

**BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION**

**DOCKET NO. 160021-EI
FLORIDA POWER & LIGHT COMPANY
AND SUBSIDIARIES**

**IN RE: PETITION FOR RATE INCREASE BY
FLORIDA POWER & LIGHT COMPANY
AND SUBSIDIARIES**

DIRECT TESTIMONY & EXHIBITS OF:

RENAE B. DEATON

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FLORIDA POWER & LIGHT COMPANY

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MARCH 15, 2016

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1 I. INTRODUCTION

2

3 Q. Please state your name and business address.

4 A. My name is Renae B. Deaton. My business address is Florida Power & Light
5 Company, 700 Universe Boulevard, Juno Beach, Florida 33408.

6 Q. By whom are you employed, and what is your position?

7 A. I am employed by Florida Power & Light Company ("FPL" or the
8 "Company") as the Senior Manager of Cost of Service and Load Research in
9 the Rates & Tariffs Department.

10 Q. Please describe your duties and responsibilities in that position.

11 A. With regard to retail rates, I am responsible for managing FPL's load research
12 and cost of service activities. In this capacity, my responsibilities include the
13 preparation and filing with the Florida Public Service Commission ("FPSC"
14 or the "Commission") of load research sampling plans and study results, the
15 development of annual energy and demand line loss factors by rate class, and
16 the preparation of jurisdictional separation and retail cost of service studies.

17 Q. Please describe your educational background and professional
18 experience.

19 A. I hold a Bachelor of Science in Business Administration and a Master of
20 Business Administration from Charleston Southern University. Since joining
21 FPL in 1998, I have held various positions in the rates and regulatory areas.
22 Prior to my current position, I held the position of Senior Manager of Rate
23 Design, responsible for the retail tariff and rate development. Prior to joining

1 FPL, I was employed at South Carolina Public Service Authority (d/b/a Santee
2 Cooper) for fourteen years, where I held a variety of positions in the
3 Corporate Forecasting, Rates, and Marketing Department and in generation
4 plant operations.

5

6 I am a member of the Edison Electric Institute (“EEI”) Rates and Regulatory
7 Affairs Committee, and I have completed the EEI Advanced Rate Design
8 Course. I have been a guest speaker at Public Utility Research Center/World
9 Bank International Training Programs on Utility Regulation and Strategy.

10 **Q. Have you previously testified before this Commission?**

11 A. Yes. I have testified or filed testimony before this Commission in several
12 dockets. I testified as the rate design witness in FPL’s last two rate cases in
13 Docket Nos. 080677-EI and 120015-EI. I testified in FPL’s Energy
14 Conservation Cost Recovery Clause (“ECCR”) Docket No. 140002-EG and
15 the related Docket No. 140226-EI regarding the rate-making issues associated
16 with the ECCR clause opt-out request. I provided testimony in FPL’s Fuel and
17 Purchased Power Cost Recovery Clause Docket No. 110001-EI. I also
18 provided testimony and represented FPL before the Federal Energy
19 Regulatory Commission (“FERC”) in rate and cost of service matters.

20 **Q. Are you sponsoring any exhibits in this case?**

21 A. Yes. I am sponsoring the following exhibits:

22 • RBD-1 – MFRs and Schedules Sponsored or Co-Sponsored by Renae

23 B. Deaton

- 1 • RBD-2 – Load Research Rate Classes and Related Rate Schedules
- 2 • RBD-3 – Rate Class Extrapolation Methodologies
- 3 • RBD-4 – Rates of Return and Parity at Present Rates
- 4 • RBD-5 – Target Revenue Requirements at Proposed Rates
- 5 • RBD-6 – Comparison of FPL Cost of Service Methodologies

6 **Q. Are you sponsoring or co-sponsoring any Minimum Filing Requirements**
7 **(“MFRs”) and schedules filed in this case?**

8 A. Yes. Exhibit RBD-1 contains a listing of the MFRs and schedules that I am
9 sponsoring or co-sponsoring.

10 **Q. What is the purpose of your testimony?**

11 A. The purpose of my testimony is to address four principal areas:

- 12 1. What load research is, how it is used in the jurisdictional separation and
13 cost of service studies, and how the projected load forecast by rate class
14 and energy loss factors were developed;
- 15 2. The process used in the development of FPL’s jurisdictional separation
16 study and resulting jurisdictional separation factors;
- 17 3. FPL’s process of preparing a retail cost of service study and the proposed
18 change in methodologies used to allocate production and transmission
19 plant to retail rate classes; and
- 20 4. The results of the retail cost of service study for the 2017 Test Year and
21 2018 Subsequent Year.

22 **Q. Please summarize your testimony.**

1 A. My testimony supports the results of FPL's cost of service study for the
2 projected 2017 Test Year and 2018 Subsequent Year. The cost of service
3 study fairly presents each rate class's cost responsibility, rate of return
4 ("ROR"), and parity position (i.e., rate class ROR relative to system average
5 ROR). The methodologies used to allocate rate base, revenues, and expenses
6 were accurately applied and are consistent with those previously approved by
7 this Commission. FPL's load research sampling plan and studies, which
8 provide the basis for cost allocation, were approved by the Commission and
9 meet the FPSC's precision requirements. The separation study was conducted
10 to allocate rate base, revenues and expenses between retail and wholesale
11 customers. The retail cost of service study allocates the retail jurisdictional
12 rate base, revenues and expenses to the individual rate classes based on the
13 appropriate costs drivers previously approved by this Commission. Finally as
14 discussed later in my testimony, FPL proposes to use a 12 CP and 25%
15 allocation method for production plant and a 12 CP method for transmission
16 plant, except for transmission pull-offs, in order to better align costs and
17 benefits among the customer classes.

18
19 The results of the rate class cost of service study show that at present rates,
20 certain rate classes, such as GS(T)-1 and GSCU, are more than 10% above
21 parity, while some of the larger commercial/industrial rate classes, particularly
22 GSLD(T)-1 and GSLD(T)-2, are well below parity. Exhibit RBD-4 lists the
23 ROR and related parity index for each rate class along with the revenue

1 requirement and percent differential needed to achieve full parity at present
2 rates, before any revenue increase is applied. MFR E-1 provides the details
3 supporting these results.

4
5 Finally, the cost of service study provides the target revenue requirements by
6 rate class and the underlying unit costs for each billing determinant, e.g.,
7 demand, energy, and customer bills. This information is presented on MFR
8 E-6b, and provides the basis for designing rates that would improve the parity
9 among rate classes and better align FPL's rates and charges with the costs to
10 serve each rate class. Exhibit RBD-5 shows for each rate class the target
11 revenue requirements at proposed rates on an equalized basis, that is, at the
12 retail ROR or at parity.

13

14

II. LOAD RESEARCH AND ENERGY LOSSES

15

16 **Q. Why is load research a necessary input into the jurisdictional separation
17 and cost of service studies?**

18 A. Load research provides information on usage characteristics, which provides
19 the basis for allocating costs between retail and wholesale jurisdictions and for
20 allocating costs among retail rate classes.

21 **Q. What information is provided by load research?**

22 A. Load research provides, for each rate class, information on the contribution to
23 the system peak (Coincident Peak or "CP"), as well as the class peak (Group

1 Non-Coincident Peak or “GNCP”), and the customers’ Non-Coincident Peak
2 (“NCP”). The contribution to the system peak represents the rate class
3 demand at the time of the system peak. By contrast, the GNCP represents a
4 rate class’s maximum demand as a class. The customers’ NCP demand is the
5 sum of the individual customer peak demands for all the customers within the
6 rate class, regardless of when they occur. In addition, load research provides
7 load shapes, hourly data, and load factors for each rate class. Load research
8 data reflecting all of the above attributes is developed on a monthly basis for
9 each wholesale and retail rate class. The monthly data is analyzed and
10 reported on an annual basis as well.

11 **Q. Has the Commission reviewed and approved the Company’s load**
12 **research?**

13 A. Yes. Rule 25-6.0437, Florida Administrative Code (“F.A.C.”), Cost of
14 Service Load Research, requires that investor-owned utilities serving more
15 than 50,000 retail customers submit a load research sampling plan to the
16 Commission for review and approval every three years. FPL’s most recent
17 sampling plan was submitted and approved in May 2014. In addition, the rule
18 requires that utilities submit a complete load research study every three years.
19 FPL’s most recent load research study was filed with the Commission in June
20 2015.

21 **Q. Please describe the information provided and summarize the results**
22 **achieved in the load research study filed with the Commission in June**
23 **2015.**

1 A. This study provided the estimated CP and GNCP demands for the 12 month
2 period ending December 31, 2014, for all rate classes subject to reporting
3 under Rule 25-6.0437, F.A.C. Also included in the report for the sampled rate
4 classes are the 90% confidence intervals around the monthly peak demands
5 and their percent relative accuracy. FPL met the target level of statistical
6 accuracy required by the rule for the estimate of averages of the 12 monthly
7 CP, as well as for the summer and winter peaks of the sampled rate classes.

8 **Q. Please explain what is meant by “rate classes.”**

9 A. In general terms, rate classes are groups of individual rate schedules with like
10 billing attributes (e.g., customer type and load size) and rate design inter-
11 relationships that are treated for rate design purposes on a combined basis. As
12 a result, one or more rate schedules may be combined into a single rate class.
13 For example, residential non-time-of-use, Rate Schedule RS-1, and residential
14 time-of-use rider, Rate Schedule RTR-1, are combined together into the
15 RS(T)-1 rate class. The practice of combining time-of-use rate schedules with
16 their non-time-of-use counterparts is consistent with the practice followed by
17 FPL in the cost of service studies that were filed in the last five rate cases
18 (Docket Nos. 830465-EI, 001148-EI, 050045-EI, 080677-EI and 120015-EI).

19 **Q. Have you prepared an exhibit that lists the rate classes used for load
20 research purposes?**

21 A. Yes. Exhibit RBD-2 lists and describes the rate classes used for load research
22 study purposes.

23 **Q. How is load research information developed by rate class?**

1 A. The first step is to collect and analyze load data by rate class. For certain rate
2 classes, load data is captured by the recording metering devices that are used
3 for billing purposes (100% metered). Unmetered rate classes, such as street
4 lights, are modeled based on their equipment usage characteristics. Statistical
5 samples developed in compliance with Rule 25-6.0437, F.A.C., are used for
6 all rate classes that are not modeled or 100% metered. Exhibit RBD-3 lists
7 the rate classes that are 100% metered, modeled, or sampled.
8
9 FPL then uses one of two extrapolation methodologies identified in Exhibit
10 RBD-3 to estimate the load research data for each rate class: the Ratio
11 Extrapolation and the Mean Per Unit Extrapolation. The Ratio Extrapolation
12 methodology is used to expand the historical load research data for sampled
13 rate classes and for 100% metered rate classes with a large number of
14 customers. This methodology estimates the total rate class demand by
15 applying the ratio of demand to billed energy for each interval recorded
16 multiplied by the billed energy for the rate class. The Mean Per Unit
17 Extrapolation methodology is used for rate classes with a small number of
18 customers. The Mean Per Unit Extrapolation methodology estimates the total
19 rate class demand by applying the average demand for each interval recorded
20 multiplied by the number of customers in the rate class. Both extrapolation
21 methodologies are used for 100% metered rate classes as necessary to account
22 for missing interval data resulting from meter, data translation, or
23 communication issues.

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Presently, rate classes SL-1, OL-1, and SL-2 are billed as unmetered rates. The usage characteristics for the lighting rate classes, SL-1 and OL-1, are modeled based on the estimated number of burn hours or estimated hours of operation. This modeling estimates that light fixtures are on approximately 48% of all hours in a year. The Traffic Signal Service rate class, SL-2, is modeled based on a 100% load factor.

The load research sampling and extrapolation methodologies described above are standard practices that are widely used in the industry. FPL has applied these methodologies on a consistent basis in its load research filings with the Commission.

Q. Please discuss the historical load research information used in this filing.

A. The monthly load research data for the most recently completed three year annual load research studies was used to project the peak loads by rate class. Load research data for the historical years 2012, 2013, and 2014 is provided in MFR E-11, Attachments 2, 3, and 4, respectively. The historical load research information provided the basis for the projected 2017 Test Year and 2018 Subsequent Year load data shown in MFR E-11, Attachment 1. The methodology for applying historical data to project rate class load is the same as that used in previous FPSC rate cases and cost recovery clause filings. In addition, as stated previously, FPL's load research study for the year 2014 was filed with the Commission in June 2015.

1 **Q. Did the study results filed with the Commission in June 2015 cover the**
2 **same rate classes as those being presented in this rate case?**

3 A. Yes. The load research study filed in June 2015 covers the same rate classes
4 as those used in this rate case and both are consistent with the load research
5 sampling plan approved by the FPSC Staff in May 2014. Exhibit RBD-2 lists
6 and describes the rate classes used for load research study purposes. Exhibit
7 RBD-2 also shows the rate schedules that comprise each rate class.

8 **Q. Please describe how the projected 2017 Test Year and 2018 Subsequent**
9 **Year load research data were developed.**

10 A. The historical load research data was used in conjunction with the sales
11 forecast by rate class to develop the CP, GNCP, and NCP demand estimates
12 for the projected 2017 Test Year and 2018 Subsequent Year. Monthly ratios
13 of each rate class's CP, GNCP, and NCP to actual kilowatt hours ("kWh")
14 sales were developed for each of the three years of historical load research
15 data.

16

17 Projected 2017 Test Year and 2018 Subsequent Year monthly CP, GNCP, and
18 NCP ratios for each rate class were then developed based on the average of
19 their respective historical ratios. The projected CP, GNCP, and NCP ratios
20 were then applied to the sales forecast by rate class to derive the projected CP,
21 GNCP, and NCP demands for each class. The sales forecast, by rate class,
22 was developed by FPL witness Cohen.

1 **Q. Has this method of developing projected load research information just**
2 **described been used previously?**

3 A. Yes. The forecasted load research data in FPL's MFR filings in FPSC Docket
4 Nos. 001148-EI, 050045-EI, 080677-EI and 120015-EI utilized this same
5 methodology.

6 **Q. Is the projected load research data by rate class consistent with the**
7 **system load forecast?**

8 A. Yes. The projected load research data is consistent with the forecast of system
9 monthly peak demands for the 2017 Test Year and 2018 Subsequent Year
10 presented in MFR E-18 and with the forecast of system sales for the Test Year
11 and Subsequent Year presented in MFR F-8.

12 **Q. Which MFRs provide additional information on load research?**

13 A. MFR E-9 and MFR E-17 provide additional information on load research.

14 **Q. How is the load research data used in the development of the separation**
15 **factors and cost of service study?**

16 A. The load research data is used to develop the load-related allocation factors
17 shown in MFR E-10. These load-related allocation factors, namely CP,
18 GNCP, and NCP, are then adjusted to account for energy losses.

19 **Q. What are energy losses?**

20 A. Simply stated, energy losses represent the amount of energy produced that is
21 neither sold nor used by the Company. There are two types of energy losses:
22 technical and non-technical. Technical losses are inherent to the transmission
23 and distribution of electricity and occur on generation step-up transformers,

1 transmission lines, distribution station step-down transformers, distribution
2 lines, distribution transformers, and secondary service to customers. Non-
3 technical losses include electricity theft and other unaccounted-for use of
4 energy.

5 **Q. Why is it appropriate to adjust the load-related allocation factors for**
6 **energy losses?**

7 A. As discussed above, the load-related allocation factors are developed based
8 upon the sales forecasts by rate class, which are then multiplied by the ratios
9 established through load research to project CP, GNCP, and NCP. However,
10 the forecasted sales for each rate class are measured at the customer's meter,
11 which is net of energy losses that occur in delivering electricity to customers
12 in that class. The peak load that is imposed upon the system by each rate class
13 is actually more than the amount of energy delivered at the meter.

14

15 If all rate classes had the same level of energy losses, there would be no need
16 to adjust for the losses because the relative relationship among the rate classes
17 would remain the same, regardless of whether the losses were netted out.
18 However, energy losses are different for rate classes served at transmission,
19 primary distribution, and secondary distribution voltage levels. Therefore, it
20 would not be appropriate to assume that the energy losses are the same for the
21 different rate classes. Electric lines operating at higher voltage levels
22 experience less energy loss per amount of energy delivered than lower voltage
23 lines; thus, transmission customers incur lower losses as a percent of energy

1 delivered than customers served at lower voltage levels. Primary distribution
2 voltage losses are higher than transmission voltage losses because they
3 include transmission losses, as well as distribution station step-down
4 transformers and distribution line losses. Secondary distribution voltage
5 customers incur the highest losses per unit delivered because, in addition to
6 losses from transmission and primary distribution voltages, their losses also
7 include losses due to transformers and secondary services. Therefore, FPL
8 develops and applies separate loss adjustments to each rate class so that these
9 differences in energy losses among the rate classes are recognized.

10 **Q. How are the adjustments for energy losses determined?**

11 A. FPL witness Morley forecasts energy losses on a total FPL system basis. The
12 forecasted system-wide energy losses are then converted into loss adjustment
13 factors by voltage level and by rate class. MFRs E-19a, E-19b, and E-19c
14 provide the details and results of this process. When these energy loss factors
15 by rate class are applied to the corresponding rate class load-related data, the
16 resulting values are termed 12 CP, GNCP, and NCP “adjusted for losses.”
17 Load data by rate class reflecting adjustments for energy losses is summarized
18 in MFR E-9.

19

20 **III. JURISDICTIONAL SEPARATION STUDY**

21

22 **Q. What is a jurisdictional separation study?**

1 A. A jurisdictional separation study allocates the Company's total rate base and
2 net operating income ("NOI") between different rate-regulated jurisdictions.
3 FPL's utility business operates under two rate-regulated jurisdictions: retail,
4 regulated by the FPSC; and wholesale, regulated by the FERC. FPL must
5 maintain its accounting books and records in accordance with the Uniform
6 System of Accounts as prescribed by the FERC and the FPSC. Compliance
7 with the Uniform System of Accounts requires electric utilities to record costs
8 incurred and investments made at original cost. Because most investments
9 made and costs incurred by a regulated utility serve all of its utility customers,
10 retail and wholesale, it is necessary to prepare a jurisdictional separation study
11 to allocate costs between the two jurisdictions. The jurisdictional separation
12 study develops allocations or jurisdictional separation factors for allocating
13 rate base and NOI items recorded on the Company's accounting books and
14 records to the jurisdictions.

15 **Q. What are the steps in the jurisdictional separation study?**

16 A. Costs are first functionalized, then classified, and finally allocated between the
17 retail and wholesale jurisdictions. The term "functionalization" refers to the
18 assignment of costs into one or more of the major functions of an electric
19 utility (e.g., production, transmission and distribution). The term
20 "classification" refers to the categorization by cost driver, that is, the
21 determination of whether a cost is driven by demand, energy, or number of
22 customers. Finally, each component is "allocated" between jurisdictions
23 using jurisdictional separation factors. The method of allocating a cost should

1 be consistent with its functionalization and classification. For example, a cost
2 classified as demand-related should not be allocated on the basis of kWh of
3 energy consumed, nor should a cost classified as energy-related be allocated
4 based on peak demand.

5 **Q. What are jurisdictional separation factors?**

6 A. Jurisdictional separation factors are the result of the process just described and
7 are used to allocate rate base and NOI items between retail and wholesale
8 jurisdictions. These factors are expressed as figures between zero and one,
9 with the former indicating no retail responsibility and the latter indicating
10 100% retail responsibility. The jurisdictional separation factors are primarily
11 based on demand or energy sales for the retail and wholesale jurisdictions.
12 However, other factors that best represent each jurisdiction's cost
13 responsibility are also used. MFR E-10, Attachment 1, outlines the specific
14 methodology used to develop the separation factors by each component of
15 cost.

16 **Q. Are there different types of wholesale sales?**

17 A. Yes. In general, wholesale sales consist of electricity sold to other electric
18 utilities or power marketers for resale. They include power sales to other
19 utilities, which are firm, long-term sales, as well as opportunity sales which
20 are non-firm and of shorter duration. Transmission service between utilities
21 also falls under the wholesale jurisdiction regulated by the FERC.

22 **Q. What is the significance of the different types of wholesale transactions in**
23 **developing separation factors?**

1 A. It is important to understand the significance of a wholesale sale that is a
2 “separated sale” and a wholesale sale that is a “non-separated sale,” because
3 different regulatory treatments apply to the costs and revenues associated with
4 each type of sale. The FPSC has historically made a distinction between
5 separated versus non-separated wholesale power sales. As outlined in Docket
6 No. 970001-EI, Order No. PSC-97-0262-FOF-EI (the “Separated Sales
7 Order”), wholesale sales that are non-firm or less than one year in duration are
8 treated as non-separated sales, and all other sales are treated as separated
9 sales. Non-separated sales are not assigned cost responsibility through the
10 separation process because a utility does not commit long-term capacity to
11 such wholesale customers. Therefore, the revenues and costs associated with
12 non-separated sales are shared by both retail and long-term firm wholesale
13 customers.

14 **Q. How are separated sales treated in the jurisdictional separation study?**

15 A. The FPSC has historically required that, absent a request to deviate from the
16 Separated Sales Order, costs associated with separated sales be allocated on a
17 system average basis and treated as wholesale for jurisdictional separation
18 purposes. In essence, the wholesale sale is separated to remove the production
19 plant and operating expenses (including fuel expenses) associated with the
20 sale from the retail jurisdiction’s cost responsibility. FPL’s separated
21 wholesale sales for the 2017 Test Year and the 2018 Subsequent Year include
22 Seminole Electric Cooperative, Lee County Electric Cooperative, Florida
23 Keys Electric Cooperative, City of Homestead, City of New Smyrna Beach,

1 City of Winter Park, and City of Quincy power sales contracts. The
2 jurisdictional separation factors for separated wholesale sales are calculated
3 using the wholesale customers' load forecasts.

4 **Q. How are wholesale transmission service contracts treated in the**
5 **jurisdictional separation study?**

6 A. Consistent with the FPSC order in Docket No. 080677-EI, FPL has separated
7 the costs and revenues associated with wholesale transmission service
8 contracts that are firm and longer than one year. These wholesale contracts
9 are separated to remove the transmission plant and operating expenses
10 associated with the transmission service contracts from the retail jurisdiction's
11 cost responsibility. Revenue from short-term, non-firm wholesale
12 transmission service contracts are credited to both retail and wholesale
13 jurisdictions, thereby reducing the costs to serve both jurisdictions. In other
14 words, these contracts are not assigned cost responsibility through a
15 separation process; therefore, the retail and wholesale firm transmission
16 customers support all of the transmission investments and costs. In exchange
17 for supporting the investment, both the retail and wholesale firm transmission
18 customers receive all of the revenues.

19 **Q. Please explain how the results of the jurisdictional separation study are**
20 **incorporated into the cost of service study.**

21 A. The jurisdictional separation factors are applied on a line item basis to the
22 Company's total utility rate base and NOI to compute jurisdictional or retail
23 rate base and NOI. The jurisdictional results and associated factors are shown

1 on MFR B-6 and MFR C-4. The jurisdictional separation factors are among
2 the inputs used to calculate the jurisdictional or retail-adjusted rate base and
3 NOI reported in MFRs B-1 and C-1, respectively, sponsored by FPL witness
4 Ousdahl. The jurisdictional or retail-adjusted rate base and NOI are allocated
5 to retail rate classes in the cost of service study.

6 **Q. How does the allocation of rate base and expenses to the wholesale
7 jurisdiction in this case compare to the allocation in the last case?**

8 A. A higher percentage of production plant and expenses is allocated to the
9 wholesale jurisdiction in this case due to the increase in long-term power
10 sales. This higher allocation, in turn, decreases the retail share of revenue
11 requirements. In the last case, the retail separation factor for production
12 demand costs was approximately 98%, and in this case it is 95%.

13

14 **IV. RETAIL COST OF SERVICE STUDY**

15

16 **Q. Please provide an overview of a retail cost of service study.**

17 A. A retail cost of service study is the continuation of the jurisdictional
18 separation study but at the retail rate class level. The cost of service study
19 starts with the jurisdictional-adjusted rate base and NOI. To determine FPL's
20 costs to serve each retail rate class, the various components of the
21 jurisdictional-adjusted rate base and NOI are functionalized, classified, and
22 allocated to the retail rate classes.

1 **Q. Please explain the treatment of production plant in FPL's cost of service**
2 **study.**

3 A. FPL is proposing to utilize a 12 CP and 25% methodology for production
4 plant, rather than the 12 CP and 1/13th method used in prior rate cases, to
5 better reflect cost causation. The 12 CP and 25% methodology classifies 75%
6 of costs on the basis of CP demand and 25% of costs on the basis of energy.
7 That portion classified to demand is allocated to the individual rate classes
8 based on their 12 CP contributions, adjusted for losses, while the portion
9 classified to energy is allocated based on their kWh sales, adjusted for losses.
10 Under the 12 CP and 25% methodology, all generating units are treated
11 consistently based on their function (i.e., production), their classification (75%
12 demand and 25% energy), and their allocation (contribution to the system
13 peak and kWh of energy).

14 **Q. Why is FPL proposing a 12 CP and 25% methodology for allocation of**
15 **production plant?**

16 A. The proposed methodology provides a more appropriate classification and
17 allocation of production plant considering how power plants are planned and
18 operated at FPL in response to customer energy and demand needs. FPL has
19 installed a significant amount of base and intermediate load generation that
20 costs more to construct but is less costly to operate over time than peaking
21 generation. Investment in these generating units that improve system heat
22 rates and lower fuel costs drives the need to use a greater energy allocation
23 (e.g., 25%) for production plant. As discussed by FPL witness Kennedy, these

1 investments have resulted in approximately \$8 billion of fuel savings for
2 customers since 2001.

3
4 The Commission has previously recognized the need to reflect in the cost of
5 service study increasing levels of generation installed to reduce fuel costs and
6 has approved varying levels of production plant to be classified and allocated
7 based on energy. In Docket No. 820097-EU, the Commission required that
8 70% of the FPL St. Lucie Unit 2 plant, equivalent to the estimated fuel
9 savings, be classified and allocated based on energy. In Docket No. 850050-
10 EU, the Commission required the use of the Equivalent Peaker Cost method
11 that allocated all costs in excess of the cost of a peaking plant based on
12 energy, which resulted in approximately 75% of Tampa Electric Company's
13 production plant being allocated based on energy. Subsequently, the
14 Commission approved the use of 12 CP and 25% for all of Tampa Electric's
15 production plant in Docket No. 080317-EI.

16 **Q. Would the adoption of the 12 CP and 25% methodology have**
17 **implications for other cost recovery mechanisms?**

18 A. Yes. Production plant recovered in the cost recovery clauses should also be
19 allocated on the basis of 12 CP and 25%.

20 **Q. How does FPL's cost of service methodology treat transmission costs?**

21 A. With the exception of transmission pull-offs that are required to connect
22 transmission voltage customers to the grid, transmission costs have been
23 allocated on the basis of 12 CP. All transmission costs classified to demand

1 are allocated to the individual rate classes based on their 12 CP contributions,
2 adjusted for losses. Costs associated with transmission pull-offs are classified
3 as customer-related and allocated to transmission voltage customers. This
4 approach reflects the treatment of transmission plant approved for Duke
5 Energy Florida, Tampa Electric Company, and Gulf Power in Docket Nos.
6 000824-EI, 080317-EI, and 010949-EI, respectively.

7 **Q. Has FPL also filed a cost of service study reflecting 12 CP and 1/13th**
8 **methodology?**

9 A. Yes. As required by MFR E-1, FPL has filed a cost of service study utilizing
10 a 12 CP and 1/13th methodology for production and transmission plant. This
11 methodology classifies 12/13th, or approximately 92%, of costs on the basis of
12 CP demand and 1/13th, or approximately 8%, of costs on the basis of energy.
13 The portion classified to demand is allocated to the individual rate classes
14 based on their 12 CP contributions, adjusted for losses, while the portion
15 classified to energy is allocated based on their kWh sales, adjusted for losses.
16 Under the 12 CP and 1/13th methodology, all generating units and all
17 transmission plant, with the exception of transmission pull-offs, are treated
18 consistently based on their function (i.e., production), their classification
19 (12/13th demand and 1/13th energy), and their allocation (contribution to the
20 system peak and kWh of energy).

21 **Q. Have you prepared an exhibit that compares the results of the two**
22 **methodologies?**

1 A. Yes. Exhibit RBD-6 provides a summary comparison of the class cost of
2 service results of the two methodologies and calculates the difference in class
3 revenue requirements for the rate classes.

4 **Q. How does FPL's cost of service methodology treat distribution plant?**

5 A. Unlike production and transmission plant, which serve all of FPL's retail rate
6 classes, distribution plant is often specific to particular rate classes. Metering
7 costs, for example, are not relevant to unmetered lighting classes, such as SL-
8 1 and OL-1. Likewise, the cost of distribution is not incurred in providing
9 service to transmission level customers. Thus, the distribution function is
10 actually a mix of a number of distinct sub-functions, each with its own
11 allocation methodology. Substations and primary voltage lines are allocated
12 on the basis of the GNCP of customers served from the distribution system.
13 Secondary voltage lines are allocated on the basis of the GNCP of customers
14 served at secondary voltage levels. Transformers are allocated on the basis of
15 the NCP of customers served at secondary voltage levels.

16

17 The cost of metering equipment is classified as customer-related and is
18 allocated to rate classes based on the fully loaded cost of the meters in service
19 for each rate class. Service drops and primary voltage pull-offs are also
20 classified as customer-related. Primary voltage customers are allocated the
21 cost of primary pull-offs, and secondary voltage customers are allocated the
22 cost of service drops.

23

1 Lastly, costs specifically dedicated to lighting customers, including fixtures,
2 poles, and conductors, are directly assigned to those rate classes. FPL's
3 methodology for treating distribution plant just described is consistent with
4 that approved in Docket Nos. 830465-EI, 080677-EI and 120015-EI.

5 **Q. Is additional detail available outlining the methodology used in the**
6 **retail cost of service study?**

7 A. Yes. MFR E-10 provides details of the methodologies used in the cost of
8 service study to allocate the various components of rate base and NOI.

9 **Q. Which MFRs outline the functionalization, classification, and allocation**
10 **of costs in the cost of service study?**

11 A. MFRs E-4a and E-4b show the functionalization and classification of rate base
12 and expenses by FERC account. MFRs E-3a and E-3b show the allocation of
13 rate base and expenses by FERC account to the individual rate classes.

14

15 **V. RETAIL COST OF SERVICE RESULTS**

16

17 **Q. What results are produced in the cost of service study?**

18 A. The cost of service study produces specific data for each rate class including
19 rate base, NOI, ROR, target revenue requirements, and unit costs for demand,
20 energy, and customer charges. Target revenue requirements and unit costs
21 serve as the initial basis in the rate design process.

22 **Q. How do the target revenue requirements compare among demand, energy**
23 **and customer classifications?**

- 1 A. Most costs recovered in base rates are fixed costs that do not vary with energy
2 use; therefore, the majority of revenue requirements are classified as either
3 demand or customer-related. As shown on MFR E6b, Attachment 1, \$1,277
4 million out of \$6,595 million, or 19%, are classified as energy-related. More
5 than 80% of costs recovered through base rates are fixed costs classified as
6 demand or customer-related, including directly assigned fixed lighting costs.
- 7 **Q. How is the ROR by rate class determined?**
- 8 A. ROR is calculated by dividing NOI by rate base. The retail jurisdictional
9 ROR represents the jurisdictional adjusted NOI divided by the jurisdictional
10 adjusted rate base. The ROR for each rate class is calculated once the various
11 components of jurisdictional adjusted rate base and jurisdictional adjusted
12 NOI are allocated to all rate classes. ROR on a total retail and on an
13 individual rate class level are reported in MFR E-1.
- 14 **Q. How are comparisons in ROR by rate class made?**
- 15 A. A measure of how a rate class's ROR compares to the total retail ROR can be
16 computed by dividing the class ROR by the retail ROR. The resulting figure
17 is referred to as the parity index. A rate class with a parity index of 100%
18 would be earning the same ROR as the retail average, and deemed to be
19 precisely at parity. A rate class with a parity index of less than 100%, or
20 below parity, would be earning an ROR that is less than the retail average
21 ROR, while the opposite would be true for a rate class with an index above
22 100%.

1 **Q. What does FPL's cost of service study show regarding the retail average**
2 **ROR and the parity indices by rate class?**

3 A. At present rates, FPL's cost of service shows a projected retail jurisdictional
4 ROR of 4.97% for the 2017 Test Year and 4.65% for the 2018 Subsequent
5 Year, which is the same earned ROR as that reported on Line No. 12 of MFR
6 A-1. The study shows that at present rates, certain rate classes, such as
7 GS(T)-1, are above parity, while other rate classes, such as GSLD(T)-1, and
8 GSLD(T)-2, are below parity. Exhibit RBD-4 lists the ROR and relative
9 parity index for each rate class along with the revenue requirement differential
10 to achieve full parity at present rates for the 2017 Test Year. MFR E-1
11 provides the details supporting these results.

12 **Q. Please explain the other results produced in the cost of service study.**

13 A. As previously mentioned, a cost of service study also calculates revenue
14 requirements or target revenues by rate class. Revenue requirements consist
15 of a return on rate base plus income taxes and expenses. Thus, revenue
16 requirements represent the level of revenues required to earn a particular
17 ROR. Consistent with FPSC filing requirements, three sets of projected
18 revenue requirements by rate class have been developed. One set of revenue
19 requirements, shown in MFR E-6a, is based on each rate class's projected
20 individual ROR. The second set of revenue requirements, also presented in
21 MFR E-6a, is based on FPL's projected retail ROR applied uniformly to each
22 class. The third set of revenue requirements, shown in MFR E-6b, is based on
23 FPL's requested retail ROR applied uniformly to each rate class. MFR E-6b

1 provides the target revenue requirements by rate class and underlying unit
2 costs for each billing determinant (i.e., demand, energy, and customer) used
3 by FPL witness Cohen in the rate development process. Exhibit RBD-5
4 shows target revenue requirements for each rate class at proposed rates on an
5 equalized basis, that is, at the retail ROR or at parity. As can be seen on this
6 exhibit, the total revenue requirements deficiency shown in Column 4 equals
7 the amount shown on MFR A-1, line 16. The target revenue requirements
8 shown in Column 3 are reported on MFR E-1.

9

10 The unit costs shown in MFRs E-6a and E-6b are derived by dividing the
11 demand, energy, customer, and lighting-related revenue requirements by the
12 appropriate billing unit. Thus, the cost of service study provides the basis to
13 determine the demand, energy, and customer unit costs for each rate class. As
14 stated earlier, the rate classes' target revenue requirements and underlying unit
15 costs at the requested retail ROR serve as the initial basis in the rate design
16 process, which FPL witness Cohen addresses.

17

18 The cost of service study in MFR E-1 also provides the impact of the
19 proposed revenue increase on the ROR and parity index for each rate class.

20 The proposed revenue increase by rate class used in this MFR is provided on
21 MFR E-5, sponsored by FPL witness Cohen.

22 **Q. Should the Commission approve FPL's cost of service study?**

1 A. Yes, the Commission should approve the jurisdictional separation study and
2 the cost of service study methodology presented in my testimony. The
3 methodologies used to allocate rate base, other operating revenues, and
4 expenses between the retail and wholesale jurisdictions and among the retail
5 rate classes were accurately applied and are consistent with those previously
6 approved by this Commission. The use of 12 CP and 25% for production
7 plant and 12 CP for transmission plant, adjusted for pull-offs, cost of service
8 methodologies should be approved because they better align costs and benefits
9 to the customer classes.

10 **Q. Does this conclude your direct testimony?**

11 A. Yes.

**MFRs AND SCHEDULES SPONSORED AND CO-SPONSORED BY
RENAE B. DEATON**

MFR #	PERIOD	TITLE
SOLE SPONSOR:		
E- 2	Test Subsequent	Explanation of Variations from Cost of Service Study Approved in Company's Last Rate Case
E- 3a	Test Subsequent	Cost of Service Study - Allocation of Rate Base Components to Rate Schedule
E- 3b	Test Subsequent	Cost of Service Study - Allocation of Expense Components to Rate Schedule
E- 4a	Test Subsequent	Cost of Service Study - Functionalization and Classification of Rate Base
E- 4b	Test Subsequent	Cost of Service Study - Functionalization and Classification of Expenses
E- 6a	Test Subsequent	Cost of Service Study - Unit Costs, Present Rates
E- 6b	Test Subsequent	Cost of Service Study - Unit Costs, Proposed Rates
E-10	Test Subsequent	Cost of Service Study - Development of Allocation Factors
E-17	Historic Subsequent	Load Research Data

**MFRs AND SCHEDULES SPONSORED OR CO-SPONSORED BY
RENAE B. DEATON**

MFR #	PERIOD	TITLE
CO-SPONSOR:		
B- 2	Historic Prior Test Subsequent	Rate Base Adjustments
B- 6	Historic Test Subsequent Okeechobee Limited Scope	Jurisdictional Separation Factors - Rate Base
C- 4	Historic Test Subsequent Okeechobee Limited Scope	Jurisdictional Separation Factors - Net Operating Income
C-20	Historic Prior Test Subsequent Okeechobee Limited Scope	Jurisdictional Separation Factors - Taxes Other Than Income Taxes
E-1	Test Subsequent	Cost of Service Studies
E-11	Test Subsequent	Development of Coincident and Non-Coincident Demands for Cost Study
E-9	Test Subsequent	Cost of Service - Load Data
E-16	Prior Test Subsequent	Customers by Voltage Level
E-19a	Test Subsequent	Demand and Energy Losses
E-19b	Test Subsequent	Energy Losses
E-19c	Test Subsequent	Demand Losses
F- 5	Test Subsequent	Forecasting Models

LOAD RESEARCH RATE CLASSES AND RELATED RATE SCHEDULES

RATE CLASS	RATE CLASS DESCRIPTION	RATE SCHEDULE(S)	RATE SCHEDULE DESCRIPTION
RETAIL:			
CILC-1D	Commercial/Industrial Load Control - Distribution	CILC-1D	Commercial/Industrial Load Control Program - Distribution (Closed Schedule)
CILC-1T	Commercial/Industrial Load Control - Transmission	CILC-1T	Commercial/Industrial Load Control Program - Transmission (Closed Schedule)
CILC-1G	Commercial/Industrial Load Control - General	CILC-1G	Commercial/Industrial Load Control Program - General (Closed Schedule)
GS(T)-1	General Service Non-Demand	GS-1, GST-1	General Service Non Demand & Time of Use (0-20 kW)
GSCU-1	General Service Constant Usage	GSCU-1	General Service Constant Usage (0-20 kW)
GSD(T)-1	General Service Demand	GSD-1, GSDT-1	General Service Demand & Time of Use (21-499 kW)
		HLFT-1	High Load Factor - Time of Use (21-499 kW)
		SDTR-1A, SDTR-1B	Seasonal Demand - Time of Use Rider (21-499 kW)
GSLD(T)-1	General Service Large Demand 1	GSLD-1, GSLDT-1	General Service Large Demand & Time of Use (500-1999 kW)
		CS-1, CST-1	Curtable Service & Time of Use (500-1999 kW)
		HLFT-2	High Load Factor - Time of Use (500-1999 kW)
		SDTR-2A, SDTR-2B	Seasonal Demand - Time of Use Rider (500-1999 kW)
GSLD(T)-2	General Service Large Demand 2	GSLD-2, GSLDT-2	General Service Large Demand & Time of Use (2000+ kW)
		CS-2, CST-2	Curtable Service & Time of Use (2000+ kW)
		HLFT-3	High Load Factor - Time of Use (2000+ kW)
		SDTR-3A, SDTR-3B	Seasonal Demand - Time of Use Rider (2000+ kW)
GSLD(T)-3	General Service Large Demand 3	GSLD-3, GSLDT-3	General Service Large Demand & Time of Use - Transmission (2000+ kW)
		CS-3, CST-3	Curtable Service & Time of Use - Transmission (2000+ kW)
METRO	Metropolitan Transit Service	MET	Metropolitan Transit Service
OL-1	Outdoor Lighting	OL-1	Outdoor Lighting
OS-2	Sports Field Service	OS-2	Sports Field Service & Recreational Lighting
RS(T)-1	Residential Service	RS-1, RTR-1	Residential Service & Time of Use
SL-1	Street Lighting	SL-1, PL-1	Street Lighting & Premium Lighting
SL-2	Traffic Signal Service	SL-2	Traffic Signal Service
SST-DST	Standby and Supplemental Service - Distribution	SST-1D, SST-2D, SST-3D	Standby and Supplemental Service - Distribution
SST-TST	Standby and Supplemental Service - Transmission	SST-1T	Standby and Supplemental Service - Transmission

LOAD RESEARCH RATE CLASSES AND RELATED RATE SCHEDULES

RATE CLASS	RATE CLASS DESCRIPTION
WHOLESALE:	
BLOUNTSTOWN	City of Blountstown
FKEC	Florida Keys Electric Cooperative
HOMESTEAD	City of Homestead
LCEC	Lee County Electric Cooperative
NEW SMRYNA BEACH	City of New Smyrna Beach
QUINCY	City of Quincy
SEMINOLE	City of Seminole
WAUCHULA	City of Wauchula
WINTER PARK	City of Winter Park

RATE CLASS EXTRAPOLATION METHODOLOGIES

RATE CLASS	RATE CLASS DESCRIPTION	EXTRAPOLATION METHODOLOGIES
100% METERED⁽¹⁾		
CILC-1D	Commercial/Industrial Load Control - Distribution	Ratio
CILC-1G	Commercial/Industrial Load Control - General	Ratio
CILC-1T	Commercial/Industrial Load Control - Transmission	Mean Per Unit
GSLD(T)-2	General Service Large Demand 2	Ratio
GSLD(T)-3	General Service Large Demand 3	Mean Per Unit
METRO	Metropolitan Transit Service	Mean Per Unit
SST-DST	Standby and Supplemental Service - Distribution	Mean Per Unit
SST-TST	Standby and Supplemental Service - Transmission	Mean Per Unit
BLOUNTSTOWN ⁽²⁾	City of Blountstown	Mean Per Unit
FKEC ⁽²⁾	Florida Keys Electric Cooperative	Mean Per Unit
HOMESTEAD ⁽²⁾	City of Homestead, FL	Mean Per Unit
LCEC ⁽²⁾	Lee County Electric Cooperative	Mean Per Unit
NEW SMRYNA BEACH ⁽²⁾	City of New Smyrna Beach, FL	Mean Per Unit
QUINCY ⁽²⁾	City of Quincy, FL	Mean Per Unit
SEMINOLE ⁽²⁾	City of Seminole, FL	Mean Per Unit
WAUCHULA ⁽²⁾	City of Wauchula, FL	Mean Per Unit
WINTER PARK ⁽²⁾	City of Winter Park, FL	Mean Per Unit
MODELED		
OL-1	Outdoor Lighting	Mean Per Unit
SL-1	Street Lighting	Mean Per Unit
SL-2	Traffic Signal Service	Mean Per Unit
SAMPLED		
GS(T)-1	General Service Non-Demand	Ratio
GSCU-1	General Service Constant Usage	Ratio
GSD(T)-1	General Service Demand	Ratio
GSLD(T)-1	General Service Large Demand 1	Ratio
OS-2	Sports Field Service	Ratio
RS(T)-1	Residential Service	Ratio
<p>⁽¹⁾ The use of extrapolation techniques (Ratio or Mean Per Unit) for 100% metered rate classes is necessary to account for missing interval data resulting from meter, data translation or communication issues. These two methodologies will extrapolate to the population level and, thus, account for any missing interval data.</p> <p>⁽²⁾ Wholesale</p>		

**Proposed 12CP and 25% Cost of Service Study
Rates of Return and Parity at Present Rates
For the Test Year 2017
(\$ Millions)**

(1)	(2)	(3)	(4)	(6)	(7)	(8)
	Revenues from Sales - at Present Rates					
Rate Class	Achieved Revenues ⁽¹⁾	Rate of Return (ROR) ⁽¹⁾	Parity Index ⁽¹⁾	Equalized Revenue Requirements ⁽²⁾	Revenue Excess/ (Deficiency) (2) - (6)	Percent Difference (7) / (2)
Above Parity -						
SST-TST	\$ 4.4	12.11%	243%	\$ 2.6	\$ 1.8	40.1%
GSCU-1	4.2	7.73%	155%	3.4	0.8	18.8%
OL-1	14.1	7.62%	153%	11.2	2.9	20.4%
SL-2	1.5	7.55%	152%	1.2	0.3	18.8%
GS(T)-1	369.4	5.96%	120%	339.0	30.4	8.2%
SL-1	91.3	5.62%	113%	86.7	4.5	5.0%
RS(T)-1	3,507.0	5.30%	106%	3,405.1	101.9	2.9%
CILC-1G	4.1	5.30%	106%	4.0	0.1	2.9%
MET	4.1	5.18%	104%	4.0	0.1	1.9%
Below Parity -						
SST-DST	0.8	4.96%	100%	0.8	(0.0)	-0.2%
GSD(T)-1	1,138.6	4.74%	95%	1,164.4	(25.8)	-2.3%
GSLD(T)-3	4.6	3.99%	80%	5.0	(0.5)	-10.0%
CILC-1D	87.8	3.68%	74%	99.8	(12.0)	-13.7%
CILC-1T	35.9	3.47%	70%	41.5	(5.7)	-15.8%
GSLD(T)-2	78.4	3.16%	64%	94.3	(16.0)	-20.4%
GSLD(T)-1	381.4	3.08%	62%	463.9	(82.6)	-21.6%
OS-2	1.0	2.82%	57%	1.2	(0.3)	-25.8%
Total Revenue from Sales	\$ 5,728.3	4.97%	100%	\$ 5,728.3	\$ (0.0)	
Misc Service Charges	101.0			101.0		
Other Operating Revenues	92.9			92.9		
Total Operating Revenues	\$ 5,922.2			\$ 5,922.2		

Notes:

- (1) Provided on MFR E-1, Achieved at Present Rates, employing the 12CP and 25% methodology
- (2) Provided on MFR E-1, Equalized at Present Rates, employing the 12CP and 25% methodology

Totals may not add due to rounding.

**Proposed 12CP and 25% Cost of Service Study
Rates of Return and Parity at Present Rates
For the Subsequent Year 2018
(\$ Millions)**

(1)	(2)	(3)	(4)	(6)	(7)	(8)
Rate Class	Revenues from Sales - at Present Rates					
	Achieved Revenues ⁽¹⁾	Rate of Return (ROR) ⁽¹⁾	Parity Index ⁽¹⁾	Equalized Revenue Requirements ⁽²⁾	Revenue Excess/ (Deficiency) (2) - (6)	Percent Difference (7) / (2)
Above Parity -						
SST-TST	\$ 4.4	12.00%	258%	\$ 2.6	\$ 1.8	41.4%
OL-1	17.8	10.31%	222%	11.4	6.4	36.1%
GSCU-1	4.2	7.23%	155%	3.5	0.8	18.4%
SL-2	1.5	7.21%	155%	1.2	0.3	19.2%
GS(T)-1	371.5	5.55%	119%	342.6	28.9	7.8%
SL-1	93.8	5.32%	114%	88.9	5.0	5.3%
CILC-1G	4.1	4.98%	107%	4.0	0.1	3.1%
RS(T)-1	3,530.7	4.94%	106%	3,436.6	94.1	2.7%
MET	4.1	4.88%	105%	4.0	0.1	2.1%
Below Parity -						
SST-DST	0.8	4.46%	96%	0.8	(0.0)	-1.9%
GSD(T)-1	1,143.0	4.44%	96%	1,166.3	(23.3)	-2.0%
GSLD(T)-3	4.6	3.91%	84%	5.0	(0.4)	-7.6%
CILC-1D	87.7	3.43%	74%	99.3	(11.6)	-13.3%
CILC-1T	36.2	3.34%	72%	41.2	(5.0)	-13.9%
GSLD(T)-2	78.2	2.95%	63%	93.5	(15.4)	-19.6%
GSLD(T)-1	383.0	2.84%	61%	464.4	(81.5)	-21.3%
OS-2	1.0	2.34%	50%	1.3	(0.3)	-29.7%
Total Revenue from Sales	\$ 5,766.6	4.65%	100%	\$ 5,766.6	\$ (0.0)	
Misc Service Charges	102.9			102.9		
Other Operating Revenues	98.0			98.0		
Total Operating Revenues	\$ 5,967.5			\$ 5,967.5		

Notes:

- (1) Provided on MFR E-1, Achieved at Present Rates, employing the 12CP and 25% methodology
- (2) Provided on MFR E-1, Equalized at Present Rates, employing the 12CP and 25% methodology

Totals may not add due to rounding.

Proposed 12CP and 25% Cost of Service Study
Target Revenue Requirements at Proposed Rates
For the Test Year 2017
(\$ Millions)

(1)	(2)	(3)	(4)	(5)
Rate Class	Achieved Revenues from Sales ⁽¹⁾	Target Revenue Requirements ⁽²⁾	Revenue Requirements Deficiency (Excess) (3) - (2)	Percent Difference (4) / (2)
RS(T)-1	\$ 3,507.0	\$ 3,924.2	\$ 417.2	11.9%
GSD(T)-1	1,138.6	1,341.9	203.3	17.9%
GSLD(T)-1	381.4	535.1	153.7	40.3%
GS(T)-1	369.4	389.3	19.9	5.4%
CILC-1D	87.8	115.0	27.2	30.9%
SL-1	91.3	98.2	6.9	7.6%
GSLD(T)-2	78.4	108.7	30.3	38.7%
CILC-1T	35.9	47.7	11.8	32.9%
OL-1	14.1	12.9	(1.1)	-7.9%
CILC-1G	4.1	4.6	0.5	11.8%
SST-TST	4.4	3.0	(1.4)	-30.9%
GSLD(T)-3	4.6	5.8	1.2	26.7%
MET	4.1	4.6	0.5	13.0%
GSCU-1	4.2	3.9	(0.3)	-7.7%
SL-2	1.5	1.4	(0.1)	-6.9%
OS-2	1.0	1.4	0.5	45.4%
SST-DST	0.8	0.9	0.1	16.0%
Total Revenue from Sales	\$ 5,728.3	\$ 6,598.6	\$ 870.2	15.2%
Misc. Service Charges	101.0	97.1	(3.9)	-3.8%
Other Operating Revenues	92.9	92.9	-	0.0%
Total Operating Revenues	\$ 5,922.2	\$ 6,788.6	\$ 866.4 ⁽³⁾	14.6%

Notes:

- (1) Provided on MFR E-1, Achieved at Present Rates, employing the 12CP and 25% methodology
- (2) Provided on MFR E-1, Equalized at Proposed Rates, employing the 12CP and 25% methodology
- (3) Revenue Increase Requested per MFR A-1, Line 16

Totals may not add due to rounding.

**Proposed 12CP and 25% Cost of Service Study
 Target Revenue Requirements at Proposed Rates
 For the Subsequent Year 2018
 (\$ Millions)**

(1)	(2)	(3)	(4)	(5)
Rate Class	Achieved Revenues from Sales ⁽¹⁾	Target Revenue Requirements ⁽²⁾	Revenue Requirements Deficiency (Excess) (3) - (2)	Percent Difference (4) / (2)
RS(T)-1	\$ 3,530.7	\$ 4,116.6	\$ 585.9	16.6%
GSD(T)-1	1,143.0	1,397.3	254.3	22.2%
GSLD(T)-1	383.0	556.9	174.0	45.4%
GS(T)-1	371.5	408.7	37.2	10.0%
CILC-1D	87.7	118.9	31.2	35.6%
SL-1	93.8	104.1	10.3	10.9%
GSLD(T)-2	78.2	112.0	33.8	43.3%
CILC-1T	36.2	49.1	12.9	35.6%
OL-1	17.8	13.7	(4.1)	-23.1%
CILC-1G	4.1	4.8	0.7	15.9%
SST-TST	4.4	3.1	(1.3)	-29.8%
GSLD(T)-3	4.6	6.0	1.3	28.7%
MET	4.1	4.8	0.7	17.1%
GSCU-1	4.2	4.1	(0.2)	-3.8%
SL-2	1.5	1.5	(0.1)	-3.8%
OS-2	1.0	1.5	0.6	56.0%
SST-DST	0.8	1.0	0.2	22.9%
Total Revenue from Sales	\$ 5,766.6	\$ 6,904.0	\$ 1,137.4	19.7%
Misc. Service Charges	102.9	99.1	(3.8)	-3.7%
Other Operating Revenues	98.0	98.0	-	0.0%
Total Operating Revenues	\$ 5,967.5	\$ 7,101.1	\$ 1,133.6 ⁽³⁾	19.0%

Notes:

- (1) Provided on MFR E-1, Achieved at Present Rates, employing the 12CP and 25% methodology
- (2) Provided on MFR E-1, Equalized at Proposed Rates, employing the 12CP and 25% methodology
- (3) Revenue Increase Requested per MFR A-1, Line 16

Totals may not add due to rounding.

**Comparison of FPL Cost of Service Methodologies
For the Test Year 2017
(\$ Millions)**

(1) Rate Class	(2) 12CP 25% Target Revenue Requirements ⁽¹⁾	(3) 12CP 1/13th Target Revenue Requirements ⁽¹⁾	(4) Increase (Decrease) in Revenue Requirements (2) - (3)	(5) Percent Increase (Decrease) (4) / (3)
RS(T)-1	\$3,924.2	\$3,948.8	(\$24.6)	-0.6%
GSD(T)-1	1,341.9	1,331.5	10.4	0.8%
GSLD(T)-1	535.1	530.6	4.5	0.8%
GS(T)-1	389.3	389.4	(0.2)	0.0%
CILC-1D	115.0	112.3	2.7	2.4%
GSLD(T)-2	108.7	106.1	2.6	2.4%
SL-1	98.2	96.2	2.0	2.1%
CILC-1T	47.7	46.0	1.7	3.7%
OL-1	12.9	12.6	0.4	2.8%
GSLD(T)-3	5.8	5.6	0.2	3.0%
MET	4.6	4.6	0.0	0.7%
CILC-1G	4.6	4.5	0.1	2.1%
GSCU-1	3.9	3.8	0.1	2.3%
SST-TST	3.0	2.9	0.1	4.8%
OS-2	1.4	1.4	0.0	0.9%
SL-2	1.4	1.4	0.0	3.0%
SST-DST	0.9	0.9	0.0	0.9%
Total Revenues from Sales	<u>\$6,598.6</u>	<u>\$6,598.6</u>	<u>(\$0.0)</u>	<u>0.0%</u>
Misc. Service Charges	97.1	97.1	0.0	0.0%
Other Operating Revenues	92.9	92.9	0.0	0.0%
Total Operating Revenues	<u>\$6,788.6</u>	<u>\$6,788.6</u>	<u>(\$0.0)</u>	<u>0.0%</u>

(1) Provided on E-1, Attachment 1 and 2

Totals may not add due to rounding.

**Comparison of FPL Cost of Service Methodologies
For the Subsequent Year 2018
(\$ Millions)**

(1) Rate Class	(2) 12CP 25% Target Revenue Requirements ⁽¹⁾	(3) 12CP 1/13th Target Revenue Requirements ⁽¹⁾	(4) Increase (Decrease) in Revenue Requirements (2) - (3)	(5) Percent Increase (Decrease) (4) / (3)
RS(T)-1	\$4,116.6	\$4,141.2	(\$24.6)	-0.6%
GSD(T)-1	1,397.3	1,386.9	10.4	0.7%
GSLD(T)-1	556.9	552.4	4.5	0.8%
GS(T)-1	408.7	408.8	(0.2)	0.0%
CILC-1D	118.9	116.2	2.7	2.3%
GSLD(T)-2	112.0	109.5	2.5	2.3%
SL-1	104.1	102.0	2.0	2.0%
CILC-1T	49.1	47.4	1.7	3.6%
OL-1	13.7	13.3	0.3	2.6%
GSLD(T)-3	6.0	5.8	0.2	2.9%
MET	4.8	4.8	0.0	0.7%
CILC-1G	4.8	4.7	0.1	2.0%
GSCU-1	4.1	4.0	0.1	2.2%
SST-TST	3.1	3.0	0.1	4.7%
OS-2	1.5	1.5	0.0	0.8%
SL-2	1.5	1.4	0.0	2.9%
SST-DST	1.0	1.0	0.0	0.8%
Total Revenues from Sales	\$6,904.0	\$6,904.0	(\$0.0)	0.0%
Misc. Service Charges	99.1	99.1	0.0	0.0%
Other Operating Revenues	98.0	98.0	0.0	0.0%
Total Operating Revenues	\$7,101.1	\$7,101.1	(\$0.0)	0.0%

(1) Provided on E-1, Attachment 1 and 2

Totals may not add due to rounding.