BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Joint petition for approval of second DOCKET NO. 140054-EU amendment to territorial agreement in Polk County between Tampa Electric Company and the City of Lakeland.

ORDER NO. PSC-14-0268-PAA-EU ISSUED: May 28, 2014

The following Commissioners participated in the disposition of this matter:

ART GRAHAM, Chairman LISA POLAK EDGAR RONALD A. BRISÉ EDUARDO E. BALBIS JULIE I. BROWN

NOTICE OF PROPOSED AGENCY ACTION ORDER APPROVING SECOND AMENDMENT TO TERRITORIAL AGREEMENT

BY THE COMMISSION:

NOTICE is hereby given by the Florida Public Service Commission that the action discussed herein is preliminary in nature and will become final unless a person whose interests are substantially affected files a petition for a formal proceeding, pursuant to Rule 25-22.029, Florida Administrative Code (F.A.C.).

BACKGROUND

On March 18, 2014, Tampa Electric Company (Tampa Electric) and the City of Lakeland (Lakeland) filed a joint petition for approval of a second amendment to their territorial agreement. Tampa Electric provides service to approximately 684,000 retail customers in Hillsborough and portions of Polk, Pasco, and Pinellas Counties in Florida. Lakeland is a Florida municipal corporation that provides retail electric service to approximately 120,000 customers in and around Lakeland, Florida in Polk County. The petitioners are parties to a territorial agreement dated May 20, 1991, that was approved in Order No. PSC-92-0570-FOF-EU (Agreement).¹ The Agreement was first amended in August 1998 and the amendment was approved in Order No. PSC-99-0024-FOF-EU.²

¹ Order No. PSC-92-0570-FOF-EU, issued June 25, 1992, in Docket No. 920251-EU, In re: Joint petition for approval of territorial agreement between Tampa Electric Company and the City of Lakeland.

Order No. PSC-99-0024-FOF-EU, issued January 4, 1999, in Docket No. 981263- EU, In re: Joint petition of Tampa Electric Company and City of Lakeland for approval of amendment to territorial agreement.

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A copy of the Second Amendment to Territorial Agreement (Second Amendment) entered into on February 3, 2014, is attached (Attachment A). The Second Amendment makes certain adjustments to the territorial boundary separating the service areas of the petitioners as legally described in Attachment A and shown on the maps provided in Attachment B.

This Order addresses the parties' joint petition for approval of the Second Amendment. We have jurisdiction over the matter pursuant to Section 366.04, Florida Statutes (F.S.).

DECISION

Pursuant to Section 366.04(2)(d), F.S., we have the jurisdiction to approve territorial agreements between and among rural electric cooperatives, municipal electric utilities, and other electric utilities. Rule 25-6.0440(2), F.A.C., states that in approving territorial agreements, we may consider the reasonableness of the purchase price of any facilities being transferred, the likelihood that the agreement will not cause a decrease in the reliability of electric service to existing or future ratepayers, and the likelihood that the agreement will eliminate existing or potential uneconomic duplication of facilities. Unless we determine that the agreement will cause a detriment to the public interest, the agreement should be approved. <u>Utilities Commission of the City of New Smyrna v. Florida Public Service Commission</u>, 469 So. 2d 731 (Fla. 1985).

As noted above, Tampa Electric and Lakeland are parties to a Territorial Agreement dated May 20, 1991, and first amended in August 1998. Both the Agreement and the first amendment were approved by us. Recently, the petitioners evaluated their entire boundary line to identify areas that needed adjustment based on existing facilities and load growth. This evaluation process identified four areas (Detail 1-4), as shown in Attachment B, where such boundary changes were needed. The adjustments will better accommodate service to future load in a more efficient and cost-effective manner avoiding unnecessary duplication of transmission and distribution facilities and better serving the needs of their respective customers.³ The adjustment to the boundary line is described in the Second Amendment contained in Attachment A.

No customers will be transferred when the Second Amendment is implemented; therefore, no customers were notified pursuant to Rule 25-6.0440(1), F.A.C. Nor are there any facilities to be transferred and no purchase price will be involved. The petitioners state that the Second Amendment will not cause a decrease in the reliability of electrical service to the existing or future ratepayers of Tampa Electric or Lakeland. They believe approval and implementation of the Second Amendment will increase the reliability of electric service for customers of both utilities on a going-forward basis. Also, approval and implementation of the Second Amendment will help avoid uneconomic duplication of facilities in the future.

Based on the forgoing, we find that the Second Amendment is in the public interest and will enable Tampa Electric and Lakeland to better serve their customers. It appears that the proposed amendment eliminates the potential uneconomic duplication of facilities and will not

³ For example, the area captured in Detail 1 is rural farm land and Tampa Electric does not have facilities in this area; Lakeland does, and therefore can serve future load more economically.

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cause a decrease in the reliability of electric service. As such, we find that the Second Amendment between Tampa Electric and Lakeland will not cause a detriment to the public interest and is hereby approved.

Based on the foregoing, it is

ORDERED by the Florida Public Service Commission that the Joint Petition for Approval of Second Amendment to Territorial Agreement filed by Tampa Electric Company and the City of Lakeland is approved. It is further

ORDERED that the provisions of this Order, issued as proposed agency action, shall become final and effective upon the issuance of a Consummating Order unless an appropriate petition, in the form provided by Rule 28-106.201, Florida Administrative Code, is received by the Commission Clerk, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on the date set forth in the "Notice of Further Proceedings" attached hereto. It is further

ORDERED that in the event this Order becomes final, this docket shall be closed.

By ORDER of the Florida Public Service Commission this 28th day of May, 2014.

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CARLOTTA S. STAUFFER Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399 (850) 413-6770 www.floridapsc.com

Copies furnished: A copy of this document is provided to the parties of record at the time of issuance and, if applicable, interested persons.

СМК

NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing that is available under Section 120.57, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing will be granted or result in the relief sought.

Mediation may be available on a case-by-case basis. If mediation is conducted, it does not affect a substantially interested person's right to a hearing.

The action proposed herein is preliminary in nature. Any person whose substantial interests are affected by the action proposed by this order may file a petition for a formal proceeding, in the form provided by Rule 28-106.201, Florida Administrative Code. This petition must be received by the Office of Commission Clerk, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on June 18, 2014.

In the absence of such a petition, this order shall become final and effective upon the issuance of a Consummating Order.

Any objection or protest filed in this/these docket(s) before the issuance date of this order is considered abandoned unless it satisfies the foregoing conditions and is renewed within the specified protest period.

Exhibit "A"

SECOND AMENDMENT TO TERRITORIAL AGREEMENT

THIS SECOND AMENDMENT TO TERRITORIAL AGREEMENT ("Second Amendment") is made and entered into this 3rd day of February, 2014 by and between the City of Lakeland, a Florida municipal corporation ("Lakeland"), and Tampa Electric Company ("Tampa Electric"), a private Florida corporation. Collectively, Lakeland and Tampa Electric will be referred to herein as the "Parties".

WHEREAS, pursuant to the approval of the Florida Public Service Commission ("Commission") in Docket No. 920251-EU, <u>Joint Petition of Tampa Electric Company and the</u> <u>City of Lakeland for Approval of Territorial Agreement</u>, Tampa Electric and Lakeland are Parties to a Commission approved Territorial Agreement dated May 20, 1991 ("Agreement"); and

WHEREAS, that Agreement was first amended by an amendment dated August 17, 1998 by and between the Parties, which amendment was approved in Order No. PSC-99-0024-FOF-EU, issued January 4, 1999 in Docket No. 981263-EU; and

WHEREAS, Tampa Electric and Lakeland have continued to review their existing territorial boundary prescribed in the Agreement; and

WHEREAS, the Parties desire to adjust their territorial boundary line to accommodate service to future load in an efficient and cost-effective manner so as to avoid unnecessary duplication of transmission and distribution facilities and better serve the future needs of their respective customers; and

WHEREAS, certain adjustments to the territorial boundary separating the service areas of the Parties in the areas delineated on the attached Lakeland/TEC Boundary Changes Overall Sketch (the "Subject Area") will enable the parties to better serve future load.

NOW, THEREFORE, in consideration of the mutual covenants and commitments set forth herein, the Parties agree as follows:

1. Attached hereto as Exhibit "A" is an excerpt of an official Florida Department of Transportation General Highway County map of Polk County, Florida showing the general location of the Subject Area. Attached hereto as Exhibit "B" is a more detailed map of the Subject Area showing the current boundary line separating the service territories of Tampa Electric and Lakeland as well as the proposed new boundary line in the Subject Area.

2. Subject to the Commission's approval, Tampa Electric and Lakeland agree to modify the boundary line separating their respective service territories as shown in Exhibit "B" hereto. Adjusting the boundary line as reflected in Exhibit "B" will facilitate the Parties' provision of electric service to future loads of each utility in the Subject Area.

3. The terms and conditions pertaining to implementation of the Second Amendment are to adjust the territorial boundary line separating the Parties' respective service territories upon the Commission's approval of this Second Amendment. Commission approval of this Second Amendment is a condition precedent to its effectiveness.

4. Except to the extent it is modified by this Second Amendment and the Amendment dated August 17, 1998, all of the terms and conditions of the 1991 Territorial Agreement between the Parties which was approved in Order No. PSC-92-0570-FOF-EU in Docket No. 920251-EU shall remain in full force and effect. ٠

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IN WITNESS WHEREOF, the Parties hereto have caused this Second Agreement to be

executed in duplicate in their respective corporate names and their corporate seals affixed by their duly-authorized officers on the day and year first above written.

ATTEST: Clerk ***** XPHROVED AS TO FORM AND CORRECTNESS: a 2

THE CITY OF LAKELAND By: R. Howard Wiggs, Mayor

Timothy J. McCausland, City Attorney

ATTEST Secretary





COMPOSITE EXHIBIT A

TERRITORIAL BOUNDARY BETWEEN TAMPA ELECTRIC COMPANY AND THE CITY OF LAKELAND, FLORIDA

8 DESCRIPTION;

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Commence at the Southwest corner of Section 19, Township 29 South, Range 23 East, Polk County, 10 11 Florida for A POINT OF BEGINNING; thence on the West boundary of said Range 23 East (the same being the County line between Hillsborough County to the West and Polk County to the East), proceed 12 13 in a Northerly direction to the Northwest corner of Section 6, Township 27 South, Range 23 East the same being the Southwest corner of Section 31, Township 26 South, Range 23 East; thence departing 14 15 aforementioned Hillsborough-Polk County line and on the West boundary of said Range 23 East, proceed in a Northerly direction to the Northwest corner of the South one-half of the North one-half of 16 Section 30, Township 26 South, Range 23 East; thence on the North boundary of said South one-half 17 of the North one-half of Sections 30 and 29, Township 26 South, Range 23 East, proceed in an 18 19 Easterly direction to the West boundary of the East one-half of said Section 29; thence on said West boundary of the East one-half of Sections 29 and 20, Township 26 South, Range 23 East, proceed in a 20 Northerly direction to the North boundary of the South one-half of said Section 20, thence on the North 21 22 boundary of the South one-half of Sections 20 and 21, Township 26 South, Range 23 East, proceed in an Easterly direction to an intersection with the centerline of Sherouse Road; thence departing said 23 North boundary and on centerline of said road, proceed in an Easterly direction to an intersection with 24 25 the North boundary of the South one-half of aforesaid Section 21; thence departing centerline of said road and on said North boundary, proceed in an Easterly direction to a point which is located 769.80 26 feet West of the intersection of said North boundary with the Westerly right-of-way boundary of State 27 Road No. 700 & 35 (U.S. 98); thence on a course 553.84 feet Westerly of and parallel to said Westerly 28 right-of-way boundary as shown on D.O.T. right-of-way map for said State Road No. 700 & 35 (U.S. 29 98) (Section 1621), proceed in a southeasterly direction to the beginning of curve concave 30 Southwesterly, having a radius of 5,095.74 feet and a central angle of 17°26'31"; thence proceed on the 31 arc of said curve a distance of 1,551.23 feet to the curve's end, the same being at the point of 32 intersection with the South boundary of Section 21; thence on the South boundaries of Sections 21 and 33 22, Township 26 South, Range 23 East, proceed in an Easterly direction to the East boundary of the 34 West one-half of the West one-half of said Section 22; run thence North along said East boundary 35 2616.65 feet, run thence East and parallel to the North boundary of the South half of Section 22 to the 36 East boundary of Section 22, run thence North along said East boundary to the North boundary thereof, 37 38 thence North along the West boundaries of Sections 14, 11, and 2, Township 26 South, Range 23 East to the Northwest corner of said Section 2, Township 26 South Range 23 East; thence on the North 39 boundary of Sections 2 and 1, Township 26 South, Range 23 East (the same being the County line 40 41 between Pasco County to the North and Polk County to the South), proceed in an Easterly direction to 42 the Northeast

43 corner of said Section 1; thence departing said County line and on the East line of said Range 23 East,

44 proceed in a Southerly direction to the Northeast corner of Section 25, Township 26 South, Range 23 45 East, the same being the Northwest corner of Section 30, Township 26 South, Range 24 East; thence 46 on the North boundary of Section 30, Township 26 South, Range 24 East, proceed to the Northeast corner of said section 30, also being the Southwest corner of Section 20, Township 26 South, Range 24 47 East; thence Northerly along the West boundary line of said Section 20 proceed to the Northwest 48 corner of the Southwest 1/4 of the Southwest 1/4 of said Section 20; thence proceed Easterly to the 49 Northeast corner of the Southeast 1/4 of the Southwest 1/4 of said Section 20; thence proceed 50 Southerly to the Southeast corner of the of the Southwest 1/4 of said Section 20; thence proceed in an 51 Easterly direction along the North boundaries of Sections 29,28,27,26 25, Township 26 South, Range 52 53 24 East to the Northeast corner of said Section 25, also being the Northwest corner of Section 30, 54 Township 26 South, Range 25 East; thence Easterly along the North boundary of said Section 30 proceed to the Northwest corner of the Northeast 1/4 of the Northeast 1/4 of Section 30, Township 26 55 56 East, Range 25 East; thence Southerly to the Southwest corner of said Northeast 1/4 of the Northeast 1/4 of Section 30; thence Easterly to the Southeast corner of said Northeast 1/4 of the Northeast 1/4 of 57 58 Section 30; thence proceed Northerly along the East boundary of said Section 30 to the Northwest corner of Section 29, Township 26 South, Range 25 East; thence Easterly along North boundary of 59 60 said Section 29 proceed to the Northwest corner of the Northeast 1/4 of said Section 29; thence proceed Southerly to the Southwest corner of the Northwest 1/4 of the Northeast 1/4 of said Section 61 29; thence Easterly along the Southerly boundary lines of the Northwest 1/4 of the Northeast 1/4 and 62 the Northeast 1/4 of the Northeast 1/4 of said Section 29 proceed to a point 900 feet Westerly of the 63 centerline of State Road-33, also known as Commonwealth Ave North; thence along a line 900 feet 64 Westerly of and parallel to the centerline State Road 33 proceed Northerly to the North boundary of 65 Section 29; thence along the North line of Section 29 and 28, Township 26 South, Range 25 East 66 67 proceed Easterly to the Northeast corner of said Section 28; thence on the East boundaries of Sections 68 28 and 33, Township 26 South, Range 25 East proceed in a Southerly direction to a point 1,700.00 feet South of the Northeast corner of said Section 33; proceed thence in a Westerly direction a distance of 69 2,000.00 feet; proceed thence in a Southerly direction to the South boundary of said Section 33; thence 70 71 on said South boundary, proceed in a Westerly direction to the Northeasterly shore of Lake Agnes; thence along the Northeasterly shore of said Lake Agnes, proceed in a Northwesterly direction to the 72 intersection with the east line of the Northwest one-quarter of the Southeast one-quarter of Section 32, 73 74 Township 26 South, Range 25 East; thence North along the East line of said Northwest one-quarter of the Southeast one-quarter of Section 32, to the Northeast corner of the Northwest one-quarter of the 75 Southeast one-quarter of Section 32; thence West along the North line of said Northwest one-quarter of 76 the Southeast one-quarter, to the intersection with the centerline of State Road 665; thence South along 77 78 said centerline to the Southerly limited access right-of-way boundary of State Road No. 400 (Interstate 79 Hwy. No. 4); thence on said Southerly limited access right-of-way boundary as shown on D.O.T. rightof-way map for said State Road No. 400 (Section 16320-2401) the following three (3) calls: proceed in 80 81 a Westerly direction a distance of 1,338 feet more or less to the beginning of a curve concave Southerly, having a radius of 11,309.16 feet and a central angle of 16°24'00"; thence on arc of said 82 83 curve proceed in a Southwesterly direction a distance of 3,237.06 feet to the curve's end; thence in a Southwesterly direction a distance of 1687 feet; thence proceed Northerly perpendicular to said 84 Southern right-of-way line a distance of 400.18 feet to a point on the Northern right-of-way line of I-4 85 as shown on the right-of-way map for I-4 Section 16320-2436; thence Westerly along said right-of-86 way line a distance of 429.03 feet to the centerline of construction for State Road 670, also known as 87 88 the Polk County Parkway, as shown on the right-of-way map for State Road 670, Section 97160-2312, 89 thence along the said centerline of construction the following three calls: thence Northerly a distance of 714.07 feet to the beginning of curve concave to the South having a radius of 881.41 feet and a 90 central angle of 160°16'07"; thence along the arc of said curve a distance of 2465.67 feet to a point of 91

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tangency; thence southwesterly a distance of 1048.31 feet; thence departing said centerline of 92 construction on a line perpendicular to the said centerline of construction proceed Westerly a distance 93 of 324.21 feet to a point on the Westerly right-of-way line of State Road 670, said point being the 94 beginning of a non-tangent curve concave Northwesterly and a central angle of 10°36'21" and a radius 95 96 of 1343.79 feet; thence along the arc of said curve a distance of 248.74 feet to the Northern right-of-97 way line of I-4 as shown on the right-of-way map for I-4 Section 16320-2433; thence Westerly along said right-of-way line to the East boundary of Section 12, Township 27 South, Range 24 East; thence 98 99 departing said Northerly limited access right-of-way line and on the East boundary of said Range 24 East, proceed in a Southerly direction to the intersection of said East boundary with the centerline of 100 the former Seaboard Coastline Railroad right of way; thence Northeasterly along said centerline to an 101 102 intersection with the East boundary of the West 1/2 of the Northwest 1/4 of Section 30, Township 27. South; Range 25 East; thence departing said centerline, proceed South along said East boundary to the 103 104 South boundary of the Northwest 1/4 of said Section 30; thence West along the South boundary of the Northwest 1/4 of said Section 30 to the West boundary of said Section 30, also being the East 105 boundary of Section 25, Township 27 South, Range 24 East; thence on the East boundary of said 106 107 Range 24 East, proceed in a Southerly direction to the Southeast corner of Section 36, Township 27 South, Range 24 East; thence on the South boundary of said Section 36, proceed in a Westerly 108 direction to the Northeast corner of Section 1, Township 28 South, Range 24 East; thence on the East 109 boundary of said Range 24, proceed in a Southerly direction to the centerline of CR-546, also known 110 as Saddle Creek Road; thence run Easterly along said centerline to a point 150 feet Easterly of the 111 112 Northerly projected centerline of Old Dixie Highway; thence Southerly parallel to and 150 feet 113 Easterly of the projected centerline of Old Dixie Highway to the intersection with the North boundary of Kimberly Court subdivision as recorded in Plat Book 73, Page 40 of the public records of Polk 114 County, Florida; thence Easterly along the North boundary of said subdivision to the Easterly 115 boundary of said subdivision; thence Southerly along said Easterly boundary to the Southerly 116 boundary of said subdivision; thence westerly along said Southerly boundary to a point 150 easterly of 117 Old Dixie Highway; thence Southerly parallel to and 150 feet Easterly of the centerline of Old Dixie 118 Highway to the centerline of the CSX railroad track as shown on valuation Map V 3 Fla 50, lying 119 120 Southerly of US-92; thence Northeasterly along said railroad track centerline to the East line of Section 17, Township 28 South, Range 25 East; thence South along the East line of Sections 17, 20, and 29 of 121 Township 28 South, Range 25 East to the Southeast corner of the North one-half, of the North one-122 half, of the North one-half, of said Section 29. Township 28 South, Range 25 East; thence on the South 123 124 boundaries of the North one-half, of the North one-half, of the North one-half, of both said Section 29 and Section 30 Township 28 South, Range 25 East, proceed in a Westerly direction, to an intersection 125 with the centerline of Saddle Creek; thence on the centerline of said creek, proceed in a Southeasterly 126 127 direction to the Northerly shore of Lake Hancock; thence on said Northerly shore of said Lake Hancock; proceed in an Easterly direction to the East Boundary of Section 31, Township 28 South, 128 129 Range 25 East; thence on a line being the Southerly extension the said East boundary of Section 31, 130 proceed Southerly to the theoretical Northeast corner of Section 19, Township 29 South, Range 25 East; thence Westerly on the theoretical North boundary (of said Section 19) 2,600.00 feet; thence 131 Southwesterly to the point of intersection of the Southwesterly shoreline of aforesaid Lake Hancock 132 133 with the Easterly extension of the South boundary of the North one-half of the North one-half of Section 24, Township 29 South, Range 24 East; thence proceed on said Easterly extension in a 134 Westerly direction to the Southeast corner of the North one-half of the aforesaid North one-half of 135 136 Section 24; thence on the South boundary thereof; proceed in a Westerly direction to the East boundary 137 of the West one-half of the West one-half of said Section 24; thence on said East boundary, proceed in a Southerly direction to the South boundary of the North one-half of the North one-half of the South 138 one-half of said Section 24; thence on said South boundary, proceed in a Westerly direction to the 139

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140 West boundary of said Section 24, the same being the East boundary of Section 23, Township 29 141 South, Range 24 East; thence on the East boundaries of Section 23 and 26, Township 29 South, Range 142 24 East, proceed in a Southerly direction to the Southeast corner of the North one-half of the South one-half of the North one-half of said Section 26; thence on the South boundary of the North one-half 143 of the South one-half of the North one-half of said Section 26, proceed in a Westerly direction to the 144 East boundary of the West one-half of said Section 26; thence on said East boundary, proceed in a 145 Southerly direction to the South boundary of the North one-half of said Section 26; thence on said 146 South boundary, proceed in a Westerly direction to the West boundary of the East one-half of the East 147 one-half of the West one-half of said Section 26; thence on said West boundary, proceed in a Southerly 148 149 direction to the North boundary of the South one-half of the South one-half of said Section 26; thence on said North Boundary, proceed in an Easterly direction to the East boundary of the West one-half of 150 151 said Section 26; thence on said East boundary, proceed in a Southerly direction to the Southeast corner of the West one-half of said Section 26; thence on the South boundaries of Sections 26, 27 and 28, 152 153 Township 29 South, Range 24 East, proceed in a Westerly direction to the Southwest corner of said Section 28; thence on the West boundary of said Section 28, the same being the East boundary of 154 Section 29, Township 29 South, Range 24 East, proceed in a Northerly direction to the Southeast 155 156 corner of the North one-half of the North one-half of said Section 29; thence on the South boundary of 157 the North one-half of the North one-half of Section 29 and 30, Township 29 South, Range 24 East and on the South boundary of the North one-half of the North one-half of Section 25 and 26, Township 29 158 159 South, Range 23 East, proceed in a Westerly direction across said Sections 29, 30, 25 and 26 to an 160 intersection with the centerline of State Road No. 37; thence on said centerline as shown on D.O.T. 161 right-of-way map for said State Road No. 37 (Section 16250-2514), proceed in a Northerly direction to the North boundary of said Section 26, the same being the South boundary of Section 23, Township 29 162 163 South, Range 23 East; thence on the South boundaries of Sections 23, 22, 21, 20 and 19, Township 29 164 South, Range 23 East, proceed in a Westerly direction to the Southwest corner of said Section 19 and the POINT OF BEGINNING. 165 166

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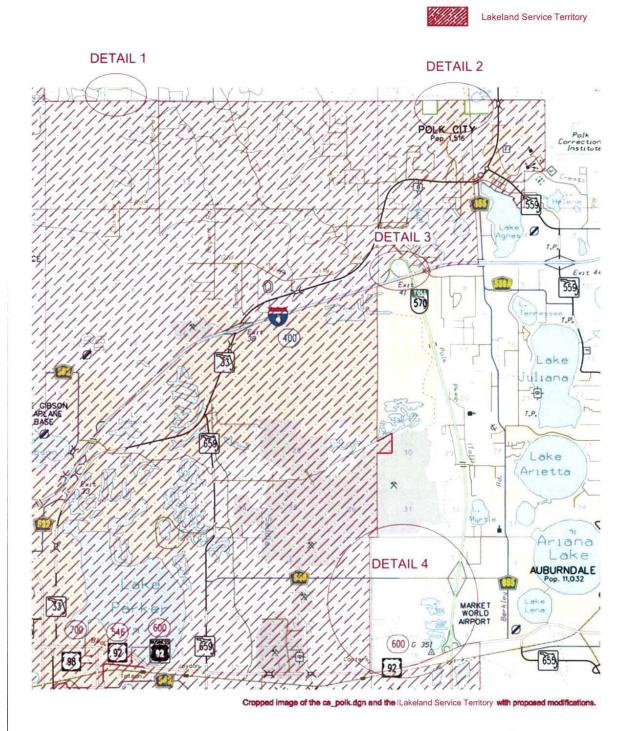
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