BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Application for staff-assisted rate case in Brevard County by Brevard Waterworks, Inc. DOCKET NO. 140186-WU

FILED: November 30, 2015

OFFICE OF PUBLIC COUNSEL'S RESPONSE TO BREVARD WATERWORKS, INC.'S NOVEMBER 19, 2015 FILING

In accordance with Rule 28-106.204, Florida Administrative Code (F.A.C.), the Office of Public Counsel (OPC) files its response to Brevard Waterworks, Inc.'s (BWW's or utility's) November 19, 2015 filing made pursuant to Order No. PSC-15-0329-PAA-WU, issued August 14, 2015 in Docket No. 140186-WU.

Background

OPC conducted three meetings with the customers of BWW in order to ascertain whether the customers were in favor of the infrastructure replacement project. The first two customer-only meetings on September 8 and 29, 2015, were attended by the same customer. The third meeting on October 29, 2015, a joint meeting between the customers and utility, was attended by 20 customers. At this meeting, the customers expressed their unified opposition to the proposed infrastructure replacement project, and submitted a petition signed by over 115 different utility customers (Petition attached as Attachment A). The petition summarized the customers' opposition to the project and requested other relief. They also shared a number of quality of service concerns including (1) the failure to timely provide a boil water notice in August of 2015; (2) complaints of inaccurate meter readings (both slow and fast); and (3) other quality of service issues. The representative of BWW who attended the October meeting indicated the utility would look into the concerns of the customers, and stated that the customers with the meter problem could request a bench test pursuant to Commission rules.

On October 6, 2015, Brevard County established a special rate class for BWW, thus lowering its purchase water expense. On November 19, 2015, BWW filed its summary of the three meetings, accurately recounting the customers' opposition to the proposed infrastructure replacement project. BWW also requested the following rate relief: (1) allow BWW to recover \$19,262 in costs in Phase 2 rates for the costs it incurred to analyze the infrastructure replacement project; (2) that customer rates not be automatically reduced based upon the rate relief provide by Brevard County notwithstanding the provisions of Section 367.081(4)(b), Florida Statutes (F.S.); and (3) alternatively, if there should be a reduction in rates in response to Brevard County rate relief action, then the Commission should not make the unaccounted for water adjustment. OPC hereby files this response to BWW's request for rate relief.

Argument

First, OPC does not oppose BWW's request to recover approximately \$19,262 in costs BWW incurred to analyze the infrastructure replacement costs. These costs were incurred in response to a Commission order; however, these costs should be reviewed for reasonableness prior to setting Phase 2 rates.

Second, OPC disagrees with BWW on its request for the Commission not automatically reduce customer rates. Section 367.081(4)(b), F.S., mandates an automatic decrease in rates whenever the reselling utility has a reduction in its purchased water expense. The statute states,

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in pertinent part, "[t]he approved rates of any utility which receives all or any portion of its utility service from a governmental authority ... and which redistributes that service to its utility customers *shall be automatically* increased or *decreased* without hearing, upon verified notice to the commission 45 days prior to its implementation of the increase or decrease that the rates charged by the governmental authority ... have changed." *Id.* (emphasis added). BWW's November 19, 2015 letter should be considered the "verified notice to the commission" of its rate decrease in purchase water rates from Brevard County. Therefore, the customers are expressly entitled to an automatic decrease in their rates commensurate with the decrease in rates provided by Brevard County to the utility.

Third, OPC likewise disagrees with BWW's alternative proposal for the Commission to offset the automatic decrease in rates with a corresponding elimination of the Commission's unaccounted for water adjustment. OPC supports the Commission's unaccounted for water adjustment in Phase 1 rates as being the correct policy decision. OPC submits that this adjustment should be continued for Phase 2 rates since there has been no material change in circumstances that should warrant a retreat from the prior unaccounted for water adjustment. The only change since the implementation of Phase 1 rates has been substantial customer opposition to the utility's proposed infrastructure replacement project. The customers' petition clearly states the customers' desires with regard to this matter, and the Commission should take their desires into account.

Conclusion

For these reasons, the Commission should review for reasonableness the costs to analyze the infrastructure replacement project. As mandated by the statute, the Commission should automatically decrease customer rates. In addition, the Commission should reject the utility's request to make any corresponding adjustment for unaccounted for water.

Respectfully submitted,

J. R. Kelly Public Counsel

Erik L. Sayler Associate Public Counsel

Office of Public Counsel c/o The Florida Legislature 111 West Madison Street Room 812 Tallahassee, FL 32399-1400

Attorney for the Citizens of the State of Florida

CERTIFICATE OF SERVICE DOCKET NO. 140186-WU

I HEREBY CERTIFY that a true and correct copy of the foregoing OFFICE OF

PUBLIC COUNSEL'S REPLY TO BREVARD WATERWORKS, INC.'S NOVEMBER

19, 2015 FILING has been furnished by electronic mail to the following parties on this 30th day

of November, 2015.

Charles Murphy Florida Public Service Commission Betty Easley Conference Center 2540 Shumard Oak Blvd., Room 110 Tallahassee, FL 32399-0850 Gary Deremer, President Troy Rendell Brevard Waterworks, Inc. 4939 Cross Bayou Blvd. New Port Richey, FL 34652-3434

Erik L. Sayler Associate Public Counsel

ATTACHMENT A

This petition is to inform Brevard Waterworks and the Public Service Commission that the residents are telling Brevard Water works <u>NO</u> to Docket Number 140186-WU and would prefer to have them ABANDON the system to Brevard County.

In short NO Rate increase, No to their plans of replacing the piping, and for them to abandon the system to Brevard County.

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