCHEDULES

The below schedules have been provided:

<u>SCHEDULE</u>	<b>DESCRIPTION</b>
2.1, 2.2 and 2.3	History and Forecast of Energy Consumption and Number of
	Customers by Customer Class
3.1	History and Forecast of Base Summer Peak Demand (MW)
3.2	History and Forecast of Base Winter Peak Demand (MW)
3.3	History and Forecast of Base Annual Net Energy for Load (GWh)
4	Previous Year Actual and Two-Year Forecast of Peak Demand and
	Net Energy for Load by Month

#### SCHEDULE 2.1 HISTORY AND FORECAST OF ENERGY CONSUMPTION AND NUMBER OF CUSTOMERS BY CUSTOMER CLASS

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
		RURAL			COMMERC	IAL		
YEAR	DEF POPULATION	MEMBERS PER HOUSEHOLD	GWh	AVERAGE NO. OF CUSTOMERS	AVERAGE KWh CONSUMPTION PER CUSTOMER	GWh	AVERAGE NO. OF CUSTOMERS	AVERAGE KWh CONSUMPTION PER CUSTOMER
2004	3,339,460	2.447	19,347	1,364,677	14,177	11,734	158,780	73,898
2005	3,427,860	2.454	19,894	1,397,012	14,240	11,945	161,001	74,190
2006	3,505,058	2.448	20,021	1,431,743	13,983	11,975	162,774	73,568
2007	3,531,483	2.448	19,912	1,442,853	13,800	12,184	162,837	74,821
2008	3,561,727	2.458	19,328	1,449,041	13,339	12,139	162,569	74,669
2009	3,564,937	2.473	19,399	1,441,325	13,459	11,883	161,390	73,632
2010	3,621,407	2.495	20,524	1,451,466	14,140	11,896	161,674	73,579
2011	3,623,813	2.495	19,238	1,452,454	13,245	11,892	162,071	73,374
2012	3,633,611	2.491	18,251	1,458,690	12,512	11,723	163,297	71,792
2013	3,633,838	2.480	18,508	1,465,169	12,632	11,718	163,671	71,594
2014	3,700,173	2.471	18,574	1,497,280	12,405	11,617	167,106	69,519
2015	3,736,060	2.456	18,840	1,520,916	12,387	11,766	169,628	69,364
2016	3,777,512	2.446	19,179	1,544,620	12,417	12,015	172,186	69,779
2017	3,818,761	2.435	19,494	1,568,452	12,429	12,200	174,750	69,814
2018	3,861,879	2.427	19,833	1,591,324	12,463	12,297	177,209	69,393
2019	3,906,298	2.422	20,086	1,612,908	12,453	12,499	179,511	69,628
2020	3,949,461	2.417	20,351	1,634,061	12,454	12,735	181,753	70,068
2021	3,992,349	2.413	20,605	1,654,509	12,454	12,939	183,909	70,355
2022	4,033,775	2.409	20,906	1,674,417	12,486	13,239	185,998	71,178
2023	4,075,604	2.407	21,199	1,693,168	12,520	13,457	187,949	71,599

#### SCHEDULE 2.2 HISTORY AND FORECAST OF ENERGY CONSUMPTION AND NUMBER OF CUSTOMERS BY CUSTOMER CLASS

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
		INDUSTRIAL					
YEAR	GWh	AVERAGE NO. OF CUSTOMERS	AVERAGE KWh CONSUMPTION PER CUSTOMER	RAILROADS AND RAILWAYS GWh	STREET & HIGHWAY LIGHTING GWh	OTHER SALES TO PUBLIC AUTHORITIES GWh	TOTAL SALES TO ULTIMATE CONSUMERS GWh
2004	4,069	2,733	1,488,840	0	28	3,016	38,194
2005	4,140	2,703	1,531,632	0	27	3,171	39,176
2006	4,160	2,697	1,542,455	0	27	3,249	39,432
2007	3,819	2,668	1,431,409	0	26	3,341	39,282
2008	3,786	2,587	1,463,471	0	26	3,276	38,555
2009	3,285	2,487	1,320,869	0	26	3,230	37,824
2010	3,219	2,481	1,297,461	0	26	3,260	38,925
2011	3,243	2,408	1,346,761	0	25	3,200	37,598
2012	3,160	2,372	1,332,209	0	25	3,221	36,381
2013	3,206	2,370	1,352,743	0	25	3,159	36,616
2014	3,153	2,324	1,356,713	0	24	3,123	36,491
2015	3,173	2,307	1,375,379	0	24	3,145	36,948
2016	3,188	2,293	1,390,318	0	24	3,178	37,584
2017	3,158	2,277	1,386,913	0	23	3,198	38,073
2018	3,251	2,259	1,439,132	0	23	3,220	38,624
2019	3,503	2,241	1,563,141	0	23	3,239	39,350
2020	3,618	2,224	1,626,799	0	22	3,257	39,983
2021	3,564	2,208	1,614,130	0	22	3,274	40,404
2022	3,535	2,192	1,612,682	0	22	3,289	40,991
2023	3,490	2,176	1,603,860	0	22	3,301	41,469

#### SCHEDULE 2.3 HISTORY AND FORECAST OF ENERGY CONSUMPTION AND NUMBER OF CUSTOMERS BY CUSTOMER CLASS

(1)	(2)	(3)	(4)	(5)	(6)
YEAR	SALES FOR RESALE GWh	UTILITY USE & LOSSES GWh	NET ENERGY FOR LOAD GWh	OTHER CUSTOMERS (AVERAGE NO.)	TOTAL NO. OF CUSTOMERS
2004	4,301	2,773	45,268	22,437	1,548,627
2005	5,195	2,507	46,878	22,701	1,583,417
2006	4,220	2,389	46,041	23,182	1,620,396
2007	5,598	2,753	47,633	24,010	1,632,368
2008	6,619	2,484	47,658	24,738	1,638,935
2009	3,696	2,604	44,124	24,993	1,630,195
2010	3,493	3,742	46,160	25,212	1,640,833
2011	2,712	2,180	42,490	25,228	1,642,161
2012	1,768	3,065	41,214	25,480	1,649,839
2013	1,488	2,668	40,772	25,543	1,656,753
2014	936	2,374	39,801	25,904	1,692,614
2015	974	2,568	40,490	26,079	1,718,930
2016	1,024	2,490	41,098	26,233	1,745,332
2017	795	2,507	41,375	26,369	1,771,848
2018	767	2,604	41,995	26,489	1,797,281
2019	1,046	2,617	43,013	26,596	1,821,256
2020	1,270	2,745	43,998	26,689	1,844,727
2021	1,243	2,772	44,419	26,772	1,867,398
2022	1,244	2,635	44,870	26,847	1,889,454
2023	1,244	2,746	45,459	26,913	1,910,206

#### SCHEDULE 3.1 HISTORY AND FORECAST OF SUMMER PEAK DEMAND (MW) BASE CASE

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(OTH)	(10)
YEAR	TOTAL	WHOLESALE	RETAIL	INTERRUPTIBLE	RESIDENTIAL LOAD MANAGEMENT	RESIDENTIAL CONSERVATION	COMM. / IND. LOAD MANAGEMENT	COMM. / IND. CONSERVATION	OTHER DEMAND REDUCTIONS	NET FIRM DEMAND
2004	9,583	1,071	8,512	531	331	185	39	163	110	8,224
2005	10,350	1,118	9,232	448	310	203	38	166	110	9,074
2006	10,147	1,257	8,890	329	307	222	37	170	66	9,016
2007	10,931	1,544	9,387	334	291	239	45	177	110	9,735
2008	10,592	1,512	9,080	500	284	255	66	192	110	9,186
2009	10,853	1,618	9,235	262	291	271	84	211	110	9,624
2010	10,238	1272	8,966	271	304	296	96	232	110	8,929
2011	9,968	934	9,034	227	317	327	97	255	110	8,636
2012	9,783	1080	8,703	262	326	355	100	278	124	8,338
2013	9,581	581	9,000	334	332	384	101	297	124	8,008
2014	10,359	804	9,555	254	337	411	105	308	132	8,812
2015	10,631	806	9,825	256	342	434	110	316	132	9,042
2016	10,775	658	10,117	255	347	455	114	323	132	9,149
2017	10,998	587	10,411	256	383	473	118	330	132	9,307
2018	11,169	587	10,582	263	388	488	122	336	132	9,440
2019	11,620	837	10,783	310	393	503	127	342	132	9,813
2020	11,795	837	10,958	332	398	520	131	346	132	9,935
2021	11,842	737	11,104	333	403	536	135	351	132	9,952
2022	11,985	738	11,247	333	408	550	139	355	132	10,067
2023	12,118	738	11,380	333	413	564	143	359	132	10,173

#### Historical Values (2004 - 2013):

Col. (2) = recorded peak + implemented load control + residential and commercial/industrial conservation and customer-owned self-service cogeneration.

Cols. (5) - (9) = Represent total cumulative capabilities at peak. Col. (8) includes commercial load management and standby generation.

Col. (OTH) =Customer-owned self-service cogeneration.

Col. (10) = (2) - (5) - (6) - (7) - (8) - (9) - (OTH).

Projected Values (2014 - 2023):

Cols. (2) - (4) = forecasted peak without load control, cumulative conservation, and customer-owned self-service cogeneration.

Cols. (5) - (9) = cumulative conservation and load control capabilities at peak. Col. (8) includes commercial load management and standby generation.

Col. (OTH) = customer-owned self-service cogeneration.

Col. (10) = (2) - (5) - (6) - (7) - (8) - (9) - (OTH).

#### SCHEDULE 3.2 HISTORY AND FORECAST OF WINTER PEAK DEMAND (MW) BASE CASE

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(OTH)	(10)
 YEAR	TOTAL	WHOLESALE	RETAIL	INTERRUPTIBLE	RESIDENTIAL LOAD MANAGEMENT	RESIDENTIAL CONSERVATION	COMM. / IND. LOAD MANAGEMENT	COMM. / IND. CONSERVATION	OTHER DEMAND REDUCTIONS	NET FIRM DEMAND
2003/04	9,323	1,167	8,156	498	788	342	26	123	262	7,284
2004/05	10,830	1,600	9,230	575	779	371	26	123	283	8,673
2005/06	10,698	1,467	9,231	298	762	413	26	124	239	8,835
2006/07	9,896	1,576	8,320	304	671	453	26	126	262	8,055
2007/08	10,964	1,828	9,136	234	763	487	34	132	278	9,036
2008/09	12,092	2,229	9,863	268	759	522	71	147	291	10,034
2009/10	13,698	2,189	11,509	246	651	567	80	162	322	11,670
2010/11	11,347	1,625	9,722	271	661	633	94	179	214	9,295
2011/12	9,715	905	8,810	186	639	681	96	202	206	7,706
2012/13	9,105	831	8,274	248	652	744	97	219	193	6,952
2013/14	11,126	895	10,231	237	661	796	101	233	228	8,870
2014/15	11,476	1,376	10,099	238	670	845	105	241	243	9,133
2015/16	11,779	1,378	10,401	238	679	887	110	249	246	9,371
2016/17	11,788	1,088	10,700	238	706	927	114	256	249	9,298
2017/18	12,093	1,088	11,005	245	715	956	118	263	252	9,544
2018/19	12,281	1,088	11,193	288	724	984	122	269	254	9,639
2019/20	12,690	1,338	11,351	309	733	1,018	127	275	256	9,972
2020/21	12,827	1,338	11,489	310	742	1,049	131	278	257	10,059
2021/22	12,958	1,339	11,619	310	751	1,079	135	281	258	10,143
2022/23	13,083	1,339	11,745	310	760	1,106	139	285	259	10,224

#### Historical Values (2004 - 2013):

Col. (2) = recorded peak + implemented load control + residential and commercial/industrial conservation and customer-owned self-service cogeneration.

Cols. (5) - (9) = Represent total cumulative capabilities at peak. Col. (8) includes commercial load management and standby generation.

Col. (OTH) = Voltage reduction and customer-owned self-service cogeneration.

Col. (10) = (2) - (5) - (6) - (7) - (8) - (9) - (OTH).

#### Projected Values (2014 - 2023):

Cols. (2) - (4) = forecasted peak without load control, cumulative conservation, and customer-owned self-service cogeneration.

Cols. (5) - (9) = Represent cumulative conservation and load control capabilities at peak. Col. (8) includes commercial load management and standby generation.

Col. (OTH) = Voltage reduction and customer-owned self-service cogeneration.

 $\text{Col.}\ (10) = (2) - (5) - (6) - (7) - (8) - (9) - (\text{OTH}).$ 

#### SCHEDULE 3.3 HISTORY AND FORECAST OF ANNUAL NET ENERGY FOR LOAD (GWh) BASE CASE

(1)	(2)	(3)	(4)	(OTH)	(5)	(6)	(7)	(8)	(9)
YEAR	TOTAL	RESIDENTIAL CONSERVATION	COMM. / IND. CONSERVATION	OTHER ENERGY REDUCTIONS*	RETAIL	WHOLESALE	UTILITY USE & LOSSES	NET ENERGY FOR LOAD	LOAD FACTOR (%) **
2004	46,834	426	360	780	38,193	4,301	2,774	45,268	56.5
2005	48,475	455	363	779	39,177	5,195	2,506	46,878	52.3
2006	47,399	484	365	509	39,432	4,220	2,389	46,041	52.1
2007	49,310	511	387	779	39,282	5,598	2,753	47,633	52.3
2008	49,208	543	442	565	38,556	6,619	2,483	47,658	53.1
2009	45,978	583	492	779	37,824	3,696	2,604	44,124	44.5
2010	48,135	638	558	779	38,925	3,493	3,742	46,160	45.3
2011	44,580	687	624	779	37,597	2,712	2,181	42,490	46.7
2012	43,396	733	669	780	36,381	1,768	3,065	41,214	52.0
2013	43,150	778	736	864	36,616	1,488	2,668	40,772	53.0
2014	42,249	821	763	864	36,491	936	2,374	39,801	51.2
2015	43,047	857	787	913	36,948	974	2,568	40,490	50.6
2016	43,714	890	810	916	37,584	1,024	2,490	41,098	49.9
2017	44,037	918	831	913	38,073	795	2,507	41,375	50.8
2018	44,702	944	850	913	38,624	767	2,604	41,995	50.2
2019	45,763	969	868	913	39,350	1,046	2,617	43,013	50.9
2020	46,797	996	887	916	39,983	1,270	2,745	43,998	50.2
2021	47,258	1,021	905	913	40,404	1,243	2,772	44,419	50.4
2022	47,749	1,044	922	913	40,991	1,244	2,635	44,870	50.5
2023	48,377	1,067	938	913	41,469	1,244	2,746	45,459	50.8

\* Column (OTH) includes Conservation Energy For Lighting and Public Authority Customers, Customer-Owned Self-service Cogeneration.

\*\* Load Factors for historical years are calculated using the actual winter peak demand except the 2004, 2007, 2012 and 2013 historical load factors which are based on the actual summer peak demand which became the annual peaks for the year. Load Factors for future years are calculated using the net firm winter peak demand (Schedule 3.2)

#### SCHEDULE 4 PREVIOUS YEAR ACTUAL AND TWO-YEAR FORECAST OF PEAK DEMAND AND NET ENERGY FOR LOAD BY MONTH

(1)	(2) (3)		(4)	(5)	(6)	(7)			
	ACTUA	L	FORECA	S T	FORECAST				
	2013		2014		2015				
	PEAK DEMAND	NEL	PEAK DEMAND	NEL	PEAK DEMAND	NEL			
MONTH	MW	GWh	MW	GWh	MW	GWh			
JANUARY	5,877	2,881	9,973	3,166	10,257	3,213			
FEBRUARY	8,032	2,746	8,454	2,713	9,127	2,766			
MARCH	7,856	3,031	7,479	2,879	8,188	2,936			
APRIL	7,153	3,166	7,537	2,954	7,781	3,008			
MAY	7,863	3,460	8,467	3,560	8,694	3,616			
JUNE	8,524	3,965	9,021	3,749	9,246	3,810			
JULY	8,352	3,983	9,327	3,953	9,562	4,012			
AUGUST	8,776	4,283	9,509	3,993	9,750	4,058			
SEPTEMBER	8,446	3,861	8,778	3,728	8,984	3,790			
OCTOBER	7,645	3,517	8,192	3,330	8,472	3,390			
NOVEMBER	6,418	2,912	6,697	2,738	6,902	2,804			
DECEMBER	5,826	2,967	8,764	3,038	8,879	3,087			
TOTAL		40,772		39,801		40,490			

NOTE: Recorded Net Peak demands and System requirements include off-system wholesale contracts.

# FUEL REQUIREMENTS AND ENERGY SOURCES

DEF's actual and projected nuclear, coal, oil, and gas requirements (by fuel unit) are shown in Schedule 5. DEF's two-year actual and ten-year projected energy sources by fuel type are presented in Schedules 6.1 and 6.2, in GWh and percent (%) respectively. DEF's fuel requirements and energy sources reflect a diverse fuel supply system that is not dependent on any one fuel source. Near term natural gas consumption is projected to increase as plants and purchases with tolling agreements are added to meet future load growth and natural gas generation costs reflect relatively attractive natural gas commodity pricing.

#### SCHEDULE 5 FUEL REQUIREMENTS

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(15)	(16)
					'UAL-										
		EL REQUIREMENTS	UNITS	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
(1)	NUCLEAR		TRILLION BTU	0	0	0	0	0	0	0	0	0	0	0	0
(2)	COAL		1,000 TON	4,543	4,792	4,521	5,099	4,709	5,443	4,951	4,431	3,314	3,253	2,863	3,230
(3)	RESIDUAL	TOTAL	1,000 BBL	89	251	0	0	0	0	0	0	0	0	0	0
(4)		STEAM	1,000 BBL	89	251	0	0	0	0	0	0	0	0	0	0
(5)		CC	1,000 BBL	0	0	0	0	0	0	0	0	0	0	0	0
(6)		СТ	1,000 BBL	0	0	0	0	0	0	0	0	0	0	0	0
(7)		DIESEL	1,000 BBL	0	0	0	0	0	0	0	0	0	0	0	0
(8)	DISTILLATE	TOTAL	1,000 BBL	160	132	128	145	159	116	117	66	96	69	93	166
(9)		STEAM	1,000 BBL	60	55	61	61	54	49	31	12	31	33	45	39
(10)		CC	1,000 BBL	1	8	0	0	0	0	0	0	0	0	0	0
(11)		СТ	1,000 BBL	99	69	66	84	105	67	86	54	64	36	48	126
(12)		DIESEL	1,000 BBL	0	0	0	0	0	0	0	0	0	0	0	0
(13)	NATURAL GAS	TOTAL	1,000 MCF	187,251	177,196	185,946	183,135	188,841	185,881	196,042	211,855	232,439	245,117	258,700	256,669
(14)		STEAM	1,000 MCF	26,837	23,404	31,406	37,531	36,652	26,744	25,644	26,128	23,891	24,146	24,876	28,004
(15)		CC	1,000 MCF	155,717	150,875	148,761	138,981	142,519	149,678	160,865	177,949	200,579	213,835	226,668	219,394
(16)		СТ	1,000 MCF	4,697	2,917	5,779	6,623	9,669	9,459	9,533	7,778	7,969	7,135	7,156	9,271
	OTHER (SPECIFY)														
(17)	OTHER, DISTILLATE	ANNUAL FIRM INTERCHANGE	1,000 BBL	0	0	0	0	0	0	0	0	0	0	0	0
(18)	OTHER, NATURAL GAS	ANNUAL FIRM INTERCHANGE, CC	1,000 MCF	0	0	12,711	12,734	18,515	14,152	13,659	13,607	14,812	5,519	0	0
(18.1)	OTHER, NATURAL GAS	ANNUAL FIRM INTERCHANGE, CT	1,000 MCF	0	0	7,403	8,894	10,318	6,071	6,028	5,518	5,312	4,373	4,938	7,123
(19)	OTHER, COAL	ANNUAL FIRM INTERCHANGE, STEAM	1,000 TON	0	0	221	225	105	0	0	0	0	0	0	0
(.,)	. ,		,	,	-				,	,					

#### SCHEDULE 6.1 ENERGY SOURCES (GWh)

(1)	(2)	(3)	(4)	(5) -ACT	(6) TIAT	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(15)	(16)
(1)	ENERGY SOURCES ANNUAL FIRM INTERCHANGE 1/		<u>UNITS</u> GWh	<u>2012</u> 1.558	<u>2013</u> 1.409	2014 709	<u>2015</u> 854	<u>2016</u> 989	<u>2017</u> 578	2018 577	<u>2019</u> 529	<u>2020</u> 495	2021 408	<u>2022</u> 457	<u>2023</u> 687
(1)	NUMBER IN INTERCIPTION IN		0.01	1,550	1,109	107	051	707	576	511	52)	195	100	157	007
(2)	NUCLEAR		GWh	0	0	0	0	0	0	0	0	0	0	0	0
(3)	COAL		GWh	10,003	10,577	9,816	11,072	10,078	11,776	10,826	9,272	6,772	6,617	5,802	6,585
(4)	RESIDUAL	TOTAL	GWh	46	127	0	0	0	0	0	0	0	0	0	0
(5)		STEAM	GWh	46	127	0	0	0	0	0	0	0	0	0	0
(6)		CC	GWh	0	0	0	0	0	0	0	0	0	0	0	0
(7)		CT	GWh	0	0	0	0	0	0	0	0	0	0	0	0
(8)		DIESEL	GWh	0	0	0	0	0	0	0	0	0	0	0	0
(9)	DISTILLATE	TOTAL	GWh	104	93	27	35	43	27	35	23	27	16	21	57
(10)		STEAM	GWh	63	58	0	0	0	0	0	0	0	0	0	0
(11)		CC	GWh	1	7	0	0	0	0	0	0	0	0	0	0
(12)		CT	GWh	39	28	27	35	43	27	35	23	27	16	21	57
(13)		DIESEL	GWh	0	0	0	0	0	0	0	0	0	0	0	0
(14)	NATURAL GAS	TOTAL	GWh	23,997	23,061	24,337	23,621	24,374	24,194	25,818	28,468	31,855	33,840	35,846	35,370
(15)		STEAM	GWh	2,175	1,951	2,738	3,349	3,264	2,235	2,159	2,240	2,006	2,038	2,136	2,430
(16)		CC	GWh	21,469	20,893	21,037	19,641	20,183	21,038	22,732	25,465	29,061	31,087	32,998	32,032
(17)		СТ	GWh	353	217	562	631	927	921	927	763	788	715	711	908
(18)	OTHER 2/														
(10)	OF PURCHASES		GWh	2,767	2,886	1,421	1,444	1,529	1,527	1,533	1,526	1,506	1,507	1,498	1,505
	RENEWABLES		GWh	1,183	1,132	1,301	1,444	1,277	1,279	1,285	1,320	1,254	1,253	1,498	1,256
	REAL WADLES		0.011	1,105	1,132	1,501	1,200	1,277	1,277	1,200	1,200	1,204	1,400	1,240	1,200
	IMPORT FROM OUT OF STATE		GWh	1,559	1,546	2,191	2,203	2,809	1,995	1,921	1,915	2,089	777	0	0
	EXPORT TO OUT OF STATE		GWh	-4	-59	0	0	0	0	0	0	0	0	0	0
(19)	NET ENERGY FOR LOAD		GWh	41,213	40,772	39,801	40,490	41,098	41,375	41,995	43,013	43,998	44,419	44,870	45,459

NET ENERGY PURCHASED (+) OR SOLD (-) WITHIN THE FRCC REGION.
 NET ENERGY PURCHASED (+) OR SOLD (-).

#### SCHEDULE 6.2 ENERGY SOURCES (PERCENT)

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(15)	(16)
				-ACT	UAL-										
	ENERGY SOURCES		<u>UNITS</u>	2012	2013	<u>2014</u>	2015	2016	2017	<u>2018</u>	<u>2019</u>	2020	2021	2022	2023
(1)	ANNUAL FIRM INTERCHANGE 1/		%	3.8%	3.5%	1.8%	2.1%	2.4%	1.4%	1.4%	1.2%	1.1%	0.9%	1.0%	1.5%
(2)	NUCLEAR		%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
(3)	COAL		%	24.3%	25.9%	24.7%	27.3%	24.5%	28.5%	25.8%	21.6%	15.4%	14.9%	12.9%	14.5%
(4)	RESIDUAL	TOTAL	%	0.1%	0.3%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
(5)		STEAM	%	0.1%	0.3%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
(6)		CC	%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
(7)		СТ	%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
(8)		DIESEL	%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
(9)	DISTILLATE	TOTAL	%	0.3%	0.2%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.0%	0.0%	0.1%
(10)		STEAM	%	0.2%	0.1%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
(11)		CC	%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
(12)		СТ	%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.0%	0.0%	0.1%
(13)		DIESEL	%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
(14)	NATURAL GAS	TOTAL	%	58.2%	56.6%	61.1%	58.3%	59.3%	58.5%	61.5%	66.2%	72.4%	76.2%	79.9%	77.8%
(15)		STEAM	%	5.3%	4.8%	6.9%	8.3%	7.9%	5.4%	5.1%	5.2%	4.6%	4.6%	4.8%	5.3%
(16)		CC	%	52.1%	51.2%	52.9%	48.5%	49.1%	50.8%	54.1%	59.2%	66.1%	70.0%	73.5%	70.5%
(17)		СТ	%	0.9%	0.5%	1.4%	1.6%	2.3%	2.2%	2.2%	1.8%	1.8%	1.6%	1.6%	2.0%
(18)	OTHER 2/														
	QF PURCHASES		%	6.7%	7.1%	3.6%	3.6%	3.7%	3.7%	3.6%	3.5%	3.4%	3.4%	3.3%	3.3%
	RENEWABLES		%	2.9%	2.8%	3.3%	3.1%	3.1%	3.1%	3.1%	3.0%	2.8%	2.8%	2.8%	2.8%
	IMPORT FROM OUT OF STATE		%	3.8%	3.8%	5.5%	5.4%	6.8%	4.8%	4.6%	4.5%	4.7%	1.7%	0.0%	0.0%
	EXPORT TO OUT OF STATE		%	0.0%	-0.1%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
(19)	NET ENERGY FOR LOAD		%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

1/ NET ENERGY PURCHASED (+) OR SOLD (-) WITHIN THE FRCC REGION.

2/ NET ENERGY PURCHASED (+) OR SOLD (-).

# FORECASTING METHODS AND PROCEDURES

# INTRODUCTION

Accurate forecasts of long-range electric energy consumption, customer growth, and peak demand are essential elements in electric utility planning. Accurate projections of a utility's future load growth require a forecasting methodology with the ability to account for a variety of factors influencing electric consumption over the planning horizon. DEF's forecasting framework utilizes a set of econometric models as well as the Itron statistically adjusted end-use (SAE) approach to achieve this end. This section will describe the underlying methodology of the customer, energy, and peak demand forecasts including the principal assumptions incorporated within each. Also included is a description of how DSM impacts the forecast and a review of DEF's DSM programs.

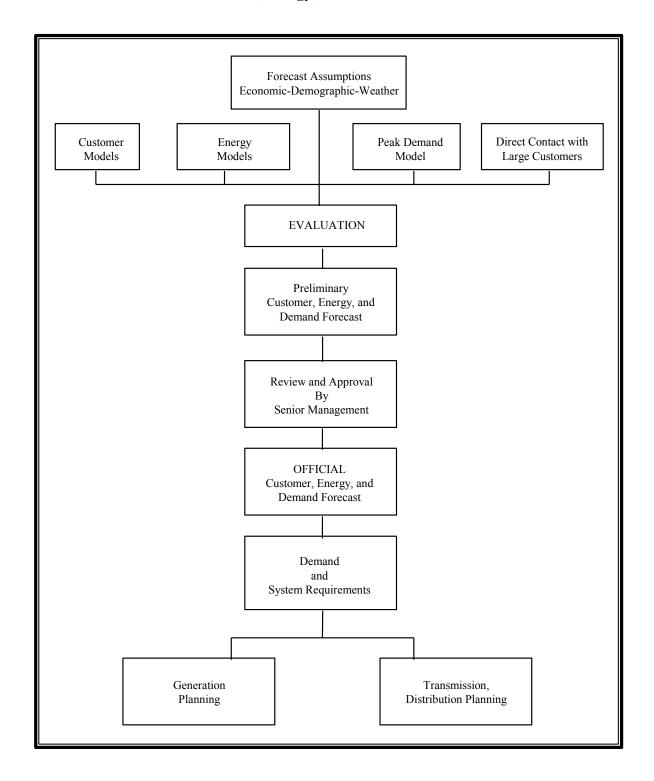
Figure 2.1, entitled "Customer, Energy and Demand Forecast," gives a general description of DEF's forecasting process. Highlighted in the diagram is a disaggregated modeling approach that blends the impacts of average class usage, as well as customer growth, based on a specific set of assumptions for each class. Also accounted for is some direct contact with large customers. These inputs provide the tools needed to frame the most likely scenario of the Company's future demand.

# FORECAST ASSUMPTIONS

The first step in any forecasting effort is the development of assumptions upon which the forecast is based. A collaborative internal Company effort develops these assumptions including the research efforts of a number of external sources. These assumptions specify major factors that influence the level of customers, energy sales, or peak demand over the forecast horizon. The following set of assumptions forms the basis for the forecast presented in this document.

# FIGURE 2.1

# **Customer, Energy, and Demand Forecast**



# **GENERAL ASSUMPTIONS**

- 1. Normal weather conditions for energy sales are assumed over the forecast horizon using a sales-weighted 10-year average of conditions at the St Petersburg, Orlando, and Tallahassee weather stations. For billed kilowatt-hour (kWh) sales projections, the normal weather calculation begins with a historical 10-year average of the billing cycle weighted monthly heating and cooling degree-days. The expected consumption period read dates for each projected billing cycle determines the exact historical dates for developing the ten year average weather condition each month. Each class displays different weather-sensitive base temperatures from which degree day values begin to accumulate. Seasonal peak demand projections are based on a 30-year historical average of system-weighted temperatures at time of seasonal peak at the same three weather stations. The remaining months of the year may use less than 30 years if an historical monthly peak occurred during an unexpected time of day due to unusual weather.
- 2. Historical population, household and average household size estimates by Florida county produced by the BEBR at the University of Florida as published in "Florida Population Studies", Bulletin No. 65 (March 2013). The projected change in Florida average household size from Moody's Analytics provided the basis for the 29 county household projection used in the development of the customer forecast. National and Florida economic projections produced by Moody's Analytics in their July 2013 forecast provided the basis for development of the DEF customer and energy forecast.
- 3. Within the DEF service area, the phosphate mining industry is the dominant sector in the industrial sales class. Three major customers accounted for exactly 33 percent of the industrial class MWh sales in 2013. These energy intensive customers mine and process phosphate-based fertilizer products for the global marketplace. The supply and demand (price) for their products are dictated by global conditions that include, but are not limited to, foreign competition, national/international agricultural industry conditions, exchange-rate fluctuations, and international trade pacts. The market price of the raw mined commodity often dictates production levels. Load and energy consumption at the DEF-served mining or chemical processing sites depend heavily on plant operations, which are heavily influenced by these global as well as the local conditions, including environmental regulations. Going forward,

global currency fluctuations and global stockpiles of farm commodities will determine the demand for fertilizers. The DEF forecast calls for an increase in annual electric energy consumption due to a new mine opening later in this decade. A risk to this projection lies in the price of energy, which is a major cost of both mining and producing phosphoric fertilizers. Fuel charges embedded in DEF's rates versus competitors' rates play a role as to where a mining customer directs output from self-owned generation facilities. This can reduce DEF industrial sales.

- 4. DEF supplies load and energy service to wholesale customers on a "full" and "partial" requirement basis. Full requirements (FR) customers demand and energy are assumed to grow at a rate that approximates their historical trend. However, the impact of the current recession has reduced short term growth expectations. Contracts for this service include the cities of Chattahoochee, Mt. Dora and Williston. Partial requirements (PR) customers load is assumed to reflect the current contractual obligations reflected by the nature of the stratified load they have contracted for, plus their ability to receive dispatched energy from power marketers any time it is more economical for them to do so. Contracts for PR service included in this forecast are with the Reedy Creek Improvement District (RCID), Seminole Electric Cooperative, Inc. (SECI), and the cities of New Smyrna Beach and Homestead.
- 5. This forecast assumes that DEF will successfully renew all future franchise agreements.
- 6. This forecast incorporates demand and energy reductions expected to be realized through currently offered DSM programs.
- 7. Expected energy and demand reductions from customer-owned self-service cogeneration facilities are also included in this forecast. This projection incorporates an increase of over 15 MW of self-service generation in 2013 from two customers. DEF will supply the supplemental load of self-service cogeneration customers. While DEF offers "standby" service to all cogeneration customers, the forecast does not assume an unplanned need for power at time of peak.

8. This forecast assumes that the regulatory environment and the obligation to serve our retail customers will continue throughout the forecast horizon. Regarding wholesale customers, the forecast does not plan for generation resources unless a long-term contract is in place. FR customers are typically assumed to renew their contracts with DEF except those who have termination provisions and have given their notice to terminate. PR contracts are typically projected to terminate as terms reach their expiration date.

### **ECONOMIC ASSUMPTIONS**

The economic outlook for this forecast was developed in the summer of 2013 as the nation waited for stronger signs of growth. Most economic indicators pointed to better days ahead but Washington policy-makers continued to debate pro-growth versus deficit reduction strategies which prolonged uncertainty for consumers, employers and capital investment decision-makers. Consumer confidence and sentiment surveys improved, reflecting the lower unemployment rate and record setting stock market indexes. In Florida, these trends were tempered by continued high foreclosure rates and an expected sixth straight year of lower Statewide median household real income from its 2007 peak.

The DEF forecast incorporates the economic assumptions implied in the Moody's Analytics U.S. and Florida forecasts with some minor tempering to its short term optimism. This view suggests that a de-leveraging American consumer will begin to spend again, feeling more secure about the outlook. The newfound abundance of American energy supplies, creating additional job growth and low natural gas prices, is expected to improve the country's competitive advantage in several manufacturing sectors. An improved manufacturing sector is well displayed in many parts across the U.S. The domestic economic picture will, however, continue to feel the drag from a weak Euro-Zone and other emerging economies. This will be reflected in lower short term growth from what has been a surprising source of U.S. GDP growth: American exports.

The debt bubble that set the conditions for the Great Recession and the lingering effects of the recession have created many economic imbalances that many now believe will result in a longer time to return to equilibrium than the ordinary recession. Signs of optimism do exist, however.

DEF customer growth increased by more than 20,000 in December 2013 from December 2012. The anticipated influx of retiring baby-boomers may just be starting to be reflected in the data.

Energy prices are expected to remain in a tight range through the forecast due to increased supplies of both fossil fuels and renewables. The potential for a carbon tax or other monetization of carbon restrictions remains on the horizon in the 2020 period and is incorporated into this forecast's electric price projection. No disruption in global supplies of energy or new environmental findings over the safety of extracting fossil fuels are expected in the forecast horizon.

Also incorporated in this energy forecast is a projection of customer-owned solar photovoltaic generation and electric vehicle ownership. The net energy impact of both are expected to result in only marginal impacts to the forecasted energy growth.

# FORECAST METHODOLOGY

The DEF forecast of customers, energy sales, and peak demand applies both an econometric and end-use methodology. The residential and commercial energy projections incorporate Itron's SAE approach while other classes use customer class-specific econometric models. These models are expressly designed to capture class-specific variation over time. Peak demand models are projected on a disaggregated basis as well. This allows for appropriate handling of individual assumptions in the areas of wholesale contracts, load management, interruptible service and changes in self-service generation capacity.

# ENERGY AND CUSTOMER FORECAST

In the retail jurisdiction, customer class models have been specified showing a historical relationship to weather and economic/demographic indicators using monthly data for sales models and customer models. Sales are regressed against "driver" variables that best explain monthly fluctuations over the historical sample period. Forecasts of these input variables are either derived internally or come from a review of the latest projections made by several independent forecasting concerns. The external sources of data include Moody's Analytics and the University of Florida's BEBR. Internal company forecasts are used for projections of electricity price, weather conditions,

and the length of the billing month. The incorporation of residential and commercial "end-use" energy have been modeled as well. Surveys of residential appliance saturation and average efficiency performed by the company's Market Research department and the Energy Information Agency (EIA), along with trended projections of both by Itron capture a significant piece of the changing future environment for electric energy consumption. Specific sectors are modeled as follows:

### **Residential Sector**

Residential kWh usage per customer is modeled using the SAE framework. This approach explicitly introduces trends in appliance saturation and efficiency, dwelling size and thermal efficiency. It allows for an easier explanation of usage levels and changes in weather-sensitivity over time. The "bundling" of 19 residential appliances into "heating", "cooling" and "other" end uses form the basis of equipment-oriented drivers that are interacted with the typical exogenous factors as real median household income, cooling degree-days, heating degree-days, the real price of electricity to the residential class and the average number of billing days in each sales month. This structure captures significant variation in residential usage caused by changing appliance efficiency and saturation levels, economic cycles, weather fluctuations, electric price, and sales month duration. Projections of kWh usage per customer combined with the customer forecast provide the forecast of total residential energy sales. The residential customer forecast is developed by correlating monthly residential customers with households within DEF's 29 county service area. County level population projections for counties in which DEF serves residential customers are provided by the BEBR.

# **Commercial Sector**

Commercial MWh energy sales are forecast based on commercial sector (non-agricultural, nonmanufacturing and non-governmental) employment, the real price of electricity to the commercial class, the average number of billing days in each sales month and heating and cooling degree-days. As in the residential sector, these variables are interacted with the commercial end-use equipment (listed below) after trends in equipment efficiency and saturation rates have been projected.

- Heating
- Cooling
- Ventilation

- Water heating
- Cooking
- Refrigeration
- Outdoor Lighting
- Indoor Lighting
- Office Equipment (PCs)
- Miscellaneous

The SAE model contains indices that are based on end-use energy intensity projections developed from EIA's commercial end-use forecast database. Commercial energy intensity is measured in terms of end-use energy use per square foot. End-use energy intensity projections are based on end-use efficiency and saturation estimates that are in turn driven by assumptions in available technology and costs, energy prices, and economic conditions. Energy intensities are calculated from the Annual Energy Outlook (AEO) commercial database. End-use intensity projections are derived for eleven building types. The energy intensity (EI) is derived by dividing end-use electricity consumption projections by square footage:

 $EI_{bet} = Energy_{bet} / sqft_{bt}$ 

Where:

 $Energy_{bet}$  = energy consumption for building type b, end-use e, year t  $Sqft_{bt}$  = square footage for building type b in year t

Commercial customers are modeled using the projected level of residential customers.

# **Industrial Sector**

Energy sales to this sector are separated into two sub-sectors. A significant portion of industrial energy use is consumed by the phosphate mining industry. Because this one industry is such a large share of the total industrial class, it is separated and modeled apart from the rest of the class. The term "non-phosphate industrial" is used to refer to those customers who comprise the remaining portion of total industrial class sales. Both groups are impacted significantly by changes in economic activity. However, adequately explaining sales levels requires separate explanatory variables. Non-phosphate industrial energy sales are modeled using Florida manufacturing

employment interacted with the Florida industrial production index, and the average number of sales month billing days.

The industrial phosphate mining industry is modeled using customer-specific information with respect to expected market conditions. Since this sub-sector is comprised of only three customers, the forecast is dependent upon information received from direct customer contact. DEF industrial customer representatives provide specific phosphate customer information regarding customer production schedules, inventory levels, area mine-out, start-up predictions, and changes in self-service generation or energy supply situations over the forecast horizon.

### Street Lighting

Electricity sales to the street and highway lighting class have remained flat for years but have declined of late. A continued decline is expected as improvements in lighting efficiency are projected. The number of accounts, which has dropped by more than one-third since 1995 due to most transferring to public authority ownership, is expected to decline further before leveling off in the intermediate term. A simple time-trend was used to project energy consumption and customer growth in this class.

### **Public** Authorities

Energy sales to public authorities (SPA), comprised mostly of government operated services, is also projected to grow within the size of the service area. The level of government services, and thus energy, can be tied to the population base, as well as the amount of tax revenue collected to pay for these services. Factors affecting population growth will affect the need for additional governmental services (i.e. public schools, city services, etc.) thereby increasing SPA energy consumption. Government employment has been determined to be the best indicator of the level of government services provided. This variable, along with cooling degree-days and the average number of sales month billing days, results in a significant level of explained variation over the historical sample period. Adjustments are also included in this model to account for the large change in school-related energy use in the billing months of January, July, and August. The SPA customer forecast is projected linearly as a function of a time-trend. Recent budget issues have also had an impact on the near-term pace of growth.

## Sales for Resale Sector

The Sales for Resale sector encompasses all firm sales to other electric power entities. This includes sales to other utilities (municipal or investor-owned) as well as power agencies (rural electric authority or municipal).

SECI is a wholesale, or sales for resale, customer of DEF contracting to purchase base, intermediate and peaking stratified load over varying time periods over the forecast horizon. The municipal sales for resale class includes a number of customers, divergent not only in scope of service (i.e., full or partial requirement), but also in composition of ultimate consumers. Each customer is modeled separately in order to accurately reflect its individual profile. Three customers in this class, Chattahoochee, Mt. Dora, and Williston, are municipalities whose full energy requirements are supplied by DEF. Energy projections for full requirement customers grow at a rate that approximates their historical trend with additional information coming from the respective city officials. DEF serves partial requirement service (PR) to municipalities such as New Smyrna Beach, Homestead, and another power provider, RCID. In each case, these customers contract with DEF for a specific level and type of stratified capacity needed to provide their particular electrical system with an appropriate level of reliability. The energy forecast for each contract is derived using its historical load factors where enough history exists, or typical load factors for a given type of contracted stratified load and expected fuel prices.

# PEAK DEMAND FORECAST

The forecast of peak demand also employs a disaggregated econometric methodology. For seasonal (winter and summer) peak demands, as well as each month of the year, DEF's coincident system peak is separated into five major components. These components consist of potential firm retail load, interruptible and curtailable tariff non-firm load, conservation and load management program capability, wholesale demand, company use demand, and interruptible demand.

Potential firm retail load refers to projections of DEF retail hourly seasonal net peak demand (excluding the non-firm interruptible/curtailable/standby services) before any historical activation of DEF's General Load Reduction Plan. The historical values of this series are constructed to show the

size of DEF's firm retail net peak demand assuming no utility activated load control had ever taken place. The value of constructing such a "clean" series enables the forecaster to observe and correlate the underlying trend in retail peak demand to retail customer levels and coincident weather conditions at the time of the peak without the impacts of year-to-year variation in load control reductions. Seasonal peaks are projected using the historical seasonal peak hour regardless of which month the peak occurred. The projections become the potential retail demand projection for the months of January (winter) and August (summer) since this is typically when the seasonal peaks occur. The non-seasonal peak months are projected. Energy conservation and direct load control estimates are consistent with DEF's DSM goals that have been established by the FPSC. These estimates are incorporated into the MW forecast. Projections of dispatchable and cumulative non-dispatchable DSM impacts are subtracted from the projection of potential firm retail demand resulting in a projected series of retail monthly peak demand figures.

Sales for Resale demand projections represent load supplied by DEF to other electric suppliers such as SECI, RCID, and other electric transmission and distribution entities. For Partial Requirement demand projections, contracted MW levels dictate the level of monthly demands. The Full Requirement municipal demand forecast is estimated for individual cities using historically trended growth rates adjusted for current economic conditions.

DEF "company use" at the time of system peak is estimated using load research metering studies and is assumed to remain stable over the forecast horizon as it has historically. The interruptible and curtailable service (IS and CS) load component is developed from historic trends, as well as the incorporation of specific information obtained from DEF's large industrial accounts by account executives.

Each of the peak demand components described above is a positive value except for the DSM program MW impacts and IS and CS load. These impacts represent a reduction in peak demand and are assigned a negative value. Total system firm peak demand is then calculated as the arithmetic sum of the five components.

# **CONSERVATION**

On August 16, 2011, the PSC issued Order No. PSC-11-0347-PAA-EG, Modifying and Approving the Demand Side Management Plan of DEF (formerly known as Progress Energy Florida, Inc.). In this Order, the FPSC modified DEF's DSM Plan to consist of those existing programs in effect as of the date of the Order.

The following tables show the 2010 through 2013 achievements from DEF's existing set of DSM programs.

Voor	Summer MW	Winter MW	GWh Energy
Year	Achieved	Achieved	Achieved
2010	43	85	58
2011	82	160	110
2012	115	229	156
2013	140	274	195

## **Residential Conservation Savings Cumulative Achievements**

## **Commercial Conservation Savings Cumulative Achievements**

Veer	Summer MW	Winter MW	GWh Energy
Year	Achieved	Achieved	Achieved
2010	36	32	66
2011	65	61	132
2012	92	81	196
2013	118	101	237

## **Total Conservation Savings Cumulative Achievements**

Year	Summer MW	Winter MW	GWh Energy
rear	Achieved	Achieved	Achieved
2010	79	116	124
2011	148	221	242
2012	208	310	352
2013	258	375	432

DEF's currently approved DSM programs consist of six residential programs, eight commercial and industrial programs, one research and development program, and six solar pilot programs that will continue to be offered through 2014. The programs are subject to periodic monitoring and evaluation for the purpose of ensuring that all demand-side resources are acquired in a cost-effective manner and that the program savings are durable. A brief description of each of the currently offered DSM programs is provided below.

In 2012, DEF received administrative approval of revisions to four programs as a result of changes to the Florida Building Code: Home Energy Improvement, Residential New Construction, Business New Construction and Better Business. The Building Code changes resulted in increased minimum efficiency levels which resulted in an increase in the baseline efficiency level from which DEF provides incentives. The revisions to the four programs are incorporated in the descriptions below.

In 2013, the increased efficiency standards impacted participation in DEF's approved DSM programs as measures that previously were eligible for incentives became required standards ineligible for incentives. The higher performance requirements established by the changes to the Florida Building Code, along with the state and federal minimum efficiency standards for residential appliances and commercial equipment, resulted in a reduction of demand and energy savings from DEF's DSM programs. As the U.S. Department of Energy (DOE) continues the implementation of increased energy efficiency standards for residential and commercial enduses, the amount of demand and energy savings captured by DEF's DSM programs will decrease. As DEF continues its planning process in the ongoing DSM goals docket, the impacts of future implementation of state building code and federal appliance standards will be incorporated into its DSM goal proposals.

### **DEF's CURRENTLY APPROVED DSM PROGRAMS:**

### **RESIDENTIAL PROGRAMS**

### Home Energy Check

This energy audit program provides residential customers with an analysis of their current energy use and provides recommendations on how they can save on their electricity bills through low-cost or no-cost energy-saving practices and measures. The Home Energy Check program offers DEF customers the following types of audits: Type 1: Free Walk-Through Audit (Home Energy Check); Type 2: Customer-Completed Mail-In Audit (Do It Yourself Home Energy Check); Type 3: Online Home Energy Check (Internet Option)-a customer-completed audit; Type 4: Phone Assisted Audit – a customer assisted survey of structure and appliance use; Type 5: Computer Assisted Audit; Type 6: Home Energy Rating Audit (Class I, II, III); and Type 7: Student Mail In Audit - a student-completed audit. The Home Energy Check program serves as the foundation of the Home Energy Improvement program in that the audit is a prerequisite for participation in the energy saving measures offered in the Home Energy Improvement Program.

### Home Energy Improvement

The Home Energy Improvement Program is the umbrella program that serves to increase energy efficiency for existing residential homes. It combines efficiency improvements to the thermal envelope with upgrades to electric appliances. The program provides incentives for attic insulation upgrades, duct testing and repair, and high efficiency electric heat pumps. Additional measures within this program include spray-in wall insulation, central AC 14 Seasonal Energy Efficiency Ratio (SEER) non-electric heat, and proper sizing of high efficiency Heating, Ventilation and Air Conditioning (HVAC) systems, HVAC commissioning, reflective roof coating for manufactured homes, reflective roof for single-family homes, window film or screen, and replacement windows.

### **Residential New Construction**

This program promotes energy efficient new home construction in order to provide customers with more efficient dwellings combined with improved environmental comfort. The program provides education and information to the design and building community on energy efficient equipment and construction. It also facilitates the design and construction of energy efficient homes by working directly with the builders to comply with program requirements. The program provides incentives to the builder for high efficiency electric heat pumps and high performance windows. The highest level of the program incorporates the U.S. Environmental Protection Agency's Energy Star Homes Program and qualifies participants for cooperative advertising. Additional measures within the Residential New Construction program include HVAC commissioning, window film or screen, reflective roof for single-family homes, attic spray-on foam insulation, conditioned space air handler, and energy recovery ventilation.

### Low Income Weatherization Assistance

This umbrella program seeks to improve energy efficiency for low-income customers in existing residential dwellings. It combines efficiency improvements to the thermal envelope with upgrades to electric appliances. The program provides incentives for attic insulation upgrades, duct testing and repair, reduced air infiltration, water heater wrap, HVAC maintenance, high efficiency heat pumps, heat recovery units, and dedicated heat pump water heaters.

### Neighborhood Energy Saver

This program consists of 12 measures including compact fluorescent bulb replacement, water heater wrap and insulation for water pipes, water heater temperature check and adjustment, low-flow flow faucet aerator, low-flow showerhead, refrigerator coil brush, HVAC filters, and weatherization measures (i.e. weather stripping, door sweeps, etc.). In addition to the installation of new conservation measures, an important component of this program is educating families on energy efficiency techniques and the promotion of behavioral changes to help customers control their energy usage.

### Residential Energy Management (EnergyWise)

This program allows DEF to reduce peak demand and thus defer generation construction. Peak demand is reduced by interrupting service to selected electrical equipment with radio-controlled switches installed on the customer's premises. These interruptions are at DEF's option, during specified time periods, and coincident with hours of peak demand. Participating customers receive a monthly credit on their electricity bills prorated above 600 kWh per month.

## COMMERCIAL/INDUSTRIAL (C/I) PROGRAMS

### **Business Energy Check**

This energy audit program provides commercial and industrial customers with an assessment of the current energy usage at their facilities, recommendations on how they can improve the environmental conditions of their facilities while saving on their electricity bills, and information on low-cost energy efficiency measures. The Business Energy Check consists of a free walk-through audit and a paid walk-through audit. Small business customers also have the option to complete a Business Energy Check online. In most cases, this program is a prerequisite for participation in the other C/I programs.

### **Better Business**

This is the umbrella efficiency program for existing commercial and industrial customers. The program provides customers with information, education, and advice on energy-related issues as well as incentives on efficiency measures. The Better Business program promotes energy efficient HVAC, building retrofit measures (in particular, ceiling insulation upgrade, duct leakage test and repair, energy-recovery ventilation, and Energy Star cool roof coating products), demand-control ventilation, efficient compressed air systems, efficient motors, efficient indoor lighting, green roof, occupancy sensors, packaged AC steam cleaning, roof insulation, roof-top unit recommissioning, thermal energy storage and window film or screen.

### Commercial/Industrial New Construction

The primary goal of this program is to foster the design and construction of energy efficient buildings. The new construction program: 1) provides education and information to the design community on all aspects of energy efficient building design; 2) requires that the building design, at a minimum, surpass the State of Florida energy code; 3) provides financial incentives for specific energy efficient equipment; and 4) provides energy design awards to building design teams. Incentives are available for high efficiency HVAC equipment, energy recovery ventilation, Energy Star cool roof coating products, demand-control ventilation, efficient compressed air systems, efficient motors, efficient indoor lighting, green roof, occupancy sensors, roof insulation, thermal energy storage and window film or screen.

### **Innovation Incentive**

This program promotes a reduction in demand and energy by subsidizing energy conservation projects for DEF customers. The intent of the program is to encourage legitimate energy efficiency measures that reduce peak demand and/or energy, but are not addressed by other programs. Energy efficiency opportunities are identified by DEF representatives during a Business Energy Check audit. If a candidate project meets program specifications, it may be eligible for an incentive payment, subject to DEF approval.

### Commercial Energy Management (Rate Schedule GSLM-1)

This direct load control program reduces DEF's demand during peak or emergency conditions. As described in DEF's DSM Plan, this program is currently closed to new participants. It is applicable to existing program participants who have electric space cooling equipment suitable for interruptible operation and are eligible for service under the Rate Schedule GS-1, GST-1, GSD-1, or GSDT-1. The program is also applicable to existing participants who have any of the following electrical equipment installed on permanent structures and utilized for the following purposes: 1) water heater(s), 2) central electric heating system(s), 3) central electric cooling system(s), and or 4) swimming pool pump(s). Customers receive a monthly credit on their bills depending on the type of equipment in the program and the interruption schedule.

### **Standby Generation**

This demand control program reduces DEF's demand based upon the indirect control of customer generation equipment. This is a voluntary program available to all commercial, industrial, and agricultural customers who have on-site generation capability of at least 50 kW, and are willing to reduce their demand when DEF deems it necessary. Customers participating in the Standby Generation program receive a monthly credit on their electric bills according to their demonstrated ability to reduce demand at DEF's request.

### Interruptible Service

This direct load control program reduces DEF's demand at times of capacity shortage during peak or emergency conditions. The program is available to qualified non-residential customers with an average billing demand of 500 kW or more, who are willing to have their power interrupted. DEF will have remote control of the circuit breaker or disconnect switch supplying the customer's equipment. In return for the ability to interrupt load, customers participating in the Interruptible Service program receive a monthly credit applied to their electric bills.

### Curtailable Service

This load control program reduces DEF's demand at times of capacity shortage during peak or emergency conditions. The program is available to qualified non-residential customers with an average billing demand of 500 kW or more, who are willing to curtail 25 percent of their average monthly billing demand. Customers participating in the Curtailable Service program receive a monthly credit applied to their electric bills.

### **RESEARCH AND DEVELOPMENT PROGRAMS**

### **Technology Development**

The primary purpose of this program is to establish a system to "Aggressively pursue research, development and demonstration projects jointly with others as well as individual projects" (Rule 25-17.001(5)(f), Florida Administration Code). In accordance with the rule, the Technology Development program facilitates the research of innovative technologies and continued advances within the energy industry. DEF will undertake certain development, educational and demonstration projects that have potential to become DSM programs. Examples of such projects include the evaluation of Premise Area Networks that provide an increase in customer awareness of efficient energy usage while advancing demand response capabilities. Additional projects have included the evaluation of off-peak generation with energy storage for on-peak demand consumption, small-scale wind and smart charging for plug-in hybrid electric vehicles. In most cases, each demand reduction and energy efficiency project that is proposed and investigated under this program requires field-testing with customers.

### DEMAND-SIDE RENEWABLE PORTFOLIO

### Solar Water Heating for the Low-income Residential Customers Pilot

This pilot program is designed to assist low-income families with energy costs by incorporating a solar thermal water heating system in their residence while it is under construction. DEF collaborates with non-profit builders to provide low-income families with a residential solar thermal water heater. The solar thermal system is provided at no cost to the non-profit builders or the residential participants.

### Solar Water Heating with Energy Management

This pilot program encourages residential customers to install new solar thermal water heating systems on their residence with the requirement for customers to participate in our residential Energy Management program (EnergyWise). Participants receive a one-time \$550 rebate designed to reduce the upfront cost of the renewable energy system, plus a monthly bill credit associated with their participation in the residential Energy Management program.

### **Residential Solar Photovoltaic Pilot**

This pilot encourages residential customers to install new solar photovoltaic (PV) systems on their home. A DEF audit is required prior to system installation to qualify for this rebate. Participating customers will receive a one-time rebate of up to \$20,000 to reduce the initial investment required to install a qualified renewable solar PV system. The rebate is based on the wattage of the PV (DC) power rating.

### **Commercial Solar Photovoltaic Pilot**

This pilot encourages commercial customers to install new solar PV systems on their facilities. A DEF energy audit is required prior to system installation to qualify for this rebate. The program provides participating commercial customers with a tiered rebate to reduce the initial investment in a qualified solar PV system. The rebate is based on the PV (DC) power rating of the unit installed. The total incentives per participant will be limited to \$130,000, based on a maximum installation of 100 kW.

### **Photovoltaic For Schools Pilot**

This pilot is designed to assist schools with energy costs while promoting energy education. This program provides participating public schools with new solar photovoltaic systems at no cost to the school. The primary goals of the program are to:

- Eliminate the initial investment required to install a solar PV system
- Increase renewable energy generation on DEF's system
- Increase participation in existing residential Demand Side Management measures through energy education
- Increase solar education and awareness in DEF communities and schools

The program will be limited to an annual target of one system with a rating up to 100 KW installed on a post secondary public school and ten 10 KW systems with battery backup option installed on public K-12 schools, preferably serving as emergency shelters.

### **Research and Demonstration Pilot**

The purpose of this pilot program is to research technology and establish Research and Design initiatives to support the development of renewable energy pilot programs. Demonstration projects will provide real-world field testing to assist in the development of these initiatives. The program will be limited to a maximum annual expenditure equal to 5% of the total Demand-Side Renewable Portfolio annual expenditures.

CHAPTER 3

FORECAST OF FACILITIES REQUIREMENTS



# <u>CHAPTER 3</u> FORECAST OF FACILITIES REQUIREMENTS

# <u>RESOURCE PLANNING FORECAST</u> OVERVIEW OF CURRENT FORECAST

### Supply-Side Resources

As of December 31, 2013 DEF had a summer total capacity resource of 11,258 MW (see Table 3.1). This capacity resource includes fossil steam (3,393 MW), combined-cycle plants (3,277 MW), combustion turbines (2,471 MW; 143 MW of which is owned by Georgia Power for the months June through September), utility purchased power (413 MW), independent power purchases (1,114 MW), and non-utility purchased power (590 MW). Table 3.2 presents DEF's firm capacity contracts with Renewable and Cogeneration Facilities.

### **Demand-Side Programs**

Total DSM resources are presented in Schedules 3.1 and 3.2 of Chapter 2. These programs include Non-Dispatchable DSM, Interruptible Load, and Dispatchable Load Control resources.

## Capacity and Demand Forecast

DEF's forecasts of capacity and demand for the projected summer and winter peaks can been found in Schedules 7.1 and 7.2, respectively. DEF's forecasts of capacity and demand are based on serving expected growth in retail requirements in its regulated service area and meeting commitments to wholesale power customers who have entered into supply contracts with DEF. In its planning process, DEF balances its supply plan for the needs of retail and wholesale customers and endeavors to ensure that cost-effective resources are available to meet the needs across the customer base.

## Base Expansion Plan

DEF's planned supply resource additions and changes are shown in Schedule 8 and are referred to as DEF's Base Expansion Plan. This plan includes two combustion turbines located at the Suwannee River Site in 2016, additional summer capacity at the Hines Energy Center through the installation of Inlet Chilling, a combined cycle facility in 2018 at Citrus County (DEF issued an RFP on October 8, 2013 to seek competitive alternatives to the 2018 Citrus Combined Cycle project; bids to this RFP were closed on December 9, 2013 and the RFP is currently under evaluation), and a 2021 Combined Cycle facility at an undesignated site. DEF continues to seek market supply-side resource alternatives to enhance DEF's resource plan and has extended a purchase power agreement with Southern Power Company beginning in 2016. Other short and long-term power resources from 2016 through 2020 are also under evaluation and may impact the proposed Base Expansion Plan. DEF continues to evaluate alternatives to the base plan, including the 2018 Citrus Combined Cycle, through IRP resource evaluations that include RFP alternative bid reviews and 2013 rate settlement reviews. DEF expects to file formal petitions regarding resource selections resulting from these evaluations during 2014.

The promulgation of the Mercury and Air Toxics Standards (MATS) by EPA in April of 2012 presents new environmental requirements for the DEF units at Anclote, Suwannee and Crystal River.

- The three steam units at Suwannee are capable of operation on both natural gas and residual oil. These units will be able to comply with the MATS rule by ceasing operation on residual oil prior to the April 2015 compliance date. Residual oil was removed from the site in 2013.
- DEF is continuing to execute projects at the Anclote facility to convert the two residual oil
  fired units there to 100% firing on natural gas. These environmental control upgrades are
  expected to enable these two units to operate in compliance with the requirements of the
  MATS. Following completion of the project in 2014, DEF will conduct final tests to
  confirm performance levels.
- Crystal River Units 1 and 2 are not capable of meeting the emissions requirements for MATS in their current configuration and using the current fuel. In addition, under the terms of the revised air permit, in accordance with the State Implementation Plan for compliance with the requirements of the Clean Air Visible Haze Rule, these units are required to cease coal fired operation by the end of 2020 unless scrubbers are installed prior to the end of 2018.
- DEF has received a one year extension of the deadline to comply with MATS for Crystal River Units 1 and 2 from the Florida Department of Environmental Protection. This extension was granted to provide DEF sufficient time to complete projects necessary to

enable interim operation of those units in compliance with MATS during the 2016 - 2020 period.

- DEF anticipates burning MATS compliance coals in Crystal River Units 1 and 2 beginning no later than April 2016. Although specific dates have not been finalized, DEF anticipates retiring the Crystal River Units 1 and 2 in 2018 in coordination with the 2018 Citrus Combined Cycle operations.
- Additional details regarding DEF's compliance strategies in response to the MATS rule are provided in DEF's annual update to the Integrated Clean Air Compliance Plan filed in Docket No. 140007-EI.

DEF continues to look ahead to the projected retirements of several of the older units in the fleet, particularly combustion turbines at Higgins, Avon Park, Turner and Rio Pinar as well as the three steam units at Suwannee. Turner Unit P3 is projected to retire at the end of 2014. The Avon Park, Rio Pinar and Turner Units P1 and P2 continue to show anticipated retirement dates in 2016. The three Suwannee steam units are projected to retire by the spring of 2018. Operation of the peaking units at Higgins units is being extended to 2020. There are many factors which may impact these retirements including environmental regulations and permitting, the unit's age and maintenance requirements, local operational needs, their relatively small capacity size and system requirement needs.

DEF's Base Expansion Plan projects the need for additional capacity with proposed in-service dates during the ten-year period from 2014 through 2023. The planned capacity additions, together with purchases from Qualifying Facilities (QF), Investor Owned Utilities, and Independent Power Producers help the DEF system meet the energy requirements of its customer base. The capacity needs identified in this plan may be impacted by DEF's ability to extend or replace existing purchase power, cogeneration and QF contracts and to secure new renewable purchased power resources in their respective projected timeframes. The additions in the Base Expansion Plan depend, in part, on projected load growth, and obtaining all necessary state and federal permits under current schedules. Changes in these or other factors could impact DEF's Base Expansion Plan. Status reports and specifications for the planned new generation facilities are included in Schedule 9. The planned transmission lines associated with DEF Bulk Electric System (BES) are shown in Schedule 10.

### TABLE 3.1

### DUKE ENERGY FLORIDA

### TOTAL CAPACITY RESOURCES OF POWER PLANTS AND PURCHASED POWER CONTRACTS

### AS OF DECEMBER 31, 2013

PLANTS	NUMBER OF UNITS	SUMMER NET DEPENDABLE CAPABILITY (MW)			
Fossil Steam					
Crystal River	4	2,291			
Anclote	2	974			
Suwannee River	<u>3</u>	128			
Total Fossil Steam	9	3,393			
Combined Cycle					
Bartow	1	1,160			
Hines Energy Complex	4	1,912			
Tiger Bay	<u>1</u>	205			
Total Combined cycle	6	3,277			
Combustion Turbine					
DeBary	10	637			
Intercession City	14	986	(1)		
Bayboro	4	174			
Bartow	4	177			
Suwannee	3	155			
Turner	4	131			
Higgins	4	105			
Avon Park	2	48			
University of Florida	1	46			
Rio Pinar	<u>1</u>	12			
Total Combustion Turbine	47	2,471			
Total Units	62				
Total Net Generating Capability		9,141			

Purchased Power		
Firm Qualifying Facility Contracts	11	590
Investor Owned Utilities	2	413
Independent Power Producers	2	1,114
TOTAL CAPACITY RESOURCES		11,258

### TABLE 3.2

### DUKE ENERGY FLORIDA FIRM RENEWABLES AND COGENERATION CONTRACTS

### AS OF DECEMBER 31, 2013

Facility Name	Firm Capacity (MW)
El Dorado*	114.2
Lake County Resource Recovery **	12.8
LFC Jefferson*	8.5
LFC Madison*	8.5
Mulberry	115
Orange Cogen (CFR-Biogen)	74
Orlando Cogen ***	79.2
Pasco County Resource Recovery	23
Pinellas County Resource Recovery 1	40
Pinellas County Resource Recovery 2	14.8
Ridge Generating Station	39.6
Florida Power Development	60
TOTAL	589.6

\* El Dorado, LFC Jefferson and LFC Madison expire 12/31/13.

\*\* Lake County Resource Recovery expires 6/1/2014

\*\*\* Orlando Cogen increases contract capacity by 35.8MW to 115MW on 1/1/2014

#### SCHEDULE 7.1 FORECAST OF CAPACITY, DEMAND AND SCHEDULED MAINTENANCE AT TIME OF SUMMER PEAK

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
	TOTAL <sup>a</sup>	FIRM <sup>b</sup>	FIRM		TOTAL	SYSTEM FIRM					
	INSTALLED	CAPACITY	CAPACITY		CAPACITY	SUMMER PEAK	RESE	RVE MARGIN	SCHEDULED	RESER	VE MARGIN
	CAPACITY	IMPORT	EXPORT	QF <sup>c</sup>	AVAILABLE	DEMAND	BEFORE	MAINTENANCE	MAINTENANCE	AFTER M	IAINTENANCE
YEAR	MW	MW	MW	MW	MW	MW	MW	% OF PEAK	MW	MW	% OF PEAK
2014	9,015	1,831	0	177	11,024	8,812	2,211	25%	0	2,211	25%
2015	8,982	1,831	0	177	10,991	9,042	1,949	22%	0	1,949	22%
2016	9,089	1,873	0	177	11,140	9,149	1,991	22%	0	1,991	22%
2017	9,254	1,873	0	177	11,305	9,307	1,998	21%	0	1,998	21%
2018	9,206	1,923	0	177	11,307	9,439	1,868	20%	0	1,868	20%
2019	10,026	1,873	0	177	12,077	9,813	2,264	23%	0	2,264	23%
2020	9,921	1,873	0	177	11,972	9,935	2,037	21%	0	2,037	21%
2021	10,714	1,448	0	177	12,340	9,952	2,388	24%	0	2,388	24%
2022	10,714	1,448	0	177	12,340	10,067	2,273	23%	0	2,273	23%
2023	10,714	1,448	0	177	12,340	10,173	2,167	21%	0	2,167	21%

Notes:

a. Total Installed Capacity does not include the 143 MW to Southern Company from Intercession City, P11.

b. FIRM Capacity Import includes Cogeneration, Utility and Independent Power Producers, and Short Term Purchase Contracts.

c. QF includes Firm Renewables

#### SCHEDULE 7.2 FORECAST OF CAPACITY, DEMAND AND SCHEDULED MAINTENANCE AT TIME OF WINTER PEAK

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
	TOTAL	FIRM <sup>a</sup>	FIRM		TOTAL	SYSTEM FIRM					
	INSTALLED	CAPACITY	CAPACITY		CAPACITY	WINTER PEAK	RESE	RVE MARGIN	SCHEDULED	RESER	VE MARGIN
	CAPACITY	IMPORT	EXPORT	QF <sup>b</sup>	AVAILABLE	DEMAND	BEFORE	MAINTENANCE	MAINTENANCE	AFTER N	IAINTENANCE
YEAR	MW	MW	MW	MW	MW	MW	MW	% OF PEAK	MW	MW	% OF PEAK
2013/14	10,109	1,916	0	190	12,215	8,870	3,345	38%	0	3,345	38%
2014/15	10,062	1,916	0	177	12,155	9,133	3,022	33%	0	3,022	33%
2015/16	10,062	1,946	0	177	12,185	9,370	2,815	30%	0	2,815	30%
2016/17	10,194	1,958	0	177	12,330	9,298	3,032	33%	0	3,032	33%
2017/18	10,194	1,958	0	177	12,330	9,544	2,786	29%	0	2,786	29%
2018/19	11,142	1,958	0	177	13,278	9,639	3,639	38%	0	3,639	38%
2019/20	11,142	1,958	0	177	13,278	9,971	3,306	33%	0	3,306	33%
2020/21	11,026	1,958	0	177	13,162	10,059	3,103	31%	0	3,103	31%
2021/22	11,892	1,533	0	177	13,603	10,144	3,459	34%	0	3,459	34%
2022/23	11,892	1,533	0	177	13,603	10,225	3,378	33%	0	3,378	33%

Notes:

a. FIRM Capacity Import includes Cogeneration, Utility and Independent Power Producers, and Short Term Purchase Contracts. b. QF includes Firm Renewables

# SCHEDULE 8 PLANNED AND PROSPECTIVE GENERATING FACILITY ADDITIONS AND CHANGES

AS OF JANUARY 1, 2014 THROUGH DECEMBER 31, 2023

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9) CONST.	(10) COM'L IN-	(11) EXPECTED	(12) GEN. MAX.	(13) <u>NET CAP</u>		(15)	(16)
	UNIT	LOCATION	UNIT		JEL	FUEL TRAN		START	SERVICE	RETIREMENT	NAMEPLATE	SUMMER	WINTER		h
PLANT NAME	NO.	(COUNTY)	TYPE	PRI.	ALT.	PRI.	ALT.	MO. / YR	MO. / YR	MO. / YR	KW	MW	MW	STATUS <sup>a</sup>	NOTES <sup>b</sup>
ANCLOTE	1	PASCO	ST	NG		PL			5/2014			17	11	FC/A	(1) and (2)
ANCLOTE	2	PASCO	ST	NG		PL			12/2014			20	19	FC/A	(1) and (2)
TURNER	3	VOLUSIA	GT							12/2014		(53)	(77)	RT	(2)
CRYSTAL RIVER	1	CITRUS	ST	BIT		RR	WA		4/2016			(50)	(52)	FC	(2)
CRYSTAL RIVER	2	CITRUS	ST	BIT		RR	WA		4/2016			(79)	(80)	FC	(2)
TURNER	P 1-2	VOLUSIA	GT							6/2016		(20)	(26)	RT	(2)
AVON PARK	P 1-2	HIGHLANDS	GT							6/2016		(48)	(70)	RT	(2)
RIO PINAR	P1	ORANGE	GT							6/2016		(12)	(15)	RT	(2)
SUWANNEE RIVER	P 4-5	SUWANNEE	GT					12/2014	06/2016			316	375	Р	(2) and (3)
HINES	2-4	POLK	CC	NG		PL			3/2017			165	0	RP	(2) and (3)
CRYSTAL RIVER	1	CITRUS	ST	BIT		RR	WA		10/1966	4/2018		(320)	(320)	RT	(2)
CRYSTAL RIVER	2	CITRUS	ST	BIT		RR	WA		11/1969	4/2018		(420)	(423)	RT	(2)
SUWANNEE RIVER	1-3	SUWANNEE	ST							6/2018		(129)	(131)	RT	(2)
CITRUS	1	CITRUS	CC					11/2015	05/2018			1640	1820	Р	(2), (3), and (4)
HIGGINS	P 1-4	PINELLAS	GT							6/2020		(105)	(116)	RT	(2)
UNKNOWN	1	UNKNOWN	CC					01/2018	06/2021			793	866	Р	(2)

a. See page v. for Code Legend of Future Generating Unit Status.
b. NOTES
(1) Capability was reduced after gas conversion due to FD fan limitations. FD Fan replacement increases the capability to what it was before the Gas Conversion.
(2) Planned, Prospective, or Committed Project.
(3) DEF continues to evaluate alternatives to the base plan, including the 2018 Citrus Combined Cycle, through IRP resource evaluations that include RFP alternative bid reviews and 2013 rate settlement reviews
(4) Approximately 50% of plant capacity is planned in service 5/2018 with the balance in service 11/2018

#### SCHEDULE 9 STATUS REPORT AND SPECIFICATIONS OF PROPOSED GENERATING FACILITIES AS OF JANUARY 1, 2014

(1)	Plant Name and Unit Number:	Suwannee CTs (Units 4 and 5)				
(2)	Capacity a. Summer: b. Winter:	316 375				
(3)	Technology Type:		COMBUSTION TURB	INE		
(4)	Anticipated Construction Timing a. Field construction start date: b. Commercial in-service date:	12/2014 6/2016	(EXPECTED)			
(5)	Fuel a. Primary fuel: b. Alternate fuel:	NATURAL GAS DISTILLATE FUEL OI	L			
(6)	Air Pollution Control Strategy:		Dry Low NOx Combus	tion		
(7)	Cooling Method:		N/A			
(8)	Total Site Area:	N/A ACRES				
(9)	Construction Status:		PLANNED			
(10)	Certification Status:		PLANNED			
(11)	Status with Federal Agencies:		PLANNED			
(12)	<ul> <li>Projected Unit Performance Data</li> <li>a. Planned Outage Factor (POF):</li> <li>b. Forced Outage Factor (FOF):</li> <li>c. Equivalent Availability Factor (EAF):</li> <li>d. Resulting Capacity Factor (%):</li> <li>e. Average Net Operating Heat Rate (ANO)</li> </ul>	HR):	3.85 2.05 94.18 9.3 10,197	% %		
(13)	Projected Unit Financial Data a. Book Life (Years): b. Total Installed Cost (In-service year \$/k c. Direct Construction Cost (\$/kW): d. AFUDC Amount (\$/kW): e. Escalation (\$/kW): f. Fixed O&M (\$/kW-yr): g. Variable O&M (\$/MWh): h. K Factor:	W): (\$2014) (\$2014) (\$2014)	35 661.57 605.36 45.97 10.23 3.86 3.26 NO CALCULATION			

#### NOTES

. Total Installed Cost includes gas expansion, transmission interconnection and integration

. \$/kW values are based on Summer capacity

. Fixed O&M cost does not include firm gas transportation costs

#### SCHEDULE 9 STATUS REPORT AND SPECIFICATIONS OF PROPOSED GENERATING FACILITIES AS OF JANUARY 1, 2014

(1)	Plant Name and Unit Number:	Citrus Combined Cycle				
(2)	Capacity a. Summer: b. Winter:		1640 1820			
(3)	Technology Type:		COMBINED CYCLE			
(4)	Anticipated Construction Timing a. Field construction start date: b. Commercial in-service date:		11/2015 5/2018 - 11/2018	(EXPECTED)		
(5)	Fuel a. Primary fuel: b. Alternate fuel:		NATURAL GAS N/A			
(6)	Air Pollution Control Strategy:		SCR and CO Catalyst			
(7)	Cooling Method:		Cooling Tower			
(8)	Total Site Area:		410	ACRES		
(9)	Construction Status:		PLANNED			
(10)	Certification Status:		PLANNED			
(11)	Status with Federal Agencies:		PLANNED			
(12)	<ul> <li>Projected Unit Performance Data</li> <li>a. Planned Outage Factor (POF):</li> <li>b. Forced Outage Factor (FOF):</li> <li>c. Equivalent Availability Factor (EAF):</li> <li>d. Resulting Capacity Factor (%):</li> <li>e. Average Net Operating Heat Rate (ANOI</li> </ul>	łR):	8.00 2.00 90.16 76.6 6,624	% %		
(13)	Projected Unit Financial Data a. Book Life (Years): b. Total Installed Cost (In-service year \$/kW c. Direct Construction Cost (\$/kW): d. AFUDC Amount (\$/kW): e. Escalation (\$/kW): f. Fixed O&M (\$/kW-yr): g. Variable O&M (\$/MWh): h. K Factor:	V): (\$2014) (\$2014) (\$2014)	35 924.19 774.74 99.90 49.55 6.15 2.03 NO CALCULATION			

NOTES

. Total Installed Cost includes gas expansion, transmission interconnection and integration

. \$/kW values are based on Summer capacity

. Fixed O&M cost does not include firm gas transportation costs

#### SCHEDULE 9 STATUS REPORT AND SPECIFICATIONS OF PROPOSED GENERATING FACILITIES AS OF JANUARY 1, 2014

(1)	Plant Name and Unit Number:		Undesignated CC		
(2)	Capacity a. Summer: b. Winter:		793 866		
(3)	Technology Type:		COMBINED CYCLE		
(4)	Anticipated Construction Timing a. Field construction start date: b. Commercial in-service date:		1/2018 6/2021	(EXPECTED)	
(5)	Fuel a. Primary fuel: b. Alternate fuel:		NATURAL GAS DISTILLATE FUEL OI	L	
(6)	Air Pollution Control Strategy:		SCR and CO Catalyst		
(7)	Cooling Method:		Cooling Tower		
(8)	Total Site Area:		UNKNOWN	ACRES	
(9)	Construction Status:		PLANNED		
(10)	Certification Status:		PLANNED		
(11)	Status with Federal Agencies:		PLANNED		
(12)	<ul> <li>Projected Unit Performance Data</li> <li>a. Planned Outage Factor (POF):</li> <li>b. Forced Outage Factor (FOF):</li> <li>c. Equivalent Availability Factor (EAF):</li> <li>d. Resulting Capacity Factor (%):</li> <li>e. Average Net Operating Heat Rate (ANO)</li> </ul>	HR):	6.66 6.36 87.40 75.6 6,741	% %	
(13)	Projected Unit Financial Data a. Book Life (Years): b. Total Installed Cost (In-service year \$/kV c. Direct Construction Cost (\$/kW): d. AFUDC Amount (\$/kW): e. Escalation (\$/kW): f. Fixed O&M (\$/kW-yr): g. Variable O&M (\$/MWh): h. K Factor:	W): (\$2014) (\$2014) (\$2014)	35 1,613.11 1,281.90 146.84 184.37 6.60 5.45 NO CALCULATION		

NOTES

. Total Installed Cost includes gas expansion, transmission interconnection and integration . kW values are based on Summer capacity

. Fixed O&M cost does not include firm gas transportation costs

# SCHEDULE 10 STATUS REPORT AND SPECIFICATIONS OF PROPOSED DIRECTLY ASSOCIATED TRANSMISSION LINES

DEF does not anticipate having any Directly Associated Lines with the designated units in Schedule 8

### INTEGRATED RESOURCE PLANNING OVERVIEW

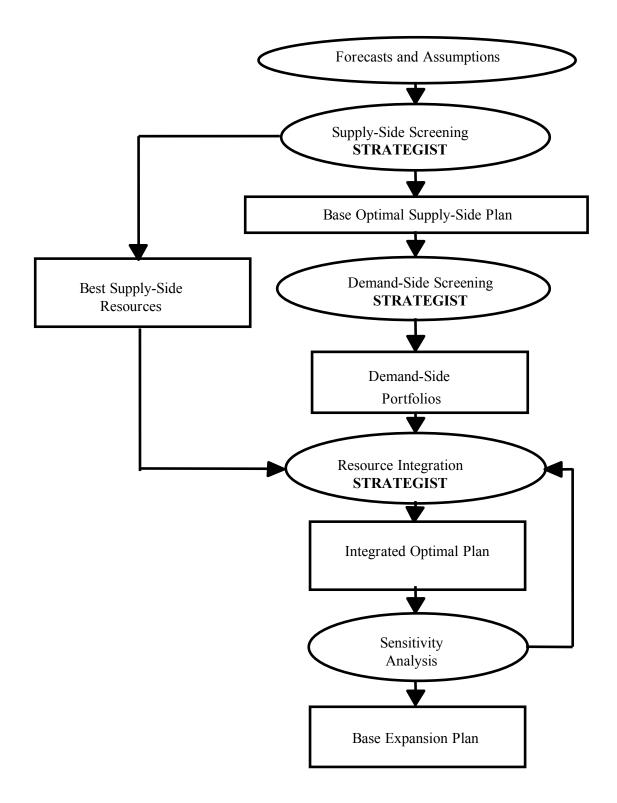
DEF employs an Integrated Resource Planning (IRP) process to determine the most costeffective mix of supply- and demand-side alternatives that will reliably satisfy our customers' future demand and energy needs. DEF's IRP process incorporates state-of-the-art computer models used to evaluate a wide range of future generation alternatives and cost-effective conservation and dispatchable demand-side management programs on a consistent and integrated basis.

An overview of DEF's IRP Process is shown in Figure 3.1. The process begins with the development of various forecasts, including demand and energy, fuel prices, and economic assumptions. Future supply- and demand-side resource alternatives are identified and extensive cost and operating data are collected to enable these to be modeled in detail. These alternatives are optimized together to determine the most cost-effective plan for DEF to pursue over the next ten years to meet the Company's reliability criteria. The resulting ten-year plan, the Integrated Optimal Plan, is then tested under different relevant sensitivity scenarios to identify variances, if any, which would warrant reconsideration of any of the base plan assumptions. If the plan is judged robust and works within the corporate framework, it evolves as the Base Expansion Plan. This process is discussed in more detail in the following section titled "The Integrated Resource Planning (IRP) Process".

The IRP provides DEF with substantial guidance in assessing and optimizing the Company's overall resource mix on both the supply side and the demand side. When a decision supporting a significant resource commitment is being developed (e.g. plant construction, power purchase, DSM program implementation), the Company will move forward with directional guidance from the IRP and delve much further into the specific levels of examination required. This more detailed assessment will typically address very specific technical requirements and cost estimates, detailed corporate financial considerations, and the most current dynamics of the business and regulatory environments.

### FIGURE 3.1

Integrated Resource Planning (IRP) Process Overview



### THE INTEGRATED RESOURCE PLANNING (IRP) PROCESS

### Forecasts and Assumptions

The evaluation of possible supply- and demand-side alternatives, and development of the optimal plan, is an integral part of the IRP process. These steps together comprise the integration process that begins with the development of forecasts and collection of input data. Base forecasts that reflect DEF's view of the most likely future scenario are developed. Additional future scenarios along with high and low forecasts may also be developed. Computer models used in the process are brought up-to-date to reflect this data, along with the latest operating parameters and maintenance schedules for DEF's existing generating units. This establishes a consistent starting point for all further analysis.

### **Reliability** Criteria

Utilities require a margin of generating capacity above the firm demands of their customers in order to provide reliable service. Periodic scheduled outages are required to perform maintenance and inspections of generating plant equipment and to refuel nuclear plants. At any given time during the year, some capacity may be out of service due to unanticipated equipment failures resulting in forced outages of generation units. Adequate reserve capacity must be available to accommodate these outages and to compensate for higher than projected peak demand due to forecast uncertainty and abnormal weather. In addition, some capacity must be available for operating reserves to maintain the balance between supply and demand on a moment-to-moment basis.

DEF plans its resources in a manner consistent with utility industry planning practices, and employs both deterministic and probabilistic reliability criteria in the resource planning process. A Reserve Margin criterion is used as a deterministic measure of DEF's ability to meet its forecasted seasonal peak load with firm capacity. DEF plans its resources to satisfy a 20 percent Reserve Margin criterion.

Loss of Load Probability (LOLP) is a probabilistic criterion that measures the probability that a company will be unable to meet its load throughout the year. While Reserve Margin considers the peak load and amount of installed resources, LOLP takes into account generating unit sizes, capacity mix, maintenance scheduling, unit availabilities, and capacity assistance available from other utilities. A standard probabilistic reliability threshold commonly used in the electric utility

industry, and the criterion employed by DEF, is a maximum of one day in ten years loss of load probability.

DEF has based its resource planning on the use of dual reliability criteria since the early 1990s, a practice that has been accepted by the FPSC. DEF's resource portfolio is designed to satisfy the 20 percent Reserve Margin requirement and probabilistic analyses are periodically conducted to ensure that the one day in ten years LOLP criterion is also satisfied. By using both the Reserve Margin and LOLP planning criteria, DEF's resource portfolio is designed to have sufficient capacity available to meet customer peak demand, and to provide reliable generation service under expected load conditions. DEF has found that resource additions are typically triggered to meet the 20 percent Reserve Margin thresholds before LOLP becomes a factor.

### Supply-Side Screening

Potential supply-side resources are screened to determine those that are the most cost-effective. Data used for the screening analysis is compiled from various industry sources and DEF's experiences. The wide range of resource options is pre-screened to set aside those that do not warrant a detailed cost-effectiveness analysis. Typical screening criteria are costs, fuel source, technology maturity, environmental parameters (e.g. possible climate legislation), and overall resource feasibility.

Economic evaluation of generation alternatives is performed using the Strategist<sup>®</sup> optimization program. This optimization tool evaluates revenue requirements for specific resource plans generated from multiple combinations of future resource additions that meet system reliability criteria and other system constraints. All resource plans are then ranked by system revenue requirements.

### **Demand-Side Screening**

Like supply-side resources, data for large numbers of potential demand-side resources are also collected. These resources are pre-screened to eliminate those alternatives that are still in research and development, addressed by other regulations (e.g. building code), or not applicable to DEF's customers. Strategist<sup>®</sup> is updated with cost data and load impact parameters for each potential DSM measure to be evaluated.

The Base Optimal Supply-Side Plan is used to establish avoidable units for screening future demand-side resources. Each future demand-side alternative is individually tested in this plan over the ten-year planning horizon to determine the benefit or detriment that the addition of this demand-side resource provides to the overall system. Strategist<sup>®</sup> calculates the benefits and costs for each demand-side measure evaluated and reports the appropriate ratios for the Rate Impact Measure (RIM), the Total Resource Cost Test (TRC), and the Participant Test.

### **Resource Integration and the Integrated Optimal Plan**

The cost-effective generation alternatives and the demand-side portfolios developed in the screening process can then be optimized together to formulate integrated optimal plans. The optimization program considers all possible future combinations of supply- and demand-side alternatives that meet the Company's reliability criteria in each year of the ten-year study period and reports those that provide both flexibility and reasonable revenue requirements (rates) for DEF's ratepayers.

### Developing the Base Expansion Plan

The integrated optimized plan that provides the lowest revenue requirements may then be further tested using sensitivity analysis. The economics of the plan may be evaluated under high and low forecast scenarios for fuel, load and financial assumptions, or any other sensitivities which the planner deems relevant. From the sensitivity assessment, the plan that is identified as achieving the best balance of flexibility and cost is then reviewed within the corporate framework to determine how the plan potentially impacts or is impacted by many other factors. If the plan is judged robust under this review, it would then be considered the Base Expansion Plan.

### **KEY CORPORATE FORECASTS**

### Load Forecast

The assumptions and methodology used to develop the base case load and energy forecast are described in Chapter 2 of this TYSP.

### Fuel Forecast

The base case fuel price forecast was developed using short-term and long-term spot market price projections from industry-recognized sources. The base cost for coal is based on the existing

contracts and spot market coal prices and transportation arrangements between DEF and its various suppliers. For the longer term, the prices are based on spot market forecasts reflective of expected market conditions. Oil and natural gas prices are estimated based on current and expected contracts and spot purchase arrangements as well as near-term and long-term market forecasts. Oil and natural gas commodity prices are driven primarily by open market forces of supply and demand. Natural gas firm transportation cost is determined primarily by pipeline tariff rates.

### Financial Forecast

The key financial assumptions used in DEF's most recent planning studies were 50 percent debt and 50 percent equity capital structure, projected cost of debt of 3.75 percent, and an equity return of 10.5 percent. The assumptions resulted on a weighted average cost of capital of 7.13 percent and an after-tax discount rate of 6.46 percent.

## **TEN-YEAR SITE PLAN (TYSP) RESOURCE ADDITIONS**

This plan includes two combustion turbines located at the Suwannee River Site in 2016, additional summer capacity at the Hines Energy Center through the installation of Inlet Chilling, a combined cycle facility in 2018 at Citrus County (DEF issued an RFP on October 8, 2013 to seek competitive alternatives to the 2018 Citrus Combined Cycle project; bids to this RFP were closed on December 9, 2013 and the RFP is currently under evaluation), and a 2021 Combined Cycle facility at an undesignated site.

DEF continues to seek market supply-side resource alternatives to enhance DEF's resource plan and has extended a purchase power agreement with Southern Power Company beginning in 2016. Other short and long-term power resources from 2016 through 2020 are also under evaluation and may impact the proposed Base Expansion Plan.

DEF continues to look ahead to the projected retirements of several of the older units in the fleet, particularly combustion turbines at Higgins, Avon Park, Turner and Rio Pinar as well as the three steam units at Suwannee. Turner Unit P3 is projected to retire at the end of 2014. The Avon Park, Rio Pinar and Turner Units P1 and P2 continue to show anticipated retirement dates in 2016. The three Suwannee steam units are projected to retire by the spring of 2018. Operation of the peaking units at Higgins units is being extended to 2020. There are many factors which may impact these

retirements including environmental regulations and permitting, the unit's age and maintenance requirements, local operational needs, their relatively small capacity size and system requirement needs.

Through its ongoing planning process, DEF will continue to evaluate the timetables for all projected resource additions and assess alternatives for the future considering, among other things, projected load growth, fuel prices, lead times in the construction marketplace, project development timelines for new fuels and technologies, and environmental compliance considerations. The Company will continue to examine the merits of new generation alternatives and adjust its resource plans accordingly to ensure optimal selection of resource additions based on the best information available.

## **RENEWABLE ENERGY**

DEF continues to make purchases from the following facilities listed by fuel type:

## Municipal Solid Waste Facilities:

Lake County Resource Recovery (12.8 MW)

Pasco County Resource Recovery (23 MW)

Pinellas County Resource Recovery (54.8 MW)

# Waste Heat from Exothermic Processes:

PCS Phosphate (As Available)

Waste Wood, Tires, and Landfill Gas:

Ridge Generating Station (39.6 MW)

## **Photovoltaics**

DEF owned installations (approximately 930 kW)

DEF's Net Metering Tariff includes over 12.5 MW of solar PV

In addition, DEF has contracts with U.S. EcoGen (60 MW) and Florida Power Development (60 MW). U.S. Ecogen will utilize an energy crop, while the Florida Power Development facility utilizes wood products as its fuel source.

DEF has also signed several As-Available contracts utilizing biomass and solar PV technologies.

A summary of renewable energy resources is below.

Supplier	Size (MW)	Currently Delivering?	Anticipated In-Service Date
Lake County Resource Recovery	12.8	Yes	
Pasco County Resource Recovery	23	Yes	
Pinellas County Resource Recovery	54.8	Yes	
Ridge Generating Station	39.6	Yes	
PCS Phosphate	As Avail	Yes	
Florida Power Development, LLC	60	Yes	
U.S. EcoGen Polk	60	No	1/1/17
DEF owned Photovoltaics	1	Yes	
Net Metered Customers (1,118)	12.5	Yes	
Blue Chip Energy - Sorrento	As Avail	No	See Note Below
National Solar - Gadsden	As Avail	No	See Note Below
National Solar - Hardee	As Avail	No	See Note Below
National Solar - Highlands	As Avail	No	See Note Below
National Solar - Osceola	As Avail	No	See Note Below
National Solar - Suwannee	As Avail	No	See Note Below

Note: As Available purchases are made on an hour-by-hour basis for which contractual commitments as to the quantity, time, or reliability of delivery are not required.

DEF continues to seek out renewable suppliers that can provide reliable capacity and energy at economic rates. DEF continues to keep an open Request for Renewables (RFR) soliciting proposals for renewable energy projects. DEF's open RFR continues to receive interest and to date has logged over 315 responses. DEF will continue to submit renewable contracts in compliance with FPSC rules.

Depending upon the mix of generators operating at any given time, the purchase of renewable energy may reduce DEF's use of fossil fuels. Non-intermittent renewable energy sources also defer or eliminate the need to construct more conventional generators.

### PLAN CONSIDERATIONS

### Load Forecast

In general, higher-than-projected load growth would shift the need for new capacity to an earlier year and lower-than-projected load growth would delay the need for new resources. The Company's resource plan provides the flexibility to shift certain resources to earlier or later inservice dates should a significant change in projected customer demand begin to materialize.

### TRANSMISSION PLANNING

DEF's transmission planning assessment practices are developed to test the ability of the planned system to meet the reliability criteria as outlined in the FERC Form 715 filing, and to assure the system meets DEF, Florida Reliability Coordinating Council, Inc. (FRCC), and North American Reliability Corporation (NERC) criteria. This involves the use of load flow and transient stability programs to model various contingency situations that may occur, and determining if the system response meets the reliability criteria. In general, this involves running simulations for the loss of any single line, generator, or transformer. DEF normally runs this analysis for system peak and off-peak load levels for possible contingencies, and for both summer and winter. Additional studies are performed to determine the system response to credible, but less probable criteria. These studies include the loss of multiple generators, transmission lines, or combinations of each (some load loss is permissible under the more severe disturbances). These credible, but less probable scenarios are also evaluated at various load levels, since some of the more severe situations occur at average or minimum load conditions. In particular, critical fault clearing times are typically the shortest (most severe) at minimum load conditions, with just a few large base load units supplying the system needs.

As noted in the DEF reliability criteria, some remedial actions are allowed to reduce system loadings; in particular, sectionalizing is allowed to reduce loading on lower voltage lines for bulk system contingencies, but the risk to load on the sectionalized system must be reasonable (it would not be considered prudent to operate for long periods with a sectionalized system). In addition, the number of remedial action steps and the overall complexity of the scheme are evaluated to determine overall acceptability.

DEF presently uses the following reference documents to calculate and manage Available Transfer Capability (ATC), Total Transfer Capability (TTC) and Transmission Reliability Margin (TRM) for required transmission path postings on the Florida Open Access Same Time Information System (OASIS):

- http://www.oatioasis.com/FPC/FPCdocs/ATCID\_Posted\_Rev2.docx.
- http://www.oatioasis.com/FPC/FPCdocs/TRMID\_3.docx

DEF uses the following reference document to calculate and manage Capacity Benefit Margin (CBM):

• http://www.oatioasis.com/FPC/FPCdocs/CBMID\_rev2.docx

DEF proposed bulk transmission line additions are summarized in the following Table 3.3. DEF has listed only the larger transmission projects. These projects may change depending upon the outcome of DEF's final corridor and specific route selection process.

TABLE 3.3						
DUKE ENERGY FLORIDA						
LIST OF PROPOSED BULK TRANSMISSION LINE ADDITIONS						
2014 – 2023						

MVA RATING WINTER	LINE OWNERSHIP	TERMINALS		LINE LENGTH (CKT- MILES)	COMMERCIAL IN-SERVICE DATE (MO./YEAR)	NOMINAL VOLTAGE (kV)
1000	DEF	DEBARY	ORANGE CITY	6	11/30/2015	230

# CHAPTER 4

ENVIRONMENTAL AND LAND USE INFORMATION



# <u>CHAPTER 4</u> ENVIRONMENTAL AND LAND USE INFORMATION

### PREFERRED SITES

DEF's 2014 TYSP Preferred Sites include Citrus County for Combined Cycle natural gas generation (and adjacent to the DEF Crystal River Site) and Suwannee County for Simple Cycle natural gas generation. DEF's expansion plan beyond this TYSP planning horizon includes potential nuclear power at the Levy County greenfield. The Citrus County, Suwannee County and Levy County Preferred Sites are discussed below.

### **SUWANNEE COUNTY**

DEF has identified the existing Suwannee River Energy Center site in Suwannee County for simple cycle CTs (see Figure 4.1.a below). The proposed power block includes two (2) dual fuel CTs using F-class technology. The project area totals approximately 68 acres and is located west of River Road, south of U.S. 90. The project area consists of a naturally occurring pine-oak community of the subject parcel and has a canopy primarily composed of longleaf and slash pine as well as turkey and laurel oak. There are no wetlands within the limits of the project area.

DEF's assessment of the Suwannee site addressed whether any threatened and endangered species or archeological and cultural resources would be adversely impacted by the development of the site the facilities. Gopher tortoises, a state listed species, may be impacted by the development of the project. DEF will acquire a permit from the Florida Fish and Wildlife Conservation Commission to relocate any gopher tortoises from the project area prior to construction. No archaeological or cultural resources will be adversely impacted by the project.

The new project will not require an increase of water use beyond what is already permitted to be used by the site from the Suwannee River Water Management District. Development of the project site will also require an Environmental Resource Permit and Air Permit from the Florida Department of Environmental Protection. Suwannee County requires a special exception approval to construct the project on the property.

# St Paul Sn CIII nille **Project Location** 25 30 Project Boundary 1 000 USGS Topograp h, FL. Quadrangl . 13 National Geographic Society, i-cube EJ13320.00 ENVIRONMENTAI SERVICES, INC. Project: Project Location Date: Feb. 2014 ncial Way, Suite 1 le, Florida 32256 **Duke Energy Suwannee** sonville, Florid 470-2200 470-2112 Fax Drwn/Chkd: MR/JRN Suwannee County, Florida Figure 1

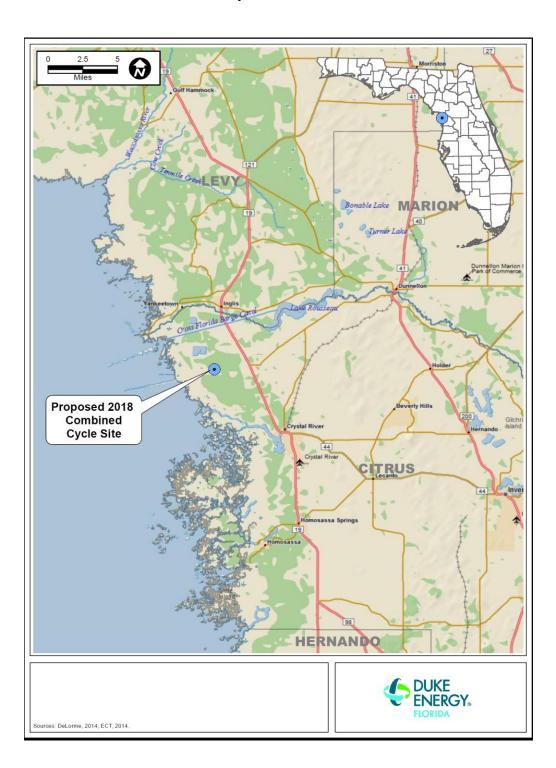
# FIGURE 4.1.a

**Suwanee County Preferred Site Location** 

### **CITRUS COUNTY**

DEF has identified a site in Citrus County as a preferred site for new combined cycle generation (see Figure 4.1.b below). The Company is planning for the construction of a new combined cycle facility on the property with the unit coming on line during 2018. The Citrus site consists of approximately 400 acres of property located immediately north of the Crystal River Energy Center (CREC) transmission line right-of-way and east of the Crystal River Units 4 and 5 coal ash storage area and north of the DEF Crystal River to Central Florida 500-/230-kV transmission line right-of-way. The property consists of regenerating timber lands, forested wetlands, and rangeland bounded to the south by the CREC North Access Road. The site is currently part of the Holcim mine. A new natural gas pipeline will be brought to the Project Site by the natural gas supplier on right of way provided by the supplier. The water pipelines and transmission lines will use existing DEF rights-of-way. No new rail spur is proposed and site access will be via existing roadways.

DEF's assessment of the Citrus site addressed whether any threatened and endangered species or archeological and cultural resources would be adversely impacted by the development of the site the facilities. No significant issues were identified in DEF's evaluations of the property. The site will be certified by the State of Florida under the Power Plant Siting Act. Federal permits for the development of the site will include a National Pollution Discharge Elimination System (NPDES) permit, Title V Air Operating Permit and a Clean Water Act Section 404 Permit. The site will require Land Use Approval from Citrus County. The new project is proposing to use the existing CR3 intake structure and a new discharge structure in the existing discharge canal.



# FIGURE 4.1.b Citrus County Preferred Site Location

## LEVY COUNTY NUCLEAR POWER PLANT – LEVY COUNTY

Although the proposed Levy Nuclear Project is no longer an option for meeting energy needs within the originally scheduled time frame, Duke Energy Florida continues to regard the Levy site as a viable option for future nuclear generation and understands the importance of fuel diversity in creating a sustainable energy future. Because of this the Company will continue to pursue the combined operating license outside of the Nuclear Cost Recovery Clause with shareholder dollars as set forth in the 2013 Settlement Agreement. The Company will make a final decision on new nuclear generation in Florida in the future based on, among other factors, energy needs, project costs, carbon regulation, natural gas prices, existing or future legislative provisions for cost recovery, and the requirements of the NRC's combined operating license.

The Levy County site is shown in Figures 4.1.c below:

## FIGURE 4.1.c



