

DIANNE M. TRIPLETT
ASSOCIATE GENERAL COUNSEL

January 28, 2016

COMMISSION CLERK

# VIA UPS OVERNIGHT

Ms. Carlotta Stauffer, Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

> Re: <u>Docket No. 160001-EI; Request for Specified Confidential Treatment of 423</u> Forms

Dear Ms. Stauffer:

Please find enclosed for filing Duke Energy Florida, LLC's ("DEF") Request for Confidential Classification for DEF's 423 Forms for the months of October, November and December 2015. The confidential 423 Form information is attached in a sealed envelope.

Thank you for your assistance in this matter. Please feel free to call me at (727) 820-4692 should you have any questions.

Sincerely,

Dianne M. Triplett

Associate General Counsel

Kannom higher

DMT/db Enclosures

cc: Parties of Record

### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Fuel and Purchased Power Cost Recovery Clause and Generating

Performance Incentive Factor

Docket No. 160001-EI

Filed: January 28, 2016

# REQUEST FOR CONFIDENTIAL CLASSIFICATION

Duke Energy Florida, LLC (DEF or the Company), pursuant to Section 366.093, F.S., and Rule 25-22.006, F.A.C., hereby requests confidential classification of the highlighted information on its FPSC Form 423 Fuel Report for the months of October, November and December 2015 (the 423 Report), which is contained in the sealed envelope enclosed with this Request as Attachment A. A public version of the 423 Report, with the confidential information redacted, is attached to each filed copy of this Request. In support hereof, DEF states as follows.

1. Subsection 366.093(1), F.S., provides that any records "found by the commission to be proprietary confidential business information shall be kept confidential and shall be exempt from s. 119.07(1) [requiring disclosure under the Public Records Act]." Proprietary confidential business information includes, but is not limited to, "[i]nformation concerning . . . contractual data, the disclosure of which would impair the efforts of the public utility or its affiliates to contract for goods or services on favorable terms." § 366.093(3)(d), Fla. Stat.. The designated portions of the 423 Report fall within

this statutory category and, thus, constitute propriety confidential business information entitled to protection under Section 366.093 and Rule 25-22.006.

- 2. Attachment C to this Request is a matrix providing justification and support for confidential classification of the highlighted information in each section of the 423 Report (Forms 423-1A, 423-2, 423-2A, and 423-2B) on a line-by-line, column-by-column basis.
- 3. The designated information for which confidential classification is sought by this Request is intended to be and is treated by the Company as private and has not been publicly disclosed.
- 4. DEF requests that the confidential information contained in the 423 Report be protected from disclosure for a period of 24 months. For the reasons explained in Attachment B to this Request, this is the minimum time necessary to ensure that purposes for which confidential classification is granted are not contravened and frustrated by a premature subsequent disclosure. In addition, DEF asks that the version of the 423 Report containing the highlighted information be returned to the Company when the Commission no longer needs the information to conduct its business, in accordance with Rule 25-22.006(9)(b), F.A.C.

WHEREFORE, DEF requests that the highlighted information in its 423 Report enclosed with this Request be accorded confidential classification for the reasons set forth

in Attachment C, and that such confidential classification be maintained for a duration of 24 months for the reasons set forth in Attachment B.

Respectfully submitted,

DIANNE M. TRIPLETT

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# **Attachment C**

# **Justification Matrix**

Reporting Period: October, November and December 2015

		FORM 423-1A
Line No.	Column	Justification
1 October 2015 1 November 2015 1-2 December 2015	Н	(1) §366.093(3)(d) The information under "Invoice Price", identifies the basic component of the contract pricing mechanism. Disclosure of the invoice price, particularly if in conjunction with information under other columns discussed below, would enable suppliers to determine the pricing mechanisms of their competitors. The likely result would be greater price convergence in future bidding. Disclosure would also result in a reduced ability on the part of a major purchaser such as DEF to bargain for price concessions, since suppliers would be reluctant or unwilling to grant concessions that other potential purchasers would then expect.
1 October 2015 1 November 2015 1-2 December 2015	I	(2) §366.093(3)(d) Disclosure of the Invoice Amount, when divided by the Volume figure available from column G, would also disclose the Invoice Price in column.
1 October 2015 1 November 2015 1-2 December 2015	J	(3) §366.093(3)(d) Disclosure of the Discount, in conjunction with other information under columns K, L, M or N, could also disclose the Invoice Price shown in column H by mathematical deduction. In addition, disclosure of discounts resulting from bargaining concessions would impair the ability of DEF to obtain such concessions in the future for the reasons discussed in item (1) above.
1 October 2015 1 November 2015 1-2 December 2015	K	(4) §366.093(3)(d) See item (3) above.
1 October 2015 1 November 2015 1-2 December 2015	L	(5) §366.093(3)(d) See item (3) above.
1 October 2015 1 November 2015 1-2 December 2015	M	(6) §366.093(3)(d) See item (3) above.
1 October 2015 1 November 2015 1-2 December 2015	N	(7) §366.093(3)(d) See item (3) above. This column is particularly sensitive because it is usually the same as or only slightly different from the Invoice Price in column H.
1 October 2015 1 November 2015 1-2 December 2015	0	(8) §366.093(3)(d) Disclosure of the Transportation to Terminal Charges, in conjunction with the information under column P, would also disclose the Effective Purchase Price in column N by subtracting them from the Delivered Price available in column Q.
1 October 2015 1 November 2015 1-2 December 2015	Р	(9) §366.093(3)(d) See item (8) above.

		FORM 423-2
Plant Name, Line No.	Column	Justification
Transfer Facility – Associated, 1-2 October 2015 Associated, 1-2 November 2015 Associated, 1-2 December 2015	Н	(10) §366.093(3)(d) The Effective Purchase Price is also found on Form 423-2A, column L, and on Form 423-2B, column G. In nearly every case it is the same as the FOB Mine Price found under column F on Form 423-2A, which is the current contract price of coal purchased from each supplier DEF, adjusted for quality. Disclosure of this information would enable suppliers to determine the prices of their corrections which would likely a supplier.
Transfer Facility – Crystal River, 1-6 October 2015 Crystal River, 1-6 November 2015 Crystal River, 1-8 December 2015		to determine the prices of their competitors, which would likely result in greater price convergence in future bidding. Disclosure would also result in a reduced ability on the part of a major purchaser such as DEF to bargain for price concessions since suppliers would be reluctant or unwilling to grant concessions that other potential purchasers would then expect. In addition, disclosure of the Effective Purchase Price would also disclose the Total
Transfer Facility – IMT, 1-7 October 2015 IMT, 1-6 November 2015		Transportation Cost in column H by subtracting column G from the FOB Plant Price in column I.
IMT, 1-3 December 2015		
Transfer Facility – Independence Mat Handling, 1 October 2015 Independence Mat Handling,		
1 November 2015 Independence Mat Handling,		
1 December 2015 Transfer Facility – Associated, 1-2 October 2015 Associated, 1-2 November 2015 Associated, 1-2 December 2015	I	(11) §366.093(3)(d) See item (25) below. In addition, disclosure of the Total Transportation Cost would also disclose the Effective Purchase Price in column G when subtracted from the FOB Plant Price in column I.
Transfer Facility – Crystal River, 1-6 October 2015 Crystal River, 1-6 November 2015 Crystal River, 1-8 December 2015		
Transfer Facility – IMT, 1-7 October 2015 IMT, 1-6 November 2015 IMT, 1-3 December 2015		
Transfer Facility – Independence Mat Handling, 1 October 2015 Independence Mat Handling, 1 November 2015 Independence Mat Handling		
Independence Mat Handling,  1 December 2015		

		FORM 423-2A
Plant Name, Lines	Column	Justification
Transfer Facility – Associated, 1-2 October 2015 Associated, 1-5 November 2015 Associated, 0 December 2015	F	(12) §366.093(3)(d) The FOB Mine Price is the current contract price of coal purchased from each supplier by DEF. Disclosure of this information would enable suppliers to determine the prices of their competitors, which would likely result in greater price convergence in future bidding Disclosure would also result in a reduced ability on the part of a major purchaser such as DEF to bargain for price concessions since supplier
Transfer Facility – Crystal River, 1-6 October 2015 Crystal River, 1-6 November 2015 Crystal River, 1-8 December 2015		would be reluctant or unwilling to grant concessions that other potential purchasers would then expect.
Transfer Facility – IMT, 1-7 October 2015 IMT, 1-6 November 2015 IMT, 1-6 December 2015		
Transfer Facility – Independence Mat Handling, 1 October 2015		
Independence Mat Handling, 1 November 2015 Independence Mat Handling, 1 December 2015		
Transfer Facility – Associated, 1-2 October 2015 Associated, 1-5 November 2015 Associated, 0 December 2015	Н	(13) §366.093(3)(d) The Original Invoice Price is the same as the FOI Mine Price in column F, except in rare instances when the supplier is willing and able to disclose its short haul and loading costs (column G), in any, included in the contract price of coal. Disclosure would therefore be detrimental for the reasons identified in item (12) above.
Transfer Facility – Crystal River, 1-6 October 2015 Crystal River, 1-6 November 2015 Crystal River, 1-8 December 2015		
Transfer Facility – IMT, 1-7 October 2015 IMT, 1-6 November 2015 IMT, 1-6 December 2015		
Transfer Facility – Independence Mat Handling, 1 October 2015 Independence Mat Handling, 1 November 2015 Independence Mat Handling,		
Independence Mat Handling,  1 December 2015		

Associated, 1-2 October 2015 Associated, 1-5 November 2015 Associated, 1-5 November 2015 Associated, 1-5 November 2015 Associated, 1-6 Cotober 2015 Associated, 1-6 Cotober 2015 Associated, 1-6 Cotober 2015 Associated, 1-6 November 2015 Associated, 1-7 October 2015 Associat	Transfer Facility –	J	(14) §366.093(3)(d) The Base Price is the same as the Original Invoice
Associated, 1-5 November 2015 Associated, 0 December 2015 Associated, 0 December 2015 Associated, 0 December 2015 Associated, 1-6 October 2015 Associated, 1-6 October 2015 Associated, 1-7 October 2015 Associated, 1-8 December 2015 Associated, 1-9 October 2015 Associated, 1-9 November 2015 Associated, 1-9 October 2015 Associated, 1-9	•	•	
A23-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time. Disclosure would therefore be detrimental for the reasons identified in item (12) above.  423-ZC at that time (12) above.  423-ZC	1		
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Crystal River, 1-6 October 2015 Crystal River, 1-8 December 2015 MT, 1-7 October 2015 MT, 1-6 November 2015 Cransfer Facility — Independence Mat Handling, October 2015 Independence Mat Handling, November 2015 Cransfer Facility — Independence Mat Handling, November 2015 Cransfer Facility — Independence Mat Handling, December 2015 Cransfer Facility — Indep	Associated, 0 December 2015		
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October 2015 Independence Mat Handling, November 2015 Independence Mat Handling, December 2015 Transfer Facility –  Associated, 1-2 October 2015  Associated, 1-5 November 2015  L (16) §366.093(3)(d) The Effective Purchase Price is the Base Price in column J adjusted by Quality Adjustments reported in column K Disclosure would therefore be detrimental for the reasons identified in item  (12) above	•		
November 2015 Independence Mat Handling, December 2015 Transfer Facility –  Associated, 1-2 October 2015  Associated, 1-5 November 2015  L (16) §366.093(3)(d) The Effective Purchase Price is the Base Price in column J adjusted by Quality Adjustments reported in column K  Disclosure would therefore be detrimental for the reasons identified in item  (12) above	_		
November 2015 Independence Mat Handling, December 2015  Transfer Facility –  Associated, 1-2 October 2015  Associated, 1-5 November 2015  Disclosure would therefore be detrimental for the reasons identified in item (12) above			
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December 2015  Cransfer Facility – L (16) §366.093(3)(d) The Effective Purchase Price is the Base Price in column J adjusted by Quality Adjustments reported in column K Disclosure would therefore be detrimental for the reasons identified in item (12) above			
Cransfer Facility – L (16) §366.093(3)(d) The Effective Purchase Price is the Base Price in column J adjusted by Quality Adjustments reported in column K Disclosure would therefore be detrimental for the reasons identified in item (12) above	1 December 2015		
Associated, 1-2 October 2015 column J adjusted by Quality Adjustments reported in column K. Disclosure would therefore be detrimental for the reasons identified in item (12) above	*	L	(16) §366,093(3)(d) The Effective Purchase Price is the Base Price in
Disclosure would therefore be detrimental for the reasons identified in item	Associated, 1-2 October 2015	<del></del>	column J adjusted by Quality Adjustments reported in column K.
(12) above			Disclosure would therefore be detrimental for the reasons identified in item
	Associated, 0 December 2015		(12) above.

Transfer Facility –

Crystal River, 1-6 October 2015

Crystal River, 1-6 November 2015

Crystal River, 1-8 December 2015

Transfer Facility -

IMT, 1-7 October 2015

IMT, 1-6 November 2015

IMT, 1-6 December 2015

Transfer Facility –

Independence Mat Handling,

1 October 2015

Independence Mat Handling,

1 November 2015

Independence Mat Handling,

1 December 2015

### FORM 423-2B

Plant Name, Lines	Column	Justification
Transfer Facility – Associated, 1-2 October 2015 Associated, 1-2 November 2015 Associated, 1-2 December 2015	G	(17) §366.093(3)(d) See item (16) above.
Transfer Facility – Crystal River, 1-6 October 2015 Crystal River, 1-6 November 2015 Crystal River, 1-8 December 2015		
Transfer Facility – IMT, 1-7 October 2015 IMT, 1-6 November 2015 IMT, 1-3 December 2015		
Transfer Facility – Independence Mat Handling, 1 October 2015 Independence Mat Handling, 1 November 2015 Independence Mat Handling, 1 December 2015		
Transfer Facility – Associated, 1-2 October 2015 Associated, 1-2 November 2015 Associated, 1-2 December 2015		(18) §366.093(3)(d) The information under Rail Rate is a function of DEF's contract rate with the railroad and the distance between each coal supplier and Crystal River. Since these distances are readily available, disclosure of the Rail Rate would effectively disclose the contract rate. This would impair the ability of a high volume user such as DEF to obtain rate concessions,
Transfer Facility – Crystal River, 1-6 October 2015 Crystal River, 1-6 November 2015 Crystal River, 1-8 December 2015		since railroads would be reluctant to grant concessions that other rail users would then e xpect.
Transfer Facility – IMT, 1-7 October 2015 IMT, 1-6 November 2015 IMT, 1-3 December 2015		
Transfer Facility – Independence Mat Handling, 1 October 2015 Independence Mat Handling, 1 November 2015		
Independence Mat Handling, 1 December 2015		

Transfer Facility – Associated, 1-2 October 2015 Associated, 1-2 November 2015 Associated, 1-2 December 2015  Transfer Facility – Crystal River, 1-6 October 2015 Crystal River, 1-6 November 2015 Crystal River, 1-8 December 2015 Transfer Facility –	J	(19) §366.093(3)(d) Other Charges Incurred consist of DEF's railcar ownership cost. This cost is internal information which is not available to any party with whom DEF contracts, railroads or otherwise. If this information were disclosed to the railroad, their existing knowledge of DEF's rail rates would allow them to determine DEF's total rail cost and be better able to evaluate DEF's opportunity to economically use competing transportation alternatives.
IMT, 1-7 October 2015 IMT, 1-6 November 2015 IMT, 1-3 December 2015		
Transfer Facility – Independence Mat Handling, 1 October 2015 Independence Mat Handling, 1 November 2015 Independence Mat Handling, Independence Mat Handling, 1 December 2015		
Transfer Facility – Associated, 1-2 October 2015 Associated, 1-2 November 2015 Associated, 1-2 December 2015  Transfer Facility – Crystal River, 1-6 October 2015 Crystal River, 1-6 November 2015 Crystal River, 1-8 December 2015	K	(20) §366.093(3)(d) The figures under River Barge Rate are a portion of the total cost reported in the Transportation Charges under column P on Form 423-2B. See item (24) below. In the case of waterborne deliveries to the Crystal River Plants, the figures represent DEF's current river barge transportation rate. Disclosure of these transportation rates would enable coal suppliers to bid a FOB mine price calculated to produce a delivered plant price at or marginally below DEF's current delivered price, which is available on Form 423-2, column I. Without this opportunity to calculate a perceived maximum acceptable price, suppliers would be more likely to bid their best price.
Transfer Facility – IMT, 1-7 October 2015 IMT, 1-6 November 2015 IMT, 1-3 December 2015		
Transfer Facility – Independence Mat Handling, 1 October 2015 Independence Mat Handling, 1 November 2015 Independence Mat Handling, Independence Mat Handling, 1 December 2015		

Transfer Facility –	L	(21) §366.093(3)(d) The figures under Transloading Rate are a portion of the
Associated, 1-2 October 2015		total cost reported in the Transportation Charges under column P on Form 423-2B. See item (24) below. In the case of waterborne deliveries to the
Associated, 1-2 November 2015		Crystal River Plants, the figures represent DEF's current transloading rate.
Associated, 1-2 December 2015		Disclosure of these transportation rates would enable coal suppliers to bid a FOB mine price calculated to produce a delivered plant price at or marginally
Transfer Facility –		below DEF's current delivered price, which is available on Form 423-2,
Crystal River, 1-6 October 2015		column I. Without this opportunity to calculate a perceived maximum
Crystal River, 1-6 November 2015		acceptable price, suppliers would be more likely to bid their best price.
Crystal River, 1-8 December 2015		
Transfer Facility –		
IMT, 1-7 October 2015		
IMT, 1-6 November 2015		
IMT, 1-3 December 2015		
Transfer Facility –		
Independence Mat Handling,		
1 October 2015		
Independence Mat Handling,		
1 November 2015		
Independence Mat Handling,		
1 December 2015		
Transfer Facility -	M	(22) §366.093(3)(d) The figures under Ocean Barge Rate are a portion of the
Associated, 1-2 October 2015		total cost reported in the Transportation Charges under column P on Form
Associated, 1-2 November 2015		423-2B. See item (24) below. In the case of waterborne deliveries to the Crystal River Plants, the figures represent DEF's current transloading rate.
Associated, 1-2 December 2015		Disclosure of these transportation rates would enable coal suppliers to bid a
Transfer Facility –		FOB mine price calculated to produce a delivered plant price at or marginally below DEF's current delivered price, which is available on Form 423-2,
Crystal River, 1-6 October 2015		column I. Without this opportunity to calculate a perceived maximum
Crystal River, 1-6 November 2015		acceptable price, suppliers would be more likely to bid their best price.
Crystal River, 1-8 December 2015		
Transfer Facility –		
IMT, 1-7 October 2015		
IMT, 1-6 November 2015		
IMT, 1-3 December 2015		
Transfer Facility –		
Independence Mat Handling,		
1 October 2015		
Independence Mat Handling,		į į
1 November 2015		
Independence Mat Handling,		
1 December 2015		

Transfer Facility – Associated, 1-2 October 2015 Associated, 1-2 November 2015 Associated, 1-2 December 2015  Transfer Facility – Crystal River, 1-6 October 2015 Crystal River, 1-6 November 2015 Crystal River, 1-8 December 2015	N	(23) §366.093(3)(d) The figures under Other Charges Incurred are a portion of the total cost reported in the Transportation Charges under column P on Form 423-2B. See item (24) below. In the case of waterborne deliveries to the Crystal River Plants, the figures represent DEF's current transloading rate. Disclosure of these transportation rates would enable coal suppliers to bid a FOB mine price calculated to produce a delivered plant price at or marginally below DEF's current delivered price, which is available on Form 423-2, column I. Without this opportunity to calculate a perceived maximum acceptable price, suppliers would be more likely to bid their best price.
Transfer Facility – IMT, 1-7 October 2015 IMT, 1-6 November 2015 IMT, 1-3 December 2015		
Transfer Facility – Independence Mat Handling, 1 October 2015 Independence Mat Handling, 1 November 2015 Independence Mat Handling, 1 December 2015		
Transfer Facility – Associated, 1-2 October 2015 Associated, 1-2 November 2015 Associated, 1-2 December 2015  Transfer Facility – Crystal River, 1-6 October 2015 Crystal River, 1-6 November 2015 Crystal River, 1-8 December 2015	0	(24) §366.093(3)(d) The figures under Total Transportation Charges are the total cost reported as transportation charges. In the case of waterborne deliveries to the Crystal River Plants, the figures represent DEF's current transloading rate. Disclosure of these transportation rates would enable coal suppliers to bid a FOB mine price calculated to produce a delivered plant price at or marginally below DEF's current delivered price, which is available on Form 423-2, column I. Without this opportunity to calculate a perceived maximum acceptable price, suppliers would be more likely to bid their best price.
Transfer Facility – IMT, 1-7 October 2015 IMT, 1-6 November 2015		
IMT, 1-3 December 2015		

### Attachment B

# **Explanation of the Need to Maintain Confidential Classification for a 24-Month Duration**

The majority of the fuel and transportation contracts from which the costs in the 423 Report are derived contain annual price adjustment provisions. If existing or potential fuel and transportation suppliers were to obtain confidential contract pricing information for a prior reporting month within the currently effective 12-month adjustment period, current pricing information would be disclosed. In addition, if contractual pricing information for a reporting month in the previous 12-month adjustment period were to be obtained, the information would be only one adjustment removed from the current price. Suppliers knowledgeable in the recent escalation experience of their market could readily calculate a reasonably precise estimate of the current price.

To guard against providing suppliers with such a competitive advantage, confidential information must be protected from disclosure for the initial 12-month period in which it could remain current, and for the following 12-month period in which it can be readily converted into essentially current information. For example, if information for the first month under an adjusted contract price is reported in May of Year 1, the information will remain current through April of Year 2. Thereafter, the initial May, Year 1 information will be only one escalation adjustment removed from the current information reported each month through April, Year 3. If confidential classification of the May, Year 1 information were to expire after 18 months, suppliers would be able to accurately estimate current prices in October, Year 2 using information that had been current only six months earlier.

An 18-month confidentiality period would effectively waste the protection given in the first six months of the second 12-month pricing period (months 13 through 18) by disclosing information of the same vintage in the last six months of the pricing period. The information disclosed in months 19 through 24 would be equally as detrimental in terms of revealing the current price as the information protected from disclosure during the preceding six months. To make the protection provided in months 13 through 18 meaningful, it must be extended through month 24.

Extending the confidentiality period by six months would mean that the information will be one additional price adjustment further removed from the current price at the time of disclosure. Simply put, a six-month extension provides an additional 12 months of protection.

### CERTIFICATE OF SERVICE

Docket No. 160001-EI

I HEREBY CERTIFY that a true copy of Duke Energy Florida, LLC's foregoing Request for Confidential Classification has been furnished to the following individuals via email on this 28th day of January, 2016.

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