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1		BEFORE THE
2	FLOR.	IDA PUBLIC SERVICE COMMISSION
3	In the Matter	
4		DOCKET NO. 140002-EG
5	ENERGY CONSERVA RECOVERY CLAUSI	
6		/
7		
8	PROCEEDINGS:	PREHEARING CONFERENCE
9	COMMISSIONER	COMMISSIONER JULIE I. BROWN
10	PARTICIPATING:	PREHEARING OFFICER
11	DATE:	Wednesday, October 8, 2014
12	TIME:	Commenced at 1:35 p.m. Concluded at 1:54 p.m.
13	PLACE:	Betty Easley Conference Center
14		Room 148 4075 Esplanade Way
15		Tallahassee, Florida
16	REPORTED BY:	LINDA BOLES, CRR, RPR Official FPSC Reporter
17		(850) 413-6734
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## **APPEARANCES:**

JOHN T. BUTLER and KENNETH RUBIN, ESQUIRES, 700 Universe Boulevard, Juno Beach, Florida 33408-0420, appearing on behalf of Florida Power & Light Company.

JAMES D. BEASLEY, J. JEFFRY WAHLEN and ASHLEY M. DANIELS, ESQUIRES, Ausley Law Firm, Post Office Box 391, Tallahassee, Florida 32302, appearing on behalf of Tampa Electric Company.

JEFFREY A. STONE, RUSSELL A. BADDERS and STEVEN R. GRIFFIN, ESQUIRES, Beggs & Lane, Post Office Box 12950, Pensacola, Florida 32591-2950, appearing on behalf of Gulf Power Company.

JOHN T. BURNETT, DIANE M. TRIPLETT, and
MATTHEW BERNIER, ESQUIRES, 106 East College Avenue,
Suite 800, Tallahassee, Florida 32301-7740, appearing
on behalf of Duke Energy Florida, Inc.

JON C. MOYLE, JR., VICKI GORDON KAUFMAN, and KAREN PUTNAL, ESQUIRES, c/o Moyle Law Firm, P.A., 118

North Gadsden Street, Tallahassee, Florida 32301, appearing on behalf of the Florida Industrial Power Users Group.

BETH KEATING, ESQUIRE, Gunster Law Firm, 215 South Monroe Street, Suite 601, Tallahassee, Florida 32301-1839, appearing on behalf of Florida Public Utilities Company.

APPEARANCES (Continued):

JAMES W. BREW and OWEN J. KOPON, ESQUIRES, PCS
Phosphate - White Springs, c/o Brickfield Law Firm, 1025
Thomas Jefferson St., NW, Eighth Floor, West Tower,
Washington, DC 20007, appearing on behalf of PCS
Phosphate - White Springs.

ROBERT SCHEFFEL WRIGHT and JOHN T. LAVIA, III, ESQUIRES, Florida Retail Federation, c/o Gardner Law Firm, 1300 Thomaswood Drive, Tallahassee, Florida 32308, appearing on behalf of Wal-Mart Stores East, LP and Sam's East, Inc.

GEORGE CAVROS, ESQUIRE, Southern Alliance for Clean Energy, 120 E. Oakland Park Boulevard, Suite 105, Fort Lauderdale, Florida 33334, appearing on behalf of Southern Alliance for Clean Energy.

J.R. KELLY, PUBLIC COUNSEL, PATRICIA A.

CHRISTENSEN, and CHARLES REHWINKEL, ESQUIRES, Office of Public Counsel, c/o The Florida Legislature, 111 West Madison Street, Room 812, Tallahassee, Florida 32399-1400, appearing on behalf of the Citizens of Florida.

LEE ENG TAN, ESQUIRE, FPSC General Counsel's Office, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, appearing on behalf of the Florida Public Service Commission Staff.

APPEARANCES (Continued):

FLORIDA PUBLIC SERVICE COMMISSION

MARY ANNE HELTON, DEPUTY GENERAL COUNSEL,
Florida Public Service Commission, 2540 Shumard Oak
Boulevard, Tallahassee, Florida 32399-0850, Advisor to
the Florida Public Service Commission.

## PROCEEDINGS

COMMISSIONER BROWN: Good afternoon. Thank					
you all for being so patient. And today is October 8th,					
2014, roughly around 1:30. This is the 2014 clause					
prehearing conferences for the following dockets:					
140002-EG, 140003-GU, 140004-GU, 140007-EI, and					
140001-EI. I would like to call this prehearing to					
order.					

Staff, can you please read the notice for this proceeding.

MS. TAN: By notice issued September 17th,

2014, this time and place is set for a prehearing

conference in the following dockets: 140001-EI,

140002-EG, 140003-GU, 140004-GU, and 140007-EI. The

purpose of the prehearing conference is set out in the

notice.

COMMISSIONER BROWN: Thank you so much.

There are five dockets to address today.

Staff suggests that appearances be taken up all at once, so all parties should enter their appearances and declare the dockets that they are entering an appearance for, although I do recognize that several parties will be making appearances for more than one docket.

After the parties have made their appearances, staff will make their appearance as a whole. Starting

with my left, Mr. Butler.

MR. BUTLER: Thank you, Commissioner. For FPL -- excuse me -- John Butler, Wade Litchfield, and Maria Moncada in the 01 docket. Appearance for John Butler, Ken Rubin in the 02 docket, and John Butler, Wade Litchfield, and Maria Moncada in the 07 docket. Thank you.

**COMMISSIONER BROWN:** Okay.

MR. BEASLEY: Good afternoon, Commissioner.

James D. Beasley appearing with J. Jeffry Wahlen, Ashley
M. Daniels, all of the law firm of Ausley & McMullen, on
behalf of Tampa Electric Company in the 01, the 02, and
the 07 dockets.

MR. BADDERS: Good afternoon. Russell Badders appearing on behalf of Gulf Power. I'd like to enter an appearance for myself, Jeffrey A. Stone, and Steven R. Griffin in the 01, 02, and 07 dockets.

MR. BERNIER: Good afternoon, Commissioner.

Matt Bernier with Duke Energy. I'd like to enter an appearance for myself, John Burnett, and Dianne Triplett in the 01, 02, and 07 dockets, as well as Gary Perko in the 07 docket.

MR. REHWINKEL: Good morning, Commissioner.

COMMISSIONER BROWN: Afternoon.

MR. REHWINKEL: Good afternoon, Commissioner.

Charles Rehwinkel and Patty Christensen with the Office of Public Counsel. We would like to have our appearances reflected in all the clause dockets, and also like to make an appearance in all the dockets for J. R. Kelly, Public Counsel. Thank you.

MR. MOYLE: Good afternoon. Jon Moyle with the Moyle Law Firm representing the Florida Industrial Power Users Group. The Florida Industrial Power Users Group, commonly referred to as FIPUG, is in the 01, the 02, and the 07 docket. In addition to me, Karen Putnal and Vicki Gordon Kaufman should also be noted as making appearances. Thank you.

MR. BREW: Good afternoon, Commissioner.

For White Springs Agricultural Chemicals/PCS Phosphate, I'm James Brew with the firm of Brickfield, Burchette & Ritts. And I'd like to make an appearance for Owen Kopon, and we're appearing in the dockets 01, 02, and 07.

COMMISSIONER BROWN: Thank you.

MS. KEATING: Good afternoon, Commissioner.

Beth Keating with the Gunster Law Firm. I'm here this afternoon in the 01 and 02 dockets for Florida Public Utilities, in the 03 docket I'm here for FPU and Florida City Gas, and in the 04 docket I'm here for FPU, Florida City Gas, Chesapeake, Indiantown, and Fort

Meade.

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COMMISSIONER BROWN: Very popular.

MR. WRIGHT: Good afternoon, Commissioner.

Robert Scheffel Wright of the Gardner, Bist, Wiener Law Firm appearing in the 140001 fuel cost recovery docket on behalf of the Florida Retail Federation, along with my partner John T. LaVia, III. Also I am appearing, Mr. LaVia and I are appearing in the energy conservation cost recovery docket on behalf of Wal-Mart Stores East and Sam's East. Thank you.

COMMISSIONER BROWN: Thank you.

MR. CAVROS: Good afternoon, Commissioner.

George Cavros on behalf of the Southern

Alliance for Clean Energy, and I will be representing
the organization in the 02 and the 07 docket. Thank
you.

COMMISSIONER BROWN: Thank you. Nice to have you here.

Staff.

MR. HORTON: Commissioner?

COMMISSIONER BROWN: Oh, there you are.

MR. HORTON: I snuck in on you. Norman H.

Horton, Jr., on behalf of Sebring Gas Company in the

04 docket. And I'd also like to enter an appearance for

Robert J. Telfer, III, of the same firm.

COMMISSIONER BROWN: Thank you for being here. 1 And now staff. 2 3 MS. TAN: Lee Eng Tan on behalf of the 02 docket, Kyesha Mapp and Keino Young on the 03 docket, 4 Kelley Corbari on the 04 docket, Charles Murphy on the 5 07 docket, and Martha Barrera on the 01 docket. Thank 6 7 you. 8 COMMISSIONER BROWN: Thank you so much. 9 Mary Anne. 10 MS. HELTON: And Mary Anne Helton, I'm here as your advisor in all the dockets. 11 12 COMMISSIONER BROWN: Great. I'm going to 13 surprise you all of the order of the dockets. We're 14 going to start with the 02, 03, 04, 07, and end with the 15 01. This will convene the docket in 140002-EG 16 17 docket. Ms. Tan, do we need to address any preliminary 18 matters before we get to the draft Prehearing Order that 19 we'll go through? MS. TAN: At this time there are no 20 21 preliminary matters. 22 COMMISSIONER BROWN: All right. Let's go 23 through, as you all know, I like to go through these 24 kind of swiftly, but please feel free to stop me at any 25 given point. Please just speak up. Remember that the

mikes are not live, so you have to push the button when 1 you want to speak up. I'm going to identify the 2 sections for you. Again, like I say, if you would like 3 a change or correction, please chime in and we'll go 4 starting with Section I, the case background. Any 5 comments or changes? Seeing none. 6 7 Section II, conduct of proceedings. Seeing no changes or comments, moving through. 8 9 Section III, jurisdiction. Seeing no changes 10 or comments, moving through. Section IV, procedure for handling 11 confidential information. Moving through. 12 Section V, prefiled testimony. And that's 13 14 exhibits and witnesses, Ms. Tan. 15 MS. TAN: Commissioner, staff just notes that on page 4 of the draft Prehearing Order, witnesses may 16 be excuse if no Commissioner seeks cross-examination. 17 18 COMMISSIONER BROWN: That's great. Thank you for pointing that out to all the parties. Thank you. 19 20 Section VI, order -- oh, you already said 21 that, order of witnesses. You jumped ahead. 22 Section VII, basic positions. 23 MR. RUBIN: I'm sorry, Commissioner. 24 Section VI, I didn't know that we were done with that. 25 FPL rebuttal witnesses Thomas Koch and Renae Deaton, the

1	last two witnesses identified there, should be		
2	identified for Issues 4A, 4B, and 4C only.		
3	COMMISSIONER BROWN: Okay.		
4	MR. MOYLE: And on behalf of FIPUG, for		
5	Witness Pollock, likewise he should be identified as		
6	Issues 4A, 4B, and 4C.		
7	COMMISSIONER BROWN: My apologies. That		
8	should have been indicated in the draft.		
9	Okay. Thank you. We have acknowledged		
10	MR. BEASLEY: Commissioner, that would be the		
11	same for Tampa Electric witnesses Roche and Deason.		
12	COMMISSIONER BROWN: Okay. Any other?		
13	All right. Ms. Tan, you got that.		
14	MS. TAN: Yes.		
15	COMMISSIONER BROWN: All right. Section VII,		
16	basic positions. Staff.		
17	MS. TAN: We have nothing for basic positions.		
18	COMMISSIONER BROWN: Okay. Any general		
19	comments under this section, that you would like to take		
20	under Section VII? Nothing? All right. Any other		
21	changes or comments?		
22	All right. Moving to Section VIII, issues and		
23	positions.		
24	MS. TAN: Commissioner, the Order Establishing		
25	Procedure requires that a party take a position at the		

prehearing conference unless good cause is shown as to 1 2 why that party can't take a position at this time. Accordingly, if the party's position in the draft 3 Prehearing Order is currently no position at this time, 4 5 the party must change it today at the prehearing conference or show good cause why it can't take a 6 7 position. Otherwise, the Prehearing Order will reflect no position for that party on that issue. 8 9 COMMISSIONER BROWN: Okay. Thank you. OPC. 10 MR. REHWINKEL: Yes. Our positions on all 11 issues except for 4A, B, and C will revert to no 12 13 position. 14 **COMMISSIONER BROWN:** Okay. Any other parties? MR. WRIGHT: Commissioner, likewise for 15 Wal-Mart. Our positions on all issues except 4A, 4B, 16 17 and 4C will go to no position. Thank you. 18 **COMMISSIONER BROWN:** Okay. Any others? 19 MS. KEATING: Commissioner, with regard to 20 FPUC, we had sought clarity from the Intervenors with 21 regard to whether 4A, B, and C were intended to apply to

For 4A, B, and C, we'd like to indicate that FPUC agrees with Gulf. We also have some additional

FPUC. We've been unable to obtain that clarity, so we

would like to amend our positions as well.

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language with regard to 4B that we'll be happy to 1 provide to staff for inclusion, if that's your 2 3 preference. COMMISSIONER BROWN: Okay. I will give you by 4 close of business tomorrow to provide that to staff. 5 6 MS. KEATING: Thank you. 7 COMMISSIONER BROWN: Lee Eng, you've got that? MS. TAN: Yes. 8 9 MS. KEATING: Thank you, Commissioner. COMMISSIONER BROWN: You're welcome. 10 11 Mr. Cavros. 12 MR. CAVROS: Yes. Thank you, Commissioner. 13 Likewise, our position, we've taken, we took no position 14 at this time in our prehearing statement. We're going to revert to no position on all issues with the 15 16 exception of Issues 4A, 4B, and 4C. 17 COMMISSIONER BROWN: Okay. Thank you. 18 Any other parties? Okay. Seeing none. 19 Ms. Tan, is there anything else I must handle at this 20 time with regard to 4A, B, and C? 21 MS. TAN: Yes. Commissioner, due to the 22 complexity of Issues 4A, B, and C and the potential 23 impact of the Commission's upcoming final decision in 24 the DSM goals docket, staff recommends that's Issues

A -- 4A -- excuse me -- 4A, 4B, and 4C should be spun

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out and addressed in a separate docket.

COMMISSIONER BROWN: Would Wal-Mart or FIPUG like to address this at this time, or are they amenable to that recommendation? Mr. Moyle.

think, I think the answer to both questions is probably yes, but I do want to make the point that these issues related to the opt out are issues that, you know, FIPUG has first identified in the energy efficiency proceeding back in the spring and have brought it forward. We are looking forward to having the chance to have this conversation and discussion about an opt out and feel that it's a conversation worthy of the Commission's consideration. By moving it out of this proceeding, my understanding is that in effect, assuming the Commission would have gone along with our arguments, we would miss it for this year. But in deference to staff's desire to have a full and robust record and spin it out, we're okay with that approach.

COMMISSIONER BROWN: Before I answer that question, I'm going to go to Wal-Mart to address their concerns or comments.

MR. WRIGHT: Thank you, Commissioner. We are in essentially the same position articulated by Mr. Moyle. We -- these are our issues, FIPUG's and

Wal-Mart's, that is, and we are amenable to the staff's suggestion to spin these out into a separate docket.

This is probably a real discussion for a later date, but I want to say now that these are our issues, and it's pretty clear to us, and I think I can include FIPUG in this, that we're going to have the burden of proof. And accordingly, when the time is right, it's our position that we should have the opportunity to present direct testimony and rebuttal testimony responding to any testimony opposing our direct testimony.

**COMMISSIONER BROWN:** I think you said it most eloquently.

MR. WRIGHT: Thank you so much.

COMMISSIONER BROWN: Thank you. Are there any other parties that wish to opine or comment on this?

MR. BEASLEY: Commissioner, I think the utilities -- or at least Tampa Electric Company was prepared to go forward at this hearing and get this issue resolved, although we will defer to the will of the Commission in that respect. The issues have been framed and everyone has had their say, and we were just hoping to get it resolved.

COMMISSIONER BROWN: Okay. Mr. Rubin.

MR. RUBIN: Thank you, Commissioner. FPL is

in the same position. We filed our testimony, all the
parties have filed their testimony. We were also ready
to proceed and would like the testimony to be what it is
at this point in time but certainly defer to the
Commission's decision on that.

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COMMISSIONER BROWN: Any other of the IOUs?

MR. GRIFFIN: The same is true for Gulf Power.

COMMISSIONER BROWN: Okay.

 $\ensuremath{\mathsf{MR}}\xspace$  . Bernier: The same is true for Duke Energy.

COMMISSIONER BROWN: Thank you. And that's originally where I was. After conferring with staff though, I do believe that the parties were given notice in the DSM docket that the issue would be most -- more appropriately raised in another docket. Whether that docket would be this proceeding or another, I think the time is not ripe. I think it is directly connected to the DSM goals docket, and therefore the decision that we make in that docket could ultimately impact the decision ultimately made. I appreciate the IOUs preparing testimony in preparation for this proceeding, but my --I was advised that at this point we just didn't have enough information. Testimony was filed very late. It's a very complex issue. We didn't get the testimony until the Intervenors' direct, and at this point it's

just insufficient to proceed under this proceeding. So
we're going to wait. It's more appropriate, the time is
not ripe, and we'll spin it off to a separate docket.
So if there are no other questions, I'd like to move
along.

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Okay. We are on Section IX, the exhibit list.

exhibit list which includes all prefiled exhibits and also includes any exhibits staff wishes to include in the record. Staff will check with the parties prior to the hearing to determine if there's any objections to the comprehensive exhibit list or to any of staff's exhibits being entered into the record.

**COMMISSIONER BROWN:** Okay. Great.

Section X, proposed stipulations.

MS. TAN: There is currently one stipulation in -- at this time in this docket. It is Issue A. Any additional stipulations entered here at the prehearing conference will be listed in the Prehearing Order. They will either be listed as the parties all agree or the utility agrees with staff's position and all other parties take no position.

Staff further notes that it will continue to work with the parties to obtain stipulations on the other issues. And a list of stipulations entered into

after the Prehearing Order is issued will be provided to 1 the Commissioners prior to the hearing. 2 COMMISSIONER BROWN: Thank you. Okay. Any 3 other comments on proposed stipulations? 4 MR. RUBIN: For FPL, Commissioner Brown, with 5 the elimination or the spinning off of those three 6 7 issues -- 4A, B, and C -- I would suggest that FPL's witnesses -- and it seems like the issues could be 8 9 stipulated as well. 10 **COMMISSIONER BROWN:** Great. Mr. Beasley? 11 MR. BEASLEY: We would say the same for Tampa 12 Electric, Commissioner. 13 MR. GRIFFIN: Same for Gulf Power. 14 MR. BERNIER: Same for Duke Energy. 15 MS. KEATING: Same for FPU. 16 COMMISSIONER BROWN: Uh-huh. Okay. 17 MR. REHWINKEL: Commissioner, wherever the 18 Public Counsel states no position, we are also, as we 19 have done in the past, making -- taking ourselves out of 20 the equation as far as stipulations. So a Type -- when 21 we say no position, a Type 2 stipulation, which would be 22 between any remaining parties, staff, and the company, 23 is possible, just for the record. 24 COMMISSIONER BROWN: That's nice to hear. 25 MR. WRIGHT: Commissioner, the same is true

for Wal-Mart. We -- through exchanges of email we have 1 specifically previously agreed that we would be 2 3 bystanders to Type 2 stipulations with respect to FPL and Gulf because they specifically asked, but we have no 4 5 problem and would expect to go to no position and accordingly be bystanders to Type 2 stipulations with 6 7 respect to the other IOUs. **COMMISSIONER BROWN:** Okay. Great. Thank you 8 9 for sharing. 10 MR. WRIGHT: Thank you. 11 COMMISSIONER BROWN: Okay. MR. MOYLE: When we were making appearances, I 12 13 made one on behalf of Vicki Gordon Kaufman, and it's --14 I assumed that by doing it at the very beginning it'll 15 get picked up in the orders. But I just wanted to make clear that she should also be shown as counsel for FIPUG 16 17 on the Prehearing Order. COMMISSIONER BROWN: Great. We haven't seen 18 19 her in a while. Thanks for sharing that. 20 Anyone else? Ms. Tan? 21 MS. TAN: That's it for proposed stipulations. 22 COMMISSIONER BROWN: All right. Moving to 23 Section XI, pending motions. We have none at this time. 24 MS. TAN: There are no pending motions. 25 COMMISSIONER BROWN: Okay. All right. Moving

to Section XII, confidentiality. Good job.

MS. TAN: We have no confidentiality orders.

COMMISSIONER BROWN: Thank you for doing that.

Section XIII, post-hearing procedures.

MS. TAN: Although, as we have now discussed, this docket will probably have all stipulations, and I'll confirm with the parties following the prehearing conference, staff wanted to note just a few post-hearing procedures.

If the parties agree to waive briefs, the Commissioners may make a bench decision for the portion of -- this portion of the docket. And if there are any to be briefed, the staff would recommend post-hearing briefs no longer than 20 pages, although I do not believe that will be of issue right now. And if there were to be briefs, they would be due on November 5th for the December 16th, 2014, agenda conference.

COMMISSIONER BROWN: And thank you. I just want to let the parties know that we plan on having the Prehearing Order issued on the 15th, so just to give you kind of an estimate there.

All right. So Section XIV, just to follow up on rulings.

MS. TAN: Opening statements, if any are necessary, which at this time I do not believe will be

1	necessary, shall be limited to five minutes per party,
2	unless the parties choose to waive opening statements.
3	COMMISSIONER BROWN: Thank you. And other
4	matters?
5	MS. TAN: There are no other matters to
6	address.
7	COMMISSIONER BROWN: Okay. This docket in
8	02 is adjourned.
9	(Proceeding adjourned at 1:54 p.m.)
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STATE OF FLORIDA ) : CERTIFICATE OF REPORTER
COUNTY OF LEON )
I, LINDA BOLES, CRR, RPR, Official Commission
Reporter, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.
IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this
transcript constitutes a true transcription of my notes of said proceedings.
I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorney or
counsel connected with the action, nor am I financially interested in the action.
DATED THIS 9th day of October, 2014.
Linda Boles
LINDA BOLES, CRR, RPR
FPSC Official Hearings Reporter (850) 413-6734