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Robert L. McGee, Jr. Regulatory & Pricing Manager One Energy Place Pensacola, Florida 32520-0780

Tel 850.444.6530 Fax 850.444.6026 -RLMCGEE@southernco.com



3-4 AM 9:

August 3, 2015

Ms. Carlotta Stauffer, Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

RE: Docket No. 150001-EI

Dear Ms. Stauffer:

Enclosed is Gulf Power Company's Request for Confidential Classification regarding Gulf's Risk Management Plan dated August 4, 2015.

REDACTED

Sincerely,

Robert L. McGee, Jr. Regulatory and Pricing Manager

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Enclosures

cc: Beggs & Lane Jeffrey A. Stone, Esq.

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### BEFORE THE PUBLIC SERVICE COMMISSION

IN RE: Fuel and purchased power cost recovery clause and generating performance incentive factor

Docket No.: Date filed: 150001-EI August 4, 2015

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### **REQUEST FOR CONFIDENTIAL CLASSIFICATION**

GULF POWER COMPANY ["Gulf Power", "Gulf", or the "Company"], by and through its undersigned attorneys and pursuant to Rule 25-22.006, Florida Administrative Code, hereby files its request that the Florida Public Service Commission enter an order protecting from public disclosure certain portions of Gulf Power's Risk Management Plan for Fuel Procurement. As grounds for this request, the Company states:

1. Portions of Gulf Power's Risk Management Plan for Fuel Procurement are entitled to confidential classification pursuant to section 366.093(3)(d) and (e), Florida Statutes, as information, the public disclosure of which could cause irreparable harm to the competitive interests of Gulf Power and the ability of Gulf to enter into contracts on terms favorable to it and its customers. The Risk Management Plan for Fuel Procurement contains, in a single resource, detailed information about Gulf's fuel procurement strategy, including technology selection criteria, for the near term and into the future. Gulf Power and the other market participants for fuel, fuel transportation and fuel storage consider this detailed information to be competitively sensitive. The document discusses how Gulf manages its fuel procurement with specific details regarding Gulf's fuel needs, market position, and trends it sees in those markets in which it addresses its fuel needs. In addition, the fuel procurement strategy utilized by Gulf is discussed in detail. Pricing information is also included in this document. Similar information is not made public by other fuel market participants. Making this information public would give these other market participants a competitive advantage over Gulf which would prevent Gulf from procuring its fuel needs in a manner that secures the best price and terms for its customers.

2. The information filed pursuant to this Request is intended to be, and is treated as, confidential by Gulf Power and, to this attorney's knowledge, has not been otherwise publicly disclosed.

3. The Commission granted confidential classification for previous versions of Gulf Power Company's Risk Management Plan for Fuel Procurement in Florida Public Service Commission Order Nos. PSC-03-0032-CFO-EI, PSC-04-1056-CFO-EI, PSC 05-0700-CFO-EI, PSC-06-0636-CFO-EI, PSC-09-0284-CFO-EI, PSC-10-0189-CFO-EI, PSC-12-0452-CFO-EI, PSC-13-0541-CFO-EI and PSC-14-0507-CFO-EI.

4. Submitted as Exhibit "A" is a highlighted copy of Gulf Power's Risk Management Plan for Fuel Procurement. Exhibit "A" should be treated as confidential pending a ruling on this request. Attached as Exhibit "B" are two (2) edited copies of Gulf Power's Risk Management Plan for Fuel Procurement, which may be made available for public review and inspection. Attached as Exhibit "C" to this request is a line-by-line/field-by-field justification for the request for confidential classification.

**WHEREFORE**, Gulf Power Company respectfully requests that the Commission enter an order protecting the information highlighted on Exhibit "A" from public disclosure as proprietary confidential business information. Respectfully submitted this 3<sup>rd</sup> day of August, 2015.

JEFFREY A. STONE Florida Bar No. 325953 RUSSELL A. BADDERS Florida Bar No. 007455 STEVEN R. GRIFFIN Florida Bar No. 627569 Beggs & Lane P.O. Box 12950 Pensacola, FL 32591 (850) 432-2451 Attorneys for Gulf Power

# BEFORE THE PUBLIC SERVICE COMMISSION

IN RE: Fuel and purchased power cost recovery clause and generating performance incentive factor

Docket No.: 150001-EI Date filed: August 4, 2015

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# **REQUEST FOR CONFIDENTIAL CLASSIFICATION**

### Exhibit "A"

Provided to the Commission Clerk

under separate cover as confidential information.

Exhibit "B"



1	GULF POWER
2	COAL PROCUREMENT STRATEGY FOR 2016
3	
4	Coal Procurement Plan
5	Based on burn forecast from the June update to the 2015 Energy Budget, the
6	Gulf Power Company program has an estimated uncommitted coal supply
7	need of tons in 2016. Coal burn remains depressed as a result of low
8	natural gas pricing and decreased loads. Our procurement plan below is
9	based on the following assumptions:
10	
11	Plant Crist
12	Short Term: Its current marginal fuel selection consists of a
13	
14	Long term: Current plan is to continue to utilize the
15	
16	<ul> <li>Plant Crist is forecasted to have a capacity factor of less than</li> </ul>
17	through 2019. An evaluation of the timing of when Crist units will be
18	generating electricity provides insight into how coal deliveries should be
19	procured. We forecast Crist to have at least one unit on line a majority
20	of the time.
21	
22	Plant Smith
23	The coal fired units at Plant Smith will be retired in April 2016. It is anticipated
24	that there will be no additional new coal supply needs at Plant Smith for 2016
25	and the existing coal inventory will be consumed by the retirement date.

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# 1 State of the Program:

- 2 The relationship between burn projections, current commitment levels,
- 3 commitment targets per the coal procurement strategy, and corresponding
- 4 future needs are detailed in the following chart:
- 5



7

# 8 Spot Coal Plan:

9 Quarterly system-wide bituminous and sub-bituminous solicitations will be 10 issued to address short term coal supply needs that may develop. With the 11 uncertainty of burn that still exists today and with many coal units being 12 displaced by natural gas generation, this quarterly process provides flexibility 13 to better manage burn volatility. Gulf will purchase spot coal under these 14 quarterly solicitations as the need arises.

15

1	Long-term Coal Plan:
2	The Gulf program has of its coal supply needs committed in 2016, and
3	has no coal supply commitments in 2017-2019. A system-wide long-term
4	bituminous solicitation will be issued late 2015 and/or early 2016 and Gulf will
5	evaluate the need for long-term purchases for delivery in 2016. The
6	purchases made will adhere to the percentage commitment guidelines set
7	forth in the Coal Procurement Strategy.
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### 1 Procurement Strategy

2 Gulf's strategy for gas procurement is to purchase the commodity using long term

3 and spot agreements at market prices. Fuel purchased at market over a long period

4 is a low cost option for customers.

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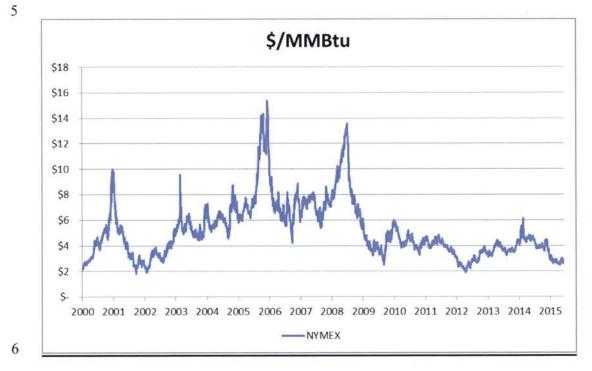
12

13 For Gulf, spot-market contracts have a term of less than one year and long-term contracts have a term of 1 year or longer. All natural gas, regardless of whether it is 14 15 bought under long-term contracts or spot-market contracts, is purchased at market 16 based prices. While fuel purchased at market over long periods is a low cost option for customers, it does expose the customers to short-term price volatility. Since 17 these price fluctuations can be severe, Gulf Power, at the direction of the Florida 18 Public Service Commission, will attempt to protect its customers against short-term 19 20 price volatility by utilizing hedging tools. It is understood that the cost of hedging will 21 sometimes lead to fuel costs that are higher than market prices but that this is a reasonable trade-off for reducing the customers' exposure to fuel cost increases that 22 23 would result if fuel prices actually settle at higher prices than when the hedges were 24 placed.

25

- 1 The following graph of actual natural gas prices is an indication of price volatility in
- 2 the gas commodity market:
- 3

### 4 Historical Natural Gas Prices - NYMEX



7

### 8 Pricing Strategy

Gulf Power will continue to purchase gas, both under long-term and spot contracts at 9 10 market based prices. However, pursuant to Commission order, Gulf Power will financially hedge gas prices for some portion, generally between percent of 11 Gulf Power's projected annual gas burn for the current year, in order to protect 12 13 against short-term price swings and to provide some level of price certainty. This percent hedge range allows Gulf Power to provide a degree of price certainty 14 15 and protection against short-term price swings while still allowing the customers to participate in markets where natural gas prices are low. Gulf Power will secure 16

1 natural gas hedges over a time period not to exceed months, per the following

2 schedule:

Period	Lower Target Hedge %	Upper Target Hedge %
Prompt Year (2016)		
Year 2 (2017)		
Year 3 (2018)		
Year 4 (2019)		
Year 5 (2020)		

- 9 Note: The annual hedge percentage is based on the budgeted annual gas burn
- 10

11 Although SCS will target the levels shown in the table above, SCS may accelerate or 12 decelerate the plan accordingly based on market conditions. Gulf's hedging targets 13 are expressed on an annual basis due to the potential for large variances in month to month gas consumption. The monthly variance in gas burn is due to Gulf's units 14 being dispatched on an economic basis with the other generating units in the 15 16 Southern electric system and the impact of unit outages on Gulf's total gas burn. 17 18 SCS, working in partnership with Gulf Power, develops short-term hedge strategies 19 based on current and projected market conditions. 20 21 SCS will employ both technical and 22 fundamental analysis to determine appropriate times to hedge. However, the 23 objective is not to speculate on market price or attempt to outguess or "beat the 24 25 market". Gulf will utilize fixed priced swaps as its primary financial gas price hedging

26 instrument but may also utilize options when appropriate.

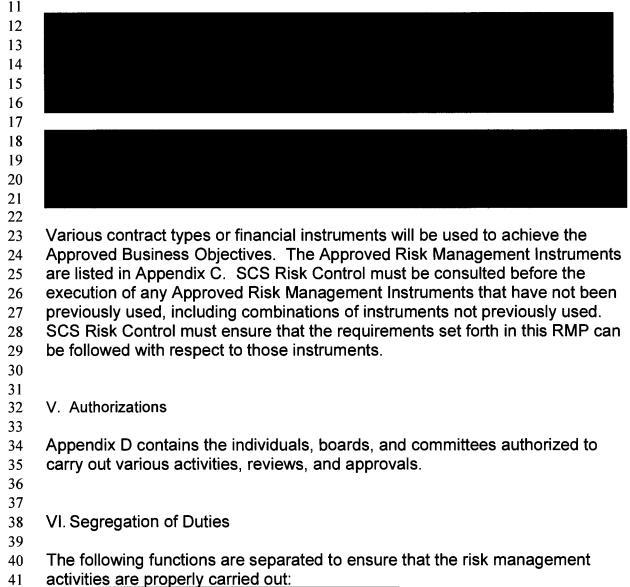
1	While the hedging program will protect the customer from short-term price spikes,
2	hedges can also lead to higher costs when natural gas prices fall subsequent to
3	entering hedges. Gulf Power will limit the amount of fixed-price hedges to a
4	maximum of percent of the projected fuel burn for the upcoming year. In
5	addition, Gulf Power will limit option priced hedges to percent of its projected
6	burn. Finally, in order to protect its customers from market exposure in subsequent
7	years, Gulf Power will take forward hedge positions for up to months into the
8	future.
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**III.** Business Objectives 

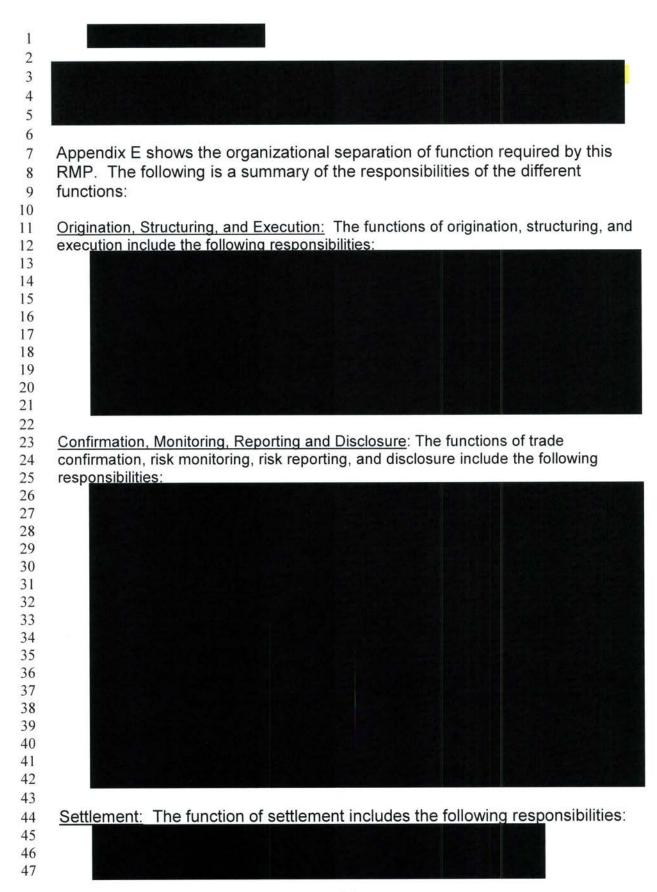
The Approved Business Objectives for the trading activities performed by Authorized Individuals are defined in Appendix A. 

**IV. Business Strategies** 

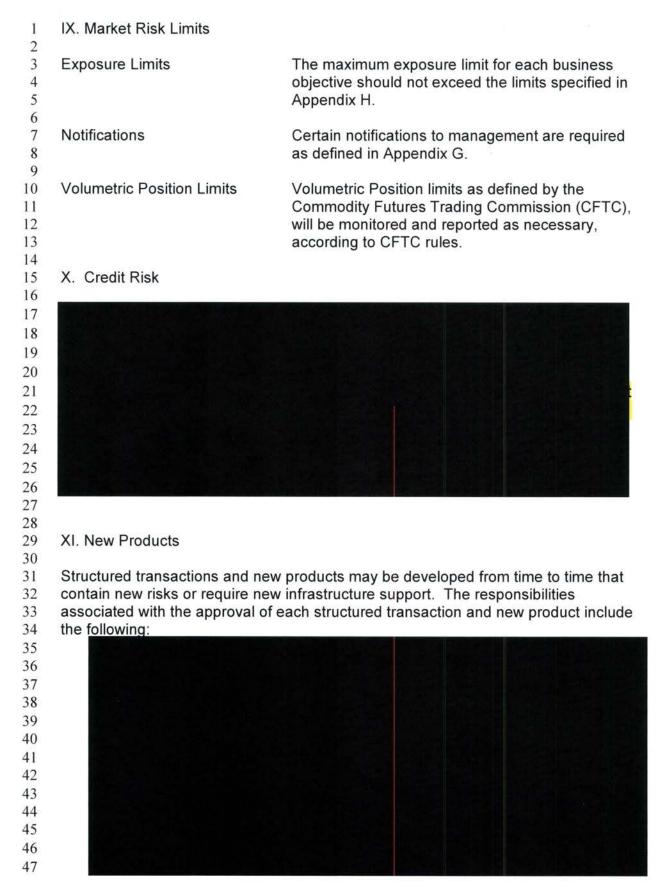
The business objectives are achieved by entering into transactions involving the approved commodities shown in Appendix B. 



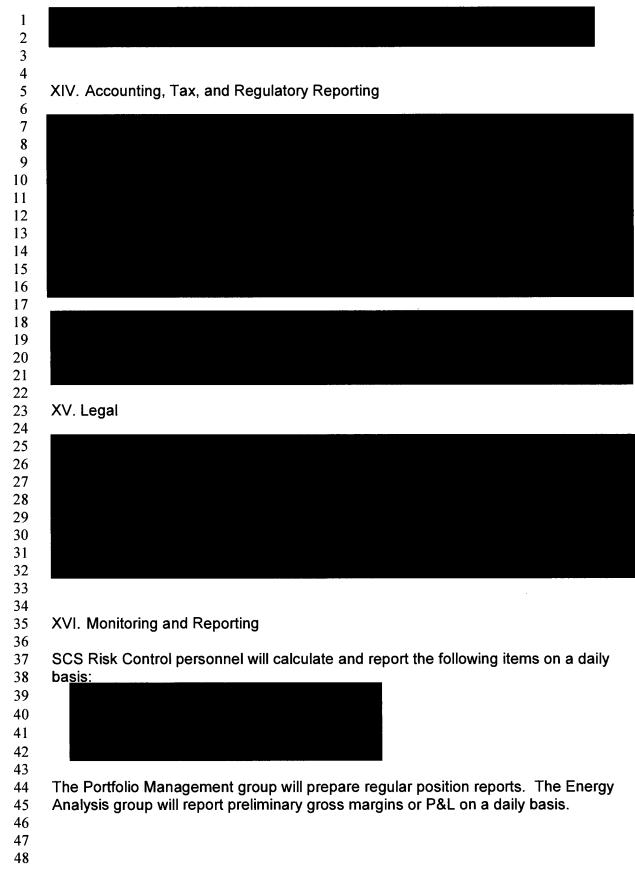
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Cash Management: SCS Treasury is responsible for receiving and disbursing all funds from or to counterparties and for the delivery of margin / collateral requirements. SCS Treasury will also be responsible for investment of collateral provided by counterparties. Accounting: SCS Accounting is responsible for posting transactions to the general ledger and reconciling the sub-ledgers to the general ledger. VII. Market Risk Identification VIII. Market Risk Measurement and Valuation 

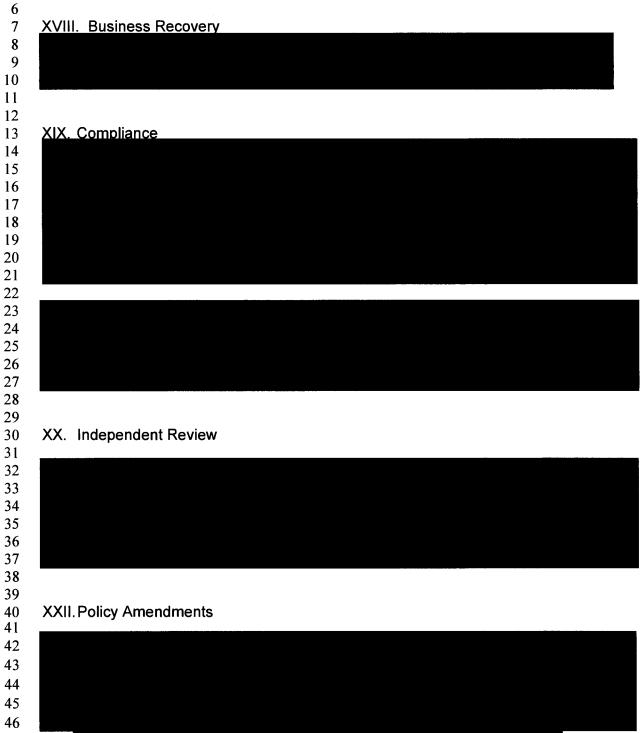


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	XII. Funding Liquidity
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	XIII. Operating Procedures and Systems
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	Processes.
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27	Recording Transactions.
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34	Contract Administration.
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	Operating Procedures.
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# 1 XVII. Personal Trading

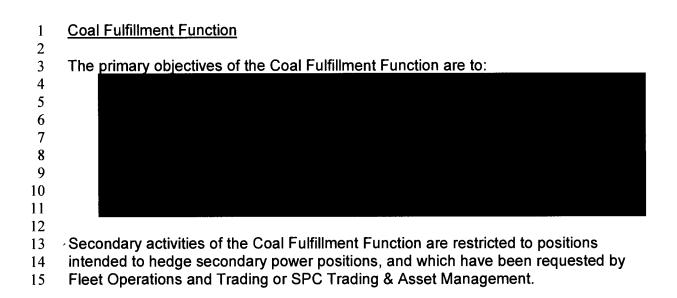
All employees whose activities are governed by this RMP as defined in Section XIX are prohibited from trading any approved commodity for their own account or for the benefit of any party except as specifically authorized as part of the individual's duties with the Company.

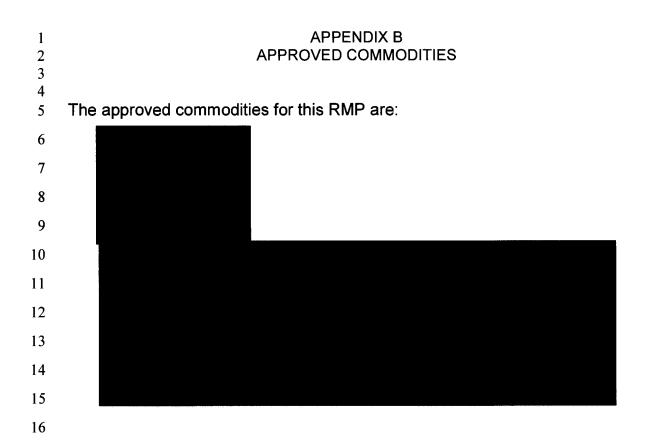


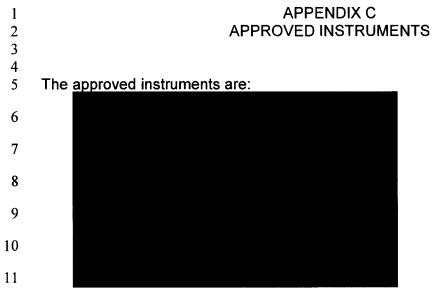


1 2 3	APPENDIX A APPROVED BUSINESS OBJECTIVES
4 5 6	Fleet Operations and Trading
7	The primary objectives of Fleet Operations and Trading are to:
8 9 10 11 12 13	
14 15 16 17	In addition to the primary objectives, Fleet Operations and Trading may execute secondary activities as limited by Appendix H to achieve the following secondary objectives to the extent permitted by all applicable policies and regulations:
18 19 20 21 22	
23 24 25 26 27	Any Primary or Secondary Strategies that would require clearing and / or posting of margin must be approved by the Risk Advisory and Controls Committee prior to execution.
28 29 30 31 32 33 34	Southern Power Company Trading & Asset Management The primary objectives of the SPC Trading and Asset Management activities are the following:
35 36 37 38 39	In addition to the primary objectives, SPC Trading & Asset Management may execute secondary activities as limited by Appendix H to achieve the following secondary objectives to the extent permitted by all applicable policies and regulations (including, but not limited to the IIC and Separation Protocol):
40 41 42 43	
44 45 46 47 48	

1	All SPC Secondary Strategies must be approved by the SPC Chief Financial Officer
2 3	and the SPC Chief Commercial Officer.
3 4	Any SPC Primary or Secondary Strategies that would require clearing and / or
	posting of margin must be approved by the SPC Chief Financial Officer and the SPC
5	Chief Commercial Officer.
6	
7	Matural Oca Ediffusion to Even attack
8	Natural Gas Fulfillment Function
9	The university of the Network One Fulfilly out Function and to
10	The primary objectives of the Natural Gas Fulfillment Function are to:
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20	Secondary activities of the natural gas fulfillment function are restricted to positions
21	intended to hedge secondary power positions, and which have been requested by
22	Fleet Operations and Trading or SPC Trading & Asset Management.
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25	Environmental Products Management Function
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27	The primary objectives of the Environmental Products Management Function are to:
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39	Secondary activities of the Environmental Products Management Function are
40	restricted to positions intended to hedge secondary power positions, and which have
41	been requested by Fleet Operations and Trading or SPC Trading & Asset
42	Management.
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# APPENDIX D AUTHORIZATIONS

Name	Authority
Southern Company	
Risk Oversight	
Committee (SROC)	
Generation Risk	
Oversight Committee	
(GROC)	
Southern Power Risk	
Oversight Committee	
(SPROC)	
Risk Advisory and	
Controls Committee	
(RACC)	
Southern Company	
Generation Energy	
Credit Committee	
(ECC)	
Manager, Risk Control	

# APPENDIX D AUTHORIZATIONS (continued) Energy Marketing

Name	Authority
Vice President,	
Commercial	
Operations & Services	
i	
Vice Dresident Chief	
Vice President, Chief Commercial Officer,	
SPC	
Sr. Vice President,	
Chief Financial	
Officer, SPC	
Vice Dresident Flact	
Vice President, Fleet Operations and	
Trading	

Energy Trading	
Manager	
5	
Manager, SPC	
Trading and Asset	
Management	
Term Traders	
Energy Coordinators	
Transmission Project	
Coordinators and	
Energy Schedulers	

# APPENDIX D AUTHORIZATIONS (continued) SCS Fuel Services

Name	Authority
Vice President,	
Fuel Services	
Gas Services Director	
Gas Operations	
Manager	
Coo Trading Managar	
Gas Trading Manager	
Natural Gas Trader -	
Physical	
Natural Gas Trader -	
Financial	
Natural Gas	
Schedulers	
Coal Services Director	

# APPENDIX F MARKET RISK MEASUREMENT

Approved Commodities	
Electrical Power	
Natural Gas	
Coal	
Environmental Products	
Oil Products	
RECs	

# Parametric VaR Methodology

### Formula Components

Component	Symbol	Comments
Value at Risk	VaR	See Equation Below
Position	PSN	Given in Applicable Measurement Units
Daily Standard Deviation of Price Change	ΔΡ	Given in \$/Applicable Measurement Units
Holding Period – Business Days	HP	Taken From Parameters Table Shown Below
Confidence Interval Multiplier	CI	For Example: CI = 1.65 for 95-% Confidence Interval

# Equation VaR = PSN \* $\Delta$ P \* Square Root of HP \* CI

Parameters/Commodity	Holding Period (HP)	Multiplier (CI)
Electric Power Term <= 1 Year Term > 1 Year		
Natural Gas Term <= 1 Year Term > 1 Year		

### APPENDIX F STRESS TESTING METHODOLOGY

The purpose of stress testing is to generate percentage price changes for the forward curve that answer this question:

If an extreme event occurs, what can we expect to happen to prices and the portfolio value?

The stress test is designed to capture the expected value of an extreme event as defined by an extreme value distribution. To differentiate, there is a downward and an upward stress test.

Specifically, the expected downward stress is calculated as:

 $E[\Delta p/p \mid \Delta p/p < \Theta]$  = the Integral of f(x)xdx from negative infinity to  $\Theta$  and the expected upward stress is calculated as:

 $E[\Delta p/p \mid \Delta p/p > \Theta]$  = the Integral of f(x)xdx from  $\Theta$  to infinity

where  $\Theta$  is the threshold that defines classification as an extreme event, f(x) is an extreme value distribution fitted to a specific contract, and x is a percentage price change.

Price Return Distribution	
Holding Period	
Extreme Event Threshold	

### Ad Hoc Stress Testing

Ad hoc stress testing will be performed as appropriate based on price scenarios determined using alternative methods including, but not limited to, the following:

- specific historical scenarios;
- rating agency defined price changes;
- analysis of out-of-the money option trading; and
- subjectively determined price changes.

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# APPENDIX G NOTIFICATION LEVELS

Position Classification	Income Change	Notify
Secondary Objectives		
Secondary Objectives		
Secondary Objectives		

# APPENDIX G

# NOTIFICATION LEVELS

Position Classification	Income Change	Notify
All positions with mark-to-market changes immediately reflected in income (both primary and secondary activities)		
All positions with mark-to-market changes immediately reflected in income (both primary and secondary activities)		

# APPENDIX G

# NOTIFICATION LEVELS

Position Classification	Value-at-Risk	Notify
All positions, except hedges associated with a commission approved program which provides for its own limits and/or cost recovery		

NOTE: Recipients of notification events will only receive detailed information pertinent to their business needs, and any correspondence will be in compliance with the Separation Protocol.

# APPENDIX G NOTIFICATION LEVELS

Position Classification	Income Change	Notify
SPC Secondary Objectives		
SPC Secondary Objectives		
SPC Secondary Objectives		

Position Classification	Income Change	Notify
All SPC positions with mark-to-market changes immediately reflected in income		
All SPC positions with mark-to-market changes immediately reflected in income		

Position Classification	Value-at-Risk	Notify
All SPC positions		

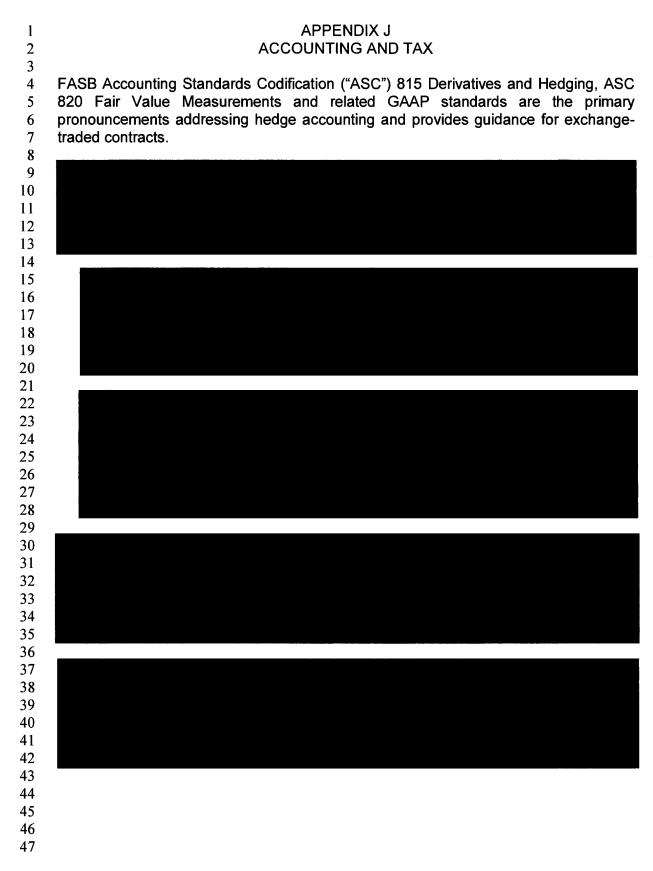
### APPENDIX H MARKET RISK LIMITS

### Net Open Position Limits

	Value –at- Risk Limit
Secondary Activities	
All positions with marked-to-market changes immediately reflected in income	

NOTE: Although the value-at-risk limit applies to positions marked to market through income, VaR is calculated and monitored for all positions, and there are notification requirements as defined in Appendix G.

If such open position limits are exceeded, SCS Risk Control will calculate and equitably allocate the responsibilities to bring the positions back into compliance.



Line(s)/Field(s) <sup>1</sup>	Justification
Page 3 of 58 Line 7 Lines 12-16	The information delineated in Exhibit "C" is entitled to confidential classification pursuant to §366.093(3)(d) and (e), Florida Statutes. The basis for this information being designated as confidential
Page 4 of 58 (Table)	is more fully set forth in paragraph 1.
Page 5 of 58 Line 2	
Page 11 of 58 Lines 4 through 12	
Page 12 of 58 Line 11 Lines 13 through 14	
Page 13 of 58 Line 1 (Table) Lines 4 through 8 Lines 19-22	
Page 14 of 58 Lines 4, 5 and 7	
Page 23 of 58 Lines 12 through 16 Lines 18 through 21 Lines 42 through 45	
Page 24 of 58 Line 1 Lines 3 through 5 Lines 13 through 21 Lines 26 through 42 Lines 45 through 47	

# Exhibit "C": Line-by-Line/Field-by-Field Justification

\_\_\_\_

<sup>&</sup>lt;sup>1</sup> Page number references correspond with the page numbers printed in the bottom center of each page.

Page 25 of 58 Lines 1 through 3 Lines 16 through 20 Lines 24 through 26 Lines 28 through 29 Lines 31 through 33 Lines 35 through 39 Page 26 of 58	The information delineated in Exhibit "C" is entitled to confidential classification pursuant to \$366.093(3)(d) and (e), Florida Statutes. The basis for this information being designated as confidential is more fully set forth in paragraph 1.
Lines 17 through 26 Lines 35 through 47	
Page 27 of 58 Lines 1 through 7 Lines 12 through 17 Lines 22 through 25 Lines 27 through 32 Lines 34 through 45 Lines 47 through 48	
Page 28 of 58 Lines 1 through 2 Lines 7 through 16 Lines 18 through 21 Lines 25 through 32 Lines 39 through 42	
Page 29 of 58 Lines 8 through 10 Lines 14 through 21 Lines 23 through 27 Lines 32 through 37 Lines 42 through 48	
Page 30 of 58 Lines 1 through 8	
Page 31 of 58 Lines 8 through 13 Lines 18 through 21 Lines 31 through 34 Lines 40 through 48	

Page 32 of 58 Lines 11 through 18 Lines 28 through 37	The information delineated in Exhibit "C" is entitled to confidential classification pursuant to \$366.093(3)(d) and (e), Florida Statutes. The basis for this information being designated as confidential is more fully set forth in paragraph 1.
Page 33 of 58 Lines 4 through 11	
Page 34 of 58 Lines 6 through 15	
Page 35 of 58 Lines 6 through 11	
Page 36 of 58 (Table)	
Page 37 of 58 (Table)	
Page 38 of 58 (Table)	
Page 39 of 58 (Table)	
Page 41 of 58 (Tables)	
Page 42 of 58 (Table)	
Page 43 of 58 (Table)	
Page 44 of 58 (Table)	

Page 45 of 58 (Table)	The information delineated in Exhibit "C" is entitled to confidential classification pursuant to §366.093(3)(d) and (e), Florida Statutes. The basis for this information being designated as confidential is more fully set forth in paragraph 1.
Page 46 of 58 (Tables)	
Page 47 of 58 (Table)	
Page 53 of 58	
Lines 9 through 13	
Lines 15 through 20	
Lines 22 through 28 Lines 30 through 35	
Lines 37 through 42	

### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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#### IN RE: Fuel and Purchased Power Cost Recovery Clause with Generating Performance Incentive Factor

Docket No.: 150001-EI

### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that a true copy of the foregoing was furnished by overnight mail this 3rd day of August, 2015 to the following:

Florida Public Utilities Company Florida Division of Chesapeake Utilities Corp Mike Cassel, Director Regulatory and Governmental Affairs 1750 SW 14<sup>th</sup> Street, Suite 200 Fernandina Beach, FL 32034 <u>mcassel@fpuc.com</u>

Florida Power & Light Company John T. Butler 700 Universe Boulevard (LAW/JB) Juno Beach, FL 33408-0420 John.Butler@fpl.com PCS Phosphate – White Springs c/o Stone Mattheis Xenopoulos & Brew, PC James W. Brew/Owen J. Kopon Laura A. Wynn Eighth Floor, West Tower 1025 Thomas Jefferson St, NW Washington, DC 20007 <u>ibrew@smxblaw.com</u> <u>ojk@smxblaw.com</u> <u>laura.wynn@bbrslaw.com</u>

Florida Power & Light Company Kenneth Hoffman 215 South Monroe Street, Suite 810 Tallahassee, FL 32301-1858 Ken.Hoffman@fpl.com Duke Energy Florida John T. Burnett Dianne M. Triplett 299 First Avenue North St. Petersburg, FL 33701 Dianne.triplett@duke-energy.com John.burnett@duke-energy.com

Ausley Law Firm James D. Beasley J. Jeffry Wahlen Ashley M. Daniels Post Office Box 391 Tallahassee, FL 32302 jbeasley@ausley.com adaniels@ausley.com jwahlen@ausley.com

Gunster Law Firm Beth Keating 215 South Monroe Street, Suite 601 Tallahassee, FL 32301-1839 <u>bkeating@gunster.com</u> Office of Public Counsel Patricia A. Christensen Associate Public Counsel c/o The Florida Legislature 111 W. Madison Street, Room 812 Tallahassee, FL 32399-1400 Christensen.patty@leg.state.fl.us Duke Energy Florida, Inc. Matthew R. Bernier Cameron Cooper 106 East College Avenue, Suite 800 Tallahassee, FL 32301-7740 Matthew.bernier@duke-energy.com Cameron.Cooper@duke-energy.com Florida Industrial Power Users Group c/o Moyle Law Firm Jon C. Moyle, Jr. 118 North Gadsden Street Tallahassee, FL 32301 jmoyle@moylelaw.com Tampa Electric Company Ms. Paula K. Brown, Manager Regulatory Coordination P. O. Box 111 Tampa, FL 33601-0111 <u>Regdept@tecoenergy.com</u> Office of the General Counsel Suzanne Brownless Martha Barrera 2540 Shumard Oak Blvd Tallahassee, FL 32399-0850 <u>sbrownle@psc.state.fl.us</u> <u>mbarrera@psc.state.fl.us</u> <u>tefarley@psc.state.fl.us</u> <u>ASoete@psc.state.fl.us</u>

Florida Retail Federation Robert Scheffel Wright John T. LaVia c/o Gardner Law Firm 1300 Thomaswood Drive Tallahassee, FL 32308 <u>schef@gbwlegal.com</u> <u>jlavia@gbwlegal.com</u>

JEFFREY A. STONE Florida Bar No. 325953 jas@beggslane.com RUSSELL A. BADDERS Florida Bar No. 007455 rab@beggslane.com STEVEN R. GRIFFIN Florida Bar No. 0627569 srg@beggslane.com BEGGS & LANE P. O. Box 12950 Pensacola FL 32591-2950 (850) 432-2451 Attorneys for Gulf Power